

Public Record Office

CLASS TITLE: **CO 583/261/30346**

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Date: **3-4-1991**

Order No: **0323**

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NIGERIA

30346

NATIVE AUTHORITY (COLONY) LEGISLATION

Previous 1938	Mr. R 216	9/4			
	302	9/4			
	Shay (Legal)	10/4			
	302				
Subsequent	R 302	22/2			
	Mr. T				
	Sir Sidney Abraham	17/3			
	Mr. T	17/3			
	Mr. Richards	18/3			
	Mr. Boyse				
	Mr. Farmer	29/3			
	Mr. G. R. Williams	29/3			

Reference:-

CO 583/261/30346

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E.I. Legal & Judicial

1942

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1. Nigeria - #52 - 20.10.42

Orig Ordinance
Dm / 1938 below.

Sir S. Abraham: Any comments?

Dr. [unclear] 16-3
(former member)

No comments. Local Service should think

see section 3.

S.S. Abraham

see 30249/42 17/3
in justice details
A.L. Richards to 13
Miss Richards
The Boyce

to res. & subject
to any comments this may
have; make, signify
non-disallowance of
the Ordinance of

Mr. Williams

you can take to be, esp. James
Sec. 2 of the Order? 17/3 17/3
at 10:30
JUN 30 1942

Reference:-

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Reference:-

CO 583/261/30346

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Draft 30249/4

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 **NIGERIA.**
NO. 84

Colonial Office,
Downing Street.

6th April, 1943.

Sir,

I have the honour to refer to your despatches Nos. 451 and 452 of the 20th of October, 1942, enclosing, respectively, copies of the Native Authority (Amendment) Ordinance No. 23 of 1942 and the Native Authority (Colony) (Amendment) Ordinance No. 24 of 1942, and to request that you will furnish copies of any rules made under these Ordinances together with a report in, say, a year's time on the working of the new system for the supervision of child betrothals.

2. The whole question of the enforcement of rules relating to the supervision of betrothed children naturally raises practical difficulties, and I hope this question may be reconsidered in connection with the proposals for the appointment of probation and Welfare officers, and for the training of African men and women in welfare work, made in the Report of the Juvenile Delinquency Sub-Committee which will shortly be sent to you.

I have the honour to be,
Sir,
Your most obedient,
humble servant,

(Sgd) OLIVER STANLEY.

GOVERNOR
SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.,
etc., etc., etc.

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NIGERIA.

No. 452

*Spence to
date*

30346

RECEIVED
19 FEB 1943

Government House,
Lagos, Nigeria.

5

20th October, 1942.

My Lord,

I have the honour to transmit herewith, for the signification of His Majesty's pleasure with respect thereto, two authenticated and ten ordinary copies of Ordinance No. 24 of 1942 entitled "An Ordinance to amend the Native Authority (Colony) Ordinance, 1937" together with the usual report thereon by the Attorney-General.

I have the honour to be,
My Lord,
Your Lordship's most obedient, humble Servant,

J.H. The Lion

GOVERNOR.

And by (3)

THE RIGHT HONOURABLE
THE VISCOUNT CRANBORNE, P.C.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

Az

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Assented to in His Majesty's name this 23rd day of September,
1942.

B. H. BOURDILLON,
Governor.

(L.S.)

No. 24

1942



Colony of Nigeria.

IN THE SIXTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI.

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
Governor and Commander-in-Chief.

AN ORDINANCE TO AMEND THE NATIVE AUTHORITY (COLONY) Title.
ORDINANCE, 1937.

[6th October, 1942.] Date of
commence-
ment.

BE IT ENACTED by the Governor of Nigeria, with the Enactment.
advice and consent of the Legislative Council thereof, as
follows:—

7

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No. 24 of 1942 *Native Authority (Colony)*
(Amendment)

Short title and application.

1. This Ordinance may be cited as the *Native Authority (Colony) (Amendment) Ordinance, 1942*, and with the exception of the area comprising the township of Lagos, shall apply to the Colony.

Amends section 3 of Ordinance No. 39 of 1937.

2. Section 3 of the *Native Authority (Colony) Ordinance, 1937*, hereinafter referred to as the principal Ordinance, is hereby amended by renumbering sub-sections (3), (4), (5) and (6) thereof as sub-sections (4), (5), (6) and (7) respectively and by inserting immediately after sub-section (2) thereof the following sub-section:—

Power to appoint for limited period.

“(3) A person may be appointed as a native authority or as a member of a native authority for a specified period of time and such person shall upon the expiration of that period cease to be a native authority or a member of a native authority, as the case may be, but may thereafter be re-appointed either as a native authority or as a member of a native authority and either for a specified or an unspecified period of time.”

3. The principal Ordinance is hereby amended by inserting immediately after section 16 thereof the following new sections:—

Power to make rules relating to child betrothals.

“16A. (1) A native authority may, with the approval of the Commissioner make rules for the following purposes:—

- (a) regulating child betrothals within the area of its authority;
- (b) prescribing safeguards to be taken,
 - (i) when the child betrothed leaves the place in which her parents or guardians reside but does not leave the area of authority of the native authority making the rules,
 - (ii) when the child betrothed leaves the area of authority of the native authority making the rules,
 - (iii) when a child betrothed in some other area enters the area of authority of the native authority making the rules.

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*Native Authority (Colony) No. 24 of 1942
(Amendment)*

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9
12

(2) The provisions of sub-section (1) shall be in addition to and not in derogation of the powers of a native authority to make rules by virtue of the preceding section and the provisions of sub-sections (2), (3), (4) and (5) of that section shall apply *mutatis mutandis* to any rules made under the provisions of sub-section (1) of this section.

Signification of subsidiary legislation.

“ 16B. (1) Where any native authority comprises more than one person and such native authority makes or passes any orders, regulations or rules which by virtue of and subject to the provisions of this or any other Ordinance, it is empowered to make or pass, such making or passing may be signified by such members of that native authority as may be authorised in writing in that behalf by the Commissioner either generally or specifically.

(2) Any authorisation made by the Commissioner under the provisions of sub-section (1) shall be kept and filed in the office of the Divisional Officer concerned.”

This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and is found by me to be a true and correctly printed copy of the said Bill.

P. F. CAMPBELL,
Clerk of the Legislative Council.

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NIGERIA

1943

Railways Legislation

Previous		295 D	13/1
		98	16/1
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		R. 98.	26/5
		Mr Pedler	26/5
Subsequent		98 302	7/6
		Mr Parkinson	8/6
		302	28/6
		Mr Parkinson	1/7
		Sir S. Abrahams	7/7
R 98	14/5	Mr Parkinson	8/7
1. Library Legal	15	302 Mr Inyang	9/7
2 Mr Sidlebotan	19/5	R 206 (P)	10/7
Sir S. Abrahams	19/5	302	12/7
Mr Sidlebotan	19/5	Library (Legal)	13/7
R 94	26/5	302	
R 205 (P)	27/5		
R 98	24/5		
Library (Legal)	26/5		
98	5/1/44		
Library Legal	6/1		
Mr Pedler	7/1		
Sir S. Abrahams	8/1		
Mr Pedler	8/1		
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FILE A.

(1512) W.L. 3111/722 10,000 11/40
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C.S. Rey.

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Wm
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in § 3 of this order and of
§ 38 of Statute 211/1938 Cap 107
h.w.

I have no comment. except that in the
definition of trailer 'motor-cycle' should read 'motor-bicycle'
§ 3.

J.B. Smith
19/5

I rather think that in view of its cyclic definition
motor bicycle should read motor cycle.

No comment otherwise.

~~H. H. H. H.~~
19/5/41

I don't mind, but they might be consistent!
However we need not comment as it
is obvious what is meant,

§ 3.

J.B. Smith
19/5/41

Notes
26/5.
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single 1 like order

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I have no comment.

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1943

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Wren

7 Nigeria 174 _____ 4.5.43

The new provision seems reasonable
and then to comment.

? G.3

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NIGERIA.

No. 174

30388

7

Government House,
Lagos, Nigeria.

7

4th May, 1943.

RECEIVED
25 MAY 1943
O. O. REGY

Wep

Sir,

I have the honour to transmit herewith for the signification of His Majesty's pleasure with respect thereto, two authenticated and ten ordinary copies of Ordinance No. 10 of 1943 entitled "An Ordinance to amend the Railways Ordinance" together with the usual report thereon by the Attorney-General.

I have the honour to be,
Sir,
Your most obedient, humble Servant,

Annex (8)

B. H. Audin

GOVERNOR.

The Right Honourable
Oliver Stanley, M.C., M.P.,
Secretary of State for the Colonies,
&c., &c., &c.

Wep

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R E P O R T

on

8

A BILL FOR AN ORDINANCE TO AMEND THE
RAILWAYS ORDINANCE.

The short title of this Bill is the Railways (Amendment) Ordinance, 1943, and in my opinion the assent of His Excellency may properly be given thereto.

2. The sudden removal of a railway servant while engaged in railway duties connected with the direct working of a railway may dislocate to some degree the efficient working of the railway and in extreme cases may even endanger public safety. For the same reasons where the attendance of such a railway servant is required in any court a sufficient notice should be given to enable a substitute to be provided. Sub-clause (1) is taken from section 72 of the F.M.S. Railways Enactments (Cap.165) and sub-clause (2) is an extension of that principle but relating to summonses.


Attorney-General.

Attorney-General's Chambers,
Lagos, Nigeria,
29th. March, 1943.

Reference:-

CO 583/261/30388

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Assented to in His Majesty's name in so far as the provisions hereof relate to the Colony and to the Southern Provinces of the Protectorate, and enacted by me in so far as the provisions hereof relate to the Northern Provinces of the Protectorate this 24th day of April, 1943.

B. H. BOURDILLON,
Governor.

(L.S.)

No. 10



1943

Colony and Protectorate of Nigeria

IN THE SEVENTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
Governor and Commander-in-Chief

AN ORDINANCE TO AMEND THE RAILWAYS ORDINANCE

[29th April, 1943.]

BE IT ENACTED by the Governor of the Colony and Protectorate of Nigeria, with the advice and consent of the Legislative Council, so far as the provisions hereof relate to the Colony and to the Southern Provinces, as follows:—

40745

Title.

Date of commencement.

Enactment.

Reference:—

CO 583/261/30388

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Short title. 1. This Ordinance may be cited as the Railways (Amendment) Ordinance, 1943.

Insertion of new section in Cap. 110. 2. The Railways Ordinance is hereby amended by inserting immediately after section 38 thereof the following new section:—

Stay of arrest and procedure in case of summons in certain cases. 38A. (1) A person connected with the direct working of a railway shall not be removed under arrest, whether in execution of a warrant or otherwise, while actually engaged in the performance of his duties until the head of the department in which he is employed or the officer in immediate charge of the work in which such person is engaged has been given an opportunity of providing a substitute.

(2) A summons issuing from any court requiring the attendance of a person connected with the direct working of a railway shall provide for a sufficient period of time before such attendance is required to enable a substitute for such person to be provided for the execution of his duties in the railway."

This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

K. P. MADDOCKS,
Clerk of the Legislative Council.

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NIGERIA

No

151

GOVERNMENT HOUSE, NIGERIA,

116

30378 19 April, 1943.

Sir,
~~My Lord~~ — I have the honour to transmit herewith ten copies of
Rules No. 7 of 1943, made under

"The Railways Ordinance
(Chapter 110 .)"

I have the honour to be, ~~My Lord~~

Sir,

Your ~~Lordship's~~ most obedient, humble Servant,

A.G. GRANTHAM

Governor's Deputy.

RECEIVED

-6 JUN 1943

THE RIGHT HONOURABLE

OLIVER STANLEY, M.C., M.P.

SECRETARY OF STATE FOR THE COLONIES, &c., &c., &c.

GP Lagos 3158/41/1,000 (R)

Sect 143

Reference:-

CO 583/261/30388

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Insertion of new paragraph to rule 568. 3. Rule 568 of the principal rules is hereby amended by adding immediately after paragraph (iii) thereof the following new paragraph:—

“(iv) the opening of a new block station as laid down in rule 577.”

Insertion of new rule 577. 4. The principal rules are hereby amended by renumbering rule 577 thereof as 578 and by inserting immediately after rule 576 thereof the following new rule:—

“577. Opening of new block station.—Immediately a new block station is brought into use, and for a period of ten days thereafter the Stationmasters at the block stations on either side of the new station shall bring all trains to a stand at their stations and issue a Caution Order, in accordance with rule 570, to each Driver about to enter the new block section, advising him that a new station has been opened.”

MADE this 26th day of March, 1943.

C. E. ROOKE,
General Manager.

SANCTIONED by the Governor in Council this 26th day of March, 1943.

K. P. MADDOCKS,
Clerk of the Executive Council.

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NIGERIA

No. 169

RECEIVED
22 MAY 1942
GOVERNMENT HOUSE, NIGERIA, 14
16 April, 1942.

My Lord,— I have the honour to transmit herewith ten copies of
Rule No. 5 of 1942, made under
"The Railways Ordinance
(Chapter 110 .)"

I have the honour to be, My Lord,
Your Lordship's most obedient, humble Servant,

~~B. H. BOHANNON~~

~~XXXXXXXXXX~~

ALAN BURNS,
OFFICER ADMINIST RING THE GOVERN-
MENT.

THE RIGHT HONOURABLE
LORD CRANBORNE, P.C.,

107
SECRETARY OF STATE FOR THE COLONIES, &c., &c., &c.

Sect 143

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RULE

MADE UNDER

THE RAILWAYS ORDINANCE
(Chapter 110)

Under section 19 of the Railways Ordinance, the following rule has been made by the General Manager with the sanction of the Governor in Council:—

The General Rules of the Nigerian Railway made by the General Manager on the 23rd September, 1941, are hereby amended by the deletion therefrom of Rule 128 and the substitution therefor of the following paragraph:—

“ Limit of speed over facing points.—Drivers when entering station limits shall strictly observe the following speed limits over all facing points, *i.e.*

Interlocked and Non-interlocked:—

- (a) less than ten miles per hour when being admitted on the through road
- (b) dead slow when being admitted on a loop line.

Over all facing points on the Bauchi Light Railway the speed shall not exceed five miles per hour.”

MADE this 25th day of February, 1942.

C. E. ROOKE,
Acting General Manager.

SANCTIONED by the Governor in Council this 16th day of March, 1942.

ALAN BURNS,
Officer Administering the Government.

P. F. CAMPBELL,
Clerk of the Executive Council.

Printed and Published by the Government Printer, Lagos. 891/42 2d per copy.

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NIGERIA.

No. 661 Dupl.

30388/4

REC'D
22 JAN 1942
C. O. REGY

GOVERNMENT HOUSE

NIGERIA

18 NOVEMBER, 1941.

316

My Lord,

I have the honour to transmit herewith, for the signification of His Majesty's pleasure with respect thereto, two authenticated and ten ordinary copies of Ordinance No. 69 of 1941, entitled "An Ordinance to amend the Railways Ordinance" together with the usual report thereon by the Attorney-General.

I have the honour to be,
My Lord,
Your Lordship's most obedient,
humble Servant,

B. H. Am die

G O V E R N O R .

THE RIGHT HONOURABLE
LORD MOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W.1.

[Handwritten mark]

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Assented to in His Majesty's name in so far as the provisions hereof relate to the Colony and to the Southern Provinces of the Protectorate, and enacted by me in so far as the provisions hereof relate to the Northern Provinces of the Protectorate this 28th day of October, 1941.

C. C. WOOLLEY,
Governor's Deputy.

(L.S.)

No. 69



1941

Colony and Protectorate of Algeria.

IN THE FIFTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI.

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
Governor and Commander-in-Chief.

AN ORDINANCE TO AMEND THE RAILWAYS ORDINANCE.

Title.

[30th October, 1941.]

Date of commencement.

BE IT ENACTED by the Governor of the Colony and Protectorate of Nigeria, with the advice and consent of the Legislative Council so far as the provisions hereof relate to the Colony and to the Southern Provinces, as follows:—

Enactment.

Reference:-

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Short title. 1. This Ordinance may be cited as the Railways (Amendment No. 2) Ordinance, 1941.

Amendment of Chapter 110 section 2. 2. Section 2 of the principal Ordinance is hereby amended by:—

(a) deleting the word "and" at the end of paragraph (c) of the definition of the word "Railway", deleting the full stop at the end of paragraph (d) thereof and substituting a semi-colon and the word "and" therefor, and adding at the end thereof the following paragraph:—

"(c) all motor vehicles, road stations, garages and sheds owned and operated by a railway administration.";

(b) adding the following definitions at the end thereof:—

"goods" means goods, merchandise, luggage, perishables, parcels, vehicles or other moveable property of any description and includes animals or birds whether alive or dead, except wherein express provision is made for a specific class of such goods either in the Ordinance or in regulations made thereunder;

"luggage or baggage" means all such articles as a passenger may take with him for his personal use or convenience according to the wants or habits of the class to which he belongs, with reference either to the immediate necessity or ultimate purpose of the journey, but does not (except in the case of commercial travellers) include articles for business, trade or profit;

"perishables" means goods liable to rapid deterioration, and includes fish, fruit, vegetables, potatoes, plants, bread, meat, game, butter, eggs, milk, cheese and any other thing which may hereafter be declared by the railway administration to be perishable goods.

3. Section 28 of the principal Ordinance is hereby amended by adding the following sub-sections at the end thereof:—

Amendment of Chapter 110 section 28.

Liability in respect of personal injury to or loss of life of passenger. (3) (a) The railway administration shall not be liable for personal injury to or loss of life of a passenger unless such injury or loss of life is caused by the negligence or lack of reasonable care, diligence or skill on the part of the railway administration or its servants.

(b) The railway administration shall not in any circumstances be liable for loss of life of, or personal injury to, a passenger—

(i) who is travelling by special permission whether verbal or written in any part of a train other than in a passenger coach set apart for the use of passengers;

(ii) who is travelling over a line in course of construction whether with or without permission.

(c) In order to avoid liability in pursuance of the provisions of paragraph (b) it shall not be necessary for the railway administration to give any notice to such passenger of the conditions on which he travels and it shall be immaterial whether or not the passenger is an infant.

(d) For the purposes of this section, the term "passenger" shall include every person (other than a railway servant on duty) lawfully travelling on any train.

No liability for delay.

(4) The railway administration shall not be liable for any delay to any passenger caused by the failure of any train to start on any advertised journey or in the late starting or arrival of any train from whatever cause arising."

4. The principal Ordinance is hereby amended by inserting between sections 28 and 29, and immediately after the sub-heading "Responsibility of Railway Administration as Carriers," the following sections:—

Amendment of Chapter 110 by insertion of fresh sections.

Reference:-

CO 583/261/30388

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This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

P. F. CAMPBELL,
Clerk of the Legislative Council.

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NIGERIA.
NO. 114

RECEIVED
11 MAY 1941
C.O. REG.

Government House,
Nigeria. / 21
18 February, 1941.

My Lord,

Dupl.

I have the honour to transmit herewith, for the signification of His Majesty's pleasure with respect thereto, two authenticated and ten ordinary copies of Ordinance No. 16 of 1941, entitled "An Ordinance to amend the Railways Ordinance," together with the usual report thereon by the Attorney-General.

I have the honour to be,

My Lord,

Your Lordship's most obedient, humble Servant,

B. H. Burnell

G O V E R N O R .

THE RIGHT HONOURABLE
LORD MOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W. 1.

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35388/41

and (2)

on

A BILL FOR AN ORDINANCE TO AMEND THE
RAILWAYS ORDINANCE.

The short title of this Bill is the Railways (Amendment) Ordinance, 1941, and in my opinion the assent of His Excellency may properly be given thereto.

2. Under the present Railways (Ordinance (Chapter 110) the administration carries motor cars and motor vehicles generally, under full liability irrespective of the value of the particular vehicle. Conversely a motor car, for instance, may be consigned invoiced as a motor car simply, and should the administration deliver the motor car without, say, its battery, the administration might very well evade liability because the battery was not upon the consignment note. While this latter ability to evade liability is clearly a matter for regulation it is quoted as some evidence that the whole question of liability both of the administration and the public requires adjustment to meet modern requirements.

3. It was accordingly considered advisable to insert provisions in the Railways Ordinance somewhat similar to those in respect of the carriage of certain animals whereby the liability of the administration is limited to an amount given in the proposed section unless the consignor declares a greater value and pays a small compensation equal to one per centum of the increased risk over the given limit. This Bill is designed to effect this proposal.

[Signature]
Attorney-General.

Attorney-General's Chambers,
Lagos, Nigeria.
16th January, 1941.

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22A

R E P O R T

on

A BILL FOR AN ORDINANCE TO AMEND THE RAILWAYS ORDINANCE.

The short title of this Bill is the Railways (Amendment No.2) Ordinance, 1941, and in my opinion the assent of His Excellency may properly be given thereto.

2. Although the Railways Ordinance (Cap.110 of the 1923 Edition of the Laws of Nigeria) has been amended to incorporate provisions relating to the carriage of motor vehicles, a more comprehensive and careful study of the tariff in other respects together with the Ordinance upon which the tariff is based, has revealed the necessity for further amendments to the Ordinance so that the tariff may also be properly revised.

3. In the Ordinance and the tariff the word "goods" appears and also the words "luggage and baggage". Without a suitable definition of those terms it is difficult to avoid confusion and since they are used in both Ordinance and tariff the Ordinance should contain the definitions. A definition of "perishables" is also felt to be an advantage and by it the railway administration may add to the articles already mentioned by declaration when the need arises.

4. The amendments shown in clauses 3 and 4 of the Bill are designed to incorporate in as clear a manner as possible the liability of the railway in respect of passengers, the measure of general responsibility as a carrier of goods and the limits of liability with regard to the custody of goods at

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22B.

at a port and elsewhere. These clauses are practically standard provisions in other colonial railway legislation and do not introduce anything new to such legislation. Sub-section (4) of section 32, as it stands, exempts parcels carried by the railway for the postal authorities from the provisions relating to articles of special value, the question of compensation on the value declared and otherwise, and also the ability of the railway to examine parcels. It is thought that the exemption should only be from examination by the railway under sub-section (3) of the section, and that if the postal authorities wish to send articles of special value over the railway they should declare them in the manner provided in sub-section (1). Clause 5 of the Bill effects this amendment.

J. C. Hor
 Attorney-General.

Attorney-General's Chambers,
 Lagos, Nigeria.
 27th September, 1941.

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Assented to in His Majesty's name in so far as the provisions hereof relate to the Colony and to the Southern Provinces of the Protectorate, and enacted by me in so far as the provisions hereof relate to the Northern Provinces of the Protectorate this 5th day of February, 1941.

B. H. BOURDILLON.
Governor.

(L.S.)

No. 16.



1941.

Colony and Protectorate of Nigeria.
IN THE FIFTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI.

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
Governor and Commander-in-Chief.

AN ORDINANCE TO AMEND THE RAILWAYS ORDINANCE.

Title.

[6th February, 1941.]

Date of commencement.

BE IT ENACTED by the Governor of the Colony and Protectorate of Nigeria, with the advice and consent of the Legislative Council so far as the provisions hereof relate to the Colony and to the Southern Provinces, as follows:—

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Short title. 1. This Ordinance may be cited as the Railways (Amendment) Ordinance, 1941.

Amendment of section 2 of Chapter 119. 2. Section 2 of the Railways Ordinance is hereby amended by adding the following definitions at the end thereof:—

“ bicycle or tricycle ” means a machine with two or three wheels respectively, furnished with rubber tyres, propelled by pedals actuated by a human being and steered by transverse handles affixed to the front wheel and frame;

“ motor vehicle ” includes a motor car, motor lorry, trailer and motor bicycle;

“ motor car ” means a vehicle propelled by mechanical means (contained in the vehicle) the power for which is derived from internal combustion and not being a vehicle otherwise defined in this Ordinance;

“ motor lorry ” means a motor car constructed wholly or mainly for the carriage of goods but which may be used for hauling other vehicles;

“ motor bicycle ” means a motor car designed to travel on not more than three wheels and having a tare weight, together with the weight of any side-car attached thereto, not exceeding six hundredweight;

“ tractor ” means a vehicle propelled by mechanical means, the power of which is derived from internal or external combustion, not constructed to carry any load itself and not running on rails;

“ trailer ” means any vehicle designed to be attached to and drawn by a motor car, motor lorry or tractor but does not include a side-car attached to a motor cycle;

“ vehicle ”, in addition to the vehicles defined in this Ordinance, includes carts, wagons, vans, perambulators, rickshaws, handcarts and any other vehicles used or intended to be used for the conveyance of passengers or goods”.

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3. The Railways Ordinance is hereby amended by inserting between sections 31 and 32 thereof the following section:—

Liability in respect of vehicles.

31A. (1) A railway administration shall not be liable for the loss, destruction or deterioration of any motor vehicle, tractor or other vehicle delivered to it to be carried on the railway, unless such vehicle shall have been delivered into the custody of a railway clerk or station master and a written acknowledgment of the receipt by the railway administration of such vehicle shall have been obtained.

Amendment of Chapter 110 by adding fresh section.

(2) The liability of a railway administration for the loss, destruction or deterioration of any motor vehicle, tractor or other vehicle delivered into the custody of a railway clerk or station master to be carried on the railway, and in respect whereof an acknowledgment of receipt has been given by the said railway clerk or station master, shall not extend to the payment, in respect of any one vehicle, of any sum in excess of the limits hereby prescribed below:—

- (a) in the case of a tractor, or motor vehicle of a kind not herein otherwise specially referred to £50
- (b) in the case of motor bicycles with side-cars £30
- (c) in the case of motor bicycles or side-cars £20
- (d) in the case of any other vehicle £5

except where the person delivering or causing delivery of such vehicle into the custody of a railway clerk or station master declared or caused it to be declared in writing, at the time of such delivery to be of a value exceeding the limit hereinbefore prescribed in respect of such vehicle, and paid by way of compensation for increased risk, a sum (in addition to the charge prescribed for carriage by railway) equal to one per centum upon the excess of the value so declared, over the limit hereinbefore prescribed."

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This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

A. G. DALGLEISH,
Clerk of the Legislative Council.

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NIGERIA

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ALIENS LEGISLATION.

Previous 1939.		Mr. Robinson	14/6	Library (Legal)	16/1
		Mr. Ushakov	16/6	R. 98.	13/8
		Mr. Sidbotham	17/6	Misadventure.	14/8
		R 94	23/6	Mr. Lincoln	2/8
Subsequent 1948		Mr. Robinson	24/6	R 98	1/9
		Mr. G. Buckle	25/6	Mr. Farmer	1/9
		Mr. Sidbotham	25/6	Mr. Lincoln	1/5
		Mr. C. D.	25	R. 98.	23/4
		C D	26/6	Mr. Parkinson	23/4
		R 98	14/10	295 (D)	27/6
		Mr. Sidbotham	17/10	98	27/6
		R 98 -	17/5	Mr. Sidbotham	27/6
		1. Library Legal.	14	Mr. K. Robinson	28
		2. Mr. Sidbotham	14/5	R 98	30/6
	Mr. K. Robinson	18/5	(1) Library (Legal)	1/7	
	Mr. Sidbotham	20/5	(2) R 118	1/8	
	Mr. Sidbotham	20/5	(3) R 98	2/6	
	R 94	22/5	Mr. Pedler	7/1/42	
	R 95 (D)	27/5	Mr. Robinson	8/1/42	
	98	24/5	Mr. Roberts-Went	10/6/42	
	Library (Legal)		Mr. Pedler	11/6	
	R 98	31/5	94	12/6	
	(1) R 118		295 (D)	13/6	
	(2) Mr. Sidbotham	12/6	98	24/1	

FILE A.

(1345) W.L. 223775. 24000. 8/30. N.P. Co. G.F. 2177a.

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Notes
interview

4 Nigeria 262.

21. 4. 41.

(Spans to Library).

3

5 Nigeria Secret 3p.n.

22. 4. 41.

Mr. Robinson

Sir Sahabam

This memorandum is in the
instructions in HQ 20 on 15/12/48(2)/40
below

? 9 3. when you have any
docs. I have none.

J. B. L. [Signature]

12/6

This follows the provision made under Article 12 (5a) of the Aliens Ordinance. The only comment which I have is that it enables the Governor to detain any alien without giving him the option of an Advisory Committee as would be the case if he were detained under the Colonial Defence Regulations, equivalent to Regulation 18b in this country. This is equally true of Article 12(5a) of the Alien Order which also makes no provision for an Advisory Committee but in fact in this country in view of the criticism of members of Parliament and also pressure from the Foreign Office which was concerned with the detention of allied nationals and also of nationals of neutral countries, a special Advisory Committee presided over by Sir Francis Lindley, formerly H.K. Ambassador in Tokyo, has been set up by the Home Secretary to which the cases of any alien detained under Article 12 (5a) may be referred. This, however, is merely permissive and in no sense confers any right to an Advisory Committee such as is provided by the Defence Regulations.

X I think that we ought to ask to be informed of any cases in which aliens are detained under this section of the Aliens Ordinance and it is for consideration whether we should not suggest that the Governor should in any cases in which he felt so disposed to refer the cases of persons so detained to the Advisory Committee set up under the Defence Regulations. It is not, I think, necessary to set up a special Advisory Committee in Nigeria; the only reason for setting up a special one here was, of course, that the Advisory Committee under the Defence Regulations was completely flooded out with work and was already obliged to sit in several separate sessions.

K. Robinson

14.6.41.

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Mr. Robinson here.
 a subject to his comments
 ? put by alt

J. B. Robinson
 27/6

X. Copies 2 7-10 should be put on
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 Done 28/6 K.R.
 28/6 at once

(1) Library (copy) 2
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 end of No 7 & 19
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X 11. Nigeria 689. _____ 22. 11. 41.
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This Ordinance amends the one below No. 4,
 and complies with § 2 of No 6.

? 93

FJ Pedler
 7.1.42
 K. Robinson
 8.1.42
 Robinson
 10/1/42

FJ Pedler
 12/2/42

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13. *Megoria* — 270 — 18.6.62

DESTROYED UNDER STATUTE

Mr. Lincoln to see, & subject to his comments.

? put by H. B. Lawrence
14/8/42

Alvin
3/11/42

16. *Megoria* — 291 — 3.7.42

DESTROYED UNDER STATUTE

Mr. *Lynson* to see. *then*
with by

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NIGERIA.
NO. 689

Dupl.

R
6 JAN 1942
C. ...

GOVERNMENT HOUSE,
NIGERIA,
22 NOVEMBER, 1941.

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My Lord,

4

With reference to my despatch No. 262 of the 21st of April, I have the honour to transmit herewith, for the signification of His Majesty's pleasure with respect thereto, two authenticated and ten ordinary copies of Ordinance No. 56 of 1941 entitled "An Ordinance to amend the Aliens Ordinance" together with the usual report thereon by the Attorney-General.

I have the honour to be,
Sir,
Your Lordship's most obedient,
humble servant,

R. H. Audin

GOVERNOR.

Amud (2)
THE RIGHT HONOURABLE
LORD MOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON. S. W. 1.

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Assented to in His Majesty's name in so far as the provisions hereof relate to the Colony and to the Southern Provinces of the Protectorate, and enacted by me in so far as the provisions hereof relate to the Northern Provinces of the Protectorate this 21st day of October, 1941.

B. H. BOURDILLON,
Governor.

(L.S.)

No. 56



1941

Colony and Protectorate of Nigeria.

IN THE FIFTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI.

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
Governor and Commander-in-Chief.

AN ORDINANCE TO AMEND THE ALIENS ORDINANCE.

Title.

[23rd October, 1941.]

Date of commencement.

BE IT ENACTED by the Governor of the Colony and Protectorate of Nigeria, with the advice and consent of the Legislative Council so far as the provisions hereof relate to the Colony and to the Southern Provinces, as follows:—

Enactment.

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2 No. 56 of 1941 Aliens (Amendment No. 3).

Short title. 1. This Ordinance may be cited as the Aliens (Amendment No. 3) Ordinance, 1941.

Amendment of Chapter 158 section 9. 2. Section 9 of the Aliens Ordinance is hereby amended by substituting the expression "the detention of the alien" for the expression "detention of aliens" occurring in the eighth line thereof.

This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

P. F. CAMPBELL,
Clerk of the Legislative Council.

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R E P O R T

12

on

A BILL FOR AN ORDINANCE TO AMEND THE
ALIENS ORDINANCE.

The short title of this Bill is the Aliens (Amendment No.3) Ordinance, 1941, and in my opinion the assent of His Excellency may properly be given thereto.

4 2. The wording of section 9 of the Aliens Ordinance, as inserted by the Aliens (Amendment No.2) Ordinance, 1941, is that suggested for insertion by all dependencies having somewhat similar legislation so that parity in the treatment of aliens could be maintained. Unfortunately due probably to an error arising from telegraphic transmission the expression "detention of aliens" should have appeared in the singular form and not the plural and this Bill corrects the error.

6 3. Secretary of State's Despatch No.216 of the 27th June, 1941, refers to this subject.

[Signature]
Attorney-General.

Attorney-General's Chambers,

Lagos, Nigeria.

26th September, 1941.

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R 26 JUN
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C.O.

- Mr. Whitcombe 23/6
- Mr. Robinson. 24/6
- Mr. S. de Botman 25/6
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.

- Mr. A. J. Dawe.
- Sir J. Stuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

27 June, 1941.

Sir,

I have etc to acknowledge receipt of your despatch No. 262 of the 21st April and to inform you that the power of disallowance will not be exercised in respect of Ordinance No. 37 of 1941 shortly entitled, The ^{Aliens} ~~Aliens~~ (Amendment No. 2) Ordinance 1941.

2. It is observed however that, ^{no doubt} ~~perhaps~~ owing to ambiguity arising from telegraphic transmission, the new Section 9 contains a variation from the text suggested in previous correspondence, the words "detention of aliens" in line 8 having become substituted for the words "the detention of the alien" which is the correct form.

You

DRAFT. DESPATCH.

NIGERIA
NO 216
GOVERNOR

FURTHER ACTION.

All reference being to secret, can't be quoted here

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15

LETTER SENT

REGISTERED No.

DATE

DRAFT

MR.
MR.
MR.

ENCLOSURES

FURTHER ACTION

To

plan, but in Nigeria where the number of cases to be dealt with would be much smaller than in the U.K. it wd, I imagine be unnecessary to create a separate Cttee, & it wd suffice if such cases as you thought fit were referred to the Advisory Cttee set up under the Nigeria Defence Regⁿ. equivalent to Regⁿ. 18B. of the U.K. Regs.

Ihan
(signed) MOYNE.

(8094) W.L. 25403-118 40,000 ea. 2 sorts 9/60 T.S. 695

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Am. rule 20.6.40

STATUTORY RULES AND ORDERS
1940 No. 682
EMERGENCY POWERS (DEFENCE)
General Regulations

ORDER IN COUNCIL ADDING A NEW REGULATION 20A TO THE
DEFENCE (GENERAL) REGULATIONS, 1939, AND RE-NUMBERING
THE EXISTING REGULATION 20A AS REGULATION 20B.

At the Court at Buckingham Palace, the 9th day of May, 1940.

PRESENT,

The King's Most Excellent Majesty in Council.

His Majesty, in pursuance of section one of the Emergency Powers (Defence) Act, 1939, and of all other powers enabling Him in that behalf, is pleased, by and with the advice of His Privy Council, to order, and it is hereby ordered as follows:—

1. After Regulation twenty of the Defence (General) Regulations, 1939^(a), there shall be inserted as a new Regulation twenty A the following Regulation:—

" Amend-
ment of
Aliens
Restriction
Act, 1914.
4 & 5 Geo. 5.
c. 12.

20A. Subsection (1) of section one of the Aliens Restriction Act, 1914, shall have effect as if after paragraph (i) thereof there were inserted the following paragraph:—

(j) for enabling the Secretary of State to direct the detention of any alien against whom a deportation order has been made if, in the opinion of the Secretary of State, the deportation of the alien would be impracticable or prejudicial to the efficient prosecution of any war in which His Majesty may be engaged and his detention is necessary or expedient for securing the public safety, the defence of the realm or the maintenance of public order; and "

2. Regulation twenty A of the Defence (General) Regulations, 1939, shall be re-numbered as Regulation twenty B of those Regulations.

Rupert B. Howorth.

(a) S.R. & O. 1939 No. 927.

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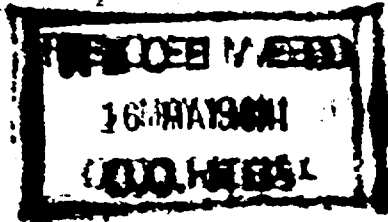
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NIGERIA.
S E C R E T.



5
17

The Chief Secretary to the Government of Nigeria presents his compliments to the Under Secretary of State for the Colonies and, with reference to the Governor's despatch No. 262 of the 21st of April, is directed to invite a reference to paragraph 1(b) of the Secretary of State's Secret telegram, No. 1283 of the 6th of October, 1940, on the subject of the treatment of suspected aliens.

No. 20
13112/40(2)/40
Genl.

NIGERIAN SECRETARIAT,

LAGOS, 22 APRIL, 1941.

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NIGERIA.

HC. 262

Government House,
Nigeria.
21 April, 1941.

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REC'D
27 MAR 1941
O.S.

My Lord,

Dupl
2 With reference to my despatch No. 70 of the 8th of February, I have the honour to transmit herewith, for the signification of His Majesty's pleasure with respect thereto, two authenticated and ten ordinary copies of Ordinance No. 37 of 1941, entitled "An Ordinance to amend the Aliens Ordinance" together with the usual report thereon by the Attorney-General.

I have the honour to be,
My Lord,
Your Lordship's most obedient, humble Servant,

D. H. Austin

G O V E R N O R .

THE RIGHT HONOURABLE
LORD MOYSE, P.C., D.S.C.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S. W. 1.

Indd 6

*4
9H*

Reference:-

CO 583/261/30408

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R E P O R T

on

19

A BILL FOR AN ORDINANCE TO AMEND THE
ALIENS ORDINANCE.

The short title of this Bill is the Aliens (Amendment No.2) Ordinance, 1941, and in my opinion the assent of His Excellency may properly be given thereto.

2. Under the Aliens Ordinance when a deportation order is made against any alien that alien must leave, and remain out of, the country for as long as the order remains in force. In the present world conditions it may not be deemed practicable that such an alien be required to leave and by consequence it is necessary to provide for other steps to be taken if the circumstances warrant them. The suggested amendment to the Ordinance shewn in clause 2 of the Bill sets out the proposed new procedure and the circumstances in which it shall come into play. At the same time the normal procedure is not interfered with should the new procedure be thought unnecessary in any particular case.

J. C. A. G.
Attorney-General.

Attorney-General's Chambers,
Lagos, Nigeria.
28th March, 1941.

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Short title. 1. This Ordinance may be cited as the Aliens (Amendment No. 2) Ordinance, 1941.

Amendment of Chapter 158 by insertion of section 9. 2. The Aliens Ordinance is hereby amended by inserting after section 8 thereof the following section to be numbered section 9:—

Power of Governor to order detention in certain circumstances. 9. Notwithstanding the provisions of this Ordinance where a deportation order has been made in the case of any alien the Governor may by order direct the detention of such alien for such period as he shall think fit, if, in his opinion, such deportation is impracticable or prejudicial to the efficient prosecution of any war in which His Majesty may be engaged and detention of aliens is necessary or expedient for securing public safety, the defence of the realm or maintenance of public order."

This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

A. G. DALGLEISH, Clerk of the Legislative Council.

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NIGERIA.

NO. 70

RECEIVED
11 MAY 1941
C.O. REG

Government House,
Nigeria.

2

22

8 February, 1941.

Sir,

Dupl

I have the honour to transmit herewith,
for the signification of His Majesty's pleasure with
respect thereto, two authenticated and ten ordinary
copies of Ordinance No. 17 of 1941, entitled "An
Ordinance to amend the Aliens Ordinance," together
with the usual report thereon by the Attorney-General.

I have the honour to be,
Sir,

Your most obedient, humble Servant,

B.H. Anderson
GOVERNOR.

THE RIGHT HONOURABLE

THE SECRETARY OF STATE FOR THE COLONIES,

LONDON, S.W.1.

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Assented to in His Majesty's name in so far as the provisions hereof relate to the Colony and to the Southern Provinces of the Protectorate, and enacted by me in so far as the provisions hereof relate to the Northern Provinces of the Protectorate this 5th day of February, 1941.

B. H. BOURDILLON,
Governor.

(L.S.)

No. 17.

1941



Colony and Protectorate of Nigeria.
IN THE FIFTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI.

SIR BERNARD BOURDILLON, G.C.M.G., K.P.F.
Governor and Commander-in-Chief.

AN ORDINANCE TO AMEND THE ALIENS ORDINANCE.

Title.

[6th February, 1941.]

Date of commencement.

BE IT ENACTED by the Governor of the Colony and Protectorate of Nigeria, with the advice and consent of the Legislative Council so far as the provisions hereof relate to the Colony and to the Southern Provinces, as follows:—

Enactment.

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2 No. 17 of 1941 *Aliens (Amendment).*

Short title. 1. This Ordinance may be cited as the Aliens (Amendment) Ordinance, 1941.

Amendment of Chapter 158 by insertion of section 1A. 2. The Aliens Ordinance is hereby amended by the insertion of the following section after section 1:—

Definition " 1A. Definition:— 'alien' means any person who is not a British subject, or a British Protected Person; and in the application of this Ordinance to the Cameroons under British mandate any other person who is not a native of the Cameroons under British mandate."

Repeal of section 9 of Chapter 158. 3. Section 9 of the Aliens Ordinance is hereby repealed.

This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

A. G. DALGLEISH,
Clerk of the Legislative Council.

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R E P O R T

25

END

on

A BILL FOR AN ORDINANCE TO AMEND THE
ALIENS ORDINANCE.

The short title of this Bill is the Aliens (Amendment) Ordinance, 1941, and in my opinion the assent of His Excellency may properly be given thereto.

2. The present definition of the word "alien", which was added to the Ordinance in 1924 (Ordinance No.12 of 1924), requires revision since the expression "native of any territory under His Majesty's protection" is too narrow when compared with the terms of articles 2(b) and 3 of the British Protected Persons Order, 1934. (This Order defines who may be regarded as British protected persons).

3. It is therefore proposed to replace the definition with one which correctly sets out the position: clause 2 of the Bill effects this, and clause 3 repeals the former definition.

4. For the circumstances leading up to the necessity of this amendment please see the report bearing today's date on the enacted Bill for the Aliens Restriction/ (Amendment) Ordinance, 1941.


Attorney-General.

Attorney-General's Chambers,

Lagos, Nigeria.

20th January, 1941.

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German
C. Cameroons

2

1. Nigeria. Secret. — 13.5.39.
Suggests arrangements for control and
management of German plantations in the
Cameroons in the event of war. Suggests
preliminary negotiations be conducted by C.O.

R 89

Do you want
the 1920 file
referred to

2. Nigeria. Secret. tel. 291. — 19.7.39.
Enquiries when reply to no. 1. may be expected.

to be obtained
from Canterbury
if so - please
release attached
requisition to
Miss Rowley.
C. Gray
9/6

Order for 11/6
15/6

6-11-39

This paper has been unfortunately
much delayed owing to the fact that the previous
papers had to be ^{requisitioned} ~~obtained~~ from Canterbury and
more than one reference had to be made before the
relevant documents were obtained, which was not
till towards the end of last week. Of the five
bound volumes of correspondence which I have had
to look through, I am only sending on one which
contains in 40926/19 Cameroons (second paper
flagged in volume) the report of the late
Supervisor of the plantations referred to at 'A'
in para. 3 of (1). As will be seen from that
report, Mr. Evans does not explain in any detail
why direct Government management was not
satisfactory, though it is quite easy to imagine
what some of the reasons were.

The Governor assumes that on the
outbreak of war, plantations in the Cameroons
which were bought back after the War by German
companies would be automatically taken under the
control of the Nigerian Government. Presumably
this will be the case, although the exact juridical
position will no doubt depend upon decisions of
H.M.G. as to the general policy regarding enemy
property. On this point I have spoken to Mr. Lee
and understand that the Colonial Office is not
yet

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yet in a position to give any guidance to Colonial Governments, but that the matter is at present under discussion with the Board of Trade. If it is ~~not~~ ^{roughly} desirable to attempt to expedite a decision as regards the Cameroons, a copy of the Governor's despatch at (1) might be sent semi-officially to the Board of Trade (to Mr. G.S. Bailey, O.B.E.) for obsons. on the principles involved, irrespective of whether the control of the plantations is to be direct by the Nigeria Government or through a commercial agency.

As regards the Governor's proposal for a commercial agency, I have had some preliminary talk with Mr. Calder. There can be little doubt that under normal conditions the plantations would be likely to be more efficiently and economically run by a commercial concern than by a Government Department who, at the best, would be amateurs: but in the event of war, conditions would, of course, be very far from normal. The Cameroons would be cut off from their principal market: the ships, also German, in which the produce of the plantations is at present marketed, would no longer be available: the demands for cargo space in other ships for essential products would have to be given precedence over most, if not all of the Cameroons products, and whether the plantations are to be managed direct by Government or through a commercial agency, it seems unlikely that it will be found practicable to carry on the plantations on anything much better than a "care and maintenance" basis. Moreover, as Mr. Calder has pointed out to me, if the products of the German plantations (mainly bananas)

competed

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competed with the products of the commercial company which acted as agent, that company would not be likely to give preference to the sale of the products of the German plantations. This consideration would appear prima facie to rule out the Jamaica Bananas^{Producers} Association, though I do not know how far the West Indies banana season overlaps with that of the Cameroons. As regards the U.A.C., the position is perhaps somewhat different. It is true that it owns one of the estates in the Cameroons - of only about 1,500 acres, however, - but it appears that the products grown^{on it} are rubber and cocoa - not bananas. Unless the U.A.C. have plantations of bananas, and other products competing with those of the Cameroons, elsewhere than in British West Africa, I do not think that as a plantation-owning company there is likely to be much direct conflict between the interests of the U.A.C. and those of the Cameroons plantations. The U.A.C., however, is of course mainly a buying and selling company and its plantation interests, so far^{as any part} as British West Africa is concerned, are quite a minor matter. As a buying company, provided that it was paid a commission sufficient to make it worth while to act as agent for the Nigeria Government, as the Governor proposes, there seems no particular reason why it should not be prepared to do its best for the Cameroons plantations. It would presumably, however, be necessary for their remuneration to be in the form, partly of payment to cover ~~money~~^{running} expenses, with a reasonable margin, and partly a commission on sales to induce the company to do their best to market the Cameroons products. It seems, however, unlikely that there will be very much

✓ This Corp
 practices an
 9 billion of
 considerable
 extent.
 (544)

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7

I agree generally. I think the plantations should be managed by officers from the Nigerian Agr. Dept. The marketing arrangements in this country can hardly be settled in advance, but so far as bananas are concerned some working arrangement with the Jamaica Association & the United Fruit Co. would be required.

J. H. Calder
22.7.39

M. E. Butcher
24/7

Dft. for enron. as proposed in M. W. Williams' minute.

(1) T. W.
A. J. S.
24.7

Draft for carder

Chamberlain
25/7/39

Sir C. Parkinson

The Governor suggests that in the event of war the German plantations in the Cameroons should

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should be managed by a commercial agency on behalf of the Government, e.g. the U.A.C. or the Jamaica Banana Producers' Association. The view taken in the above minutes is that this idea should be rejected: and that if war breaks out with Germany the properties should be run by the Agricultural Department.

There seems to be a good deal of force in this view. As regards efficient administration, it is probable that the Agricultural Department could do the work. As regards policy, it seems likely that judging from recent events African opinion would be disturbed by any proposal to hand over these properties to the management of the U.A.C. The agency recently granted by the Sierra Leone Government to the U.A.C. for the management of the Masanki oil plantation has led to a certain amount of criticism. Moreover, it is the perfectly natural course for the Government, in the event of war, to take over the administration of such properties. There is no reason why any commercial concern should expect to be given the job. The U.A.C. may criticize the arrangement, but there is no reason why they should know of it until war has actually broken out, and in that case their criticisms, if any, would be subsumed in more serious issues. It will always be open to the Government, if they wish, to alter the suggested arrangement in the light of experience if it were found desirable to do so.

? Proceed as in the draft.

Handwritten signature

27.7.39.

and
30.7.39
Jones.

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3. To Nigeria. Secret (2). (1 ansd) — 2.8.39

4. To FO. } of Secret. (etc. 113) - 11/8/39
5. To B/Trade.

Mr. Lee to Sec. Conf.
✓ Wheeler 14/8
I should be 14/8
ans 7 14/8

6. Nigeria. Tel. 355 Secret — 24.8.39.

Ref. - asks for telegraphic reply at earliest.

I am afraid there has been various delay in the despatch of No. 3. These ascertained from the despatch section that they only received it on 10th Aug. and that it was despatched the same day by ordinary mail instead of, as marked by Air Mail. It is now with the mail being carried on SS G.B. Holt which is not due to reach Lagos until 30th inst. There is formed Mr. Williams and he has agreed that the gist of No. 2 should be telegraphed to the Governor. Draft 1/2 for Casson.

* If this is the case I shall like to know why Jopp was dated 2 Aug. Recive 4 letters. Ours

Chamberley
25/8

O.G.R. Wilson
26.8.39

7 To Nigeria Tel 356. See duplt. 26/8/39.

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Mr. O. G. R. Williams Sir F. Stoddale
Sir H. Dawn
Sir H. Moore.

10

German-banana plantations
in Cameroons.

Mr. Muir of the United Africa Co. called on Sir Henry Moore & myself to-day to say, inter alia, that he presumed that the Govt would seize the German owned banana plantations in the Cameroons.

These ~~are~~ have been operated by the Germans in conjunction with a ~~set~~ fleet of eight fast specially constructed ships. Most of the fruit has gone to Germany.

If the plantations are abandoned for two or three months, they would be said, revert to jungle & be valueless.

If so desired, the U. A. Co. would try to work out, probably in consultation with the ~~Edwards~~ & ~~Tyffers~~, a scheme for operating these plantations & providing shipping, as possibly neutral, to carry the fruit to this country.

The matter is urgent. It seems to me that it must be dealt with as follows:-

(1) we must ascertain whether the property is to be seized & put in the hands of trustees. I do not know what the answer to this is, but if the action is long delayed there will be nothing left to seize.

(2) if it is decided to seize we must ask

(a) the Govt whether he would favour a scheme on the lines proposed

(b) the Post Defence (Plans) Dept.

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whether they are sufficiently interested in the supply of bananas to support the efforts which will obviously be necessary to get the necessary ships.

(The banana position is of course complicated. Jamaica & other British Colonies cannot supply the whole normal needs of the U.S. ex prima facie there should be room for part, if not the whole, of the Cameroons crop; but alternative supplies are Colombia & perhaps other Central American countries whom we might wish to keep sweet in time of war.)

Since writing the above I have discussed with you & learnt that the Govt proposes to put the Agricultural Dept. in charge of the plantations.

The first step therefore appears to be a tel. to the Govt asking him what action he has taken & what he proposes to do about marketing & shipping the bananas?

G. B. H. Lawson
8/9/39

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As to (1) of his clauses queries see his
on this file ^{in which} the Gov was asked to prepare provisions
plans for taking over management of the Jamaican
Plantations. We do not yet know any details
of his plans.

As regards ^{private} management by U.A.C. see
his Calcutta minute of 22/7 above in which
he contemplated the need for working arrangements
with United Fruit Co & Jamaica's Banana
producers association.

As regards the last query which it is proposed
to put to the Gov by telegram I imagine his
reply will ^{possibly} be to ask us what suitable
shipping can be made available? At the
moment I assume that we cannot give any
indications of this, ^{we can in any case} ~~that is not our business~~
or when such shipping could proceed under
control.

J. S. [Signature]
5/9.

I asked N. S. [Signature] to look at this.
~~It is not our business to look at this~~
~~but we must be able to give~~
his side, I think, certainly ask Gov. what
action he has taken on 3/27 &? also
include his views on marketing, or the
assumption that shipping will be available,
as to which I assume that it will not be

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possible at present to give to Governor
any guidance. (I should much prefer some alternative
arrangement if practicable, to putting the market in the
hands of U.A.C.) O. G. R. Wilson

5.9.39

The main difficulty will be shipping. Fresh bananas cannot
be carried except in refrigerated ships. This may take
some time to arrange and until the shipping position
has been ascertained it might be advisable for
the Govt of Nigeria to contemplate the preparation of
dried banana fibre. It is known in the Cameroons how
this can be done as their own shipments to Germany
and dried bananas could undoubtedly be used in
this country.

The Jamaica Banana Producers Association marketing
organization in this country ought to be able to look
after the marketing of fresh bananas from the
Cameroons when received and I would be inclined
to take this organization into our confidence
without delay. If it is thought desirable to use
an intermediary the discussion could be with Sir
Edward Stubbs, who has the confidence of the
Jamaica organization and is a sympathetic
supporter of it.

In the meantime we could ask Nigeria to report
what is being done and inform the Governor of
contemplated action at this end.

J. A. Skidmore

6/9

8 May 1939 391 Secret — 4.9.39

Mr. Clauson

Before this goes further I think perhaps
that

Are we certain
that there will
not be a conflict
of interest?
H.J.M.

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that you should see the previous correspondence on the file and the telegram now received from the Governor at (8).

As far as I can see the action required is as follows :-

1. (a) Investigate with the Food Defence (Plans) Department the question whether Cameroons bananas will or will not be wanted in the United Kingdom: and if they are
- (b) Go into the shipping problem.
2. Tell the Governor by telegram ad interim what we are doing and ask him not to clinch anything with the Americans in the meantime: and inquire what arrangements have now actually been made for taking over the plantations.

W.P.S.

7.9.39.

See action taken on 16014/39

Econ. as regards all fruits in Gen.

Dawes' comm. above.

*McLure
28/9.*

9. Mellor. (U.A.C.) _____ 5/9/39.
Give statistics regarding products + quantities involved
10. To Mellor. 9 asked. _____ 6/9/39.
11. Hig. tel. 427. Secret. (orig. on 6294/39 Gen. Sec.) - 10/9/39.
From Peay. Employment of interned Germans on plantations.

*Do you want the minutes following no. 7 for (W.P.S.)
your pp - 16014/39?
1604. 98 13/10*

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12. Major Orde Browne. 15/12/39. 15
Encloses report on labour situation
in the Cameroons.

13. From Major Orde Browne to S of S. 15.12.39.
Pl see also attached S.O. letter to S. of S. (1)
Major Orde Browne's report in 12 is to me,
a little puzzling. I read it as meaning
that, in the event of the confidence of the
local Germans in German victory being
shaken, a disgruntled minority may
refuse to work their plantations
any longer, & with the result that
unless His Govt can replace them by
adequate managers, some of the estates
will fall out of cultivation & the labourers
will be discharged & may return home
with all sorts of false & alarming rumours.

This theory seems to assume that
the Germans are working on their plantations
because ordered to do so by their own
Govt. Even if such an order has been
given, their contradictory continuing
to work their plantations is so much
in their own interests that I don't
see why there is any reason to
expect any appreciable number to
change their minds.

That the spectacle of their continued
presence on the plantations in control of natives

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Cocoa His criticism has now
(in the Cameroon one)
been met. Grade 3 cocoa is
being bought by the U.K. Govt.

Mr. Herbert sled. see

Chelvaia
H.

Seen. I think the remarks in the paragraph
para. 3 of the S.O. letter refers to the same criticism
in Nigeria as a whole - and not to the one in the
Cameroon.

Chelvaia
3.1

Dft. for comr.

Atm

U.P.
3.1

Sir C. Parkinson

I do not think that
any action beyond that
indicated in the dfts. is
called for.

U.P.

14. J. Major Orde Browne. (12-13 ansd.) - 15/1/40, 10.1.40

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By
Air
Mail

15 To Nigeria. Secret. ——— 17.1.40

18

~~1941 correspondence~~

~~16. Wilson s/o ——— 12.9.41.~~

~~17 To Wilson (16 ack'd.) — 13.9.41.~~

~~to 18014/1/41 E.L.M.~~

Mr. Williams
I am sorry that
I overlooked the
fact that no 16
requires a
further answer.
H.M.S.
26/9

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NIGERIA.
SECRET.

Colonial Office,

Downing Street,

17th January, 1940.

15
19

Sir,

With reference to my secret despatch No. 2 of the 2nd August, 1939, I have the honour to inform you that I have now received from my Labour Adviser, Major G. St. J. Orde Browne, a copy of his report, dated the 15th December, 1939, on his recent visit to the plantations in the Cameroons.

2. Major Orde Browne states that he has forwarded copies of the report to yourself and the Resident in the Cameroons: and you will no doubt address me if you wish me to consider the points which he has raised.

3. As regards the prohibition of the sale of Grade 3 cocoa, to which Major Orde Browne refers, arrangements have now been made, as you are aware, for such cocoa from the Cameroons to be purchased by the United Kingdom Government.

I have the honour to be,

Sir,

Your most obedient,

humble servant,

(Sgd) MALCOLM MacDONALD

GOVERNOR

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.

etc., etc., etc.,

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C. O.

30422/39 Nigeria
Secret.

- Mr. Sidebotham 3/1
- Mr.
- Mr. C. J. Jeffries.
- * Mr. A. J. Dawe. 9.1
- Sir H. Moore.
- X Permt. U.S. of S. W. 1-60 JS
- Parly. U.S. of S.
- Secretary of State. 10 1-00

~~X AIR MAIL X~~ SS

17th January, 1940.
17-
TOUAM

Sir,

With reference to my secret

(3) despatch No.2 of the 2nd August, 1939, I have etc. to inform you that I have now received from my Labour Adviser, Major G. St. J. Orde Browne, a copy of his report, dated the 15th December, 1939, on his recent visit to the plantations in the Cameroons.

2 DRAFTS. conson.

NIGERIA
SECRET

Governor.

FURTHER ACTION.

2. Major Orde Browne states that he has forwarded copies of the report to yourself and the Resident in the Cameroons: and you will no

doubt

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doubt address me ~~farther~~ if you wish
me to consider the points which he has
raised.

3. As regards the prohibition of
the sale of Grade 3 cocoa, to which
Major Orde Browne refers, arrangements
have now been made, as you are aware,
for such cocoa from the Cameroons to be
purchased by the United Kingdom
Government.

I have, etc.

(Sgd.) MALCOLM MacDONALD

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22

14

Secret.

15 January, 1940.

Dear Orde Browne,

This is just a line to thank you for your letters of the 15th December and your report on the position in the Cameroons, which I read with interest. I see that you have sent a copy of the latter to the Governor: and I have had an official despatch sent to him saying that he will no doubt communicate with me if he wishes me to consider further the points which you have raised.

I expect that you have heard that the difficulty about the prohibition of Grade 3 cocoa has now been met, as arrangements have been made for the Home Government to buy cocoa of this grade from the Cameroons.

I was glad to hear of your progress, and of the not too unfavourable view of the labour situation that you have formed so far. This is encouraging, and your ultimate recommendations will help us to make the position

as

Major G. St.J. Orde Browne, O.B.E.

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as good as circumstances permit. I envy you being in a climate that helps the figure; I get no exercise, with threatening consequences to mine.

With all good wishes for 1940.

Yours sincerely,

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30422/39 Nigeria
Secret.

14
24

C. O.

Qto. for the Secretary of State's signature

Mr. Sidebotham 3/1

Mr.

Mr.

* Mr. A. J. Dawe. 9.1

January, 1940.

Sir H. Moore.

Sir G. Tomlinson.

Sir J. Shuckburgh.

X Permt. U.S. of S. 107/160

Parly. U.S. of S.

X Secretary of State. 10-1-40

2 DRAFTS conson.

MAJOR G. St. J. CRDE BROWNE, O.B.E.

(Address to be checked from
reply to (14) in 33636/39
below when received).

(The Registry suggest that this
should go by Air Mail to
the Gold Coast.

E.M.K.)

FURTHER ACTION.

.....
This is just a line to
thank you for your letters of the
15th December and your report on the
position in the Cameroons, which I
read with interest. I see that you
have sent a copy ^{of the letter} to the Governor: and
I have had an official despatch sent
to him saying that he will no doubt
communicate with me if he wishes me
to consider ^{judges} the points which you
have raised.

I expect that you have heard
that the difficulty about the
prohibition of Grade 3 cocoa has now
been met, as arrangements have now
been made for the Home Government to
buy cocoa of this grade from the
Cameroons.

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Put up reply 26
M.M.

GOVERNMENT HOUSE,
LAGOS, NIGERIA.

15.12.39.

13

Dear Mr. MacDonald,

I take advantage of an air mail to write to wish you the compliments of the season, and to let you know of my progress.

I have just finished a tour of the Cameroons, which I covered fairly thoroughly. Except for the mountain, it is an unattractive country; moist heat, swamps, biting flies, and mosquitoes; so a somewhat strenuous programme was rather exacting, and has certainly improved my figure.

Ames 14

The position as regards labour was better than I expected on the whole, but the situation is very odd, with possible awkward developments; I am sending a special report on the matter. Anyhow, everyone is alive to the need for caution, and I see little reason for any alarm.

I leave today for an extended tour up-country, leaving here probably about the end of the month; but shipping and communications are so upset, that one can make few plans.

Everyone is most kind and helpful, and I am getting a grasp of the position. I think that we have tackled the

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not see
x on p2
of end in 12

situation just at the right time; matters are satisfactory enough at the moment, but there are some disconcerting potentialities not perhaps fully realised locally.

The war seems very far off here; I am frankly glad to have a job in which one can largely forget it, since I cannot again get into khaki.

With best wishes for the New Year,

Believe me,

Yours sincerely,

G. J. O. Brown

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RECEIVED
29 DEC 1939
C. O. REGY

GOVERNMENT HOUSE,
LAGOS, NIGERIA.

12.
28

15th December, 1939.


CONFIDENTIAL.

Sir,

I have the honour to submit herewith a special report on the existing position in the Cameroons under British Mandate. I have just completed a tour there of 17 days during which I visited most of the plantations and had an opportunity of conversing with a number of the Germans who remain there.

Amad. 14.

The situation as regards the labour employed there, while at present satisfactory, is so unusual and delicate that certain embarrassing developments might well take place. I therefore feel that a special report thereon should be submitted forthwith. I have of course discussed matters with His

Excellency

THE RIGHT HONOURABLE THE SECRETARY
OF STATE FOR THE COLONIES.

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Excellency the Governor and His Honour the Resident, to whom copies of this report are being forwarded.

I have the honour to be, Sir,

Your most obedient servant,

G. J. De Souza

Labour Adviser.

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CONFIDENTIAL.

30

REPORT ON THE LABOUR SITUATION IN THE CAMEROONS
UNDER BRITISH MANDATE.

The existing situation in the Cameroons under British Mandate arising owing to the outbreak of war is peculiar, if not indeed unique. Nearly 20,000 labourers are employed on plantations which with only three exceptions are under the management of enemy subjects. Staffs are depleted but sufficient numbers remain to carry on work under the supervision and control of a special department of Government. This peculiar arrangement suits both parties; the plantations continue in being with corresponding employment for the natives involved, while their products are of considerable value to Great Britain. The German staff on their side are glad to be able to maintain the prosperity of their properties.

Conversation with the managers indicated that almost without exception they were firm believers in the speedy and complete victory of Germany. Their present attitude was presumably dictated from Berlin before the outbreak of hostilities and they may therefore be expected to adhere to it as long as their faith in the Nazi regime endures. Should, however, this be shaken by such an event as a revolution in Germany or the obvious imminent collapse of her resistance, a change in the behaviour of local enemy subjects might well arise. The majority would probably take the view that they would be well advised to continue working in order to establish themselves in the good graces of the British Government with the hope of favourable treatment in the peace settlement. There is further the consideration that they would probably regard themselves as far better off in existing circumstances than they would be in an internment camp. This, however, would be a matter of personal opinion rather than of instructions from Berlin; it might thus well occur that a disgruntled minority would resent the idea of

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of further work for the British Government, as they would regard it, and would therefore refuse to fulfil their functions any longer. In that case they might well endeavour to create all possible trouble by spreading alarmist rumours.

Any resultant cessation of employment on the plantations would involve loss of work to large numbers of natives who would consequently be compelled to return to their village homes, possibly carrying with them sensational accounts of the cause; this would have some effect in the territory under French mandate as well as our own in view of the numbers of employees drawn from that area.

The maintenance of normal activities on the plantations is thus of importance and the discharge of any appreciable number of labourers, where necessary, should be carried out as gradually and inconspicuously as possible. Measures will also be desirable to detect and counteract any malicious rumours which might be spread.

A further disquieting element lies in the present prohibition of the sale of grade 3 cocoa; for the current year this represents in the Cameroons some 70% of the total output or nearly 90% of the native crop. The serious resultant position is perhaps scarcely realised at present by the local population, but the native growers' Co-operative Society will shortly find itself embarrassed by a large amount of unsaleable cocoa. The consequent disappointment will furnish additional material for possible agitators to exploit.

X The administration are fully alive to the possibilities of the situation and a nucleus staff is in preparation to maintain the plantations as going concerns should necessity arise. The position is, however, undeniably delicate and the capacity to maintain British authority should be obvious to native eyes. There is at present a detachment of native troops in the Victoria district but it might be

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be found desirable in future to increase their numbers; should this be so the foregoing analysis will perhaps serve to explain the necessity.

I desire to recommend most careful consideration of any proposal for the engagement of suitable persons for undertaking plantation management in the case of any such development as I have indicated.

G. J. Ord Brown

15. 12. 39.

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Repts for record.
Orig. on General Secret pps 11
 6294/39.

PARAHIRASE telegram from the Governor of Nigeria
 to the Secretary of State for the Colonies, dated
 13th September, 1939.

Received 7.20 p.m. on 13th September, 1939.

Important.

No.427 Secret.

Your telegram 9th September No.395 Secret.

Internment complete, but of total of 132 Germans in Nigeria
 79 have been released on parole. / As regards Cameroons
 approximately sixty are reported to have left for [West
 Indian colonies] before declaration of war and to be
 still there. Remainder on parole and are being employed
 as far as possible on plantations which have been taken
 over by the Public Custodian. / Only one German aeroplane
 in the Cameroons, which has been requisitioned.

I learn from British wireless news today that
 exit permits are being freely issued for Germans to leave
 United Kingdom. I propose to allow any German women and
 children who wish to leave Nigeria on neutral ships to do
 so. May I permit any males who desire to leave to do so,
 or should I refuse permits to those of military age? If
 any who do wish to leave have insufficient funds either
 in cash or Bank to pay passage and subsistence may I
 make them advances and recover from sale of their own
 property or that of their firms? All such property is now
 in the hands of the Public Custodian and Bank accounts
 which are very few have been blocked.

? Forward
 to

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10

6th September, 1939.

Dear Mr. Mellor,

Thank you for your letter of the 5th September. I am glad to hear that you had a satisfactory interview with Mr. Rogers. Clauson has passed on to me your letter on the subject of the German plantations in the British Cameroons and we will go into the question at once.

Yours sincerely,

(Sgd.) H. Moore

A. R. Mellor, Esq.

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properties.

The ~~matter~~^{decision}, of course, is one entirely for the Government, but we think that we are probably the only people who could arrange for the maintenance of these properties in conjunction with Elder & Fyffe, and we should be happy to be of any service.

Yours sincerely,

A. R. H. Steer

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30422
16014/38

Telegram from the Governor of Nigeria to the Secretary
of State for the Colonies.

37

Dated 4th Septr. 1959. Recd. 9.25 p.m. 4th Septr. 1959.

RECEIVED
6 SEP 1959
C.O. REGY

No. 391 Secret.

3

Your despatch Secret (2) of 2nd August. I infer
that Cameroons bananas will not be wanted in United
Kingdom and am therefore trying to arrange through United
States Consul here for sale to American firms.

(Copy recd on
16014/39
ECONY)

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COPY FOR REGISTRATION ^{30422/6}

39

Telegram from the Governor of Nigeria to the
Secretary of State for the Colonies.

Dated 24th August, 1939. Received 8.2. p.m. 24th August.

No.355. Secret.

My despatch of 13th May 1939 Secret control of
German plantations Cameroons. I should be glad to receive
telegraphic reply earliest possible.

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be found practicable to carry on the plantations on a scale much in excess of the minimum required for essential maintenance.

3. It also occurs to me that if the products of the German plantations, being mainly bananas, should compete with the products of the commercial company appointed to act as agent, that company would be unlikely to give preference to the sale of the products of the German plantations. This consideration immediately suggests that it would not be in the best interests of the Camerons that the Jamaica Banana Producers Association should be given the agency.

4. As regards the United Africa Company, I appreciate that the position is somewhat different in that, although it owns one of the estates in the Cameroons, rubber and cocoa only are understood to be grown on it and it is only some 1,500 acres in extent: and, so far as I am aware, the Company is not specially interested in banana plantation elsewhere. Such an arrangement would not thus be open to the objection that the interests of the company and those of the Camerons plantations would conflict.

5. In view, however, of the opinion already expressed, that little profit is likely to accrue from the plantations under war time conditions whatever method of management is adopted, and the possible political objections to management by a commercial agent, my view is that it would be preferable for the plantations to be managed direct by Government with the assistance of officers seconded from the Nigeria Department of Agriculture which is much better fitted for such work now than it was during the last war. The details of marketing arrangements in this country could be settled later. There is no reason to consider that they

would

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would present insuperable difficulties.

6. I suggest, therefore, that, unless you see any serious objection to this course, you should make provisional preparations for taking over direct management of the German plantations under such general conditions as may be laid down by His Majesty's Government with regard to the treatment of enemy property and of resident enemy subjects on the outbreak of war with Germany. It would also appear advisable that such preparations should be made in the expectation that it would probably be necessary for a large proportion of the total labour force at present employed to be discharged during the war period, which, so far as the products of the Cameroons are concerned, may be expected to be, at any rate for some time, a period of depression.

I have the honour to be,

Sir,

Your most obedient,

humble servant,

(Sgd.) MALCOLM MACDONALD

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BY AIR MAIL

30422/39 Secret.

C. O.

- Mr. Thornley 25/7/39
- Mr. Williams 25
- Mr. Calder 25/7/39
- *Mr. A. J. Dawe. 25.7

- Sir H. Moore.
- Sir G. Tomlinson.
- Sir J. Shuckburgh.

X Perm. U.S. of S. 30 f.s.
 Parly. U.S. of S.
 Secretary of State.

3
 43
 O. D.
 31 JUL
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Downing Street,

2nd - August
~~July~~ 1939.

Sir,

I have etc. to acknowledge

the receipt of your secret despatch
 of the 13th of May on the subject of
 the control and management of German
 plantations in the Cameroons in the
 event of war with Germany.

2. While I agree with you that
 under normal conditions the
 plantations would be likely to be
 more efficiently and economically
 managed by a commercial company than
 by a Government Department, I feel
 that under the peculiar conditions
 which would prevail in the event of war
 the importance of this particular
 consideration would be found to be
 minimized.

DRAFT. Conson.

NIGERIA

SECRET (2)

Governor.

copy to No. (4)
 B.O.T. (5)

FURTHER ACTION.

- (1) Copy corrs. to
 F.O. of T. Cof. Lff.
 telling each
- (2) Mr. Lee to see
 later
 O.G.R.W.

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minimized. For instance, the Cameroons would be cut off from their principal market: the ships, also German, by which the produce of the plantations is at present carried, would no longer be available and the demands for cargo space in other ships for essential products would have to be given precedence over most, if not all, of the Cameroons products. Whether, therefore, the plantations are to be managed direct by Government or through a commercial agency, it seems unlikely that it will be found practicable to carry on the plantations on a scale much in excess of the minimum required for essential maintenance.

3. It also occurs to me that if the products of the German plantations, being mainly bananas, should compete with the products of the commercial company appointed to act as agent, that company would be unlikely to give preference to the sale of the products of the German plantations. This consideration immediately suggests that it

would

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plantations under war time conditions whatever method of management is adopted, and the possible political objections to management by a commercial agent, ^{my view is that} it would be preferable for the plantations to be managed direct by Government with the assistance of officers seconded from the Nigeria Department of Agriculture which is much better fitted for such work now than it was during the last war. The details of marketing arrangements in this country could be settled later. There is no reason to consider that they would present insuperable difficulties.

6. I suggest therefore, that you should make provisional preparations for taking over direct management of the German plantations under such general conditions as may be laid down by His Majesty's Government with regard to the treatment of enemy property and of resident enemy subjects on the outbreak of war ^{with Germany}. It would also appear advisable that such preparations should be made in the expectation

unless you see any serious objection to this course,

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2.

TELEGRAM from the Governor of Nigeria to the Secretary of State for the Colonies.

Dated 19th July, 1939. .. Received 4.4 p.m., 19th July, 1939.

RECEIVED
23 JUL 1939
C. O. REGY

No. 291 Secret.

When may I expect a reply to my secret despatch of the 13th May.

-0-0-0-0-

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S.O.S.
Leaf 292 20 Feb
1920 Mig 49
CO/5375/20 Coms
2 Jan 1920
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NIGERIA.

Government House,
Nigeria.

SECRET.

13th May, 1939.



Sir,

I have the honour to address you on the subject of the control and management of the German plantations in the Cameroons in the event of war, a matter which appears to me to be of some importance having regard both to the extent and value of the plantations and to the desirability of providing continued employment for the large labour force dependent upon them for a livelihood. These plantations which are in the main devoted to banana cultivation aggregate some 500 square miles in area; the value of produce exported annually therefrom approximates to £300,000, while the total labour force at present employed is estimated to be 25,000 exclusive of dependents.

*Amad (3)
copy 1-70
B/17 (5)*

2. Bearing these facts in mind it appears to me to be highly desirable that arrangements should be made beforehand for the taking over of these plantations in the event of war and to ensure that production is fully maintained both in the interests of food supplies and employment for the native population. Not improbably some of the older

THE RIGHT HONOURABLE
MALCOLM MACDONALD P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.,

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older German planters will wish to continue to work the plantations and it would simplify the problem if they were allowed to do so as employees of whatever British agency is set up for the control and management of the properties.

3. As to the nature of this Agency which is the matter with which I am principally concerned, you will observe from Mr. Amery's despatch No.292 of the 20th. of February 1920 and connected correspondence that during the last war these properties were placed in charge of a Supervisor of Plantations appointed by this Government. It appears however from the report of the Supervisor, which forms an enclosure to that despatch that the arrangement was not altogether satisfactory and was ill adapted for running the plantations as a commercial concern. In paragraph 7 (3) of his report, the Supervisor recommends, on the assumption that the Crown wished to retain its interest in the properties and participate in profits accruing therefrom, that the management should be entrusted to an independent professional Commercial Agency. In subsequent paragraphs he explains the advantages of adopting such a course and it is the course which, I now submit to you, should be adopted in the event of another war. As to the selection of a Commercial Agency for the purpose, one of the large trading concerns with connections in West Africa, e.g. the United Africa Company, would appear to me to be very suitable

C.O. 5375/20 Camero

A/

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suitable or alternatively the Jamaica Banana Producers' Association, which I understand has had banana trading connections with the Cameroons.

4. I shall be glad to learn whether this proposal meets with your approval in principle and if so to receive your advice, in the light of any precedent there may be, as to the terms on which such an Agency should be granted. I have not of course consulted any of the trading firms in the matter and if it is pursued I would suggest the desirability of preliminary negotiations being conducted by the Colonial Office.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

R. H. Anderson

G O V E R N O R .

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CLOSED
UNTIL
1972

Nigeria

1941-3.

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No. 30424

SUBJECT

Museum Facilities

Previous

1939

see

33620/40-1-2-3

Subsequent

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27
Tice
Carnegie Grants

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1 Keppel. ————— 27.1.41.
(Orig. on 12860/41 S.S.)

2 To Keppel. (lanced) ————— 22.3.41.
(Orig. on 12860/41 S.S.)

3 Dollard ————— 15.4.41
(Orig. on 12860/41 S.S.)

4 Imperial Institute ————— 6.3.41.
(Orig. on 33620/41 HA)

5 Extract from "Nigeria" no. 21.

See memo on 33620/41 to Africa

*at Baysc
9/6/41*

6 Nigeria Saving 76 ————— 25.3.41.
(Orig. no 5 on 33620/41)

Action on No.3, so far as the grant for the Ifé Museum is concerned, requires to be taken. In No.5 on 33620/41, a copy of which I have put on this file at No.6, the Governor confirmed that the scheme of local construction was practicable and welcomed the Corporation's offer of £1,000. Glass for cases for the Museum has already been shipped (see No.4). The Carnegie Corporation's letter at (3) says that the money can be made available if we approve the scheme and can arrange for local supervision. This latter point was covered in para.5 in No.37 on 33620/40 West Africa below, to which No.5 on 33620/41 is the reply, and we can safely assume, I think, that when the museum is built arrangements for a part-time Curator will be practicable. It remains, therefore, to tell the Governor by savinggram that the Corporation have agreed to make the funds available and are being asked to do so forthwith to the credit of Nigeria's account with the Crown Agents, so that work on the construction of the Museum can be commenced: adding that the Corporation are being informed of the S. of S's approval of the scheme and that the necessary arrangements will be made for local supervision of the Museum when it is completed.

(Saving-gram)

So

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X So inform the Corporation and get the money paid over to the Crown Agents. I assume that Mr. Boyse will arrange for this. (4)

J.B. Swinton

10.6.41.

Subject of my contract you may have a to x in my process as proposed.

O. G. R. W. at once 10/6/41

X I am not sure whether this should be done officially or not. It is better as far as I think but usually corresponds with the Kessel direct I suggest a tentative draft letter

to Boyse etc

at once 10/6/41

7 Dr. P. Kessel

10.6.41

8 C. A.

Copy - complete - 16.6.41.

9 To Mrs. Cartney Tel 109 - 17/6/41

10 Extract from minutes of the 112nd meeting held on May 22nd at the Col. Office.

10 can I think be put by? you may care to see 7 & 9.

J.B. Swinton

21/7

Thank you. Excellent. C. A. G. P.

23/6

MM

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11 Extract from 'African & Cape' dated - 5. 7. 41.

4

No. 11 was registered for record on Mr. Williams' instructions. No action is necessary.

Put by.

J. H. Williams

15/7/41. *above*

④

MM

12 Keppel.

17. 7. 41.

This is a pity. I suppose we can take it that the money will be forthcoming, though Nigeria will not be able to touch it just yet.

If so we had better let Nigeria know the position in connection of her 9. ^{after action} ✓ *see this in 3 months.*

J. H. Williams
25/8

See No. 3 para. (b). The position is, I think, definitely definite - i.e. that the Comptroller's office will make the money available in due course. They have approved this specifically as well as having agreed to make \$50000 available (which will include the £1000). It will be another month or two before we can get the £1000 but I leave to you the question whether it is worth while saying anything more to Nigeria at this stage. I do not think (12) needs for reply?

W. H. Payne
21/8

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6

17 To Neg 256. *Wing* ————— 22/12/41
 DESTROYED UNDER STATUTE

18 To Dr. Keppel. 23/12/41.

19 To C.A. W/6 9413 23. 12. 41
 as in further same telegram h id.
 (Mr. Grossmuth agrees). S.D. 29/12 at ...

DESTROYED UNDER STATUTE *30/9* cons 31/12/41
 OK

20 To Grantham (Lagos, Ni.) Cons. 13. 4. 42.

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1942

7

21. Nigeria — 126 Sav — 4-3-42.

View of S.S. will be welcome - and they will no doubt like to consult it too - in view of the errors shown in recent year by A.C.C. (particularly Dr. Huxley) that something should be done soon for safe custody of valuable specimens of local art.

Arthur D. Huxley
27-3-42

I think that no difficulty will arise in having the local wishes in performing the use of the Cornepi Corpⁿ. fund. (There are one or two cases at present where C.C. funds have been paid over & the C.C. has agreed to such a course). We shall, of course, have to pay it to the Corpⁿ. There is, however, another aspect of this which is not covered - the Huxley fund's assets above - & we should perhaps be fortified by some information regarding the steps being taken to safeguard any artistic treasures which may be in existence or may be obtained before the new museum is erected before we approach the Corpⁿ, particularly in view of the S.S. courses with the C.C. (see No. 7. etc. on file)

Mr. Roberts may like to see

A. D. Huxley
30/4

There seem to be some advantages in postponement since the erection of a fairly costly building would queer the pitch for the construction of the art treasures of Nigeria which may be necessary later. I agree with Mr. Doyce that we ought to find out whether the specimens are adequately looked after

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I retained the draft letter to Mr. Joseph prepared by Mr. Hughes as I had heard of the receipt of Mr. Joseph's letter now required at (24)

7 - AUG 1942

11/4 2nd To Joseph.

No reply to No. 25.
S. Knopf
7.9.42.

No reminder necessary, Mr. Joseph will have to await next meeting of the Corporation's Executive - which may not be for a considerable time.

AT 27/9
AT 10/11

orig on 12/20/42

26. R. Lester (Carnegie)

7.10.42

As the people in Nigeria have seen fit to throw away their chance of building the Museum now, I do not think that there is any point in asking the Corporation, in view of the penultimate paragraph of (26), to consider the Nigerian suggestion in paragraph 5 of (23) that their grant should be retained for the time being. I think therefore that we should instruct the Crown Agents to refund to the Corporation \$4,000 from Nigerian funds; So inform Mr. Lester when replying to the letter at (26), and tell

K This was sent to the Corporation in 1942. The money was given to...

Done - No. 37

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tell Mr. Grantham what Mr. Lester has said in (26) about the Ife grant and say that we do not ~~think~~ any useful purpose would be served by [suggesting] that the grant should be retained. Say that he will no doubt see that the matter is brought to notice again when circumstances ~~permit~~ appear propitious

In C. J. ...
12860/42

OGRW

18. 11. 42.

C. J. 19/41 atna

draft an
12860/42 27 To Lester

2.0.

22.12.42

28. Nigeria - 816 sev. - 27. 11. 42
DESTROYED UNDER STATUTE

Of course in the line
imposed in the Williams' minutes
of 18/11 above, excess has
instead of being to be Grantham
a warning might be sent to
the Gov.

Mr Boye has done ✓ Hammer
11/1/43 above

29 To C.A. _____ 19. 1. 43

To Nigeria Sev Incl 24 - 28 and - 19. 1. 43

S.S. ...
30 ...
1/43

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Alcyon 13/1
A Boyce 14/1
A. F. Moore 14/1
2 dts
Wff Savings Co.
Nigeria. No 24

30424 / 41-42 N.Y.

18 No. Savings ~~SA~~ 20 January 1943
14

(28) Your Savings telegram No 816 of 27th
November, 1942.
Proposal that expenditure of Carnegie
Corporation's grant of \$4000 for museum
at Ife should be postponed has
been put to Corporation who, however,
are unable to meet this request
as they have decided that grant
will now have to be withdrawn
altogether. Corporation's decision, which
they have had to make with
much regret, is based on a
policy which they have recently
found necessary to adopt in
regard to grants generally. Corp.
add that if it is decided to
revise

Copy for SS Dept. pt.

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30424/41-42 Nij 29
19 January 1943
SH. 16

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Copy for SS Dept. 102.

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this grant & I am
accordingly to request you
to refund the sum in
question to the Corporation.

17

In
} Sgd H.E. Robinson

I have the honour to be,

Sir,

Your most obedient, humble servant,

The High Commissioner
for the Malay States.

(*4568) W.L. 17369-4316 250 7/39 T.S. 695

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Like ourselves, the West African Governments appreciate the reasons which necessitated your Executive Committee's decision, and hope that in more propitious times, the Corporation will be able to release the requisite funds in order that Miss Pegan's proposals might be implemented.

The immediate point concerns the £9,600 which the Corporation regard as already expended. This £9,600 was allocated in the following manner:-

(a)	For the cost of Miss Pegan's tour	£5,000	
(b)	First year's contribution towards the cost of strengthening school and college libraries in West Africa (based on the original proposals in Miss Margaret Wrong's report)-		
	Northern Nigeria	£1,000	
	Southern Nigeria	£2,000	
	Gold Coast	£ 600	
	Sierra Leone	£1,000	
			<u>£4,600</u>
			<u>£9,600</u>

Vide Mr. Lester's letter to Sir John Shuckburgh of the 1st December, 1941.

In point of fact there remains a small balance of about £240 unspent in respect of the £5,000 allocated to the cost of Miss Pegan's tour, and if you so desire this balance can be returned to the Corporation. As regards the £4,600, the position is that, with the exception of £30 advanced to the Freetown Training College in Sierra Leone, for books, the money remains intact. The West African Governments are, however, anxious to use the money now in the manner in which the Corporation originally intended it to be used. In all the circumstances I thought it only right to let you know the position, and ask whether the Corporation agree that the £4,600 may now be expended or whether they consider it preferable that the amount (less £30), together with the balance of the amount allocated to the cost of Miss Pegan's tour, should be repaid to the Corporation. No exchange difficulty arises in connection with this library development grant as the dollar remittances from the Corporation were realized at the wartime rate of exchange which still applies.

Yours sincerely,

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orig on 12860/42
20
26.
CARNEGIE CORPORATION
OF NEW YORK
522 FIFTH AVENUE
NEW YORK

OFFICE OF THE SECRETARY

October 7, 1942.

Mr. C.F. Jeffries,
Colonial Office
2 Park Street, W.1.
London, England.

Dear Mr. Jeffries

25/12860/42
On behalf of Mr. Jessup we reply to your letters of August 7 and 31, 1942, as to the Corporation grants indicated below. We wish to assure you that the Corporation regrets greatly, as do you and your associates, that many promising undertakings in the British Dominions and Colonies are now adversely affected by emergency conditions.

We are sure that all those interested in the activities originally contemplated under the following grants will appreciate the position which the Corporation now finds it advisable to take.

The Corporation has decided, in view of what you have told us, to terminate its grant of \$35,000 for a Jeanes Training Centre in Zanzibar, voted in 1938. Will you please return to us the instalment of \$7,000 paid in 1938?

It has decided also to terminate its grant of \$6,250 for broadcast programs for natives in Kenya, voted in 1937. Will you please hold this amount subject to our instructions?

It has decided further to terminate its grant of \$4,000 for development of a museum at Ife, Nigeria. Will you please return to us the \$4,000 paid in 1941? If in the future a revival of this project is feasible, the Corporation will be glad to give consideration to a proposal in light of then existing circumstances and with due attention to the previous record.

We hope that in years to come the Corporation can again engage extensively in similar educational enterprises in the British Dominions and Colonies.

A copy of this letter is being sent by boat mail.

Yours sincerely,

(Sgd) Robert M. Lester

Secretary

RHL:LAM

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C.O.

DRAFT AND RECORD COPY

21

SS

REGISTERED No.

30424/42

LETTER SENT

DATE

7 - AUG 1942

DRAFT

MR. Dougherty 15-2-42

MR. Bryce 17-7-42

MR. Richardson 30-7-42

MR. Plax 31-7-42

MR. Jeffries 1-8-42

For Mr. Jeffries' Sign

C. D.

R - 3 AUG 5.

Correspondence regarding your Corporation's grant of \$4,000 for the Ibe Museum in Nigeria, ending with Sir John Shuckling's

(18) letter of December 23rd 1941 to D. Keffel.

(12) The Chiefs of the area concerned greatly appreciate the generous interest shown by the Corporation. Appreciating also the importance of providing a worthy home for the antiquities now preserved is now to be secured they have expressed their wish for a permanent and dignified structure, in preference to a building of a more temporary and modest type which was suggested to them. Towards the cost of such a building they are prepared to contribute the sum of \$4,000 which will probably be needed to supplement the Corporation's grant.

ENCLOSURES

FURTHER ACTION

To

Mr. Walter A. Jessup Esq.
President Carnegie Corp.
522 Fifth Ave
New York

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(3) Unfortunately it is quite impossible, under present war conditions, to procure the materials required for a building of the kind contemplated, or for any building of a solid and permanent kind. Accordingly the General, who endorses the views of the Chief, has asked whether permission can be obtained from you to restrict the retention of its grant until changed conditions enable it to be spent on a suitable building. We shall be grateful if this request can be commended to the Executive Committee.

In putting forward this proposal I am assuming that it will not conflict with the decision communicated in your letter of 10 June.

I might also add that the antiquities so far discovered are in safe custody and that due care is being taken for their preservation.

YOURS SINCERELY

(Signed) C. J. HERRIES

REGISTERED NO.

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24

orig cu 12860/42

Carnegie Corporation
of New York
522 Fifth Avenue
NEW YORK.

June 10th, 1942.

C. J. Jeffries, Esq.
Colonial Office,
2, Park Street, S. 1.
London, England.

Dear Mr. Jeffries:

On January 15 of this year, the Executive Committee of the Corporation was directed by the Board of Trustees to make a special study of the relation of the Corporation to agencies and institutions in the British Dominions and Colonies. At a recent meeting of the Committee, there was consideration of the proposals submitted in your letter of March 28, 1942, as well as of other matters involved in the Corporation's program in the British Dominions and Colonies.

If circumstances had permitted discussion of your recommendations without thought of the dislocations of the times, I am sure that all of them would have been approved. The Committee felt it necessary, however, to give careful consideration to the increasing difficulties of communication and transportation, and to face squarely the implications of a constantly expanding theatre of war. These considerations led finally to agreement that, pending further action by the Trustees,

- a) payments shall not be authorized against appropriations for programs discussed or contemplated but not yet in operation in the British Dominions and Colonies;
- b) additional appropriations shall not be recommended from the British Dominions and Colonies Fund except for projects in the Dominion of Canada.

You will understand, I am sure, that this decision does not reflect any lack of satisfaction on our part with past activities, but that it seemed the wise course to take in view of present unsettled conditions and almost daily changes. I realize that you had every reason to expect that prompt action would follow the receipt of your letter, and I wish to urge that if the Colonial Office has incurred any out-of-pocket expenses, the Corporation will be very glad to make reimbursement.

As I cabled Sir John Shuckburgh on February 16, the Corporation stands ready to make available \$10,000 for equipment of the Technical and Domestic Training Center in Bermuda, if the building materializes within a reasonable time.

Although we have not yet had a formal request as to possible alterations in the West African program for library development, we understand from Miss Wong and Miss Fegan that such a communication may be received. The action quoted on the preceding page would apply in this case also. Although \$9,600 of the \$63,800 has already been expended, it does not seem wise at this time to take further steps in this program.

Sincerely yours

(Sgd) WALTER A. JESSOP.

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Conditions have changed since the offer was accepted in March last year and the use of imported materials is now more restricted.

4. The assurance asked for in the fourth paragraph of your letter can however be given. The heads, etc., which have so far been discovered are in the custody of the Oni and every care is being taken to preserve them. You will regret to learn though that the exhibition cases were lost at sea.

5. In the circumstances I hope you will agree that postponement of this project is inevitable and I trust that the Carnegie Corporation will see their way to agreeing to their grant being retained and made use of when it is possible to do so.

Yours sincerely,

H. H. Johnston

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(4) In any case we should welcome an assurance that necessary steps have been taken for the safe custody and preservation of these ^{well} art treasures for which the Museum is ultimately intended. You have presumably received the ^{exhibitions} ^{of} ^{pieces} obtained for through Duckworth's agency and shipped to you in July last year. Are they in use and if so where?

6
and
11 on 33620/41

(5) It is not only the Carnegie Corporation that would welcome this assurance. The Advisory Committee on Education in the Colonies has for some time past expressed ~~an~~ ^{an} interest in the subject and has emphasized the urgent need for preserving objects of great value archaeologically and artistically. And

5 on 33620/41

Mr. MacDonald gave Sir Kenneth Clark, in reply to his representations on this subject, an undertaking that steps would be taken, even during the war, to ~~care~~ ^{care} for safeguard "these precious and beautiful works of art".

(6) It is for these reasons that, with considerable reluctance, I am troubling you, at a time when I know you are hard pressed, with a further reference on this subject ^{before} we approach the Carnegie Corporation.

Sgd.
Yours Sincerely
O. B. R. Williams

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SAVING.

From: The Officer Administering the Government of Nigeria.

To: The Secretary of State for the Colonies.

Date: 4th March, 1942.

No. 126. Saving.

21
28
RECEIVED
4 MAR 1942
C. O. REEV

Day
(90)

Your Saving telegram No. 264 of the 31st December, 1941.
Ife Museum.

2. A design for the construction of a museum with mud block walls, shingle roof and concrete floor was prepared by the Senior Architect of the Public Works Department for the consideration of the Oni and Chiefs of Ife but they now state that they consider that such a building is not fitting for the purpose. They wish to have a more permanent structure and would much prefer to have the project postponed until materials for a permanent structure become available.

be after
the war

3. The Oni and Chiefs much appreciate the grant of £1,000 made by the Carnegie Corporation and would be grateful if this sum could remain available until such time as it will be possible to build a more permanent structure, the cost of which will be approximately £2,000 and for which they are prepared to provide the additional money required from the funds of the Ife Native Administration. The Native Administration is, however, not in a financial position to pay for the total cost of such a building.

(14) 4. Your Saving telegram No. 256 of the 22nd December, 1941 notified payment of the grant and that it had been credited to Nigeria Funds. I shall be glad if the Carnegie Corporation could be approached and asked whether, in the circumstances, they are agreeable to the use of the grant being postponed as suggested and, if so, whether it may, in the meanwhile, remain credited to Nigeria Funds.

6

OFFICER ADMINISTERING THE GOVERNMENT.

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(5444-150) Wt. 45767-63 30,000 2/40 T.S. 695

30424 / 41 ¹⁹ 29

C.D.
R 17 DEC
D 17-

C. O.
Mr. Whitmore 6/12
Mr. Goswami 8/11 ✓

^{2/12}
Crown Agents for the Colonies.
Pay Office (West Africa)

- Sir A. Burns.
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

14

Your minute P/mic. sig. 1 of the
27th. of Nov. reporting the recd.
of £990. 19s. 9d. from the Carnegie
Corporation for museum
development at Ife, Nigeria.

I enclose, for your information
& for record, copies of two
saving telegrams to the Gov. of Nigeria.

DRAFT: Minute

17. 6. 41
(9)
27. 10. 41
(15)

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igeria on the subject of this
grant.

You need not report to
the local Gov. since we
are informing the Gov. officially
of the partition.

Sgd. C. A. Grossmith

23. 12. 41

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30424/41. NIGERIA.

15
31

C. O.

Mr. Whitcombe. 6.12.41.
Mr. Grossmith. 8.12.
Mr.
Sir W. Battershill.
Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.

Mr. A. J. Dave.

*Sir J. Shuckburgh. 9/12/41

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

C.D.
R 17 DEC
D 17-

For Sir John Shuckburgh's signature.

DRAFT.

23. December, 1941.

DR. F.P. KEPPEL,

Carnegie Corporation,
522 Fifth Avenue,
New York.

--- My dear Keppel

Mr. Lester wrote to me on the 7th
November to say that your Executive Committee
had approved the grant of \$4,000 for the
Ifé Museum in Nigeria. The Crown Agents have
since informed me that they have received the
money. I have already sent Mr. Lester an
acknowledgment by cable, but I should like
to send you a line by mail to let you know
how very grateful we are to you and to the
Executive Committee for this generous measure
of help. I am sure that the Government
of Nigeria would wish ^{me} also to thank you on
their

4 drafts.

FURTHER ACTION.

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their own behalf.

We are informing the Governor of the receipt of the grant and are asking him to let us have, in due course, a report on the progress made with the scheme during the first period of six months. The report will be sent to you when received.

Sgd. J. E. Shuckburgh.

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CARNEGIE CORPORATION
OF NEW YORK
522 FIFTH AVENUE
NEW YORK

OFFICE OF THE SECRETARY

November 7, 1941

Sir John Shuckburgh
Colonial Office
Downing Street
London, S.W.1, England

Mr Parker

Dear Sir John:

I am glad to be able to tell you that, at a meeting of the Executive Committee of the Corporation held November 6, the following resolution was adopted:

RESOLVED, That, from the balance available for appropriation in the British Dominions and Colonies Fund, the sum of four thousand dollars (\$4,000) be, and it hereby is, appropriated for museum development at Ife, Nigeria.

Our Treasurer is being authorized to make payment of this amount on or about November 14, 1941, to the Crown Agents for the Colonies (for Nigeria account).

Sincerely yours,

Robert M. Leaton

Secretary.

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DATE

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REGISTERED No.

LETTER

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DRAFT

part. It will however be credited
 to the account of the Commission
 Reports for the Commission when
 received.

MR. [unclear]
 MR. [unclear]
 MR. [unclear]

ENCLOSURES

NO. OF ATTACHMENTS

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39

12

CARNEGIE CORPORATION
OF NEW YORK
522 FIFTH AVENUE
NEW YORK

W. Boyle

OFFICE OF THE PRESIDENT

July 17, 1941

30424/61 Mr

Sir John Shuckburgh
Colonial Office
Downing Street
London, S. W. 1, England

Dear Shuckburgh:

7 Thank you for your letter of June 16
regarding the grant for the Museum at Ife.

Our Trustees have now dispersed for the summer, but I shall be glad to recommend favorable action on this proposal at their first meeting in the fall.

Sincerely yours,

Dr Koppel

FPK4h

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Extracted from the 'African & Cape'
dated 5. 7. 44. 3042/41

40

NIGERIAN TRADITIONAL ART

Exhibition of Wood Carvings at S.A. Museum

- A small part of the fine collection of wood carvings from Southern Nigeria, recently sent to the South African Museum, Cape Town, on loan, is now on exhibition there.

The collection is the property of Mr. K. C. Murray, of the Nigerian Education Department, who for several years has been in charge of art training at one of the native colleges in Southern Nigeria. There the policy has been not to teach new styles but to encourage the revival of the traditional wood-carving art of Nigeria, and its development along indigenous lines.

The specimens in this collection are almost all traditional work, though many of them are of recent make. They are to form the nucleus of a Nigeria Museum which it is hoped to establish at the end of the war.

The tribes mainly represented are the Yoruba, Ibo, and Ibibio, three of the most important tribes of Southern Nigeria. They are skilled craftsmen in metal as well as in wood, but "art for art's sake" was unknown among them.

It is practicable to display only a small part of the collection at one time, but this first exhibit is representative of all types of specimen in the collection, and it has aroused great interest in South African art circles.

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ADVISORY COMMITTEE ON EDUCATION IN THE COLONIES

10
41

Extract from Minutes of the 112th Meeting, held on May 22nd, 1941, at the Colonial Office.

(4) Adviser's letters. R. Cox reported as follows:-

(iv) Nigerian Museum. The Committee were informed in December that Dr. Keppel, of the Carnegie Corporation, had indicated that the grant of £1,000 for a local Museum at Ife, for which the Nigerian Government had applied before the war, could probably be made available now if use could be made of it. The Governor of Nigeria had recently informed the Colonial Office that he welcomed the Corporation's offer and had confirmed the practicability of the scheme. For the construction of the Museum it would be necessary to rely as far as possible on local materials. Advantage would be taken of Mr. Duckworth's negotiations while on leave for the acquisition, firstly, of glass cases used for Nigerian exhibits at the British Empire Exhibition, Glasgow, and, secondly, of a very fine set of cases which the Imperial Institute had generously offered to dispose of for a nominal sum. Messrs. John Holt and Company had, it was understood, offered to ship the cases free of freight charges. It was hoped that it would be possible to provide temporarily the services of an officer, specially interested in such matters, to

supervise the arrangement of the exhibits in the first place and for a suitable local resident, such as the Manager of the Mission Bookshop at Ife, to be entrusted, for a small honorarium, with the duties of looking after the Museum during the War.

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29/4

ADVISORY COMMITTEE ON EDUCATION IN THE COLONIES

WEST INDIAN EDUCATIONAL PROBLEMS

With reference to my note of the 3rd September, I am now circulating for the consideration of members the following documents:-

- (1) 29A/40 Memorandum prepared in the Office to meet the wishes of members expressed at the last Meeting, describing certain general features of the West Indian educational position.
- (2) 29B/40 Despatch from the Governor of the Windward Islands

3.

Annual Report had been issued. Recently, however, an interesting survey, reviewing the quadrennium covered by the academic years 1936-1940, had been received. This recorded substantial progress, the general lines of which had been planned in consultation with the

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30424/41. NIGERIA.

43

C. O.

Mr. Whitcombe. 14.6.41.

Mr. Sidebottom 14/6.

Mr. Williams 14.6

Sir A. Burns

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dave

Sir J. Shuckburgh.

Permt. U.S. of S

Parly. U.S. of S.

Secretary of State.

C.O.
14 JUN
14

9
S.S.
14 June 1941

DRAFT. SAVING TELEGRAM

GOVERNOR

NIGERIA.

No. 10.9 Saving.

Your saving telegram No.76 of the 25th March. Ife Museum.

Carnegie Corporation have agreed to provide £1,000 and they are being asked to make this sum available forthwith for the credit of Nigeria Account with the Crown Agents for the Colonies so that work on the construction of the Museum can be commenced.

^{the} Corporation are also being informed of my approval of the scheme and that the necessary arrangements will be made for local supervision

FURTHER ACTION.

29/6/41
copy to C.A. (14)

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supervision of the Museum when it is completed.

Secer.

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C. O.

- Mr. Boyse. 14/6.
- Mr. Lickham 14/6
- Mr. Williams 14.6.
- Sir A. Burns
- Mr. G. L. M. Clouston
- Mr. C. J. Jeffries

C.O.
 R 14
 D 14 -

2 DRAFT.

Mr. A. J. Dawe.

* Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

14/6/41 fs.

St

And 12

For Sir J. Shuckburgh's signature.

16 June, 1941.

Dr. F. P. Keppel,
President, Carnegie Corporation.

My dear Mr. Keppel.

We have ~~found it necessary~~ ^{had}

to consult some of the Colonial Governments ^{about} regarding several of the ~~papers~~ ^{papers} included in the list enclosed in Dr. Dollard's letter to me of 15th April 1941, ^{but} and I am afraid it may be some little time before we can make any final recommendations for the approval of the Trustees.

^{can} ~~But I can~~ ^{be} pleased to be able to say ⁱⁿ continuation

of

FURTHER ACTION.

Copy to D. J. ...

Copy for ...

21
6/7/41
H. J. ...

20/6/41

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of my letter of the 7th January last, that ~~we~~
~~have heard from~~ the Governor of Nigeria ~~that~~
~~he~~ welcomes the offer of £1,000 for the Museum
at Ife. ~~He~~ ^{myself} confirms that the proposal for local
construction of the Museum is practicable, ~~and there is no doubt that~~
~~superiority will be able to be arranged~~
In these circumstances, we gladly
approve the proposal and recommend the scheme to
the Trustees. We ~~shall accept~~ most
gratefully accept ~~the~~ offer of £1,000 and shall be
glad if the grant can be paid in due course to the
Crown Agents for the Colonies for Nigeria account.

38
33620/40 WAF

The necessary

signed Y. V. S.
J. R. Shuckburgh

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Air Mail.

SAVING.

Orig. no 5 on 33620/41 W.A.

RECEIVED
5 APR 1941
O. O. REGY

b
47

From: The Governor of Nigeria.

To: The Secretary of State for the Colonies.

Date: 25th March, 1941.

No. 76 Saving.

no. 37 on 33620/40

Your despatch dated 31st December Confidential.

I welcome offer £1000 by Carnegie Corporation for museum at Ife to be constructed as far as possible with local material and confirm that scheme is practicable x

Please ship Empire Exhibition as well as Imperial Institute glass when convenient preferably through John Holt and Co. of Liverpool who are understood to have offered free freight x Funds for purchase glass, packing and other charges available up to maximum £150 x

GRPZX.

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Orig. Extract no. 4 of 33620/41 W.A.

EXTRACT from "NIGERIA" - No.21.

5

48

From Sir Kenneth Clark, Director of the National Gallery, London.

The archaeological discoveries now being made in Nigeria, and in particular the bronze sculptures recently found at and near Ife, are not solely of cultural or ethnographical interest. They are works of art of a very high order, and should be preserved as part of the world's artistic inheritance. Every effort should be made to collect them in such a way that they can be properly seen and studied. They must not be unscrupulously exploited as were, for example, the Temple sculptures in China and Indo-China. I understand that the Colonial Office is fully aware of its responsibility to see that these precious and beautiful works of art are properly looked after, and I remember that Mr. Malcolm MacDonald, when Secretary of State for the Colonies, promised that this should be done. I trust that the war will not be made an excuse for any failure to implement this undertaking.

Kenneth Clark.

5.12.40.

Extract from the Thirty-sixth Annual Report (1939) of the National Art-Collections Fund.

No.1154: Nigerian Bronze Head

This bronze head from Ife, the religious centre of the Yoruba people in Southern Nigeria, is of exceptional interest both from the aesthetic and the ethnological point of view. The naturalistic and sensitive modelling of the features is of a quality unique in negro Africa, and justifies comparison with the finer sculpture of civilized countries. The casting was apparently done by thecire perdue process. There are incised lines on the face, which probably represent a form of scarification such as is still practised by some Nigerian tribes today. The mouth is surrounded by small holes, probably intended for inserting hair to represent a beard and moustache; two lateral holes in the neck were presumably for attaching the head to a stand or base. The surface is now covered with an attractive green patina, but traces of red paint on the headdress remain.

A number of bronze heads in the same style were excavated at Ife in 1938 during building operations, and some of these were published by the Nigerian Inspector of Education in Nigeria for June of that year, and also by Mr. W. R. Bascom in The Illustrated London News for April 8th, 1939. Two of these are now in America. Before their discovery only one specimen of the type was known, in the possession of the Chief, or Oni, of Ife; it was the subject of an article by Sir Hercules Read in The Burlington Magazine, vol. XVIII, March, 1911. Several terra-cotta heads in the same style, moreover, were found at Ife in 1911-1912 by the late Dr. Frobenius and are now in the Museum für Völkerkunde at Berlin; the British Museum also possesses a somewhat damaged example. Legislation has since been enacted prohibiting the unauthorised export of antiquities from Nigeria, a fact which gives additional importance to any specimen which has left Africa.

The age and subject of these works of art have been much disputed. It is impossible to date them with any

precision

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precision. A high antiquity has been suggested for them but this is unsupported by any archaeological evidence. A more reasonable date would seem to be the fifteenth or sixteenth century, the period of the finest phase of Benin art, which is derived from that of Ifé, according to the traditions of the place as a great religious and cultural centre, traditions which survive today; or perhaps the twelfth century, as suggested by Meyerowitz in *The Burlington Magazine*, October 1939. The preservation of traces of painted detail, and also the good condition of the related terr-cottas, are both arguments against the theory of extreme antiquity.

According to present-day Yoruba belief the head represents Olokun, god of the sea.^X But the realistic modelling and the accessory details, including the incised lines and the traces of paint, strongly suggest that this and the other heads of the group were portraits of individuals and not abstract divinities.

Purchased by the National Art-Collections Fund and presented to the British Museum.

^XThe Yorubas today regard Olokun as a goddess, and the Oni of Ifé describes the bronze head in his possession, which lacks the holes for beard and moustache, as a portrait of an aristocratic Yoruba lady. Meyerowitz considers it "much more likely to be the portrait head of a divine king, who, in honour of his divinity, adopted or was given that name".

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COPY.

IMPERIAL INSTITUTE **4**

South Kensington, **50**

Orig. no 1 on

33620/41 W.A.

London, S.W.7.

6th March, 1941.

Ref. No. Nigeria 27/1.

Sir,

In reply to your letter 33620/40 of the 22nd February I have to inform you that the show cases referred to by Mr. Duckworth are still available here and that the Institute agrees to their being taken over by the Crown Agents for the Colonies for the Government of Nigeria for the sum of £50.

It is noted that the Crown Agents are being asked to arrange in consultation with the staff of the Institute for the dismantling and packing of the glass ready for shipment.

The glass referred to in the third paragraph of your letter is also available and will be handed over to the Crown Agents at their request.

I am, etc.,
(Sgd.) J.A. Nelson.
General Secretary.

The Under Secretary of State,
Colonial Office,
London, S.W.1.

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Orig on 12860/41 S.S. Spaus 3

CARNEGIE CORPORATION
Of New York
322 Fifth Avenue
NEW YORK

51

April 16, 1941.

Sir John Shuckburgh
Colonial Office
Downing Street
London, S.W.1.
England

Dear Sir John:

Thank you for your letter of March 22nd, which has arrived in the absence of Mr. Keppel who has taken a brief leave of absence from the Corporation on the advice of his physician.

32220/40 w.f.
We are glad to clarify the situation as to the items to be included in the \$50,000 which Mr. Keppel mentioned in his letter of December 9th. In view of Mr. Keppel's letter of September 16th, you are quite right in assuming that the Corporation would provide the £1000 for the museum at Ife exclusive of the \$50,000, if the Colonial Office approves the scheme and can make arrangements for local supervision.

The West African library program was acted on in April, 1940, and hence the \$63,800 voted for the various activities in this connection come from our 1939-40 income, and is not in any way a part of the \$50,000. The \$5,000 sent for Miss Fegan's trip came from the \$63,800 total.

The \$5,500 just appropriated to the Near East Foundation for continuation of the Cyprus educational program is, however, to be considered a part of the current program to be recommended by the Colonial Office. (See item 2 in Mr. Keppel's letter of December 9th). The Bermuda project would also be a part of this general program for the Colonies.

For your information, we are enclosing a list of suggestions relating to the Colonies, which have come to us through your office or which have been the subject of discussion or correspondence between the Corporation and the Colonial Office. It may well be that some of these are no longer desirable and that we can withdraw them from our active file. We should be glad to have any comments you may wish to make on any of these proposals.

While we have no authority to raise the maximum figure of \$50,000 which Mr. Keppel mentioned, I am sure that our Trustees do not want to put a definite limit on the amount which we might appropriate for Colonial projects by the end of 1942. If, therefore, new proposals of real importance should come up later on, we hope you will feel free to recommend them for our consideration even though the \$50,000 may have been expended.

Sincerely yours,

(Sgd.) Charles Pollard

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projects now before us, particularly those of a cultural nature, as we are endeavouring as far as possible in spite of the war to maintain cultural activities wherever circumstances permit.

I should be very grateful for your further guidance on this point in order to enable us to proceed with the consideration of the question as to which of our various other schemes should now be submitted to you as suitable objects of expenditure during the war.

(Sd.) J.B. SHUCKBURGH.

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Orig. on 12860/41 L.S.

55

Carnegie Corporation
of New York
522 Fifth Avenue,
New York.

January 27, 1941.

Sir John S. Shackburga
Colonial Office
Downing Street
London, S.W.1, England.

Dear Shackburgh:

Thank you for your letter of January 7, which has just come to hand. We shall be glad to hear from you further as to the museum situation in Nigeria.

I was about to write to you to send you a copy of my letter of December 9 which may have failed to arrive safely. At any rate, I am enclosing a copy of it herewith.

As to Item 1, I must confess that Sir Hubert Young has asked for payment of \$15,000 of the grant, and we are taking a chance and sending it on to him. I hope this will be quite all right with the Crown Agents and the Colonial Office.

As to Item 2 in my earlier letter, a copy of the formal request has now come to us (the original having miscarried), and we understand that the Cyprus authorities are anxious to have word as to further support of this scheme.

With all good wishes, I am.

Sincerely yours,
(Signed) F.P. KEPPEL

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57
END.

3. Bermuda

Major Eric Dutton and Mr. Fred C. Misick, Chairman of the Board of Education in Bermuda, are seeking our co-operation in the matter of technical training on that Island. They would like \$11,150 for a building, and £2,400 for equipment, and believe that the Colony will provide fixed charges. I have had to tell Misick that it is definitely contrary to my Board's policy to make grants for buildings, but that we would consider a grant for equipment, if it had the blessing of the Colonial Office.

If this is approved in your office, it should be included in the maximum noted in the preceding section.

4. Finally, I have been doing a great deal of thinking, and some talking with American and Canadian colleagues, about the increasing necessity of considering our own West Indies possessions and the British islands in the Caribbean as a single unit. Specifically, it has occurred to me that a program designed to improve health conditions in all of these islands might be set up at the School of Tropical Medicine in Puerto Rico, and arrangements made for a well trained British medical officer to be attached to the staff, with primary responsibilities for activities in the British areas. I have gone so far as to discuss this with Dr. George W. Bachman, Director of the School, and find him ready and eager to co-operate. If your own thinking is running in the same general direction, I shall be glad to know your views.

For practical as well as for strategic reasons, we should not make any moves here without the complete blessing and the active co-operation of our Canadian friends, who are entirely sympathetic, even though temporarily engrossed with other more pressing problems.

With all good wishes, I am
Very sincerely yours,

(Signed) F.P. KEPPEL.

FPK/G

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UNTIL
1972

CO 583/261

Nigeria.

1941-3.

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No. 30425 S
353

SUBJECT.

PHOTOGRAPHS
RECORDED.

Government Colliery at
Enugu.

Previous

1939

Subsequent

1944

PHOTOGRAPHS
RECORDED

FILE C

WL 25317 5819 10m 10/51 TCP/JR

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1941

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1 Extracts re 'Accidents' from } — 1941
Major Orde Browne's Report.

Mr. Watson,

? You will take printed copy of report
on Labour Conditions in West Africa, by
Major G. St. J. Orde Browne. ~~etc.~~

J. Winter,

Taken in library
A. Nation.


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	Transferred by <u>AV</u> MINUTES 1942 33630
Connected papers <i>Ran</i>	For P.Q. by Dr Morgan for 17/11 see No 1 on P.Q. file
	Received with diff. on 16/11 3
	See my minute of 13/11 on the P.Q. file. Opp beneath <i>Flame</i> 25/11/42
<i>SW</i>	To Nigeria 338 - w/c. 20/11/42 P.Q. 14 20/11/42 23/11/42 Stk.

[12292] Wt. 39787/190 Sm. 12/41 C.N.Ld. 748

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1943

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3

Nigeria

- 22 -

23.1.43

Mr. Hibbert
Major Orde Browne
Mr. Farmer
Mr. O.G.R. Williams

Miss Ricketts

I am rather pressed at the moment and have not had time to read this Report, which I should like to see again later.

K. E. Robinson

18th February, 1943.

H.

Nigeria

- 3. pr. -

8.2.43

Major Orde Browne will no doubt wish to comment in detail on the Report enclosed in (3).

With regard to Section H, of which a copy has been made for the relevant Social Service file, the "Colliery Surface Improvement Union" formed by the malcontents was reported by the Governor in February, 1942 to have a reputed membership of 1,943 persons (as against a figure of 340 persons for the Enugu Colliery Workers' Union). The last named was registered on the 28th March, 1941 and the first named on the 1st November, 1941.

It is a pity that the rivalries and political inclinations of the leaders of the two unions have led to a deterioration in the position of both, and I think that we should comment accordingly to the Governor, adding that it is hoped that Mr. P.H. Cook may be able to effect an improvement in the position, as the result of the admirable work he appears to be doing in endeavouring to inculcate an understanding of the true aims, functions and responsibilities of trade unions, and to promote in their own interest the amalgamation of unions of workers of the same trade or occupation.

J. G. Hibbert

27th February, 1943.

No. 5

I have discussed the report at some length, and have attached this opposite.

This is a most satisfactory report; there was considerable delay in starting improvements, but now

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there is apparently a real change in most features. When the new buildings are completed, the colliery should afford an object lesson in the possibilities of government ownership, both as a business proposition and as maintaining satisfactory conditions for the workpeople. In view of the discreditable state of affairs existing at the time of my visit, this change is really most welcome.

Since some little attention has been attracted to the Enugu colliery in Parliament and elsewhere, in the past, this report might be of interest to the Labour Advisory Committee. In that case, the Governor might be asked to forward another twelve copies.

In addition to Mr. Hibbert's suggestion about the utilization of Mr. Cook's services, I think that an expression of satisfaction at the progress made, would be encouraging to the officers concerned.

Sir G. Gater might perhaps be interested in this conspicuous instance of a radical change for the better in government methods of labour management.

G. J. Ord-Brown
4.3.43

Miss Richards is away on sick leave so I am passing these papers to Mr. Kame as requested. I think Miss Richards would be glad to see them later when they are available.

With regard to the Housing Scheme it would be interesting to know how many persons are to occupy the 2 room or room cottages. There was some adverse criticism of the original proposals in which couples or 3 bachelors were to occupy single rooms.

G. J. Bates.
5/3.

This is a most interesting and satisfactory report. The labour force on the Colliery owe a debt of gratitude to Major Ord-Brown for his advocacy

J. Jones

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of measures the adoption of which
has resulted in so considerable a
measure of improvement in their
conditions of service.

6

I agree that we should
proceed as suggested by Mr. Hibbert
& Major Orde Brown. We might
also send to the Governor a
copy of the latter's notes on the
report (No. 5)

Answer
6/3/43.

I am doubtful about sending
copy of 5 to Gov. If the name of points
which Major Orde Brown thinks should be
mentioned to Gov. by C. is embodied
in the despatch.

OGRW 8/2/43

I agree.

Prepare dft. despatch for
Comm. in consultation with
Major Orde Brown.

Attn
A. J. S.
9.3

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I think that our purpose will be served by notes on the following points.
 Paragraph 10. The month's work is limited to 20 days. We are glad to note that the management have not lost sight of the desirability of improving the diet, as an increase in proteins might well have the effect of improving the physical capacity of the workers.
 Paragraph 17. The appointment of an Administrative Officer to the colliery as a permanency is welcomed.
 Paragraphs 24 and 25. The issue of a morning cocoa ration and a saline beverage in the mine is noted; information as to the popularity and the practical effect on efficiency of these innovations would be of great interest.
 Section H. Trade Unions. The probable value of Mr. Cook's services in improving the organisation has no doubt not been overlooked.

Generally, further reports of the improvements in the conditions at the colliery will be of value.

X | If it is considered desirable to act on my suggestion at Y in my minute of 4.3.43, a request for another twelve copies of the Report should be included.

G. J. Oude Brouwer
10.3.43

6 ^{To} Nigeria No 46 — (3and) — cos — 22/3/43

X 7 Nigeria 66 ————— 27.2.43

Copy of this Report
X-X on 12816/2/43.

The observations are excellent with the suggestion that they should be used as the basis for the preparation of posters is a good one.

Would be grateful for the advice of Mr. Hisbun & Major Oude Brouwer as to which of the institutions mentioned in para. 2 of the despatch should be approached. Perhaps it would be as well to consult the Factory Dept of the Department in the first instance?

James 13/3

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The idea of Colonial Labour and other Departments issuing or encouraging local employers to issue posters on the lines of the more simple ones produced by the National Safety First Association was mentioned by me to many of the officers who attended the 1939 and 1940 Colonial Office Labour Courses. Examples of the posters were exhibited on the walls of the lecture room at the Home Office Industrial Museum, where two of the lectures in the course were given, and they greatly interested the officers taking the courses. It is possible that the present request from Nigeria may have been made at the suggestion of Mr. W.G. Wormal, one of the Labour Inspectors in the new Labour Department, who attended the 1940 Colonial Office course.

The National Safety First Association changed its name to the Royal Society for the Prevention of Accidents shortly after the war. I called at their office at 52, Grosvenor Gardens to-day, and ascertained that they were still issuing a considerable number of posters of all kinds, many being for the Ministry of Labour and National Service. Most of their work was executed by Messrs. Loxley Brothers, Printers, from designs prepared by the Society's artists. The artist who was generally employed for the more simple posters, with occasionally a comic side to them, was Mr. Mendoza. The Society had had dealings with the Crown Agents for the Colonies, whose job it obviously is to deal with the present Nigeria proposals.

We learned from a recent despatch that Mr. Wormal was due to come to this country for a short period of leave. I do not know whether he has arrived yet, but it would certainly be a good idea, I think, for him to be roped in on this and to assist the Crown Agents on points of detail in connection with the designs for the posters. It would be a grave mistake for any error of detail to be inadvertently made, e.g. in the colouring of the skin of the Africans depicted in the posters.

I imagine that what would be most suitable would be four posters in two sections each, depicting respectively (a) the wrong way of doing the operation depicted, (b) the right way, with suitable captions which would be understood by the African workers and which, I presume, would have to be in English? Examples of the kind of thing I have in mind will be found marked on pages 3, 5 and 6 of the illustrated catalogue within. The photographs enclosed with the despatch would provide material for such designs, e.g. for the one poster, the photographs IIB (wrong way of inserting a wedge) and IIIa (right way); for the second poster, photographs IB (wrong way of pushing a tub) and IA (right way). With regard to the latter, I would suggest that the gentleman who is about to receive a severe bruise in the backside, as depicted in photograph IB, should be reproduced in the design based on photograph IA, as not being in danger of such treatment.

With regard to the third poster, the incorrect methods of lifting a tub might be demonstrated by two pictures based on photographs IIB and IIC, and the correct method by one picture based on photograph IIA. The fourth poster might be made

up

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up from photographs ID (showing the wrong way of pulling a tub) and IC (right way).

Possibly the best way of dealing with all this would be for Mr. Wormal to be got up by the West African Department for an interview, and for a representative of the Crown Agents (Purchasing Department) to be got up to meet him.

It would be a good idea to send copies of the posters prepared for Nigeria, together with copies of the Royal Society for the Prevention of Accidents catalogues, to other Colonial Governments under cover of a suitable circular despatch, and I would accordingly suggest that 60 additional copies of each poster should be ordered for this purpose and the cost charged to the appropriate Colonial Office account:- presumably there is one *idea* *can* *be* *used* *for* *this* *purpose*.

J. G. Hibbert.

24th March, 1943.

This proposal has great possibilities, and should be of real service; something on these lines was produced locally in East Africa after the last war, and the French in West Africa have long been using such posters. The real exponents are, of course, the Soviet authorities, whose factory posters are most striking; I imagine that copies are still to be seen in London.

If development on these lines is to be attempted during the war, I would suggest that we should not overlook the value of similar production for use with the general public; "safety first" posters have a wide application, as have pictures on hygiene, food, etc.

I recommend that any picture produced should have a few inches left blank at the bottom or top, which can be used for stencil captions locally; this is most useful as enabling the lesson of the picture to be reinforced by some words in the local language, and this also gives the poster an additional appeal of a more intimate kind than can be achieved by the use of English.

I shall be very glad to join in any discussion of this subject, when Mr. Wormal arrives.

G. D. Ode Brown
25.3.43

This was discussed by Mr. Hibbert, Major Ode Brown, Mr. Thickens, CA & Mr. W. G. Wormal, Labour Officer, Nigeria were present. It was agreed that CA should arrange with the Royal Society for the Prevention of Accidents for the preparation of designs

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of four posters based on the photographs in No. 7 which it would be desirable to have written by the Wormal (a failure like the Berlioz, the Coligny Engineer who is on leave) before returning to Nigeria. It was also agreed that a space should be left on the posters for use for stencil captions locally. The meeting thought that X & Mr. Hiskens' method of the travel was a good idea. This can be gone into later.

N.A. to be in a week

James

31/3/43

Mr. Osborne

I received this file from you in order to deal with No. 7. You will now show Nos. 3 & 6 to Sir G. Galt? Sir George will be interested to know that the preparation of a pamphlet describing the improvements effected at the Fort. Coligny at Louga is contemplated. We are discussing this with the Wormal, Nig. Labour Officer now on leave, & Mr. Sabine tomorrow.

James

31/3/43.

M.F. 16.4

No 7 detached for action J.

Mr. Thirlmer said that he would make any S accordingly.

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DESTROYED UNDER STATUTE *Wormal (C.A.)* } 90 30. 3. 43 11

DESTROYED UNDER STATUTE *Wormal*

10 *Thatcher* C.A. 50 7. 4. 43

DESTROYED UNDER STATUTE *Wormal* C.A. 10. 4. 43

See note on 100. 11

B.U. on 20th. advice

J. Amos
17/4/43.

B.U. as directed.

P. Keuff
20. 4. 43.

Miss Richards
Miss Robinson
Force

? No 4 should be transferred to 30468

* 3 copies for Nigeria for exhibition in the C.A.

Mr. Mendoza brought along his various sketches today ^{both} *Mr. Wormal* & I thought they were excellent. When the finishing touches have been put to them, C.A. will arrange for proofs to be prepared & will let us have 16 copies of each.

Mr. Wormal thought that it would be a good thing to let the local authorities see the proofs ~~first~~ before the plates are finally printed off. They could then say how many copies they would like of each. We can consider this further when the proofs are available.

Stay

I shall take pains to send them and J. O. *J. O. O. O.* 4.5.43

Mr. Hibbert & *Miss* } to me. (I will yours, arrange for them to see the proofs, when they are received). Then note to be in two weeks. *J. Amos* 31/5/43

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B. U. vide minute of 3/5.

12

S. Keith

15.5.43.

12th Minute of 10/2/43 26-23
DESTROYED UNDER STATUTE
The Parkington

Author's C.A. to be made
the order of the day, the
order of the day of 125 minutes
from Nis. foundation in dfo.
Lewintha

Hansen
3/6/43

order to be
in a week

Shankman
4/6/43 wrong

13 To C.A. minute case 4.6.43

14 require 3pm 26.5.43

Major Ode Browne

With reference to X of

Your minute dated 10.3.43, 12
Further copies of the report are now
available below.

Shankman
9.6.43

Mr. Thompson.

The extra copies of the Enugu Report are now
available for the C.L.A.C. on view of the 8th
time available, and the already full agenda,
I suggest that these had better be held over for
the September meeting.

G.H. Ode Browne
9.6.43

I agree. I have detached the reports
and will circulate them to members of the
C.L.A.C. for the September meeting

for

By J.H. Thompson
(10/6/43) at 9

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B.V. vide draft of 13.

J. Knoff
10-6-43.

13

DESTROYED UNDER ST. AITE (Memoranda G/Nos. 1024) 16: 6.43.

received
with No. 7

The Parkinson

I have asked the CA to return to you
the photographs on which the
sketches of the posters are based.

When these are received, you will
no doubt wish to send 3 copies
of each of the four posters to
Nigeria by air mail, explaining
that Mr. Dormal saw the
designs when he was on leave
and attended the discussions
which took place with the
artist when they were under
preparation; & that the ^{blank} spaces
on the posters are intended for
stencil captions to be inserted
locally. Give particulars of
the cost (as contained in No. 12)
& ask to be informed by
Tel. how many copies are
required of each poster,
according to the letters A - D
abbreviations on each poster.

Mr. Hubert & Miss Grace Brown
would like to see before action
is taken.

H. Amos
16/6/43.

Copy of one with

16/7/46

B.V. as directed
J. Knoff
23-6-43.

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16 Ca. G/higeria 1024 _____ 23.6.43

Other seen excellent
I hope the idea to find more is fine,
is well not to overlook but be used to water
copy of each for up of a district to
other class (see as kind of 24/3/43)

14

[Signature]
25/6

17^{To} Nigeria Saw Tel 216 w/3 leafy of ad later _____ 28/6/43

18 Nigeria 298 _____ 27.7.43.

[Signature] hi. Hillier
Majd. Adh. known

u(5)
Go see and then put by

Read with interest.
G. J. Ode. Brown
6.8.43

[Signature]
5.8.43
above

I have phoned
despatch section
& understand
that we hold the
acct. from Nigeria
of the mail in which
S.T. No. 216 was
included.
S. K. Hillier
9/8.

No reply to No. 17.

S. Knuff
9.8.43

bring up on 28/8/43

B.V. as directed.

S. Knuff
28.8.43

bring up 28.9.43

B. V. as directed.

above
28/9

DESTROYED UNDER STATUTE, Nigeria - Tel. No. 1507 - Cont. - 29.9.43

D. Kaye's M.A. Harris
4/10/43.
Mr. Kulwick.

Go see (18), and then put by

[Signature]
30.7.43

Copy of (18) to be put on 12607.

[Signature]
6/10

E. Stannard
1/10.

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To. Nigeria S.T. 818

1. 7. 43

15

X 21 To. Hitchener

12. 10. 43

Copy of Min.
Marked x-x
on 12814/2/43.

Mr. Grossmith

Please see α of Mr. Hibbert's
minutes of 24. 3. 43 below (7). Nigeria
has asked for 100 copies of each of the
posters and have passed the order to
C.A. but they are holding it up pending
a decision as to whether extra copies
will be required for use in this office.
It will obviously save trouble to have them
all printed off at once.

Specimens of the posters are attached
& you will now consider whether copies
are to be circulated as suggested in
Mr. Hibbert's minutes. I shall be glad
to know the decision as soon as possible
in order that the Nigerian preparation of
the Nigerian copies may not be delayed.

I am all in favour of sending ^{with a note} or 4 sets of these 4 posters to all African
dependencies (except Nigeria) explaining
their origin & the cost of preparation,
(see No 12) as an example of a poster
designed to educate Africans in
safety in industry. A single
copy set might be sent to the
W. Indies dependencies too.
(I cannot believe that Nigeria would
object to one using her copyright.)

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the cost and I suggest that they might be asked so whether they would be agreeable.

17

[Signature]

Then we must ask the Stationery Office. *[KWB]*

21/10/43

I spoke to Stationery Office about this, & received a message this morning that Mr Cox (Publication Dept) saw no difficulty about the matter, if the C.O. put in a "Books Demand" for 40 copies of the 4 ~~papers~~ posters, for C.O. use. (H.M.S.O. would pay for them.)

40 copies of each poster ordered *[initials]* 26/10/43.

- ? (1) Strategy to take the necessary action as to "Books Demand".
- (2) Let C.A. know that H.M.S.O. will be ordering 40 copies of the 4 posters, for C.O. use.

[Signature] 23/10/43.

[Signature] 23 above

22 Go to Hitchman

25.10.43

Have informed Mr Hitchman, C.A., of the extra copies which will be required.

Presumably the appropriate subjects will be had to make a sound service file for preparation of the written report.

Extracts from the relevant cases

[Signature] 25.10.43

Transcripts have been made on

12814/2/43. S.S. Action as regards

X will be taken when the sets of posters arrive from the Stationery Office.

[Signature] 19.11.43.

Party *[Signature]* 11/2/43

(1 set of specimen posters with me *[initials]*)

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22a notes on points raised in discussion of 275 — 28.10.43
Begeria 3pr, ————— 8.10.43

Duplicate list attached.
H. Wood
18/10

18

This is not a very informative report.

I note that the year's output was a record for the colony; at the same time the output per man shows an appreciable decrease, possibly owing to an increased proportion of newly recruited and inexperienced men.

As regards accidents, I am not clear as to the distinction between the "one fatal accident" and the "three death cases." It would have been interesting to know the causes.

27/10
I have forwarded and may be able to see and the file by

H. Wood
21.10.43

Note a great deal in the report
H. Wood 27/10

H. Wood
H. Wood

The improvement in ventilation is welcome, for it was very bad formerly. The news of the good effect of helmets is also satisfactory but shin + foot guards are obviously as much needed as when I recommended them. 60% of all injuries are to foot or leg. I will go into this matter on my forthcoming visit.

G. H. Old Brown
28.10.43

24 Begeria 494 ————— 30.11.43

No. 24 is the report asked for in No. 55 on 30331/K/43 as a result of Mr. Sorensen's question on 30425/P.2.1/43. No further information was promised to Mr. Sorensen and I doubt if it is necessary to send any letter. In case, however, it is thought advisable to send a letter, I submit a draft. I have not said anything in it about the recent grant of an

underground

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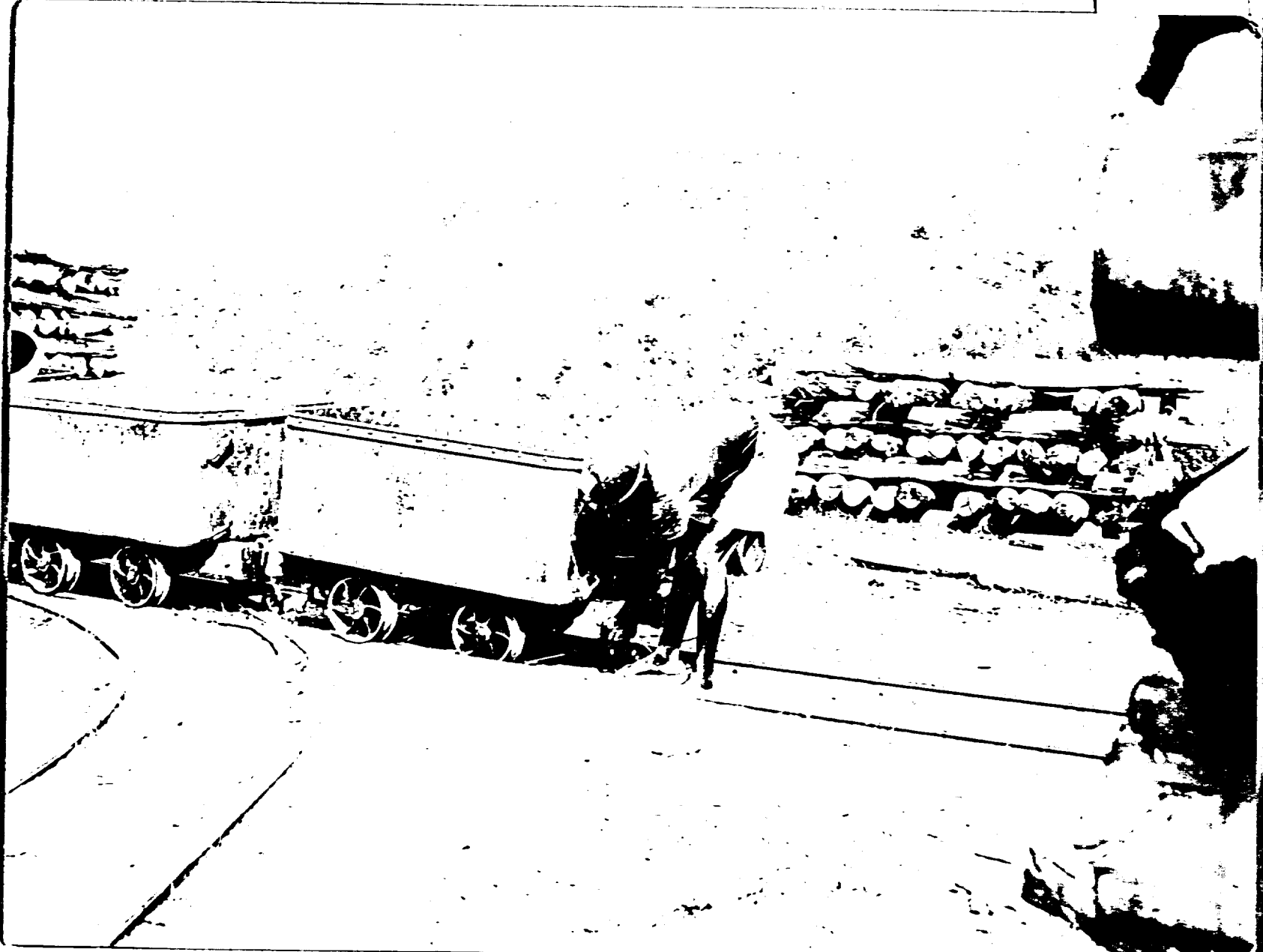
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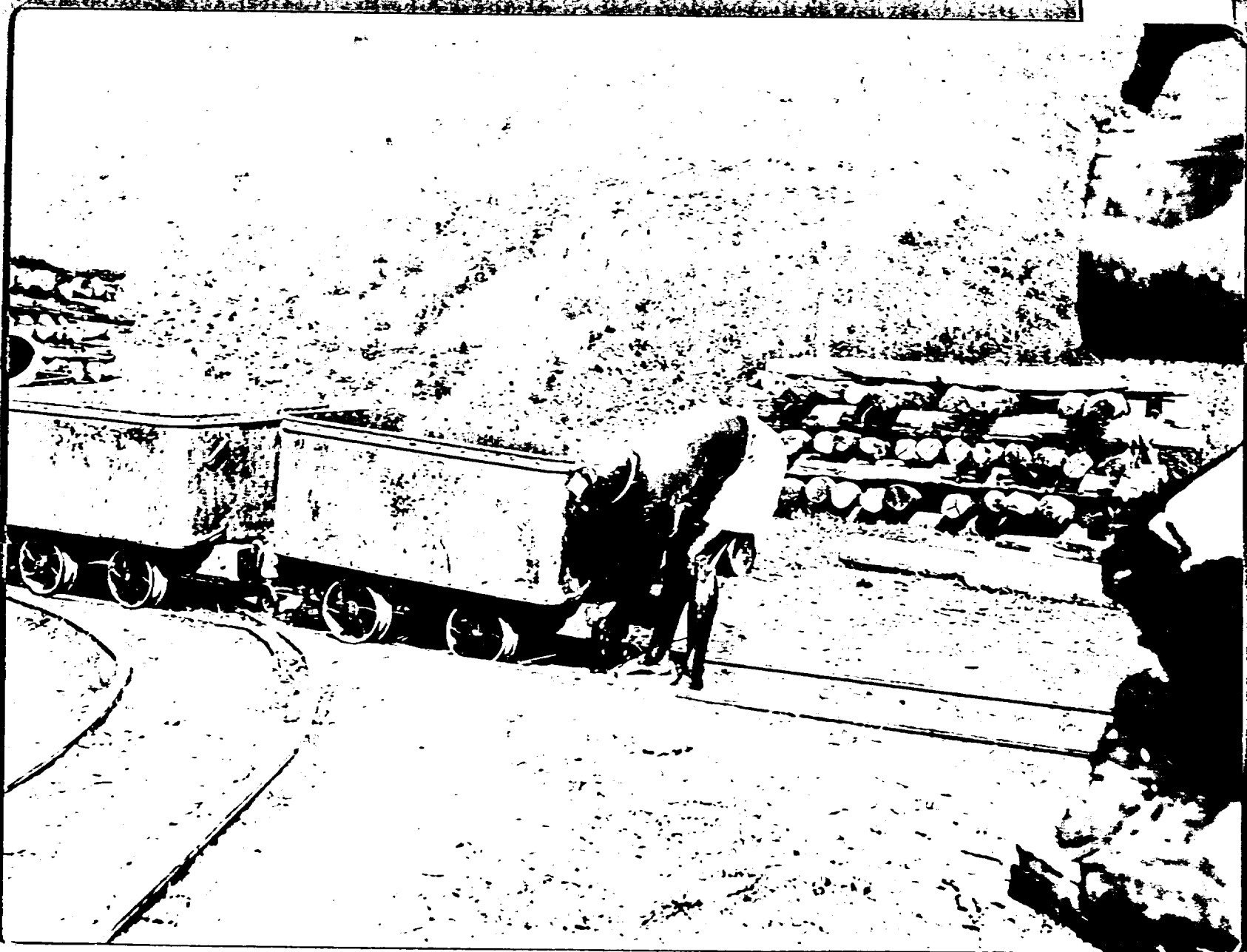
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II B

A tub is being lifted by a dangerous method. Hernia, broken fingers, may be caused by the swinging of the tub putting a sudden strain on the lifter.

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II c.

*Another dangerous method of lifting
a tub. Fingers may be crushed between
buffers and rail*

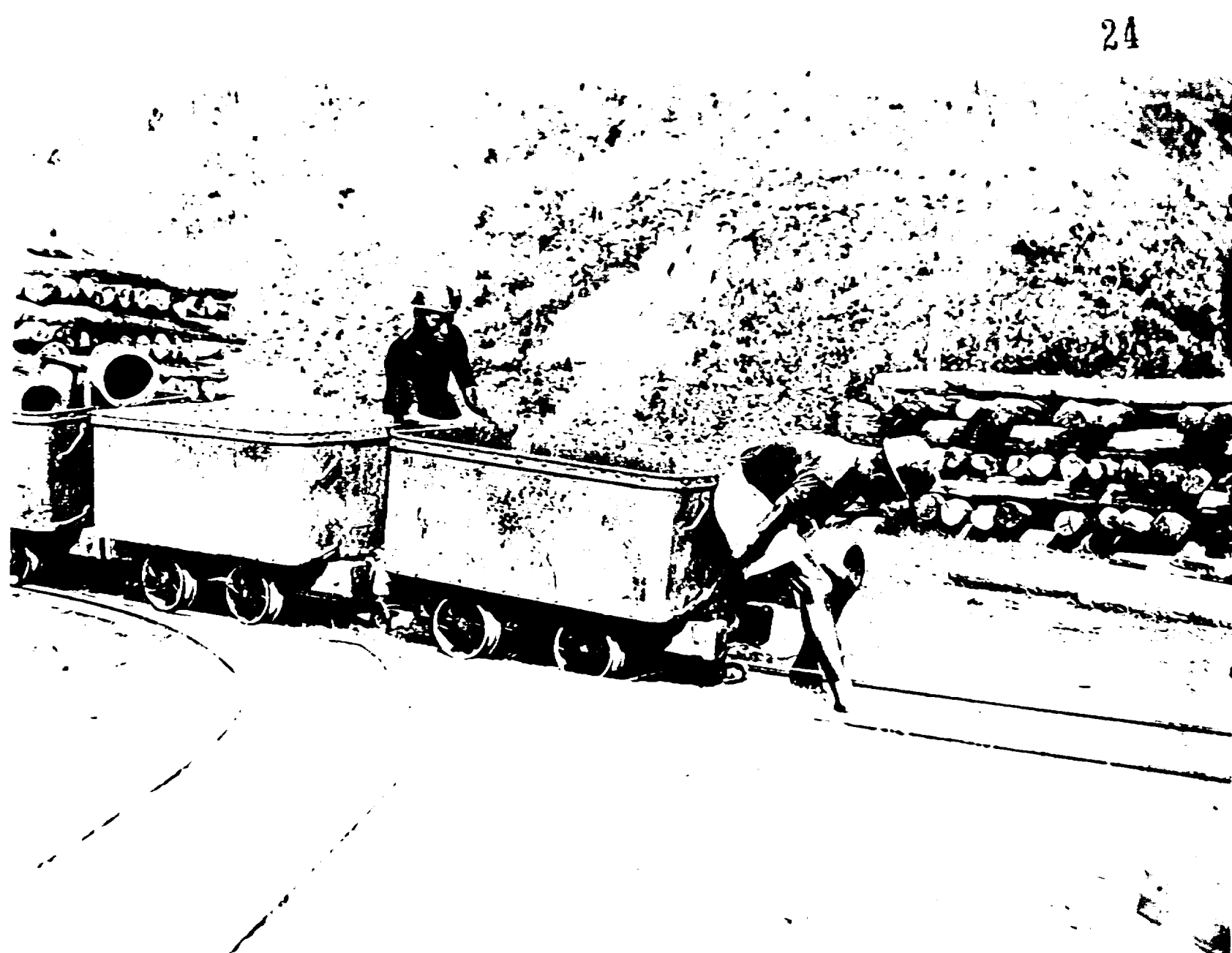
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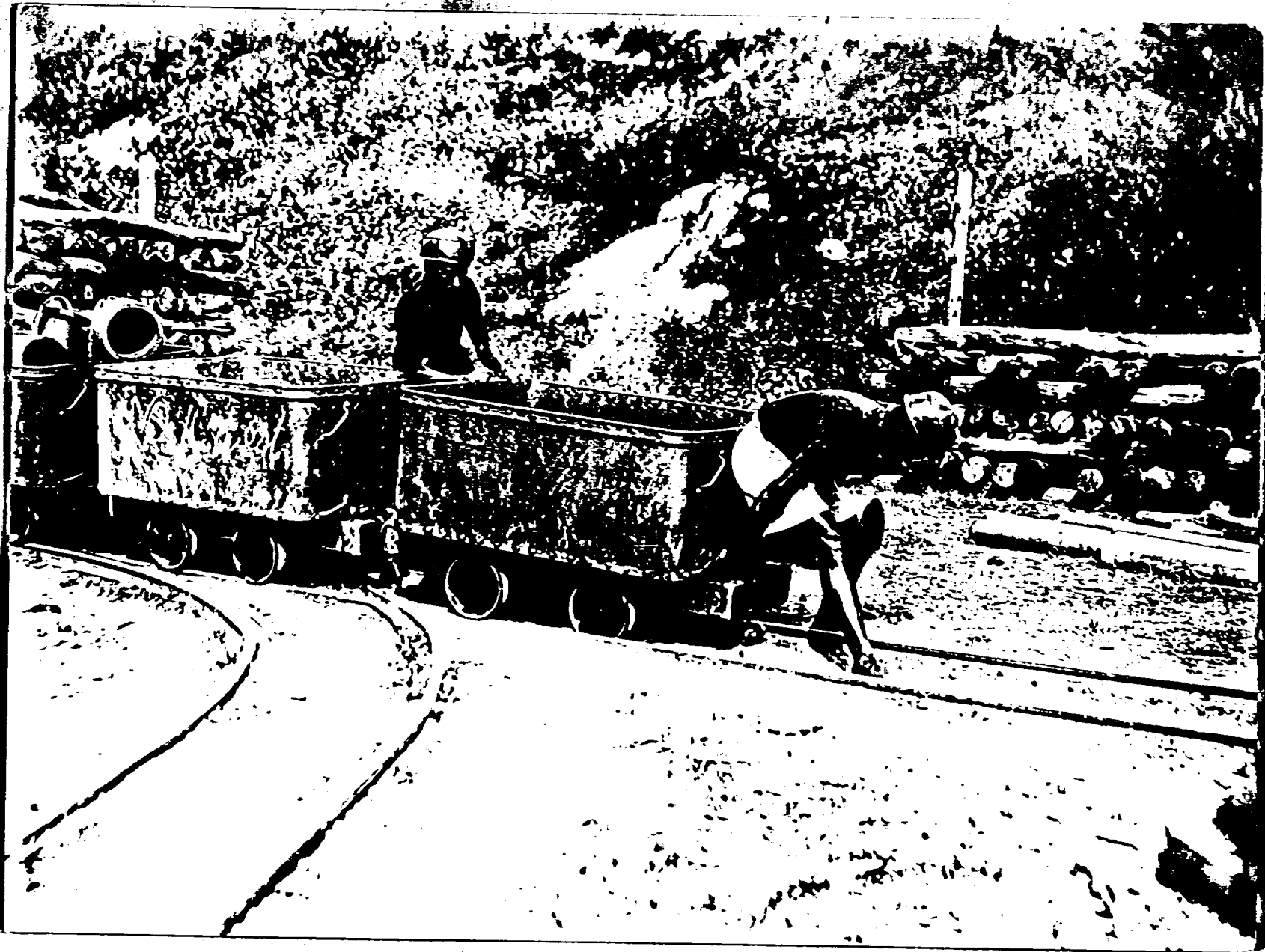
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II A

A tub is being lifted in the correct
manner - i.e. by the handles provided.

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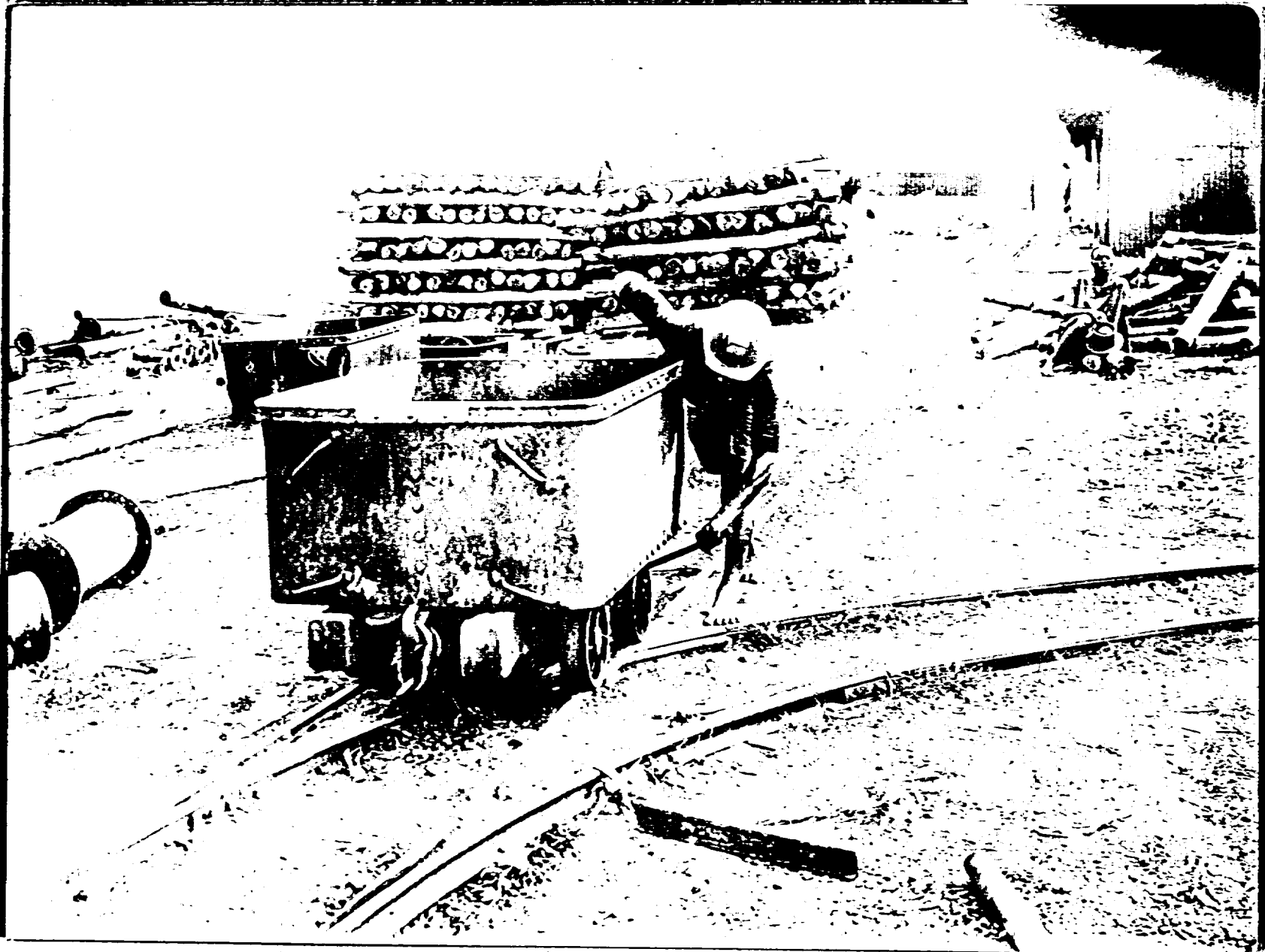
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III a

The hand is so far up the wedges
that no danger of injury, from being
squeezed between tube and wedge, arises.

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III b

The hand inserting the wedge is too near to the tub so that when the wedge tightens the hand will be squashed.

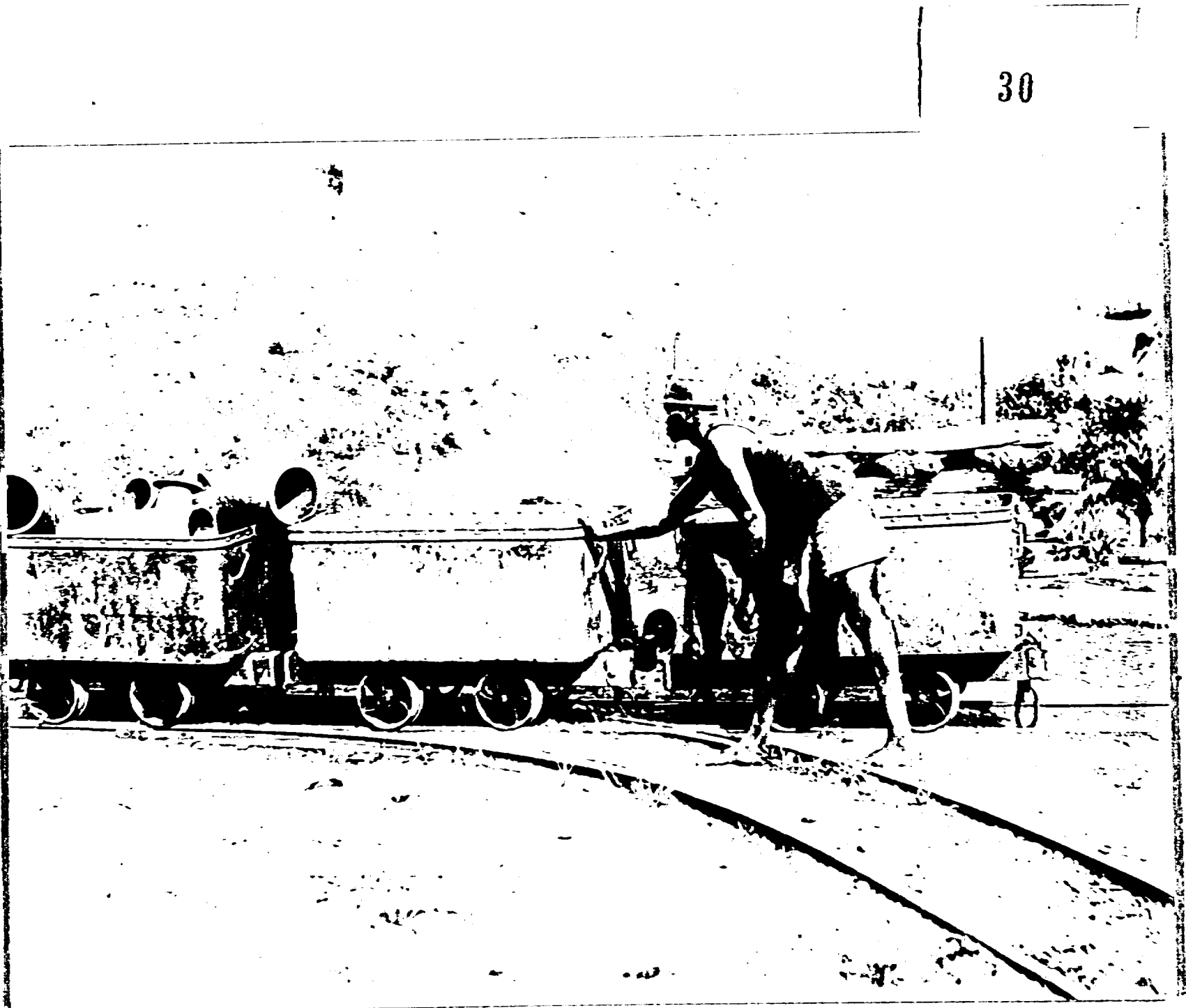
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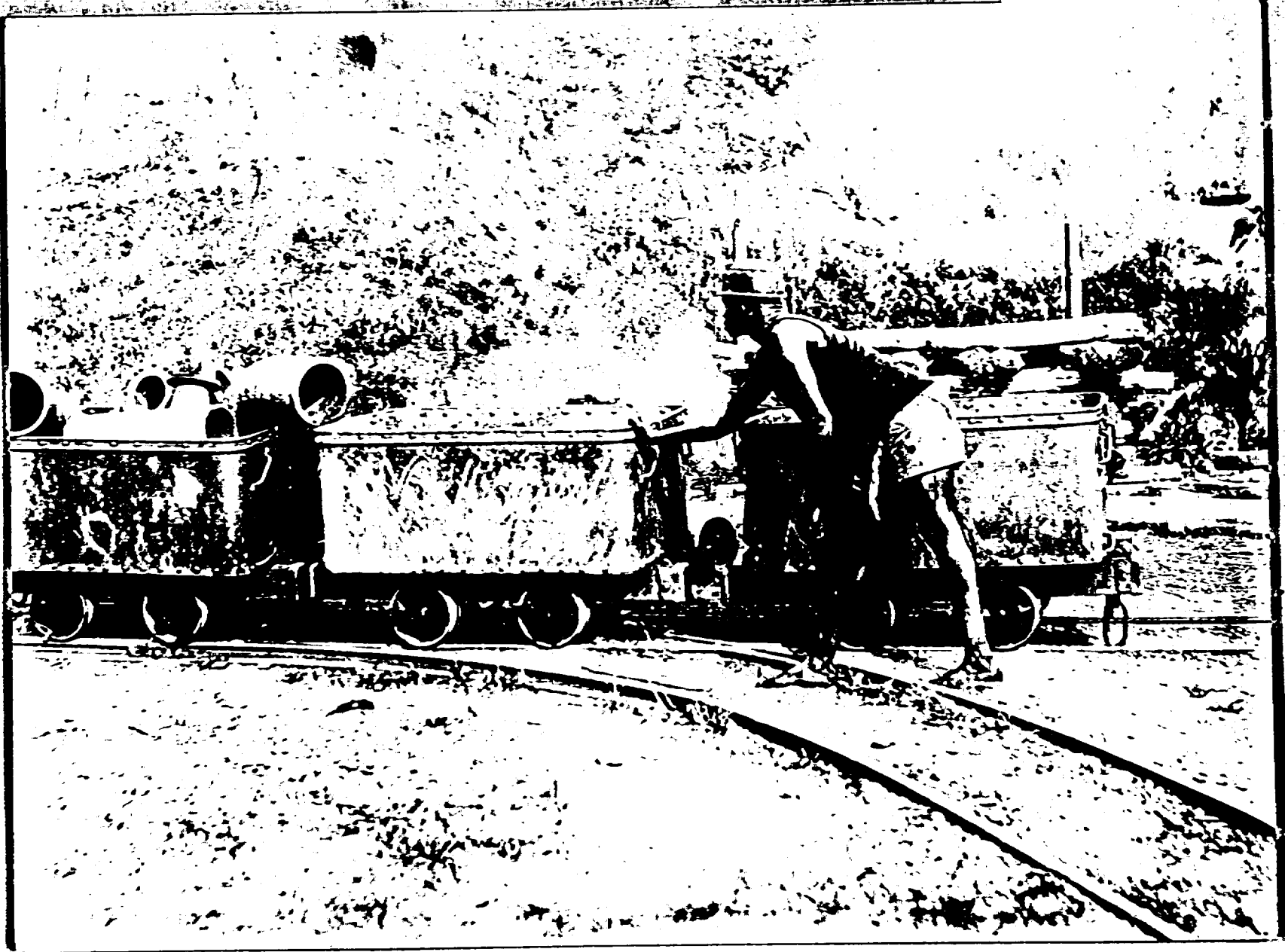
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I c

This tub man, pulling a tub, is liable to break his arm due to the stationary tub at the right of the photograph

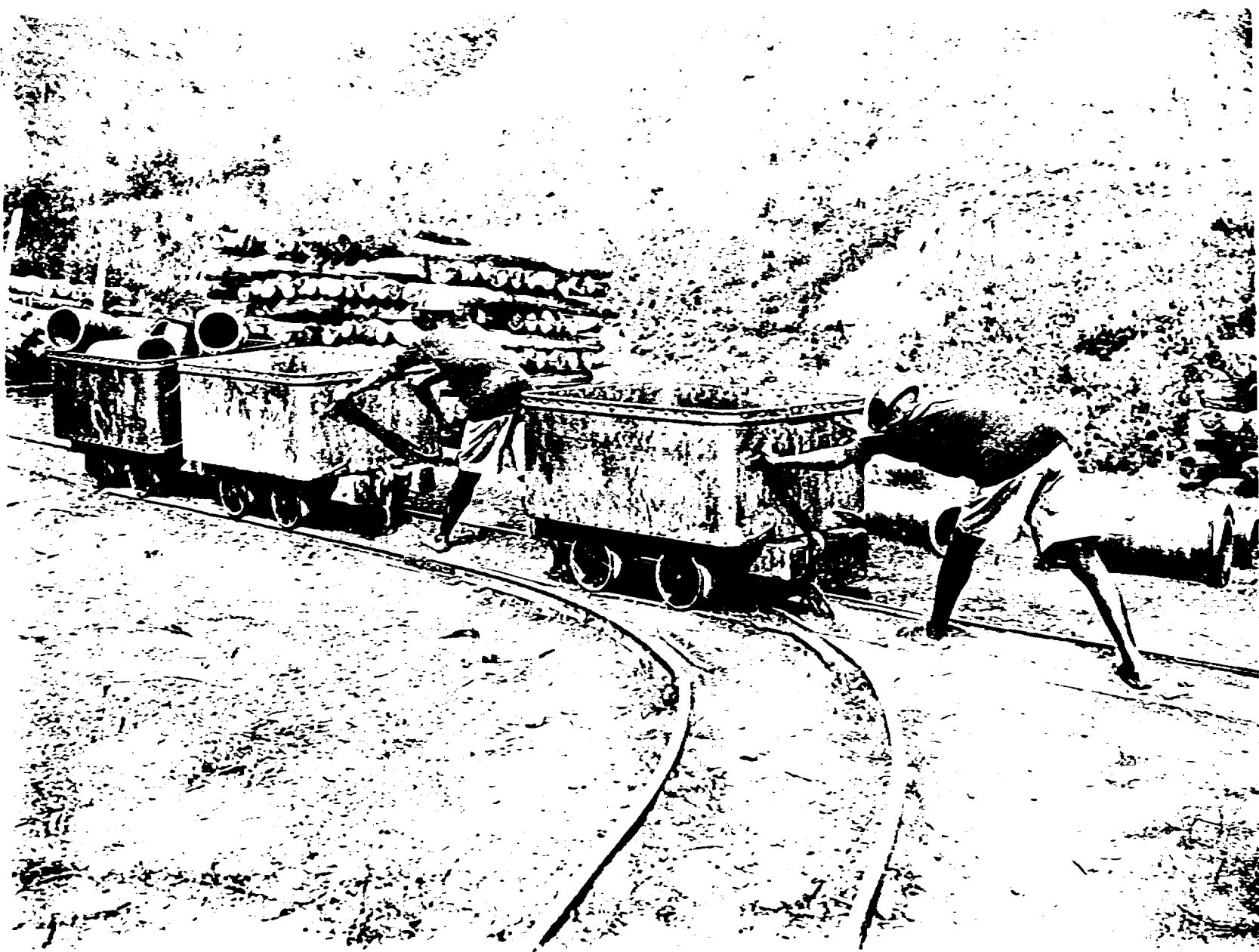
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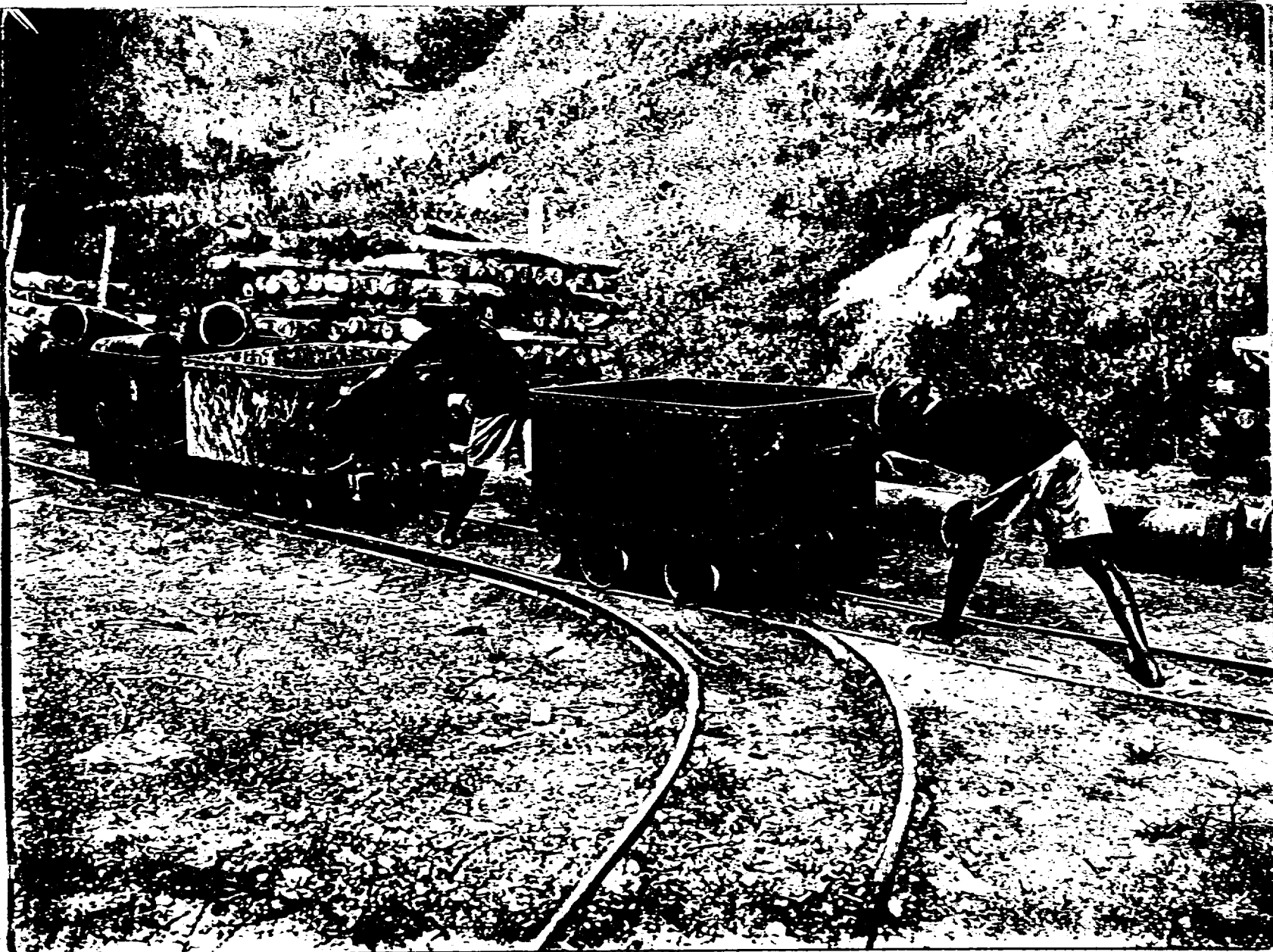
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*This man, although he is pushing a tub, has not
a view in front of him and is about to
wound the subman in front.*

33

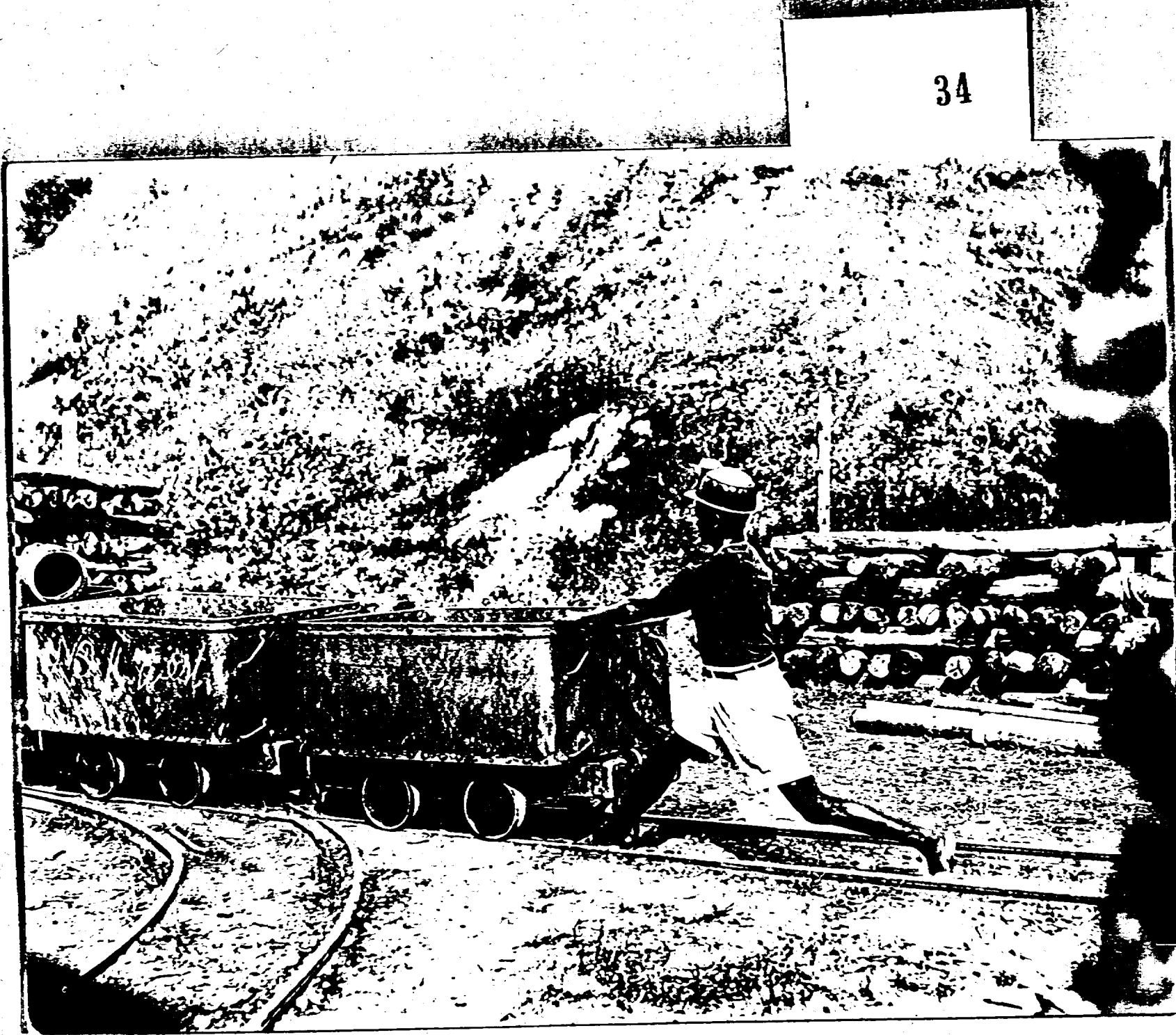
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I D

The tub man is pulling a tub and,
should his feet slip, may receive
a wound on his leg.

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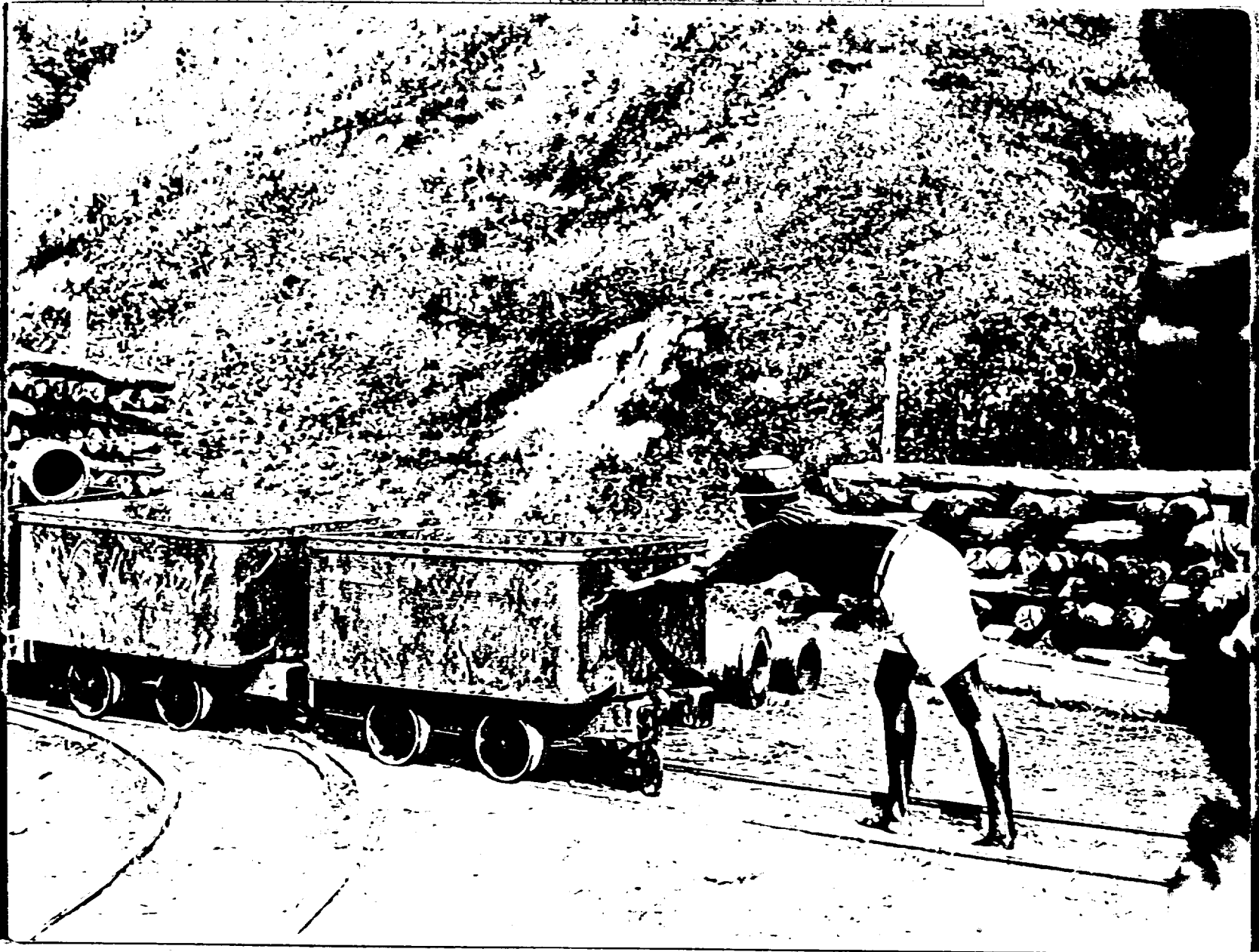
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1 A
This man has a good view and is pushing
not pulling

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ANNUAL REPORT ON THE COLLIERY DEPARTMENT
FROM THE PERIOD 1st APRIL, 1942,
TO 31st MARCH, 1943.

I have the honour to report on the Government Colliery for the financial year ending 31st March, 1943.

2. EUROPEAN STAFF. Mr. W.J. Look, Colliery Manager, left the country on 6th December, 1942, and will retire on pension after his leave. His duties were carried out by Mr. B.S. Pasmore for the remainder of the financial year. Two new appointments Mr. C. Barclay, Colliery Overman and Mr. T. Yates, also Colliery Overman arrived in Lagos on 10th day of December, 1942. The strength of the European Staff at the end of the period under review was 19.

3. AFRICAN STAFF. Mr. B.A. Romino was appointed Office Assistant and arrived on February 3rd. Mr. Samuel Ugonu was appointed to Junior Technical Staff Grade III on 18th January. At the end of the year the African permanent Staff numbered 178 and there were 3,427 daily paid workmen on the books. Appendix I shows details of labour and output.

4. UNDERGROUND PROGRESS.

- (a) No. 2 West provided a steady output of robbery coal. Many pillars of coal were developed on the rise side of the main fault for extraction in the next year. Two 25" fans were installed to improve ventilation. The main pumping station was abandoned and the pumps put to work at suitable points as the district retreated.
- (b) North Bank output increased due to developments with robbery following towards the East. The dirt band proved to continue through the fault as the West Drift encountered only 2'2" of coal.
- (c) The Obwetti area has produced exceedingly well and a growing output here is ensured for at least five years.
- (d) Preliminary operations to pierce the fault at No. 14 West and No. 32 West have begun. It is essential that immediate progress be effected to ensure the future life of the mine.
- (e) The Obwetti water drift is now in operation and has considerably reduced pumping. An extension of the scheme towards the fault is well under way.

5. CAMPS. The camps have been kept in good repair. The building of the Udi Siding Housing Scheme made good progress.

6. SAFETY WEAR. The Safety Helmets do not show on paper - vide Appendix A - that they have considerably reduced the number of head injuries but in actual fact it is well known that they have done so and it would definitely a step in the wrong direction to abandon their use.

7. WELFARE WORK. The wives of Colliery workmen have shown interest in the activities at the Welfare Centres but their husbands on the whole have not responded. There is an undercurrent militating against welfare work based on the false attitude of non-interference in private life. As time goes on I feel this will disappear.

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8. VENTILATION. During the last quarter everything possible was done to improve ventilation. All equipment on hand was pressed into service with gratifying results. Due to an increased labour force and an expansion programme this subject will be pursued later.
9. ACCIDENTS. Schedule A reports all accidents.
10. TRADE UNIONS. The Colliery Workers' Union and the Colliery Surface Improvement Union continue to function but without much real progress. Finance is a difficulty and it would appear that proper balance sheets have not been prepared. There is some talk of amalgamation but nothing definite is yet decided.
11. OUTPUT. The output for the year was 463,977 tons 18 cwt. which is a record for the Colliery.
12. MACHINERY AND PLANT. The main Iva road haulage is now driven by an 120 H.P. motor and has run very smoothly. All other haulages and plant have been maintained in good order and have worked well.
13. COSTS. The cost of production and revenue account is now prepared by the Chief Accountant, Railway.
14. GENERAL. THE mine in general has worked well and has easily managed to meet demands. During the last month engagement of extra labour, mainly men formerly retrenched, was commenced in order to be ready for the output required in 1943-44. I am confident that the Colliery will be able to supply the Railway's requirements.
15. The statistics showing Underground Extraction compared with Sales are given in Appendix III.

(Sgd.) E.A. Bertram.

Ag: Colliery Manager.

Enclosures.

Summary of Labour & Output - Appendix I.
 Survey Extraction compared with Coal Sales -
 Appendix III.
 Accidents at the Govt. Colliery, Emugu, from
 April, 1942 - March, 1943 - Schedule A.

A.G.

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APPENDIX I.SUMMARY OF LABOUR AND OUTPUT.

Total number of days worked (coal getting) ... 283

Total production ... 463,977 tons 18 cwt.

Average number of men at work daily:-

<u>Underground.</u>		<u>% of Total on Production</u>
i. Hewers	678	22.8
ii. Daily-paid)		
iii. Ripping and)	1,842	61.8
Repairs)		
<u>Surface.</u>		
General Labour	<u>459</u>	<u>15.4</u>
Total on Coal)		
Production)	2,979	100.0
Special works)		
Underground and)	<u>24</u>	
Surface)		
Total Labour ...	<u>3,003</u>	

Output per man-shift in cwt:-	<u>1942/43.</u>	<u>1943/42.</u>
i. Hewers ...	48.4	55.8
ii. Underground and)		
Surface) ...	11.0	11.9
iii. Underground and)		
Surface including)	10.9	11.7
Special Works)		

'Gbite.

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ACCIDENTS AT THE GOVERNMENT COLLIERY, DEPTON, FROM APRIL, 1912 - MARCH, 1913 (Including Road & Duty cases).

REMARKS

Class of Labour	Cause of Injury	Foot	Leg	Hand	Arm	Back	Body	Total	Percentage	
Hovvers	Wounded by own pick	35	14	7	-	-	1	55	Exclusive of 1 fatal accident died on the spot.	
	" by another pick	1	-	-	-	-	-	1		
	Coal from face	54	32	35	2	-	1	126		
	Dirt from roof	11	8	5	1	-	2	27		
	Coal from tube	20	7	17	-	-	-	44		
	Derailed tube	-	-	1	-	-	-	1		
	Slipped by tube	1	1	1	-	-	1	4		
Going to or from work	5	1	1	-	-	-	7			
		125	63	74	4	5	5	214	47.6%	
Tub-men	Lifting derailed tube	6	2	8	1	-	-	18		
	Pushing tube	24	21	9	1	-	2	59		
	Dirt from roof	4	3	19	-	-	-	26		
	Jammed by tube	17	8	8	1	-	1	35		
	Other causes	57	36	34	2	5	3	157		
										23.8%
Hemluge-men	Detaching or attaching clips	3	1	2	-	-	1	7		
	Pushing tube	2	2	-	-	-	-	4		
	Jammed by tube	-	1	1	-	-	-	2		
	Lifting tube	1	-	3	-	-	-	4		
	Other causes	1	-	-	-	-	-	1		
		7	4	6	-	2	1	20		3%
Timber-men	Jammed by tube	1	3	1	-	-	-	5		
	Dirt from roof	3	2	3	-	2	-	10		
	Carrying or loading timbers	5	2	3	-	-	-	10		
	Breaking timbers	7	2	-	-	-	-	9		
	Pushing tube	3	-	-	-	-	-	3		
	Heaving timber	-	2	1	-	-	1	4		
	ASBOND other causes	4	1	1	-	-	1	7		
		21	10	8	3	1	2	46		5.9%
	Roll-men	Pushing tube	-	1	-	-	-	-		1
Clipping		-	1	-	-	-	-	1		
Carrying points		1	-	-	-	-	-	1		
Laying rails		2	-	1	-	-	-	3		
Derailed tube		1	1	-	-	-	-	2		
Loading materials		1	1	1	-	-	-	3		
Other causes		-	-	-	-	-	-	-		
		5	3	2	1	-	-	11	1.8%	
Special Labour and other	Pushing tube	-	4	1	-	-	3	8		
	Dirt from roof	4	6	1	-	-	-	11		
	Loading materials	2	1	1	-	-	-	4		

Appendix III

SURVEYED EXTRACTION COMPARED
WITH COAL SALES.

42

(a) Weighbridge Tonnage	...	463,978
(b) Surveyed Extraction	...	473,602

For the year 1st April, 1942, to 31st March, 1943,
the number of tons of coal weighed proves to be 97,975
of the number of tons shown by Colliery plans to have
been extracted.

(Sgd). R.A. Bertram...
Ag: Colliery Manager.

A

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30425/43

43

C. O.

Mr. Cohen 24 /12/43

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

*Sir W. C. J. Jeffries. 24/12

2 DRAFTS. DESPATCH.

NIGERIA

NO. 14 (24)

GOVERNOR.

FURTHER ACTION.

~~Sir A. Dawe.~~

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

X Secretary of State. 31/12

Downing Street,

London, 1943.

12th January 1944
S.S.

Sir,

I have the honour to refer to Mr. Grantham's despatch No. 494 of the 30th November regarding the situation at the Colliery at Enugu. I have noted the events which took place last August, but am glad to learn that, in spite of the strike, the tonnage of coal hauled during August exceeded that hauled in May and that the total tonnage produced for the quarter ended the 30th September is a record for the Colliery. I shall be grateful if you will keep me informed of any further developments with regard either to the European or African employees of the Colliery.

2.

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45

C. O.

Mr. Parkinson. 5 /1/44.

Mr. Cohen. 6 /1/44.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

X Mr. C. J. Jeffries. 7/1

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

X Secretary of State.

For the Secretary of State's signature.

January, 1944.

2 DRAFTS

THE REVEREND R. SORENSEN, M.P.

On the 20th October you asked the A question about the discontent among workers at the Enugu Coal Mine in Nigeria. I have now had a report from the Acting Governor from which it appears that there was a stoppage at the Mine during August last

year. It seems that the first intimation of unrest in the Colliery occurred early in July when a strike was threatened and the Acting Chief Commissioner of the Eastern Provinces received a deputation of miners and persuaded them to continue work and to submit their grievances in writing for consideration.

Towards the end of July a petition was received by the Acting Colliery Manager from the Unions concerned purporting to explain the grievances of the men, but it was so incomprehensible that he was obliged to refer it back for clarification. No reply had been received on the 12th August, when it was reported that the men had decided not to work the next day and on the 13th only a few daily paid workers attended for duty. The officials of the Union

FURTHER ACTION.

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associated themselves from the action of the men and, ^{with} for one exception, they reported for work. They have since resigned their offices.

In view of the vital importance, for the war effort, of avoiding any interruption in the supply of Nigerian coal, the threat of prosecution under the Defence Regulations had to be invoked, but, by the 19th August, the men had all returned to work and it was not found necessary to put this threat into effect. So far as could be ascertained the alleged grievances were of a general character involving demands for considerable increases in wages, annual increments and substantial periods of leave. At the date of the Governor's report the actual details were still ^{being examined by Government} ~~under careful~~ examination but the irresponsibility of some of the demands is ^{illustrated by the following} ~~illustrated by the following example~~. ^{The men concerned asked for a mining allowance of 10/- a day} ~~a demand was made for 10/- per diem mining allowances~~. When questioned, however, the petitioners had no conception of the meaning of such an allowance, but stated that they had heard something about it on the wireless from America.

Nor can it be said that the strike itself was any less irresponsible than some of the demands. I have already mentioned ^{it was made without the support of the Union and the Acting Governor reports that} ~~it was made without the support of the Union~~ officials ^{and it was not enthusiastically backed by the majority of the men. / The Native Councils of the} ~~and it was not enthusiastically backed by the majority of the men.~~ The Native Councils of the villages of the Udi Division, from which so many of the miners are drawn, are reported to have expressed their indignation at the men's action. It must, of course, be remembered, in connection with matters affecting ^{labour at Enugu} ~~labour~~ Colliery, that the majority of the employees are drawn from primitive communities and past events have repeatedly shown that their temperament is unstable and their reactions often unpredictable.

^{It is of interest to hear} ~~It is of interest to record~~ that in spite of the stoppage during August, the tonnage of coal hauled ~~that month exceeded that hauled in May and the~~

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total tonnage for the quarter ended the 30th September was the highest produced in the history of the Colliery. I am glad to say also that now that the new Colliery Manager, a young man from this country, has assumed duty things are reported to be going very well at Enugu and the Acting Governor reports a general improvement in the atmosphere there. ~~which is very satisfactory.~~

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AIR MAIL.

30425 24

NIGERIA.

Government House, 48

NO. 494

RECEIVED
21 DEC 1943
GOVERNMENT HOUSE

Lagos, Nigeria.

30 November, 1943.

Sir,

55 m
30331/K/43

Referring to your despatch No. 346 of the 22nd of October forwarding an extract from the Official Report of the 20th of October, I have the honour to inform you that the first intimation of unrest in the Colliery occurred early in July, when a strike was threatened and the Acting Chief Commissioner of the Eastern Provinces received a deputation of miners and persuaded them to continue work and to submit their grievances in writing for consideration.

2. Towards the end of July a petition was received by the Acting Colliery Manager from the Unions purporting to explain the grievances of the men, but it was so incomprehensible that he was obliged to refer it back for clarification. No reply had been received on the 12th of August, when it was reported that the men had decided not to work the next day. On the 13th, only a few daily paid workers attended for duty. The officials of the Unions dissassociated themselves from the action of the men, and, with the exception of Mr. Augustine Ude, the President of the Workers' Improvement Union, who was on leave, they reported for work. They have since resigned their offices.

Good
1/26

3. As a result of the stoppage it was decided that notices should be posted stating that if the men did not return to work immediately prosecutions would be instituted under the Nigeria Defence Regulations on the 18th of August, and that new hands would be taken on, starting on the 16th. The threat of prosecution began to have its effect, and by the morning of the 17th a number of men returned to Enugu though not to the mine. That day a large body of miners interviewed the Acting Colliery Manager and agreed to return to work for the night shift. By the 18th the position was almost normal and on the 19th the mine was again working at full pressure. In view of the fact that the men returned to work before the 18th, the day on which prosecutions were to be issued, it was decided not to proceed with this action. About a hundred new labourers, who had been engaged on the 16th and 17th, were retained, as it had been intended to increase the labour force in any case, owing to the heavy demand for coal and extra development works on hand.

COLONEL THE RIGHT HONOURABLE
OLIVER STANLEY, M.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

4. /

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4. As far as can be ascertained the alleged grievances were of a general character involving demands for considerable increases in wages, and annual increments and substantial periods of leave. The actual details are under careful examination at the moment, but the irresponsibility of some of the demands will be seen in the following example - a demand was made for 10/- per diem "Mining Allowance"; when questioned, however, the petitioners had no conception of the meaning of such an allowance, but stated that they had heard something about it on the wireless from America. Nor can it be said that the strike itself was any less irresponsible than some of the demands. It was made without the support of the Officials of the Unions and was not enthusiastically backed by the majority of the men. The Native Councils of the villages of the Udi Division, from which so many of the miners are drawn, are reported to have expressed their indignation at their action.

5. The only conclusion that can be reached is that the strike was engineered merely as an attempt to see whether Government could be coerced into granting unwarranted concessions. It is desirable to emphasize, in connection with the Colliery, that the majority of the employees are drawn from primitive communities, and that past events have repeatedly shown that their temperament is unstable and that their reactions are often unpredictable. They have a natural predilection for demonstrations, and their excitable character renders them ready tools for astute leaders who may believe that a show of force will influence Government. The mass organisation of bluff on a large scale amongst the Ibos is not necessarily so serious a phenomenon as it would be in other countries and amongst other people. The key to the problem of the identity of those who organised the stoppage may be found in the fact mentioned above, that Mr. Augustine Ude was on leave, and could not therefore be affected by any order to return to work. Furthermore he has condoned the action of the men in that he is the only Union official who has not resigned.

6. To what extent the dissatisfaction existing amongst the European Staff of the Colliery, to which reference was made in my Confidential Savingram No. 1464 of the 9th of August, may be considered a contributory cause of unrest amongst the African employees it is difficult to estimate; but there can be little doubt that the employees must have been aware that, for sometime, the atmosphere has not been altogether healthy, and it is reasonable to conclude that in a Department in which so many Africans have such close and constant contact with the subordinate European Staff, there is a strong probability that any dissatisfaction amongst the latter must become generally known.

7. /

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30331/KL

AIR MAIL.

23

51

NIGERIA.

copy

The Acting Chief Secretary to the Government of Nigeria presents his compliments to the Under Secretary of State for the Colonies, and is directed to transmit herewith three copies of the annual report on the Colliery for the year 1942/43.

Nigerian Secretariat,
Lagos, 8 October, 1943.

4.

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RECEIVED
16 OCT 1943
C. O. REGY

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ANNUAL REPORT ON THE COLLIERY DEPARTMENT
FROM THE PERIOD 1st APRIL, 1942,
TO 31st MARCH, 1943.

I have the honour to report on the Government Colliery for the financial year ending 31st March, 1943.

2. EUROPEAN STAFF. Mr. W.J. Leck, Colliery Manager, left the country on 6th December, 1942, and will retire on pension after his leave. His duties were carried out by Mr. E.S. Passmore for the remainder of the financial year. Two new appointments Mr. G. Barclay, Colliery Overman and Mr. T. Yates, also Colliery Overman arrived in Lagos on 10th day of December, 1942. The strength of the European Staff at the end of the period under review was 19.

3. AFRICAN STAFF. Mr. B.A. Romaine was appointed Office Assistant and arrived on February 3rd. Mr. Samuel Ugonna was appointed to Junior Technical Staff Grade III on 18th January. At the end of the year the African permanent Staff numbered 178 and there were 3,427 daily paid workmen on the books. Appendix I shows details of labour and output.

4. UNDERGROUND PROGRESS.

- (a) No. 2 West provided a steady output of robbery coal. Many pillars of coal were developed on the rise side of the main fault for extraction in the next year. Two 25" fans were installed to improve ventilation. The main pumping station was abandoned and the pumps put to work at suitable points as the district retreated.
- (b) North Bank output increased due to developments with robbery following towards the East. The dirt band proved to continue through the fault as the West Drift encountered only 2'2" of coal.
- (c) The Obwetti area has produced exceedingly well and a growing output here is ensured for at least five years.
- (d) Preliminary operations to pierce the fault at No. 14 West and No. 32 West have begun. It is essential that immediate progress be effected to ensure the future life of the mine.
- (e) The Obwetti water drift is now in operation and has considerably reduced pumping. An extension of the scheme towards the fault is well under way.

5. CAMPS. The camps have been kept in good repair. The building of the Udi Siding Housing Scheme made good progress.

6. SAFETY WEAR. The Safety Helmets do not show on paper - vide Appendix A - that they have considerably reduced the number of head injuries but in actual fact it is well known that they have done so and it would definitely be a step in the wrong direction to abandon their use.

7. WELFARE WORK. The wives of Colliery workmen have shown interest in the activities at the Welfare Centres but their husbands on the whole have not responded. There is an undercurrent militating against welfare work based on the false attitude of non-interference in private life. As time goes on I feel this will disappear.

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8. VENTILATION. During the last quarter everything possible was done to improve ventilation. All equipment on hand was pressed into service with gratifying results. Due to an increased labour force and an expansion programme this subject will be pursued later.
9. ACCIDENTS. Schedule A reports all accidents.
10. TRADE UNIONS. The Colliery Workers' Union and the Colliery Surface Improvement Union continue to function but without much real progress. Finance is a difficulty and it would appear that proper balance sheets have not been prepared. There is some talk of amalgamation but nothing definite is yet decided.
11. OUTPUT. The output for the year was 463,977 tons 18 cwts. which is a record for the Colliery.
12. MACHINERY AND PLANT. The main Iva road haulage is now driven by an 120 H.P. motor and has run very smoothly. All other haulages and plant have been maintained in good order and have worked well.
13. C O S T S. The cost of production and revenue account is now prepared by the Chief Accountant, Railway.
14. GENERAL. THE mine in general has worked well and has easily managed to meet demands. During the last month engagement of extra labour, mainly men formerly retrenched, was commenced in order to be ready for the output required in 1943-44. I am confident that the Colliery will be able to supply the Railway's requirements.
15. The statistics showing Underground Extraction compared with Sales are given in Appendix III.

(Sgd.) R.A. Bertram.

Ag: Colliery Manager.

Enclosures.

Summary of Labour & Output - Appendix I.
 Survey Extraction compared with Coal Sales -
 Appendix III.
 Accidents at the Govt. Colliery, Enugu, from
 April, 1942 - March, 1943 - Schedule A.

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APPENDIX I.SUMMARY OF LABOUR AND OUTPUT.

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iii. Ripping and)	1,842	61.8
Repairs		
<u>Surface.</u>		
General Labour	459	15.4
Total on Coal)	2,979	100.0
Production		
Special works)	24	
Underground and)		
Surface		
Total Labour ...	3,003	

Output per man-shift in cwt:-	<u>1942/43.</u>	<u>1941/42.</u>
i. Hewers ...	48.4	55.8
ii. Underground and)		
Surface	11.0	11.9
iii. Underground and)		
Surface including)	10.9	11.7
Special Works		

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Appendix III

SURVEYED EXTRACTION COMPARED
WITH COAL SALES.

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(a) Weighbridge Tonnage	...	463,978
(b) Surveyed Extraction	...	473,602

For the year 1st April, 1942, to 31st March, 1943,
the number of tons of coal weighed proves to be 97.97%
of the number of tons shown by Colliery plans to have
been extracted.

(Sgd). R.A. Bertram.

Ag: Colliery Manager.

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of britains contribution since unitedstates prices are substantially higher fstp fstp subject to these limitations cost to britain of reciprocal aid furnished to unitedstates is roughly threesixsix million sterling fstp this includes total programme of capital installations in britain which is in course of being carried out whose estimated value is work done by end of last june total of goods and services transferred in britain up to same date and value of shipping services fstp - MORE

58

LEASELEND ONE --

LONDON BY END of may nineteenforty three britain had sent to russias fourshinzero complete aircraft dash including losses in transit unless under leaselend arrangements fstp this is given as one example of mutual aid in first detailed statement by british government on contribution britain is making to mutual aid published in white paper today fstp one cruiser seventeen corvettes fourteen destroyers and six submarines are among large number of naval vessels loaned to allies by britain fstp with entry of unitedstates into war leaselend became translated into mutual aid white paper states fstp while unitedstates into war leaselend became translated into unitedstates lendlease to britain is mainly in form of contracts placed in bulk and supplies transferred in bulk britains reciprocal aid is mainly provision of services and wide variety of items transferred in daily course of war such as provision of transport accommodation airfields and other services to unitedstates forces in britain and colonies to them with information and fruits of research as tested in light of battle experience. - /MTP

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DRAFT AND RECORD COPY

22

LETTER SENT
25/10

REGISTERED No.
30425/43.

DATE
Downing Street,
S.W.1.

59

25 October, 1943.

DRAFT

MR. Parkinson. 25.10.43.

Dear Thitchener,

*Amud 1
44 file*

MR. _____

MR. _____

With reference to my minute of the 14th of October and our subsequent telephone conversation regarding the Safety First posters for the Enugu Colliery, it has now been decided that a further 40 copies of each poster will be required for circulation to other Colonial Governments.

The cost of these copies is to be met by H.M. Stationery Office who are being asked to put in a "~~Book's demand~~" in the usual way.

Yours sincerely,

[Signature]

ENCLOSURES

FURTHER ACTION

To

S. W. THITCHENER, RSC.

(187) Wt. 46344/259 20ms. 2/43 C.N.L.A. 748

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[13966] Wt. 39977,249 50m. 12,42 C.N.Ld. 748

C. O.

Mr.

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

30425/43
14- 21 60

DRAFT.

minutes for my signature

*M. Thatchers,
Stores Department, (16)
Lagos Agents.*

With reference to your minute
G/Nigeria 1024 dated the 23rd Jan
regarding Safety First Posters
for the Kanga Colliery, the
Nigeria Government has now
indicated that one hundred
copies of each poster are
required.

kindly
Will you please arrange
for them to be prepared and
despatched and the cost
debited to Nigeria funds.

D. J. PARKINSON

FURTHER ACTION.

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30425
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AIR MAIL.

SAVINGRAM.

From : Officer Administering the
Government of Nigeria, Lagos,

To : The Secretary of State for the
Colonies, London.

Date : 1st October, 1943.

No. 818. Saving.

17 Your 216 Saving x Poster
Enugu Colliery one hundred each required.

RECEIVED
1 OCT 1943
O. O. REGY

'Gbite.

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AIR MAIL.

30425-

18
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NIGERIA.

NO. 298

Government House,

Nigeria.

27 July, 1943.

Sir,

orig
I have the honour to invite reference to the fourth paragraph of your despatch No.76 of the 22nd of March in which you requested me to furnish information as to the popularity and the practical effect of the issue of a saline beverage and an early morning cocoa ration to the men at the Government Colliery. No details of either of these experiments have as yet been reported to you and I am accordingly including them in this despatch.

2. The saline drink is composed of a mixture of salt and the juice of fresh limes prepared daily in a concentrated solution. About three to three and a half gallons of this solution diluted with clean water is sufficient to provide some 300 gallons of liquid. Drums mounted on bogies are replenished daily with the diluted liquid, and are placed in convenient places from which the men are able to obtain drinks for themselves as required. The cost of the drink amounts to no more than a few shillings a day.

3. Hot cocoa was issued for the first time on the 16th of November last year to 525 men at the Iva Valley mine. It was well received by the men and the number of men supplied with it has steadily increased. In April the men at the New Obwetti mine were supplied in addition to those at Iva and at the time of writing some 3,000 hot drinks are issued every day.

4. The cost of the cocoa works out at about a third of a penny a drink. For example the cost of supplying 75,837 drinks in May was as follows :-

	£.	S.	D.
Cocoa beans (transport)	8.	-	-
18 bags of sugar containing 88 lbs. each.	38.	4.	-
4 bags of flour containing 95 lbs. each.	6.	10.	-
Labour employed on grinding beans (23 men)	55.	11.	8
<u>Total</u>	<u>£108.</u>	<u>5.</u>	<u>8d.</u>

THE RIGHT HONOURABLE
O.F.G. STANLEY, M.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

It /

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G.D.
26

28th June 1945

SS

- Mr. Parkman 24/6
- Mr. W. Hillier 26/6 (main)
- Mr. Major A. Brown 25/6
- Mr. Cohen (7)
- Sir A. Burns. 25
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

(To be submitted for attached roll) mainly copy to be filled in file

DRAFT. Saving Telegrams
O.A.G., Nigeria

Your despatch no. 66 of 27th February, 1943. Posters in Kenya Colony. I enclose three copies of each of four posters which have been prepared through Royal Society for the Prevention of Accidents. NORMAL saw the designs when he was on leave and attended the discussions which took place with the artist when they were under preparation.

The blank spaces on the posters are intended for stencil captions to be inserted locally.

Reason artist's fee amounting to £131 5/- has been charged by Crown Agents to Nigeria account.

Printing estimate for reproducing by photo-litho 4 Double Crown Posters in two colours, full colour proof, supplying paper and printing.

FURTHER ACTION.

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NIGERIA.

AIR MAIL

14
67

6 The Acting Chief Secretary to the Government presents his compliments to the Under Secretary of State for the Colonies and with reference to paragraph 6 of the Secretary of State's despatch Nigeria No.76 of 22nd March, 1943, is directed to forward as requested 12 copies of the report by the Commissioner of Labour on labour conditions in the Government Colliery at Enugu.

Nigerian Secretariat,
Lagos, 26th May, 1943.

7 JUN 1943
600 2015

Ref 30425/43

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3042 5/43

CD
R 4 JUN 1968
DA -

68

C. O.

Mr. Farnell 3/6.
Mr. Parkinson 4/6 J.S.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clouston.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

(Thanks for Mr. Farnell's)

The Thitchener
Stores Dept
Crown Agents

DRAFT.

(r) With reference to your
minute of 1/ Nigeria 1024
of the 3rd June regarding
the safety first position
for the Farnell Colliery,
Nigeria, we agree that
the estimate obtained
from the Royal Society
for the Prevention of Accidents
should be accepted
and the order placed.
Accordingly also that
the

FURTHER ACTION.

R. 302 to note
to be to be
in a book

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69

The artist's fee of ~~125~~
125 guineas should be
paid from Nigeria funds.

As you know, we had
want to send proofs of
the posters to the Nigerian
Govt. before copies are finally
printed off ~~in Nigeria~~
~~which~~ perhaps you will let
me know when they are
likely to be available. We shall
like to send them out
as early as possible.

(Signed) F. FARMER

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C. O.

Mr Miss Lawrance 18 /3/43

Mr Major Orde Browne 18/3

Mr. Williams 19.3.43

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe. 20.3

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Downing Street,

22nd March, 1943.

DRAFT. DESPATCH . N^o 76

GOVERNOR,
NIGERIA.

(3)

Sir,

I have etc., to acknowledge receipt of your despatch No. 22 23rd of January, 1943, enclosing report on labour conditions in the Government Colliery at Enugu, and to express my keen satisfaction at the very considerable progress which has been made, both with regard to improvements in labour conditions also with regard to the conspicuous increase in the efficiency of the Colliery.

2. I have taken the opportunity of consulting my Labour Adviser who has commented upon admirable my appreciation of the way in which of his recommendations have all been carried into effect. In part welcome the permanent appointment of an Administrative Officer to do the duties of a Labour Officer at the Colliery in order to supervise the Staff Officer's work and to advise the Colliery management generally on the organisation of labour.

3. I also note with satisfaction that although

FURTHER ACTION.
Sir George Gater to see.

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although at present twenty days per month is proving to be the limit of efficacious employment, the management have not lost sight of the desirability of improving the diet of labourers, as an increase in proteins might well have the effect of improving the physical capacity of the worker.

4. ~~In this connection~~ I have noted the issue of an early morning cocoa ration and of a saline beverage, and information as to the popularity and practical effect on the efficiency of the workers (of these innovations) would be of great interest.

I am, however, concerned that the rivalries and political inclinations of the leaders of the Trade Unions at the Colliery should have led to serious a deterioration in the position of both. It is to be hoped that Mr. P.H. Cook may be able to effect improvement in the situation, as the result of the admirable work he appears to be doing in endeavouring to inculcate an understanding of the true aims, obligations and responsibilities of Trade Unions, and to promote in their own interest the amalgamation of unions of workers of the same trade and occupation.

I should be ^{obliged} grateful if you would forward a twelve copies of the report, as, since some attention has been attracted in the past to the Colliery in Parliament and elsewhere, it is to be of ~~great~~ ^{very} interest to my Labour Advisory

~~of the opinion that~~ Any further Reports of ~~is~~ at the Enugu Colliery that may be drawn ~~will be of considerable value~~ ^{very} much interest to me.
I have, etc.

(Sd) OLIVER STANLEY.

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G/Nigeria 1024

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Communications to be addressed
to The Crown Agents for the
Colonies, 4, Millbank, London,
S.W.1, and the above refer-
ence quoted.



4, MILLBANK,
LONDON, S.W.1.

TELEGRAMS (ISLAND: "CROWN SOWEST LONDON."
OVERSEAS: "CROWN, LONDON."
TELEPHONE: ABBEY 7750

7th April 1943.

Dear Farmer,

With reference to your ^{letter} ~~letter~~
30425, dated March, and to our recent
meeting regarding safety first posters,
the Royal Society for the prevention
of Accidents has undertaken the work
and has put the preliminary drawing
in the hands of Mr. Mendoza who has sent
us some sketches for consideration and
I enclose them, together with a copy of
a covering letter.

I understand that the drawings
will cost in the neighbourhood of
£10.10.0. each and I shall require
formal authority from you to charge to
the Nigeria account.

Yours sincerely,

A. W. Johnston

J. Farmer, Esq.

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C O P Y
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73

"Bookhurst"
Wanborough Lane,
Cranleigh, Surrey.
April 6th, 1943.

Dear Sir,

Herewith some very rough roughs. I would have preferred at this stage to discuss the matter with you with the aid of a pencil and paper.

In my early days I worked in a coal mine in Yorkshire and am familiar with the hazards involved in the handling of tubs - it happened to be my particular job.

In this case it is a question of the right approach to a type of worker whose psychology you understand better than I do.

The impression I have of them (based on a very limited knowledge) is that they are, on the whole, almost childishly simple and with a very peculiar sense of humour of their own.

The little figure I have designed, gives me the opportunity to get so much more expression into the face than I could have done had I treated it in a more realistic way.

In the sketch marked (X) I have based the series on photo ID and this leaves me with IC over, that is, the man pulling the tub and risking breaking his arm against the

/stationary

SE
WH

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Dept.
Consignee

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AIR MAIL.

NIGERIA.

NO. 66

GOVERNMENT HOUSE,
NIGERIA.

27th February, 1943.

75

Sir,

3 I have the honour to refer to the propaganda measures which have been taken at the Government Colliery at Enugu during the past two years with a view to the prevention of injuries, of which mention was made in the eighteenth paragraph of the report by the Commissioner of Labour forwarded under cover of my despatch No. 22 of the 23rd of January, and to enclose herewith nine photographs which were recently taken at the Government Colliery, Enugu, to illustrate several of the commonest mal-practices of workmen which are liable to result in injury to the men concerned. Each photograph bears on the reverse side a brief note explaining exactly what it is intended to depict.

2. It has been suggested by the Acting Colliery Manager that these photographs should be sent to the Royal Society for the Prevention of Accidents; The National Safety First Association, Terminal House, 52, Grosvenor Gardens, S.W.1.; The Industrial Welfare Society, 14, Hobart Place, W.C.1., or some similar institution, with a request that they should be used as the basis for the preparation of a number of posters to be exhibited at the Colliery. I am in agreement with this suggestion and subject to your approval, I should be grateful if the necessary arrangements may be made for preparation of the posters. It is considered that about 200 posters measuring 40 inches by 30 inches would be sufficient, but I am content to leave the details to the discretion of the institution which will be responsible for the design of the posters.

I have the honour to be, Sir,
Your most obedient, humble Servant,

Alhambra
GOVERNOR'S DEPUTY.

THE RIGHT HONOURABLE
C. F. G. STANLEY, M.C., H.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

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Some Comments on the Report on Labour Conditions in the
Government Colliery, Enugu.

This Report is generally satisfactory; conditions have been improved, efficiency has been increased conspicuously, and the labour force is clearly far more contented. Certain particulars merit comment.

Paragraph 4. Over crowding. This seems to persist to an unfortunate degree, but it is largely due to the habits of the workers, and will always be difficult to eradicate.

Paragraph 5. New accommodation. The particulars given indicate a very satisfactory type of quarter, with good up-to-date amenities; unfortunately, the delay in starting construction has entailed a serious increase in cost of materials, and therefore of the expense involved.

Paragraph 6. Reduction of labour force. The latest figures represent a reduction to 88% of the figure at the time of my visit; the output of coal has in the same time more than doubled (220% increase) Thus, the wage bill has been lowered, in spite of the increase in output; and equally, the same overhead costs for supervision, accommodation, medical attention, accounting, etc. apply to a reduced labour force but an increased production, and are therefore, per ton of coal produced, only some 40% of the former figure. There has also been a small increase in wage (apart from war bonus) but this has been saved on the total wages bill, by the economy in numbers. The employees are no longer suffering from under-employment, and therefore earn an adequate wage, and are correspondingly contented. This all-round improvement is of course due to the war to a large extent, but it indicates the change to be effected by proper organisation, and the post-war position should not necessitate any marked reversion.

Paragraph 9. Deterioration in efficiency in output per man. This feature admits of explanation. A large proportion of the workers at Enugu are of the primitive type that is intent on securing a certain sum, that is to say, they aim at a money target; if therefore they receive better wages, they attain their object in a shorter period, and then see no reason for further work. (This phenomenon among the "target worker" class is to be observed in many parts of the tropics; it explains the frequent failure of the offer of higher wages as an incentive to increased work.) There is however also a considerable percentage of men who are more sophisticated, and may be regarded as permanent employees. These men might be expected to respond to the urge of higher wages, but at present they are unable to buy most of the articles which specially attract them; a well-equipped shop would probably have a more noticeable effect than any achieved by rules and penalties, but this must clearly await the end of the war.

Paragraph 10. Twenty days per month is proving to be the limit of efficacious employment. This may well be correct with the existing diet; a larger proportion of proteins however would probably increase the figure.

Paragraph 13. The reduction of fluctuation in employment is to the good, even if only partial.

Paragraph 17. The decision that an Administrative Officer should be permanently stationed at the colliery is welcome.

Paragraph 18. The improvement in first-aid equipment shows its advantages already, and this should increase; (Appendix V shows the possibility of this.) The higher percentage of sickness may well be due to a growing habit of reporting sick and obtaining some remedy, rather than merely resting in the lines; more regular employment would in itself produce this effect. No detailed information is given about the medical attention available, beyond the reference to the daily attendance of a medical officer; perhaps when more staff can be obtained, the appointment of a full-time medical officer will be feasible.

Paragraph 24. I am glad to know that my recommendation of the issue of early morning cocoa is being tried; it will be interesting to hear if any noticeable improvement in efficiency results.

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AIR MAIL.

NIGERIA.

3 CFR 1943 77 H.
The Chief Secretary to the Government of Nigeria presents his compliments to the Under Secretary of State for the Colonies, and with reference to the Governor's despatch No.22 of the 23rd (3) of January, 1943, is directed to transmit herewith three copies of the annual reports on the Colliery for the years 1939/40, 1940/41, and 1941/42 as requested in Viscount Cranborne's despatch No.338 of the 23rd of November, 1942. (2)

Nigerian Secretariat,
Lagos, 8th February, 1943.

(3)

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Paragraph 25. Issue of rations. This is proving as delicate a matter as I anticipated in paragraph 80 of my Report; but it is satisfactory to hear that the management are not losing sight of the desirability of some advance on this line.

Paragraph 26. Issue of a saline mixture. A report on the usefulness and popularity of this will be instructive when it can be provided.

Section H. Trade Unions. Progress in this matter is disappointing, but the material was not promising; the fact that the men are better satisfied and happier has probably militated to some extent against combination. Mr. Cook's services in this matter should be valuable.

Section J. A beginning with welfare work among the women is satisfactory; when additional staff is available, this might be extended to take in the children, and also maternity work.

Generally, the report indicates a marked improvement in almost every direction. When the programme is completed, the colliery should provide an example of a well-managed and creditable government undertaking.

G. J. Orde Brown
4. 3. 43

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ANNUAL REPORT OF THE COLLIERY DEPARTMENT
FROM THE PERIOD 1st APRIL, 1941, TO
31st MARCH, 1942.

79

An account of the history of the Colliery from its earliest days was given in the Report for 1938 and this Report is confined to the period above stated.

2. STAFF.

The strength of the European Staff at the end of the year was 19. Mr. Soady, Overman, was permanently invalided in February, 1942.

3. The African permanent staff numbered 165 and there were 2,720 daily-paid workers on the books; the average number of men required daily was 2,455. Detailed figures will be found in Appendix I.

4. Mr. W.G. Wormal, Inspector of Labour, handed over the duties of Staff Welfare Officer to Mr. F.J.W. Skeates, the substantive holder in September, 1941 - since when the latter officer has discharged the duties of Staff Welfare Officer.

5. LABOUR.

No stoppages of the mine have occurred due to labour trouble. Labour has always been plentiful. Early in the year, it was decided, in view of the increased demand for coal to shelve the question of any further retrenchment of labour. There were 171 additional men engaged during the year.

6. The Colliery Surface Improvement Union was registered in November, 1941. The other Union, the Enugu Colliery Workers' Union still functions - but the former appears to have the greater membership at the end of the year. Efforts have been made to get these two unions to combine into one general union for the Colliery but have proved of no avail.

7. UNDERGROUND CONDITIONS.

The conditions in the Obwetti area have definitely improved in every way. The coal is slightly thicker and the dirt band thinner. I regret to report that the conditions in the North Bank Area show no improvement - in fact rather the reverse - the dirt band is slightly thicker and the coal proved in the main heading is still only 2'2" thick.

8. NO. 2 WEST AREA.

The general Extraction has progressed satisfactorily. Whilst this extraction has been carried out a small area on the rise side of the main fault is being developed. A much greater quantity of coal has been extracted from this area than was anticipated.

9. NORTH BANK MINE.

I regret to report that the results are disappointing. The output has slightly increased but this would have been 50% greater if the seam had been normal.

10. OBWETTI AREA.

The development here has proved exceptionally good and the best for a considerable period. This is especially so in the Eastern Area. Fortunately this area is a very large one and should last at least 8 to 10 years.

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11. WATER ADITS.

The North Bank Water Adit Scheme is completed and no pumping is done from this area. The Obwetti Scheme has progressed very well and should be completed early next year.

12. CAMPS.

The camps have been kept in good repair. No new houses have been erected. A Women Welfare Centre has been erected in No.1 Camp Iva - which serves both Iva Camps. The building scheme for the 3 new camps was commenced towards the end of the year.

13. PIT PROP PLANTATIONS.

A considerable amount of pit props were received from the Forestry Department during the year.

14. MACHINERY AND PLANT.

The re-inforced steel gantry connecting the North Bank Entrance to the screens has been completed and a 40 H.P. Electric Haulage system introduced. A commencement was also made re the installation of a permanent ventilating plant. Small fans have been installed at points underground to assist the general ventilation.

15. WELFARE WORK.

As a special report is being made by Mr. Wormal on the labour and Welfare Work this section is omitted except to state that 1,600 safety helmets have been given to the men, which have proved very successful. Also 100 pairs of boots have been provided but these were not so successful as the water deteriorated them very quickly. A better type of safety boots from England would probably be much more successful. In each district a small Ambulance Station has been erected, which is in charge of a man fully trained in First Aid work. These have proved most beneficial. These First Aid Attendants have been trained by the Colliery Underground European Staff.

16. ACCIDENTS.

During the year 3 men died as a result of underground accidents and there were 614 other accidents.

17. The statistics showing Underground Extraction compared with Sales are given in Appendix III.

(Sgd.) W.J. Leck
COLLIERY MANAGER.

APPENDICES

1. Summary of Labour and Output.
2. Receipts and Expenditure.
3. Surveyed Extraction compared with Coal Sales.
4. Accidents and Injuries.

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APPENDIX I.

SUMMARY OF LABOUR AND OUTPUT.

Total number of days worked (coal getting) .. 280
 Total Production 402,639 tons 12 cwt.
 Average number of men at work daily:-

<u>Underground.</u>		<u>% of Total on Production.</u>
i. Hewers	515	21.3
ii. Daily-paid	1,473	60.9
iii. Ripping and Repairs		

Surface.

General Labour	432	17.8
Total on coal production	2,420	100.0
Special works Underground and Surface	35	
Total Labour	<u>2,455</u>	

Output per man-shift in cwt. :-	<u>1941/42.</u>	<u>1940/41.</u>
i. Hewers	55.8	60.7
ii. Underground and Surface }	11.9	12.3
iii. Underground and Surface including Special works }	11.7	12.0

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APPENDIX IV.

Accidents at the Government Colliery, Enugu from April, 1941 - May

Class of Labour	Cause of injury	Foot	Leg	Hand	Head	Eye	Arm	Back
HEWERS	Wounded by own pick	25	10	2	-	1	3	-
	Wounded by another pick	-	1	1	-	-	1	-
	Coal from face	35	29	32	4	28	4	-
	Dirt from roof	29	37+	16	2	1	7	4
	Coal from tubs	3	1	8	-	-	-	-
	Derailed tubs	-	-	-	-	-	-	1
	Jammed by tubs	-	-	1	-	-	-	-
	Going to or from work	1	3	3	2	-	1	-
		93	81	63	8	30	16	5
TUB-MEN	Lifting derailed tubs	10	6	3	-	-	-	-
	Pushing tubs	20	16	9	4	2	2	-
	Dirt from roof	2	1	1	-	-	-	-
	Jammed by tubs	3	1	7	-	-	1	1
	Other causes	13	2	4	1	-	-	-
		48	26	24	5	2	3	1
HAULAGE-MEN	Detaching or attaching clips	-	2	2	-	-	-	-
	Pushing tubs	-	1	3	-	-	-	-
	Jammed by tubs	-	-	1	-	-	-	-
	Lifting tubs	-	-	1	-	-	-	-
	Other causes	2	-	-	-	-	-	-
		2	3	7	-	-	-	-
TIMBER-MEN	Jammed by tubs	1	-	1	-	-	-	-
	Dirt from roof	3	4	1	1	-	-	-
	Carrying or loading timbers	3	3	2	1	-	-	-
	Erecting timbers	4	1	2	-	-	-	-
	Pushing tubs	2	1	1	-	-	-	-
	Drawing timber	-	-	-	1	-	-	-
	Axe and other causes	7	4	3	-	-	-	-
		20	13	10	3	-	-	-
RAIL-MEN	Pushing tubs	-	1	-	-	-	-	-
	Slipping	-	3	-	-	-	-	-
	Carrying points	2	1	2	-	-	-	-
	Laying rails	1	1	1	1	-	-	1
	Derailed tubs	-	-	-	-	-	-	-
	Loading Material	-	-	-	-	-	-	-
	Other causes	1	1	-	-	-	-	-
		4	7	3	1	-	-	-
SPECIAL LABOUR AND OTHER UNDERGROUND EMPLOYEES. (including staff men)	Pushing tubs	3	-	1	1	-	-	-
	Dirt from roof	5	5	-	-	-	2	1
	Loading Material	3	-	2	-	-	-	-
	Jammed by tubs	-	-	-	-	-	-	-
	Slipping	3	9	1	-	-	1	-
	Other causes	7	6	8	2	-	-	-
		21	20	12	3	-	3	1
SURFACE	Handling material	-	3	5	-	2	-	-
	Jammed by tubs	-	1	3	-	-	-	-
	Pushing tubs	4	4	1	-	-	-	-
	Tipping dirt	-	-	-	-	-	-	-
	Pushing wagons	2	2	1	-	-	-	-
	At picking table	-	1	-	-	-	-	-
	Other causes	11	12	14	1	-	1	-
		17	23	24	1	2	1	-
Total ...		205	173	143	21	34	23	8
Percentage ...		33.4	28.2	23.3	3.4	5.5	3.7	1.3

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APPENDIX IV.

Government Colliery, Enugu from April, 1941 - March, 1942 (including 36 Med. & duty cases.)

Foot	Leg	Hand	Head	Eye	Arm	Beck	Body	Total	Percentage	Remarks
25	10	2	-	1	3	-	1	42		
-	1	1	-	-	1	-	2	5		
35	29	32	4	28	4	-	-	132		
29	37†	16	2	1	7	4x	1†	97		
3	1	8	-	-	-	-	-	12		
-	-	-	-	-	-	1	-	1		
-	-	1	-	-	-	-	-	1		†2 died in hospital
1	3	3	2	-	1	-	-	10		×1 fatal injury
93	81	63	8	30	16	5	4	300	48.9%	(died on the spot)
10	6	3	-	-	-	-	-	19		
20	16	9	4	2	2	-	-	53		
2	1	1	-	-	-	-	1	5		
3	1	7	-	-	1	1	1	14		
13	2	4	1	-	-	-	-	20		
48	26	24	5	2	3	1	2	111	18.1%	
-	2	2	-	-	-	-	-	4		
-	1	3	-	-	-	-	-	4		
-	-	1	-	-	-	-	-	1		
-	-	1	-	-	-	-	-	1		
2	-	-	-	-	-	-	-	2		
2	3	7	-	-	-	-	-	12	2.0%	
1	-	1	-	-	-	-	-	2		
3	4	1	1	-	-	-	-	9		
3	3	2	1	-	-	-	-	9		
4	1	2	-	-	-	-	-	7		
2	1	1	-	-	-	-	-	4		
-	-	-	1	-	-	-	-	1		
7	4	3	-	-	-	-	-	14		
20	15	10	3	-	-	-	-	46	7.5%	
-	1	-	-	-	-	-	-	1		
-	3	-	-	-	-	-	-	3		
2	1	2	-	-	-	-	-	5		
1	1	1	1	-	-	1	-	5		
-	-	-	-	-	-	-	-	-		
1	1	-	-	-	-	-	-	2		
4	7	3	1	-	-	-	-	16	2.6%	
3	-	1	1	-	-	-	-	5		
5	5	-	-	-	2	1	-	13		
3	-	2	-	-	-	-	-	5		
-	-	-	-	-	-	-	-	-		
3	9	1	-	-	1	-	-	14		
7	6	8	2	-	-	-	1	24		
21	20	12	3	-	3	1	1	61	9.9%	
-	3	5	-	2	-	-	-	10		
-	1	3	-	-	-	-	-	4		
4	4	1	-	-	-	-	-	9		
-	-	-	-	-	-	-	-	-		
2	2	1	-	-	-	-	-	5		
-	1	-	-	-	-	-	-	1		
11	12	14	1	-	1	-	-	39		
17	23	24	1	2	1	-	-	68	11.0%	
205	173	143	21	34	23	8	7	614		3 death cases
33.4	28.2	23.3	3.4	5.5	3.7	1.3	1.2	100.0		

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ANNUAL REPORT ON THE COLLIERY DEPARTMENT
FOR THE PERIOD 1ST APRIL, 1940, TO
31ST MARCH, 1941.

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An account of the history of the Colliery from its earliest days was given in the Report for 1938 and this Report is confined to the period above stated.

2. STAFF.

The strength of the European Staff at the end of the year was 18. Mr. T. Llewellyn, Mechanic, retired on pension and Mr. W. Brassington, Overman Grade II was permanently invalided. In the general re-organisation of the European Staff a post of Administrative Assistant was approved and this was filled by the promotion of Mr. A. W. Severn from Overman Grade I. The designation of Inspector of Plant and Works was changed to Chief Inspector of Works and two grades of Inspectors of Works replaced the designations of Overmen, Mechanics and Electrician.

3. The African permanent Staff numbered 76 and there were 2,896 daily paid workers on the books, although the average number of men required daily was only 2,543. Detailed figures will be found in Appendix I.

4. The six Improvers (young men selected for special technical instruction) have now completed their 3 years' training and their examination results and reports have been most satisfactory. They will now be placed on the Technical Staff.

3. LABOUR.

No trouble has been given by the labour. The general welfare of the labour was in the care of Mr. F. J. W. Skeates, Colliery Staff Welfare Officer, until October, 1940, when Mr. W. G. Wormal, Inspector of Labour, took over the duties.

6. To bring the number on the timebooks to a figure showing a reasonable surplus above that number required daily some 600 men were retrenched in September, 1940. The men affected were selected from those first employed at the Colliery between 1936 and 1938. They were all given 3 months' notice. The only re-action was the many appeals re longer service than shown on their registration cards but these could not be substantiated and the card records were taken as the final figure.

7. The desirability of further retrenchment of labour this year is being seriously considered, but no decision has yet been reached.

8. The Enugu Colliery Workers' Union is now registered under the Trade Union Ordinance, and has a membership of approximately 300 men of various classes. The members are chiefly underground workers but it is hoped that the surface workers will join them in the near future or form a registered union for that section of the Department.

9. UNDERGROUND CONDITIONS.

The general conditions have not greatly changed throughout the year. The dirt band in the middle of the seam, has, on the whole, increased in thickness, and some coal faces in the Obwetti and North Bank districts were stopped on this account.

10.

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10. NO.2 WEST AREA.

Owing to the very high cost of working this dip area of coal - chiefly due to very excessive water and difficulty of ventilation - it was decided that no further development in this area should be done. Complete extraction was therefore commenced and is now in full progress. The loss of this area will be made good from the North Bank Mine. The stopping of this expensive development is shown in the increased out put per hewer - see Appendix I.

11. NORTH BANK MINE.

The revised layout of this area has proved successful and at the end of the year the output was 200 tons per day. The disturbed area has not yet been definitely proved. At the end of the year the seam was only 2' 6" thick and therefore more exploratory work is being carried on in order to find the seam at its normal thickness, i.e. 4' 6".

12. The remaining areas of the mine have been quite normal; the extraction of the coal following up the developing has been satisfactory.

13. WATER ADITS.

The North Bank drainage scheme continued. A pit from the adit to the coal workings above made pumping no longer necessary from the Eastern end of the district. A scheme for dewatering the South Area of the mine workings was started and is progressing satisfactorily.

14. VENTILATION.

The ventilation of the mine was quite satisfactory.

15. CAMPS.

The camps have been kept in good repair. No further building work was carried out during the year. A Labour Housing Committee has been appointed to consider the construction of new Colliery Labour Camps. The work of this Committee is being carried out under the Chairmanship of the Senior Health Officer, Southern Provinces, Enugu, and the progress of the scheme will be reported upon in full by the Inspector of Labour, Enugu, who has acted as Secretary of the above Committee.

16. WELFARE WORK.

The Staff Welfare Officer proceeded on leave in October, 1940, and his duties have been carried on by Mr. W.G. Wormal (Inspector of Labour). Good progress was made during the early part of the Financial Year by Mrs. Skeates in the work of Women's Welfare and the wives of the Colliery employees were very interested and appreciated the value of the lectures given.

17. During the absence on leave of Mrs. Skeates, the work was carried by Mrs. Cox (wife of Inspector of Works) and later by Mrs. Passmore (wife of the Colliery Surveyor). It is anticipated that a suitable house will be taken over near No. 1 Camp as a Welfare Centre during the early part of this Financial Year.

18. The statistics showing Surveyed Extraction compared with Sales, suggested by the Mining Member at the meeting of the Finance Committee of the Legislative Council, are given in Appendix II.

(sgd.) W.J. Leck
COLLIERY MANAGER.

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APPENDICES

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1. Summary of Labour and Output.
2. Receipts and Expenditure.
3. Surveyed Extraction compared with Coal Sales.
4. Accidents and Injuries.

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SUMMARY OF LABOUR AND OUTPUT.

Total number of days worked (coal getting) 209.
 Total production 318,593 tons 17 cwt.
 Average number of men at work daily :-

<u>Underground.</u>		<u>% of Total on Production.</u>
i. Hewers	502	20.3
ii. Daily-paid	1,463	59.1
iii. Ripping and Repairs		
<u>Surface.</u>		
General Labour	510	20.6
Total on Coal Production ...	2,475	100.0
Special Works, Underground and Surface	68	
Total Labour ...	<u>2,543</u>	

Output per Man-shift in cwt :	1940/41.	1939/40.
i. Hewers ...	60.7	55.6
ii. Underground and Surface) ...	12.3	11.6
iii. Underground and Surface including Special Works)	12.0	11.3

APPENDIX II.

RECEIPTS AND EXPENDITURE.

Particulars	Particulars.
To expenditure .. £96,911.8.11d	By Sale of Coal £126,503. 4. 7d
" Net Receipts 30,290.13.3d	Miscellaneous 698.17. 7d
Total .. £127,202. 2.2d	Total .. £127,202. 2. 2d

APPENDIX III.

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APPENDIX III.

SURVEYED EXTRACTION COMPARED --
WITH COAL SALES.

- (a) Weighbridge Tonnage ... 318,594
- (b) Surveyed Extraction. 362,590

For the year April 1st, 1940, to March 31st, 1941, the number of tons weighed proves to be 87.86% of the number of tons shown, by the Colliery plans, to have been extracted.

(Sgd.) W. J. Leck
COLLIERY MANAGER.
16th October, 1941.

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Accidents at Iva Colliery - April, 1940 - March, 1941, inclusive.

Period off Duty.

Class of Labour	Period off Duty.											Total
	1 week or less	1 week to 2 weeks	2 weeks to 3 weeks	3 weeks to 1 month	1 month to 2 months	2 months to 3 months	3 months to 6 months	6 months to 1 year				
Hewers	3	24	23	29	46	9	4	-	-	-	-	138
Tub-men	3	6	10	7	17	7	2	-	-	-	-	52
Haulage-men	2	1	4	2	7	4	-	-	-	-	-	20
Timber-men	1	4	6	4	6	3	2	-	-	-	-	26
Rail-men	1	2	-	3	4	-	-	-	-	-	-	10
Special labour } & Other U.G.Labour }	1	4	6	4	8	2	-	-	-	-	1	26
Surface	-	4	2	8	6	1	-	-	-	-	-	21
	11	45	51	57	94	26	8	1	-	-	1	293

All the above are temporary injuries i.e. all the men returned to duty. There are 13 cases not included as they are still on treatment and 2 fatal injuries. All these make a total of 308.

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Accidents at Iva Colliery, from April, 1940 - March, 1941, incl

Class of Labour	Cause of injury	Foot	Leg	Hand	Head	Eye	Arm	Back	Body	Total
Hewers	Wounded by own pick	21	11	4	-	1	-	-	-	37
	Wounded by another pick	1	3	1	-	-	1	-	-	6
	Coal from face	15	8	8	1	8	-	-	1	41
	Dirt from roof	11	11	5	3	1	3	5	2	41
	Coal from tubs	3	-	5	-	-	-	-	-	8
	Derailed tubs	-	-	1	-	-	-	-	-	1
	Jammed by tubs	-	-	7	-	-	-	-	-	7
	Going to or from work	1	1	-	-	-	-	-	-	2
		52	34	31	4	10	4	5	3	143
Tub-men	Lifting derailed tubs	4	-	5	-	-	-	-	-	9
	Pushing tubs	9	5	5	-	1	1	-	-	21
	Dirt from roof	1	2	-	1	-	-	-	-	4
	Jammed by tubs	4	2	5	-	-	-	-	-	11
	Other causes	7	3	3	-	1	-	-	-	14
		25	12	18	1	2	1	-	-	59
Haulage-men	Detaching or attaching clips	1	1	3	-	-	-	-	-	5
	Pushing tubs	-	2	-	-	-	-	-	-	2
	Jammed by tubs	3	3	2	-	-	-	-	-	8
	Lifting tubs	-	-	-	-	-	-	-	-	-
	Other causes	1	1	2	-	1	-	-	-	5
		5	7	7	-	1	-	-	-	20
Timber-men	Jammed by tubs	2	-	-	-	-	-	-	-	2
	Dirt from roof	2	2	3	-	-	-	-	1	8
	Carrying or loading timbers	2	-	3	-	-	-	-	-	5
	Erecting timbers	4	-	1	-	-	-	-	-	5
	Pushing tubs	-	-	1	-	-	-	-	-	1
	Drawing timber	-	1	-	-	-	-	-	-	1
	Axe and other causes	1	2	-	-	-	1	-	-	4
		11	5	8	-	-	1	-	1	26
Rail-men	Pushing tubs	-	-	1	-	-	-	-	-	1
	Slipping	1	-	-	-	-	-	-	-	1
	Carrying points	-	-	-	-	-	-	-	-	-
	Laying rails	1	1	2	-	-	-	-	-	4
	Derailed tubs	-	-	-	-	-	-	-	-	-
	Loading material	-	-	-	-	-	-	-	-	-
	Other causes	3	-	1	-	-	1	-	-	5
		5	1	4	-	-	1	-	-	11
Special labour & other underground employees.	Pushing tubs	-	-	3	-	-	-	-	-	3
	Dirt from roof	-	2	2	2	-	-	-	-	6
	Loading material	-	-	-	-	-	-	-	-	-
	Jammed by tubs	3	-	3	-	-	-	-	-	6
	Slipping	1	-	1	-	-	-	-	-	2
	Other causes	6	1	1	1	-	1	-	1	11
		10	3	10	3	-	1	-	1	28
S U R F A C E	Handling material	3	-	1	-	-	-	-	-	4
	Jammed by tubs	2	-	2	-	-	-	-	-	4
	Pushing tubs	-	1	-	-	-	-	-	-	1
	Tipping dirt	1	-	-	-	-	-	-	-	1
	Pushing wagons	-	-	1	-	-	-	-	-	1
	At picking table	-	-	1	1	1	-	-	1	4
	Other causes	3	3	1	1	1	-	-	1	10
		9	4	5	1	1	-	-	1	21
T o t a l		117	66	83	9	14	8	5	6	308
Percentage		37.9	21.4	27.0	2.9	4.6	2.6	1.6	2.0	

41 cases placed on Medicine & duty during the y

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liery, from April, 1940 - March, 1941, inclusive (excused duty cases only).

Leg	Hand	Head	Eye	Arm	Back	Body	Total	Percentage	Remarks
11	4	-	1	-	-	-	37		
3	1	-	-	1	-	-	6		
8	8	1	8	-	-	1	41		
11	5	3	1	3	5	2	41		
-	5	-	-	-	-	-	8		
-	1	-	-	-	-	-	1		
-	7	-	-	-	-	-	7		
1	-	-	-	-	-	-	2		
34	31	4	10	4	5	3	143	46.4%	1 fatal injury included.
-	5	-	-	-	-	-	9		
5	5	-	1	1	-	-	21		
2	-	1	-	-	-	-	4		
2	5	-	-	-	-	-	11		
3	3	-	1	-	-	-	14		
12	18	1	2	1	-	-	59	19.1%	1 fatal injury included.
1	3	-	-	-	-	-	5		
2	-	-	-	-	-	-	2		
3	2	-	-	-	-	-	8		
-	-	-	-	-	-	-	-		
1	2	-	1	-	-	-	5		
7	7	-	1	-	-	-	20	6.4%	
-	-	-	-	-	-	-	2		
2	3	-	-	-	-	1	8		
-	3	-	-	-	-	-	5		
-	1	-	-	-	-	-	5		
-	1	-	-	-	-	-	1		
1	-	-	-	-	-	-	1		
2	-	-	-	1	-	-	4		
5	8	-	-	1	-	1	26	8.4%	
-	1	-	-	-	-	-	1		
-	-	-	-	-	-	-	1		
1	2	-	-	-	-	-	4		
-	-	-	-	-	-	-	-		
-	1	-	-	1	-	-	5		
1	4	-	-	1	-	-	11	3.5%	
-	3	-	-	-	-	-	3		
2	2	2	-	-	-	-	6		
-	-	-	-	-	-	-	-		
-	3	-	-	-	-	-	6		
-	1	-	-	-	-	-	2		
1	1	1	-	1	-	1	11		
3	10	3	-	1	-	1	28	9.09%	
-	1	-	-	-	-	-	4		
-	2	-	-	-	-	-	4		
1	-	-	-	-	-	-	1		
-	-	-	-	-	-	-	1		
-	-	-	-	-	-	-	1		
3	1	1	1	-	-	1	10	6.1%	
4	5	1	1	-	-	1	21	6.8%	
66	83	9	14	8	5	6	308		2 fatal injuries included.
21.4	27.0	2.9	4.6	2.6	1.6	2.0		100%	

Cases placed on Medicine & duty during the year are not included.

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10 6. Towards the end of the year definite encouragement was given to form an official Mine Workers Union to replace the "Councils". Rules have been drawn up and now await the Registrar's approval. About 300 boys had joined this Union at the end of March.

7. There were no fatal accidents during the year and the number of non-fatal accidents was reduced by 53%, entailing a corresponding reduction in the amount of compensation paid. It is noteworthy that with more careful supervision at the dressing station the number of days off duty per accident has also greatly diminished.

8. The output per man has shown a slight increase.

9. UNDERGROUND CONDITIONS.

The general conditions during the year have shown little change. The dirt band in the middle of the seam, has, on the whole, become slightly thinner throughout the mine. It was decided during the latter part of the year to abandon the No.2 West Area, due to the high cost of working and the increasing quantity of water. All further development was stopped accordingly and a start made on extracting the pillars already formed. This work will take from some twelve to eighteen months to complete and it is hoped that by that time the output from the North Bank Mine will compensate for the loss from this area.

10. VENTILATION.

The ventilation of the mine has been greatly improved by dismantling the fan ventilating the No.2 West Area and re-erecting it at the Obwetti Entrance,

the

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the fan now ventilating the South End of the mine; the No.2 West Area is ventilated by the Main Fan.

11. NORTH BANK MINE.

The output from this mine, an entirely separate unit from the main mine, reached 120 tons per day during the last quarter of the year. The dirt band in this area is still thick but it is hoped will decrease as the work progresses further underground.

12. ELECTRIC POWER.

During the year a buried cable to the mine was laid, which should render the supply free from break-downs due to electric discharges in the future.

13. WATER ADIT.

Work started in January, 1940, on driving the Main Water Adit to drain the North Bank Mine and No.2 West areas, and 198 feet was completed by the end of March.

14. CAMPS.

The camps have been kept in a very good state of repair. The number of servants allowed per room has been reduced to one. This has led to a considerable reduction in the number of people living in the camps. No further building work was carried out during the year.

APPENDICES.

1. Summary of Labour and Output.
2. Wages Analysis.
3. Receipts and Expenditure.
4. Accidents and Injuries.

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1	1	1	1	2	2

SUMMARY OF LABOUR AND OUTPUT.

Total number of days worked (Coal getting) ... 206
 Total Production ... 300,090 Tons 12 Cwt.

Average number of men at work daily :-

<u>Underground.</u>		<u>% of Total on Production.</u>
i. Hewers	536	21.2
ii. Daily-Paid	1,306	51.7
iii. Ripping and Repairs	157	6.2

<u>Surface.</u>		
General Labour	<u>527</u>	<u>20.9</u>
Total on Coal } Production }	2,526	100.0
Special works Underground and Surface ...	<u>59</u>	
Total Labour	<u><u>2,585</u></u>	

Output per Man-shift, in cwt :-	1939/40	1938/39.
i. Hewers ...	55.6	54
ii. Underground and Surface ...	11.6	11.1
iii. - ditto - including Special works ...	11.3	10.7

Reference:-

CO 583/261/30425

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APPENDIX II.

95

WAGES ANALYSIS 1939/40.

	Hewers	Daily Paid		
		Under Ground	Artisans	Surface Labourers
Total names on Pay Roll	847	2,168	173	349
Total man shifts possible	178,019	447,060	35,621	72,009
Actual man shifts worked	109,984	307,456	42,544	68,985
Percentage worked	62%	69%	121%	97%
Total wages paid	£16,793	£20,413	£4,489	£3,626
Average payment per man shift.	3/0.6	1/3.9	2/1.3	1/0.6

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RECEIPTS AND EXPENDITURE.

Particulars			Particulars		
To Expenditure	£94,276.	1. 4	By sale of coal	£119,704.	1. 0
To net Receipts	25,427.	19. 8			
T o t a l	£ 119,704.	1. 0		£119,704.	1. 0

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ACCIDENTS AT IVA COLLIERY - APRIL, 1939 TO MARCH, 1940 (INCLUSIVE)

SCHEDULE "A".

Class of Labour	Foot	Leg	Hand	Head	Eye	Arm	Back
HEWERS	Wounded by own pick	22	5	1	-	-	2
	" " another pick	4	-	1	-	-	-
	Coal from face	35	18	19	-	6	3
	Dirt from roof	6	-	1	-	-	1
	Coal from Tub	5	3	6	-	-	2
	Derailed Tub	-	-	6	-	-	-
	Jammed by tubs	1	-	5	-	-	-
	Going to or from work	10	5	6	-	1	1
	83	31	45	-	7	10	1
TUB MEN	Lifting derailed tubs	3	1	16	-	-	-
	Pushing tubs	10	5	24	-	1	3
	Dirt from roof	6	2	-	1	-	-
	Jammed by tubs	1	3	10	2	2	3
	Other causes	20	12	9	3	-	2
	40	23	59	6	3	8	2
HAULAGE MEN	Detaching or attaching clips	1	1	2	-	-	-
	Pushing tubs	2	1	-	-	-	-
	Jammed by tubs	-	-	3	-	-	-
	Lifting tubs	1	1	-	-	-	-
	Other causes	3	-	1	-	-	-
	7	3	6	-	-	-	
TIMBER MEN	Jammed by tubs	-	-	5	-	-	-
	Dirt from roof	-	4	3	2	-	-
	Carrying or loading timber	7	1	3	-	-	1
	Erecting timber	-	-	-	-	-	-
	Axe and other causes	2	5	6	-	-	-
	Pushing tubs	2	-	1	-	-	-
Drawing timber	-	-	-	-	-	-	
	11	10	18	2	-	1	-
RAIL MEN	Pushing tubs	1	-	1	-	-	-
	Slipping	-	-	-	-	-	-
	Carrying points	-	1	1	-	-	-
	Other causes	3	4	2	1	-	-
	Laying rails	1	1	1	-	-	-
	Derailed tubs	-	-	-	-	-	-
Loading Material	-	-	-	-	-	-	
	5	6	5	1	-	-	
<u>SPECIAL LABOUR AND OTHER UNDER- GROUND EMPLOYEES.</u>	Pushing tubs	2	1	1	-	-	-
	Dirt from roof	3	4	5	1	-	1
	Loading material	1	1	2	-	1	1
	Other causes	8	4	4	1	1	-
	Jammed by tubs	2	1	3	-	-	-
Slipping	-	-	-	-	-	-	
	16	11	15	2	2	2	-
<u>SURFACE WORKERS.</u>	Handling material	2	1	4	-	2	-
	Jammed by tubs	1	1	4	-	-	1
	Pushing tubs	1	-	2	-	-	2
	Tipping Dirt	-	2	1	-	1	-
	Pushing wagons	-	-	-	-	-	-
	At picking table	-	-	-	-	-	-
Other causes	7	3	7	2	3	-	
	11	7	18	2	6	3	-
	173	91	166	13	18	24	3
Percentage =	34.5	18.2	33.2	2.6	3.6	4.8	.6

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Reference:-

ACCIDENTS AT IVA COLLIERY - APRIL, 1ST, 1939, TO MARCH 31ST, 1940 (Inclusive).

SCHEDULE "B".

PERIOD OFF DUTY.

	1 week		2 weeks		3 weeks		1 month		2 months		3 months		6 months		Total
	or less	to	to	to	to	to	to	to	to	to	to	to	to		
Hewers	16	28	37	26	56	10	2	-	175						
Tub men	8	30	25	25	44	4	4	-	140						
Haulage men	-	5	3	-	3	3	2	-	16						
Timber men	6	8	8	7	8	4	1	-	42						
Rail men	2	2	5	2	5	-	-	-	16						
Special Labourers	6	11	9	9	12	1	1	1	50						
Surface Labourers	4	13	10	9	9	1	1	-	47						
T o t a l	= 42	97	97	78	137	23	11	1	486						

There are sixteen cases not included as they have not yet returned to work.

This makes a total of 502.

98

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33636/5/42 N.A.

C O.

Mr. Farmer

Mr.

Mr.

Sir W. Battershill.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

99

NOV 25 1942

23. November, 1942.

DRAFT.

NIGERIA

No. 338

Gov.

Sir,

I ~~am directed~~ ^{have} etc. to

transmit herewith, for your information, the accompanying extracts from the Official Report of the House of Commons regarding conditions at the Government Colliery at Enugu.

2. The information in regard to the accident rate at the Colliery given in reply to one of Dr. Horgen's Questions was based on the annual report on the Colliery for the year 1937-38, which is the last detailed annual report available. I shall be grateful if you will furnish me as soon as possible with more up to date figure of accidents, together with three copies of each of the annual reports on the Colliery for the years 1939/40, 1940/41 and 1941/42. The last report

I have, etc.
It received in the Colonial Office is to that for the year 1938/39.

(SIGNED) CRANBORNE

Extracts fr. Official Report
of 17th Nov. (No. 1 in 33636/5/42 & No. 2 on 33636/4/41)

1 on 30025/PQ1/42

FURTHER ACTION.

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38635

GOVERNMENT HOUSE,
NIGERIA.

23 January, 1943

NIGERIA

N^o 22

100

Sir,

I have the honour to refer to Viscount Cranborne's Despatch No. 338 of the 23rd of November, 1942, with which were forwarded extracts from the Official Report of the House of Commons of the 17th of November, 1942, regarding conditions in the Government Colliery at Enugu, and to say that copies of the annual reports on the Colliery for the years 1939/40, 1940/41, and 1941/42 will be forwarded, as requested, at an early date.

2. In the meantime, as it would appear, in the light of the questions asked by Dr. Morgan in the House of Commons, that information more precise and comprehensive than that contained in the Annual Reports of the Colliery Manager should be furnished, in order that progress during recent years may be fully appreciated, there is forwarded herewith a Report on labour conditions in the Colliery which has been prepared by the Commissioner of Labour with especial reference to the recommendations of your Labour Adviser (Major G. St. J. Orde Browne, C.M.G. C.B.E.) contained in paragraphs 59 - 83 of Part II of his "Report on Labour Conditions in West Africa".

3. It is not only for the above reason that a review of this progress is now submitted. As from the quarter beginning on the 1st of October, 1940, detailed statistical records have been kept at the Staff Welfare Office at the Colliery; and it is convenient, at this juncture, to examine the figures thus available, in respect of the eight quarterly periods following that date, in order to assess the extent of the success of the various measures adopted in the improvement of labour conditions.

4. The Report thus contains information supported and illustrated, to a considerable extent, by graphs and tables, from which it is possible to draw definite conclusions as to the efficacy of the action taken in pursuance of the recommendations of your Labour Adviser. In particular, the effect of reductions in the surplus number of men on the time-books is notable; while

and G.C.

THE RIGHT HONOURABLE
C.F.G. STANLEY, M.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

the

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the success of measures designed to reduce the incidence of injuries is also evident, and is especially satisfactory in view of the fact that, during the latter part of the period under review, the Colliery was called upon to attempt, and succeeded in attaining, a record tonnage of output.

101
END

5. In connection with the progressive improvement of conditions underground it should be mentioned that arrangements have been made for independent inspection by the Mines Department, as if the Colliery were a commercial undertaking. Two such inspections have recently been made with satisfactory results, and it is anticipated that this additional advice (entirely from the technical aspect) will result in increased safety in working, which in its turn will increase the efficiency of the Colliery.

6. In short, it would appear that the advance made, especially during the past three years, may be described as satisfactory. Along the lines which your Labour Adviser has suggested there is every prospect of reaching a high standard of efficiency in labour conditions in the Colliery, and it is evident from the Report of the Commissioner of Labour that, despite the difficulties resulting from war conditions, there is no intention, either on the part of the Colliery Manager or of my Labour Department, that the present efforts to attain such a standard should be relaxed.

I have the honour to be,
Sir,
Your most obedient, humble
Servant,

B. H. ...

G O V E R N O R .

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C. J.
Missionary
Education

2

Extract from "Daily Service" Nigeria -
14.2.41.

Mr. Cox. This has been reported forward.
I should be grateful for your views as
to whether there is any need to draw
this press attention but - or you may
wish to do so s.o. with D.M.E.

J.B. Williams
6/6

The increase in the grants-in-aid vote
in Nigeria has been the subject of so much
correspondence (File 30440/1940) that I hardly think
the hon. member's attention need be drawn to the "Daily
Service's" appreciation of the step taken.

2. The Nigerian Union of Teachers is, in effect,
dominated by Yorubas though it professes to have branches
all over the S. Provinces. Yorubas though cosmopolitan,
is predominantly Yoruba and the Union's representative
on the Board of Education has, so far as I am aware,
been a Yoruba since Mr. Massey took his "omogeneous step".
I acted in the "Daily Service's" suggestion that
additional representation on the Board is desirable,
a feeling on the part of the Ibo & E/Iks that their
interests are not receiving the attention which is their
due. I do not believe that this fear has any
foundation and I doubt the necessity for the
addition to the Board of an Ibo or E/Ik teacher
if every interested section of the community were to
be granted representation, the Board would soon become
an unwieldy body. Nevertheless, it might be
worthwhile were you to write a confidential letter to
Mr. Massey to ascertain whether the Nigerian Union of
Teachers has become a Yoruba preserve.

3. The point of the Eastern Nigeria Education is
misleading. It is true that few, if any, private schools
have been placed on the assisted list. But the reasons
for this are set out at the foot of page 15 of the Annual
Report for 1938 (Nos in 30150/1940) and in my
commentary on that Report (para. 13 of 1008 in the same file).
The reference to the Gold Coast is not altogether
happy since, under the present territorial block grant
system in that colony, entry to the assisted list

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is closed and schools which have reached the required
state of efficiency are "recognized but not assisted" -
the very charge which is levelled against the Nigerian
education authorities!

The Nigerian grant in aid system may well
require overhauling but, if efficiency is to be the criterion
for admission to the assisted list, I can think of
few private schools which have reached the required
standard.

Almond Davidson
10.6.41

Mr. Sidelobotham

Pt. see Mr. Davidson's comments.
It might be worth while clearing up the
point about the N.U.T.?

Cuthbert Cox

23/6

2.

3

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2 Sir B. Bourdillon — 16. 6. 44.

3 Extract from discussion by B.S. and Mr. Dawe
about pto. connected with visit to W.A.
Mr. Dawe.

4
Please see letter attached at (2) which is in
reply to the Secretary of State's letter at (9) on the
1940 file.

As Sir Bernard Bourdillon professes himself to be
well satisfied with Mr. ~~MARRIS~~ and appears to think
that he is capable of preparing the required education
programme I suppose there is nothing more to be said
about this pending further discussions locally by
Mr. Dawe with Sir Bernard.

As regards the second point, Sir Bernard appears
to be trying to find some way of "wangling" money out of
His Majesty's Government for the maintenance of existing
services without incurring the inconvenience of
coming under Treasury control. It would be very
nice ~~if this could be done simply by~~
calling any such expenditure which the Governor
regarded as beyond the means of the depleted revenues
of Nigeria ~~Development or Welfare~~ expenditure and
charging it to that vote; but although there may be
a certain amount of elasticity in interpreting the
terms ~~of~~ Development and Welfare, it seems hopeless
to expect the Treasury to agree that any substantial
amount of maintenance ~~could be regarded in this way.~~
They would be risking severe Parliamentary criticism
if they did so. *For this reason I regard the suggestion made
at Sir Bernard's letter as impracticable.*

* of existing
services

xx see his dep
Conf of 2 Apr 1939
para 31(2)

of these
services

One can very much sympathise with Sir Bernard's
difficulty and it ~~will~~ be remembered that his own
solution, proposed sometime before the passing of the
Colonial Development and Welfare Act, was roughly that
His Majesty's Government should undertake to bear the
~~cost~~ cost ~~of~~ of
certain specified services irrespective of whether
the money was required for maintenance of existing
services, extension or development of new services.
It is, I take it, impossible to reopen that question now.
In the meantime it is necessary to get a clear
understanding as to what Mr. Dawe can say to
Sir Bernard Bourdillon, when he reaches West Africa,
to make the position clearer. I am inclined to suggest
that the line to be taken should be broadly as follows:

1. It is still the desire of His Majesty's Govt.
that Nigeria, in common with other Colonies, should
maintain her services as near to pre-war level as is
possible under war conditions, i.e. no service should
if possible be allowed to deteriorate to such an
extent as to make the recovery of its efficiency
after the war a slow and expensive business.

2. If the Secretary of State and the Treasury
are satisfied that Nigeria cannot afford to maintain
her services at such a level without outside
assistance then such assistance may be expected to
be forthcoming, but Nigeria will probably be required
to use up practically all her savings first, in
accordance with the usual Treasury principle.

3. It is not yet possible to say to what
extent, if at all, the making good of such deficiencies
could be financed from Development and Welfare monies.
This might be possible, to ~~some~~ extent, as part of
an approved Development and/or Welfare Scheme, but
each case would have to be decided on its merits.

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4. Insofar as such expenditure could not be brought within the purview of an approved scheme it would presumably have to be ^{met} ~~made~~ from a grant-in-aid. The extent to which ^{these} ~~these~~ would involve strict Treasury control is a matter which it is quite impossible to discuss now. Some simplification of the existing procedure might be feasible, but Treasury control in its full sense would seem to be ~~impossible~~ ^{inevitable} if a grant of revenue becomes necessary.

5. It might be mentioned that special expenditure connected with the war, beyond the means of Nigeria and not falling to be met from one of the service Departments' votes might, as in the case of the Malaria ~~Commission~~ to Freetown, be met from the vote of credit, but each case again would have to be judged on its merits.

[A fairly recent indication of the Treasury attitude may be gathered from the correspondence on 30037/6/40 and in particular the draft telegram to Nigeria in the form in which it was subsequently sent off. Unfortunately this file has been mislaid and, although efforts are still being made to find it, it has not yet turned up. See, however, minutes and revised draft telegram (also not sent) on the 1941 file.]

*originally drafted
not the form
in which it was*

6. If it is possible, ~~to~~ ⁱⁿ assist in maintaining services at approximately pre-war level in the manner indicated above, to frame plans, practicable in wartime conditions - for introducing much-needed improvements in conditions of life or for development, in accordance with the policy laid down in the S.G.S's circular despatch (27) of 5.6.41, so much the better. But it is only a waste of effort in present circumstances to attempt to relate, in the abstract, the financing of deficits on maintenance of existing services to the financing of development or welfare schemes, as such. It is far better to assume for the time being that they must be dealt with quite separately. O.G.R.W. 24.6.41

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For discussion tomorrow. ⁶

A.J.W.
24.6

and
2.6.41

1/11/41

Copy attached of papers received
of discussion - v. item 3

O.G.R.W. - 28/1/41

4 Extract from the Nigerian Daily Times
dated 29.3.41.

Re: Pub. by. A. J. W. 14/11/41

5 Creech Jones - 27.11.41

Mr. Cox.

The background to the cutting from the 'West African Pilot' which has been sent to you by Mr. Creech Jones, is set out at some length in 50440 over the period 1939-41.

The latest developments are:-

- (a) that the Nigerian Education Estimates for the current year have been increased by £26,000;
- (b) that the Governor has made a final and unsuccessful effort to obtain money from H.M.C. to maintain existing services without incurring the inconvenience of Treasury control.

As regards (a) the present position of Mission Teachers in Nigeria is set out in paragraph 6 of the Governor's despatch at No.5 in the 7/10 file. In paragraph 15 of the same despatch the Governor urged that all mission teachers should be put on the salary which they would have been drawing had they received the increments due to them and that this measure should be given retrospective effect as from April 1st 1940. The cost was estimated as approximately £26,000. The reasons for the increase in Departmental vote are, therefore, quite clear and the fears expressed in the third paragraph of the cutting can only be regarded as idle.

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In paragraph 2 of his letter at No. 2 in the /41 file the Governor propounded the solution referred to in (b) above. It has since been agreed that this solution is unacceptable, see (3) in the /41 file where conclusions were reached on the line to be adopted by Mr. Dave when discussing the matter with Sir Bernard Bourdillon on the spot.

As to the reasons for the ^{apparent} delay in the ⁷ disbursement of the £26,000, we are rather in the dark. It may be that the matter has been held up deliberately in the hope that Mr. Dave would be able to promise something which would be more in accord with the Governor's views. Alternatively, it may be that the money has already been disbursed and that the manner of its disposal is still a subject of correspondence between the Department of Education and the Missionary Societies. I should have thought, however, that the sum of £26,000 was a reasonably firm estimate, and not mere conjecture, and that there is little excuse for delay, if the second alternative explanation is correct.

I am afraid that an answer to Mr. Creech Jones must be withheld until a satisfactory explanation is forthcoming from Nigeria. Mr. Dave, perhaps, can say whether there is anything in the first of the possible explanations which I have hazarded.

Alfred Anderson

27.11.41

Mr. U.G.K. Williams

I can't make out why it has taken 6 months for the £26,000 for which the Gov. had so long been clamouring to be disbursed.

I don't know if the question of its disbursement was discussed with Mr. Dave, but I should doubt it.

I had better reply to Mr. Creech Jones that I don't know that the £26,000 had not yet been paid out and that we are making inquiries of Nigeria.

Cecil Cox

27/11

Dagra. Recd. for ~~Mr. Creech Jones~~
for. referring to.

OGRW 27.11.41

To Creech Jones - 5 ans - 2.12.41.

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~~1475~~
Y to Nig 375 (w copy end to 5) - cons⁸ 16/12/41
RK



1942

9

R84

8. Aug

32

19.1.42

13.1.42
14.1.42
15.1.42

It has taken a long time to collect the relevant papers, hence the delay in sending this on.

The Governor says that the despatch at 5 on the 1940 file has never been answered in full. He does not refer to the long savingram at 8 on that file which deals with two of the three proposals contained in that despatch. I presume, therefore, that he means that we have not explained why it was ruled in paragraph 3 of the telegram at 7 on the 1940 file, that expenditure on the third proposal in the despatch (i.e. the expenditure of £26,000 on making good to mission teachers the arrears of increments from 1st April, 1940) would fall to be made from local funds.

Perhaps the position would have been clearer to the Governor if the telegram at 7 on the 1940 file had been sent in the form originally concurred in by the Treasury, which contained the following sentence:-

"Extent to which new Colonial Development monies could be utilised for maintenance of existing, as distinct from new, services, raises new question of policy and I prefer that this question should not be pre-judged until the machinery for working the provisions of the new Colonial Development Act is in full operation after the war. This does not imply, however, that if a Colony submits a scheme in accordance with my circular despatches which I am able to approve under my existing powers but which involves the provision of a very limited extent of money for the maintenance of an existing service, such a scheme would be unacceptable on that account. Each case would be judged on its merits."

This point was, however, touched upon in Lord Moyne's letter of the 3rd of June, 1941 at 9 on 30440/40 - see in particular paragraph 2.

The same question of financing recurrent expenditure on services not forming part of a development or welfare scheme has been raised in a wider form in the Governor's confidential despatch of the 24th of January, 1942, which has been discussed in a preliminary way with Sir Bernard Bourdillon since his arrival on leave and I understand will be further discussed by Lord Dufferin's Committee this afternoon.

In the circumstances, I should be inclined to reply by telegraph regretting delay and saying that provision/

See draft immediately behind 24 on 30037/6/40.

[See also paper b
w. 1 on 12905/2/40
SS]
Oscar
21/5/42

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provision should again be made in next year's Estimates for expenditure referred to, namely to enable Mission teachers to receive the increments due to them but the question whether it will be possible to relieve the Nigerian revenues to any extent in respect of this service from Colonial Development monies will be considered when his expanded educational programme has been submitted but that it is not possible to forecast what the decision will be.

10

O.G.R.W

19.3.1942.

I agree with the action proposed in the last para. of Mr. Williams' minute.

C. G. Cox

20/3

Atmce

J. P. 20/3

A. P. 21.3

9. To Governor Nigeria Tel. no. 323 23/3/42

10 Nigeria - 64 -

4th. 2. 42

I don't think we need go into too much detail in explaining the delay. You may care to write to Mr. (name) for somewhat on the lines of attached draft

O.G.R.W

7.4.42

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11 To Cecil Jones s/o. _____ 14 APR 1942 11

12 To Nigeria 114 (w/c 11) LF _____ 18.4.42.

13. House of Commons (R. Morgan M.P.) 24.11.42

14 Jo. R. H. Morgan _____ 24.11.42

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Mr. Cox.
Mr. Williams.

Miss Malterson
Sir A. Dawe

Mr. Cox.

12

With reference to the attached letter⁽¹³⁾ from Mr. Morgan to the Secretary of State, the poor conditions of service of teachers in the grant-aided mission schools in Nigeria are admittedly unsatisfactory. The main reason is that Nigeria has not been able to increase the grants to correspond with the expansion of mission education. We have, however, had advance information that Nigeria's Ten Year educational development plan, which was despatched from Nigeria about a week ago, will include provision for expenditure to improve the lot of the teachers in question. Towards the end of 1941 the Nigerian Government made a special grant of £26,000 which enabled the Churches to pay arrears of increments from the 1st. January 1937, to the 1st. January 1941, to certificated mission teachers and to place them on an improved scale recommended by the Nigerian Board of Education retrospectively from 1937. It also enabled a contribution to a Provident Fund for these teachers to be made. I understand, however, that their prospects even now do not compare favourably with those of Government teachers. But until we receive the Governor's Ten Year plan, we cannot tell the exact nature of the improvements envisaged.

See 20/10/42

I submit a draft letter for consideration.

C. A. G. Smith.

5. 12. 42.

The Nigerian plan was posted on Nov. 29 and before long we should know what we are. I agree with the draft letter.

C. A. G. Cox

7/12

D. G. W. 8/12/42

A. W. 9.12

15. J. R. H. Morgan — 9.12.42

16. R. H. Morgan, M.P. — 17.12.42
*- wife/coxae church
Nigeria Union of Teachers*

17. *To [unclear]* — 18.12.42
backed

DESTROYED UNDER STATUTE

The Nigerian Education plan has only recently been received. It is a very long

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desp' with about a score of appendices
to be with a model of liquidity. It is
being examined in Dept as quickly
as Govt permit.

13

The Gov. has inter alia asked for
telegraphic approval of the introduction
of proposed new salary scales on the
provident fund with effect from
1 Jan next.

? Mr Morgan might be informed that
the Gov's proposals for educational policy
have of recently been received. & are
~~under~~ we are putting on into their
consideration. As it is a complicated
subject & will take some time to deal
with but that a special effort is being
made to send the Gov. a very early
reply about the proposals for the
new salary scale & the provident fund
& return the enclosure. Re Mr Morgan's
letter - keeping copy of letter of 28 Oct.

I don't think it will be wise to go
~~any further into the present proposals~~ say
anything at present about the prospects
of the salary proposals going through.

.OGRW 21.12.42

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We have had advance information that the Government of Nigeria were informed by the Director of Education in July that a definite decision on 14 certain questions, including the new salary scales for teachers, was most urgent; that the teachers, through the two representatives of the Nigeria Union of Teachers (Mr. Eason is one) on the Board of Education for the Colony & Southern Provinces, were fully aware of the proposals and were eagerly awaiting a pronouncement by Government; that there was considerable unrest amongst the staff in primary schools principally because a decision on their questions had been delayed; that the teachers had to stand by and see other classes of workers receiving salary increases and substantial bonuses while their conditions of service remained unchanged; that under a decision was arrived at in time for the new arrangements to come into force by January at the Director's forecast grave doubts about and a possible disorganization of the whole educational system.

I venture to suggest that the Government of Nigeria have been treating the Office in somewhat cavalier fashion in asking for proposals at such short notice while they themselves have been in possession of the facts for nearly six months. I see no alternative to replying to the programme the lines proposed by Mr. Williams.

Approved
 22. 12. 42.

The position with regard to the Nigerian teachers is a very serious one and we must do all that we can to take an early decision on this particular part of the 10-year plan. But it is most unfortunate that the decision should have to be rushed, for in addition to the large sums of money involved there will almost certainly have to be

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Complex questions of principle mixed up
with it which cannot be lightly determined.
I agree with the terms of the proposed
reply.

15

Arthur Cox

22/12

Draft acc.

Arthur
A. J. S.

22.12

? Copies of the
minutes of meeting
of the Education
Advisory Committee
to be forwarded
(4/3)

C.D.
R 31000
D 1 Jan.

on 30/12

4th B J. Morgan (16 Dec)

30.12.42.

19 To Nigeria 3 (W/C 13, 15, 16 & 18) L.F. 8.1.43.

AV

20 R. E. Morgan
21 ER S. Morgan
22 Gov. Tel. No 166
so. 28. 1.43
28. 1.43

No. 20. Those proposals in the Ten Year Educational Plan received from Nigeria which deal with improved salary scales for teachers and with the establishment of a Provident Fund are at present under examination by the West Africa Sub-Committee of the Education Advisory Committee. At a meeting held on the 21st January, the Sub-Committee felt that the new salary scales proposed by the Governor should be accepted, but with the proviso that they should not be related to the proposed grant-in-aid system (i.e. on the basis of 100% of the salaries of the teachers as compared with the present system of varying percentages according to the standard and of efficiency reached by the schools). The Sub-Committee also considered that the proposed Provident Fund for teachers was a proper object for assistance from the Colonial Development and Welfare Fund. The Sub-Committee is to meet again on the 3rd February. Meanwhile, it has been necessary to ask Nigeria for further information on the financial aspect of the proposals.

Action proceeding
re 30150/43 -
at present in
circulation

I submit a draft reply to Mr. Morgan.

I also a draft letter
under No. 22, which
Sir G. G. G. wishes to see
side his note on the copy
of the telegram under No. 20.

31st January, 1942.

1st Feb.

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Sir G. Gater.

16

I think it is clear that we shall have to do something for the Nigerian teachers. But the Governor's proposals are complicated and will require ~~a~~ proper consideration. In the meantime, I do not think that we should do more than send firm but polite acknowledgments to this barrage which is being put up by the Nigerian Teachers' Union.

Revised draft submitted.

A.J.S.

2. 2. 43.

[Signature]

2. 2.

3. 2. 43

4. 2. 43

*Rec'd to
another
24*

*23 To Morgan
24 Governor Nigeria*

Tel No 161

15 Hurrey, Sect: By Catholic Ordinaries Tel 124 4/2

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separating from the rest of the plan
in order that action with regard to them
may be taken at the earliest possible
moment.

18

[The real difficulty about financing the
proposed increase in teachers salaries is that
by itself it cannot be made into an
acceptable scheme under the C.D. & W. Act
as it tends to create the status quo to be
continued instead of deterring by the
drift of teachers to other better paid work.
It might be possible to finance it by lumping
it in with the ^{10 year plan} main scheme & covering the
whole by a comprehensive ~~approach~~
scheme under the Act - but the 10 year
plan has been presented in a satisfactory
way & is objectionable to some criticism on
fundamental points - & the only way to
get the Teachers Salaries & prov. fund dealt with
without great delay, is to separate it
from the rest of the 10 year plan. But the
 snag is that Nigeria may find it very difficult to
pay for it from its own revenues] OVER 2/15

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McChordy

19

I agree that the tenor of the reply might be that suggested by Mr. O. B. Williams

As to the seriousness and difficulty of the questions raised, the J. & S. may like to see the attached copy of the interim report of the A.C.C. sub-committee which has been examining the plan.
Amundson
25.5.43.

28 To Morgan ————— 28.5.43.

29 H.M. Grace s/o ————— 24.5.43.

Please see No. 25
7. put by - 30 To Grace s/o ————— 1.6.43

bring up one month (for reply to (25) when a decision has been reached)
29/4/6

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B. U as directed in minute 4/6.

R. Knoff
2.7.43.

Ans by *[Signature]*
30.7.43

20

[Handwritten mark]

In P.Q by M. Sorensen - Oral Reply -
m 10-11-43 see P.Q file No. 1

[Handwritten mark]

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Mr. Cohen.

The Secretary of State received a deputation from the Nigeria Union of Teachers at Government House, Lagos, on the morning of Sunday, the 12th September. I attach a copy of the address which was presented to the Secretary of State at the interview. In reply the Secretary of State said he did not think that the Union would expect him to reply in detail to the various points which they had raised. He did, however, want to assure them that he regarded a sound educational policy as the first essential in any plans for post-war reconstruction. He knew that the Nigerian Government were working on these plans now and he could assure them that the points that they had made would not be overlooked.

31

Chomley
2. 11. 43.

M. Fish shd be. Register in his file

See for 17/11/43

Put in. Berry. 18/11/43. alman

[Signature]

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Nigeria Union of Teachers.

31.
Lagos,
12th September, 1943.

Points for Discussion with the Secretary of State
For the Colonies.

22

On behalf of the Nigeria Union of Teachers, we extend to you a hearty welcome to this important Dependency of the British Crown. Your visit will go a long way to cement the bond of unity existing between Nigeria and the Mother Country. We are confident of your special interest in our educational problems, as you were once President of the English Board of Education.

2. The Inadequacy of Nigeria's Education Vote, which is only 4 per cent. of the entire Revenue: Government's financial responsibility in developing education is an obvious fact. We suggest that a much higher percentage of the revenue should be allocated to education. Hitherto, whenever there was any financial stringency, Nigerian educational service, and particularly the aided schools, have been the first to suffer - and suffer most severely - and when good times come, they have been the last to be considered. We urge that such a policy should be abolished.

3. Increasing demand for Secondary Education: It is realised that there is a widespread and insistent demand for secondary education. In our opinion the whole question of progressive development requires immediate and serious consideration.

4. We take this opportunity to express our appreciation of the adoption of the new 1942 Board of Education Scale of Salaries for teachers, and of the approval of the provident fund, though a pension scheme would be more popular.

5. The status of the teachers compares very unfavourably with that of the civil servants. The effect of this is telling very badly on the educational work of the country, as many of the best teachers are attracted away from the teaching profession. We feel that the services of the teachers to the country should receive adequate recognition and remuneration.

6. There seems to be an idea in the mind of the Government that the control of Nigerian education should remain principally in the hands of the Missions. This has led to the handing over of

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very many Government elementary schools to voluntary bodies. Whilst these voluntary bodies should be encouraged, N.A. Councils and local bodies should be vested with statutory powers to raise money for educational work in their respective localities. Further, Africans should be given increasing share in the control of education

23

- (a) by more opportunities of serving on educational councils, and,
- (b) by being offered more senior appointments.

7. Training of leaders with special reference to the Scholarship Scheme: We are strongly of the opinion that more scholarships should be given for teachers and others to acquire the necessary training and experience abroad for holding senior appointments.

A central Committee with strong African representation should be formed for selecting African candidates for first appointment to higher posts in the Government service, with power to review annually the progress of African candidates on probation to higher appointments and to make recommendations to the Government as to the desirability or otherwise of affording them further training for higher appointment.

8. We thank you for appointing a Commission to advise on the development of higher education in British West Africa. We might add that there is a pressing need for facilities in Nigeria for university education.

9. We thank you for listening patiently to us, and we also thank the Nigerian Government for what they have done for us. We wish you the best of health and safe return to Great Britain.

A. A. Efunkoya Acting President,
E. Okun General Secretary,
C. B. B. B. Treasurer,
S. O. Kale
H. E. E.
A. A. A.

for the Nigeria Union of Teachers.

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The Nigeria Union of Teachers.

Interview with the Rt.Hon. Colonel Oliver Stanley, M.P.,
Secretary of State for the Colonies.

5
24

Topics for Discussion.

1. Problems connected with or arising from the inadequacy of the Existing Educational Facilities.
2. Future Expansion and Development.
3. Training of Leaders with special reference to the Scholarship Scheme.
4. Economic Development and Industrialisation.

Y/E. S of E is preparing a note which he will send to my house as soon as he can. He will not touch Topic 4. HCU 11/9/43

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Nigeria Union of Teachers.

Points for discussion with the Secretary of State.

1. The educational vote inadequate.
 Govt. financial responsibility in developing education.
 It is recommended that Govt. should devote a definite percentage of revenue for education.

NO.

2. Increasing demand for secondary education. It is realised that all demands cannot be met and some should not be met but the whole question requires consideration for progressive development.

A big question.

Expression of appreciation for the new facilities offered by the new scale of salaries and provident fund for non-Govt. teachers. It is urged that the provident fund should become pension fund which would be more popular. The status of Mission teachers and non-Govt. teachers compared to the status of the Govt. servants. Dissatisfaction of the scales and grades for Govt. teachers, i.e., bar at £128 per annum.

Not in N.P.

Control of education ~~will~~ ^{should not} remain principally in the hands of the Missions. N.A. Councils and Local Bodies should be encouraged to control education and raise funds. Africans to be given an increasing share in educational development -

- (a) by opportunities of serving on educational councils;
- (b) by being offered more senior appointments.

3. Training of leaders with special reference to the scholarship scheme. More scholarships should be given for teachers and others to acquire the necessary experience for holding senior

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appointments. Scholarships to take courses in Great Britain should be given in this connection.

A central committee with strong African representation to be formed for selecting Africans for training abroad.

in America

At

YE.

Note on submissions (NOT)

11/24

11/24

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C.O.

DRAFT AND RECORD COPY

30

LETTER SENT

REGISTERED No.

27

30440/42.

DATE.

Palace Chambers,
Bridge Street,
S.W.I.

DRAFT

1 June, 1943.

MR. Davidson,

16/43. 16/6
MR. O & R Williams

MR. _____

Dear Grace,

You wrote me on May 24th giving the terms of a cable addressed to you by the Christian Council in Nigeria about the question of improving teachers' salaries and instituting a provident fund in that territory.

As a member of a sub-committee which has been dealing with these matters you will know how difficult (and in some cases fundamental) are the questions raised in Nigeria's ten year plan of educational development. But now that the Advisory Committee have approved the sub-committee's interim report, the stage has been reached when it is possible for the Office to deal with the most urgent features of the plan (i.e. the two matters raised in the Council's cable),

separately

To

THE REVEREND H.M. GRACE.

[187] W. 46348/299 20m. 2/43 C.N.L.A. 748

ENCLOSURES

FURTHER ACTION

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separately from the rest, in order that action on these may be taken at the earliest possible moment.

I understand that the Secretary of State hopes to be able to take a decision on both points in the very near future.

Yours sincerely,

(syt) R.A. Mc L. Daviden

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CABLEGRAMS: "ANCOMISSO, LONDON."

CODES:—
MISSIONS
CHINA ISLAND MISSION

TELEPHONE:—SLOANE 9090

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CONFERENCE OF MISSIONARY SOCIETIES IN GREAT BRITAIN AND IRELAND

SOCIETIES REPRESENTED IN THE CONFERENCE

Baptist Missionary Society
British and Foreign Bible Society
British Jew Society
British Syrian Mission
Churches of Christ Missionary Committee
Church Missions to Jews
Church of England Zenana Missionary Society
Church of Scotland Foreign Mission Committee
Church of Scotland Women's Foreign Mission
Colonial Missionary Society
Dublin United Missionary Council
Edinburgh Medical Mission Society
Episcopal Church in Scotland Foreign Missions
Friends' Service Council

Jerusalem and the East Mission
London Missionary Society
Methodist Missionary Society
Missionary Council of the Church Assembly
Mission to Lepers
Moravian Missions
National Bible Society of Scotland
National Laymen's Missionary Movement
Presbyterian Church in Ireland Foreign Mission
Presbyterian Church in Ireland Jewish Mission
Presbyterian Church in Ireland Women's
Association for Foreign Missions
Presbyterian Church of England Foreign Mission
Presbyterian Church of England Women's
Missionary Association
Presbyterian Church of Wales Foreign Mission

Scottish Laymen's Missionary Movement
Society for Promoting Christian Knowledge
Society for the Propagation of the Gospel
South Africa General Mission
South American Missionary Society
Student Christian Movement
Sudan United Mission
United Council for Missionary Education
United Society for Christian Literature
Universities Mission to Central Africa
World's Evangelical Alliance
World's Sunday School Association
Young Men's Christian Association
Young Women's Christian Association
Zenana Bible and Medical Mission

Hon. Treasurer
F. P. HARRIS

Secretaries
Rev. S. H. DIXON
Rev. H. M. GRACE

EDINBURGH HOUSE
2 EATON GATE, LONDON, S.W.1
(Two minutes from Sloane Square Station)

HAC/PMS

IMPORTANT

24th May 1943

R. A. McL. Davidson Esq.
Colonial Office,
Palace Chambers,
Bridge Street, S.W. 1

Dear Davidson,

I have just had the following cable from the Secretary of the Christian Council in Nigeria: ON BEHALF CHRISTIAN COUNCIL URGE COLONIAL OFFICE MAKE IMMEDIATE DECISION RECOMMENDATIONS TEACHERS SALARIES AND PROVIDENT FUND LONG DELAY DEEPLY DEPLORED.

I know this is all tied up with Morris' illness and death, but is there any chance of a final decision going out soon?

Yours sincerely,

H. G. face

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B

30

28th May, 1943.

Thank you for your letter of the 19th May about Sir Frederick Mander's cablegram from the President of the Nigeria Teachers' Association.

Perhaps you would reply to Mander on the following lines.

The ten year plan for educational development raises many exceedingly difficult questions, some of them fundamental, which are being tackled energetically, but which will certainly require further consultation with the Nigerian Government. It is true that there have already been consultations with Morris, but these were unfortunately delayed by his illness and now his death. A stage, however, has at last been reached at which it is possible to deal with the most urgent features of the plan, (i.e. the question of the salaries of existing teachers and of the institution of a Provident Fund), separately from the rest of the plan in order that action on these may be taken at the earliest possible moment. I hope now to be able to

take

R.H. Morgan, Esq., M.P.

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C. O.
Miss Malleson .5.43.
Mr.
Mr.
Mr. G. E. J. Gent.
Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.

Sir A. Dawe.
Sir W. Battershill.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

J.P. Malleson
23-5
X

Sr 2c

For the Secretary of State's signature

Downing Street,
May, 1943.

DRAFT.

R. H. MORGAN, ESQ., M. P.

.....

Thank you for your letter of the 19th May about Sir Frederick Mander's cablegram from the President of the Nigeria Teachers' Association.

Perhaps you would reply to Mander on the following lines.

The ten year plan of educational development raises many exceedingly difficult questions, some of them fundamental, which are being tackled energetically, but which will certainly

FURTHER ACTION.

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certainly require further consultation with the Nigerian Government,

It is true that there have already been consultations with Morris, but these were unfortunately delayed by his illness and now his death. The most urgent features of the plan, (i.e. the question of the salaries of existing teachers and of the institution of a Provident Fund) are being dealt with separately from the rest of the plan in order that action on these may be taken at the earliest possible moment. I hope

now to be able to take a decision on these two matters in the very near future.

A stage however has at last been reached at which it is possible to deal with

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ADVISORY COMMITTEE ON EDUCATION

West African Sub-Committee.

Interim Report on the Long Range Plan for the
Development and Improvement of Education
in Nigeria.

(A)

1. According to despatch No. 485 of November 19th, Nigeria is now spending a sum of £364,983 on the education of some 350,000 children. It seeks to create further liability for a maximum annual expenditure of:-

- (1) £240,400 in respect of
 - (a) new salary scales.
 - (b) Provident Fund payments by Government.
 - (c) increase in the grant-in-aid scales.
- (2) £79,769 for
 - (a) An extension of the number of Native Administration Schools in the Northern Provinces.
 - (b) A new teacher training centre complementary to (a)
 - (c) Extra departmental staff.
 - (d) Technical training.

The sum of £364,983 for educating 350,000 children would thus be increased to £685,152 per annum for educating 350,000 children together with the normal increase which the existing organization may be expected to provide in the Southern Provinces and some 18,000 under 2 (a) above in the Northern Provinces. The proposal is that the additional expenditure of £320,169 under (1) and (2) above should be divided equally between Nigeria and the Colonial Development and Welfare Vote.

(3) A maximum of £625,000 annually to finance a general expansion scheme providing for the education of an additional 176,000 children. It is proposed that the whole of this liability should be borne by the Colonial Development and Welfare Vote.

2. We have not precise figures, but the number of children of school age in Nigeria must be approaching three million. The Governor asks for a telegraphic reply on (a) and (b) and, in effect, on (c) of (1) above.

(B)

3. In regard to paragraph 1(a) above we submit the following:-

Salaries in Mission Schools.

Consideration of the despatch inevitably raises questions of importance in regard to the development of education in Nigeria and of the social services generally in the Colonial Empire.

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the operation of the Colonial Development and Welfare Act and thereafter.

- (iv) The proposals tend to perpetuate a rate of expenditure which is indefensible, because it provides a service at a cost which is greater than is justified in the economic conditions that now prevail, or seem likely to prevail, in Nigeria within a reasonably short period.
- (v) The ultimate reduction and withdrawal of the Imperial contribution will leave Nigeria in the position of having a developing system of social services which will place an intolerable burden on the people; the very weight of that burden will tend to restrict, if not destroy, the social services themselves.

8. The Sub-Committee do not conceal from themselves that the questions raised by a consideration of this despatch extend beyond the provision of additional educational facilities, which is the important purpose of the despatch. They suggest that those questions may be put in general form as follows:-

- (i) Is it possible to justify the expenditure of funds from the Colonial Development and Welfare Vote on recurrent charges which appear unduly high for services which must one day be borne by the Government of the territory concerned?
- (ii) The cost of recurrent charges for services paid by the Government must in large measure be fixed in relation to the present or prospective economic capacity of the country to meet those charges, and the salary scales in all branches of the services paid for by Government must be closely and carefully co-ordinated in relation to the average annual income of the general population. At the same time they should provide for the different standards of living in the different parts of the territory.

9. The Sub-Committee feel it incumbent to set out these considerations at length. They are serious, especially that concerned with the ability or otherwise of the country to remunerate its servants at rates which may be excessive as compared with the ordinary level of incomes in the country; rates which will clearly make any material expansion of the education and other services impossible save at the expense of the Imperial Exchequer. In all the circumstances, therefore, we are reluctant to recommend the present proposal. We can only suggest that the Secretary of State be advised to approve, as an interim measure, the proposed new salary scales for certificated teachers now employed in, or in training for, Mission Schools and for not more than 1,100 "special register" teachers to be employed in Mission Schools. We make this suggestion solely on the ground that we are informed that the drift from the profession of its abler and better qualified members cannot otherwise be prevented. We must reiterate that it is open to question whether the proposed scales are properly related to the economic and social needs of the teachers in many parts of Nigeria. It is also open to question whether they are not being forced upon the territory by the salaries paid in other services of the State which, it is suggested, require complete and urgent survey in the light of the economic capacity of

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Nigeria to meet the cost of its State employees.

10. It should be noted in this connection that if such approval is forthcoming a considerable proportion of the additional expenditure involved will, it is believed, represent arrears, to which Nigeria is committed inasmuch as she has not for some years been paying salary rates up to the limit provided in the existing regulations. If the Governor's proposals in the despatch in regard to salaries were accepted in full, these arrears would apparently represent a sum of some £79,000 a year (see his telegram of 1st February). It would appear therefore that they are not a legitimate charge against the Imperial Exchequer. The Governor would have to report what amount of new money is required for this purpose and make his recommendations as to how it should fall to be borne as between the Missions, the local Government and the Imperial Government. He could at the same time make any necessary applications arising out of the recommendation we have submitted in paragraph 15 below.

(c)

Salaries in Native Administration Schools.

11. Turning to the proposals in regard to salaries for teachers employed by the Native Administrations, the Sub-Committee are of opinion that the principles discussed in the previous paragraphs on salaries for teachers in Mission Schools apply also in the sphere of Native Administration Schools.

12. The Sub-Committee note, in this connection, that the Governor in paragraph 28 of the despatch refers to the present examination of native administration salaries with a view to their revision in an upward direction. It also appears from the Governor's telegram of February 1st that the Native Administrations have agreed to the new scales proposed for teachers.

13. The Sub-Committee desire to reiterate their view in regard to the relation of salaries to economic needs. Here too, regard should be paid not only to the salaries of other servants of the Native Administration, but also to the average income of the ordinary people in the areas in which the teacher serves. We are unable at the present stage to recommend the introduction of new salary scales for Native Administration teachers pending a discussion of the matter with the Director of Education.

(D)

Provident Fund.

14. In regard to paragraph 1 (1)(b) it appears to us that the establishment of a Provident Fund is a long overdue improvement in the conditions of service of the teaching profession in Nigeria and that, as no prior commitment is involved, it is a proper object for assistance under the Colonial Development and Welfare Act. We recommend that its introduction be confined, in the first instance, to the existing cadre of certificated mission teachers.

(E)

Increase in the Grant-in-aid payments.

We are unable to make a recommendation on this subject

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until we have discussed it with the Director of Education. In so far as the introduction of the new salary scales as an interim measure would impose a burden on the missions under the existing organizations, we recommend that the Government of Nigeria should meet the difference and, if necessary, indicate what assistance would be required under the Colonial Development and Welfare Act as suggested in paragraph 10 above.

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26

39

19th May 1943.

Dear Stanley,

I am very reluctant to trouble you again on a matter in which you have been so helpful hitherto. but Sir Frederick Mander has received a cablegram from the President of the Teachers Association in Nigeria, Mr. Esua. Briefly, it is as follows:-

"We should be grateful if you would kindly impress on the Secretary of State for the Colonies once again the imperative need of immediately approving Nigeria's Ten Year Plan of Educational Development, as the fate of thousands of teachers depends on such immediate approval".

I understand that the Director of Education for Nigeria (Hon. E.G. Morris, O.B.E.) has been to England to consult you on this matter.

The urgency of the cablegram seems to have been that the Ten Years Plan was to have come into operation on the 1st January 1943. I shall be most grateful if you will let me have a suitable reply that I might send to Sir Frederick Mander.

With thanks in anticipation,

Yours sincerely,

Rt. Hon. Oliver Stanley M.C., M.P.,
Secretary of State for the Colonies,
Colonial Office,
Downing Street, S.W.1.

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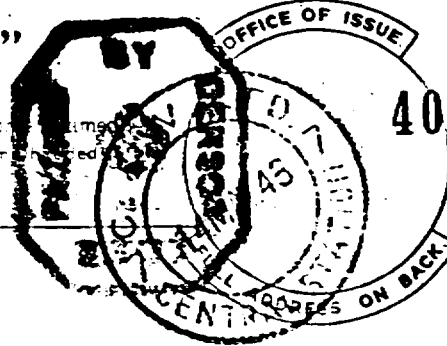
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CW

NLT SECRETARY OF ADVISORY COMMITTEE ON EDUCATION

COLONIAL OFFICE LDN =

DEFERRED HOPE GIVING TEACHERS SALRIES COMPARABLE
 TO THOSE OF OTHER SERVICES CAUSING QUALIFIED
 TEACHERS TO LEAVE AND CRIPPLING EDUCATION IN
 NIGERIA GRATEFUL FOR YOU ASSISTANCE = BISHOP
 HEEREY SECRETARY TO BOARD OF CATHOLIC

ORDINARIES *

L & P K)

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 Telephone Numbers: TEMple Bar 1222 (for enquiries).
 Telex Number: TEMple Bar 9644.

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Hull: 76, Lowgate	Central	35811
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[13702] Wt. 32385/242 10m. 10/42 C.N.Ld. 748

30440/42 Nig.

42 24
12-30-43
4-2-43
JTB

C. O.
Mr.
Mr.
Mr.
Mr. G. E. J. Gent.
Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.

Sir A. Dawe. 2. 2
Sir W. Battershill.
Permt. U.S. of S. 2. 2
Parly. U.S. of S.
Secretary of State.

C. D.
4-FEB 1943
DL

after. At...
CD
3.2

DRAFT CODE
TEL:

No. 161

GOVERNOR,
NIGERIA.

Your telegram No.166. Unless you see any objection, please send Nigerian Union of Teachers, in such terms as you consider suitable, an acknowledgment to the effect that I have received their message and that I shall inform you as early as is practicable of my decision on the matters to which it refers.

FURTHER ACTION.

SECR.

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C. O.

Mr.

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe. 2.2

Sir W. Battershill.

Permt. U.S. of S. 2.2.

Parly. U.S. of S.

Secretary of State. 3.2

Downing Street,

3rd February, 1943.

23

43

J.S. C.D. 3.2

DRAFT.

R.H. Morgan, Esq., M.P.

For signature by the Secretary of State.

.....

(20)

(Fr. Natl. Union of Teachers
22/1/43 (encl. in (20) in
orig. - copy to be made
for file.)

FURTHER ACTION.

Recirc. to
Mr. Farmer.

This is just a line to thank
you for your letter of the 27th January
in which you passed on the message
which the Nigerian Teachers' Union have
cabled to the National Union of
Teachers. I have received a similar
message direct from the Union through
the Governor of Nigeria.

I cannot yet add anything of
substance

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substance to what I said in my letter
of the 30th December. But I am pushing (18)
on with my consideration of the new
proposals as quickly as I can.

I return the letter from the
National Union of Teachers.

.....
(Sgd.) Oliver Stanley.

44

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22

COPY FOR REGISTRAR

45

Code Tele gram

RECEIVED
29 JAN 1943

FROM NIGERIA (Sir B. Bourdillon) /6.45

TO S. OF S., COLONIES.

D. 28th January, 1943.

R. 28th " " 22.10 hrs.

No: 165.

Following addressed to you by Nigerian Union of Teachers. Begins.

Ten years plan of education development.

Nigerian Union of Teachers Twelfth Annual Council assembled, humbly pray cable approval of new scale of teachers salaries and grant-in-aid on basis of 100% salary bill, in the hope of removing serious threat, collapse of education consequent alarming daily exodus of teachers to other walks of life. Council confident that early pronouncement of these particulars will restore confidence, stabilise education programme of all non-Government agencies. Ransomheuti, President. Mausa, General Secretary. Ends.

RECOVERABLE

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27th January 1943.

My dear Stanley,

The National Union of Teachers very much appreciated your last letter in regard to teachers in the Colonies.

They have now asked me to send you this further letter which I have received from them.

With thanks in anticipation,

Yours Sincerely
R. H. Morgan

The Rt. Hon. Oliver Stanley, M.P.,
Colonial Office,
S.W.1.

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30440/42.

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C. O.

Mr. Williams. 29 12.42.

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clouston.

Mr. C. J. Jeffries.

X Sir A. Dawe. 29
Sir W. Battershill. M. E. R. Edmonds.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State. 29/12

For the Secretary of State's signature.

DRAFT. LETTER.

R. H. MORGAN, ESQ., M.P.

Downing Street,
December, 1942.

for Clouston

Copy to Nigeria (15)

(16)
(15)

I have now looked into the question of teachers in Nigerian schools about which you wrote to me on the 17th of December.

In my letter of the 9th, I mentioned Nigeria's Ten Year Educational Plan which I was then expecting. This has recently arrived and is being considered here. It will take some time as it is a complicated subject which needs very careful examination.

As I am sure you will appreciate, the various parts of such a long-range plan are to a large extent bound to be interdependent and I am afraid that it may not be practicable

to

FURTHER ACTION.

Copy with copies of (13) and enclosure, (15) and (16) to Governor L.F. by airmail.

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to take an advance decision on the proposals for improved salary scales and for a Provident Fund, much as I should like to do so. ^{but} In any case, you may be sure that the importance and urgency of this question is fully realised at the Colonial Office. I will let the Governor have my decision as soon as I can.

I return the correspondence with the Nigeria Union of Teachers which you sent me.

All encs. in (16) in original; copy of the letter of 28th October - flagged X - to be made for file.

and I suggest that you should inform the National Union of Teachers.

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24/16
50

17th. December, 1942.

Dear Stanley

I am sorry to add further to your labours, but I have received another request from teachers in Nigeria.

Do you think you could give me any information I could usefully pass on to the National Union of Teachers? If so, I should be exceedingly grateful.

Yours sincerely
R. H. Morgan

Rt. Hon. Oliver Stanley, M.C., M.P.,
Colonial Office,
Downing Street,
S.W.1.

Copy w/ encls. to Nigeria (R)

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COPY.

51

15th December, 1942.

S. 3717

Dear Mr. Esua,

I have to acknowledge the receipt of your letter of October 28th, addressed to Mr. Blake. Your earlier letter of September 30th was placed in the hands of Mr. R. H. Morgan, M.P., and I am now passing on to him a copy of your further communication for such action as he feels able to take at the Colonial Office.

With all good wishes,

I am,
Yours sincerely,

F. MANDER,
General Secretary.

E. E. Esua, Esq.,
P.O. Box, 448,
Lagos, W. AFRICA.

SWJ/RH

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DS/FM 18th November, 1942.

Dear Bob,

I am enclosing a copy of a letter from the Nigeria Union of Teachers, which as you know is affiliated to us.

It is the last paragraph of the letter which I would like you to read, after which you could perhaps make a preliminary enquiry in the Colonial Office to see what the situation is. Frankly, I know little about it, but I would like us to help these people if at all possible.

With kind regards,

Yours sincerely,

General Secretary.

R.H. Morgan, Esq., M.P.
House of Commons,
Westminster,
LONDON, S.W.1.

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9th December, 1942.

13

I promised to write again to you about the position of teachers in grant-aided mission schools in Nigeria. You may safely tell Sir Frederick Mander that the Government of Nigeria realise that the position of these teachers is not satisfactory and that planning to improve their conditions is in progress. In fact I am expecting to receive at an early date Nigeria's Ten Year Educational Development Plan which I am confident will include provision for expenditure to improve the position of the teachers in question.

Towards the end of 1941 the Nigerian Government made a special grant of £26,000 which enabled the Churches to pay arrears of increments from the 1st January, 1937 to the 1st January, 1941 to certificated mission teachers, and to place them on an improved scale recommended by the Nigerian Board of Education retrospectively from 1937. It also enabled a contribution to a Provident Fund for

these

H. Morgan, Esq., M.P.

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these teachers to be made. I understand, however, that their prospects even now do not compare favourably with those of Government teachers. But until I receive the Governor's Ten Year Plan I cannot tell the exact nature of the improvements envisaged. Sir Frederick Mander may rest assured, however, that something will be done.

(Sgd.) Oliver Stanley.

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C. O.



- Mr. Grossmith. 9/12
- Mr. Cox 7/12
- Mr. Williams 8/12
- Mr. G. E. J. Gent.
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.

X Sir A. Dawe. 9.12
 Sir W. Battershill. M. Edmunds.
 Permt. U.S. of S.
 Parly. U.S. of S.
 Secretary of State. *agreed*
H. D. Hallen
 9.11.

For the Secretary of State's signature.

December, 1942.

DRAFT. LETTER.

R. H. MORGAN, ESQ., M.P.

.....

~~This is a line in~~
~~I promised to write again to you~~
 continuation of my letter of the 25th
~~November~~ *about* regarding the position of
 teachers in grant-aided mission schools
 in Nigeria. You may safely tell
 Sir Frederick Mander that the Government
 of Nigeria realise that the position
 of these teachers is not satisfactory
 and that planning to improve their
 conditions is in progress. In fact I
 am expecting to receive at an early
 date Nigeria's Ten Year Educational
 Development Plan which I am confident
 will include provision for
 expenditure to improve the position
 of the teachers in question.

Copy to Nigeria (19)

FURTHER ACTION.

Towards the end of 1941 the
 Nigerian Government made a special
 grant of £26,000 which enabled the
 Churches to pay arrears of increments
 from the 1st. January 1937 to the
 1st. January 1941 to certificated
 mission teachers, and to place them
 on an improved scale recommended by
 the Nigerian Board of Education
 retrospectively.

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retrospectively from 1937. It also enabled
 a contribution to a Provident Fund for these
 teachers to be made. I understand, however,
 that their prospects even now do not compare
 favourably with those of Government teachers.
 But until I receive the Governor's Ten Year plan
 I cannot tell the exact nature of the improvements
 envisaged. Sir Frederick Mander may rest assured,
 however, that something will be done.

.....

.....

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13

58

24th. November, 1942.

My dear Stanley,

My congratulations to you on your return to High Office in the Government. May I be one of your first "customers"? Sir Frederick Mander sends me this letter about the position of teachers in Nigeria, and I should be most grateful if you could let me have a suitable reply that I might send to him.

Yours sincerely,

R. H. Morgan

Rt. Hon. Oliver Stanley, M.C., M.P.,
Colonial Office,
Downing Street,
S.W.1.

Copy as/enc. to Nigeria (19)

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NIGERIA UNION OF TEACHERS
(Affiliated to the National Union of
Teachers in England and Registered
in Nigeria)

P.O. Box 448,
Lagos,
West Africa.

30th September 1942.

Dear Mr. Blake,

Many thanks for your letter

Teachers in the schools of Missions, many of which are on the aided list, are resigning in very large numbers because of the conditions of service. In fact many of these schools are almost ruined. His Lordship the Bishop of Lagos (Rt. Rev. L.G. Vining) called attention to this regrettable fact in his Address at the Anglican Synod in May last. There are indications that the position has grown worse since then. Government's attention has been called to this. Please will you call the attention of the Colonial Office in London to this situation which is almost becoming desperate?

With all good wishes,
Yours very sincerely,

(Signed) E.E. ESUA,

General Secretary.

National Union of Teachers.

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11

60

C. O.

Mr. Wilson 7.4.42

Mr.

Mr. Cox 7/4 f.s.

Mr. A. J. Dawe.

Sir H. Moore.

Sir G. Tomlinson.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

for H.C. U.K. Cox's sig

11 July 1942

Dear Creech Jones,

You may remember

that on 23rd Nov last you sent me a cutting from the 'West African Pilot' complaining about the delay in the payment of arrears of increments to mission teachers in Nigeria. We have now heard from the Govt of Nigeria who explain that owing to differences in the circumstances of the various missions and the number of teachers affected - about 2000 - this transaction was very complicated & necessitated a good deal of correspondence. In order to speed up a settlement the Director of Education eventually decided to deal with

DRAFT. Cox (5)

A Creech Jones by MP

Copy to Nigeria (2.)

FURTHER ACTION.

copy to
D.A. iff
2.F.

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NIGERIA.

NO. 67

30440/41

10

Government House,
Nigeria.

62

7th February, 1942.

My Lord,

I have the honour to acknowledge receipt of your despatch No. 375 of the 16th of December, 1941, enclosing an extract from the "West African Pilot" with regard to the distribution of the special provision of £26,000 which was made in the estimates for 1941-42 to enable the adjustment of the salaries of certificated teachers in Mission Schools.

2. The Board of Education for the Colony and Southern Provinces, at its last meeting in February, 1941, recommended that the special grant should be distributed on the basis of the difference between the actual salary paid to the teachers on the 1st of January, 1937, and the salary which would have been paid to them on the 1st of January, 1941, if they had been placed on the scale of salaries recommended by the Board in 1937, and had received regular increments on the Mission Scales in years subsequent to 1937, all salary cuts imposed during the period 1937-1941 being restored. The year 1937 was selected as no increase in the grant-in-aid vote had been possible since the estimates for 1936/37, vide paragraph 5 of my despatch No. 825 of the 18th of November, 1940.

3. The recommendation of the Board was accepted by Government, and, in applying the agreed basis of distribution, it was of course necessary to refund to certain Missions the increments which they had paid out of their meagre reserve funds to their teachers in the hope that increased aid from Government would be forthcoming. Had this not been done the Missions concerned would have been most unfairly penalised, since they would have to continue to bear the cost of these increments, while other Missions which had paid no increments at all would benefit by having all arrears of increments and salary adjustments met by Government. The amount thus paid by these Missions in increments, approximately £8,000, has been refunded and will constitute an annual recurrent charge on the grant-in-aid vote until such time as it is possible to undertake a re-assessment or to change the basis of grants.

4. Prior to any payments being made, the Missions were requested through the Provincial Education Officers to submit complete returns of the salaries of all the certificated teachers in their employ during the year 1937 to 1941. This task was rendered difficult by the fact that while some Missions had paid increments to their teachers from time to time during the period under review, others had paid increments and imposed salary cuts at the same time, and others had paid no increments at all. So many queries and misunderstandings arose that, in June, 1941, the Director of Education decided to deal with the matter direct from Headquarters. This decision secured

THE RIGHT HONOURABLE
LORD MOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W.1.

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secured uniformity of treatment, but to arrive at an equitable adjustment of the statistics submitted by the Missions was no easy task, more especially as no uniform salary scale had been adopted by the Missions. It should also be noted that the number of the teachers affected was approximately 2,000. However, early in October, 1941, payment vouchers were posted to the Missions and in most cases payments were made at the end of October, 1941.

5. The assurance given to the teachers that the Director of Education had personally supervised the distribution of the grant-in-aid had a salutary effect and very few subsequent adjustments have become necessary. The only serious complaint received regarding the distribution emanated from the teachers of the Church of Scotland Mission in the Calabar Province. This Mission had paid regular increments to all its teachers during the period under review and therefore the teachers were not eligible for any arrears.

6. Taking into consideration all the difficulties involved, I do not consider that there was any unreasonable delay in effecting the distribution of the grant-in-aid, and I trust that Your Lordship will see fit to agree with me that the insinuation in the "West African Pilot" that such delay as occurred was due to the dilatory methods of the Missions is without foundation.

I have the honour to be,
My Lord,
Your Lordship's most obedient Servant,

W. K. ...
GOVERNOR'S DEPUTY.

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DATE

RECEIVED
DATE

REGISTER NO.

1971

Question whether it will be possible to relieve the Nigerian revenues to any extent in respect of this service from Colonial Development funds will be considered when your expanded educational programme has been submitted but that it is not possible to forecast what the decision will be

Seick

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AIR MAIL.

NIGERIA.

NO. 32

Not Econ. 8

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- 11142
C. O. REGY

Government House,

Nigeria.

66

19 January, 1942.

My Lord,

5 Jan 1942
I have the honour to invite a reference to my despatch No. 825, dated November 18th, 1940, in which I put forward certain proposals in respect of assistance from the Colonial Development and Welfare Fund in order to enable this Government to fulfil its obligations towards the missions in regard to educational grants-in-aid.

2. That despatch has never been answered in full, but the late Lord Lloyd, in his confidential telegram (Serial No. 102 dated January 24th, 1941, indicated that the expenditure would fall to be met from local funds. That decision was not, I surmise, based on the opinion that the expenditure was not of a nature suitable for the grant of the required assistance, but was based on the policy laid down in paragraph 4 of Lord Lloyd's circular despatch of September 4th, 1940, to which reference is made in the 15th paragraph of Your Lordship's despatch of June 5th, 1941. Your Lordship has found it possible considerably to relax that policy, and the main object of this despatch is to enquire whether the application put forward in my despatch under reference may now be considered on its merits.

3. If this is deemed practicable, I should be glad to be informed by telegram whether the facts put before your Lordship in my despatch are adequate, or whether an application in a different form is necessary. I would ask for as early a decision as possible on this point, as next year's Estimates will be affected.

4. Should you decide that this extra expenditure must for the present be borne by the Nigerian Government, I hope that I may receive Your Lordship's assurance that this decision is of a purely interim nature, pending the receipt of the proposals for an expanded educational programme which I hope to lay before you shortly. That programme will, as Your Lordship is aware, depend entirely upon assistance under the Colonial Development and Welfare Act, and I hope that Your Lordship will be prepared to agree that that assistance should be extended to cover the expenditure with which this despatch deals.

I have the honour to be,
My Lord,
Your Lordship's most obedient Servant,

B. H. Auden

GOVERNOR.

THE RIGHT HONOURABLE
LORD MOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W.1.

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2, Park Street,
W.1.

30440/41.

2 December, 1941.

Dear Creech Jones,

I have been making enquiries about the distribution of the special grant of £26,000 for education which was allotted in this year's Nigerian budget and about which you sent me a cutting from the West Africa Pilot. We have no information here of any hitch that may have occurred in disbursing this sum and we are now making enquiries of the Nigerian Government.

Yours sincerely,

A. Creech Jones

P.S. I will return the cutting to you in two or three days' time.

A. CREECH JONES, ESQ., M.P.

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30440/41.

C. O.

Mr. WHITCOMBE. 15.12.41.

Mr. *Goornth. 16/12/41*

Mr.

Sir W. Battershill.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

for signed

Mr. A. J. Dawson

Sir J. Shuckburgh

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

C. D.
R 16 DEC
D 16

7
68
DS

Downing Street,

16 December, 1941.

Sir,

DRAFT. DESPATCH.

NO: 345

NIGERIA. (5 in /40)
GOVERNOR.

Copy of encl. Id 5

FURTHER ACTION.

With reference to your undated despatch received in the Colonial Office on the 25th November, 1940, on the subject of grants-in-aid to Mission Schools, I have the honour to inform you that my attention has been drawn to the enclosed extract from a recent issue of the "West African Pilot" regarding the special provision of £26,000 which was made in the Estimates for 1941/42 to enable Mission teachers to be placed on the salaries, with effect from the 1st April, 1940, which they would be drawing had they received their increments on due date.

2. I should be obliged if you would inform me, by air mail, of the present /position

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23/1/41

My dear Cox

What is the answer to the
enclosed cutting from the West Africa
Pilot?

Thank
You sincerely

M. Greenwood

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copy No 4 (D) 2c.

THAT £26,000 TEACHERS' GRANT.

71

Last March His Excellency announced that the Government had decided to make a special grant of £26,000 for education and that the grant was made to enable the Missions to put some teachers on their legs, having been incapacitated to do so over a number of years because they were financially embarrassed. It was further promised that the grant would be distributed as soon as arrangements were completed with the Mission authorities.

All these promises were made over six months ago; they have not been fulfilled. It appears as if the Missions are not so keen on working out their schemes with the minimum of delay and the teachers long and hope in vain. Dilatory tactics seem to have given way to action.

Some people think that if the grant was not intended for teachers but for building Missionary premises or to help defray their travelling expenses to and from their Native countries, the complicated accounts would have been worked out long before now and the money all spent up! Sadly, the grant is to benefit the teachers who are mostly Africans, and that possibly makes all the difference. This is one way of looking at this issue.

We implore the Government to step in and relieve the situation. The grant comes

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comes from the Government; therefore if the Missions will not wake up and act in the best interests of the teachers, then the donor of the grant has the right to act directly. Such intervention should do the Missions and teachers a lot of good.

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GOVERNMENT HOUSE,
LAGOS, NIGERIA.
June 16th

Personal and Confidential

9 am
1940

My dear Lord Hoyme,

Many thanks for your letter of June 3rd. To deal with the question of Morris and his staff first. There is no question of "letting Morris retire". He has no desire to do so, and indeed would prefer to come back for yet another tour. I should judge from your letter that the Advisory Committee are not altogether satisfied with him, and would like to see a younger man in. Personally, I am well satisfied with Morris. He is mentally vigorous, with a pleasing independence of outlook that I find very refreshing. He is a very useful member of Executive Council, and has done some excellent work as Chairman or member of Committees dealing with other than purely educational matters. While he realises that his staff is weak (Herbert is quite useless, and Bieneman not outstanding) he is inclined to think that he could, even without any strengthening of his staff, take on the preparation of the required programme. I suggest that I should discuss the whole question with Dawe when he comes out.

2. As regards the financing of existing services from the new Development and Welfare Vote, may I try and put my point of view from a somewhat different angle? Having read my printed despatch you will not be surprised at my saying that the new scheme, with its abandonment of the deadening policy of "individual self-sufficiency", is belated, and should have come several years ago. The result of the delay in adopting a more enlightened policy has, in the case of the developmental services, been the obvious one, that development has been held up, and the remedy is equally obvious - new money to provide extended services. This has also, in part, been the result in the case of the social services. But there has also been another result. Expansion of these has in some cases been unavoidable, in spite of the lack of funds, and either the Government has taken on recurring expenditure which it cannot really afford, or it has somehow or other managed, by temporary expedients, to expand the service but to avoid paying the bill!

There are in Nigeria very clear instances of both these results. Since I came here we have committed ourselves to additional recurrent expenditure of well over £100,000 a year on improving the conditions of service of Railway and Colliery Employees. Most of these improvements were made in prosperous years, but, on the long view, we could not really afford them. But they were inevitable - indeed they were not much more than the bare minimum necessary to avoid serious and thoroughly justifiable strikes. The instance of the second result is of course that of the school teachers. As you quite justly observe in your savings telegram no 101, the result of our present system is that the missions can (if they can find the cash) expand their activities without asking our leave, and

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GOVERNMENT HOUSE,
LAGOS, NIGERIA.

then present us with a bill which our rules oblige us to accept. This is what has happened, and we merely refused to pay the bill until we were faced with the alternatives of ~~xxx~~ paying what we could not afford or having our educational apple-cart upset.

May I suggest that the only honest (and indeed the only practicable) course is to admit quite frankly that the reform should have come years ago, that its delayed arrival has, in some colonies, forced the Governments either to accept recurrent expenditure which they could not afford, or, in order to avoid that expenditure, to adopt temporary and undesirable expedients which could only have the effect of postponing it. Once we have faced the facts and made that admission the corollary must surely be the acceptance of the principle of making the action of the new vote in part retrospective. I will discuss this with Dawe, and perhaps it would then help if I were to embody these views in an official despatch.

*Yours sincerely,
B. H. Burdett*

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EXTRACT FROM "DAILY SERVICE" NIGERIA 14th Feb. 1941.

The Daily Service welcomes the news that the Government has decided to increase the Education Vote by an additional grant of £26,000. It recalls the "courageous step" taken by Mr. Hussey when as Director of Education he recommended that a seat on the Board of Education should be given to the Nigerian Union of Teachers and suggests that the time has now arrived when this representation should be increased, at any rate by including a teacher for the Eastern Provinces.

77
END

The Eastern Nigeria Guardian, February 8th, suggests that there is a tendency to discriminate against African-founded schools i.e. schools which have been founded by private enterprise. Again, the Gold Coast is used as an example:

".....In the Gold Coast, for example, the system of placing schools on the Assisted List is certainly encouraging, as efficiency is the criterion in the main, outside of the fulfilment of certain conditions, such as the possession of Certificated or trained teachers and the necessary materials for instructions. In this country, the opposite is the case. A school may be recognised but not Assisted, even though it might possess qualified teachers and if the proprietor is so unfortunate as to meet with financial difficulties, the school is closed down, and the pupils denied of that sound training which they should have had. We therefore appeal to the authorities, to give this question a most pathetic consideration."

(Colonial Press Summary No 36 dated 1.5.41. page 15)

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SECRET NIGERIA

1943

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No. 30453

CLOSED
UNTIL
1972

SUBJECT

CO 583/261

FUTURE POLITICAL DEVELOPMENT
OF NIGERIA

Previous

1940

Subsequent

1944

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1. Nigeria - Conf - 27.11.42 2

Sir A. Dawe.

with the files of Sir A. Dawe

There is no need to comment at length on Sir B. Bourdillon's further memorandum. It is an extension of his 1939 memorandum in the light of Lord Hailey's memorandum. But it takes the form of a further request for opinions from Administrative Officers, and these have no doubt now been received. I gather that there is some question of Sir Bernard writing a further memorandum while he is on leave. Whether he does or not, the whole policy will no doubt be discussed with him and the new Governor will no doubt be given an opportunity of submitting his views to the Secretary of State after he has been in Nigeria long enough to form them. Thus some further delay is inevitable before concrete proposals for political development can be put forward. It is to be hoped, however, that this will not last beyond the end of the present year.

The series of memoranda on these files deals mainly with the development of Native Administrations, their relations to the Central Government and the development of political responsibility in Nigeria. Little is said about Municipal Administrations and their relations to the Central Government and future legislative bodies. That is one of the subjects down for discussion with Sir B. Bourdillon, and no doubt the new Governor will be asked to include this in his consideration of future constitutional reforms.

If you agree, I think it might be useful if a short summary of the issues involved were to be prepared in the Department. This may be of use to anyone coming new to the subject and will, in any case, help as a document of reference to the memoranda on these files.

ABC
7. 6. 43.

I quite agree that a short summary would be valuable.

When it is ready I should like to send copies to the Secretary of State and Sir George Gater, together with copies of the memoranda, so that they will be forearmed against discussions with Sir B. Bourdillon.

Atome A.D.

7th June, 1943.

Sir G. Gater.

2

Sir B. Bourdillon's proposals for the future political development of Nigeria will come up at Friday's meeting, and I am therefore sending forward the memorandum referred to in the above minutes together with copies of Sir Bernard's printed memoranda.

As Sir Bernard has not finally crystallized his proposals

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proposals, I imagine that Friday's discussion will deal rather with procedure than the actual substance of what Sir Bernard is suggesting; but the attached may be useful as a brief statement of Sir Bernard's ideas, which have the general support of Lord Hailey. (See also on 30560/43 below).

3

ABC



30. 6. 43.

I have retained a few copies of M. Cohen's note.

30.6

The Sgt saw Sir Bernard's affidavit meeting - should be 2.7.

Sir G. Gater.

At the meeting on July 2nd, Sir B. Bourdillon proposed to the Secretary of State that he should write a confidential memorandum setting out his constitutional proposals in detail and an open despatch in which they would be briefly summarised and the appointment of a Royal Commission to consider them recommended. The open despatch would be published. The Secretary of State expressed some doubt about the procedure about the open despatch and said that he would like an opportunity of considering this further.

I think that Sir Bernard intends to submit the draft of the despatch to the Secretary of State, but if the writing of such a despatch is not likely to be approved, I suggest that it would be as well for Sir Bernard to be informed accordingly now. There is everything to be said for his writing a confidential memorandum with the substance of his proposals, but I feel that it would be reasonable to defer any further discussion of the procedure until Sir Arthur Richards arrives and this can be discussed with him.

I submit for consideration the draft of a letter informing Sir Bernard accordingly.

ABC

3. Sir B. Bourdillon 5.7.43. 3.7.43.

Since the above was dictated Sir Bernard Bourdillon's letter of the 3rd July to the Secretary of State has arrived. I have therefore redrafted the letter to Sir Bernard.

(I suggest that Sir Bernard Bourdillon's letter should

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should be attached to this file which might be made secret).

78c 4

W. Cohen,

5.7.43.

? You will arrange for the file to be made secret

C. Hawley

4 To Sir B. Bourdillon

12.7
10.7.43

3 Extract from note on discussion with Sir B. Bourdillon - on 27.43.

5 Extract from subjects for discussion with Sir B. Bourdillon

6 Extract from note of discussion between Sir A. Jave & Sir B. Bourdillon - 10.6.43

7 Note of a discussion with Sir B. Bourdillon - 22.6.43

8 Extract from note on discussion with Sir B. Bourdillon on 27.43.

Seen. A.M. 16.7
Sir A. Jave 1. En 3, 4 and
John Kilm
78c 16/8

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9	Sen B. Bordella	13-7-43	5
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Abstract from letter (C.56) from Sir A. D. D. to Mr. Williams. Sir A. D. D. Stanley

6

I see that it is stated in this week's "West Africa" that the Governor of Nigeria, in his farewell message, stated that he would draft his scheme of constitutional reforms.

Have we yet got a copy of the text of this message? To the best of my knowledge, the Secretary of State was in no way consulted by Sir B. Bourdillon about making any statement foreshadowing constitutional reforms.

A.D.D.

29. 5. 43.

No copy of this message seems yet to have reached us. The arrival of the case in duty to week end, has been searched with negative results.

& this morning

In the course of his p.f. about his coming home - Sir B. Bourdillon said (20 March) that he had brought home all pp about Secretariat & Constitutional reforms & work on them here, and (8 May) told he had been at least a month's work to put in on the Constitutional question when he got here. This comes refers also to his

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going off quietly & leaving a message for
publication but does not suggest to be
interested to refer in the message to
Constitutional plans.

As a matter of fact I doubt whether this
reference will do much harm. The impression
has been given in reply to recent
P.Q.'s to the S.J.S. is concerning the
Constitutional gp. in consultation with
Gov't. So expectations of something being
done sometime have already been
aroused. (Dated 21.5.43)

X See esp. P 9 of 14 Apr (33632/PQ.1/43)
R.H.

|| Extract from personal letter from Col.
Stanley to Lord Swinton — 11.6.43
no endorsement - publicity.

7

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presumably it will not be possible to make further progress until Sir Arthur Richards has himself been in Nigeria long enough to enable him to base on personal experience his judgment regarding both the proposals themselves and Sir Bernard's suggestion as to the procedure to be adopted in connection with their publication.

The problems which these proposals are designed to solve and the issues involved in their solution are discussed at length in Lord Hailey's General Report as well as his Nigerian Report, both of which take full account of Sir Bernard's two earlier memoranda. It seems unnecessary to rehearse at length the arguments which have been put forward in these various documents and in the note which I have prepared I have merely tried to relate Sir Bernard's specific proposals to the general problems already propounded. References in the note to Lord Hailey's report are to the General Report unless otherwise indicated.

Sturges
13.10.43

(Copies of Sir Bernard's two earlier memoranda and of Lord Hailey's General and Nigerian reports are below)

Sir Bernard Bourdillon's memorandum at No. 13 is an important document. It is the third and final memorandum which Sir Bernard has written on constitutional reforms in Nigeria and it is the fruit of his experience of the country and of consultation with a large number of Administrative Officers. It may be taken as representing the local view as to the proper line of constitutional development. It covers the same ground as Lord Hailey's memoranda and, speaking generally, the objectives which it seeks to attain are those favoured both by Lord Hailey and by this office. Sir Bernard summarises his objectives in chapter 1 of the memorandum. They are; to widen the basis of

representation

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representation in the Legislative Council and to secure more adequate representation for the peasant producer; to secure direct representation for the inhabitants of Northern Nigeria; to associate the Native Authorities more closely with the Central Government; and to abolish the distinction between official and unofficial members of the Legislature. The first three of these objectives are closely related to each other and would be generally accepted as the desirable aims of constitutional reform in Nigeria. The fourth objective is one to which Sir Bernard personally attaches very much importance. Up to now Nigeria has been governed by a benevolent autocracy of officials. At its best this has taken the form almost of a squirearchy. At its worst it has tended to give too much weight to the rigid and rather inhuman outlook of the Secretariat. The day of such autocratic government is passing and more and more educated Africans have got to be brought into the administrative machine. Anything which has the effect of minimising the distinction between officials and unofficials on legislative bodies is therefore to be welcomed.

To achieve his four aims Sir Bernard proposes the establishment of Regional Councils, preferably, but not necessarily, three in number, with the existing Legislative Council, enlarged, as a central body or second chamber. The members of the Regional Councils would be officials, representatives of the Native Authorities and other unofficials, but the distinction between officials and unofficials would be abolished and instead the membership would be divided into ex-officio members, elected members and nominated members. The ex-officio members would be officials and possibly also representatives of the Native Authorities. The rest of the members would, wherever possible, be elected rather than nominated. Election would not be by the present system of franchise except in Lagos and Calabar where it exists already, but by some form of popular selection adapted to the circumstances of the area involved. Where political development was not sufficient to justify the use of such a method, nomination would have to be retained. The Central Council would consist of ex-officio members, including the official and unofficial members of the Executive Council, of members of Regional Councils who might be chosen by the Councils by ballot, and of other elected, or selected, unofficial members not drawn from the Regional Councils. The Regional Councils would have limited powers of considering and approving legislation and would be consulted as to the annual budget, which would be presented to them showing expenditure by regions as far as possible. None of the Councils would have an official majority and the Governor would be given power of certification.

Mr. Parkinson analyses the principles underlying Sir Bernard's proposals in his most useful note at No. 15, in which he calls attention to two important points :-

(1) It will be necessary before embarking on this constitutional reform, to define more clearly the position of Native Authorities. Lord Hailey and Sir Bernard hold the view that Native Authorities should be developed as local government bodies rather than as part of the Central Government. If this view is accepted, as it presumably will be, it must be recognised that Native Authorities cannot be the sole legitimate channel for the representation of native interests. This is implicit in Sir Bernard's proposals, but as Mr. Parkinson points out, officers in the north are still acting on the principle that the Native Authorities are the Government. At some stage a definite announcement on this point will be

required

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required and it will no doubt give rise to difficulty with the Smirs.

11

(2) As Mr. Parkinson says, Sir Bernard's scheme will do little to satisfy the educated Africans in the southern towns and particularly at Lagos. The scheme has no relation to the ideas for political advancement put forward in Azikiwe's recent memorandum, which no doubt represents the general aspirations of the more advanced of the educated Africans. Many of them may, moreover, regard it in one sense as a backward step, since it would greatly increase the representation of the rest of the country at the expense of the educated fringe. The memorandum says nothing about the development of municipal government, in which field there is probably most scope for educated Africans, nor does it say anything about the democratization of Native Authorities themselves. These important matters are discussed at some length in Sir Bernard's comments on Lord Hailey's memorandum at No. 18 on 47100/10/43, but these comments contain no concrete proposals for future development of local government bodies. I will return to this point later.

The following points in Sir Bernard's proposals seem to require special comment :-

(1) In chapter 3 of the memorandum Sir Bernard suggests that Lagos should be included in the Western Regional Council, but that that Council should not be overweighted with Lagos members. The representation of Lagos is bound to give rise to difficulty, in view of its present preponderant position in the legislative machinery. In paragraph 61 of his memorandum Lord Hailey suggests that if the Regional Council idea is pursued, the town of Lagos should constitute a separate political enclave, the Colony districts outside the town being grouped with adjoining parts of the Western Provinces.

See 1 in 47100/10/43

(2) Sir Bernard proposes that, in addition to officials and representatives of the Native Authorities, the Councils should have members representative of particular interests, e.g. transport owners, produce traders, the professions, tin miners, etc. in the case of the Regional Councils, and in the case of the Central Council a trades union member, representatives of the legal and medical professions, etc. I agree with Mr. Parkinson that such representation of particular interests is in theory undesirable and may give rise to difficulty when political development is more advanced. But if Sir Bernard's objective of substituting democratic selection or election for nomination is to be attained, as it is obviously desirable that it should be, it will probably be necessary at first to resort to this representation of particular interests. Without it, selection or election would in most areas be difficult at present. I suggest, however, that it should only be a temporary expedient until selection or election on a broader basis is practicable.

(3) In chapter 8 of the memorandum Sir Bernard suggests that the Central Council should meet at some place other than Lagos. No doubt there is much to be said for this, but I feel that it would be wrong to incur the very large capital expenditure which would be involved when money is needed so much more urgently for the expansion of social services.

(4) The financial powers to be given to Regional Councils are a point of the greatest importance, as Sir Bernard recognises. The proposal is that the

Regional

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Regional Councils should merely be consulted about the annual estimates. It is not intended that they should have powers to vote money and supplementary estimates would not be laid before them. There is no suggestion of a division of financial responsibility, as for instance between the Central Government and the local government bodies in this country. Without some such division, regional political power cannot be a reality. Sir Bernard's idea is no doubt based on the principle of gradual development. Regional Councils would eventually obtain full legislative and financial power within their own areas and regional administrative machinery would have to develop under them. This is the only logical development of the Regional Council idea. The danger which would have to be avoided in the early stages would be the holding up of desirable legislation and expenditure while the views of the Regional Councils and the Central Council were obtained. The administrative machinery of Nigeria is already cumbersome. It is important that it should not be made more so.

(5) As I have already pointed out, the memorandum does not deal with the development of municipal government or the democratization of Native Administrations by giving an increased place on them to educated Africans. This is a most important gap and indeed the most promising way of developing political responsibility and of giving educated Africans the feeling that they are playing a greater part in the government of the country seems to lie, at the start at any rate, in the gradual evolution of local government. This is the most important feature of stage one in the plan for constitutional development in West Africa recently drawn up by Mr. Williams and discussed by the Secretary of State. If the scheme is to be made more acceptable to local educated opinion, it seems essential that the development of local government should have a large part in it.

Copy h/m
in 33727/43 No 11

As far as immediate action is concerned, the question for consideration is the procedure to be followed in discussing Sir Bernard's proposals. Sir G. Gater has informed Sir Bernard that he would like to talk them over with him before the Secretary of State's return. Possibly Lord Hailey's views should also be obtained. This discussion would presumably be ~~with~~ the substance of the proposals, and not ~~with~~ the procedure for considering them and the possible appointment of a Royal Commission, about which the Secretary of State had correspondence with Sir Bernard during the summer. The Secretary of State will no doubt wish after his return to discuss both the substance and the procedure with Sir Arthur Richards and Sir Bernard and copies of Sir Bernard's memorandum and the other documents should be given to Sir Arthur Richards after his arrival.

No 4

I suggest that as an immediate step copies of the constitutional memorandum should be made and one sent to Lord Hailey, who might also be given Sir Bernard's comments on his memorandum which are at No. 18 on 47100/10/43. Possibly a meeting to discuss his proposals with Sir Bernard might be arranged towards the end of next week.

ABC
14. 10. 43.

Sir George Gater.

The above minutes and the note give a fairly

3

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fairly thorough analysis of Sir Bernard Bourdillon's proposals. I will not comment on them for the moment.

The immediate point is that in (14) you suggested to Sir B. Bourdillon that you might have a talk with him before the Secretary of State returns in order to clear the ground. If you still wish to do this, you will no doubt like to fix the meeting without further delay.

A.S.

15. 10. 43.

M. Cohen.

- (1). Think that we should have a discussion with Sir B. Bourdillon if possible on Thursday of this week.
- (2). Copies of the papers should be sent to Lord Hailey, so that he will be able to take ^{part} in the discussion with S. of S. Our meeting with Sir B. Bourdillon should be without Lord Hailey.
- (3). Arrangements for meeting on Thursday should be fixed with M. O'Brien.

M.C.
18.10
at once.

A.O.F.R. Bulletin copy taken
Sir Arthur Dore. 20
Sir Gery. 20

I enclose your copies of Sir Bernard Bourdillon's final proposals for constitutional reform in Nigeria for use at the meeting to be held at 12 noon on Thursday, Oct. 21st

M. Cohen
19.10.43

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16. Note of meeting held in Sir D. Bates's room
on 21.10.43.
M. Cohen.

14

You will wish to send a copy of
the note of last week's meeting to Sir
Bernard Bourdillon - letter herewith.

17 To Sir B. Bourdillon - w/c 16 - Parkinson
26/10
27.10.43

Sir A. Dawe.

I submit herewith the record of the meeting held
last week to discuss Sir Bernard Bourdillon's final
memorandum on constitutional reform in Nigeria. The
memorandum is at No. 13.

The memorandum is analysed in Mr. Parkinson's
note at (15) and my minute of the 14th October above
and also in the draft note of the discussion. It may,
however, be useful briefly to summarise the main
points which arise from these documents.

The objectives stated at the end of chapter 1
of the memorandum are generally agreed to be the right
ones and the broad scheme of three Regional Councils
with a Central Council is in accordance with the ideas
formed by Lord Hailey and also with our own ideas in
so far as they have been formulated. Similarly, with
the possible exception of point (6) in paragraph 43
(chapter 12), the points which Sir Bernard considers of
the first importance seem to be entirely acceptable.
It is clearly very desirable to bring in the north, to
identify the Native Authorities with the legislative
and financial machinery of the Government, to educate
Regional Councils in financial matters and to make the
Councils as broadly democratic as possible by the
substitution of some form of popular selection of
members for nomination by the Governor wherever
possible.

There are on the other hand certain difficulties
which are felt about the details of Sir Bernard's

proposals

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proposals. These may be summarised as follows :- 15

- (1) They include no reference to the development of local government bodies, which is admitted by Sir Bernard to be important and has been generally recognised as the foundation on which political development must be built.
- (2) They include no reference to the modernising of Native Authorities, which is closely bound up with (1) and is equally important for the political development of the country.
- (3) The position of Lagos in relation to the Western Regional Council is not clearly defined. This will have an important bearing on the attitude towards the proposals of the educated class of Africans.
- (4) While there is much to be said for Sir Bernard's desire to bring the official and unofficial members closer together, the proposal to allow official members to vote as they like on matters of policy would be bound to give rise to serious difficulty and might cause great embarrassment to the Government.
- (5) Sir Bernard has not gone into the question whether the establishment of three Regional Councils would involve the provision of any regional machinery under them. He says that he does not necessarily regard the Regional Councils as a permanent feature of the constitution, but if the Councils are to work satisfactorily even as advisory bodies, it would appear that the Chief Commissioners' staffs would need considerable strengthening.

There is also the question of the procedure for examining the proposals. Sir Bernard still wants a commission appointed, but the possible objections to this, which were brought forward at last week's meeting, are set out on page 1 of the record.

Lord Hailey has had a copy of the memorandum and a copy will be given to Sir Arthur Richards when he arrives. As the next step the Secretary of State may wish to discuss these proposals with Sir Arthur, Sir Bernard and possibly also Lord Hailey after Sir Arthur has arrived.

ABC
27. 10. 43.

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18 Bourdillon
 19 note of meeting with S. of S. - 30.10.43
 Sir G. Gate. 8.11.43 17

(22) With Spence
 (23) (24) Following our exploratory talks yesterday with Sir A. Richards I have prepared a departmental note, in accordance with your instructions, as a basis for the discussion with Sir A. Richards next week. I also submit the draft record of the talk with Sir B. Bourdillon on November 8th. I have sent a copy to Sir Bernard for his comments.

20 To Sir B. Bourdillon - w/c 19 - ABC
 22.11.43
 19.11.43

M. Thowley.

I send forward W. Cohen's note for the discussion with Sir A. Richards. Thowley retained a copy for my own use.

- 21 note for discussion with Sir A. Richards.
- 22 Political Development in Nigeria.
- 23 Lord Hailey - w/c - 20.11.43.
- 24 To Lord Hailey - w/c - 23.11.43
- 25 note on meeting held in S/S room on 19.11.43

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P. Cohen.

I enclose clean copies of the text of
the meeting with Sir Arthur Richards in
the S.P.S. room on 19/11 & discuss
constitutional reforms. You will find
a copy to Sir Arthur Richards.

After the other copies have been
included in the file (Mr. O.G.P. Latham
has already received one) then you may
be put by

[Signature]
20.11.43

Mr. Osborne 20/11 " copy taken
Mr. Penning 1/12 " " " " " " " "

Thank you C.H.

In my wish to you C.H.

2/1/12

Be
30/11

[Signature]
1.12

PK

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Mr. Osborne.

Sir A. Richards has had a number of discussions recently with Lord Lugard on constitutional questions in Nigeria. In the course of them Lord Lugard asked if he may see Sir Bernard Bourdillon's printed Memoranda on the subject. Sir A. Richards said that as they were confidential documents he must ask the Colonial Office. The three documents in question are attached. Two of them refer to Lord Hailey's Memoranda, but I understand that Lord Hailey has shown these to Lord Lugard privately and confidentially.

I can see no objection to letting Lord Lugard have copies of the Memoranda, making it clear that they are confidential documents, and I should be grateful if I could have Sir George Gater's authority for sending them to him. I do not think that we need send him a copy of Sir Bernard Bourdillon's final Memorandum.

ABC

10. 12. 43.

Sir G. Gater.

Could Mr Cohen have your authority for sending these documents to Lord Lugard?

*W. Osborne
15/12*

See page 14/12 at meeting 16.12.43

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28 *Lord Rupa* _____ 16-10-03 20

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29 memo by Commander Carrow.

21

Mr. Cohen.

The Memorandum attached was handed to the Secretary of State by Commander Carrow, Senior Resident, Kano Province, in Northern Nigeria. The Secretary of State had opportunities of discussing the future political development of Nigeria with Commander Carrow. The purpose of leaving this Memorandum with the Secretary of State was by way of being a record of the views which he developed in those conversations.

The Secretary of State thinks that the Department will be interested to read the Memorandum.

Chowley
2. 11. 43.

Read with much interest. This is a frank & clear statement of Ch. Carrow's views. Sir A. Richards may like to read it later by way of an am. file.

BC
6/11

Recd to R308 24/11

*89 & 9 sent,
Sir A. Richards 24/11*

*copy
2/12/43*

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CONFIDENTIAL.

The Residency, *29*
Sokoto,
23th January, 1943,

22

Excellency,

Future Political Development of Nigeria.

Part VII of your 'Further Memorandum on the Future Political Development of Nigeria' (dated October 1942) invites comments.

These I now submit together with extracts of two previous memoranda addressed to His Honour on the subject. The extracts form a necessary background to my argument and, to avoid undue repetition, are attached as appendices.

They show I favour reorganisation of the existing Legislative Council on the following lines :-

- (a) Three Provincial Regional Councils corresponding to the administrative areas of the three Chief Commissioners.
- (b) One Central Council, preferably reduced in size, at Lagos - until accommodation away from Lagos (possibly at Ibadan) can be provided.

2. Such reorganisation is, in my opinion, overdue and most urgent if the political development of Nigeria as a whole is to be brought back into rational channels. If not tackled soon exaggerated views, based on those unsuitable foreign tenets which are now receiving great publicity, will force Government to some course acceptable to and understood by a minority only. Such a course must inevitably lead to political difficulties and rent Nigeria into antagonistic units. As is evident in India, antagonisms that spring from fundamental differences of race and creed, tend to become irreconcilable.

3. Let me not be dubbed a "Die-hard Northern Resident" who has no sympathy with the reasonable aspirations of a virile, politically minded South. For am I obsessed with the idea that it is necessary to preserve the Northern Moslem Emirs in a limbo of false security, based on feudalism and shelter from contact with the realities of a rapidly changing world. Such is NOT the case. I am eager for political Reform in Nigeria; but it must be such as will help to weld the different factions into one whole - not planned to suit solely one part - be it North, East, West or Colony - ignoring the views and feelings of others.

4. This leads me to a major contention. Is it not possible for the problem to be discussed dispassionately, with due regard for opposing views, instead of in an atmosphere of growing tension, controversy and even abuse - each faction belittling the other and each attributing to the other unworthy, ulterior motives? Such was the case in 1927-29 during the "Palmer - Faddelley quarrels". Such again was the case at the time of the "Cameron big stick reforms" in 1931 and after. Let us do better at this so crucial moment and consider the problem without the bitterness that ignites civil wars.

5. The tendency to such discord is attributable, in my opinion, to the following causes :-

- (a) Failure of Senior Officers to avoid "taking sides" and their inability to approach the matter without preconceived ideas.
- (b) Ignorance of the country on the part of Departmental Heads - men, the majority of whom have *never* served as juniors, who by virtue of *their* office become submerged in the Colony atmosphere from the moment of their arrival. *to illustrate this*

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this: how many of the existing Heads of Department has the present Sultan met ?

- (c) Insularity and reserve on the part of Northern Officers who are still inclined to regard the Emirates as the 'Sacred North'. Incensed by the seeming habit of most critics to regard the Northern Emirates as "backward places in which progress is impossible", they come in time to resent all criticism.
- (d) The unification of Departmental personnel, which followed the amalgamation of Northern and Southern Nigeria, eliminated technical officers with any adequate knowledge of language and divorced them from sympathy with the cultural issues involved.
- (e) With the seat of Government situated in Lagos, the Governor and his principal advisors are unduly subject to the prejudices and bias of the small minority residing in this important port. Life in the confined area of the island and environs must result in an unsympathetic attitude to remote areas.
- (f) Failure on the part of educated African opinion in the South and the Moslem Emirs in the North to make any attempt to meet, to understand each other and each others problems. For this we, the administrators, are probably largely to blame and have set a bad example in our own attitude vis a vis each other.

Political Reform

6. I repeat must come. It is inevitable. Even if a certain diehard minority thought otherwise, it is surely patent that political opinion, not only in Britain but in America, will force the issue. Let us, therefore, from our expert knowledge work out an acceptable plan and introduce it before some foreign method of government is imposed upon us, whether we like it or not. As Your Excellency rightly says "quid dat qui cito dat" — I would add: if we "rest on our oars" much longer, and refuse to "pull together", we shall not have the option of being choosers of our fate. In the plan we should propose, those holding extreme views, will have to moderate them and compromise in the interests of the whole country. Surely this is not too much to ask at a moment which, for Nigeria, is in point of fact "the end of the beginning".

7. Since first I arrived in 1919 I have been doubtful whether the Lieutenant-Governors (now Chief Commissioners) served a useful purpose. At that time Kano Province included Katsina, Katagum, Lisau, Zangare, and Daura. I well remember feeling, when the first four were lopped off, in 1927, Government was moving in the wrong direction — it would have been wiser to leave Kano alone and build up the smaller provinces into correspondingly large units. It seemed to me this reduction of Kano was not unconnected with the fact that the Lieutenant-Governor who effected it was jealous of the power and position of the Senior Resident in Substantive Charge — not to any real necessity, as was put forward, for the Senior Resident to be in direct charge of Kano Emirate. Similarly when Kano Province was further reduced in 1934, by the excision of Daura, it was merely an expedient to justify formation of a ridiculous Katsina Province and so meet the Emirs' unfortunate demands "to have his own Resident".

8. The policy for the last 15 years has undoubtedly been to reduce the position of the Senior Residents and remove all real distinction between them and Residents. This I consider a grievous mistake. It has played into the hands of forceful Chief Commissioners who have, as a result, been able to pigeon-hole views not in accordance with their own and [perhaps unconsciously]

withhold

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withhold from the Governor the fact that their opinions were not always unanimously supported by their Senior Staff.

24

9. My feelings are patently abolitionist. NEVERTHELESS I most definitely do not consider this the moment to put my views into effect. The break would be too sudden at a time when we propose to make such vital changes in the political structure. Furthermore, owing to the "under yer thumb" policy of the past fifteen years, there are not a sufficient number of Senior Residents (or potential Senior Residents) who could obviously take over the new posts and carry sufficient guns to make themselves felt as Provincial Commissioners of the calibre required.

10. I would recommend :-

- (a) Leave the Chief Commissioners alone — for the time being; but revise the boundaries between the Northern, Eastern and Western Provinces before the new Regional Legislative Councils are inaugurated. The coming retirement of the Chief Commissioner, Northern Provinces should give an opportunity to carry this out.
- (b) Restore Senior Residents to their former status and make a clear distinction between Senior Residents Provinces and others. Some readjustment would be necessary to provide suitable Provinces e.g. put Katsina back into Kano. ²⁰⁰⁰ ~~put~~ into Sokoto. (This latter was lopped off in the absence of the Senior Resident (myself) on leave, without his opinion even being asked.)
- (c) Make full use of the Senior Residents in an advisory capacity, e.g. appointing them to serve on committees, requiring their attendance at Central Legislative Council etc. This necessitates strengthening the staffs of their Provinces to enable them to be absent for relatively long periods. There would be no Acting Senior Resident: in his absence on leave no one could serve in that advisory capacity.
- (d) Senior Residents per se should be ex-officio members of the Central Legislative Council (as would be certain Heads of Departments) and should be required to attend. I have put this view to Sir Theodore Adams but he disagrees, his contention being — Official Members of Central Legislative Council are merely there to provide a Government majority. To this I say: say be — but in the interests of their position let the Senior Residents be there too, with a view to bringing them back into the public eye preparatory to a possible future abolition of Chief Commissioners: this object apart, you broaden the views and strengthen the advice available to both Governor and Government residing in Lagos.

11. Being in favour of political reform aimed at the effective unification of Nigeria, obviously my answer to Your Excellency's question is an emphatic YES: "persuade the Emir to say, not 'we will not tolerate Southerners advising the Governor in our affairs' but 'we insist that we, and our people should have an equal right with the South to advise the Governor in Nigerian affairs'".

Too much emphasis is always laid on the limitations of the Emirs, and their administrations; and too little effort made to bring out the innate abilities and potentialities which are theirs. I admit a non-English speaking Emir could not take a place in Central Legislative Council. Let that not hinder our

plan

6

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for Specially Nominated Members (say ten). They can be selected from any class of person (provided he be a British Subject or Protected Person) — White or Black. If this is not done, membership will be practically limited to Government Officials, Commercial or Mission Members and Chiefs.

This is NOT good enough. We must somehow open the door NOW to some representation outside the Chiefs. Probably ten such persons could not be found at first — in which case let there be no hurry to fill all ten places.

(b) Departments will be represented by Assistant or Deputy Heads : Such men must be selected from those who have served in the Northern Provinces and know something of its conditions.

20. I know too little of the machinery for passing the budget to offer much comment. But, anyway to start with, I consider the most satisfactory way would be to leave the budget in its present form, (its actual set out can obviously be improved to give some detail — now lacking — as to how the money is being expended), and have it discussed in all the Regional Councils before being passed by the Central Council.

It must be remembered these Regional Councils will take much working up, and — anyway in the North — there will, for a long time, be language difficulties. Let us NOT overstrain them to start with or they will break down, and be abolished as a result of popular clamour and criticism before they have started to function. Once they have settled down, solved their teething difficulties and found a suitable procedure, it will be easy enough to add to the work they are required to do.

21. To guide, help, teach these new Regional Councils will be the most important duty of the Chief Commissioners. It will take up most of their time and the time of their Provincial Secretariats. An obvious readjustment in the duties of the latter should be effected — circulars, and much other routine correspondence, should be distributed direct from the Nigerian Secretariat to the Provinces, and vice versa : it is absurd that circulars should be issued from the Chief Secretary to the Secretary Northern Provinces and there in the latter's office be formally further endorsed before distribution to Residents ! I have noticed with pleasure during the last year an inclination on the part of the present Chief Secretary to abolish this intermediary step ! This may not seem strictly relevant to the subject under comment but I submit it is, because if the Chief Commissioners survive let us at least make proper use of their services and let their Secretariats consist of good men, European and African, studying and working to assist those political developments — not office hacks turning out routine matters which can suitably be handled by a branch in the Nigerian Secretariat.

22. In conclusion I would again emphasize the urgency of the problem and the need for action. We must have political reform and we must (a) give politically minded Southern Africans reasonable opportunities to take their share in the future of Nigeria (b) teach and/or force the Muslim Emirs to take a similar part.

Furthermore, particularly in the South — though I believe the North has a lesson to learn on how to administer their large towns e.g. Kano, Zaria etc with their Sabon Gari — African leaders must learn to start at the bottom of the ladder, e.g. in town councils / of which there should be more and with more responsibility — Lagos will, I hope, soon show the way ? /;

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at Provincial Councils i.e. Welfare and Development Boards and bodies of that kind; at Regional Legislative Councils. They must not aim straight away at the top i.e. membership of Central Legislative Council regarded as the Nigeria House of Parliament. But if we only offer them this last, and that grudgingly, what can be expected?

We have got to show a new approach to the subject, and change our attitude to the Africans or there are "breakers ahead".

I have the honour to be,
Your Excellency's obedient servant

H.C.
Senior Resident.

His Excellency the
Governor of Nigeria.

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Extracts from a Confidential Memorandum
[No. 5456/12 dated 12.2.42] from Resident
Sokoto to Secretary, Northern Provinces.

Future Political Development of Nigeria.

x x x

2. The history of the present Legislative Council, and of the 'Council of Nigeria' which preceded it, is reviewed in paragraph 14 of His Excellency's Memorandum. It is pertinent to remember that some of the more important Mohammedan Emirs of the North were members of the 'Council for Nigeria' - though, in practice, they did not attend. When the present Legislative Council was introduced these Northern Emirs' representatives were deliberately excluded by the late Sir Hugh Clifford on the grounds :-

- (a) that the appointment of such Emirs served no purpose since they could not usefully attend and take a proper part in the debates of the Council - a view with which His Excellency agrees vide paragraph 15 of the Memoranda;
- (b) that adequate provision was made for the representation of their views by the presence on the Council of the Lieutenant-Governor (now Chief Commissioner) and a number of Residents.

As to (b) I think it is unfortunate that so few Residents from the North have normally attended the meetings of the present Legislative Council. This was due chiefly to the distance, the difficulty of travel and inconvenience of long absence from the Province, but the fact remains that attendance from the North - over a number of years - was usually limited to the Chief Commissioner and such persons as the Secretary Northern Provinces, and Residents Ilorin, Minna etc. The fault lay entirely with the Residents of the North, who should not have passively accepted their invariable "excusal from attendance", but the result is that the Northern Emirs have remained to a great extent ignorant of the existence of the Legislative Council, its membership and its activities.

3. Bearing this in mind, I doubt - with due respect - the complete accuracy of His Excellency's statement, in paragraph 14 of his memorandum, that "The Emirs are at present quite content with this state of affairs but they will not remain so for long". They are content to the extent that they are almost completely ignorant of the position, of the views expressed by certain sections in the South and frequently to be read in the local press. Were they not so ignorant and did they fully appreciate the political views and aspirations held in certain educated circles in Lagos and the South they would, I feel certain, be far from content.

4. The Northern Provinces Native Authority Advisory Legislative Council, so successfully inaugurated in 1940, has already opened the eyes of some of the Emirs and I am of the opinion that their education, and change of attitude, will proceed apace. It must be remembered that so far Government to them is represented by the Governor, Chief Commissioner and the Resident - all of whom they know and usually trust; at present they have little knowledge of other political forces rapidly - I think too rapidly - developing in the South.

5. After these preliminary paragraphs I pass to a consideration of the present position. The functions of the present Legislative Council are fully reviewed by His Excellency and I agree that over a period of years it has served a useful purpose. But during the last few years it has shown signs, rapidly increasing signs, of several dangerous and disquieting features.

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The African members, particularly the elected ones, more and more regard themselves as Members of Parliament for Nigeria. They wish so to regard themselves and are encouraged and urged so to do by the local press which is entirely Southern in view and attitude. Further the elected members and the press are very inclined to be suspicious of, and antagonistic to, the Northern Empire and the Northern Native Administrations. I fully agree that the time has arrived, in fact is overdue, to tackle the problem and force it back into proper orientation before, as has happened so often elsewhere, the wrong development has gone too far to permit of satisfactory remedy.

6. I emphasize that the present development of the Legislative Council is in urgent need of a brake. This before certain vocal elements, who find support in influential circles in England, succeed by constant reiteration and the use of modern propaganda in forcing Government to permit a further unnatural political development in Nigeria, which will inevitably lead to the chaos which has occurred in other "arbitrary blocks" of the Empire. The above statement will, I realize, be probably regarded as a gross exaggeration - but I am far from convinced that it is. There are post-war conditions to consider, and the usage of political theories and catchwords which will then be canvassed and argued at the peace councils and other world conferences - this will be a wonderful opportunity, and will be jumped at by educated political circles in the South, and every attempt made to force the Government to introduce some wonderful political theory without any unprejudiced consideration whether its application is suitable for the present development of the greater part of Nigeria.

9. As a new Northern Provinces Advisory Councils (but I hope it will not remain only advisory too long) I recommend the following membership.

(a) Non-African Members:

- Chief Commissioner Northern Provinces : President.
- All Senior Residents. (they will seldom all be in the Country at the same time and I do not mean all Residents and Acting Residents of Provinces)
- Assistant Director of Education.
- Assistant Director of Agriculture.
- Senior Health Officer. (I would prefer an Assistant Director of Medical Services for Northern Provinces as used to exist)
- Chief Inspector of Mines.
- Director of Geological Survey.
- One Mining Member. (presumably nominated by Chamber of Mines)
- One Commercial Member. (presumably nominated by Kano Chamber of Commerce)
- One Mission Member. (presumably nominated by the Missions).

(b) African Official (i.e. Native Administration) Members.

- Lamido Adanawa representing Adanawa Province.
- Emir Bauchi " Bauchi "
- One Emir. } " " "
- One other non- } " " "
- Emirate member } " " "
- Shehu Bornu. } " " "
- One other Chief } " " "
- NOT Emir of } " " "
- Dikwa. } " " "
- Emir Ilorin. " Ilorin "
- One Native Administration member. " Kabba "
- Emir Kano. " Kano "

Katsina.

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27 34

Downing Street,
S.W.1.

16th December, 1943.

Dear Lord Lugard,

Before he left for Nigeria Sir Arthur Richards asked me whether I could send you copies of the memoranda on political development in Nigeria by Sir Bernard Bourdillon, which have been circulated to administrative officers in the country. I am sending these documents herewith. You will appreciate that they are confidential.

Yours sincerely,

(Sgd.) A. B. Cohen.

THE RIGHT HONOURABLE
LORD LUGARD, G.C.M.G., C.B., D.S.O.

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35
Downing Street,
S.W.1.

23rd November, 1943.

Jim for A. Blom

I enclose herewith a copy of the draft notes of the meeting on constitutional reform in the Secretary of State's room on the 19th November.

Could you please let me know whether there are any alterations you would like made in it?

*Yours truly
A. Blom*

No comment

*ARL
24. 11. 43*

SIR ARTHUR RICHARDS, G.C.M.G.

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45302 ✓ Mr. Cohen The copy has been sent. [Signature]

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Notes on a meeting held in the Secretary of State's
room on Friday, 19th November, 1945.

- Present:
- The Secretary of State.
 - The Duke of Devonshire.
 - Sir George Gater.
 - Sir A. Richards.
 - Mr. O.G.R. Williams
 - Mr. Cohen.
 - Mr. Palmer.
 - Mr. Lambert.

Jan 30/27/43

The Secretary of State referred to the proposals put up by Sir Bernard Bourdillon for constitutional development in Nigeria and to the memoranda by Lord Hailey and others on the same subject. These had been seen by Sir Arthur Richards and Colonel Stanley asked Sir Arthur for his views on them.

Sir Arthur Richards said that he had read the memoranda and felt that he could join in the general approval of the proposal to establish Regional Councils. He felt considerable doubt however whether it would be possible immediately to secure unofficial representation from the North on the Central Council, as Lord Hailey and Sir Bernard Bourdillon had suggested. He had not of course the advantage of knowing the country, but prima facie his impression was that the Emirs, with their intense loyalty to the Crown, would be suspicious of any proposal which would place them under a Central Council or subject them to criticism by Coast lawyers. A similar situation had arisen in Fiji, where the Chiefs had asked to withdraw from the Council rather than be forced to sit there and listen to Indian politicians violently criticising the actions of Government.

Sir Arthur Richards emphasised that at the present time our authority in the North was derived from the support given to the Government by the Emirs and he said that if we were to take any action which might give the Emirs the impression that their position was being impugned, they might well lose their confidence in the Governor. If they were to
compelled

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compelled to send representatives to the Central Council, their attitude might be one of disapproval and non-cooperation.

Sir Arthur felt that it might be possible gradually to persuade the Emirs into acceptance of a Central Council, but he felt that it would be wrong to go too fast. He thought that it would be necessary for him to tour the Northern Provinces and in personal discussion with the Emirs to put to them the ideas underlying the proposal to establish a Central Council. He might then be able to secure their confidence and to endeavour to convince them that constitutional development on the general lines suggested was in the best interests of the Northern Provinces. This process might take time.

The Secretary of State said that he appreciated Sir Arthur's point of view, but he asked whether this would mean that no step forward could be made with regard to the Central Council. The difficulty would then be to hold the position in relation to the Lagos politicians. Sir Arthur Richards thought that it would not be essential for the north and south to move forward at the same pace. He did not feel that it should take long for him to work out suggestions for the Eastern and Western Provinces, but he felt that the process must be a slower one in the north.

The Secretary of State said that it might be possible to set up a Central Council, leaving a gap for the Northern Territories to fill later when the time was appropriate. The Council could be given an unofficial majority and this would meet the local politicians to some extent. He said that when he was in the Northern Territories he was given to understand that "Azikiwe's paper was fairly widely read and he was not sure that the position of the Emirs was quite so sound underneath as it appeared on top.

Sir Arthur Richards said that it might well be that their position was now not so powerful as it had been in the past and

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and it might be well for him in talking privately to the Emirs to put it to them that their own position required consideration and that unless they progressed with the times, they might find their position precarious. He thought that if the Governor travelled and talked to the Emirs privately and secured their confidence they would accept such views from him. He had no doubt that the Governor could, by personal persuasion, obtain their immediate approval for proposals for constitutional reform, such approval would, if forced, probably not be sincere. It would require time, education and persuasive methods, to convince them of the need for progress.

The Secretary of State agreed. He was not at all in favour of the appointment of a commission to investigate this matter and felt sure that Sir Arthur Richards was right in thinking that the proper course was to discuss these matters with the Chiefs and others on the spot and then to frame his ideas on what the procedure for making progress should be. He added that he had gained the impression that there was considerable uncertainty among officials in the North as to the Emir's position.

Sir Arthur Richards said that ^{Sir Theodore} Mr. Adams had confirmed this in his talks with him and had said that the North were full of vague fears as to the future.

The Secretary of State said that his impression was that some officials in the North had begun to feel that the Emirs were a ban to progress, but that the Emirs still enjoyed the full support of the peasant population.

Sir Arthur Richards said that our authority rested on the fact that the Emirs gave the Government their support. If one or two of the older Emirs were enlightened and progressive men, it might be possible to make an advance.

The Secretary of State said that unfortunately the older men were not enlightened or progressive. Some of the younger ones were. He said that it was essential to avoid giving

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giving the impression that the other regions were being held back because of the difficulty in making progress with regard to the North. Even if the representatives of these regions could be persuaded of the necessity for slower progress in the North, they would not accept this as a reason for delaying their own progress. Moreover, they might well accuse the Government of using the North in order to stall on the question of making progress in the other regions.

Sir Arthur Richards said that, as he had said, he saw no reason why there could not be different rates of progress for the North and the other regions.

The Secretary of State said that a start might be made with Regional Councils with a Central Council for the South, leaving a gap for the North to come in later on.

Sir Arthur Richards said that he thought that the Legislative Council should not be allowed to discuss matters concerned with the affairs of the Northern Provinces. He had the impression that the Legislative Council did not at present deal with Northern affairs.

Mr. Cohen said that this was the constitutional arrangement, but the Legislative Council did in fact, sometimes discuss the matters. Indeed, it was very difficult to avoid them, especially in connection with finance.

The Secretary of State referred to the question of granting an unofficial majority and said that Sir Bernard Bourdillon had rather brushed aside this proposal. This was the question about which unofficial opinion was most concerned in the Gold Coast, as it no doubt also was in Nigeria, and it would be most difficult to concede an unofficial majority in the Gold Coast without also doing so in Nigeria. He thought it very unlikely that, with the official vote at its disposal, Government would be outvoted on important questions. In any case the Governor would always be able to certify legislation and he did not himself feel that it would be more difficult for the Governor to do this than to enact legislation by means of an official majority in the face of

unanimous

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unanimous opposition on the part of the unofficial members.

Sir Arthur Richards said that he agreed and would not himself object to an unofficial majority. He did, however, entirely disagree with Sir Bernard Bourdillon's view that officials should be allowed to vote as they chose. This would certainly result in chaos.

The Secretary of State said that it was desirable that Sir Arthur Richards should keep in close touch with Sir Alan Burns on these matters. It would, he thought, be very difficult to allow the Gold Coast to go ahead in advance of the other West African Territories.

Sir Arthur Richards said that he felt that progress with the North would depend upon the amount of the Governor's influence on the Chiefs. If he could convince them that they were not being handed over to the South and assure them that their position would be adequately safeguarded, and if the pace were not forced, he did not see why the North should not eventually be brought in. He proposed when on tour to talk to the senior Administrative Officers and as many of the junior officers as possible to obtain their views. Once the Government's policy was settled he would make it clear to them what the aims were and he would also make it clear in matters of policy that it was their duty to accept what had been decided and act upon it, even though they might not themselves agree. It followed that the administrative organisation would have to be rather more closely knit than it was at present. He was not however, inclined to agree with Mr. Grantham that the Chief Commissioner should disappear.

Mr. Cohen raised the question of the presentation locally of Government's policy with regard to constitutional advance.

Sir George Gater said that this raised the question of the treatment of Lagos, since the Lagos politicians were likely to be the most vocal critics of any proposed reforms.

Sir Arthur Richards said that he was inclined to agree with

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with Lord Hailey that Lagos and its immediate surroundings should become a Municipality not subject to the Western Regional Council.

The Secretary of State said that Sir Alan Burns was prepared to accept something similar for Accra and Kumasi and that under his proposals they would direct representatives to Legislative Council. He thought this was wise.

Sir George Gater remarked that the development of local government bodies was not dealt with in Sir Bernard Bourdillon's proposals. He thought this a very important part of constitutional development and that it would require a closer examination than had been given to it up to date.

Sir Arthur Richards suggested that there should be an announcement sketching out Government's objectives and stating that progress would be according to the willingness and fitness of the people to advance and that the North would not be forced and further that every step would require the assent of the people concerned.

The Secretary of State said that this led him to a suggestion which he had been turning over in his mind that a White Paper should be published for the whole of West Africa setting out the objects, political, social and economic, which H.M.G. had in mind for the four Territories.

Sir Arthur Richards said that he thought that this was an excellent idea. The White Paper could perhaps sketch out the general policy and it could be left to him to fill in the blanks.

The Secretary of State said that he thought that the idea should be worked the other way round. He thought that Sir Arthur Richards and Sir Alan Burns should discuss these important matters and put up their ideas to the Secretary of State who could then, in the light of those ideas, formulate a policy. A White Paper could then be produced.

Sir George Gater wondered whether Sir Alan Burns would in the meantime be able to hold the position in the Gold Coast.

The Secretary of State said that in his talks with Sir Alan it had been agreed that it would be necessary for him to

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to discuss these matters with Sir Arthur Richards. He did not get the impression that the Gold Coast position was so urgent that it was likely to get out of hand before decisions could be taken in the light of these talks. The Secretary of State said that it was essential that the Gold Coast and Nigeria should keep in step.

Mr. Cohen referred to the position of the African unofficial members of the Executive Council. One of them was also a member of the Legislative Council and could attack in that Council measures which had been agreed upon previously by a majority in the Executive Council. It was agreed that the position was not entirely satisfactory and this was a matter which Sir Arthur Richards would look into after his arrival in Nigeria.

The Secretary of State then left the meeting.

The question of the substitution of election or selection of members of Councils for nomination by the Governor was discussed and Sir Arthur Richards said that he thought that if possible it was preferable for the method of selection or election to be defined in the constitution, since this would show that the members of Council concerned were really the representatives of the people and not nominees of the Government.

Other business.

It was agreed that a further discussion should be held and that the following matters should be discussed:

- (1) African salary scales.
- (2) Machinery for co-ordination in West Africa.
- (3) Economic development.

The meeting discussed the tentative suggestion, referred to in a personal telegram from Mr. Grantham that Mr. J.N. Oliphant might be appointed Officer in Charge of Post-war Planning. Sir Arthur Richards said that he had gone into this

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this and that his information was that Mr. Oliphant was a man of superlative ability but that he would not brook opposition from above or below and that if anyone disagreed with him difficulties began. On the whole, he felt that it would not be advisable that Mr. Oliphant should be appointed to this post.

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Sir George Gater mentioned Mr. F.E.V. Smith and asked Sir Arthur Richards whether he thought that he might be useful for this type of work.

Sir Arthur said that he was a man of drive and organising ability and could be trusted to shoulder responsibility. He thought that he had improved considerably in his handling of his colleagues. It was agreed that Sir Arthur should consider this. The salary question was touched on and it was suggested that the figure might be £1,600 or £1,700. This would have to be discussed with Sir Charles Jeffries.

Sir Arthur Richards would welcome the appointment of an Economic Adviser if a really competent man could be found. Mr. Richardson, who is going to the Gold Coast, was mentioned and it was thought that perhaps later on there might be a possibility of obtaining his assistance in Nigeria as well.

- (4) Secretariat organisation.
- (5) Purchase of mineral rights in Northern Nigeria.

Colonial Office,
19th November, 1943.

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23rd November, 1947.

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Sir Hailey,

I am so sorry to hear of your chill from which I hope you are now recovering. Thank you very much indeed for your note on Bourdillon's Memorandum on Nigeria, for which I am most grateful. I am sending a copy to Sir Arthur Richards.

(sgd) G. H. GATER

The Lord Hailey,
CCSI., GCMG., GCIE.

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WESTERN 3849.

W. Owen: Copy given to Sir A. Richards
Will you please have a copy made for Sir A. Richards.

16, YORK HOUSE,
CHURCH STREET,
W. 8.

~~W. Owen~~
22.11

25/11

45

Dear Peter

Will you please refer to your note of the 11th about Bondillon's Memorandum on Nigeria. I regret that a bad cold has kept me down for the last day or two, but I have sent you a note on the subject. As I have already delayed it, I will not wait further to have it retyped

Yours sincerely
Hailey

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Note

I need not comment on the main lines of these proposals at any length, as the central feature of Sir Bernard's scheme - the institution of Regional Councils, and the position to be occupied by Native Authorities - are in accord with the views I put forward in the note I prepared as the result of my visit in 1940. But there are some points of detail.

Sir Bernard proposes in his Introductory Note that an independent Commission should visit Nigeria and make a public enquiry on the subject. I see several difficulties here. The appointment of a Commission for Nigeria may involve the necessity for others - e.g. in the Gold Coast, possibly also East Africa; and the history of enquiries of this nature has not in the past been very fortunate. They may be necessary where there exists a controversial political situation/ and developed organs for expression of party, sectional, or other opinion. No doubt an "independent" Commission would find suitable material for its enquiries among the more advanced elements in Lagos; it does not seem to me the right agency for dealing with elements which are not as yet politically articulate - such as many of the Emirs, some of the Yoruba chiefs, and large numbers of the peoples in South East Nigeria, who have not yet any organisations capable of speaking for them.

There is nothing in the proposal for Regional Councils itself which commits us irrevocably to any form of constitution for the future. If there were, it might be proper to call in "independent" opinion regarding the proposal to institute them. Thus the introduction of a unitary Legislation for the whole of Nigeria, with representation on a "quantitative" basis, would make it difficult for us to go back to "regional" legislative or Councils; but we could always build up a unitary out of a "regional" system, if and when this appeared appropriate. (It may indeed be the inevitable solution, with the growth of political education in the North and East of the territory).

I fear that the appointment of an "independent" Commission might suggest that we are trying to plan final developments; local opinion would at all events raise the issue of what the final development is to be. It would go so far (as we know from what has appeared in the local press) as to raise the issue of Dominion status, an issue which we ourselves could hardly regard as one of immediate practical concern. I suggest therefore that the decision to institute regional councils is one which could be taken by H.M.G. without enquiry of the type suggested, and put forward on the ground that it is a necessary step in the political education of parts of the territory which have not yet had experience of legislative institutions. The consideration of the details might well be undertaken locally, if necessary with the assistance of a Chairman who has had administrative experience in the Colonies, but has not been prominently connected with service in Nigeria.

The next point concerns the functions of the Regional Councils (Chapter 2). The relations of such Councils with the Centre can take two forms. ^{The first would} ~~One~~ ^{be} ~~can~~ (as in India) ^{involve} have a definite division of spheres of legislation between the Centre and the Region. That ^{would} ~~give~~ the Region a legislative competence (whether final, as under a system of Provincial Autonomy, or still subject to executive control by an official Government) over subjects of domestic concern, leaving for the Centre the somewhat restricted but important field

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the semblance of a "free vote". It may on occasion be desirable to encourage Government officers to express themselves without reserve on questions on which Government itself has no decided view, and desires to have the widest expression of opinion. But such occasions are limited, and the most controversial subjects of debate in a representative body will be those in which action taken by Government, or measures proposed or favoured by it, come under discussion; and here it would be as ~~unusual~~ ^{unusual} as it would be impolitic to assume that Government officers can be really "free". We may sympathise with Sir Bernard's desire to prevent the appearance of the creation of an "official bloc"; but we must recognise that it is only in very exceptional circumstances that such an effort can be successful. The only constitutional remedy will remain the gradual reduction of the number of nominated officials.

The functions and composition of the Central Council (chapter 8) constitute the most critical point which these proposals present. I confess that one reason why I do not favour the setting up of an "independent" Commission, is the realisation that advanced political opinion in Nigeria will press strongly on the Commission the need for an extension of the jurisdiction, and the enlargement of the membership, of the existing Legislative Council. They will, perhaps not unnaturally, see in the institution of "regional" councils a potential menace to the position it has already attained and a diminution of the influence which educated sections in Lagos and its local press can exercise over the policy of Government. It seems to me that the answer must be, that the setting up of Regional Councils conveys no decision as to the final form which the Nigerian constitution is to take. It is a necessary step in the political education of the country, and in the orderly development of institutions of local self-government.

It is not clear from chapters 8 and 9 how many of the 40 members of the proposed Central Council will be salaried officials of Government - in other words, as I see it - an actual or potential "official bloc". This will apparently depend on the number of Heads of Departments nominated. But Sir Bernard contemplates that "essential" legislation which would be secured by an official majority, should here be guaranteed by giving the Governor the power of "certification". I have written at some length in a separate memorandum for the Colonial Office on the merits of the alternative procedures of an official majority and the power of "certification" as a means of securing essential legislation and I do not wish to cover the same ground again here. As I do not myself consider that Sir Bernard's effort to abolish the "official bloc" can in the ~~long~~ run be effective, in the sense that it will be accepted as a reality by non-officials, I do not think that he has removed the necessity for considering here ~~and~~ the respective merits of these alternative procedures. Hitherto the system of a non-official majority has held the field in Africa, even where circumstances (as in Kenya) would make it possible to provide a non-official majority which is competent in the sense that it has adequate political education and experience. We cannot therefore avoid the necessity of viewing his proposal in the light of the reactions it may have on the policy to be adopted elsewhere. I have long felt that it will be advisable for the Colonial Office to consider as a separate - but highly important - issue the ~~implications of the~~ general implications of the two constitutional alternatives at the present stage of political development

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development in the Colonies. At present decisions tend, I think, to be taken in each case as it arises. Yet the issue is, as the Joint Parliamentary Committee on Closer Union in East Africa recognised, one of critical importance in the development of a system of "responsible Government".

Hailey 20/11

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POLITICAL DEVELOPMENT IN NIGERIA

Attached is a copy of a note prepared for the discussion with Sir Bernard Bourdillon earlier in the summer, in which his proposals and those of Lord Hailey on political development in Nigeria are summarised. In connection with paragraph 9 of the note, which deals with the question of admitting Africans to the administrative service outside the Secretariat, it is to be noted that the Nigeria Government has since accepted proposals by a local committee to this end and that this decision has been welcomed by the Secretary of State.

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POLITICAL DEVELOPMENT IN NIGERIA

The Secretary of State is to discuss with Sir Bernard Bourdillon the future political development of Nigeria. Both Sir Bernard and Lord Hailey have written memoranda on this subject, which, while they do not contain concrete proposals for constitutional reform, indicate the general conclusions of the writers as to the lines which the development of responsibility should follow. Sir Bernard intends to crystallize his ideas in a paper which he will compose during his leave, but this has not yet been written. A very brief statement of the conclusions emerging from these memoranda may therefore be useful. It should be noted that Sir Bernard's and Lord Hailey's views on the lines of political development in the Territory are very similar.

2. The three main problems which have to be faced are:-
- (a) How to devise legislative machinery which will secure proper representation for the great mass of the population and may thus form the basis for the gradual development of greater political responsibility.
 - (b) How to bring the native administrations into the legislative machine; and
 - (c) How to satisfy the political aspirations of the educated Africans, thus preventing the development of a conflict between them and the native administrations.

3. (a) Political Development. Pages 1 - 25 of Lord Hailey's memorandum contain a comprehensive survey of the different systems of native administration. The territory falls into three main areas; the north, predominantly Moslem, with strong and authoritative emirates, little place as yet for the educated African, and little contact with the politically more developed south; the west with well developed native administrations in which custom binds the chiefs to act on the advice of their councils and the educated, more progressive and younger men are playing an increasing part; and the east with rudimentary native administrations divided into very small units where however the growth of progressive societies among the educated youth affords prospects of future development. The diversity of the territory, in climate, race, language and political development, is the main problem to be overcome in constitutional reform.

4. On pages 8 and 9 of his 1939 memorandum Sir Bernard shows why the present constitution is unsatisfactory. The existing Legislative Council controls finance in the Northern Provinces as well as in the East and West, and it also in effect, although not in theory, legislates for the whole Territory, including the North. But the North has no African or unofficial members on the Council, whereas the Eastern and Western Provinces have twelve African members between them. The Emirs have hitherto accepted this and have indeed been encouraged by administrative officers in the North to regard contact with the South as undesirable. Both Lord Hailey and Sir Bernard are strongly opposed to this separatist ideal.

5. Sir Bernard does not believe that adequate representation of the North should be gained by an extension of the present Council. He thinks that natives of the North would find it difficult to compete on equal terms with representatives from

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suitable employment for the educated, but also to have a part in a legislative system aiming at a greater degree of political responsibility.

9. Sir Bernard has attempted to give a greater sense of responsibility to the African members of the Legislative Council by encouraging freedom of debate, and two African members have now been added to the Executive Council. Both Lord Hailey and Sir Bernard emphasise the importance of increasing the numbers of Africans in senior posts under the Central Government and they both express doubts as to the present policy of excluding Africans from administrative posts outside the Secretariat. This exclusion is based on the theory that the British administrative service is a framework to be gradually reduced as its functions are taken over by the native administrations themselves. But this process is bound to be a very slow one and if self-Government is the ultimate aim, it is important that African officials should have the training in responsibility which tenure of senior posts under the Central Government would provide.

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necessarily be a permanent feature of the constitutional machinery. They might at a later stage of political development be superseded by a single Central Council. But is this view likely in practice to fit in with realities? Once the Regional Councils have been established will they not develop and create vested interests? Will not the Councils after a time become dissatisfied with their limited powers and their functions of merely approving or disapproving proposed legislation and debating skeleton budgets? Will they not demand definite powers of legislating for their own areas, of voting expenditure for their own areas and of raising local taxation? And is this not a natural development and one which should be encouraged? Once the Regional Councils have been set up, must we not look forward to a stage in the future when they will become true regional legislatures, bearing a similar relationship to the Central Government to the relationship between the Dominion Government and the Provinces in Canada or even the Federal Government and the States in the United States? If this is so, must not the setting up of Regional Councils lead ultimately to the development of three Regional Administrations under Chief Commissioners with their own technical officers of all sorts, these Administrations being subject to the Governor and the Central Government, which, with the headquarters of all the technical departments, would become the co-ordinating authority and the authority responsible for forming policy? In a country as large as Nigeria is not this the most likely line of development? It appears that before any scheme of constitutional reform involving the setting up of Regional Councils is embarked upon a clearer idea should be formed of the ultimate objectives.

(5) The development of local government bodies. Sir Bernard Bourdillon's scheme includes no reference to the development of local government bodies and this appears to be an important omission. These bodies must take two forms, municipal governments in the urban areas and native administrations in the smaller towns and rural districts. In the case of municipal bodies, the development must take the form of the granting of greater responsibility to the unofficial members and provision for the selection, or election, of these members in substitution for nomination by the Governor. In the case of native administrations, development must be towards the admission of educated and progressive Africans to greater responsibility and customary procedure must be modified, so as to adapt the native administrations to the needs of progress and development. These developments are important not only because they provide the best immediate means of political education and because the development of local government bodies is the only sure basis for constitutional development on a larger scale, but also because, in presenting any proposals for constitutional reform, it is important that we should be able to point to immediate advancement in the sphere of local government.

(6) The position of Lagos. Sir Bernard Bourdillon proposes that Lagos should form part of the western region, in view of its position as the capital, and should have larger representation on the Regional Council and also the Central Council than its actual population would otherwise justify. Lord Hailey on the other hand has suggested that the town of Lagos and its immediate surroundings should become a municipality not subject to the Western Regional Council and that the country districts in the Colony should be added to the western region. It may well be that in practice the inclusion of Lagos in the Western Regional Council would make that Council difficult to work, since the Lagos members would have the same dominant position in the Council as they at present have in the Lagos Council. It might therefore be more satisfactory for Lagos to be a separate municipality, with power to legislate for its own affairs and with suitable financial powers. Moreover this might make the general constitutional scheme more acceptable to the Lagos politicians.

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It seems desirable that this method of selection should be formally recognised in the constitution and that provision should be made in the constitutions for particular bodies to have the right to be asked to select members of the Councils. If this is not done and the constitution continues to provide for nomination by the Governor, however that nomination is worked in practice, nominated members will be regarded to some extent as merely being the Government's men. If provision is made in the constitution it will clearly have to be very elastic, with power to vary the selecting bodies as political development takes place.

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Downing Street, 59
S. W. 1.

12th November, 1943.

Am Sir Bernard,

I enclose herewith the draft record of the discussion with the Secretary of State on constitutional reform in Nigeria on November 8th. I should be very grateful if you would let me know whether you have any comments on this draft and whether there are any alterations you would like made in it.

*James Finlay
A. B. L.*

SIR BERNARD BOURDILLON, G. C. M. G., K. B. E.

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Note of a meeting with the Secretary of State on the 8th November, 1943, to discuss Sir Bernard Bourdillon's proposals for constitutional reform in Nigeria.

Present:-

The Secretary of State	Mr. O.G.R. Williams
The Duke of Devonshire	Mr. A.B. Cohen
Sir George Gater	Mr. G.E.H. Palmer
Sir Bernard Bourdillon	Mr. D.J. Parkinson.

Sir Bernard Bourdillon said that one of the most important objects of his proposals was to avoid the emergence of an unofficial "bloc" which would constitute itself a permanent opposition. It was clear that the Unofficial members did not at present regard themselves as under any sort of obligation to vote against the Government but such a development was inevitable unless the present distinction between Official and Unofficial members was obliterated at an early date. He thought that this could be achieved both by the practical devices he had suggested in regard to seating etc., and, above all, by allowing Official members the same freedom in voting for or against the Government as was enjoyed by Unofficials. He considered it relatively unimportant whether the Officials actually outnumbered the Unofficials and he had deliberately left this point open when formulating his proposals.

The Secretary of State said that if the principle of free voting was admitted and the Official members continued in practice to vote on the side of the Government, the change would amount to little. If on the other hand, the Official members showed any real independence in their voting the system would be difficult to work, since the Governor would have to fall back upon his special powers and it would be worse to have to force through a Bill by the use of the Governor's special powers than by means of the Official majority as at present. There was to his mind the further objection that the introduction of free voting would remove the only feature involving collective responsibility at present to be found in the Colonial legislative system, whereby the Official members, and particularly those on the Executive Council, like members of the Cabinet here, were bound to support measures approved by the Government even though they might themselves not fully support them. It was in the Secretary of State's view most undesirable that Official members of the Legislative Council should have an opportunity to speak as well as vote in the Council against measures on which Government had taken decisions after due consultation with all officers concerned. He was already somewhat disturbed by the lack of responsibility on the part of Unofficial members of the Executive Council who could speak and vote in the Legislative Council against measures which had been approved in the Executive Council.

Sir Bernard suggested that this objection might be met by excluding members of the Executive Council from the privilege of free voting. He also thought that if it was absolutely necessary for the Government to force the passage of a Bill it would be more acceptable to the people if this was

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done by the Governor's special powers rather than by means of the Official majority as at present. The use of the Official majority was extremely irksome to the Official members and detracted considerably from the reality of the proceedings of the Council. Under the present system Officials spoke and voted with the Government unless specifically told that they need not do so. It would be preferable that they should normally be free to speak and vote as they wished, but that the Governor should retain powers to use the whip when absolutely necessary.

Sir George Gater pointed out that a system whereby Government Officials were able to speak publicly against measures which had already been approved by the Government would be likely to react unfavourably upon the administration, the prestige of which would inevitably be affected. If free voting was extended to the Regional Councils, as Sir Bernard intended, a situation might arise in which a Chief Commissioner was opposed in the Council by one or more of his Residents. Sir Bernard replied that all three Chief Commissioners had expressed themselves in favour of free voting by Officials in the Regional Councils.

The Secretary of State said that during his recent visit to West Africa he had gained the impression that the first objective of Unofficial politicians in all the Colonies was to get rid of the numerical Government majority and that this popular feeling against Official majorities would not be relieved by granting the right of free voting to the Official members.

Sir Bernard said that if it was decided that free voting was impracticable he would favour the introduction of an Unofficial majority. He added that it was important, when comparing the local system with the Parliamentary system in this country, to remember that all Bills introduced into the Legislative Council were Government measures and never party measures; and that the Legislative Council was in effect an advisory body. The transition from non-responsible to responsible Government could not, in his view, be effected by a gradual process: when the time came there would have to be a definite step from one to the other.

Turning to the suggestion that a Commission should be appointed to consider his proposals, Sir Bernard said that in the first place there was the point of view of the Governor himself to be considered. He personally felt that it was essential that the proposals should be examined by a body completely independent of the Nigerian Government. The Secretary of State said that it would not be possible in his view to bind a Commission to consideration of a single set of proposals. As Sir Bernard had himself pointed out, the proposals did not constitute any great constitutional advance and the Government would be placed in a very embarrassing position if, in the event, the Commission recommended the introduction of more progressive reforms.

Sir Bernard said that there was also the point of view of the people to be considered. In this respect everything depended on the composition of the Committee. The Secretary of State pointed out that here again it would not be possible to be sure that a Commission which would be acceptable to the people would in fact make the recommendations which the Government desired. There was the further point that it would be impossible to appoint a Commission for Nigeria alone, as this would immediately create a demand for similar Commissions in the other West African Colonies, and it would therefore be necessary for the Commission

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to cover all West Africa. Sir Bernard said that he was opposed to the appointment of one Commission for all four colonies in view of the danger of an unconscious attempt to secure uniformity. He agreed, however, that the individual solutions for each colony would have to bear some relation to each other.

Sir Bernard said that in considering the means for securing an independent examination of his proposals he had originally thought only of a Commission but, as an alternative, he now suggested that the examination might be carried out by a high official from the Colonial Office. The people would speak more freely to an outsider than to the Governor. For instance, it was unfortunately still true that some of the Emirs would refrain out of politeness from telling the Governor when they thought he was wrong.

The Secretary of State said that the method of introducing the proposals raised a question of tactics. He would have thought it preferable for the Commission to invite the views of the intelligentsia as to what was wanted rather than to come out with proposals already worked out, which the intelligentsia would presumably turn down in advance. There was a further difficulty that if the proposals were to be presented as emanating from the Secretary of State, they must have his prior approval. He could not ask any Commission to consider proposals which he was not actually prepared to put into force if the Commission eventually gave them their blessing. Sir Bernard said that he had not realised that the proposals would have to be approved by the Secretary of State first. He had thought that they might be put forward as his proposals on which the Secretary of State desired to have the views of others.

Turning to points of detail, Sir Bernard emphasised the necessity of doing away with nomination as soon as possible. The so-called nominated members were not in fact selected by the Governor; in practice the latter merely accepted the selection of the appropriate representative body and this method of selection should now be officially recognised. No antagonism as yet existed between the nominated and elected members but there was a danger that it might eventually develop and this should be forestalled.

Sir George Gater then referred to the position of Lagos. Sir Bernard considered that this should not be treated as an enclave with a separate Council; it should have its normal representation on the Regional Council, but should have special representation on the Central Council, since by virtue of its position as capital it had come to contain elements for which special representation was desirable. He considered, however, that to give it a separate Regional Council would be to over-weight it. Sir George Gater asked whether the Municipal Council might not be given what would be in effect the status of an extra Regional Council with ordinary representation on the Central Council, but Sir Bernard considered that this would give it too much weight. He admitted that the Regional Councils would probably not appeal to the advanced Lagos politicians but he thought that special representation on the Central Council might go some way towards satisfying them.

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Oct 30th

My dear Cohen,

7 Your 30453/43 of the 27th. I have the following comments to make on the draft notes;-

Introduction, ~~1.13~~ 1.13. After East add "and West".
1.19. insert "general" before "demand"

Chapter 1. 3rd sentence. Substitute
"Some townships were being handed over to N.AA, following the existing Western Province practice. Lagos was being turned into a municipality and one or two townships such as Enigu and Kaduna, which were not the headquarters of a N.A., would probably be given consitutions ~~like~~ on the lines of the existing Lagos Township constiution."

Chapter 4. Last sentence of first para. Substitute
"He considered that it was time that the reality of this selection was realised by the abolition of the formal act of nomination by the Governor."

Chapter 6. 3rd sentence. Substiute
" A simplified form of the Estimates would go to the Regional Councils before the budget was submitted to the Central Council."

Chapter 9. Lines five and six from bottom, substitute for
"he did not regard"etc, "he was most strohgly in favour of the abolition of the official majority." and add, at the end of the paragraph.

"He felt that some risks must be taken with the object, which he regarred as very imprtant, of preventing the emergence of a a solid unofficial opposition. He regarded this emergence as the inevitable eventual result of the retention of the official majority."

Last sentence of all. Substitute.
"He regarded the proposed regional organisation as a transitional stage which need not necessarily be perpetuated."

Yours sincerely,

B. H. ...

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Downing Street,
S.W.1.

27th October, 1943.

30453/43

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Dear Sir Bernard,

I enclose herewith a draft note of the meeting held in Sir George Gater's room on the 21st October to discuss constitutional reform in Nigeria. I should be very grateful if you would let me know whether there are any alterations or additions which you wish made in the note.

Yours sincerely,

(Sgd) A. B. Cohen.

SIR BERNARD BOURDILLON, G.C.F.G., K.B.E.

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LETTER SENT

REGISTERED No.
30453/43

Downing Street,
S.W. DATE.
27th October, 1943.

DRAFT

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MR. Cohen /10/43

Dear Sir Bernard,

MR. _____

MR. _____

I enclose herewith a draft note of the meeting held in Sir George Gater's room on the 21st October to discuss constitutional reform in Nigeria. I should be very grateful if you would let me know whether there are any alterations or additions which you wish made in the note.

Yours sincerely,

(Sgd) A. B. Cohen.

ENCLOSURES

(16)

FURTHER ACTION

To

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
(187) Wt. 46348/259 20cm. 2/43 C.N.Ld. 748

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Note of a meeting held in Sir George Gater's room on 21st October, 1943, to discuss Sir Bernard Bourdillon's proposals for constitutional reform in Nigeria.

Present:

- Sir George Gater
- Sir Bernard Bourdillon
- Sir Arthur Dawe
- Mr. O.G.R. Williams
- Mr. Cohen
- Mr. Parkinson

It was agreed to deal with Sir Bernard Bourdillon's proposals chapter by chapter, and to discuss the various points which arose in the order in which they were put forward in Sir Bernard's memorandum.

Introduction.

Dealing with the scope of the Commission which he suggested to examine his proposals, Sir Bernard said that he thought it important that some concrete proposals should be put before it. After framing evidence locally and studying the problem it would of course be open to the Commission to make what suggestions it saw fit. Sir Bernard emphasised the importance of appointing a Commission of an independent nature, since he was convinced that this would be the best way to stop criticisms at a later date of whatever reforms were finally decided upon. A Commission with Government officials on it might possibly be acceptable to the Northern Provinces, and even perhaps to the Yoruba Chiefs, but certainly would not satisfy the Lagos politicians nor the Progressive Unions in the East. He did not think that the Commission need necessarily consist of members of Parliament; while a left-wing politician would no doubt be very welcome to the Lagos politicians, Sir Bernard thought that anyone who had shown public interest in the welfare and development of Africans would be acceptable. There would not be a demand for African representation on the Commission.

The Commission should consist of about three members and should be appointed by the Secretary of State. He had originally entertained the idea of a Royal Commission, but he now realised that this would involve difficulties.

Sir George Gater suggested that if a Commission were appointed on the lines suggested by Sir Bernard Bourdillon it might not in practice prove possible to keep it to its own terms of reference and there was the danger of a minority report. It was also necessary to bear in mind that the appointment of such a Commission for Nigeria would create a demand for similar Commissions to be appointed to other colonial territories both inside and outside Africa. He asked whether the new Governor, coming fresh to Nigeria, might not be in a strong position to make a personal inquiry into the subject. Sir Bernard admitted this, but maintained that an independent Commission would be more welcome to the people and likely to secure greater freedom of comment on the proposals.

Chapter 1.

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Chapter 1.

It was pointed out that the memorandum made no reference to the development of local government bodies. Sir Bernard replied that he did not consider that this matter was at issue. The townships were gradually being handed over to the native authorities, and there was no question at present of other towns, apart from Lagos, developing as municipalities. The native authorities would gradually be modernised on the lines already adopted in the Western Provinces. He agreed that local government was to be regarded as a school of training for wider responsibilities, but he did not consider that this question was one which need form part of any constitutional proposals. Sir George Gater suggested that the development of municipal government might be of importance in the presentation of any such proposals.

Chapter 2.

There were no special comments.

Chapter 3.

It was noted that all authorities were agreed as to the desirability of a form of organisation based on Regional Councils. Sir Bernard emphasised that there was a strong case for re-aligning the existing political boundaries.

As regards the position of Lagos, Sir Bernard said that to give Lagos a separate council, would be to overweight its influence. His own solution was to provide special representation on the Central Council, and the Western Regional Council.

Chapter 4.

As regards membership of the regional councils, Sir Bernard said that fluidity was essential and no hard and fast pattern could be laid down. He stressed the importance of substituting election or selection by representative bodies for nomination wherever possible. He was not aware of any evidence of feeling between nominated and elected members, although some feeling existed between the Lagos and Provincial members. Most of the latter were technically nominated, but in practice were the selected representatives of recognised institutions. He considered that it was time this selection received official recognition.

Sir Bernard considered that direct representation of special interests was unavoidable in practice at the present stage. It was a necessary expedient to cover a gap until some broader basis of election could be adopted. Special interests would not, of course, be given a statutory right to representation, and he did not consider that there was any danger of vested interests being created which might prove embarrassing at a later stage of development. It would be open to the Governor to select representatives of whatever interests he considered ought to be represented at any particular time. He admitted the objection that this would enable the Governor to weight the legislative bodies as he liked, but he regarded this as unavoidable at present.

Chapter 5.

There were no special comments.

Chapter 6.

Sir Bernard emphasised that it was important that the budget should receive wider ventilation and discussion than it did

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at present. The procedure he proposed might cause some delay in practice, but this was unavoidable. He explained that the budget would go to the Regional Councils before it was submitted to the Central Council. The Regional Councils would be consulted, not only in regard to expenditure, but also on questions of taxation policy. An exception would of course have to be made in the case of proposed increases in customs duties, etc. This consultation would provide the Regional Councils with an opportunity of expressing their views, but it would no doubt frequently be necessary for the Central Council to overrule their recommendations. Indeed it would be an important function of the Central Council to hold the balance between the three Regions. At the present stage the main function of the Regional Councils would be to record their observations on the various measures proposed by the Government. They would, however, provide a most valuable means of political education, and any administrative inconvenience which might result would be more than balanced by this advantage.

Chapter 7.

Sir Bernard said that a reasonable fluidity in procedure was essential. Sir George Gater suggested that it might be desirable to impose a time limit on speeches both in the Regional and in the Central Councils.

Chapter 8.

Sir Bernard said that the arrangement under which the unofficial members of the Executive Council would serve ex officio on the Central Council might contain the germ of a future Cabinet system.

With reference to paragraph 33 of his memorandum, Sir Bernard explained that of the twenty to twenty five places on the Central Council, which he had suggested should be allotted to Regional members, a certain number would be allotted to each Regional Council, and that these would be filled partly by ex officio members and partly by unofficial members who might be chosen by ballot by the Regional Councils themselves.

Chapter 9.

Sir George Gater suggested that it might be necessary to hold meetings of the Finance Committee more often than once in two months. Sir Bernard agreed, but referred to the practical difficulties of collecting members from distant parts of the country.

In answer to Sir Arthur Dawe, Sir Bernard said that it had not been his intention that the new Finance Committee should exercise wider powers than the existing Committee or that it should advise on the financial policy of the Government otherwise than in the ordinary course of its consideration of the specific items referred to it. He agreed, however, that it would be possible for energetic and critical members to exercise a wide influence on policy through the Finance Committee.

Sir Bernard said that, subject to the safeguard of the reserve powers of the Governor, he did not regard the retention of an official majority as important, and that he did not propose ~~premise~~ that official members should be compelled to vote with the Government. It was pointed out, however, that this might give rise to serious complications. A case might, for instance, arise in which the Governor, having fully considered the opinion of one of his advisers, had reached a decision contrary

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to that opinion. It would be embarrassing if the officer concerned were to be in a position to continue his opposition by speaking and voting against the Government in the Council. The point was made, however, that official members might be subjected to political pressure, particularly as more Africans were appointed to the higher posts. ~~However~~ Sir Bernard expressed the view that official opposition to Government measures would not be open to objection over matters of detail and would rarely occur in practice over matters of importance.

Chapter 10.

Sir Bernard explained that his suggestion regarding the election of a Vice-President was put forward very tentatively, and its success would in practice depend largely on the personality of the member elected. Some preliminary sounding of opinion in the Council would no doubt be possible in connection with the election. The functions of the Vice-President would be confined to those of a Speaker.

Chapters 11 and 12.

There were no special comments.

In conclusion Sir Bernard emphasised that the proposals did not represent a radical advance in political responsibility, which would not be justified at the present time. He thought that they would probably meet with opposition from the educated section of the community but he did not think that the opposition would be strong enough to constitute a serious obstacle to acceptance of the proposals. He did not consider the establishment of Regional Councils would involve the establishment of regional administrations under them. He regarded the proposed Regional organisation as a temporary structure which might disappear at a later stage of political development in favour of a single Government on parliamentary lines.

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with Lord Hailey's report (paragraph 10 of (18) on 47100/10) to the effect that "the more efficient of the native authorities have, by their conduct of their own affairs, undoubtedly earned the right to make their voice heard in the Legislature and I believe that the Government would benefit greatly by having their advice."

However, the opposite view, that the native authorities will one day constitute the government of the country, is strongly held ~~and~~ not only in the Northern Provinces from which it originates. This has recently been illustrated by the report of the Committee set up to advise on the appointment of Africans to the Administrative Service (other than the Secretariat). The Committee, whose report was apparently accepted by the Nigerian Government without comment, explicitly assumed that in the Northern, and probably also in the Western Provinces, the Native Authorities would eventually take over all the duties of administration, and on this assumption ~~it was~~ concluded that to train Africans to serve as Administrative Officers in those areas would be redundant.

If this 'Northern' view were accepted it would involve some form of federation of the Native Authorities, a development which has the support of Lord Lugard. Lord Hailey points out (paragraph 130) that no official pronouncement appears to have been made on this question of the future of the Native Authorities but he considers it would be premature to demand a final decision at this stage. It is clear however that an appreciable number of the officers actually administering the territory have already taken the decision for themselves and there is a danger that unless a line of policy is laid down soon the issue, at any rate in the North, will go by default.

Reverting to the question of representation it has already been noted that Sir Bernard and Lord Hailey are agreed that the Native Authorities cannot constitute the exclusive representation of native interests. (This would of course be questioned by the 'Northern' School). One can appreciate the reasons for Sir Bernard's refusal to attempt to formulate a definite list of the members of the three Regional Councils but he might perhaps have set out in rather more detail his views as to the other interests which would require special representation. It is not quite clear, for instance, whether he intends that the educated African members at present nominated (on paper but in practice selected by the various 'Progressive' Societies) to represent certain areas should retain their places in the legislature. Paragraph 10 of his comments on Lord Hailey's report indicates that he does and that he appreciates that their presence side by side with the Native Authority members will lead to complications but that this must eventually be faced anyway. These complications may to some extent be increased by the fact that the educated members on their own admission (c.f. paragraph 2 of Sir Bernard's comments on Lord Hailey's report) are still bound by-tribal ties and owe obedience to the Native Authorities. (New para.) Sir Bernard also speaks of the representation of special interests "such as transport owners, produce traders, the professions" etc. It seems to me that the direct representation of sectional interests is undesirable in principle. It matters less of course when the representation is for practical purposes advisory only, but once established it will be difficult to remove even when greater responsibility has been achieved; and it seems wholly objectionable that the men who meet to decide matters of the gravest import to the community as a whole should come to Council each under mandate to serve the ends of a narrow individual interest. It seems unlikely that a council containing a substantial proportion of such

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such members would "do sound work and give good advice". I observe that Sir Bernard himself comments (paragraph 17) that "in some cases it may even be found best that such representation should be on a territorial basis". I consider that representation should be maintained on a territorial basis as far as possible. In particular I see no reason why the medical and legal professions should require direct political representation, and I am not aware that any demand for it exists in that quarter. A demand has, however, already been expressed for the Nigerian Trades Unions to be represented on the Legislative Council, and it is possible that there might be more justification in this case, though I remain of the opinion that the principle is a bad one.

As regards Sir Bernard's second objective, the association of the North in the central Government, it seems generally agreed that it is high time this was achieved, and the only reason that no demand has yet arisen in the North hitherto is that the situation has not been fully appreciated by the Native Authorities. Obviously in present circumstances representation of the North will have to be achieved very largely if not exclusively through Native Authorities to start with, but future development will depend on the decision as to the eventual destiny of Native Authorities generally. As regards representation on the Central Council Sir Bernard has expressed the opinion that the Chiefs from the North are not yet capable of holding their own on the Legislative Council with the educated African members from the South in the atmosphere of Lagos. This difficulty will still arise in connection with the Central Council he now proposes, but presumably to a lesser degree if only a small and specially selected group of Northerners is concerned, and in any case, I do not see that it can be avoided at the present stage.

Sir Bernard's fourth objective is of relatively less importance inasmuch as it involves no major question of principle. It is obviously desirable to avoid any emphasis on the distinction between official and unofficial members but I doubt whether at this stage the educated African members will be much impressed by mere changes of title and of seating.

This brings us to the question of the reception which Sir Bernard's proposals are likely to receive in Nigeria. On the whole I imagine it is likely to be unenthusiastic. The main effect of the proposals is to widen the basis of representation on the legislative machinery. This however is achieved by giving representation to the Native Authorities amongst whom so far as I am aware no demand for representation exists, while at the same time it will have the effect of watering down the influence of the educated Africans who have hitherto constituted the sole direct representatives of Native interests. The latter might to some extent be mollified if it were found possible, as Sir Bernard suggests, to arrange for unofficial majorities on the Regional Councils, but they realise clearly enough that as long as the Governor retains the right of veto and certification the constitution of the legislative bodies makes little real difference. In fact the only real progress they will recognise is complete responsible self government. Sir Bernard's proposals on the other hand will not carry the ship *very far* ~~forward~~ *forward* towards self government; they are more in the nature of a trimming of the sails and a slight alteration of course which will eventually shorten the journey. I imagine that there are few features of the proposals which could not have been introduced with equal if not greater facility twenty years ago. They are therefore liable to be condemned as unprogressive if not reactionary by the more advanced elements who as explained above already have a vested interest. This does not of course in any way condemn the proposals since the extravagant demands of the 'progressives' will be satisfied by the grant of nothing short of full democratic institutions.*

Obviously *28*

* Asikwa has recently produced his own proposals for constitutional reform on these lines but I have not been able to obtain details yet.

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Obviously some readjustment on the lines suggested by Sir Bernard is inevitable before Nigeria can really start to make progress. It is only unfortunate that it should have to be introduced at a time when, as a result of more progressive reforms in more advanced territories and of the misapplication of modern political doctrines by well-meaning theorists ill-informed as to local conditions, the people of West Africa have been led to expect so much more than their present state of development would justify their receiving.

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6th September, 1947.

My dear Bourdillon,

Thank you very much indeed for sending me the memorandum containing your proposals for constitutional reforms in Nigeria. We shall examine your proposals with great care and when we have done so it would be very helpful if we might discuss them with you. Possibly we might have a preliminary discussion before the Secretary of State returns from his visit to Africa, so that we can clear some of the ground for him.

E. GATER.

Sir Bernard Bourdillon,
GCMG., KBE.

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Sept 5th

Dear Gater,

Herewith my proposals for constitutional reform in Nigeria.

Yours sincerely,

B. N. Bruce

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Introductory.

The object of this memorandum is to discuss briefly the necessity for constitutional reform in Nigeria, to indicate the main objects which immediate reform should be designed to serve, and to make definite proposals for reform. It would, in my opinion, be a blunder of the first magnitude to produce a complete scheme and simply ask the people of Nigeria either to accept it or reject it. It would, I think, be impracticable to go to the opposite extreme, and to set either a commission or a locally appointed committee the task of examining the present situation, of fully consulting local opinion, and then framing proposals ab initio. I have therefore adopted the expedient of forming certain broad proposals myself and ascertaining the views of my Executive Council and of a very large number of officials, by whom they have, in their general shape, been almost unanimously approved. Apart from occasional conversations in general terms I have avoided asking the opinion of any unofficials other than those who are members of my Executive Council. I did this of set purpose, since I felt that, as the author of the proposals, I might be considered to be biased in their favour, and it appears desirable that unofficial criticism of them should be made to a body which has a completely open mind on the subject. I am putting these proposals forward not as final suggestions, but for examination, and I have given an undertaking that no proposals which I may make will be adopted without the people of Nigeria being given a full opportunity of expressing their opinions. The method of examination which I venture to propose is that an independent Commission should be appointed to examine the proposals, to visit Nigeria and consult all shades of opinion, official and unofficial, and then to frame specific recommendations. It will be observed that on a number of points of detail I make no recommendation, but either indicate alternative possibilities or merely state the problem. These are all points on which I felt that it would be unwise to make any definite recommendation until general opinion on the outlines of the scheme had been sounded.

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Chapter 1.

The need for reform of the Legislature
and the objects to be aimed at.

1. The constitution of the Nigerian Legislative Council in substantially its present form was proposed by Sir Hugh Clifford in 1921. His proposal was approved, but with considerable lack of enthusiasm, by the Secretary of State. Sir Hugh responded with a fuller exposition of his views in which, while saying that he had no extravagant hopes of the immediate effect which the adoption of his scheme would have on the efficiency of the Government of Nigeria, he expressed the opinion that the Council would fulfil useful and practical purposes and would eventually be susceptible to progressive reforms and improvement.

2. I have no hesitation in saying that the Council in its present form has been an exceedingly useful body, and I should like to take this opportunity of expressing my gratitude to its members, and in particular to the unofficials in their capacity as a Finance Committee, for the excellent work that they have done under my presidency. But the time has come for the reforms the necessity for which Sir Hugh Clifford foresaw 21 years ago. The Council has attained its majority, a fitting occasion for considering a change in its constitution. From the point of view of the Nigerians of the Northern Provinces, it is high time that they had their direct say about Nigerian legislation and Nigerian finance. From the point of view of the Governor, I can see no cogent reason why he should be deprived of the benefit of their direct advice. Closer contact between the North and the Central government will be to the benefit of both.

3. It is unquestionably a fact that the interests of the peasant producer are inadequately represented on the present Council. The Government services are if anything over-represented by the Youth Movement members from Lagos. The professional and salaried classes are adequately, and the labouring classes moderately well represented. But the peasant producer finds his strongest representation on the official side of the Council.

4. In suggesting that the services are over-represented, the professional classes adequately, and so on, I am of course only using these expressions relatively to the representation of other interests, and not absolutely. In general, I feel that a wider representation of Nigerian interests and views by Nigerian members is desirable, and in particular I would suggest that some important interests, such as labour, which at present are only represented fortuitously, should have specific provision made for their representation.

5. It would, I think, be highly unwise to attempt, at this stage of the political development of the country, to forecast the precise form that its government will take in, say, fifty years time, but we must, when we are engaged in the task of framing proposals for immediate reform, have certain broad objects before us, and be sure that none of the plans which we now make will be in any way inconsistent with, or likely to obstruct the attainment of, those objects. One such object is, of course, the government of Nigeria by Nigerians. To frame proposals which will in no way conflict with the ultimate attainment of that object presents no difficulty.

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6. There is another long-range consideration which must affect the framing of our immediate plans, and that is the future of the Native Authorities. There are those who go so far as to hold the view that the continued existence of Native Authorities is inconsistent with the goal of responsible self-government, and even Miss Perham, that very strong advocate of the system mis-named Indirect Rule, has gone so far as to speak of "the kindergarten of Indirect Rule and the Higher Education of Central Representation", as if Native Authorities were only a transitory stage in the political development of the country. This is a view which I do not share. The volume of local authority work is bound to increase, and I see no reason whatever why it should not continue to be performed by authorities of the same nature as those who now perform it, subject to such internal reforms as may be necessary from time to time. If "Native Authorities" can be, as they are to an increasing extent, the efficient agents of an alien bureaucracy, is there any reason why they should not be the efficient agents of a purely Nigerian Central Government? I can see no reason at all. But I would go much further than this. By their efficient management of their own affairs, by the wisdom and statesmanship that many of the more experienced chiefs show both in their own administration and in the annual discussions which take place at the Northern and Western Provinces Chiefs Conferences, the Native Authorities have, it appears to me, proved beyond doubt that they are fully qualified to have a voice in the shaping of policy at the centre. I regard the closer association of the Native Authorities with central legislation and finance as an immediate object which is in every way compatible with our general long-term objects.

7. There are few parts of the Empire where progress towards self-government has proceeded without an unpleasant amount of friction and bickering. Too often, while lip-service is being paid to a common aim, the alien bureaucrat has been suspected by the local politician of a desire to block political progress, while the politician has been suspected by the bureaucrat of putting his own ambitions before the material welfare of his country. A measure of antagonism is inevitable. The politician will always want to go too fast, and the bureaucrat will always have a tendency to hold the reins too tightly. But I do not believe that the amount of friction that has usually obstructed progress elsewhere is really inevitable, for I believe that it is not too late to eradicate, from Nigeria, one of its most fruitful causes.

8. It has often been realised that the results of using the British Parliamentary model for Colonial Legislatures have not been entirely successful. The present constitution of Ceylon was a deliberate attempt to find a substitute. I have not been able to trace any attempt to find out why, and in what respects, the model has failed, but one mistake that we have made seems to me to have been that we have not realised that the fundamental difference between Crown Colony Government and responsible self-government, namely the irremovable nature of the executive in the former, must be taken into consideration when devising a colonial legislature. There is nothing in the actual procedure of the House of Commons that is not suitable to a Crown Colony Legislature. Where we have gone wrong is in our inability to get rid of the underlying idea of "parties" and "opposition". I am convinced that the classification of members as "official" and "unofficial", and the ridiculous habit of sitting the two classes in opposing ranks facing each other is at the root of half our troubles. The essence of the party system, and of "His Majesty's opposition" is that if the party in power is defeated the party responsible for its defeat accepts full responsibility for its action by taking over the government itself. If a group of members can oppose Government measures freely without any risk of their being themselves called upon to take over the responsibility for implementing

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their own policy, there is an obvious risk that they will vote in an irresponsible manner for the sake of playing to the gallery. The official majority, even if it is used as sparingly as it has been in Nigeria, must help to induce a sense of frustration among the unofficials, and there is no doubt whatever that the fact that they must vote as they are told to gives the whole proceedings, for the official members, an aspect of unreality and futility. Fortunately in Nigeria the unofficial members have not yet got into the habit of regarding themselves as a permanent opposition and feeling that they have been disloyal to their "party" if they vote with the Government. It is not therefore too late, I hope, to alter a system which has undoubtedly produced friction elsewhere, and I shall make proposals to that end.

9. To sum up, the objects that I have in mind in framing the proposals included in this memorandum are

- (i) To widen the basis of representation in the Legislative Council, and in particular to secure more adequate representation for the peasant producer.
- (ii) To secure direct representation for the Northern Nigerian.
- (iii) To associate the Native Authorities more closely with the Central Government.
- (iv) To avoid much of the friction that has occurred elsewhere by doing away with the classification of members of the legislature as "official" and "unofficial".

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Chapter 2.

Outline of Proposals.

10. One obvious method of attaining the first and second of the four objects which I have just mentioned would be considerably to enlarge the size of the present Council. I have rejected that idea as impracticable. A body of about three times the size of the present one, and liable to grow, would be unwieldy. The language difficulty would cause great inconvenience and delay. Either a large number of the Nigerian members would never open their mouths, in which case the whole object of the measure would be defeated, or proceedings would take up more days in the year than could possibly be spared by either officials or unofficials.

11. The alternative which appeals to me is the creation of several Regional Councils, working in parallel, with a central council, preferably somewhat smaller than the present one, as a superior chamber. I believe that such a system would be far the most convenient for outstation members, both officials and unofficials, and would make for that freedom of speech and wide and open ventilation of the subjects under discussion which is essential if the reforms are to serve their object. My proposal is that the majority of important bills should go to all the Regional Councils and then be referred by the Governor, with the recommendations of those Councils, to the Central Council. Purely formal bills, or bills of an unimportant and uncontroversial nature, would be sent straight to the Central Council. Purely Regional bills, if any, might be enacted by the Governor on the advice of a Regional Council without reference to the Central Council; but it would be within his discretion to refer them to the Central Council if he so desired. The budget, in a simplified form which I will describe later, would go to the Regional Councils, and would then go to the Central Council, with their observations, in much its present form. Private members bills could be introduced in any Council. If introduced in the Central Council they would usually be referred by the Governor to the Regional Councils for preliminary discussion. Resolutions could be introduced by private members in any Council.

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Chapter 3.

Regional Councils; their number and grouping.

12. The obvious course would be to have one Regional Council for each of the three Chief Commissionerships, but this is a question which will need further examination, and the possibility that it may be necessary to have a larger number must be considered. My own predeliction is for one for the North, one for the West and one for the East, but at the same time for a re-alignment of provincial boundaries which I consider to be long overdue.

13. The position of Lagos requires careful consideration. There is no constitutional reason why the Colony should not come under the Western Regional Council (if such a grouping be decided upon). But Lagos has at present representation far in excess of its proportional share on a population basis. There are sound reasons for this, and it should continue to have more than its mathematically proportional share of representation. But it would not be desirable for the Western Regional Council (which should certainly not sit in Lagos) to be overweighted with Lagos members. The solution which I suggest is that Lagos should have no more than its proportional share in the Regional Council, but should have special representation on the Central Council.

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Chapter 4.

Regional Councils; their membership.

14. It would be useless for me to formulate a definite list of members while the number and grouping of Regional Councils still remains to be discussed, and I regard it as essential that we should avoid laying down too rigid requirements at this stage. A "sealed pattern" can obviously not be devised which would suit all regions in Nigeria, and there will have to be a good deal of elasticity and adaptability. There must obviously be officials among the members of all Councils. There must also be representatives of the Native Authorities, and other representatives for interests whose needs would not be adequately met by either the officials or the Native Authority members. I am strongly opposed to any attempt to lay down fixed proportions for these classes. The proportions will probably differ in the different regions, and the aim should be to produce a Council that will do sound work and give good advice, rather than produce an exact "balance of power". I have already indicated that I propose to do away with the classification of members as "official" and "unofficial". I propose that members should in future be classified as "ex officio", "nominated", and "elected". All classes will be free to speak and vote as they wish, and there will be no question of an "official majority" in the present sense of the term. It may be found desirable at first, in some, or even in all of the Regional Councils, to have more officials than unofficals, among the members. The sole reason for this, if it is considered necessary, should be to secure efficient working, not to ensure the passage of Government bills.

15. Members who are officials will usually belong to the "ex officio" class, whose membership will be co-terminous with their office. On occasions they will be nominated by the Governor, when they will hold office for such period, not exceeding one year, as the Governor may order; at the end of a year they may be re-appointed.

16. Native Administration Members should be either ex officio or elected though it is possible that, to begin with, some of these for the Eastern Provinces will have to be nominated officials. The practice will probably differ widely in the different regions, but my idea in the Northern or Western Provinces (if these become Regions) is that four or five of the more important chiefs should be ex officio members, and that groups of the smaller Native Authorities should "elect" members to represent them. All elected members would hold office for three years. I will deal with methods of election in a later paragraph.

17. Of the members to represent special interests some will probably have to be nominated, but it is desirable that as many as possible should be elected. If nominated, they should hold office for a year only, unless re-appointed. My object in suggesting this short period is to do away with nomination altogether as soon as possible. I do not propose to attempt to draw up a list of the special interests that should be represented. I do not include the ordinary peasant producer among them, as I think that, until he is better organised, he must rely for his representation on the Native Authority Members. But there are a number of interests such as transport owners, produce traders, the professions, special types of labour, tin miners and so on, for which provision will have to be made. In some cases it may even be found best that such representation should be on a territorial basis.

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18. As regards election, I do not propose any extension of the system of franchise that exists today in Lagos and Calabar. The proportion of the persons qualified who register as voters, and the proportion of those registered who vote is not so great as to encourage the extension of the system to less sophisticated areas. But I do attach very great importance to the widest possible adoption of some form of free selection by the people and to the early abolition of the expedient of nomination by the Governor. I would, in fact propose its immediate abolition except in the case of officials, except that I feel that it may be difficult at the outset to devise any other form of selecting representatives of certain interests. But I would point out that already the expression "nominated" is in some cases a misnomer. I have always endeavoured to secure the independent selection, by some body or bodies, of the "nominated" members, and the Commercial Members for Lagos and other towns, the Mining Member, the Member for the Ibibio division, and others, are just as much the selection of those they represent and just as little my selection, as are the elected members themselves. I feel that this practice should be regularised and extended, and that whenever a satisfactory method of selection can be discovered, there should be no nomination by the Governor, and the member should be classed as elected. I am not going to suggest methods of election. Many expedients, some direct and some indirect, will readily suggest themselves.

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Chapter 5.

Regional Councils; their legislative powers.

19. Regional Councils would normally deal with bills sent to them by the Governor. Their recommendations would take one of three forms;

- (i) that the bill be enacted
- (ii) that the bill be enacted subject to certain specified amendments, or
- (iii) that the bill be not enacted.

It is for consideration whether their recommendation should be accompanied by a formal statement of their reasons, or whether these should be stated in a report by their President to the Governor.

20. I have already suggested that private bills might be introduced into any Council. No member who is an official should be entitled to introduce a private bill.

21. As regards subsidiary legislation, I do not propose that the Regional Council should have any special powers. It is however desirable, or at any rate it would clearly be convenient, that Native Authority rules which it is desired should be made by all Native Authorities throughout a region should be discussed in the Regional Council. The most convenient procedure would be for a member to move a resolution to the effect that "it be recommended to all Native Authorities in the region that they do make the following rule under such and such a section of such and such an Ordinance."

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Chapter 6.

Regional Councils; their financial powers.

22. It is obviously impossible for the Government Estimates to be examined by all the regional Councils in the same way as they are now examined by the Legislative Council. But it is of the essence of my proposals that the financial policy of the Government should receive much wider ventilation than it does at present, and some means must be devised of securing this. On the other hand it would be a mistake to overload the Regional Councils at the outset of their career. They must not be given too great a volume of work, nor must they be given work which will be beyond their powers. On the financial side I think that we should start by giving them a skeleton budget, showing expenditure by regions so far as possible, and inviting their comments and suggestions, to be laid before the Central Council with the Estimates. It would, I think, be a mistake to do more than this at the start. Other developments will come as their experience and capacity grow. A sample budget prepared on the assumption that there will be three Regional Councils, is attached as an appendix. Details by regions for all the developmental departments would be prepared on the lines of those given for the Education Department, and full details of the Posts and Telegraphs Special Expenditure, and of Public Works Extraordinary, for each Region, would be sent to the Council of that Region.

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Chapter 7.

Regional Councils; their procedure.

23. The rules of procedure should be simple and procedure in general as informal as is compatible with a reasonable dignity and orderliness. The President should be the senior Administrative Officer of the Region. The seats should be arranged in the form of an amphitheatre, and members should sit by provinces, any clear separation between officials and unofficials, or between ex officio, nominated and elected members being studiously avoided. There should be an Order of the Day, which should be strictly adhered to except on a motion, but with the approval of the Chair and carried by a majority.

put

24. Government bills will be accompanied by the usual statement of Objects and Reasons. They will not be "moved" in the ordinary way, and there will not be more than one reading. Either the President or some officer deputed by him will make an explanatory statement and the bill will then be open for discussion. During this general discussion no member should speak more than once except to ask a question of the President or other member who has introduced the bill. During the discussion the clerk will make a note of any suggestions as to an amendment and will hand a list of these with the names of the members making them to the President. The President, after he, or the other member introducing the bill has summed up the discussion and made a final statement, will then ask each member who has suggested an amendment whether he wishes to proceed with his suggestion. If any members do so desire, the Council will then go into Committee to allow greater freedom of discussion. If no amendments are suggested the President will put the question "that it be recommended to the Governor that the bill be enacted". If amendments are suggested he will, when the Council has resumed after the Committee stage, put the question "that it be recommended to the Governor that the bill be enacted with the following amendments".

25. The usual provision should be made for Questions and Motions, subject to the usual rules as to notice.

26. Regional Councils should usually meet a short time before each meeting of the Central Council.

27. Procedure when the Estimates are being discussed should be as simple as possible. Some officer from the Financial Secretary's Office should attend on these occasions.

28. Members not entitled to travelling allowances or the use of Government or Native Authority Transport should draw an allowance to cover expenses.

29. Members should not be entitled to be styled "The Honourable", except in Council. It will probably be desirable to have a simple table of Precedence. Members who are officials should not, for that reason, be given precedence over other members.

30. These proposals are purely tentative, and I do not attach great importance to them, except to that relating to seating. It is highly probable that any procedure laid down now will have to be amended very soon.

31. Provision will have to be made in the North for translation from Hausa into English and vice versa. The official record of the proceedings should be in English, but it will be necessary to have a Hausa translation made for all non-English speaking members.

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Chapter 8.

The Central Council; its membership.

32. I suggest that in the Central, as in the Regional Council, there be no statutory distinction between official and unofficial members, but that the division be into ex-officio, nominated, and elected members, all having freedom of speech and vote. Ex-officio members should be the members of the Executive Council (including the unofficial members), the Presidents of the Regional Councils (if any) who are not members of the Executive Council, and a few, say not more than six, Senior Residents. Which Heads of Departments (other than those who are members of the Executive Council) will be members must depend to some extent on certain alterations in the Secretariat system which are under consideration.

33. There should be about twenty members in all, perhaps twenty-five, who are also members of Regional Councils. This will include some of the ex-officio members already mentioned. As regards the remainder, they might perhaps be chosen by ballot by the Regional Councils themselves. In that case I am inclined to suggest that in the first instance their membership of the Central Council should be for one year only.

34. There should also be a certain number of non-regional members. I suggest that there should be two for Lagos. There should be one Trades Union member, elected by the Trades Union Executives, one British Commercial member, one Shipping member, but not, I think, a Banking member. I should be inclined also to have one member each of the Legal and the Medical Professions, to be elected by the Bar Association and the Nigerian Medical Association respectively. These are purely tentative suggestions, and upon further consideration some that I have suggested may be found unnecessary, while others may suggest themselves. The total number of members should, if possible, not exceed forty.

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Chapter 9.

The Central Council; its legislative
and financial powers.

35. Subject to what will be said under the heading of the powers of the Governor, those of the Central Council in respect of both legislation and Finance will remain the same as those of the present Legislative Council, save only that purely Regional Legislation (if any) need not be referred to them by the Governor. Although I have proposed the abolition of all distinctions as regards seating, precedence, and liberty of speech and voting, between official and unofficial members, I regard it as important that the present practice should be preserved under which no officials other than the Chief and Financial Secretaries sit on the Finance Committee. The very real control which the representatives of the people exercise by this means over the financial policy of the Government, and in particular their ability, by careful scrutiny of supplementary estimates, to check wastefulness or extravagance, must at all costs be preserved. I am most anxious that the term "official member" and "unofficial member" should disappear completely, and so I suggest that it be laid down that the Finance Committee shall consist of those members of the Council who do not hold a salaried appointment under the central Government. The Chief Secretary should be Chairman and the Financial Secretary Vice-Chairman as at present.

36. It will not, I think, be practicable to submit estimates for supplementary expenditure to Regional Councils, and they will have to be dealt with by the Finance Committee of the Central Council. All supplementary estimates passed will be reported to the Regional Councils for their information. At present the Finance Committee meets once a month, but except when Council is sitting only those members residing in Lagos are normally present. The Lagos members have, during my Governorship, carried out their duties in this respect exceedingly well. Nevertheless, it is desirable that outstation members should attend more frequently. If practicable I suggest that the Finance Committee meet at less frequent intervals, say once every two months, and that outstation members be expected to attend. This should not be an unreasonable demand if my suggestion that they be paid a small allowance be approved.

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Chapter 10.

The Central Council; its procedure and place of session.

37. I suggest that the Governor, as now, be the President, but that in his absence the Council be presided over by a Vice-President elected by the members from among themselves. This will make it possible for the Governor gradually to hand over his duties as President.

38. I suggest that all members, other than those who are in receipt of a salary from the Government or a Native Authority, should draw an allowance of £100 a year (in the case of the Vice-President £200 a year) in addition to their travelling expenses. Deductions should be made from this allowance, to an amount ordered by the President in his absolute discretion, in event of non-attendance at meetings of the Council or of the Finance Committee.

39. The seating should be in the form of an amphitheatre, any appearance of division between officials and unofficials being carefully avoided. The Presiding member alone should occupy the dais.

40. There remain the questions of the name of the Council and its place of Session. As regards the former I hold no very strong views. "Senate" might be considered, or "Council of Nigeria" or the present name might be retained. As regards place of session, I am strongly in favour of somewhere other than Lagos, if this is at all practicable. There is much, very much, to be said for moving the seat of Government from Lagos, but I fear that, on the score of expense, this is now out of the question. But a new Council Chamber ought to be built, and although other questions of accommodation (including that of facilities for entertainment by the Governor) would have to be considered if the Council were to sit elsewhere than in Lagos, I think that the alternatives of Kaduna or Ibadan, both of which would be more accessible to the majority of the members, should be considered.

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Chapter 11.

The Powers of the Governor.

41. An irremovable executive must have some power to pass legislation which it considers essential. The removal of the official majority will deprive the Governor of that power in its present form, and it will be necessary to give him the power of certification. I am confident that he will seldom if ever have to use it, and I propose that except in a grave emergency he should be required to obtain the covering authority of the Secretary of State before doing so. He must of course have the power of returning bills for reconsideration, and of refusing assent.

42. He should have absolute discretion as to the bills which he should refer to the Regional Councils. The general principles by which he will be guided are sufficiently obvious, but he will have to avoid overloading these Councils until they have found their feet.

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Governor	...	34,000
Secretariat	...	47,000
Legal and Justice	...	78,000
Accounts and Audit	...	46,000
Marine	...	36,000
Posts and Telegraphs (excluding Special Expenditure)	...	259,000
Police	...	40,000
Printing	...	135,000
Prisons	...	559,000
Public Works (excluding Electricity and Extraordinary)	...	66,000
Supply Board	...	473,000
Subventions	...	105,000
War Measures	...	41,000
Minor Departments (Aviation, Chemistry, Labour, Legislature)	...	1,932,000
Total Expenditure on Central Administration	...	

Provincial Administration :-		
Northern Provinces	203,000	
Eastern Provinces	111,000	
Western Provinces	110,000	
Colony	14,000	
Vice Consulate, Fernando Po	1,000	
Posts and Telegraphs, Special Expenditure :-		439,000
Northern Provinces	6,000	
Eastern Provinces	1,000	
Western Provinces	3,000	
Colony	2,000	
General	35,000	
Public Works Extraordinary :-		47,000
Northern Provinces	51,000	
Eastern Provinces	53,000	
Western Provinces	8,000	
Colony	10,000	
General	12,000	
		134,000
		...
		2,552,000

DEVELOPMENTAL DEPARTMENTS.

Agriculture	...	166,000
Education	...	393,000
Forestry	...	50,000
Geological Survey	...	8,000
Medical (including Sleeping Sickness)	...	564,000
Registrar of Co-operative Societies	...	9,000
Veterinary	...	46,000
		1,236,000
		6,139,000

* See details attached.

NOTE:-

The above items are net expenditure, i.e. cost of departments less Reimbursements-in-aid or Fees of Court.
The Developmental Departments will be explained with details in annexures to this General Statement - see Specimen of Education Department attached.

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Secretariat ...
 Legal and Justice ... 47,000
 Accounts and Audit ... 78,000
 Marine ... 46,000
 Posts and Telegraphs (excluding Special Expenditure) ... 36,000
 Police ... 259,000
 Printing ... 40,000
 Prisons ... 135,000
 Public Works (excluding Electricity and Extraordinary) ... 559,000
 Supply Board ... 66,000
 Subventions ... 473,000
 War Measures ... 105,000
 Minor Departments (Aviation, Chemistry, Labour, Legislature) ... 41,000
 Total Expenditure on Central Administration ... 1,932,000

Provincial Administration :-
 Northern Provinces ... 203,000
 Eastern Provinces ... 111,000
 Western Provinces ... 110,000
 Colony ... 14,000
 Vice Consulate, Fernando Po ... 1,000
 Posts and Telegraphs, Special Expenditure :-
 Northern Provinces ... 6,000
 Eastern Provinces ... 1,000
 Western Provinces ... 3,000
 Colony ... 2,000
 General ... 35,000
 Public Works Extraordinary :-
 Northern Provinces ... 51,000
 Eastern Provinces ... 53,000
 Western Provinces ... 8,000
 Colony ... 10,000
 General ... 12,000

DEVELOPMENTAL DEPARTMENTS.
 Agriculture ... 166,000
 Education ... 393,000
 Forestry ... 50,000
 Geological Survey ... 8,000
 Medical (including Sleeping Sickness) ... 564,000
 Registrar of Co-operative Societies ... 9,000
 Veterinary ... 46,000

... 2,552,000
 ... 1,236,000
 ... 6,139,000

* See details attached.
 NOTE :-
 The above items are net expenditure, i.e. cost of departments less Reimbursements-in-aid or Fees of Court.
 The Developmental Departments will be explained with details in annexures to this General Statement - see Specimen of Education Department attached.

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PROVINCIAL ADMINISTRATION.

94

Item No.	Particulars	N.P.	E.P.	W.P.	Colony	Vice-Consulate Fernando Po.
<u>Personal Emoluments.</u>						
1	Chief Commissioners	2,700	2,000	2,000	-	
2	Adm. Officers, Staff Grade	6,400	4,800	3,200	-	
3.	Adm. Officers, Class I	9,800	5,600	5,600	1,400	
4.	Adm. Officers "II-IV	104,000	42,600	55,000	5,000	
5.	Allowances (Exclusive of COLA)	5,500	2,500	3,240	400	
6.	Other European Staff	1,440	-	-	-	
7.	Clerical Staff including Inspectors of Lands	23,250	20,470	19,860	2,170	
8.	Other African Staff (Messengers, Motor Drivers, Caretakers, Interpreters etc.)	7,620	3,140	1,930	330	
9.	C O L A	4,000	2,300	3,350	700	
<u>Vice-Consulate, Fernando Po.</u>						
10.	Clerical Staff	-	-	-	-	196
11.	Allowances for Staff	-	-	-	-	204
<u>Welfare Office.</u>						
12.	Staff	-	-	-	960	
	Total P.E.	164,710	83,410	94,180	10,960	400
<u>Other Charges</u>						
13.	Transport & Travelling	21,500	12,690	7,240	630	120
14.	Office and General	1,750	700	615	65	485
15.	Upkeep of Govt. Lodges and Grounds	300	100	95	-	-
16.	Maintenance of Rest Houses and other Temporary Buildings, Roads & Bridges.	11,350	8,120	3,070	220	-
17.	Subsidies and Presents to Chiefs	100	2,100	950	1,010	-
18.	Station & Market Labour	3,330	3,650	3,000	1,000	-
19.	Juvenile Welfare	-	-	-	360	-
	Total, Other Charges	38,330	27,360	15,270	3,285	605
<u>Summary.</u>						
	Personal Emoluments	164,710	83,410	94,180	10,960	400
	Other Charges	38,330	27,360	15,270	3,285	605
	TOTAL	203,040	110,770	109,450	14,245	1,005

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EDUCATION DEPARTMENT.

95

Item No.	Particulars	N.P.	E.P.	W.P.	Colony	H'quarters
1.	Director of Education	-	-	-	-	1,750
2.	Assistant Director of Education	1,400	-	-	-	1,400
3.	Principals, Higher College & Secondary Schools.	1,200	2,100	960	1,370	-
4.	Chief Inspectors & Inspectors of Education	1,200	1,200	1,200	-	1,000
5.	Education Officers	16,900	6,500	13,100	6,500	800
6.	Lecturers & Technical Instructors	-	-	-	4,300	-
7.	Female Educational Officers & Mistresses	4,720	680	680	3,080	-
8.	Allowances (excluding COLA)	1,700	860	900	400	70
9.	Masters and Teachers	12,230	22,630	10,570	3,710	-
10.	Clerical Staff	1,770	3,105	1,465	1,360	830
11.	Other African Staff (Matron, Laboratory Attendants, Messengers, Motor Drivers, Cooks, Stewards, Handwork Instructors etc.)	520	610	660	720	60
<u>Agricultural Education</u>						
12.	Education Officers	-	2,000	1,090	-	-
13.	African Staff	-	500	210	-	-
14.	COLA	1,000	1,600	1,780	1,000	120
	Total P.E.	42,640	41,785	32,615	22,440	6,030

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Item No.	Particulars.	N.P.	E.P.	W.P.	Colony	Head-quarters.
	<u>Other Charges, etc.</u>					
15.	Transport & Travelling	3,350	3,250	3,300	950	150
16.	Office & General	370	260	296	1,420	94
17.	Grants to Missions for Educational Work	8,573	64,367	50,629	25,131	-
18.	Expenses in connection with Education Board & Conference of Teachers.	20	110	80	60	20
19.	Maintenance of Schools, Colleges, Training Centres and Domestic Science Centres	4,665	3,100	3,130	5,575	-
20.	Scholarships (Internal & External) and Industrial Apprentices Scheme.	-	-	-	-	5,010
21.	Preparation of Text Books	1,050	-	-	-	-
22.	Agricultural Education: Upkeep etc.	-	250	250	-	-
23.	COLA for non-Government Teachers.	4,500	32,000	33,500	10,000	-
	Total, Other Charges	22,528	103,337	91,185	43,136	5,274
	<u>SUMMARY.</u>					
	Personal Emoluments	42,640	41,785	32,615	22,440	6,030
	Other Charges &c.	22,528	103,337	91,185	43,136	5,274
	Total Education	65,168	145,122	123,800	65,576	11,304
	Less Revenue (Fees, Reimbursement &c.)			£410,970		
				<u>17,970</u>		
				<u>£393,000</u>		
	Expenditure on Education by Government	65,168	145,122	123,800	65,576	11,304
	Expenditure on Education by Native Administrations	53,260	7,500	10,000	530	-
		118,428	152,622	133,800	66,106	11,304
				<u>£482,260</u>		
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Attached is a copy of a note prepared for the discussions with Sir Bernard Bourdillon earlier in the summer, in which his proposals and those of Lord Hailey on political development in Nigeria are summarised. In connection with paragraph 9 of the note, which deals with the question of admitting Africans to the administrative service outside the Secretariat, it is to be noted that the Nigeria Government has since accepted proposals by a local committee to this end and that this decision has been welcomed by the Secretary of State.

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POLITICAL DEVELOPMENT IN NIGERIA

The Secretary of State is to discuss with Sir Bernard Bourdillon the future political development of Nigeria. Both Sir Bernard and Lord Hailey have written memoranda on this subject, which, while they do not contain concrete proposals for constitutional reform, indicate the general conclusions of the writers as to the lines which the development of responsibility should follow. Sir Bernard intends to crystallize his ideas in a paper which he will compose during his leave, but this has not yet been written. A very brief statement of the conclusions emerging from these memoranda may therefore be useful. It should be noted that Sir Bernard's and Lord Hailey's views on the lines of political development in the Territory are very similar.

2. The three main problems which have to be faced are:-

- (a) How to devise legislative machinery which will secure proper representation for the great mass of the population and may thus form the basis for the gradual development of greater political responsibility.
- (b) How to bring the native administrations into the legislative machine; and
- (c) How to satisfy the political aspirations of the educated Africans, thus preventing the development of a conflict between them and the native administrations.

3. (a) Political Development. Pages 1 - 25 of Lord Hailey's memorandum contain a comprehensive survey of the different systems of native administration. The territory falls into three main areas; the north, predominantly Moslem, with strong and authoritative emirates, little place as yet for the educated African, and little contact with the politically more developed south; the west with well developed native administrations in which custom binds the chiefs to act on the advice of their councils and the educated, more progressive and younger men are playing an increasing part; and the east with rudimentary native administrations divided into very small units where however the growth of progressive societies among the educated youth affords prospects of future development. The diversity of the territory, in climate, race, language and political development, is the main problem to be overcome in constitutional reform.

4. On pages 8 and 9 of his 1939 memorandum Sir Bernard shows why the present constitution is unsatisfactory. The existing Legislative Council controls finance in the Northern Provinces as well as in the East and West, and it also in effect, although not in theory, legislates for the whole Territory, including the North. But the North has no African or unofficial members on the Council, whereas the Eastern and Western Provinces have twelve African members between them. The Emirs have hitherto accepted this and have indeed been encouraged by administrative officers in the North to regard contact with the South as undesirable. Both Lord Hailey and Sir Bernard are strongly opposed to this separatist ideal.

5. Sir Bernard does not believe that adequate representation of the North should be gained by an extension of the present Council. He thinks that natives of the North would find it difficult to compete on equal terms with representatives from the South in the atmosphere of Lagos, while

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while in any case the addition of unofficial Northern representatives would make the Council unwieldy. Sir Bernard is in favour of the establishment of three regional councils which would consider such legislation as was referred to them by the Governor and would also have the power of passing resolutions to be forwarded to the Governor. There would be a central council to pass the budget and to enact legislation. The establishment of these regional bodies would enable adequate representation to be secured for the great masses of the population which are at present in effect virtually unrepresented. The periodical Conferences of Emirs in the Northern and Chiefs in the Western Provinces have pointed the way to this development.

6. (b) Native Authorities. Lord Hailey discusses the functions of native authorities in paragraphs 26 - 32 of his report. Are they in the course of time actually to constitute the Government of the country, exercising as units in a federal state all the legislative and executive powers now possessed by the Government? Are they to retain their present character but be used either singly or in combination, in the form of electoral colleges, as units of representation for a legislature? Or are they to remain as they are, as local agents of the Central Government, their functions being extended and their resources increased as they show themselves more and more capable of exercising the responsibilities of administration? Both Lord Hailey and Sir Bernard envisage the development of native authorities, not as separate units in a federal state, nor as representative units in a single legislature, but as local agents of the Central Government. With this aim in view Sir Bernard considers that they should be given the maximum degree of responsibility compatible with good Government. With the object of bringing them into the legislative system Sir Bernard suggests that on the central council there should be three types of members, those representing the Government, the educated Africans and the native administrations. On the regional councils, native administrations would of course have their representatives.

7. In order to fit them for their increasing responsibilities, modifications in the form of native authorities will frequently be necessary. Both Lord Hailey and Sir Bernard stress the point that in considering such modifications the only real criterion is acceptability to the people and that conformity to tradition is merely one means of gaining acceptance. If the people themselves wish to abandon or remodel a traditional organisation, there is no inherent reason why they should not. It is only thus that the system of indirect rule can be made to play a full part in the development of political responsibility.

8. (c) Educated Africans. Sir Bernard states that at present there is little real conflict between educated Africans and native administrations. The charter of the Youth Movement expresses opposition to indirect rule on the grounds that it is incompatible with the ultimate aim of responsible self-Government, but Sir Bernard regards this attitude as theoretical and unreal and points out that in 1937 the Legislative Council with its educated African members unanimously approved the introduction of indirect rule in the Colony Districts. Both Lord Hailey and Sir Bernard stress the importance of encouraging the native authorities to make the maximum possible use of educated men both as Councillors and in executive work. Sir Bernard no doubt hopes that one of the main reasons for the opposition to indirect rule will disappear if its opponents feel that the native administrations

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administrations are not only to provide suitable employment for the educated, but also to have a part in a legislative system aiming at a greater degree of political responsibility.

9. Sir Bernard has attempted to give a greater sense of responsibility to the African members of the Legislative Council by encouraging freedom of debate, and two African members have now been added to the Executive Council. Both Lord Hailey and Sir Bernard emphasise the importance of increasing the numbers of Africans in senior posts under the Central Government and they both express doubts as to the present policy of excluding Africans from administrative posts outside the Secretariat. This exclusion is based on the theory that the British administrative service is a framework to be gradually reduced as its functions are taken over by the native administrations themselves. But this process is bound to be a very slow one and if self-Government is the ultimate aim, it is important that African officials should have the training in responsibility which tenure of senior posts under the Central Government would provide.

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101 / B.

Extract from Personal letter
from Colonel Oliver Stanley
to Lord Swinton dated 11.6.43.

X X X X

I have just got your letter in which you refer to Bourdillon's departure. I am extremely worried about his reference to the Constitution which had no authority or encouragement from me. Such a flatulent farewell makes it difficult both for his successor and for his neighbours. Of course, there will have to be some constitutional move after the war, but it is the kind of thing that I naturally wanted to discuss with you before we took any action.

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M^r Cohen

102

Please have this registered and considered. There are previous minutes about the news reports of Sir B. Boddillon's announcement.

The S. J. will no doubt wish to refer to the matter in a letter to Lord Swinton.

A.O.S. 11.6

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103
EXTRACT FROM SECRET AND
PERSONAL LETTER NO.C.56
FROM LORD SWINTON TO
COLONEL STANLEY OF THE
2ND JUNE, 1943

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18. Did you know that Bourdillon was going to announce in his farewell message his intention to present proposals for Nigerian constitutional reform? His statement has caused a good deal of embarrassment here, where the local Press has assumed that Nigeria is to have a new constitution like Jamaica, and is asking what the Governor of the Gold Coast is going to do here. Unless Bourdillon had your authority "il a manqué une belle occasion de se taire".

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EXTRACT FROM SECRET AND
PERSONAL LETTER NO.C.56
FROM LORD SWINTON TO
COLONEL STANLEY OF THE
2ND JUNE, 1943



+ + + +

18. Did you know that Bourdillon was going to announce in his farewell message his intention to present proposals for Nigerian constitutional reform? His statement has caused a good deal of embarrassment here, where the local Press has assumed that Nigeria is to have a new constitution like Jamaica, and is asking what the Governor of the Gold Coast is going to do here. Unless Bourdillon had your authority "il a manqué une belle occasion de se taire".

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*See file 105. To see + procedure in
both kind of
C. C. C. C. C.*

July 13th 1957
105

Dear Col. Stanley,

many thanks for your letter
of the 10th. I will send you in due
course;

(a) Full comments on Hailey's
Nigerian Report.

(b) A memorandum containing
specific proposals for constitutional
reforms.

Yours sincerely,

B. H. B. B. B.

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EXTRACT FROM NOTE ON A DISCUSSION WITH SIR BERNARD BOURDILLON
ON FRIDAY, JULY the 2nd, 1943, REGARDING PROPOSALS FOR THE
DEVELOPMENT OF NIGERIA.

106

+ + +

I. The future constitutional development of Nigeria.

Sir Bernard Bourdillon said that he proposed to submit to the Secretary of State a confidential Memorandum with his detailed proposals for constitutional development and that he would also like to submit an opendespatch for publication, outlining these proposals, and proposing the appointment of a Royal Commission to go out to Nigeria and examine the proposals on the spot. There was a public demand in Nigeria for constitutional changes and he was convinced that the people should be given a full chance of expressing their opinions on any proposals put forward. He also believed that the final scheme would be more acceptable, if it had previously been the subject of public enquiry.

The Secretary of State said that the proposal to appoint a Royal Commission and the question of publishing any document would require to be considered very carefully from a number of aspects and that he did not wish to commit himself to this suggestion at the present stage. He promised however to go into the matter further.

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speech on the councils than seven years ago and in one case an Emir had actually invited an educated African, a schoolteacher, to attend a Council Meeting when the Governor was present and to give his views.

Sir Bernard then commented on the unsatisfactory character of the existing Legislative Council. There was no unofficial representation of the Northern Provinces and he believed that the Emirs' lack of concern at this state of affairs up to the present was due to a failure to appreciate that the Council in any way concerned itself with Northern affairs. He was afraid that this lack of interest might to some extent have been encouraged by Administrative Officers in the North.

Moreover the vast majority of the people of Nigeria, who were peasant producers, were not adequately represented on the Council. He did not believe that the country was ready for any form of numerical franchise, but suggested that representation might be through the Native Authorities, who did, he was convinced, genuinely represent the peasant. For this reason he had made a practice of consulting the Native Authorities concerned before appointing provincial members to the Legislative Council. Sir Bernard said that he proposed to formulate proposals for future constitutional development which he would submit to the Secretary of State.

Turning to economic questions, Sir Bernard pointed out that Nigeria was a predominantly agricultural country and could not hope to develop and maintain its financial position without the growth of secondary industries, e.g. the manufacture of produce containers. He was not, however, concerned merely with the development of new schemes; there was considerable leeway to be made up in the financing of existing services. Labour had in many cases long been underpaid and during the war he had been compelled to make concessions on this account, e.g. the grant of an increase in wages to railway workers in October 1941. He had suggested that assistance might be afforded to Nigeria in the form of an easing of her loan obligation.

A co-ordinated plan for the development of Nigeria was required and this should be drawn up not by an *ad hoc* body but by the ordinary machinery of the Government which was to administer it. The present Secretariat machinery in Lagos, with its bottleneck caused by the passage of all papers to the Governor through the Chief Secretary, was defective, and was not capable of dealing adequately with the plans which were already being submitted by the individual departments, such as the 10 year Education Plan. The Secretary of State emphasised the importance of Nigeria being ready with a comprehensive scheme of post-war development when the time came.

Turning aside briefly to the educational problem, Sir Bernard contrasted the comparative apathy which existed in the Northern Provinces with the great demand for secondary education in the South. He suggested that a rural type of secondary school might be evolved to meet the need of ensuring that the majority of the boys passing out of the schools would return to the land.

Speaking of the general feeling of the people towards the Government, Sir Bernard said that this was very good. Of course discontent as existed 99% was due to economic causes, e.g. differences in rates of pay between European and African employees and better opportunities for European trading companies. The question of social barriers was not a live issue. The loyalty of the mass of the peasantry was unquestionable; they had a genuine desire to help in the war effort, and in appreciating the extent of their financial contribution it was necessary to remember that only a very small portion of the people had a money economy at all. He

attributed

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pointed out that it would be open to the Commission to propose an alternative scheme. He did not consider the Commission should include any Africans.

With regard to municipal government Sir Bernard said that for Lagos he proposed an unofficial majority in the Council with a Government Chairman. He had tried the experiment recently of asking the Chairman of the Council to arrange for some of the official members not to attend the meeting at which an increase of rates was to be considered. There had been an unofficial majority which had agreed to increase the rates. He said that the unofficial members would prefer to have an official Chairman. For other towns Sir Bernard said that it was proposed to make the Town Council into the Native Authority. This had already been done at Abeokuta and Badan and it was proposed to make the same arrangement at Kalabar and Onitsha.

* * *

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Extract from Subjects for discussion with
Sir Bernard Bourdillon,

5
b.
112

1. The future constitutional development of Nigeria.

Sir Bernard Bourdillon has set out his ideas on future constitutional development in two memoranda written in 1939 and 1942. His general scheme is that three Regional Councils should be set up corresponding to the three main areas of Nigeria, with the function of advising the Government on policy and considering such legislation as was submitted to them by the Governor. In addition, there would be a Central Council to consider the budget and to pass legislation. Sir Bernard's ideas, which have the general support of Lord Hailey, have not yet been crystalized into a detailed scheme. He is proposing to work out such a scheme during his leave for the Secretary of State's consideration. Sir Bernard believes that his proposals provide the most effective means of integrating the native administrations into the constitutional and legislative system of the territory. One of his suggestions is that both on the Central and Regional Councils there should be three classes of members, officials, unofficials and representatives of the native authorities. Thus not only would the desired link between the native authorities and the Central Government be secured, but a place would be found on the Regional Councils as on the central body for educated Africans not representing the native authorities. A brief summary of the main points raised in Sir Bernard's memoranda and Lord Hailey's report on native administration in Nigeria will be submitted on a separate file.

The main point which is likely to arise in the discussions between the Secretary of State and Sir Bernard is the procedure to be followed in submitting and considering his proposals. Sir Bernard has suggested that he should write a memorandum setting out his proposals in detail and also an open despatch describing the broad principles of the proposals and recommending that a Royal Commission should be sent out to Nigeria to consider the proposals and advise

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as to future constitutional development. Sir Bernard thinks that local opinion would demand outside advice from a body of the status of a Royal Commission before accepting proposals for reform of the constitution. The appointment of a Royal Commission would also give Africans in Nigeria the opportunity of putting forward their own views.

There appear to be objections to the procedure which Sir Bernard is suggesting. In the first place, being now on leave pending retirement, he has no locus standi to write a despatch to the Secretary of State. The government of the territory is being carried on by Mr. Grantham. In the second place, the publication of his despatch, which he desires, would be likely to cause embarrassment to his successor. In the third place Sir Bernard's idea seems to be that the Royal Commission's terms of reference should be to consider his own proposals, but the appointment of a body of the status of a Royal Commission with such narrow terms of reference hardly seems appropriate. Finally if a Royal Commission were sent to Nigeria, other territories in West Africa and elsewhere would be likely to demand Royal Commissions also.

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30453/23

10th July, 1943.

Dear Sir Bernard,

I have received your letter of the 3rd July. First of all let me at once say that the discussion left me with no ideas such as you imagined. I know your one and only idea is that whatever is done shall be the best for the future of Nigeria, and I am very grateful to you for letting me have so clear a statement of your views on the procedure for considering constitutional reforms in Nigeria.

You are anxious to send me a despatch for publication summarising your proposals and recommending the appointment of a Royal Commission to consider them, and you offer to submit this despatch in draft, leaving me to decide whether it should in fact be published after I have studied it and discussed it with Richards. I quite agree that Richards must be consulted as to the procedure, and I do not propose to take any decisions on procedure until he arrives in this country. But I ought to let you know that my present view, after thinking over what you told me last week and what you say in your letter, is that the publication of a despatch such as you suggest would not be desirable. In the first place, there

Sir Bernard Bourdillon, G.C.M.G., K.B.E.

is

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will accept this.

On the other hand I welcome your offer to let me have a confidential memorandum giving the substance of your proposals for constitutional reform. This will crystallise your ideas on a subject to which I know you have given a great amount of thought, and it will obviously be most valuable to me in taking decisions on future policy. I look forward to reading this memorandum when you have completed it.

*Yours sincerely,
(Sd.) Oliver Stanley.*

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Prof. G. H.

I submit a draft
of the
in P. Provision about
Constitutional Reform in
accordance with your
instructions.

ABC

8/7

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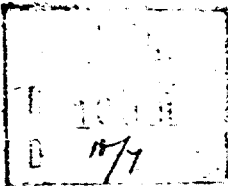
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~~St J.C.~~

c.f.

- Mr. Cohen 8/7
- Mr.
- Mr.
- Mr. G. E. J. Gent.
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.

- Mr A. Dawe.
- Mr W. Battershill.
- X Permt. U.S. of S. 9.7
- Parly. U.S. of S.
- X Secretary of State.



Downing Street,
July, 1943.

DRAFT. CONSON

SIR BERNARD BOURDILLON,
G.C.M.G., K.B.E.

For the Secretary of State's
signature.

*Just of all let me at once
say that the discussion left my cell
who ideas such as you suggested.
I know you are only doing this
when in fact there is the best
for the future of Nigeria.*

I have received your letter of the 3rd July, and I am very grateful to you for letting me have so clear a statement of your views on the procedure for considering constitutional reforms in Nigeria.

You are anxious to send me a despatch for publication summarising your proposals and recommending the appointment of a Royal Commission to consider them, and you offer to submit this despatch in draft, leaving me to decide whether it should in fact be published after I have studied it and discussed it with Richards. I quite agree that Richards must be consulted as to the procedure, and I do not propose to take any decisions on procedure until he arrives in this country. But I ought to let you know that my present view, after thinking over what you told me last week and what you say in your letter, is that the publication of a despatch such as

FURTHER ACTION.

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you suggest would not be desirable. In the first place,
 in the technical part the
 A Governor on leave pending retirement has not the locus
standi to write a despatch to the Secretary of State, so
 that any document you submitted to me would have to
 take another form. ^{But} What is more important, I
 think that the publication of ^{any} document on this
 subject by his predecessor might well turn out to
 be embarrassing to Richards. He will have to put
 through in Nigeria whatever decisions on constitutional
 reform are ultimately taken by H.M.G., and he will
 probably want to consider on his arrival in the
 territory the best method of preparing the ground for making
 the decisions. He may not be in favour of the appointment of a
 Royal Commission, and it might make things difficult for
 him if proposals, which might differ from his own
 ideas, had previously been made by you and published.
 I therefore feel that it would be much wiser to leave ^{over}
 the whole question of procedure ~~over~~ until Richards
 comes to England, probably in November, when I shall,
 of course, want you to discuss the matter with
 him. Meanwhile, I think that it would be better for
 you not to draft any despatch or other document about
 procedure with a view to publication, and I hope that
 you will accept this.

On the other hand I welcome your offer to
 let me have a confidential memorandum giving the
 substance of your proposals for constitutional reform.
 This will crystallise your ideas on a subject
 to which I know you have given a great amount
 of thought, and it will obviously be most
 valuable to me in taking decisions on future
 policy. I look forward to reading this memorandum
 when you have completed it.

.....

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SofA.

After discussion with McQueen
he has produced a draft reply
to Sir B. Bourdillon's letter,
which I submit for your consideration.

[Signature]
9.7.

Thank you

oms 9/7.

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- 4. There must be a clear statement of the proposals before the people who are to be consulted about them and they must be given time to study their statements.
- 5. Raw statements must be prepared by me, or from my clerk a draft prepared by me. If it is prepared in the Central Office a line basis of a committee on Haidy report. There will be a serious danger that certain details which are important from the local point of view will be overlooked.
- 6. You said yesterday that the proposals will be those of H.M.G. and not of an individual. But such as this step was in our line

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can. As I see it the 124 proposals will be those of the local Governor, and I am stated to be such. I am sure that this is more desirable from the point of view of public opinion in Nigeria. If then as your proposals, I am sure public opinion in Nigeria will say that you have already made up your mind and that your consultation of them is a mere bit of show work. If then are sure, all you have committed yourself to is the opinion that they are worth ~~consideration~~ examination.

May I beg that you will allow me to prepare a draft despatch. Yr.

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can. As I see it the 124
 proposals will be used
 the Local Council, and
 stated to be such. I am
 sure that this is most
 desirable from the point of view
 of public opinion in Legonia.
 If this is your proposal, Legonia
 opinion in Legonia will say
 that you have already made
 up your mind and that
 your consultation of them is a
 mere bit of showwork. If they
 are used, all you have
 committed yourself to is the
 opinion that they are worth
 consideration examination.

May I beg that you
 will allow me to prepare
 a draft despatch. Yr.

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I have not for any
experience with me.
Yours truly,
B.H. Anderson

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of the present Council. He thinks that natives of the North would find it difficult to compete on equal terms with representatives from the South in the atmosphere of Lagos, while in any case the addition of unofficial Northern representatives would make the Council unwieldy. Sir Bernard is in favour of the establishment of three regional councils which would consider such legislation as was referred to them by the Governor and would also have the power of passing resolutions to be forwarded to the Governor. There would be a central council to pass the budget and to enact legislation. The establishment of these regional bodies would enable adequate representation to be secured for the great masses of the population which are at present in effect virtually unrepresented. The periodical Conferences of Emirs in the Northern and Chiefs in the Western Provinces have pointed the way to this development.

6. (b) Native Authorities. Lord Hailey discusses the functions of native authorities in paragraphs 26 - 32 of his report. Are they in the course of time actually to constitute the Government of the country, exercising as units in a federal state all the legislative and executive powers now possessed by the Government? Are they to retain their present character but be used either singly or in combination, in the form of electoral colleges, as units of representation for a legislature? Or are they to remain as they are, as local agents of the Central Government, their functions being extended and their resources increased as they show themselves more and more capable of exercising the responsibilities of administration? Both Lord Hailey and Sir Bernard envisage the development of native authorities, not as separate units in a federal state, nor as representative units in a single legislature, but as local agents of the Central Government. With this aim in view Sir Bernard considers that they should be given the maximum degree of responsibility compatible with good Government. With the object of bringing them into the legislative system Sir Bernard suggests that on the central council there should be three types of members, those representing the Government, the educated Africans and the native administrations. On the regional councils, native administrations would of course have their representatives.

7. In order to fit them for their increasing responsibilities, modifications in the form of native authorities will frequently be necessary. Both Lord Hailey and Sir Bernard stress the point that in considering such modifications the only real criterion is acceptability to the people and that conformity to tradition is merely one means of gaining acceptance. If the people themselves wish to abandon or remodel a traditional organisation, there is no inherent reason why they should not. It is only thus that the system of indirect rule can be made to play a full part in the development of political responsibility.

8. (c) Educated Africans. Sir Bernard states that at present there is little real conflict between educated Africans and native administrations. The charter of the Youth Movement expresses opposition to indirect rule on the grounds that it is incompatible with the ultimate aim of responsible self-government, but Sir Bernard regards this attitude as theoretical and unreal and points out that in 1937 the Legislative Council with its educated African members unanimously approved the introduction of indirect rule in the Colony Districts.

Both

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Both Lord Hailey and Sir Bernard stress the importance of encouraging the native authorities to make the maximum possible use of educated men both as Councillors and in executive work. Sir Bernard no doubt hopes that one of the main reasons for the opposition to indirect rule will disappear if its opponents feel that the native administrations are not only to provide suitable employment for the educated, but also to have a part in a legislative system aiming at a greater degree of political responsibility.

9. Sir Bernard has attempted to give a greater sense of responsibility to the African members of the Legislative Council by encouraging freedom of debate, and ~~he is in favour of the addition of an African member or members to the Executive Council.~~ Both Lord Hailey and Sir Bernard emphasise the importance of increasing the numbers of Africans in senior posts under the Central Government and they both express doubts as to the present policy of excluding Africans from administrative posts outside the Secretariat. This exclusion is based on the theory that the British administrative service is a framework to be gradually reduced as its functions are taken over by the native administrations themselves. But this process is bound to be a very slow one and if self-Government is the ultimate aim, it is important that African officials should have the training in responsibility which tenure of senior posts under the Central Government would provide.

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to the Executive
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Government House,
Nigeria.
NOV 27 1942

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Sir,

*No. 5 on
1939.*

Spence below.

I have the honour to refer to Mr. Malcolm Macdonald's Confidential (2) despatch of the 10th of January, 1940, and to forward six copies of a Further Memorandum I have written on the Future Political Development of Nigeria.

2. Its object will I think be quite clear to you, and you will note that this subject is closely connected with Lord Hailey's recent reports on Nigeria and on "Native Administration and African Political Development", concerning which I will address you in separate despatches shortly.

I have the honour to be,
Sir,
Your most obedient, humble Servant,

H. Hartman
GOVERNOR'S DEPUTY.

LIEUTENANT-COLONEL THE RIGHT HONOURABLE
O. F. G. STANLEY, M.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S. W. 1.

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CONFIDENTIAL

30453/42 131



NIGERIA

A Further Memorandum on the
Future Political Development
of Nigeria

By His Excellency the Governor
Sir Bernard Bourdillon
G.C.M.G., K.B.E.

1942
Printed by the Government Printer
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A FURTHER MEMORANDUM ON THE FUTURE POLITICAL DEVELOPMENT OF NIGERIA

I—INTRODUCTION

I have studied the memoranda sent in by Chief Commissioners and Residents in connection with Lord Hailey's report on Nigeria and my own memorandum on future political development. As regards the development of Native Authorities, their "democratization" and modernization, and the prospects of converting the more backward of them into useful instruments for promoting social and economic progress, there is a very great measure of agreement both as to what is desirable and as to what is practicable, and I have sufficient material to enable me to frame the official comments of the Government on Lord Hailey's report.

On the other side of the picture, the future constitutional development at the centre, there has not only been less general agreement but considerably less clarity of thought, and the object of this memorandum is to stimulate further thought and elicit further expressions of opinion.

II—THE NORTHERN PROVINCES

While the large majority have accepted, as the only practical solution, the idea of Regional Councils and a Central Council at Lagos, it is abundantly clear that it is no easy problem to bring the Northern Provinces into their proper place in the picture. The Emirs, it would appear (from some of the memoranda, and even more clearly from their own comments on the Resolutions of the Conference held last year in London by the West African Students Union) take the view that they wish to have nothing to say in the affairs of the South and wish the South to have nothing to say in their affairs. The Chief Commissioner goes so far as to say that the Governor, advised by his Executive Council, must remain the only nexus between the North and the South, and that the idea of a Central Legislative Council is premature. That he really regards it as even worse than premature would appear from his remark, in another paper, that "The policy of a central African Government is incompatible with the Emirate system. One or the other must be discarded: We must destroy the latter if we are to create the former." That many, if not most administrative officers in the North should sympathize with the isolationist attitude of the Emirs is inevitable; I do not think it would be uncharitable to say that in the past many of them have actively encouraged it. The political atmosphere in the North is incomparably more pleasant to work in than that of the South, and the administrative officer who wishes to keep the "journalist politician" far from his doors has my sympathy. But we must face realities and ask ourselves whether this isolationist policy is any longer practical politics. Is it not, in fact, suicidal? Must it not, if maintained, eventually hasten that subordination of the North to the South which it seeks to avert? On the multiplicity of problems which affect the whole country the Governor at present receives copious advice, in Legislative Council, in the Press, in resolutions by Youth Movements and so on, from Lagosians and Southerners. From the North he receives the advice of the Chief Commissioner and, now, of the informal Advisory Committee of Chiefs. Is it to be wondered at that the North frequently complains, and sometimes with justice, that it has not been sufficiently consulted? It may be suggested that a Northern Regional Council will remedy this. So it will to a great extent. But will this be enough? What about matters in which there is a difference of view between Regional Councils? Must there not be further discussion in a body in which all are represented, and in any case is it not highly desirable that public discussion of Nigerian problems should take place in a Nigerian assembly, and not only in water-tight Regional compartments? To put it quite simply, has the time not come when we must persuade the Emirs, for their own good and that of their people, to say, not "We will not tolerate Southerners advising the Governor in *our* affairs," but, "We insist that we and our people should have an equal right with the South to advise the Governor in *Nigerian* affairs?" From those who hold that this course is practicable

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and desirable I should be glad to receive suggestions as to how the North should be represented on a Central Legislative Council. One suggestion which has been made to me is that administrative officers from the North should, until English-speaking Northerners of the right stamp are available, sit on the unofficial side of the Council. I certainly would not rule out as entirely impracticable, the idea that they should sit as "Native Administration members."

III — REGIONAL COUNCILS

(i) *Their Object*

Although, in paragraph 16 of my previous memorandum, I spoke of "devolution of legislative powers and possibly also of financial control," my main object in suggesting Regional Councils plus a Central Council as an alternative to an enlarged and more widely representative Central Council was not a decentralization of control, but, as I said in the next paragraph "to make the views of the mass of people in the provinces more readily and more completely available to the Central Government." I still feel that, at the present stage of the development of the country, the Regional Council system will result in a freer ventilation of the matters to be discussed than would a much enlarged Central Council and will ensure more effectively that no interests are disregarded and no aspects of the question overlooked. The risk that Regional Councils may "think regionally" and foster separatist tendencies is one which cannot be altogether overlooked, but, if their deliberations are properly guided, it can be averted. A certain measure of "regional thinking" is not only inevitable but even desirable.

(ii) *Their Nature*

In my previous memorandum I suggested that the Regional Councils might become "Provincial Legislatures with a Federal Council in Lagos, or, in the alternative, three parallel 'First Chambers' with the Lagos Council as a Second Chamber." This misuse, for I am afraid that it was a misuse, of the word "Federal" has frightened some of my commentators and misled others. It has frightened some into anticipating that antagonism between the "State" and the "Federal" Governments which has occasionally existed in both the U. A. S. and Australia. There need, I think, be no occasion for such antagonism. The system I propose is not, of course, Federal in the strict sense of the word. It does not involve the surrender, by sovereign bodies, of any of their sovereign rights. It may involve delegation, but that is precisely the opposite process. The question, as I should now like to restate it (and I will discuss it later) is not whether the system should be Federal or Bi-Cameral, but whether all, or only some, of the recommendations of the Regional Councils should be again considered in the Central Council before the Governor gives his assent. The point which I wish to make quite clear, and which I may well have obscured by my use of the term "Federal," is that the Regional Councils will have no "inherent authority." In my previous memorandum I suggested that "The Regional Councils might be purely advisory in the first instance." This has led some of my commentators to express the hope that they will not remain so for long. I fear that I was again guilty of a measure of looseness of expression which has proved misleading. The Regional Councils will, in the strict sense in which the Legislative Council as it exists to-day is advisory, remain advisory until Nigeria attains a measure of responsible self-government. What I had in mind was that, at the start, their proceedings might be much less formal and their recommendations be couched in a less "legislative" form than would ultimately be desirable. But although I suggest a less formal procedure than in the present Legislative Council, I am not sure that any kindergarten stage will in fact be necessary.

(iii) *Their Composition*

I do not think that this should cause any great difficulty, nor does it appear, from the memoranda that I have received, that it will be likely to do so. We must carefully avoid a sealed pattern, and each "region" must work out its own salvation. Nor must the pattern for each region be static. The idea that the Regional Council should be based on a hierarchy of Provincial, Divisional, District, and even Village Councils, seems to have found general favour. These may well in course of time provide a suitable "electoral" basis, but we must be very careful to avoid a confusion of thought (which is apparent in many of the memoranda that I have seen) between the functions

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of the various councils. The proposed Regional Councils are to be Legislative bodies, let us be quite clear on that point. They will be able to pass resolutions making recommendations to the Governor on any matters they like, but their real functions will be legislative. It would of course be quite impossible to submit projected legislation to the Provincial and lower councils. I am all in favour of such councils, but their function should be that of advisory committees on development and welfare. They may, as I have said, form a basis for "election" to the Regional Council, but their functions are entirely different and must on no account be confused. It would be desirable that each Regional Council should have one member—perhaps a Crown Counsel—capable of advising them on matters of procedure and drafting.

(iv) *The "Opposition"*

One or two commentators have talked about the development of an "opposition" in the Regional Councils. I shall have more to say about this idea of an "opposition" when I come to discuss the Central Council, but let me say at once that as far as the Regional Councils are concerned the development of anything that regards itself as a permanent "opposition" is not only not a desideratum but would be a disaster. I would go so far as to suggest that in the Regional Councils there should be no distinction between "official" and "unofficial" members. They should meet with the common object of giving the Governor (or the Central Council) the best possible advice on the questions before them. They should sit by provinces and not in opposed official and unofficial ranks, and all members should have freedom to vote in accordance with their own opinions. This may be a completely novel idea, but I regard it as of great importance.

(v) *Their Legislative Functions*

The main duty of the Regional Councils, which would presumably have to meet at stated intervals before each meeting of the Central Council, would be to consider bills submitted to them by the Governor. They should not, I suggest, "pass" these bills in the normal way, and there would be no need for first, second and third readings. A simplified procedure, modelled on proceedings in the committee stage in the Legislative Council, can be devised, and the final result would be a recommendation to the Governor

- (a) that the Bill as drafted be approved, or
- (b) that the Bill be approved subject to certain amendments, or
- (c) that the Bill be not proceeded with.

There should be no provision for private bills, but members should be free to move resolutions which might recommend, *e.g.*, that certain Legislative action be initiated by the Governor. It would be open to the Governor to take action on these resolutions, or to decline to take action, or to present them to the Central Council for their consideration. Two questions remain—whether there should be any purely Regional legislation, and whether the Regional Council should have anything to do with subordinate legislation under the Native Authority Ordinance. As regards the first, if occasion arose for legislation which would be applied in one region only, I see no reason why the necessary bill should not receive its final treatment at the hands of the Regional Council and then receive the assent of the Governor. In this case the full-dress three reading procedure might be necessary, though I do not really see why it should. As regards subsidiary Native Authority legislation, if it appeared to the presiding officer desirable that all Native Authorities in the region should make identical rules on any particular subject, the question might well be discussed, on a motion, in the Regional Council, and a resolution passed recommending action to the Native Authorities concerned.

(vi) *Their Financial Powers*

There are several possible solutions, all of which are open to certain objections. The first is to leave the budget, in its present form, to be dealt with by the Central Council, Regional Councils dealing only with Native Authority funds that may be pooled for certain purposes. The second is to leave the budget in its present form and have it discussed in all the Regional Councils before being passed by the Central Council. The third is to have Regional Budgets and a Central Budget. All would of course have to be prepared in the Financial Secretary's office. The Regional Budgets

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The non-distinction between officials and unofficials (with the right of free voting for the former) which I have advocated in the case of the Regional Councils would probably not be practicable in the case of the Central Council; but the idea should be further considered before it is altogether abandoned. If it has to be abandoned, I should like to consider further my idea of a division into "Government," "Native Administration" and "Unofficial" Members. Scarcely anyone has commented on that suggestion, perhaps because its implications were not fully understood. The main object of the suggestion is to *prevent* the unofficials (and still worse the African unofficials only) from developing into a permanent opposition, and I believe that it might well serve this purpose admirably, as the Native Administration Members would be semi-official in their sympathies, and would certainly not always follow the lead of the "Youth Movement" type of member, who, important and necessary though he is, tends to develop a greater authority in the Council than the extent of the interests which he represents really warrants. (The Youth Movement at the moment, though it represents the produce trader, the transport owner, the salaried employee and to some extent the wage-earner, does not represent the peasant *at all*.) I have always opposed the idea that the granting of an unofficial majority is a natural step towards responsible government, and maintained that it should accompany and not precede the granting of a measure of responsibility. I should regard the division of members into the three classes which I have mentioned above, any two being in a position to outvote the third, as an entirely different proposition. If this expedient were adopted, the apparently minor detail of the seating of members would really be of considerable importance.

(iv) *Legislative Functions*

To what has been said on this subject when dealing with the Regional Councils it is only necessary to add that certain legislation should be dealt with by the Central Council and not sent to the Regional Councils at all. All purely formal and consequential amending Bills would come under this heading, and possibly certain legislation of a technical nature which has no "local aspect." It would probably be best, at first, to give the Governor power to decide which Bills should, and which should not, go to the Regional Councils. This would help to avert the risk of overloading them with work before they had found their feet.

(v) *Financial Powers*

There is little to add to what has been said on this count under the heading of "Regional Councils." The present system of an unofficial Finance Committee will of course have to be retained.

V—AN ADMINISTRATIVE PROBLEM

I have referred above to the suggestion that there should be more than three Regional Councils, and suggested that it cannot be considered separately from the parallel administrative question. It is unquestionably open to doubt whether our present system of three Chief Commissionerships is sound, and whether we should not do better with the East African system of Provincial and District Commissioners, having, say ten Provincial Commissioners, all corresponding direct with the Government, and abolishing Residents. There are three main arguments in favour of the change.

- (i) That it will reduce correspondence and save time.
- (ii) That it will result in a most desirable measure of decentralization.
- (iii) That it will give greater responsibility to officers who are now fit for it but do not get it.

(ii) is of course the most contentious point, the opponents of the idea contending that it is a measure, not of decentralization, but of centralization. The real answer of course depends on the extent of the powers delegated to Provincial Commissioners. As regards (iii) there are those who feel that, under the present system, unless the Resident is content to be more or less of a post office, District Officers do not get sufficient responsibility. The present shortage of staff makes this probably less true now than in normal times.

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END

I am not now going to commit myself to any expression of opinion on this question, as I am most anxious to elicit really free comments on it. But I will say one thing, at the risk of offending my Chief Commissioners (and it is not they, but the system, that is to blame). I am well aware that a good many Residents and District Officers feel that under the present system of centralization under three Provincial Secretariats, the Chief Secretary and the Governor (particularly with the restrictions on touring by the latter that have hitherto resulted from the war) are not sufficiently aware of the views of senior administrative officers, particularly if those views do not entirely coincide with those of the Chief Commissioner. I share that feeling.

If the present system were to be discarded in favour of the East African model, it would become necessary to consider the revival of the appointment of Secretary for Native Affairs. One suggestion which has been made to me is that we should retain two Chief Commissioners (with a possible change of title) who would live in Lagos, working in the Secretariat when not on tour. Their duties would be inspection, and the maintenance of personal contact between the Secretariat and the Provincial Commissioners. I should be grateful for suggestions, from officers who favour the change, as to the number and boundaries of the Provincial Commissionerships, and any changes (such as that suggested above) which they advise in the Secretariat. Those who favour the change should give their full reasons for doing so.

VI—THE JOURNALIST POLITICIAN AND WHAT HE REPRESENTS

It is not unnatural that the type of young politician who expresses himself in the columns of the local Press should be regarded in many quarters with considerable disfavour. His views are often crude in the extreme; he is frequently ill-informed; he is not always disinterested. But is this very unusual? Do not the pages of Hansard themselves afford numerous instances of crude thinking, gross ignorance, and self-interest? It would be a great mistake to over-rate either their influence or the extent of the interests which they represent. It would be a greater mistake still to under-rate them. But the crowning mistake of all is to under-rate the sincerity of their motives and to class them as mere mischief-makers. They have a great potential capacity for mischief. They have also a great potential capacity for good. Which way they develop will depend to an enormous extent on the sympathy and understanding which they receive from us. If our first reaction to their utterances is to put them in the waste-paper basket we shall get nowhere. If it is to assume that there is really something at the bottom of them and to make a genuine effort to find out what it is, we and they will be able to work together for the good of the country.

The growth of the politically minded class of young men in the North will need particularly careful watching. The habit of discipline which both their religion and the Emirate system has inculcated in them will make them bottle up their grievances in a way in which the Southerner never would, and it is of the very greatest importance that both we and the Emirs should gain their confidence and encourage them to talk. In this connection an early improvement in Native Administration salaries is most necessary, and I hope that it will not be long delayed.

VII—CONCLUSION

I am most anxious to obtain the freest possible comment on this and the previous memoranda from any officer, however junior, who feels that he has something useful to contribute. Comments should be sent, preferably in duplicate, direct to the Private Secretary. I should like to receive them by the end of January, if possible.

Government House,
Lagos, October, 1942.

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CO 583

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NIGERIA.

261

No. 30459

SUBJECT.

S
353.

HOUSING, SLUM CLEARANCE AND SANITARY IMPROVEMENT
IN LAGOS.

Previous

1940.

Subsequent

- (1) P.Q. file.
- (2) 33735/43
- (3) 30584/44.

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(COPY MINUTES.)

1942 Correspondence.

DESTROYED UNDER STATUTE Article

"The Night Soil Man" - .8.42

Interesting, & Mr. Williams may care to see. As regards this Richards enquiry on slip attached as to the proposal of Lagos getting water-bourne sanitation, it is to be feared that this is out of the question in present circs. having regard to the shortage of materials and shipping.

Put by.

(Sd.) F. Farmer
1/1/43

Interesting & rather sad. Mr. Crossdale told me that he has come across several young Africans with a social conscience - who wld. welcome an outlet for their energies in some sort of welfare work. Some seem to have been engaged on this enquiry.

At once

(Intld.) O.G.R.W.
7.1.42

*N.B.
See original min.
in 1940 file.*

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Mr. Richards

3

You wish to have No. 3
back, for return to the person
who handed it to you.

I don't think that is
and to avoid for record here.

H. A. ...
26/1/23

Dr. Kauntze The Fabian Society have rung up to know
if we have any comments to make on this report i.e.
on the possibilities of improved sanitation for Lagos
or the accuracy of this report. Have you any
suggestions as to an answer.

G. I. ... 26/1/23

I fear I cannot help very much. I do not
know whether the conditions in which these people
live are such as are described, but I have no
reason to think that the description is not correct.
I heard of no scheme of improved sanitation for
Lagos other than the one mentioned in this article,
which only seems to go half way to solving the
difficulties.

The report is an interesting piece of work
and indicates that there is a possibility of
establishing organised social work & research
in Lagos. It is a revelation of the terrible,
overcrowding in the town - and the conditions
under which the African is prepared to live to
earn money.

W. M. Kauntze?
28/1/23

The Lagos Development Board ^{among other things} created
in 1928 was empowered to deal with
lines of sewers & drains & the provisions
of means for drainage, sewerage &
sewage disposal, & is apparently
still in existence.

Dr. Hinder of the Fabian Colonial
Bureau phoned yesterday & we ^{informed} ~~informed~~
her that Dr. Kauntze had suggested
that the report should be sent out to

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Nigeria. Dr. Hinder said she would write to the authors of the report to find out if they have any objection to this.

In the meantime the report at (3) has been returned to the Fabian Bureau
W. Baker. 4/2.

4

Put by

Wait
James 4/2

W. Baker.

Have we had anything further from Dr. Hinder about this?

James 1/3/43.

MR Fisher.

We have had nothing from Dr. Hinder yet, but as she has to communicate with the authors who are in Nigeria, I am afraid we shall have to wait sometime for an answer.

W. Baker. 1/3/43.

Put by James 4/3/43
John

OK

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1943

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4 Nigeria S. 8. 385 _____ 7. 5. 43

S.S.D.

In your observation, please. The idea seems a sound one if a willing report can be found.

27. 5. 43

Mr Richards 28/5
Major Eric Blawie R.A.F. 31/V

Do you know of any possible candidates for this job? We should perhaps send an interim reply?

S. R. Manthorpe 28/5

I believe Sir R. Furse knows that Maxwell Fry is in W. Africa in the army. He could be recruited for a job like this.

I hear there is another man suitable - now a Major in the army [at Maudslayi]. I am getting his name & address shortly. I do not know what powers of we have of abstracting people from the army we have
G. I. Richards
29/5

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I have for some time been collecting the names of architects and/or Town planners who might be suitable for the posts which it is desired to fill in Malta and the West Indies. I have collected about a score of names of possible people, but have not yet been able to approach any of them, to see if they would be available, as it has not yet been possible to settle the definite terms on which either post can be offered.

I have, however, been working on pretty good advice, including help from the R.I.B.A., and Professor Holford at the Ministry of Works and Planning, and I should imagine that we have heard of most of the likely people. I have spoken to Professor Holford and in his view this Lagos post would require a man of the same type as we have been considering for Malta and the West Indies. The simplest thing therefore, would be to throw this vacancy into the heap and consider it with the others.

Professor Holford agrees with me that, as we have little in the way of a precedent to go on, the best procedure would probably be to ~~select~~ *pick out* the man we think most suitable, approach him and find out on what terms he would be prepared to go, rather than fix the salary in the air beforehand.

Major Maxwell Fry is on our lists for the other two jobs, but is not, I think, amongst the best for them. There would be much greater argument for using him in Nigeria (Professor Holford agrees) because a major part of the problem in Nigeria will turn on the proper use of local material. Major Maxwell Fry is reported to be a live wire, and it is most unlikely that, though he has been serving in the army in the Gold Coast, he has not kept his eyes open as an architect.

Two points will need watching:-

(1) Professor Holford has heard that Major Maxwell Fry's health is not too good at the moment - malaria or something.

(2) I gather that the Ministry of Works and

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and Flanning have been thinking of trying to get Major Maxwell Fry back from the army to this country. As far as I know, the Minister does not want to employ him specifically under the Ministry at present, but feels that as Major Maxwell Fry has various prospective jobs on hand in this country of some importance, he ought to be back in time to get on with them as soon as opportunity offers. Professor Holford agreed with me that if the Lagos job can be done in a comparatively short period, as contemplated in No.4, the Minister might not object to that much delay in Major Maxwell Fry's return to England.

X If it is decided to try and fill this post I suggest that written authority to do so, with any other information which could be given, be registered on an Appointments File and then let us try to deal with the vacancy simultaneously with the others.

I shall, of course, be very glad to hear of the additional name Miss Richards has in mind, in case it is not already included in our list.

R. S. Furse
31st May, 1943.

I am glad to hear that there is a prospect of securing someone competent for this most important task in Lagos. The only suggestion that I can offer in the matter of names is that of Mr. Clifford Holliday, if he is not already on Sir R. Furse's list. This gentleman produced a survey of Colombo in 1940 which dealt very fully with the various problems there. I do not know his professional qualifications, nor his present whereabouts, but I mention his name in case it merits consideration.

G. H. Ord Power
1.6.43

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I pass this through Mr. Cairn on the
C.D.W. joint. I think we can clearly say
that an application ~~for~~ for assistance
from the C.D.W. Vote for this purpose
w^d be sympathetically considered.

I also pass thro' Sir R. Furse again
as to Mr. Holliday.

It seems to me that, if Major
Maxwell Fry is in West Africa, there is a
good deal to be said for trying to get him
for this job. KWB 1/6/43

I think we can go even
further on the C.D.W. joint & say
that the J. of S. would welcome an
appⁿ on these lines & see no
reason why it should not be approved

SZ
1/6

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Mr. Halliday's name is amongst those on the list. He is said to be abroad at present but it is not quite clear where.

L.D. 2/6

I am unable to find out as to names of the reply.

We can telegraph to the O.A.G. in the sense of the above minute, and meanwhile, as Sir R. Furse suggests in his minute of the 31st May, get on with the selection. (I am very sorry for the delay in dealing with this file which disappeared from my room before I had seen it, and has only just come to light with some other papers.)

AF

7th July, 1943.

AF

5 to Nigeria - Tel: 978 - Cons - 8/7/43

Appointments

Will you now proceed as in x of Sir R. Furse's minute of 31.5.43, please?

SA Jo Wilcox

6 Nigeria Tel. 1468

(D.H. no 31355/43)

*12.7.43
12.8.43
10.8.43*

This must await its reply

K SA

13.8.43 above

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7 Fabian Colonial Bureau - 16.8.43
 Mr. Parkinson
 These are mins. at (3)
 referring to this

10

- 8 to Nigeria tel. 1259
- 9 to Gold Coast tel. 664
- 10 to Sierra Leone tel. 524
- 11 to Gambia tel. 213
- 12 to Sandford s/o
 (Draft n. 31355)

(Draft n. 31355/42/43) 25.8.43

3-9-43

Mr. Caine.

I should like you to see this draft telegram, in view of its connection with the letter being sent to the Treasury about the central town planning staff for West Africa. Mr. Maxwell Fry says that two extra town planning officers will be required for Nigeria - this fact is referred to in the letter to the Treasury. It is obviously desirable to try to get these officers while Mr. Fry is here to help and I want therefore to get the Nigeria Government's reactions at once.

The last paragraph of the draft requires consideration. No reference is made in our letter to the Treasury that we may want to make a scheme to cover the Nigeria staff as well as the central staff. The question therefore arises whether it is good tactics to encourage Nigeria to submit an application or whether we ought to leave it to them to raise the

matter

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matter. The advantage of including something on the lines of the draft is that they are more likely if this is done to agree to the appointment of the two assistants.

ABC 11
8. 11. 43.

Cl 7m pl. into T. m., as I want
to mention to Dr. A. Richards before
I go.

I think we can
leave in the refⁿ to C.D. & W
assistance. I have given the
idea meaning in the 1/2 letter
which is being sent about the
Maxwell Fry proposals

I have mentioned this to
Dr. A. Richards. ABC
H/m
shy

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13 To Government, Nigeria. Tel. No. 1726. 11/11/43. 12

*Pl. negated
copy of copy
K 5A - too old now.
all things
7/18/44*

14 Nigeria tel. 2115 _____ 26.11.43

Good. We know as a matter
of fact already from action. Copy to C.A.
Mr. Bradstreet
27/11
action

15 Mr Bradstreet. wife of 14 - Conf - 30/11/43

Note: 2 copies of sample No. 53 of 13.1.44 relating
off. 1/13 Tomplainers cut to Mr Bradstreet 27.11.44
number 31-1-44.

*ALL
7/18/44*

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INWARD TELEGRAM

30459/43 14

COPY FOR REGISTRATION

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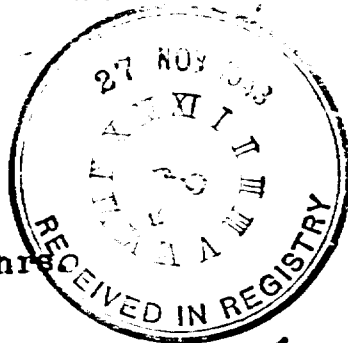
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FROM NIGERIA (O.A.G.)

TO S. OF S., COLONIES.

D. 26th November, 1943.

R. 26th " " 16.35 hrs



No. 2115.

13 Your telegram No. 1726.

Town planning.

2. I should be very glad to have the services of two further officers for town planning work, for there is now far more work than one man can carry out and there are demands for Waide's services from all over the country.

3. But organisation of town planning for Nigeria is extremely complicated, and owing to pressure of other work, it has not yet been possible to give this subject the consideration it requires. I cannot therefore say at the moment whether Waide should leave his present post in Lagos Executive Development Board and become Town Planning Officer for Nigeria, or whether the best place for the two new appointments would be as assistants to Waide. In view, however, of this opportunity of securing two further officers, the matter will now be taken up and I will report again shortly. In the meantime I would press for every effort to be made to secure two additional officers proposed.

4. There would be no need for them to be financed from Colonial Development and Welfare vote for, if qualified, they can be offered permanent posts on establishment.

5. Possibilities of obtaining an officer from South Africa need not now be pursued.

copy sent to Brackley (5)

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30459/43

C. O.

Mr. Cohen 8/11/43

Mr. Same 11/11

Mr. G. E. J. Gent. 11/11 hmc

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Handwritten: Coded 11.4.43, 11/11/43, 13, 14

code
DRAFT. TELEGRAM.

Governor
O.A.G.

NIGERIA. (8/11)

Handwritten: NO. 1426.

My telegram No. 1259. Town planning.

Maxwell Fry has now arrived in this country and has *made certain suggestions* stated his views with regard to the staff required for the executive work of town planning in each Territory. This is of course a matter for each Government, but I think that you may like to know his views.

2. As regards Nigeria, Fry suggests that it would be desirable for arrangements to be made for Waide to devote his time entirely to town planning and for two other officers to be appointed as his assistants. If town planning

FURTHER ACTION.

Handwritten: 12 NOV 1943

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planning schemes are to be prepared for the largest centres and if full advantage is to be obtained from the presence of Fry in West Africa, I feel that it is necessary that the Governments should themselves have adequate executive staff and I am prepared, if you agree, to attempt to obtain the two additional officers for Nigeria in this country. This will be difficult, but we are more likely to succeed in getting the men if Fry's help is enlisted while he is here. I should therefore like to take the matter up now. Grateful if you would telegraph your observations.

3. If you wish to propose that these two extra men should be financed from Colonial Development and Welfare Vote, I shall be prepared to consider this. In view of Fry's appointment, do you wish to pursue further suggestion in your telegram No. 1468 (6) that possibility of obtaining man from South Africa should be pursued?

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Downing Street,
S. W. 1.

16

3rd September, 1943.

We discussed this morning the appointment of the Town Planning Adviser for West Africa and I explained to you the position as it now stands.

It has been agreed that we should try and obtain Major Maxwell Fry who is at present serving with the Army in West Africa. I gave you some papers about him this morning and I should be grateful if you could return them before you leave.

As regards the terms of the appointment, the suggestion is that it should be borne on the Colonial Development and Welfare Vote, as I understand is likely to be arranged for the Development Adviser. We have been in consultation with the Treasury on the question of salary and explained to them that we propose not to make a concrete suggestion with regard to this until we have found a suitable man. We expressed doubt whether we should get such a man for £1,000 a year and promised not to commit them in any tentative approaches which may be made. The Treasury have reserved their position with regard to the question of salary for the moment. We think that £1,200 would probably be a suitable figure. If the salary is to be subject to U.K. income tax, a non-taxable allowance of £500 will presumably have to be added. We suggest that the appointment should be for one year in the first instance with power to renew.

I take it that you will make the necessary approach to the military authorities with regard to Maxwell Fry when you get back and you will let us know the

F. H. SANDFORD, ESQ.

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the position by telegram with your suggestions
as regards salary, etc. These will have to be
put to the Treasury before the appointment is
approved.

7.5.
ABC

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OUTWARD TELEGRAM *fn 30459/48*

Draft

31355/42/43

18 *11*

Code

TO (1) NIGERIA, (2) GOLD COAST,
(2) SIERRA LEONE, (4) GAMBIA.

FROM S. OF S., COLONIES.

Sent 25th August, 1943. 15.15 hrs.

- (1) No. 1259
- (2) No. 664
- (3) No. 524
- (4) No. 215

The question of providing expert town planning advice has been raised by Governors of Nigeria and Gold Coast.

To (1) only Your telegram No. 1468.

To (2) only Your despatch No. 163 of 20th May, 1942.

To all This matter has now been discussed with Resident Minister and, in view of extreme difficulty being experienced in obtaining Town Planning Advisers for other parts of Empire and of needs of this country, it is felt that it would not be possible or indeed justifiable to make more than one appointment for West Africa. It is therefore proposed that a single Adviser for West Africa should be appointed. He would be on staff of Resident Minister and would be available to give advice and assistance to all Governments in preparation of slum clearance, re-housing, and town planning schemes. Appointment would be financed from Colonial Development & Welfare Vote.

2. I will inform you further when final approval has been given for making of scheme under Act. Meanwhile enquiries are being made as to suitable candidate.

Copies sent to:-

War Cabinet Offices - Mr. F.H. Sandford.

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FABIAN COLONIAL BUREAU

11 DARTMOUTH STREET
LONDON SW1

Advisory Committee:

DAVID ADAMS MP
MARGARET COLE
LORD FAIRBRIDGE
C. W. W. GREENIDGE
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MARGARET WYONG

Chairman:

A. CREECH JONES MP

Secretary:

Dr. RITA HINDEN

Overseas Correspondent:

OLIVE R. CRUCHLEY

Telephone Whitehall 3877

16th August, 1943.

Dr. Audrey Richards,
Colonial Office,
Palace Chambers,
Bridge Street,
S.W.1.

19

Dear Dr. Richards,

You remember you returned to me some time ago that paper on the "Night Soil Man" which was prepared by the Nigeria Fabian Group. You asked at that time if I could get their permission for you to use that paper for recommendations to be made direct from London to Lagos. I have now, at last, received a reply from Nigeria, stating that this is in order, and also enclosing some further suggestions. I return to you the original paper and these further suggestions. My correspondent writes:-

"It may interest you to know that there is now a Lagos Soil Removers Union which has been registered under the Trade Unions Ordinance of Nigeria and which caters for soil removal men working under Contractors. The private night soil men who form the bulk of this class of workers are however not in it. There has also been some slight improve-

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FEDERAL BUREAU OF INVESTIGATION

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LONDON SW1

-2-

ment in the wages of the contractors' men, who are really Lagos Town Council employees. Each man now receives a minimum wage of 30/- a month. The private night soil men have tried unsuccessfully to raise their own wage. You will therefore appreciate the force of our recommendation that the Town Council should take over the whole work of sewage disposal in the township."

Yours sincerely,

W. H. H. H. H.

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CHANGE OF SEWAGE DISPOSAL SYSTEM IN
LAGOS TOWNSHIP

SUGGESTIONS BY THE FABIAN SOCIETY (NIGERIA BRANCH.)

The Fabian Society (Nigeria Branch) after making a careful study of the life of the Night Soil Man in Lagos has come to the conclusion that the system of sewage disposal needs a change. The question of introducing water latrines to individual dwelling houses is one that has many attractions and has even been considered before. On page 16 of the Legislative Council Debates No. 1 of Session 1923 of October 31st and November 1st the Hon. the Third Lagos Member (Hon. Dr. C. C. Adeniyi Jones) put the following question to the Director of Public Works:-

"To ask whether the Director of Public Works or the Water Authority did, sometime ago, prepare a sewage scheme for the disposal of sewage for the Municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Honourable Council?"

The Hon. the Acting D. of P. W. (Hon. C. L. Cox) replied as follows:-

"Mr. Peet prepared a scheme dated 9th March, 1910. The estimated cost was £152,113 and the gross annual charges, including interest and sinking fund were £15,594.

The scheme provided for public water carriage latrines, night soil tipping depots, electrical pumping and discharge into the Bight of Benin near the root of the present East Mole.

"The scheme contemplated the introduction of the usual water closet house drainage system in premises occupied by Europeans or educated Africans, the remaining night soil not disposed of in the public latrines being emptied into the system at the latrines or 'tipping' depots.

"In July 1914, Mr. Peet reported that the estimate of capital cost should probably be increased to £200,000 and furnished a modified scheme designed solely for the purpose of dealing efficiently with, and economically disposing of, the city's night soil.

"Detail plans are in my office but without explanation they would, I think, be of little use to a layman." For some reason or other the development of this scheme was not pursued.

In the meantime, the Night Soil Man in Lagos has many difficulties to contend with the least of which are not merely unpaid wages but low standard of life. To effect a solution, at least for the present, we consider it necessary that the Town Council should take on the entire work and, if at all possible, do it by direct labour. This would ensure the efficiency of the performance of the work as well as ensure a better standard of life for those engaged in the task. It would mean a standardised minimum wage for the Night Soil Man and the bugbear of unpaid wages and general insecurity would disappear.

Apart from better wages, the taking on of the entire work by the Town Council would effect improvements in connection with the system. For example, better receptacles could be introduced into all houses and the men themselves could be provided with protective clothing. At present the Night Soil Man is clad in rags which just cover his waist leaving all the other parts of the body bare. When he reaches the dumping ground he wades into the water up to his navel and dumps in his load while the contaminated water swirls around his bare limbs so that night after night he is bathed in water sooting with all kinds of impurities and any small cut on his skin becomes liable to instantaneous infection. The method of disposal could also be improved by the construction of more and better jetties from which the men could dump their loads into the water.

The ideal to be aimed at, however, is, we suggest the complete equipping of Lagos with a water latrine sewage system. This we know can only be done by stages and we would suggest the following course of action:-

Stage I. Municipal operated scheme of disposal NOW. That is, as we have recommended above, the entire taking over of the whole business now by the Town Council.

Stage II.

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THE NIGHT SOIL MAN.

23

Every night in the Town of Lagos, from 10 p.m. onwards, one may see about the streets some curious men bearing lanterns and brooms and carrying huge drums on their heads. They move silently about unless when they knock at a door and shout "Open the door." and when they are asked "who is that?" they answer "Onise" (The workman). And that is all that many people know about them. The Night Soil Man appears to be a strange creature. He hardly talks when he is doing his work. Children run from him and grown-ups spit after he has passed. Still you see him, night after night, going about his task uncomplainingly. He is indispensable to the community yet he is regarded as of less account than a dog. He is seen by night and hardly by day. Who is he?

Some time last year the Fabian Society (Nigeria) thought that it would do a useful piece of work if it could study the life of the Night Soil Man and present its findings before the public so that it may arouse some small sympathy for that class of people who are so little known, that they are almost legendary figures. Accordingly a Committee was set up to undertake the task and a very difficult task it proved to be! It appeared that nobody knew anything about these men and that any information must be obtained from the men themselves. Unfortunately they are very reserved and the difficulty in thus obtaining reliable information considerably hampered our investigations.

It is fairly accurate to say that the Night Soil work is in the monopoly of a certain class of people called the "Iyagbas." These Iyagbas inhabit the north of the Yoruba country between the south eastern corner of Ilorin Province and the north western part of Kabba. It is even said that all those engaged in the work have come to Lagos from one single town by the name Egbe. Egbe is about 72 miles from Ilorin and 60 from Offa, and, as Ilorin is 236 miles and Offa 215 miles from Lagos, the Night Soil Man, known in Lagos as "Egbe po" takes quite a long journey to reach Lagos in order to engage in the job of cleaning the town by night. It has been ascertained, however, that although 75% of the Night Soil removers in Lagos are from Egbe there are some who come from Ibadan, Oyo and Ondo. Those who come from the last mentioned places are not noticeable by day but the Iyagbas have a common tribal mark and are easily distinguishable.

As a tribe the Iyagbas are very poor and backward. In their country they have nothing that can properly be called a school. The men are mostly farmers and the women weavers. Their soil is rocky, very poor and unfertile. There are no forests and rain is very scarce. Sometimes when the farmers have planted their crops, they just wither away owing to lack of moisture, and there is famine. In fact, famine is an ever present evil in that part of Nigeria and it is not uncommon to see people die of starvation. For this reason most young men prefer to seek their livelihood elsewhere especially in the coastal towns like Lagos.

Those who thus leave their homes are not skilled in any trade and have no education. But since the early emigrants to Lagos seemed to have fairly established themselves in the job of Night Soil removing, subsequent arrivals found it easier to join up with their own kith and kin in a strange land where the struggle for existence is decidedly acute. Besides, being that their predecessors had taken to this type of work, people would not accept them if they went in for any other trade, but would ask them to go and carry "po" (the bucket). Those who attempt to be carriers do not succeed because the people known to be carriers are those from Ilorin and anyone who sees an Iyagba man with his tribal mark would not call him to carry his load. Hence there is no other job left for them to do. There is no doubt that the early Night Soil Men realised plenty of money from the job. They did not often stay long in Lagos but went home after about a year

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year and with their earnings helped those still at home. Taxation in those parts is heavy, each man paying 10/6d. a year. During the time of taxation there is a general exodus to Lagos - a man either comes himself or sends a son, and all invariably take to this work as being the quickest way of getting their tax money. It is noticeable, however, that even though all of them rush into this particular type of work, they do not do so because they like it but because it is the only avenue open to them. It is a fact that the Night Soil Men hate the work, but they must eat and live and since going home offers worse prospects, they are compelled to carry on with it. They so hate it that they do not discuss it even among themselves and would not like it mentioned to them. Still, they prefer it to stealing or begging.

There are two classes of Night Soil men (a) those who are engaged by the Lagos Town Council through Contractors and (b) those who work for private masters or for themselves. The number of those engaged by Contractors is 99 and those who are private workers are between 300 and 400, so that, on the whole, we have between 400 to 500 Night Soil Men in Lagos.

Those who work for the L.T.C. are divided into two (i) those working by day, these work at Ikoyi to clean the European latrines and at Apapa, (ii) those working by night - they work at Lagos and Ebute Metta. Those Night Soil Men who work by day work from 9 a.m. to 1 p.m. Those who work at night work from 10 p.m. to 3.30 a.m. and sometimes to 4 a.m. The men who work at Ikoyi and Lagos are paid 19/- per month by the Contractors, and those who work at Ebute Metta and Apapa receive 18/- per month.

These men have to provide their own lamp, kerosene and broom, and those who go to Apapa must pay for their own transport which amounts to 2/6d. a month by the Apapa Ferry. Lamps may be broken by accident in which case new ones have to be bought, and 3 to 4 bottles of kerosene are consumed every month, depending on how long a man works, so that in one month 2/4d. is spent on kerosene. A broom costing 2d. lasts for one month.

Those who work privately by themselves must also provide their own lamp, kerosene and broom; in addition they must have one big drum called "Gorodom" with which they collect the refuse from house to house. This drum now costs between 4/- and 4/6d. and does not last for more than 3 months. Those who work for masters are paid sums ranging from 20/- to 15/- depending on how kind the master is. Some help their relatives in which case they receive no pay. A person who is working for a master may be lucky to be called for a job. That job is his own. The rates paid by landlords for services rendered by these men vary according to the number of tenants in the house and to the number of times the Night Soil Man is required to come. Rates range from 1/- to 2/6d. and a Night Soil Man working by himself gets between £1 and £1.10s. a month. £2 a month is exceptional and the man must attend to very many houses. To work beyond £2 is considered to be a physical impossibility - there will be a breakdown. The only people who ever get beyond £2 a month are those who have become employers themselves, that is, those who have a number of men working for them and receiving some part of their earnings in addition to their own.

On the whole, it is more lucrative to work alone than under a Contractor, but there is this danger that the income is not regular and the job is not secure. One may expect £1.10/- in one month and get £1. instead. In some places the Night Soil Man is not paid. A landlord may owe him for three months and then sack him. Landlords generally collect 6d. from each of their tenants out of which they give only a small fraction to the Night Soil Men, keeping the rest for themselves.

Night Soil Men work everyday including Sundays. They have no holidays and they work under all conditions of weather. One man may do 30 to 40 houses a night, and if the houses are far apart, he must travel long distances.

The Night Soil Men working for the L.T.C. at Ikoyi gather their loads at one spot from where they are carried away in a lorry

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inhabiting one room will pay about 1/- a month as rent and the larger the number of lodgers the less the amount that will be spent on rent. Passages and corridors are likewise utilized as rooms and men heap themselves up in them at night.

Some Night Soil Men eat in groups especially the unmarried ones, but their food is of the coarsest and poorest type. They seem to have cultivated the useful habit of saving; but as a class they do not seem to aim high. On the whole, their standard of life is of the lowest. They are very sensitive and shy preferring to herd together in self-contained premises to mixing with other people.

There does not appear to be any disease peculiar to Night Soil Men considering the nature of their work. Many of them die of tetanus and many complain of violent pains all over the body. In fact, the men say that every one of them has this pain at one time or the other. A drum of refuse, they say, is very heavy and since a man must lift it by himself every time he soon begins to feel back-ache and other pains. The constant smell of the refuse sometimes causes death which is difficult to account for - the men become pale and attenuated. Sometimes the men develop swellings on different parts of the body especially the legs. The obnoxious smell causes frequent vomiting and for the first three or four months that a Night Soil Man begins to do the job he cannot eat any food unless it is dry. But however inured a man may be to the conditions of the job, once he has finished his work and bathed, he cannot endure to see another person doing it. The sight causes a nauseous feeling. It is impossible, they say, for a man to do the work for a very long time, say, till he is fifty. As soon as one begins to get old one leaves it. Consequently there are no old men among the Night Soil Men.

The Night Soil Men are a class apart. People do not mix with them. They are regarded as the lowest creatures on God's earth whose company must be eschewed. They have no social contact except among their own kind. Other men do not marry their women or even make friends with them, and it is considered gross presumption on their part to salute a Lagos girl much less to desire friendship with her. No matter how decently an Iyagba man may dress, so long as he has his tribal marks, everybody shuns him even though he may not be a Night Soil Man. A Lagos man was once said to exclaim as he saw a Night Soil Man pass; "The motor-driver that brought these people to Lagos will never die well". In fact it is difficult for their women to buy things in the market. Insult upon insult is generally heaped upon them.

An Iyagba man was one day riding along the Victoria Road when a boy ran across his way and was knocked down. The man was arrested and taken to the Station. A Policeman who was there, seeing him, said with disgust, "Oh, this Night Soil Man, let him be punished," without hearing him and without even knowing why he was brought there. Fortunately an old Sergeant who was in charge of the Station was kind-hearted. He listened carefully to the plea of the man, who was in fact not a Night Soil Man, found the facts insufficient to justify a prosecution and discharged him. But this shows how deep-rooted is the prejudice against these men, and it is a common sight to see them being stoned by thoughtless young people as they go about their business.

They do not have much difficulty in getting lodgings for the simple reason that the houses they look for are such that they alone can live in them. Some kind people, however, allow them to make use of a corner of their backyard to keep their drums, rags and other working materials and sometimes they pay for such corners and sometimes not.

As has been said, the Night Soil Men themselves have no good opinion of their job. They hate it and when they have suffered some very painful indignity, they would ask themselves "this job how can we avoid it?" They even reproach their children with it, and a man whose son is lazy would say to him "why are you lazy, do you

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do you want to do the same work as I do?"

It is said that one day on the installation ceremony of a natural ruler in their homeland, a group of Night Soil Men in Lagos, contributed some money and purchased a State Umbrella, at great cost to themselves, which they sent to this chief. But the chief refused the kind present and returned the umbrella with the message that the men should realize that by their profession they were bringing disgrace on their tribe. This story, however, may not apply to the Iyagbas but to the Oyo or Ibadans who are said to be generally silent at home about the type of work they had been doing in Lagos and, when asked would reply "I have been doing 'work'" (ishe).

Conclusion: It is our considered opinion that the status of the Night Soil Man in the town of Lagos is a challenge to the social conscience of the community. People disapprove of these men not for what they are but for what they do, that is, for the means by which they earn their living. Since no one likes their work and the Night Soil Men themselves have no great love for it, the obvious thing is to have it abolished. In that way we shall help these men to get rid of their social stigma which they are now compelled to bear most unhappily, and to give them a chance of getting into a more decent and respectable employment. They are quite willing to do any other work but people will not tolerate them so long as there is the job of night soil removing to be done. We are therefore of the opinion that the method of sewage disposal in Lagos should be changed. Bucket collection systems are objectionable in many respects. They have served their day. The only argument which we feel can be adduced in their favour is that they are cheap and the community cannot afford a better. The system of water latrines is not only less obnoxious but more conducive to good health. This is not a novel suggestion. It has been discussed before. On p.16 of the Legislative Council Debates, No.1 of Session 1923 of October 31st and November 1, the Hon. the Third Lagos Member (Hon. Dr. C.C. Adeniyi Jones) put the following question to the Director of Public Works:-

"To ask whether the Director of Public Works or the Water Authority did, sometime ago, prepare a sewage scheme for the disposal of sewage for the Municipal Area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Honourable Council?"

The Hon. the Acting D. of P.W. (Hon. C.L. Cox) replied as follows:-

"Mr. Peet prepared a scheme dated 9th March, 1910. The estimated cost was £152,118 and the gross annual charges, including interest and sinking fund, were £15,594.

"The scheme provided for public water carriage latrines, night soil tipping depots, electrical pumping, and discharge into the Bight of Benin near the root of the present East Mole.

"It was examined by Mr. Midgley Taylor, of the firm of Taylors, Sons and Santo Crimp, Consulting Engineers, and, after conference with Mr. Peet, Mr. Taylor reported favourably on the scheme generally, but recommended the substitution of the shone system of pumping with ejectors and electrically driven air compressors.

"The estimate of the revised scheme as prepared by Mr. Peet in 1910 was £186,375 and the annual charges £15,697.

"This scheme as revised was prepared in detail. It dealt only with Lagos Island West of the Macgregor Canal. There were to be five air compressor stations, sixteen ejector stations and 252 public latrines each with twenty seats.

"The scheme contemplated the introduction of the usual water closet house drainage system in premises occupied by Europeans or educated Africans, the remaining night soil not disposed of in the public latrines being emptied into the system at the latrines or 'tipping' depots.

"In July 1914, Mr. Peet reported that the estimate of capital cost should probably be increased to £200,000 and furnished a modified scheme designed solely for the purpose of dealing efficiently with, and economically disposing of, the city's night soil.

"This modified scheme provided two air compressor stations, four ejector stations and fifteen 'tipping' depots. The capital cost was roughly estimated at £34,123 and the annual charges, exclusive

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exclusive of interest and sinking fund, but apparently inclusive of the cost of collection and transport of night soil to the 'tipping' depots, were estimated at £4,516. With recent improvements in the design of centrifugal pumps capable of dealing with sewage and the installation of the new power station at Iddo, it seems likely that the original proposal to use electrically driven pumps might be reverted to. With the extension of Lagos the whole scheme would, however, require further consideration. Detail plans are in my office but without explanation they would, I think, be of little use to a layman."

Why this scheme has not been put into operation as far as private latrines are concerned is not certain but we would recommend a reconsideration of it. We are convinced that if in 1910 there were some men who could appreciate the blessings of the water borne systems, the number of such people has certainly grown to a proportion that would justify the introduction of the scheme. The present public latrines are much better than the bucket latrines which they replaced, and it is possible that the cost of the water system when introduced, may not cost a household more than what is now paid to a night soil man, that is, about 2/- a month. A consideration of this water system by the Lagos Town Council will be most welcome and a loan from the Government for the purpose may not be out of place.

The Director of Public Health, Lagos, has advised that the following questions should be considered:—
 1. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?
 2. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?
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 1. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?
 2. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?
 3. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?

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 1. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?
 2. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?
 3. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?

The Director of Public Health, Lagos, has advised that the following questions should be considered:—
 1. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?
 2. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?
 3. To ask whether the Director of Public Health or the Water Authority did, sometime ago, prepare a sewerage scheme for the disposal of sewage for the municipal area of Lagos, and if so, whether the papers relative thereto will be laid upon the table of this Hon. the Council?

Reference:-

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INWARD TELEGRAM

30459/436

Housing Scheme

29

COPY FOR REGISTRATION

Codr

FROM NIGERIA (O.A.G.)

TO S. OF S., COLONIES.

D. 10th August, 1943.
R. 10th " " "



15.15 hrs.

No. 1468

5 Your No. 978.

I do not know what salary it would be necessary to pay. I would appreciate guidance on this point.

2. It would be preferable if candidate had had experience in non-European housing schemes and for this reason, if you have no objection, I should like to ascertain from South African Government whether they could loan us a man. They have tackled similar problems to ours in some of their large cities. But I should first like to know what the prospects are of obtaining a man from U.K. or one of the Colonies with the experience mentioned.

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30

DOWNING STREET,
S.W.1.

12 August, 1943.

18

D/K 14

31355/2.

We have been considering the question of providing expert town planning advice for the West African Governments. The improvement of housing is an urgent need in the larger towns of West Africa and slum clearance and rehousing schemes are bound to have an important part in the West African Governments' post-war development plans. Such schemes will, moreover, provide a means of absorbing demobilised soldiers into employment. Both the Gold Coast and Nigeria Governments have asked for expert advice. The Gold Coast Government proposes to prepare slum clearance schemes for the larger towns in the territory, but wishes to obtain the advice of an expert town planning man before doing so. The Nigeria Government intends to draw up a comprehensive long-range housing scheme for Lagos and its suburbs and will also want the assistance of a town planning adviser at the start. Both Governments would at a later date apply for assistance under the Colonial Development and Welfare Act to finance the actual schemes of housing improvement.

Our view is that the two Governments are obviously right in asking for expert advice before they start planning. The schemes when they are drawn up will be big ones and they will have a vitally important bearing on social and labour conditions in the main towns. It is essential that they should accord with modern ideas of planning and be based on the application to local conditions of up to date experience in this country. At the same time we are well aware of the increasing demand for town planning experts and architects in the United Kingdom itself. We feel therefore that it would be unsound to appoint separate town planning advisers for the West African Governments and that the proper course would be to send out one man to cover West Africa as a whole. Possibly he might be

C. H. N. WILCOX, Esq.

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SAVING.

AIR MAIL.

From Governor of Nigeria, Lagos.
To Secretary of State, London.
Date: 7th May, 1943.
No. 385 SAVING.

RECEIVED
24 MAY 1943
33
C.O. [initials]

I wish to prepare at once comprehensive long-range housing scheme for Lagos and suburbs. Lagos Executive Development Board has done excellent work but has only touched fringe of problem, and need for better housing, in particular for labour, is great and growing. Scheme on which, with assistance from Colonial Development and Welfare Fund, work can be started immediately after war, will help to solve another important problem by providing employment for demobilised soldiers. Preliminary examination of question reveals number of difficulties of detail, some of which may be purely local, but majority of which have probably been met elsewhere, and I feel that, without expert advice, we may not find best solution to these and indeed may tackle whole problem on wrong lines. Would it be possible to find housing expert to come out for say three to six months and give us general advice as to lines on which scheme should be prepared? If so, would Colonial Development and Welfare Fund pay his expenses? Grateful if question could be treated as urgent and reply sent by telegram.

GHPZX.

C.

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CLOSED
UNTIL
1972

1941-43.
NIGERIA.

1

No. 30472

SUBJECT.

RE-EMPLOYMENT OF PENSIONERS.

STAFF FOR OIL CONTROL AND CENSORSHIP DUTIES.

Previous <u>1940.</u>
Subsequent

H.342

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rel. to Nigeria on the lines which
you suggested. *W. B. B. 2*
24.8.40

It is so long since we received (3) and (4)
that it might be as well to let Nigeria know the
position and find out what they want us to do.
None of the remaining officers mentioned
in (3) have replied to our recent circular letter
asking if they are still available so it would
probably be weeks of time to try them.

Nigeria can now select some more candidates
from the list enclosed with (43) in 20707/40
which comprises the names of more or less
definite starters.

? As in adv.

W. B. B.
24.8.40.

(Mr. Marsh, a D.O. in Nigeria, told me a few days ago that
the Secretariat were checking the arrival of these gentlemen).
W.B.

N.B.
For comm. (12)
For comm. (12)
For comm. (12)
See 1940 file.

W. B. B.
to Mr. Lagos file 991 26.8.40
9/4.

Re reply to 12. K.A.H. 9/9/40.

is U. 20707/40
re reply to 12 action
It is up to them to say if they want
any one. P.W.B.

A.O. [unclear] 10/11/40

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13 Gov. of Nig. 1941 344 10.4.44 3
DESTROYED UNDER STATUTE

will from Broad please select 3 more
persons for census duties in Nigeria?

X As shipping difficulties are so great it
is important that those selected should be able to accompany
them & that it may be a considerable
time before they can join their husbands.
O. G. R. W. 18.4.44

As explained in
Mr. Blackburne's minute of 7.5.40 it is
very difficult to make any selection
for these posts on the meagre info
available as to the type of man
required; and it would be far more
satisfactory if the Gov. gave us
names from the lists which have
been sent to him. It is true that
he recommends the selection of
similar types to those indicated
in 3 but, as these range from
Advc. officers to Traffic Officers and
Technical Instos., this info. is not
very helpful. In the circumstances
we can only pick names more or
less at random; but I annex a
list

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14. List of retired officers of junior grade,
DESTROYED UNDER STATUTE
or approximately similar status, who
have shown some keenness for further
employ. Perhaps this list could serve
as a basis for concern.

Thurston

15. Includes After discussion
DESTROYED UNDER STATUTE
with you of list of retired list.
Thurston
21. 4. 41
23. 4. 41

Mr Blackburn's minute of 7/5/40 refers to the
difficulty involved in labeling officers whose only
qualification is 'common sense and good
health'. In preparing this list I have selected
the names of those officers who :-

- (a) seem to be ~~and~~ formerly successful
in main employment during his war;
- (b) have had African experience;
- (c) retired as District Officer or the
equivalent, and will not therefore be too
expensive for this form of sub-ordinate
employment.

2. I suggest that offers should be made to the
following men to fill like type vacancies:-

Answers via
Mr Gordon

J. E. Benham

G. B. Freeman

R. H. Harris

P.T.O

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R.P.E. Zulshide (subject to ministerial exam?)

L.E. Kuollys

W. Ronayne

5

I think that if further names have to be considered, (3)
then perhaps Knapp, Manners, Wood, Rubin and
Watt would all do.

3. Offer the employment on the usual
terms to the first three, adding as at
X in your minute above, and asking for an
early reply as the position is urgent
that the candidate selected shall have all
the available opportunities?

for use
7/5/41

The 3 first names seem quite suitable
so far as ^{as} ~~the~~ judge. Mr Harris is
from the other side & is rather slow than
the other two but I don't suppose this matters
O.G.R.W 7.5.41

(When we get replies from these 3 we shall see
Gov. a short list explaining how we are
getting on)

- 16 to Maj. Beukam — W Re-empt. memo of use, lost of living leaflet
yellow fever notices, etc. a. } 14
- 17 to B. Freeman — as above. } 5
- 18 to Capt R. H. Harris — " } 41
- 19 Nigeria Savings tel. 112 — 2.5.41

QV
19/5/41

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20 Freeman

20.5.41

Transferred
to 5760 WA

Mr. Freeman called today. He will
 let us know as soon as he has got his mission
 kit together & his passport in order, & will
 then be ready to start at v. short notice.
 His wife does not propose to go out to him.
 He seems very sensible about things but
 a bit glib. He said that the C.P.
 had told him he was fit
 we can wait a few
 fortnight before reminding him.

O.G.R.W 20.5.41

Rec'd
21/5/41
in the

21

Harris
DESTROYED UNDER STATUTE -

20.5.41.

~~Letter~~
Mr. Williams.

Mr. Harris is unemployed.
 Major Beahan has not answered
 v. Mr. Freeman alone is a starter
 at present.
 According to 19 the few still want
 3 prisoners.
 At the moment the best we
 can do is to let you know that
 we have one man in sight
 out of 3 whom we have neither
 v. are now making enquiries
 others. Then do so of Bullock
 Kestly & Roneyne. *M. H. ...*

sent to Ted ...
subscribed 27/5

alone
O.G.R.W
23.5.41

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It might perhaps be ~~more~~ better if we
linked up our letter to Consular authorities
with the letter telling us of the visit of
Major General French. ~~Defence Dept~~
Can no doubt supply reference

8

O. G. R. U. ~~also~~

to Mr. Gen. P. C. C. Membership - G. C. 25 (276)
DESTROYED UNDER STATUTE W/C 25 - 4.6.41

(1) copy of 25 sent to
go forward file.
(2) the draft
draft of 22 + 23
to transfer to 305 E.A. ← 27

27 Mrs. Knollys _____ 6. 6. 41.

28 Mr. B. P. Bulstrode _____ 6. 6. 41.

5760
W.A.

+ 11912 W.A. 237
305 E.A. 135

the new below
list

Offers have been made to
all the first six retired officers
mentioned in par. 2 of your minute of
7.5.41. Freeman's selection has been
completed and he will shortly be
proceeding to Nigeria. Benham, Barnes
and Ronayne are in the Army or
otherwise employed on works of national
importance. There is some doubt
whether + Bulstrode + Knollys are
fit for duty. Bulstrode will give
his final decision when he has
seen the C.P. Knollys is keen
on the app. but is only just
recovering from an operation. He will
write

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I have dealt with
will we be P.F.
18/6

25

write in again when he has seen
his surgeon. In the meantime he
asks how long we can wait for
him.

26

There are 4 vacancies;
but the Gov. now desires if possible
to fill these by trained censors,
and the Dir. Genl. of Postal & Tel.
Censorship has been asked whether
he can recommend suitable candid.
If these can be obtained, Freeman,
and Bulstrode & Knollys if they
become available, can be otherwise
employed. If trained censors are
unobtainable, I gather from Insidestations
minute that Nigeria will have to
manage with retired officers for all
the unfilled vacancies.

? Wait for reply to 26
and for further letters from Bulstrode
& Knollys.

Amintin
13.6.41

Mr Bulstrode has now
been declared unfit for service in
Nigeria - see minute on 11912 W.A

Amintin
14.6.41

9

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Mr. Minter's minute sets out the present position. It is not clear from the telegram at (25) whether the Governor really wants pensioners in addition to trained Censorship Officers, or whether he is merely prepared to accept them if we are already committed to their appointment. We have already appointed Mr. G.B. Freeman, but the other 2 vacancies which we were asked to fill by pensioners still remain unfilled. It is possible that Mr. Knollys may accept the offer made to him, but I think it is doubtful. In the circumstances, I agree with Mr. Minter that the best course is now to await the reply to (26).

If further pensioners are required later I can go through our lists and produce fresh names.

J. B. Swettenham
18. 6. 41.

Jape
Bring up in a week if no reply from 26.

25/1

J. B. Swettenham
18/6 41

29 P.T. Censorship ————— 15-6-41

*a) copy of 25 & 26 to go in censorship file
b) Mr. Minter re draft of 22 & 23*

We cannot ask the Pro Consul a blank cheque. I have asked Major Dale ^{by telephone} to let me know what the scales of pay are for the posts in question. I have asked his Pabner to ascertain from Treasury what the rate of foreign service allowance for Nigeria would be (Major Dale says they don't know). When we have this info. we can tell how to get the assurance required. Wait for further information.
J. B. Swettenham
19/6 41

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Mr. Palmer.

Major Dale has informed me
by telephone that the salary scale
for Deputy Assistant Comptrolers
is £395 & that of an information
Officer probably the same. & in each
case the foreign service allowance
appropriate to Nigeria. I send ^{you} this
inf. in case you want it to ascertain
from Treasury the appropriateness
of foreign service allowance. I don't
know much if they will get any offers
to go to Nigeria on that scale of salary.

J. M. W. H. H.

G.B. Freeman asst. Asst. Comptroler. See no. 119 on 5760H.A.

31

Admiralty

21 6 41

Rate of Foreign Allowance.

Mr. Sidebottom

Treasury have no fixed scale
of foreign service allowances for the
Colonies, but adopt the rules in force
in any Govt Dept which happens to
have some civil servants employed abroad.
The Admiralty is the only Dept from
whom I have been able to obtain
any information on the point. See No. 31.

The officers concerned are I understand
temporary civil servants. If therefore they
went to Nigeria and were paid in
Nigeria, they would escape liability
to ^{UK. Income Tax} if they were absent for
a complete year. It is not possible to be
more precise without knowing their
individual circumstances.

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In that case, the allowances noted in red on enclosure to MS-51 might well prove attractive if Nigeria would agree to pay them plus the salary. Would an outfit allowance be payable? Perhaps 12 Nigeria should be asked first what she would be willing to pay so that a firm offer could be made to any volunteers.

[Signature]
26/6

Mr. E.R. Edmonds.
Mr. Calder.

I think you had better see Nos. 29, 30 and 31. We shall, I think, have to get official confirmation from the Governor to enable us to answer (29). There is one point, however, I feel doubtful about. Salaries for these Deputy Asst. Censors and Information Officer at £395 per annum even with a foreign service allowance on something like Nairobi scale paid by the Admiralty would mean, in the case of a single man, that such officers would not get much more in Nigeria than a Senior Foreman of Works. It may well be that many of the staff of the Censorship Department are of quite a different stamp, and without some knowledge of the type of person who is likely to be recruited to these posts, I should feel considerable hesitation in sending them to West Africa on the salaries proposed. However, that is a point which perhaps had better be gone into further when we know what sort of person the censorship authorities are likely to recommend. Under war conditions, the Nairobi rate should serve for West Africa, or something near it at any rate, but that will, I suppose, finally have to be agreed with the Treasury.

? S. Leane

Let us might ask for whether he considers this adequate

In the first instance, I suggest that we should telegraph to the Governor as in draft for conson. herewith.

[Signature]
27.6.41.

Corr. copy paper a consolidated rate + inc. Jeffrey is whom I spoke has added ten sh. slightly.

W. Calder

30.6.41

[Signature]
30/6

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service alone, & ask them to seek 14
volunteers if they consider that the
terms would be attractive. *J. Harwood*
(Full passages - first class; &
equipment for one liner -
presumably). *11/17*

W. H. ...
12/17 above
D/H. cross through to Edwards.

J. Harwood
15/17 above

34 Dir: P.T. Censorship *(8/8)* 26.7.41
"Kufordand"

35 Nigeria Tel. 715. 24.7.41.
DESTROYED UNDER STATUTE

now reply to 35 as in D/H l.w.

J. Harwood
28/7

36 ~~DESTROYED UNDER STATUTE~~ *to 706 - 28/7/41.*

M

37 P.T. Censorship 7.8.41.
DESTROYED UNDER STATUTE

Bring up in 10 days if willing

J. Harwood
(8/8) *J. Harwood*
9/8 above

M

P.T.O

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38 P. & T. Crockett's
DESTROYED UNDER STATUTE

9. 8. 41.

15

Mr. Edmunds.

All we can do is I think to send
particulars of the Nigerian rates
of tax at present in force (I may even
prepare a statement of these) with
a warning that these rates may of
course be raised. If of course they
are already ^{likely} raised over here
I suppose double ^{the} ~~the~~ ^{14/8}
income tax relief
would operate ..

Mr. Sumner

I believe that you got over the rates for
the cost of living pamphlet. Could you put
up a 1/2. thro' Mr. Palmer including the
prints at A + B? ^{14/8}

39 To Dale. (38 ansd. w/c box of Linn's Pamphlet)
address 19. 8. 41.

1. Libby
Rel. Reg. ref.
to in no 48 pl.
2. P 602.
pp. H.T. 702 pl.
com.
Va.
3. Sumner
Fulham
atq

H.O. Nigeria Sav. 288

25. 8. 41.

Mr. Edmunds.
Mr. Sumner.
~~Mr. Palmer.~~

I suppose we have no alternative
but I should have like to have some
idea of the salary attached to
comparable posts in other colonies

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The appointment of a retired officer on such terms will work away from the normal arrangements for the re-employment of retired officers, I conclude it is likely to meet awkward circumstances?

J.B. Swinton

5/9

Mr. Ireland.

There is no record of any such posts held by Colonial Officials. Could you please ascertain from Mr. King what salaries they are paying in E.A. & the Far East. There may be E.A. Malay & Hong Kong papers dealing with the subject.

J.E. King

8.9.41

General

I have explained to Mr. King that the Imperial Censorship Units abroad are stationed at Bermuda, Trinidad, Jamaica, Leeward Islands and Gibraltar and the salaries paid to the heads of these units will not, I am afraid, help him in connection with the proposed appointment of a Chief Censor for Nigeria.

I have ascertained that the Chief Censor's duties in the Gold Coast are carried out by the Deputy Postmaster-General and, so far as I can see, he receives no additional emoluments for this work.

It seems that the Director of Intelligence and Censorship in Northern Rhodesia receives £1,200 per annum and the Chief Censor, Tanganyika Territory a salary of £900 per annum, and I should be grateful if the East African and Tanganyika Departments could furnish any further information in their possession as to the salaries paid to the Chief Censors in the other East African territories. These may be of some assistance to Mr. King in connection with the Nigerian appointment.

Remainable.

J. King

10.9.41.

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The appointment of a retired officer on such terms will wash away from the normal arrangements for the re-employment of retired officers, I conclude it is likely to exert a backward influence.

J.B. Swinton

Mr. Guleau.

5/9
in CSO

There is no record of any such posts held by Colonial Officials. Could you please ascertain from the MoI what salaries they are paying in E.A. & the Far East. There may be EA. Malay & Hong Kong papers dealing with the subject.

General

J.E. King

8.9.41

I have explained to Mr. King that the Imperial Censorship Units abroad are stationed at Bermuda, Trinidad, Jamaica, Leeward Islands and Gibraltar and the salaries paid to the heads of these units will not, I am afraid, help him in connection with the proposed appointment of a Chief Censor for Nigeria.

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Remainable.

J. King

10.9.41.

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The Chief Censor for both Kenya and Uganda is the Postmaster-General, Nairobi. I have not been able to discover whether he is paid an allowance in addition to his salary of £1,600.

17

D. Watherton
11.9.41

The Censor in Tanganyika is a retired P.C. from Uganda and draws a salary of £720 p.a. in addition to his pension of £583 (1/4 commuted)
11.9.41. E.A. SUT

I cannot find any provision for a Chief Censor in Nyasaland. I believe the duties are performed part-time by the D. of S.

Chamberlain
11.9.41

Mr. White.

I think that we can accept the salary proposed by the Governor as reasonable. As regards the point raised in Mr. Sedgwick's minute it should I think be ruled that if the salary attached to the post to which the officer is appointed is greater than the salary drawn by him at the time of his retirement his pension should be correspondingly increased. (This is in part part of the conditions of re-employment - vide No 165 or file 18582 WA (F.S)).

Notes on
Personnel
File

J.E. King
11.9.41

I agree

[Signature]

12/9
S/S/41

DESTROYED UNDER STATUTE
Censorship Dept

No 40. Approve the creation of the post of Chief Censor (Nyasaland) with an inclusive salary of £1,200 and the appointment

Reference -

CO 583/261/30472

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of Mr W.D. Fox to the new ~~offer~~
post, noting that Mr Fox will
now as salary ~~constitutes~~ the
difference between the amount
he ^{already} receives as pension and
£1200. 18

No 41. Now send offers to
the 4 Candidates - through
the Censorship Dept - on the
terms stated in No 34.

* Col Major Dale
know. So what we
are doing.

C. J. Smith
13/9/41

Mr Williams pointed out to me that we
asked Censorship Dept for an
Information Officer (Censorship) and
4 deputy assistant censors.
Letter to Major Dale herewith about
the Information Officer (Censorship)
vacancy. - I understand that
in the case of ^{censorship} Mr. Mansfield
we interviewed candidate. I am
having the job looked up.
Recie. C.J.S. 19/9

4 DESTROYED UNDER STATUTE (171) And - Cows - 19/9/41

L3 - 50 King Parkway 179 - 22/9/41

H/H DESTROYED UNDER STATUTE 18. 9. 41.

No 44. Await reply to No 42

C. J. Smith
13/9/41

Recive H. draft
#2.

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I cannot claim that we have ever
vetted censorship candidates. As
a rule, the censorship app'ts
overseers have been a liability
of the Censorship Dept here. If
Nigeria is paying in this instance,
we had better ask the C.A. to
vet the candidates (as far as they
are able) C.A. No 19 on 8/23/41.

Report to
Mr Brown (C.A.
M+L) in
Mr Bradstreet's
absence.
C.A. will readily
do this & feel
that they will
have to take up
the reins.

Send copies of Nos 24, 41 & 42
to Mr Bradstreet & ask if he
can arrange for the four people
recommended by Censorship Dept
to be interviewed as to their
fitness for the job of Deputy
Chief Censor. ~~C.A. to~~ & if so
with the C.A. Committee
communicable with Major Dale the
candidates via Major Dale. 2/29/41.

(Mr E. Edwards
agrees)

45 To F. B. Bradstreet (w/copy 34, 41 end & 42) 26/9/41
DESTROYED UNDER STATUTE

46 To Nigeria Tel 970. ——— 7. 9. 41.
DESTROYED UNDER STATUTE

47 To Nigeria Tel 959 ——— 8/8/41
DESTROYED UNDER STATUTE

48 To Dale ——— Cans ——— 9/10/41.
DESTROYED UNDER STATUTE

49 To Bradstreet (w/c 47) stamp. 10.10.41
ek

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1943

22

52 Nigeria Del. 565 ——— 24.3.43

Adm. v. King Lamin
1427/1/1(21)43 Defence
H. Lamin
25/12

H 546
please p/r
of a copy
reply to No. 52

a copy will refer to No 52
should rest on this file for
record.

H. Lamin 31/3/43

53 Nigeria Del. 462. (Off. on 1427/1/43/42) 30.3.43

Put by
H. Lamin

? now put by H

54 Nigeria Del. 1283 ——— 15.7.43

55 Nigeria Del 1287 ——— 15.7.43
DESTROYED UNDER STATUTE

Asst. Action is being taken on
1427/1/21, Defence.

Dezoufon. 16/7

Put by
H. Lamin
17.7.43
at home

H

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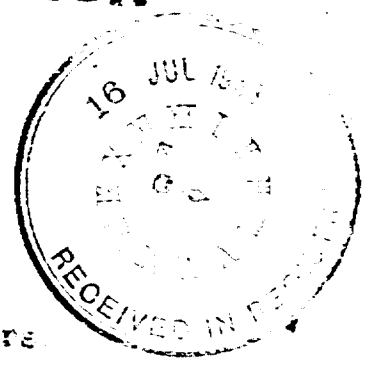
23 54

COPY FOR REGISTRATION

Code Telegram

FROM NIGERIA (O.A.G.)
TO S. OF S., COLONIES.

D. 15th July, 1943.
R. 15th " " 20.30 hrs



No. 1283

30472/41

33

My telegram No. 682 of 7th July 1941.

Censorship staff.

In view of recent increase in pay of corresponding rank(s) of Imperial Censorship staff, Chief Censor recommends that pay of Senior Assistant Censor and Deputy Assistant Censors be increased to £775 and £650 per annum respectively with effect from 1st April, 1943, to remove inequalities between officers performing similar duties which are causing dissatisfaction. Since appointments purely temporary, I agree.

2. Matter is urgent since certain officers whose agreement nearing expiry will not seek re-employment on existing pay.

3. If you agree, salary of £600 offered in my telegram No. 711 may be increased to £650. Please reply by telegraph.

Copies sent to:-

- Crown Agents - Mr. F.G. Bradstreet.
- Censorship - Mr. Jessop.

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53

24

Draft on
14271/43/42
Code Telegram

TO NIGERIA (Sir B. Bourdillon)
FROM S. OF S., COLONIES.
Sent 30th March, 1943. 13.45 hrs.

No. 462

Addressed Governor Nigeria.
Repeated to Resident Minister, Achimota No. 399
reference his savingram No. 1504/37
of 20th October.

Your telegram No. 1245 of 20th October. Fox.

Censorship Department wish the person named
to continue to act as their representative in West
Africa until end of June. Jacobs would continue as
deputy until Fox resumes full time duties as Chief
Censor. Please telegraph whether you have any
objection to secondment of Fox for this further period.

Your telegram No. 565. Please confirm that
two examiners are required for terminal censorship and
not repeat not to replace two of three examiners
transferred from Bathurst for transit mail.

Copies sent to:-

- War Cabinet Offices - Mr. E.A. Armstrong.
- Censorship - Mr. H.A. Meyer.

PUBLIC RECORD OFFICE

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30472/41. 52.
25

COPY FOR REGISTRATION

Code Telegram

FROM NIGERIA (Sir B. Bourdillon)
TO S. OF S., COLONIES.
D. 24th March, 1943.
R. 24th " " 19.35 hrs.

No. 566

47

Your telegram No. 559 of 8th October,
1941.
Censorship staff.

Owing to the return of civil officers to duties of substantive posts, and two temporarily employed officers on leave who are not likely to return, present staff unequal to essential duties. Also, number of officers already overdue for leave. No hope of relief by officers released from the army. Staff urgently required is one Deputy Assistant Censor, and two Examiners with at least French language qualifications and shall be grateful if early steps may be taken to engage them in consultation with Imperial Censorship. Suggest consolidated salary not exceeding £550 for Deputy Assistant Censor, and not exceeding £500 for Examiner. Otherwise condition as in my telegram No. 652 of 7th July 1941.

33

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c.o.

DRAFT AND RECORD COPY

26

REGISTERED No.

30472/41

LETTER SENT

C.D. 43

R	9 SEP	DATE
D	9	

ndep/PA

DRAFT

MR. *Smith* 19/9/41
 MR. *Alon*
 MR.

Buclair

SB

No. 149 STVING.

Mr Saviny telegram

No 288 of 25th

August. Post of

Chief Censor.

Proposal approved

See.

ENCLOSURES

FURTHER ACTION

To

*Minister
Nigeria*

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SAVING.

AIR MAIL.

RECEIVED

1-SEP 1941

G.O. NEW

27

40

From: The Governor of Nigeria.
To: The Secretary of State for the Colonies.
Date: 25th August, 1941.
No. 288. Saving.

I request your covering approval of the creation of the post of Chief Censor with an inclusive salary of £1,200 per annum.

2. By Regulation 16 of the Nigeria Defence Regulations No. 32 of 1939 the Postmaster-General was appointed Censor and he subsequently carried out the duties involved with the direct assistance of an officer who was seconded for this purpose by the Military Authorities and who before embodiment in the local forces was a District Officer on the long grade. When, however, the censorship system became fully established and the Commander, Nigeria Area, was satisfied that the arrangements were working satisfactorily from a security point of view he asked to withdraw this officer. A review of the whole position, which was then made in consultation with the Postmaster-General and with the Military Authorities, indicated that it would be in the general interest to relieve the Postmaster-General of all direct responsibility in censorship matters and to create the new post of Chief Censor, the holder of which would assume immediate control of all postal and telegraphic censorship in Nigeria. I considered a suitable person for appointment as Chief Censor to be Mr. W.T. Fox, a retired District Officer, who returned to Nigeria last year under the terms laid down for the re-employment of pensioners, and I have since caused the necessary amendments to the Regulations to be made to provide for his appointment.

3. After careful consideration of the duties and responsibilities involved, which are heavy, and having regard to the fact that Mr. Fox's service during re-employment is non-pensionable,

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non-pensionable, I decided that it would be reasonable to attach to the post of Chief Censor a total salary of £1,200 (of which Mr. Fox already draws £258 by way of pension). Salaries of other officers appointed to junior censorship posts will be governed by the approved terms for re-engaged pensioners or if new-appointments **33** the conditions set out in my telegram No. 652.

4. I have also appointed a Censorship Committee under the chairmanship of the Chief Secretary to exercise supervisory control in matters of policy. The Postmaster-General and a nominee of the Commander, Nigeria Area, are members of this Committee.

G N P Z X.



to the
responsibility
of the

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United Kingdom income tax on any portion of his income will presumably get the benefit of the provisions of the Finance Acts regarding ~~double tax relief~~, but that of course is a matter on which only the Board of Inland Revenue can pronounce, and it would be necessary for the individual concerned to ascertain his position from his Income Tax Authority.

B. SIDEBOTHAM

a matter for this is, of course, for the Board of Inland Revenue but the position would appear to be as follows.

long sentence

As regards liability to United Kingdom income tax, Officers appointed would, generally speaking, be assessed on a "current year" basis in the year of appointment and year of ^{RETURN} return and the assessment of the year preceding appointment might also have to be revised to "current year" if not favourable to the Revenue than "prior year". In the intervening years there would, usually, be no liability unless a residence was maintained but in which case any remittances made to this country would probably be taxable. I suggest that any candidate who is not clear as to his position might consult the Departmental Claims Branch as this would necessarily vary in individual cases. Yours sincerely,

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(5576-150) WL 14813-85 5,000 6/40 T.S. 695

26 C.O. 1941.
R 26 JUL
26 -

34

C. O. IMPORTANT

Sir,

- Mr. Whitcombe. 19/13
- Mr. G.R. Edmunds (v. min.) 27/29
- Mr. L. L. Latham (6 m. 6-10-47 hel) 26/17/10
- Sir A. Burns.
- Mr. G. L. M. Clouston.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

Amvel 37

DRAFT.

The
 Director General of
 Postal & Telegraphic Censorship
 Department
 23-27 Brooke St., Holborn, E.C.1.

With reference to your letter No. SEC/3336/17B of the 15th June regarding staff required for the Nigeria Censorship Organisation, I am etc to inform you that after consultation with the Governor of Nigeria, it is proposed that the following terms and conditions of service should be attached to the appointments in question:-

Salary at the consolidated rate of £550 per annum, for either single or married officers. (The salaries of appointments in the Colonial Service are on a consolidated basis and there are no rates of foreign service allowances payable in addition).

An outfit allowance of £25 would be paid on first appointment.

The appointment would be for one tour of resident service which normally is of about 18 months duration: ^{on temporary appt.} but may be extended beyond that period at the discretion of the Governor.

Quarters free of rent (but not of rates or similar outgoings) and furnished in accordance with the scale applicable to Colonial Service appointments of ^{equivalent} ~~para~~ status would be provided.

Leave, with full pay, would be granted

FURTHER ACTION.

The air to the new
 telegram was
 in.

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granted on completion of the term of engagement at the rate of 7 days for each completed month of resident service.

The candidates selected would be provided with free first-class passages to Nigeria and back to the U.K. at the beginning and end of ^{the} ~~the~~ period of service.

Passages

~~The candidates selected would be required to enter into a formal agreement which would embody the detailed conditions of service.~~

2. Preference would be given to single candidates; but married candidates would also be considered on the understanding that no additional salary or allowance would be payable except that if an officer's wife were granted permission to ^{provid} ~~accompany~~ him to Nigeria, she would be granted a free first class passage, and again on returning to the U.K. at the end of her husband's term of service. (It will be appreciated, however, that passage accommodation for the wives of officers is now very strictly limited and that no guarantee ^{can} ~~will~~ be given as to ^(whether or) when a passage would become available).

The engagement of candidates would be subject to their being passed by the Consulting Physician to this Department as physically fit for service// in West Africa.

3. If you consider that these terms of service would be likely to attract suitable candidates from the staff of your Department, Lord Hoyme would be obliged if you would invite applications accordingly, and furnish ~~with~~ a list of the recommended candidates. *The former*

of the post has now telegraphed requesting early information as to when the personnel in question may be expected to arrive, and I am accordingly to request that the matter may be regarded as urgent.

J. B. SIDEBOTTOM

I am etc.

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30472/33

33

COPY FOR REGISTRATION

Code Telegram

FROM NIGERIA

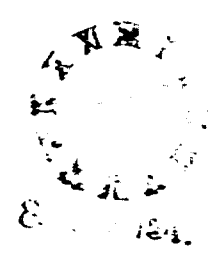
FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 8th July, 1941.
R. 8th " " 10.35 hrs.

IMPORTANT

No. 652.

Received
in
Registry



32 Your telegram No. 626.

- (1) I regard rate as high but if you consider advisable am willing to offer a consolidated rate of £550 for single or married officer(s).
- (2) Outfit allowance of £25 payable.
- (3) Single officer(s) preferred but will accept married officer(s) on the understanding that no additional allowances payable beyond free passages for wives.
- (4) Furnished quarters will be provided.

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furnished quarters would be probably
about £270 and £170 respectively,
or (b) if without quarters £310 and £210

respectively. Please telegraph ⁽¹⁾ whether you
consider such rates adequate and agree to meet them and or whether
~~agree~~ and whether outfit allowance would be
payable, and if so what amount. ⁽³⁾ Also whether you
are prepared to accept married officers.

(4) ~~I assume~~ ^{whether} furnished accommodation can be
provided. Please confirm.

Secer.

*you prefer
to suggest
consolidated
salaries. Also*
(2)

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36

Admiralty,
Ferry Hotel,
Bath.

C.S.6289/41

24th June, 1941.

Dear Palmer,

30/ With reference to your message of 20th June, 1941, concerning Foreign Service Allowances applicable to staff serving at places on the West African Coast, I enclose a schedule giving details of the rates payable to certain grades serving at Sierra Leone. We have no civilian employees serving at Lagos, or elsewhere in West Africa, but I understand that the Air Ministry employ certain civilian grades at Nairobi. The allowances payable at this place, however, may not form a suitable guide in view of its geographical position.

Yours sincerely,

H. Howell

H. Palmer, Esq.,
The Accountant,
Colonial Office,
Parliament Square House,
London S.W.1.

JM

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SIERRA LEONE.

Rates of Colonial Allowance.

(Note: Allowance for established staff certain compensation for income tax payable on the colonial allowance at the standard rate of 7/6 in the £. Salaries & CA, of unestablished staff is not subject to UK income tax.)

(Note: Home allowance is not paid abroad.)

If provided with Official Quarters.

Not provided with Official Quarters.

£

£

GROUP I(a).

Officers Entitled to House Allowance at Home.
Superintending Civil Engineer

500 p. a.
355 p. a.

Married)
Single)

£767 - £905 + £105 House Allowance

GROUP II(a).

Officers Entitled to House Allowance at Home.
Civil Engineer
Naval Store Officer (L.S.)
Victualling Store Officer (L.S.)

470 p. a.
320 p. a.

Married)
Single)

£515 - £738 + £70 or £105 House Allowance)
£700 - £750 + £105 House Allowance)
£805 - £797 + £70 or £105 House Allowance)

GROUP II(b).

Officers Not Entitled to House Allowance at Home.
Established Staff.
Deputy Armament Supply Officer
Deputy Naval Store Officer
Deputy Victualling Store Officer
Deputy Cashier
Unestablished Staff.
Temporary Civil Engineer

410 p. a.
255 p. a.
280 p. a.
175 p. a.

Married)
Single)
Married)
Single)

£550 - £350)
£550 - £350)
£550 - £350)
£550 - £350)
£600.)
)

GROUP III.

Established Staff.
Assistant Civil Engineer
Assistant Naval Store Officer
Assistant Victualling Store Officer
Assistant Armament Supply Officer
Assistant Cashier
Unestablished Staff.
Temporary Assistant Civil Engineer
Temporary Experimental Officer

380 p. a.
245 p. a.
270 p. a.
170 p. a.

Married)
Single)
Married)
Single)

£340 - £200)
£275 - £225)
" " ")
" " ")
£400 - £450)
£250 - £500)

GROUP IV

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2.		Salary Scale.	Not provided with Official Quarters.	If provided with Official Quarters.
		£	£	£
<u>GROUP IV.</u>				
<u>Established Staff.</u>				
Foreman of Trades		£380 - £540	) Married 425 p. a.) Single 295 p. a.	365 p. a. 235 p. a.
<u>Unestablished Staff.</u>				
Foreman of Trades		£380 - £540	) Married 290 p. a.) Single 200 p. a.	250 p. a. 160 p. a.
<u>GROUP V.</u>				
<u>Established Staff.</u>				
Architectural and Civil Engineering Assistant II	II and III	£320 - £420)	
" " " "	" " " "	£210 - £320)	
Foreman of Works		£260 - £375)	
Foreman of Storehouses		£300 - £360	) Married	310 p. a.
Assistant Inspecting Officer		£230 - £300)	
Inspector of Storehousemen		" "	) Single	220 p. a.
Assistant Foreman of Storehouses		£270 - £350)	
Inspector of Trades		£175 - £320)	
Departmental Clerical Officer		£250 - £325)	
Senior Chart Depot Assistant		£170 - £280)	
Pensioner Clerk		£5 - £6 per wk.)	
<u>Unestablished Staff.</u>				
Temporary Foreman of Works		£4 - £9 ")	
Sales Representative C.P.O.		£270 - £350 p. a.)	
Architectural and Civil Engineering Assistant		£250 - £325 p. a.	) Married	240 p. a.
Inspector of Trades		£140 - £325 p. a.)	
Senior Chart Depot Assistant		£170 - £280 p. a.	) Single	155 p. a.
Junior Chart Depot Assistant		£4 per week)	
Pensioner Clerk		£150 - £250)	
Watchkeeper C.S.W.S.)	
Temporary Experimental Assistant)	

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30472/4) 39

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Telegrams :
Blanketing, London

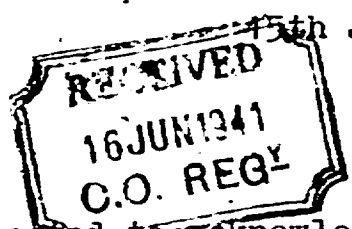


Telephone :
Chancery 8866, Ext.---

POSTAL & TELEGRAPH CENSORSHIP DEPARTMENT
(Ministry of Information)
23-27, Brooke Street, Holborn,
London, E.C. 1.

Your Ref:
Our Ref: SEC/3336/17B

15th June, 1941.



Sir,

26

I am directed to acknowledge receipt of your letter of the 7th June, 1941 (No. 30472/4) enclosing a cable number 504 date 2nd June, 1941 from the Governor of Nigeria.

2. I am to state that there is no objection from this Department to the proposals from His Excellency provided no financial obligation falls on U.K. Censorship funds.

3. I am to add that Censorship is quite prepared to ask for volunteers from amongst the existing U.K. personnel but before doing so desires to be confirmed on the following points:-

- (a) That the Officers concerned will be allowed to retain the existing rate of pay.
- (b) That they would also receive the appropriate rate of Foreign Service Allowance.

The Under-Secretary of State
for the Colonies,
Colonial Office,
S.W. 1.

/4. Would you

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4. Would you therefore please be good enough to obtain confirmation from His Excellency on the points set out in paragraph 2 and paragraph 3 (a) & (b) of this letter.

I am,
Sir,
Your obedient servant,

For Director,
Postal & Telegraph Censorship.

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30472/41 25

COPY FOR REGISTRATION 41

Cypher Telegram

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies, JUN 1941

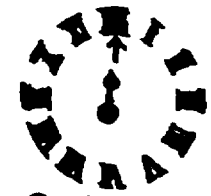
D. 2nd June 1941.
R. 3rd " " 05.55 hrs.

IMPORTANT.

No. 504.

2/A

Your telegram No. 509. Assistant Censors. I have now had the benefit of Brigadier French's expert advice on censorship organization here and after examining the position he recommends earliest possible despatch of an Information Officer (censorship) and four deputy assistant censors of whom two required for outstations, and two Lagos. Latter should between them have French, German and Spanish language qualifications and trade experience. All should be trained censors. I trust above will be forthcoming in which case pensioners already asked for will be otherwise employed.



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c.o.

DRAFT AND RECORD COPY

23

REGISTERED No.
 30472/41.

LETTER SENT
Web

DATE
 3 June
 May, 1941.

42

DRAFT

MR. *Hunt* 27/5
 MR. *Sumner* 27/5
 MR. *Burton* 29/5
 MR. *Wainwright* 29/5

2 drafts
85
Answer 28

With reference to your offer of your services during the war, I am directed by Lord Moyne to inform you that subject to your being passed as physically fit for service, he proposes to select you for temporary re-employment in the Colonial Service on Censorship duties in Nigeria.

RE-EMPLOYMENT
 Memorandum

Your re-employment would be subject to the conditions set out in the accompanying memorandum. It will be seen that in accordance with paragraph 5 of the memorandum a re-employed officer receives in salary a sum equivalent to the difference between his unreduced pension and his salary on retirement. In your case the salary would be £340, per annum, together with free quarters or an allowance in lieu. Your salary would be payable in full from the date of your embarkation from this country. You would also receive again while actually serving in Nigeria any seniority pay to which you were entitled prior to your retirement. If on your arrival in the Colony you submitted to the Colonial Government a statement of your expenditure on the purchase of essential kit they would be prepared to consider the grant of an outfit allowance up to a maximum of £50. In the meantime you would be granted on application to the Crown Agents for the Colonies an advance of £25 from your salary to assist you in meeting immediate expenses.

FURTHER ACTION
Copy for 1912 WA.
 Revert to
 Mr Hunter
 with P.F.'s
 below

3. A summary of the general conditions attaching to the appointment in Nigeria is given in the enclosed pamphlet Miscellaneous 488. Copies of a leaflet which contains

B. P. E. BULSTRODE, ESQ.,
 HATCH HOUSE FARM
 LINDFORD
 BORDON HANTS

Salary £ 400
27/5
 (8094) Wt. 25403-113 40,000 ea. 2 sets 9/40 I.S. 695

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BTAG

LETTER
SENT

43

contains miscellaneous information useful to candidates selected for appointment to Nigeria and a notice regarding inoculation against yellow fever are also enclosed.

4. The permission of the Governor would be required before your wife could proceed to Nigeria but I am to add, in this connection, that owing to the shortage of passenger accommodation and to the length of the waiting list it would not be possible for her to accompany you to the Colony, and that a considerable time might elapse before an opportunity occurred for her to join you.

5. If you are prepared to accept the appointment on these conditions you should present yourself to the Consulting Physician to the Colonial Office, whose name is given on the enclosed letter, for the purpose of being medically examined. The letter should be left with the Consulting Physician whose fee will be paid by the Government. The Consulting Physician's report, which will be sent to this Department, is made in confidence to the Secretary of State and will not be communicated to you (except so far as may be necessary in order to give directions as to obtaining treatment etc) or to any other party except the Government concerned.

6. As it is desired to provide for the performance of the duties in question as soon as possible, I am to request that you will be good enough to furnish an early reply stating whether you accept this offer and if so, the earliest date on which you will be ready to proceed to West Africa. If however, you are not prepared to accept the appointment I am to request you to return the enclosures to this letter.

I am, Sir,
Your obedient servant,

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C.O.

DRAFT AND RECORD COPY

32 44

REGISTERED No.

LETTER SENT
Wells

DATE
3 June
May, 1941.

DRAFT 30472/41

MR. *Hinschelwood 27/5/41*
 MR. *Summer 27/5/41* Sir,
 MR. *Minter 29/5/41*
W. Fairclough 27/5/41

3 drafts
MS 27

With reference to your offer of your services during the war, I am directed by Lord Moyne to inform you that subject to your being passed as physically fit for service, he proposes to select you for temporary re-employment in the Colonial Service on Censorship duties in Nigeria.

Re-employment
 Memorandum

2. Your re-employment would be subject to the conditions set out in the accompanying memorandum. It will be seen that in accordance with paragraph 5 of the memorandum a re-employed officer receives in salary a sum equivalent to the difference between his unreduced pension and his salary on retirement. In your case the salary would be £438 per annum, together with free quarters or an allowance in lieu. Your salary would be payable in full from the date of your embarkation from this country. If on your arrival in the Colony you submitted to the Colonial Government a statement of your expenditure on the purchase of essential kit they would be prepared to consider the grant of an outfit allowance up to a maximum of £50. In the meantime you would be granted on application to the Crown Agents for the Colonies an advance of £25 from your salary to assist you in meeting immediate expenses.

FURTHER ACTION
Copy for 805-CA
Recd. to Mr. Minter
w/ files of W. Romayne
+ R. H. Harris, & Mr. B. C. B. B.
note re-emply.

3. A summary of the general conditions attaching to the appointment in Nigeria is given in the enclosed pamphlet Miscellaneous 488. Copies of a leaflet which contains miscellaneous information useful to candidates selected for appointment to Nigeria and notice regarding inoculation against yellow fever are also enclosed.

To
 L. E. KNOLLYS, ESQ.,
 SLOWWE
 ARLINGHAM
 GLOUCESTER

4.
Retirement £1200.

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LETTER
SENT

LETTER
SENT

45

4. The permission of the Governor would be required before your wife could proceed to Nigeria but I am to add, in this connection, that owing to the shortage of passenger accommodation and to the length of the waiting list it would not be possible for her to accompany you to the Colony, and that a considerable time might elapse before an opportunity occurred for her to join you.

5. If you are prepared to accept the appointment on these conditions you should present yourself to the Consulting Physician to the Colonial Office, whose name is given on the enclosed letter, for the purpose of being medically examined. The letter should be left with the Consulting Physician whose fee will be paid by the Government. The Consulting Physician's report, which will be sent to this Department, is made in confidence to the Secretary of State and will not be communicated to you (except so far as may be necessary in order to give directions as to obtaining treatment etc) or to any other party except the Government concerned.

6. As it is desired to provide for the performance of the duties in question as soon as possible, I am to request that you will be good enough to furnish an early reply stating whether you accept this offer and if so, the earliest date on which you will be ready to proceed to West Africa. If however, you are not prepared to accept the appointment I am to request you to return the enclosures to this letter.

I am,
Sir,
Your obedient servant,

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AIR MAIL

19 46

SAVING.

From the Governor of Nigeria
To the Secretary of State for the Colonies.
Date 2nd May, 1941.
No. 112 Saving.

RECEIVED
MAY 1941
02 112

Dupl

30472/41

13 My telegram No. 344 of 10th of April. Subject to your approval, I have appointed Mr. T. B. Phillips, pensioner and formerly Assistant Treasurer in Nigeria, as Assistant Censor with effect from the 18th of April, 1941, on the conditions set out in the memorandum attached to Mr.

MacDonald's circular despatch of the 18th of September, 1939.

19th March, 1941.

He will be paid an allowance of £400 per annum. I attach a copy of a letter from Mr. Phillips from which it will be seen that he left France on the collapse of that country in June 1940 and in due course arrived in Sierra Leone where for a time he was employed in the Censor's office there. He came to Nigeria with his wife ~~xxx~~ at his own expense and the cost of his own and his wife's passages have been refunded.

2. The employment of Mr. Phillips does not affect the request made in my telegram under reference for three pensioners, whose services are still required.

GMPZX

R

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47

c/o Audit Department,
Freetown, Sierra Leone.

19th March, 1941.

Sir,

I earnestly ask the Government of Nigeria to re-employ me. I must explain that for the last 17 years I have lived in the South of France, and that my wife and I were forced to leave our home and almost all we possessed. Ultimately, with great difficulty, we reached Lisbon. Owing to currency restrictions our stay in Portugal was limited, and I felt I should come to West Africa where I might be of some use in war work or otherwise.

Since the early part of February I have been working here as Asst. Censor of cablegrams, but as there is no public conveyance for Europeans, and no possibility of buying a car, I cannot support the hardships of getting to my work living as I do three miles from the Censor's office. Further, I would greatly prefer to work in my old Protectorate.

To shew that I served Nigeria well, I enclose a copy of a despatch (sent to me to note) commenting on my work. Also, after I retired, I was asked more than once to return to my old Department. I enclose the only letter I can now find on the subject (from Mr. Leese).

Not attached.

Not attached.

When war broke out, I went immediately to England and offered my services for W.A. to the Colonial Office. They said that retired officers were not then being sent out unless they were asked for by the Colonial Governments.

I would add that I am in perfect health, and quite

The Honourable,
The Colonial Secretary,
Lagos.

as

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as capable now of doing good service as I was when I retired. I left Nigeria when I was 42 years of age. My pension is \$480 per annum.

I would be very grateful if a reply could be cabled to me c/o Audit Department here. I would be willing to accept a small salary, or junior post, but would need free furnished quarters and a passage to Lagos.

I have, etc. (Sgd.) T. B. Phillips Pensioner from Treasury Dept., Nigeria.

[Faint, mostly illegible text, likely bleed-through from the reverse side of the page.]

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30472.

Downing Street,

10 MAY 10

16 May, 1941.

49

5433-150 Wt. 3315-61 10,000 12/39 T.S. 695
5444-150 Wt. 45767-63 30,000 2/40 T.S. 695

C. O.

Mr. Hinshelwood 9/3/41

Mr. Sumner 9/5

Mr. Porter 9/5

Mr. Burnell 10/6

Sir A. Burns.

Mr. G. L. M. Clauson. (to all)

Mr. C. J. Jeffries.

Mr. A. J. Davee.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Sir,

With reference to ~~the letter from~~ ^{your offer of} ~~the Office of the 24th May, 1940,~~ ^{your services during the war,}

~~With reference to the letter from~~ ^{10th of October} ~~this Office of the 20th September, 1940,~~

I am directed by Lord Moyne to inform you that, subject to your being passed as physically fit for service, he proposes to select you for temporary re-employment ~~in~~ ^{in the Colonial Service on} Censorship duties in Nigeria.

2. Your re-employment would be subject to the conditions set out in the accompanying memorandum. It will be seen that

in accordance with paragraph 5 of the memorandum a re-employed officer receives ~~the~~ ^{in the} salary ~~of~~ a sum equivalent to the difference between his unreduced pension and his salary on retirement. In your case the salary

- would be (1) £395,
- (2) £373,
- (3) £395

per annum, together with free quarters or an allowance in lieu. Your salary would be payable in full from the date of your embarkation from this country.

(1 & 2) You would also receive again while actually serving in Nigeria any seniority pay to which you were entitled prior to your retirement.

(to all) If on your arrival in the Colony you submitted to the Colonial Government a statement of your ~~expenses incurred~~ ^{expenditure on the} in purchase of essential kit they would be prepared to consider the grant of an outfit allowance up

DRAFT. conson.

(1) J.E. BENHAM, Esq., ^{Re-emp. Memo}
Kennema,
54 Buxton Lane, ^{S.S.}
Caterham,
Surrey.

(2) G.B. FREEMAN, Esq., ^{S.S.}
Ker Mario,
Tavistock,
Devon.

(3) ^{Capt.} R.H. HARRIS, Esq., ^{S.S.}
Bartonlea,
^{Payton House, Cooper Road,}
Boxford, New Moulton,
Hants.
^{Colchester.}

Enclosures.
Miscellaneous 488. Nigeria
Cost of Living Leaflet.
Yellow fever notices and
JLA.

FURTHER ACTION

Copies are required for
Files 5643, 5760 and
7349.

(to all)

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30473

CLOSED
UNTIL
1972

1941

1942 1943

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30473

NIGERIA

VETERINARY TRAINING SCHOOL.

Previous 1940.	Mr. Varill	21/5	
	R 302	19/6	
	Appl's Reg. P. 310	19/6	
	+ Garrison	23/6	
Subsequent 1944	R. 302	24/6	
	Mr. Parkinson	24/6	
	Mr. Garrison	✓	
	310	25/6	
	+ Tovey	27/10	
	R 98 R 302	29/11	Min Orton ✓
	Mr. ...	✓	310 ✓
	R 302	14/11	R 302 D.S. ✓
	...	27/4	Miss Orton ✓
	Mr. ...	27/4	R. 302 D.S.
Mr. ...	29/4		
Mr. Garrison	29/4		
Mr. ...	30/4		
Mr. Garrison	1/5		
Mr. O.S. Williams	3/5		
Tel. Section	3/5		
See C.D.	3/5		
R. 302	3/5		
Mr. Garrison (B.)	3/5		
R 302	20/5		

FILE A.

(1345) Wt. 2373/35. 24,000. 8/39. N.P.Co. G.682/77a

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C.I.
Veterinary. 1

Nigeria Tel 125

31-1-41

2

The Governor assumes S. of S.'s consent for this modified scheme and subject to your comments we can, I think, telegraph approval. Should we at the same time make any comment on the salary scale and initial maximum?

I am not sure that it would not be wiser to detach a V.O. already familiar with Nigeria to do this educational work and replace him by a new appointment as an ordinary V.O., but perhaps there is no one suitable who can be spared from his present duties.

If Appts. Dept. would like a V. F. perhaps C. 21 would be so good as to prepare one.

(Intd.) O.G.R.F.,
4.2.41.

I discussed this, by 'phone, with Mr. Williams and arranged that the appointment should be held over whilst I wrote s/o. to the D.V.S. Nigeria on the matter.

(Sgd.) J. SMITH,
5.2.41.

2 To W W Henderson — cons (15/3) 5-2-41
Mr. Irby.

To see and then put by, unless you wish to take some further action.

(Intd.) J.S.,
5.2.41.

Seen.

If Mr. Henderson jibs at taking a junior man we may have to tell his Government that we shall have four Colonial Veterinary Scholars and Students for disposal by July (three of them holding agricultural degrees); so that we are not (at any rate as things stand at present) anxious to recruit from the open market. Incidentally, we had thought that Mr. J.D. Birkett (just appointed) might be suitable for educational work - being the son of a dairy farmer and having been brought up among animals - although he is rather young being not yet 23.

? Wait for reply from Mr. Henderson till 15/3.

(Sgd.) G.N. IRBY,
7.2.41.

Mr. Smith.

I was going to send this to R.98 to wait; but you are now ? thinking of taking the matter up further with the Nigerian Govt.

(Sgd.) G.N. IRBY,
7.2.41.

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~~Nigeria tel. 125~~

~~31.1.41.~~

3

Mr. Paskin.

The scheme for training African personnel for the Nigerian Veterinary Dept. has, as you will see, been modified and is to be commenced on a more limited scale.

In my minute dated 12.8.40 in the 1940 file, I gave reasons why the school should be established as soon as possible. I do not think that the importance of any measures which will tend to increase the amount of ghee and/or clarified butter available for export to the United Kingdom, can be over-emphasised. Fats are urgently required and clarified butter supplies them in an eminently desirable form. I mentioned this product at a meeting of the Committee of Animal Health of the C.A.C. of A. and A.H. held on 5.2.41 and Sir John Orr said that an increased quantity sent to this country would, under present circumstances, be of the greatest possible value.

To obtain greater amounts, Africans are, in my opinion, essential. Each trained assistant could take charge of an area, supervising the handling of milk and production of clarified butter; ensuring adequate hygienic conditions, and encouraging the people. Inspection of the work of these assistants would be carried out by European officers and the whole work supported by intensive propaganda by the District Officers. I am convinced that valuable help can be given to the home war effort by what I have outlined and consider that special short courses of instruction of Africans, at the school, would be more than justified.

Hides and skins are not so urgent. There will be a big demand when hostilities cease. Certain European countries have had their stock population so lowered that their requirements will be large. Other countries, dependent upon import, are already short. With trained assistants the present satisfactory preparation of hides in certain districts of Nigeria can be greatly extended and a trade which has been of great financial value in the past, become more valuable.

(Sgd.) J. SMITH,
7.2.41.

After discussion with Mr. O.G.R. Williams, I submit a draft telegram to Nigeria, which is self-explanatory.

Sir C. Parkinson should see this file.

(Intd.) J.J.P.,
12.2.41.

Following a discussion of the question of increased supplies of clarified butter, with

Mr. Clauson,

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Mr. Clauson, enquiries are to be made at the Ministry of Food as to their attitude and the possibility of shipping space becoming available.

Should telegram to Nigeria await receipt of this information?

(Sgd.) J. SMITH,
17.2.41.

Economic Dept. will no doubt consider the point mentioned above by Mr. Smith. Perhaps weight for weight it would be more useful to ship clarified butter at the expense of some oilseeds.

(Intd.) O.G.R.W.,
14.2.41.

I should let this go without waiting till we can say something definite about clarified butter.

(Intd.) S.C.,
14.2.41.

C.F. 15/2/41

(Intd.) J.E.S.,
17.2.41.

to state
you will be interested
in this scheme.

? Tel. as proposed.

sent

1.3.41

G.M.H. 4/3/41

*This note (2)
You would like
to note the present
position of this file.*

3

*to Nigeria - tel to 238 Conf.
5.3.41*

*No reply to 2 yet.
Wmattin
19/3*

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Miss Lark (P)
to see again later
(see next sheet after)

Mr O.G.R. Williams,
I am unaware whether
under present conditions, there has yet
been time for my 30 @ to reach Henderson
& a reply received by telegraph.

5

Jimeth.
23/3/41

Mr. Smith.

The Arrimal did not leave until
some time after the date of your letter but
I wonder if it should have reached
Nigeria about 3rd or 4th March at latest.
It seems possible however that a reply
may have been held up for consideration
of our tel. at 3. Perhaps we might

wait a week or so longer and
if we have heard nothing by then
we could send a short reminding tel.

O.G.R.W 24.3.41

Bring up in one week.

Jimeth.
25/3/41

Nigeria Tel. 285 ————— 24.3.41.

Pl See 4 which however throws no light on
the points raised in 2. We may as well
now telegraph, referring to 4, and ask for
tel. reply to 2. You will no doubt consider
whether or not at the same time make any comment
on 4. O.G.R.W 26.3.41

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I am doubtful whether, in view of the reconsideration given by the Government, we should press this matter further by telegram except to ask for a reply to ③ 6

I feel, however, that we might, by despatch, ^{ask} whether it will not be possible for the training of Asst. M.C. Officers, which it is intended to begin in 1943, to commence at an earlier date.

The original training scheme contemplated a capital expenditure of £37,500; it is presumed that much of this was required for substantial buildings. In the modified scheme, buildings of local material are to be erected. It may be possible, by extending this type of building, to ^{also} extend the modified scheme to one which, whilst more modest than the original, both in expenditure & scope, will be of considerable value.

I am unsure whether such buildings would be so temporary as to be economical, but I suggest that the Government might be asked to give further consideration on these lines.

I do feel that, as trained officers will allow of a considerably extended programme effort, at a very moderate cost, the training should be delayed for as short a time as possible.

J. Smith
26/3/41

S.S. Dept. is not concerned in these aspects of the matter. I have noted that the Gov. will be asking for a grant to carry out the modified proposals.

J.P.P.
27/3

x Pct. & write by dep. & forward by Mr. Smith who shd see Mr. desp.

O.G.R.W. above 27.3.41

x Draft tel. sent to telegraph section separately
S.D.
3/4/41

J. Smith
27/4/41

Draft desp detached & sent to C.D.
Dated 4.4.41

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5 Gov. of Nig. Tel. 310. ——— 1. 4. 41,
(Orig. on 30334/6/41 no. 3)

7

DESTROYED UNDER STATUTE 6 Gov. of Nig. Tel. 331. ——— 3. 4. 41. (1)

It is pity that the remainder of 6
was sent off when 5 was already in
the office for two days. ~~was~~
~~was~~

X

I have detached the draft dep (see
minutes enclosed) or sent it to C.D. to
save time.

mins. at X
have been
transferred to
30334/6/41.
Was. for. Net.
Police Officer.

Meanwhile subject to Mr. Smith's
views on a vacancy form should now
be prepared and steps taken to fill
the new post of Vehicle Section Officer
as soon as possible. I suppose
the scale which will have to
be same maximum as a Senior Vet. Officer
is all right.

Yr.
J.E.King

~~7 Gov. of Nig. 105. O.G.R.W. 9. 4. 41~~

I have discussed the vacancy
with app^{ts}, & the list of scholars & other
applicants is being reviewed. The salary
offer will, I think, depend upon the
experience of the candidate selected. I do not
think that a maximum other than that for
S.V.O. and, at present, be discussed.

Miss Hughes
to see re new ship
standing
I think
Seen on 7/4

To see
To Gov. of Nig. 105 7/4/41 (cont) 11. 4. 41

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I do not think it is necessary for me
further to emphasize the importance
which I attach to adequate training
of ^{African} personnel for the Veterinary Dept. on
the West Coast.

I regretted that circumstances
caused the Governor to abandon the
original proposals, but supported the
modified scheme because I was
convinced of the necessity for commencing
training at the earliest.

Recent efforts have proved that
West Coast Colonies can supply
produce for which, there is very reason
to believe, there will be considerable
demand after the war. Expansion
of these efforts is largely dependent
upon the work which adequately
trained Africans can carry out. That
training will, indeed, over some years
should, therefore, commence at once.

I think the proposal not to continue
expenditure upon temporary buildings
is sound. If better & larger accom-
modation is available, students from
S. Leone & Gambia, when Veterinary work
is in its initial stages, can be
brought there trained. There is also
a real need for trained Africans in
the Gold Coast.

I am convinced that a really
good school in West Africa will
be of advantage & importance.

J. Smith
9/10/41

Mr Cox,
I mentioned this school to
you some time ago. You will be
interested in the pps & may have
suggestions to make.

J. Smith
9/10

I am very glad to see that this scheme
is being pushed forward and that it will
provide veterinary training for West Africans who
are to be employed in higher as well as subordinate
grades. This will fill one of the gaps in the W.A.
~~W.A.~~ higher education framework to which the

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A.C.E.C. draws attention recently.

I hope it may be possible for permanent buildings to be erected now, if only because that should enable West Africans from the other dependencies to be accommodated from the outset.

I agree with the qualifications to be required of entrants (paras. 5 & 6 of 8).

Perhaps I might be kept in touch with important later developments.

Arthur Cox

9/10

As regards the points raised in Mr. Smith's minute, I see no reason why the Governor should not be told that he can submit an application for a grant for the full scheme and I see no reason why any such grant should not include the cost of the temporary buildings already being erected.

As regards the question whether the Governor should now be asked to submit a formal application for the full scheme, I should be disposed to say that we can dispense with this formality, if we already have sufficient information on which to base an application to the Treasury for a grant from the C.D. & W. Vote. This is, however, a matter for the West African Department to decide.

9/10
15th October, 1941.

Economic Department.

Please see paragraph 7 of (c) which shows that the permanent buildings would cost about £20,000. As the temporary buildings are referred to as being of "local construction", I suppose that the Governor means that the permanent buildings would be built largely with imported materials. He says in paragraph 10 that there will be no difficulty in obtaining the necessary materials. If this means that the necessary imported materials are already available, it seems likely in that case that it will be necessary sooner or later to replace them for some other purpose, which would involve further importation.

Is there anything on this point which you would like us to say to the Governor, before we apply to the Treasury for a grant from the C.D. & W. vote?

O. G. R. W.

18.10.1941.

*I agree. ? Tel. to Gov. as in d. L. If the reply
whereas we did then
make point X 2 that.*

M. Jones 3/4

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9 Tel. Governor Nigeria. No. 1011. ⁽¹¹⁾ 23.10.41 ^(13/11) ^(23/11) (Cons)

911 No reply had yet been rec'd to No 9 # 11

Wait
There is some...
action...
in the...
about the...
to...
that...
C.A. Grosmith
14/11/41

10 Nigeria Tel. 1160 ————— 20.11.41.

Nigeria. Any comments from the
supplies aspect, before we attempt
a application to the Treasury for
the grant. C.A. Grosmith
21/11/41

Mr. Grosmith.

In my view, even though small amounts of
imported materials are required they should be
dispensed with wherever possible unless there are
special circumstances in the case indicating
otherwise. In the present case it would, so far
as I can see, be possible to dispense with erecting
temporary buildings instead of permanent ones and I
suggest that this course ought to be followed.

(Mem 10)

I think that it should be
treated as a special case, in view
of the war effort aspect which
I have brought out in para 4
of the attached draft letter to
the Treasury. R.D. White
24.11.41.

I have turned the draft letter
to the Treasury into a memorandum
for the Col. Dev. and Welfare Committee
vide new procedure - Estate notice 29/11/41
C.A.G.

I agree. O.G.R.O 6.12.41

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C.D.W. matters, it wd. be expedient first
to tel. to the Gov. about the disputed
£3,000. 13

J.P.
24/11

In any case of Rule 6 Henry
may want to have a few particulars
about the recurrent expenditure

O.G.R.H 26.12.41

Atome
A.J. 26.12

11 To Gov. Nigeria - Tel no. 1278 - 26.12.41
CONS.

8K

Statement of present position requested
by Mr Boyce & furnished

RP 16/1/42

M

1942

12 Nigeria Tel. 84 _____ 22.1.42.

? await receipt of application
FJ Pedro 24.1.42

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- Dummy file
- 1 Nigeria Tel. 125 — 31. 1. 41.
 - 2 To W W Henderson - W.C. 1. — 5. 2. 41. 14
 - 3 To Nigeria Tel. 238 Conf - lans — 5. 3. 41.
 - 4 Nigeria Tel 285 — 24. 3. 41.
 - 5 Nigeria Tel 310 — 1. 4. 41.
 - 6 To Nigeria Tel. 331. — cons — 3. 4. 41.
 - 7 To Nigeria 105 — cons — 11. 4. 41
 - 8 Nigeria 527. — 4. 9. 41.
 - 9 To Nigeria Tel. 1011 — cons — 23. 10. 41.
 - 10 Nigeria Tel. 1160. — 20. 11. 41
 - 11 To Nigeria Tel. 1278 — cons — 26. 12. 41.
- 1942.
- 12 Nigeria Tel. 84 — 22. 1. 42.

Mr Boyse

Please see Sir A. Dawe's note on No 12. The file is lost. As you are aware, search has been made, but as no trace has been found I have had this dummy constructed.

2. Is a further reference to Lord Sufferin's Committee required before we put this to the Treasury? If so, can this be made on the basis of Nos 8-12 as they stand, or do you require a covering note? They seem to give a succinct account of all the info available.

3. If no further reference to the Committee is necessary, will you please advise what procedure has to be followed in putting the application to the Treasury
FJ Pedler 30/1/42

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- Dummy file
- 1 Nigeria Tel. 125 — 31. 1. 41.
 - 2 To WWHenderson - W.C. 1. — 5. 2. 41. 14
 - 3 To Nigeria Tel. 238 Conf - lams — 5. 3. 41.
 - 4 Nigeria Tel. 285 — 24. 3. 41.
 - 5 Nigeria Tel. 310 — 1. 4. 41.
 - 6 To Nigeria Tel. 331. — cons — 3. 4. 41.
 - 7 To Nigeria 105 — cons — 11. 4. 41
 - 8 Nigeria 527. — 4. 9. 41.
 - 9 To Nigeria Tel. 1011 — cons — 23. 10. 41.
 - 10 Nigeria Tel. 1160. — 20. 11. 41
 - 11 To Nigeria Tel. 1278 — cons — 26. 12. 41.
- 1942.
- 12 Nigeria Tel. 84 — 22. 1. 42.

Mr Boyse

Please see Sir A. Dawe's note on No 12. The file is lost. As you are aware, search has been made, but as no trace has been found I have had this dummy constructed.

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3. If no further reference to the Committee is necessary, will you please advise what procedure has to be followed in putting the application to the Treasury
FJ Pedler 30/1/42

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Mr. Pedler.

15

The following is an extract from the Minutes of the 2nd Meeting of the C.D.W.A.C. regarding this proposal.

" Nigeria: Grant to provide for Veterinary Training School. (C.D.W.A.C. No.11).

This application had been strongly supported by the Colonial Office Veterinary Adviser and the Committee agreed to recommend the application, except possibly for the item of £3,000 for the reimbursement of expenditure already incurred by the Government of Nigeria on a preliminary make-shift scheme before submitting its application. The Committee considered that, as a general rule, grants should not include provision for the reimbursement of money already spent unless (a) such expenditure had been specifically undertaken, with approval, as a preliminary to the formulation of wider proposals or (b) the buildings or equipment on which the expenditure had been incurred could be incorporated into a wider scheme.

The Committee agreed to recommend that, if on further examination in the Department it can be shown that this condition was fulfilled in the present instance, the total grant of £50,700 should be approved; but that otherwise the grant should be limited to £47,700. "

DESTROYED UNDER STATUTE

In view of the above, the proposal is ripe to put before the Treasury (on the lines laid down in Estab. Notice 128, August, 1940), the only point for consideration being whether Para. 2 of the telegram from the Governor of 22nd January indicates sufficient compliance with the Committee's view to justify application for the full £50,700. I think it does.

(Sgd.) V.H. Boyse.

2. 2. 42.

I submit a dft s-o letter following the procedure laid down in § 7 of No 13

*FS Pedler
5.2.42*

14. To Syers — w/c (y) + (e) and financial note — 10.2.42

M

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no reply to no 14

16

FJP

Both Mrs Bird & Mr Chance have talked to me about it, at great length. Wait till 19/3

FJP

12/3 at once

MA

I have sent on separately to Mr. Boyse a draft telegram to Nigeria informing them that the scheme is approved. I submit herewith a letter to the Treasury which was agreed on at the meeting this afternoon.

FJPeds

25.3.42.

15 To Treas: w/encl.

26. 3. 42.

R295

See draft of 16. 16. To Nigeria - tel 345 - 26.3.42.

17 To Treasury - w/c (16) - Comto - 30.3.42

MA

18. Treasury - S 47705/03 - 2.4.42.

Put by FJP 2/4 at once

MA

MA

see Boyse's file 18

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1943

17

19 Higgins del. 718 ——— 19.4.43.

Mr. Sumner

pt. have a V.F.

husband & send on
through Mr. Smith. (the
earlier V.F. was to found below
no. 1 and his file)

H. Amner
21/4/43

Mr. Garson, Before this goes further,
I think you should see. we do
not know yet what subjects the
new Edu. Office is to teach, but we
do know the difficulties we had
in finding the men who went to
Nepia as Edu. Officers last year.

I see no possible hope of
sending out men to teach the
colony in July. we shall be
extremely fortunate if we find one
for a considerable time.

J. Smith.
29/4

There is no hope unless I can find
a man who we could send out by

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July. We had tried to find the office
 + we were refused to having as a decision
 + we will when Nigeria is very pleased. We
 may find a man graduating this year who
 would do but it is of no means certain
 + such would probably have some
 for graduate training.
 The V.F. will no doubt come
 to us later

18

6-7 Jan 1944

Then we can! (subscribed)
 and reply as in d.
 H. H. H. H.
 3/9/44

6-7 Jan 1944

Row 3.5

Review
 20% Nigeria
 DESTROYED UNDER STATUTE
 Vol no: 628.

3/5/43.

21 Nigeria 351
 DESTROYED UNDER STATUTE

24.4.43.

VE
 Lake
 1/4

Mr. G. G. G. G.
 V.F. permit - also a
 copy of the letter in
 No. 21
 H. H. H. H. 3/5/43.

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22 Higera Del. 1095 ————— 21.6.43
 DESTROYED UNDER STATUTE
 by 19
Amk
 21.6.43 ch. 111.

23. 4 Higera Del. 1061. Copy 21/7/43
 DESTROYED UNDER STATUTE

24 4 Higera Del. 1464 Copy. — 23/9/43
 DESTROYED UNDER STATUTE

25 From Hig. — Del. 101909 Copy 14/10/43
 DESTROYED UNDER STATUTE
 Miss Orton

when the dep. report
 the selection of H. Dixon is being
 effected perhaps we would consider
 H. J. Smith as to what should be
 said about his suitability for
 employment in vety. Education
 office.

Anthony
 29/10

This file returned
 to Reg. K. day
 S. Powell
 17/1/44.

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Atkins taken on P.F. of E. Dixon.
Part by.
g. R. Dixon
18/1 at me.
g. Dixon affd. Veterinary E.O.

20

OK
JAC

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19
21

COPY FOR REGISTRATION

Code Telegram

FROM NIGERIA (Sir B. Bourdillon)

TO S. OF S.. COLONIES.

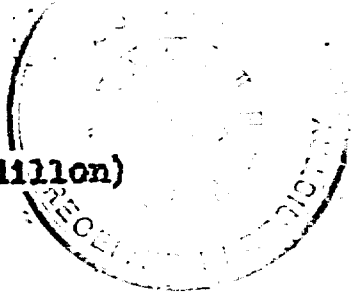
D. 19th April, 1943.
R. 19th " " 22.55 hrs.

No. 718. 30473/41

// No. 1278. Your telegram of 26th December, 1941

Veterinary School.

Grateful if immediate steps could be taken to select candidate for second post of Veterinary Educational Officer, for which provision made in 1943-44 Estimates. Important that person selected should arrive in Nigeria July in order to study local conditions before the next session of the school beginning October. Particulars of the office follow by air.



CO 583/261/30473

References:-

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Telephone No. : WHITEHALL 1234.

Any reply to this letter should be addressed to—

THE SECRETARY,
TREASURY,
WHITEHALL, LONDON, S.W.1.



and the following number quoted :

S.47708/03.



TREASURY CHAMBERS.

2 April, 1942.

DEPARTMENT.

Sir,

COPY SENT

I have laid before the Lords Commissioners of His Majesty's Treasury Mr. Williams' letter (30475/42) of 26th March, 1942 in which it is stated that the Secretary of State proposes, with the concurrence of the Treasury, to make a scheme under the Colonial Development and Welfare Act, 1940, for the purpose of establishing a Veterinary Training School at Vom and the meeting of recurrent costs during the first five years.

In reply I am to request you to inform the Secretary of State that Their Lordships concur in his proposal and approve a free grant not exceeding £50,700 to the Government of Nigeria for this purpose.

Their Lordships note that the Secretary of State is satisfied that the scheme is of such importance and urgency as to justify the provision of assistance from United Kingdom funds in present circumstances; ~~and~~ it can be carried into effect solely from local resources of men and materials except for a certain amount of building material which is expected to become available under general indent at the limited rate of importation which has to be envisaged under present circumstances; and excepting laboratory fittings and equipment and water and gas fittings, for which a special indent will be required, and without detriment to the war effort and that no expenditure outside the sterling area is involved.

I am,
Sir,
Your obedient Servant,

The Under Secretary of State,
Colonial Office.

18
22

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C. O.

Mr. Pedler 25 .3.42.

Mr. *Boyer*
Mr. *Boyer*
Sir W. Battershill. *Ward*

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

30473/42 Nigeria.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. of U.S. of S.

Parly U.S. of S.

Secretary of State.

23

*60000 sent
16 copies
26/3/42
W.L.H.*

DRAFT. CODE TELEGRAM

No. *345*

O. A. G. ,

NIGERIA.

Your telegram No. 84.

Veterinary Training School. Usual application form has not been received but sufficient details are available here and approval is accordingly given for the full scheme. The number allocated is *D76*.

Secur

26 MAR 1942
D 26

716 pps

FURTHER ACTION.

Place on file.
Send copy to Treasury for information.

Copy for S.S. Dept.

Copy to Treasury (11)

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C.O.

DRAFT AND RECORD COPY

24

REGISTERED No.

30473/42.

LETTER SENT

DATE

26 March, 1942.

DRAFT

Sir,

See 18

MR. Pedler.

MR. *29.3.42.*

MR. *OW*

24.3/8

I am directed by Viscount Cranborne to refer to the semi-official correspondence ending with Mr. Williams' letter of the 10th of February in regard to the application of the Government of Nigeria for assistance from the Colonial Development and Welfare (Colonies etc.) Vote for the purpose of establishing a Veterinary Training School at Vom. A summary of the financial assistance required is enclosed.

ENCLOSURES

2. The proposals contemplate the building and equipment of the School at a cost of £32,200 (including £3,000 already spent) and the meeting of recurrent costs during the first five years, at a total cost of £18,500. The School will provide two distinct courses of training, one for Veterinary Assistants who must have had a middle school education and who will be trained at the school for three years; and the other for Assistant Veterinary Officers, who must have passed the pre-medical examination at Yaba College and who will be trained at the school for four years. The Secretary of State supports the proposals on the grounds that they will promote the development of the livestock industry and that the Africans trained at the school will relieve highly-paid European officers of duties which it is not economical for them to perform.

3. Lord Cranborne is satisfied that these proposals are of such importance and urgency as to justify the provision of assistance from United Kingdom funds in present circumstances; that they could be carried out from local resources of material, except for a certain amount of building material which is expected to become available under general indent at the limited rate of importation which has to be envisaged under present circumstances;

To

THE SECRETARY,
TREASURY.

To Treas. Wenc. (15)

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and excepting laboratory fittings and equipment and water and gas fittings, for which a special indent will be required; and that no expenditure outside the sterling area is involved.

4. Subject, therefore, to the concurrence of the Treasury, Lord Cranborne proposes to make a scheme for the carrying out of these proposals under the terms of the Colonial Development and Welfare Act, 1940, and I am to request that Their Lordships may be moved to agree to his doing so.

5. The Secretary of State is satisfied in regard to the matters prescribed in paragraph (a) of Section 1(2) of the Act. The consideration mentioned in paragraph (b) of that sub-section does not arise in this case.

I am,
Sir,
Your most obedient servant, ..

O. G. R. WILLIAMS

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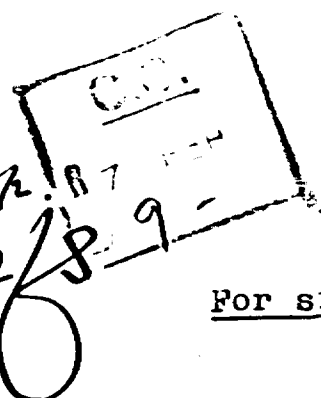
30473/42. Nigeria.

14 26

(1422-150) Wt. 38815-61 10,000 12/39 I.S. 695
(1544-150) Wt. 45767-63 30,000 2/40 I.S. 695

C. O.

- Mr. Pedler 5/2
- Mr. Boyse 32P.67. B7
- Mr. Williams 7.2/8-9



For signature by Mr. Williams.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Downing St.,
10 February, 1942.

DRAFT LETTER.

C.G.L. SYERS, ESQ., C.V.O.
(TREASURY).

I am writing you about an application by the Government of Nigeria for assistance from the Colonial Development and Welfare Vote to provide a Veterinary Training School. In August, 1940, the Governor considered it highly desirable that a Veterinary Training School on the lines of the Agricultural and Forestry School at Ibadan, for which a Colonial Development Fund grant of £3,300 was made in April, 1940 (CDAC 2688), should be established without delay in view of the growing importance of the Nigerian cattle industry. He asked whether there was any prospect of obtaining a grant from either the old or the new Colonial Development Fund, pointing out that the Training School would be used for training the urgently needed African staff as Veterinary Assistants and Assistant Veterinary Officers. He was informed on the 19th August, 1940 that the Secretary of State would be prepared to support an application for assistance under the new Colonial Development Act.

2. In view of the deterioration in the war position the Governor ~~considered that an~~ *decided not to put forward* the application, ~~would not be justified,~~ and adopted a modified scheme involving capital expenditure

Note on financial position of Nigeria

FURTHER ACTION.

(7)
(8)

colours
h/w

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expenditure of approximately £4,000 and recurrent expenditure of a little over £1,000 for the first year. These commitments were to be met from Nigerian funds.

3. Copies of the subsequent correspondence ~~is~~ attached from which you will see that the Governor, encouraged by the terms of the Secretary of State's circular despatch of the 5th June, 1941, has now put forward the scheme in full. The approximate capital cost is estimated to be £29,200, with recurrent cost estimated at £2,800 a year for the first two years and £4,300 thereafter.

4. The Veterinary and Educational Advisers to the Secretary of State strongly recommend the project and regard it as a most suitable scheme for assistance from the Colonial Development and Welfare Vote to the extent of the full capital cost, and recurrent cost over the first five years. It is considered that the scheme will lead rapidly to the increased production of animal fats and thus assist the war effort.

5. In paragraph 9 of the Governor's despatch there is a suggestion that the capital cost could be reduced by extending on to the structures already erected and building in non-permanent materials. It is considered, however, that as the school is to be a recognised West African Veterinary Training School the buildings should be designed to last.

6. The Governor was asked, with reference to paragraph 10 of his despatch, whether it could be assumed that all the necessary building materials could be obtained locally, and he replied as follows:-

"Buildings are to be permanent and therefore certain amount of building material normally imported for work in Nigeria will be required. Present stocks will enable start to be made at any time, and it is expected that limited rate of importation under general indent will

enable

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enable work to be completed in due course, though delays from time to time may be expected. So far as can be ascertained special indent will be required only for laboratory fittings and equipment and water and gas fittings."

7. You will notice that the Government of Nigeria has already spent £3,000 on buildings and that the Governor assumes that it would be legitimate to include in the cost of the full Scheme, reimbursement of the £3,000. The Secretary of State has ascertained that the buildings in question will form an ^{integral} ~~essential~~ part of the scheme, and is prepared accordingly to recommend the application for assistance to the full extent, viz:-

Total Capital	£29,200	(to be spread over two financial years).
Five years recurrent cost	18,500	
Reimbursement vide paragraph 9 above	<u>3,000</u>	
	<u>£50,700</u>	

8. A note on the financial position of Nigeria is attached.

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9. If you see no objection I will arrange for an official application to be made in the usual form.

*Y. Z.
Sgd O. G. Williams*

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M. Williams
201
24

M. Williams
I like we can not put
the application (to Trans. without
any further delay. We don't want
to wait for the
details. 30
23.1

Code Telegram

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 22nd January, 1942.
R. 22nd " " 22.40 hrs.

No. 84

Your telegram No. 1278 of 26th
December.

Veterinary training school.

I am very grateful that you are
prepared to support the full scheme. Usual
application form containing details of
recurrent expenditure will be forwarded as
soon as possible by air mail.

2. As regards your paragraph 2, the
building already erected will be part of the
wider scheme, and I hope therefore that the
sum already expended will not be ruled out.

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into a wider scheme.

These considerations would seem to rule out the £3,000 and subject to your comments application will be considered as one for capital expenditure £29,200 plus 5 years recurrent expenditure £18,500 total £47,700.

(3) Please furnish particulars of recurrent expenditure.

See

32

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COWAC No 11.

MEMORANDUM.

33

Draft.
to Gov with 6/17/41
W. G. [unclear]
W. Boyce
[Signature]

Application by the Government of Nigeria for assistance from the Colonial Development and Welfare Vote to provide for the capital cost, and recurrent cost for the first five years, of a Veterinary Training School.

In August, 1940, the Governor of Nigeria considered it highly desirable that a Veterinary Training School on the lines of the Agricultural and Forestry School at Ibadan, for which a Colonial Development Fund grant of £3,300 was made in April, 1940 (CDAC 2688), should be established without delay in view of the growing importance of the Nigerian cattle industry. He asked whether there was any prospect of obtaining a grant from either the old ~~or the new~~ Colonial Development Fund ^{or under the new Colonial Development Act} pointing out that the Training School would be used for training the urgently needed African staff as Veterinary Assistants and Assistant Veterinary Officers. He was informed on the 19th August, 1940 that the Secretary of State would be prepared to support an application for assistance under the ~~new~~ Colonial Development ^{and Welfare} Act.

and Welfare

2. In January ~~last~~ ^{this} year the Governor considered that an application would not be justified under the existing conditions, and decided to adopt a modified scheme involving capital expenditure of approximately £4,000 and recurrent expenditure of a little over £1,000 for the first year. Building (with local material) was to be started at once, and a Veterinary Officer appointed.

3. In replying to this telegram it was made plain to the Governor that he was not precluded from making an application for a comprehensive scheme, since apart from the general advantages that would accrue from the training of Africans for employment in the Veterinary Department, there was the special justification that such employment would rapidly lead to increased production of animal fats needed in this country and thus would contribute to the war effort.

4. In March this year the Governor reported that the
final

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final estimate for the full scheme involved capital expenditure of £31,500 and that although he remained fully convinced of its importance as a long term measure in the future development of the live stock industry, he did not feel justified in asking for so large a sum at a time when the resources of His Majesty's Government were bearing so heavy a burden, and decided to limit the scope of the scheme to the training of Veterinary Assistants.

5. A copy of the subsequent correspondence is attached from which it will be seen that the Governor, encouraged by the terms of the Secretary of State's circular despatch of the 5th June, 1941, has now put forward the scheme in full, and that the approximate capital cost is estimated to be £29,200, with recurrent cost estimated at £2,800 a year for the first two years and £4,300 thereafter.

6. The Veterinary and Educational Advisers to the Secretary of State strongly recommend the project and regard it as a most suitable scheme for assistance from the Colonial Development and Welfare Vote to the extent of the full capital cost, and recurrent cost over the first five years.

7. In paragraph 9 of the Governor's despatch there is a suggestion that the capital cost could be reduced by extending on to the structures already erected and building in non-permanent materials. It is considered, however, that as the school is to be a recognised West African Veterinary Training School the buildings should be worthy of the scheme and designed to last permanently.

8. The Governor was asked, with reference to paragraph 10 of his despatch, whether it could be assumed that all the necessary building materials could be obtained locally, and he replied as follows:-

"Buildings are to be permanent and therefore certain amount of building material normally imported for

To Secretary 11/4/41
From Governor 4/9/41

Reference:-

PUBLIC RECORD OFFICE

CO 583/261/30473

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for work in Nigeria will be required. Present stocks will enable start to be made at any time, and it is expected that limited rate of importation under general indent will enable work to be completed in due course, though delays from time to time may be expected. So far as can be ascertained special indent will be required only for laboratory fittings and equipment and water and gas fittings."

9. The Committee will observe that the Government of Nigeria has already expended £3,000 on a make-shift Scheme and that the Governor assumes that it would be legitimate to include in the cost of the full Scheme, reimbursement of the £3,000. The Secretary of State is prepared to agree accordingly and recommends for the favourable consideration of the Committee, the application for assistance to the full extent, viz:-

Total Capital	£29,200	(to be spread over two financial years).
Five years recurrent cost	18,500	
Reimbursement vide paragraph 9 above	<u>3,000</u>	
	<u>£50,700</u>	

10. A note on the financial position of Nigeria is attached.

48
2 5.600
3 12.900
18.500

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CO 583/261/30473	
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The bulk of the tax (£210,000 out of £290,000 estimated 1941/42) is derived from the taxation of companies, most of which pay United Kingdom income tax, and as the Nigerian rate is already 5/- in the £, a further increase in the rate would not materially benefit Nigerian revenues, unless that increase were to exceed 10/- in the £.

In addition to the proposed increase in income tax, the Governor has also already approved proposals for increasing the basic rate of direct tax in some of the northern provinces. No estimate of the expected yield is given, but having regard to the very low standard of living among the vast bulk of the 20,000,000 African inhabitants of Nigeria, no very substantial increase can be expected. The only other important source of taxation which is expected to yield a substantial increase is the local manufacture of cigarettes, which it is proposed to double, and is expected to yield £120,000 more in a full year.

The foregoing paragraphs show that a serious attempt has been made by the Nigerian Government to go as far as possible towards bridging the gap between revenue and expenditure, having regard to the necessity for not taking any action which would unduly depress the already low standard of living of the African inhabitants. It would not, however, be wise to expect the additional taxation envisaged to bridge entirely the gap between revenue and expenditure, as, on the other side must be set the effect on customs receipts of the increasingly severe measures of import control, which may well lead to a substantial falling off of customs revenue.

As has already been shown, the surplus balances of the Territory have already been seriously depleted, although at present the continued drain has been considerably reduced. It is, however, important to preserve the existing surplus balance as far as possible to meet unforeseen emergencies which may occur either during or immediately after the war, and consequently it would be impracticable for schemes of development and welfare to be financed under present conditions, unless funds can be provided from an outside source.

INCOME TAX.

1941/42.

1942/43.

Rates for persons with taxable incomes exceeding £50.

	s.	d.			s.	d.
For every £ of first £200 ...	3.	0.		For every £ of first £200 ...	3.	0.
" " " " next £200 ...	6.	0.		" " " " next £100 ...	6.	0.
" " " " " £200 ...	9.	0.		" " " " " £100 ...	1.	0.
" " " " " £200 ...	1.	0.		" " " " " £400 ...	2.	0.
" " " " " £400 ...	2.	0.		" " " " " £400 ...	4.	0.
" " " " " £800 ...	3.	0.		" " " " " £800 ...	6.	0.
" " " " " £1000 ...	4.	0.		" " " " " £1000 ...	8.	0.
" " " " " £1000 ...	5.	0.		" " " " " £2000 ...	10.	0.
" " " " " £1000 ...	6.	0.		" " " " " £5000 ...	12.	6.
" " " " " £5000 ...	7.	6.				

For every £ exceeding £10,000, 10/0.

For every £ exceeding £10,000, 15/0.

Companies 5/- in the £.

Company rates may be increased.

Married allowance £200. Children £25 each up to 3 in number.
When living outside Nigeria, the actual cost of maintenance up to £100 each and up to 3 in number.

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30473/4

Not Laminating ref.

COPY FOR REGISTRATION

38

Code Telegram

Received
in

FROM NIGERIA

Registry



21 NOV 1941

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 20th November, 1941.
R. 20th " " 16.25 hrs.

No. 1160.

9 Your telegram No. 1011.

Buildings are to be permanent and therefore certain amount of building material normally imported for work in Nigeria will be required. Present stocks will enable start to be made at any time, and it is expected that limited rate of importation under general indent will enable work to be completed in due course, though delays from time to time may be expected. So far as can be ascertained special indent will be required only for laboratory fittings and equipment and water and gas fittings.

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Mr. Davies 21 /10/41.

30473/41. Nigeria.

Mr Williams 23 done

*9 39
Copy & Sent
14.30 hrs
23.10.41
[Signature]*

Para 10

No. 1011.....

Your telegram No. 527.

DRAFT TELEGRAM.

GOVERNOR,

NIGERIA.

23 OCT 1941

23-

Veterinary Training School, permanent buildings. I note from paragraph 10 that you do not anticipate any difficulty in obtaining necessary materials. May I assume that these can all be obtained locally?

[Handwritten signature]

FURTHER ACTION.

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NIGERIA.

NO. 527

RECEIVED
AIR MAIL 41
C.O. REG

Government House, 40

Nigeria.

4 September, 1941.

My Lord,

I have the honour to acknowledge the receipt of your despatch No.105 of the 11th of April on the subject of the proposed Veterinary Training School. Before dealing with the particular points raised therein it will, I think, assist if I first place before you the full facts in regard to this project which up to the present has been dealt with in brief telegraphic correspondence.

2. The proposal was first introduced by the Director of Veterinary Services (Capt. W.W. Henderson, C.B.E.) in June, 1939, during discussion with the Chief Secretary, his object being the establishment of a cadre of trained African personnel who would be available to assist in meeting the ever-growing demands for Veterinary work throughout the country. In parts of the Northern Provinces it is only during recent years that the Department has succeeded in overcoming the suspicions of the conservative Fulani herd-owners and there is still a vast amount of work to be done both as regards the control of disease and in the development of important secondary industries whilst, in the Southern Provinces - as the Director of Agriculture has so often complained - the field is virtually untouched.

3. It was proposed, initially, that the School should cater only for subordinate staff but it appeared to me that this did not go far enough towards meeting the end in view and I felt that any such scheme should make provision for the training of a superior grade which would be capable of carrying out many of the duties now discharged, perforce, by the European staff. I was concerned not only with considerations of ultimate economy in personal emoluments and with the immediate benefit to revenue which must result from any extension of veterinary activities, but was also much impressed with the fact that the scheme would be of inestimable value in promoting the economic development of the Northern Provinces and also provide an appropriate career for a growing number of educated young Africans. The proposals were accordingly re-cast and I had no hesitation in asking Your Lordship's predecessor if there was any prospect of assistance from funds provided under the Colonial Development and Welfare Act. His reply (your telegram No.490 of the 19th August, 1940) was encouraging but, with the rapid increase in the burden of war expenditure which confronted His Majesty's Government at that time, I no longer felt justified in seeking such assistance and reluctantly resigned myself to a reconsideration of the earlier proposals in a much modified form, see paragraph 8 below.

1120-1940
file

18836/4
Econ.

file in circ.
copy attached

4. Subsequent telegrams from the Colonial Office and, in particular, your Circular (2) despatch of the 5th of June, lead me to believe, however, that even in present circumstances, the full scheme may be considered of sufficient importance to warrant the degree of assistance needed, particularly so if the institution develops - as it naturally would do in view of Nigeria's pre-eminent position as a cattle raising country and the facilities which the Bauchi

THE RIGHT HONOURABLE
LORD HOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W.1.

wh.

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Bauchi Plateau provides-into a veterinary training centre for the West African Colonies as a whole. Briefly, the details of the scheme were as follows.

5. The School was to be established at Vom, headquarters of the Department, under the immediate control and supervision of the Veterinary Pathologist with a European instructional staff of two. It was to furnish two distinct courses of training, one for Veterinary Assistants (a subordinate grade) and the other for Assistant Veterinary Officers. For the first, the candidates would be drawn from the Middle Schools (Standard Middle V minimum, though it might be necessary to accept some Middle IV entrants during the first year or so) and the course would be of approximately three years' duration with the object of providing (a) trained assistants who could be confidently placed in charge of immunisation camps and (b) a general staff for employment on miscellaneous veterinary duties in connection with animal health and the development of livestock industries; there was to be accommodation for 36 students at any one time.

6. Admission to the second course, for Assistant Veterinary Officers, was to be confined to candidates who had successfully completed the two-year pre-medical course at Yaba and they would be required to undergo a further four years' training at the Veterinary School; these men, it was hoped, would be able on qualifying to relieve the European staff of a good deal of its present supervisory and routine duties thus facilitating a considerable expansion of veterinary work in areas hitherto neglected. There was to be accommodation for 12 such students and provision, in either case, for later expansion at need. An outline of the two courses is enclosed, as an appendix to this despatch, for the information of your technical adviser

7. The approximate total cost of the full scheme is estimated as follows :-

CAPITAL:

(a) Buildings

	£	£
School and Main Store	5654	
Clinic and Dispensary	1881	
Alteration to existing Laboratories	200	
Quarters, Vety. Assistants	2880	
Mess & Common Room	1513	
Quarters, A. Vety. Officers	1590	
Mess & Common Room	687	
Quarters 2 Education Officers (Veterinary)	3000	
Servants' Quarters	300	
Ablution, Kitchens, Latrines etc.	1090	
Kennels	182	
Stables	620	
Dutch Barn & Corn Store	590	
Laundry	180	
Roads etc.	200	
5% contingencies, say,	1033	21780

(b) Installations

Water distribution and purification	2000	
Electricity	2000	4000

(c) Equipment

Instruments, drugs, applian- ces & freight (close estimate to follow)		3420
TOTAL CAPITAL EXPRE.....		29200

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(Note. Capital expenditure to be spread over two financial years)

8. The makeshift scheme to which I have referred at the end of my 3rd paragraph caters only for the training of Veterinary Assistants and the buildings - now nearing completion - are being constructed in temporary material at a capital cost of about £3,000 whilst equipment and appliances are reduced to a bare minimum. It is hoped to inaugurate the first class of 12 students in two or three months' time and, whatever decision may be taken, I would not propose to defer this start. The second paragraph of your despatch makes clear to me that you will approve this action.

9. As to paragraph 3 of your despatch, it would, of course, be possible to extend the present modified programme of temporary building so as to provide for the full scheme and this would reduce the capital outlay on buildings to round about £6,000 to which must be added the water and electricity installations and equipment which will cost just as much for temporary as for permanent buildings. As to this the Director of Public Works advises me very strongly against sinking such a relatively large sum of money in buildings of local construction owing to the high and continuing cost of maintenance (he puts this at 12 $\frac{1}{2}$ % against 1% for permanent structures) nor of course are they ideal for the housing of expensive apparatus.

10. I am further advised that there will be no difficulty in obtaining the necessary materials if the full scheme be decided upon and that the buildings can be ready for occupation in 1943 by which time, but not before, a sufficient number of suitably qualified candidates should be available for the senior course.

11. In either event I should also be compelled to seek assistance under the Colonial Development and Welfare Act for the recurrent costs of the School for the first five years. For 1941/2 and 1942/3 these are estimated at £2,800 per annum, including the salary of the Veterinary Education Officer, rising to £4,300 in 1943/4 with the engagement of the second Education Officer. I assume too that it would be legitimate, if either scheme is approved, to include reimbursement of the £3,000 already expended.

12. In the circumstances I would seek Your Lordship's advice on the question whether the full scheme is likely to receive favourable consideration, having special regard to its potential future as a West African institution, or whether, in existing circumstances, it would be better to proceed with the modification thereof referred to in paragraph 9 above. On receipt of your reply I will supply such further information as may be desired.

I have the honour to be,
My Lord,
Your Lordship's most obedient,
humble Servant,

B. H. A. A. A.
G o v e r n o r.

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APPENDIX.OUTLINE OF COURSE FOR VETERINARY ASSISTANTS.

<u>Year</u>	<u>Subject</u>	<u>Terms</u>
1st	Elementary Anatomy	2
	Animal management and zootechnics, including attendance at Clinic and hospital	2
	Practical - attendance at Immunisation Camp	1
2nd	Morbid anatomy and parasitology	2
	Practical - laboratory methods	2
	Simple pharmacy	2
	Practical - attendance at Immunisation Camp	1
3rd	Common tropical diseases	2
	Field surgery and clinic	1
	Animal industries including Dairy science, production of clarified butter-fat, meat inspection and preparation of hides & skins	2
	Running and control of Immunisation Camps; Veterinary Ordinance and Regulations	2

OUTLINE OF COURSE FOR ASSISTANT VETERINARY OFFICERS.

<u>Subject</u>	<u>Terms</u>
Anatomy	3
Animal management and zootechnics	1
Introduction to methods of clinical examination	1
Introduction to clinical pathology and bacteriology	1
Pathology and Protozoology	3
Bacteriology and Hygiene	3
Pharmacology including Materia Medica and Pharmacy	3
Toxicology	1
Tropical medicine	3
Surgery and obstetrics	2
Parasitology	2
State veterinary medicine	2

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5444-150 W.L. 45267-6

C.D.
APR 5 1941

30473/41. Nigeria.

S.S.

7
44

C. O.

- Mr. Whitcombe. 2/4.
- X Mr. J. Smith. 4/4 (v. memo.)
- Mr. Williams 14/4.
- Mr. A. Burns.
- Mr. G. L. M. Clouston.
- Mr. C. J. Jeffries.
- Mr. A. J. Daxx.
- Sir J. Shuckburgh.
- Perm. U.S. of S.
- Partly U.S. of S.
- Secretary of State.

Sir,

// April, 1941.

I have etc. to acknowledge the receipt of your telegram No. 285 of the 24th of March on the subject of the proposed Veterinary Training School.

2. I note that you remain of opinion that a modified scheme, limited to the training of native veterinary assistants, is all that should be undertaken in existing circumstances, and that you propose to apply for such assistance from Imperial Funds as will enable the School to begin such training in 1943. It seems to me, however, that ^{single} a good supply of trained African assistants will allow of a considerably extended progressive effort at very moderate cost, it is ~~very~~ desirable that the commencement of their training should not be delayed longer than is absolutely necessary, and I should be glad, therefore, if you would consider whether work on the scheme could not be so accelerated as to permit of the School being opened for training at some considerably earlier date than that at present contemplated.

3. I presume that a large part of the estimated capital cost of £31,500 of the full scheme was required for the provision

DRAFT.

NIGERIA.

NO. 105.

GOVERNOR.

FURTHER ACTION.

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provision of substantial buildings, and I note that under the modified scheme, buildings of local material are to be erected. I do not know whether the buildings contemplated would be of so temporary a nature as to be uneconomical; but I suggest that it might be considered whether it would be possible, by an extended use of this type of building, to ^{enlarge} ~~extend~~ also the modified scheme to one which, whilst more modest than the original scheme, both in expenditure and scope, will be of considerable value.

I have, etc.,

(signed) MOYNE,

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Msg. no 30334/6/41 5

46

CODE TELEGRAM

FROM Governor NIGERIA

D. 1st April, 1941.
R. 1st " " 18.20 hrs.

No. 310.

2 Reference demi-official letter of 5th February from Veterinary Adviser, Henderson. Mettam and Marshall included in Teaching Staff; both have extensive experience of African conditions and local diseases. Shall be glad if new appointments requested in my telegram No. 125 may be made at the soonest. Candidates should for preference have B.Sc. and specialist knowledge in anatomy and physiology.

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30473/3/41 Nigeria.

Handwritten: 45, boled sent 3, 11. 15 hrs, 23 5. 3. 41. 48

C.O.

Mr. Paskin 12/2
Mr. J. Smith see minute.
Mr. O.G.R. Williams 14/2

Mr. Caine 14/2

*Mr. C. J. Jeffries 25/2

Mr. A. J. Dawe.

Sir J. Shackburgh. 17/2/41

* Permt. U.S. of S. 1/3/41

* Parly. U.S. of S. 4/2/41

Secretary of State.

C. D. No. 238... Confidential.
R 5-MAR
D 5

Your telegram No.125.

Veterinary School.

It seems possible that in modifying your proposals you have been influenced by considerations set out in my predecessor's confidential telegram No.102 of 24th January. If so I should wish you to know that ^{that} my telegram was not intended to imply that, so far as relates to grants for new schemes of urgent importance, position has been changed since my predecessor's circular despatch of 10th September was written.

I am advised that apart from general advantages that would accrue from training of Africans for employment in Veterinary Department there is the special justification that such employment would rapidly lead to increased production of animal

DRAFT.

TELEGRAM

(6 on -/40)
(Code)

GOVERNOR,
LAGOS.

FURTHER ACTION.

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AIR MAIL.

Colonial Office,
29 Queen Anne's Gate,
London, S.W.1.

30473/41

5th February, 1941.

50

Dear Henderson,

We have received a telegram from your Government saying that the Veterinary Training School is to be commenced as early as possible in the financial year. Even though this can be, owing to present circumstances, on a modified scale only, you will, I am sure, be delighted to have such a valuable means of training native personnel.

The telegram asks us to appoint an Education Officer with a commencing salary up to £720 per annum and a maximum of £1,000. It suggests that the officer chosen should proceed to Nigeria as soon as possible in order that he may obtain some local experience before commencing to teach.

It is this question of local experience which has caused me to write to you. We could, of course, look around and find a suitable man, but I think you will agree with me that it will take time to obtain such local knowledge as is essential in teaching subjects in a manner which will be understood by the people. Also, his knowledge of your diseases will, at first, be limited.

I think you will agree that it is most important that a training school should commence under the best possible conditions and I wondered if the best result might not be expected if one of your experienced officers could be seconded for awhile to the school. We could then send you a suitable younger man whom your officer could "break in" and to whom he could, later, hand over.

Will you think it over and send a reply by telegram which could come through the usual channels? Will you also let us know whether the man you require should be specialised in any branch of work.

W.W. Henderson, Esq., C.B.E., M.R.C.V.S.

I

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30473/41
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END

COPY FOR REGISTRATION
CODE TELEGRAM

FROM Governor NIGERIA

D. 31st January, 1941.
R. 31st " " 23.15 hrs.

No. 125.
5 on file

My telegram No. 35 Veterinary School. I consider that applications for grant from H.M.G. would not be justified under present conditions and have decided to adopt modified scheme involving capital expenditure of approximately £4,000 and recurrent expenditure of little over £1,000 for the first year. Accordingly request appointment of Veterinary Education Officer on approved scale for Veterinary Officers but with maximum of £1,000 subject to efficiency bar at £840. Minimum salary of up to £720 may be offered to specially qualified candidate. Building of local material will be started at once with view to scheme being put into effect as early as possible in new financial year. Officer appointed should gain experience of local conditions before the opening of school and immediate appointment therefore desired.

Received
15
Registered
1941

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CLOSED
UNTIL

1941.

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NIGERIA.

1992

No. 30477

SUBJECT.

OFFICIAL SECRETS LEGISLATION.

Previous

1940.

Subsequent

Reference -

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C.I.

1. Gov. of the Secret tel. 1333. ————— 5.10.40

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Library legal.

Pl. attach
re: ...
Nig. leg. ...

Aren't Nigeria making rather heavy weather of this? All that seems to be necessary is (1) to repeal Chapter 11 of the Criminal Code, and (2) to enact in the Protectorate, an Ordinance on the lines of the Gold Coast one, subject to the suggestions made in connection with the Sierra Leone Bill regarding the two recent amendments of the U.K. Legislation.

Nigeria might ask Gold Coast for a copy of their Ordinance to go on with, and we could send them a copy of the despatch to the Gold Coast containing our views on the two amendments. *Tel. Inquiries*

H. J. Loh.
21/10/40.

H. J. Loh.
23

N.B.
For Comm. 22(1) - (4)
See 1940 files

2. To Nig. tel. 1422 Secret. — 1 and — 28. x. 40.

Order
3. To Nig. Ord. Copy 2 on 31433/40 46 A/C
30/10/40

Liby
4. Extracted from Gazette No. 81.
of 27. 12. 40.

Mr. R. J. ...
This was extracted from Nigeria Gazette No. 81 at your request. R98

W. M. ...
This appears to be ...
in accordance with (2). We need not comment on the Bill, I think. *H. J. Loh.* 6/3.
Y agree. ... 7/3/

Pub. Sec. ...
8/2/40

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1941

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Libry
 Tel. Reg. No. 146
 5 Nigeria 122 _____ 20. 2. 41.
 (Spares to Library).
 6 Nigeria Secret 3 p.m. _____ 20. 2. 41
 Mr. Poynton
 Lt. S. Abrahams
 Nos 5 & 6.

So far as I can see ⁱⁿ the evidence in
 5 Nigeria has done its best to
 carry out our instructions, and
 in this respect Nigerian operations
 is ahead of the G. Coast. These
 comments on the evidence.
 subject to your views should
 refer to G 3.

J.P. Swarth
 16/5. A. Poynton
 16/5

S. Abrahams
 17/5/41

G 3.
 J.P. Swarth
 17/5/41

To Reg 146 (5 and) 43 23/5/41
 (Handwritten notes and signatures at bottom left)

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NIGERIA.

SECRET.

RECEIVED
12 MAY 1941
O.O. REG

(2) en

33638/39 WA

The Acting Chief Secretary to the Government of Nigeria presents his compliments to the Under Secretary of State for the Colonies and, with reference to the Governor's despatch No. 122 of the 20th of February, is directed to invite attention to Mr. Malcolm MacDonald's Secret despatch of the 16th of January, 1940, and to forward herewith a report by the Attorney-General on the Ordinance No. 31 of 1941.

NIGERIAN SECRETARIAT,

LAGOS, 20 FEBRUARY, 1941.

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R E P O R T

on

A BILL FOR AN ORDINANCE TO APPLY CERTAIN PROVISIONS OF THE OFFICIAL SECRETS ACTS, 1911 AND 1920 AS AMENDED FROM TIME TO TIME.

+++++

The short title of this Bill is the Official Secrets Ordinance, 1941, and in my opinion the assent of His Excellency may properly be given thereto.

2. This Bill which is designed to make the provisions of the Official Secrets Acts applicable to persons in the Protectorate to the same extent as they are at present applicable to persons in the Colony and British officers and subjects wherever they may be is based on the instructions contained in Secret telegram No.1422 of the 28th October, 1940, from the Secretary of State and the information contained in a Secret despatch from the Secretary of State to the Governor of the Gold Coast dated the 26th October, 1940. I would not normally refer to these telegram and despatch in the report on the Bill but it is necessary to do so in order to show why the Bill has been passed in the form in which it stands at present.

2

no 2 on 31433/40 g.c.

3. The objects and reasons of the Bill as published are as follows :-

"The Official Secrets Acts now apply only to the Colony and to British officers and subjects in the Protectorate. Clause 3 of this Bill applies the provisions of those Acts to all persons other than British subjects in the Protectorate. As sections 89 to 96 inclusive of the Criminal Code have reproduced throughout Nigeria all material provisions of the Official Secrets Act, 1911, it will be necessary to repeal those sections in order to avoid duplicate legislation. In the application of the Acts to Nigeria, it has been necessary to re-enact certain sections as part of the local substantive law and to modify certain references to local conditions. This Bill will make the law on this subject throughout Nigeria uniform with that existing throughout His Majesty's possessions."

4. It will be observed that in the Schedule there are

certain

Reference:-

CO 583/261/30477

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certain provisions of the Imperial Acts which are declared not to apply to Nigeria; this is because from information we have received it is apparently clear that those provisions on account of their phraseology do not apply outside the United Kingdom and it has therefore been necessary to reproduce in our local legislation those provisions in a form applicable to Nigeria; the net result being that the law on this subject so far as the whole of Nigeria is concerned is the same as in England although some of the offences covered by the Acts in England are, where not covered by those same Acts in Nigeria, covered by local Ordinance.

5. Clause 4 of the Bill is the local adaptation of 10 & 11 Geo.V.c.75.s.4 which it is necessary for us to reproduce locally. The necessity for this is referred to in paragraph 4 of the Secretary of State's Secret despatch on this subject to the Officer Administering the Government of Kenya dated the 13th December, 1939. *no 4 on 38437/39*

6. Clause 5 of the Bill is the local equivalent of the Imperial Act of 1939, (2 & 3 Geo. VI.c.121) and this has been reproduced because it is doubtful whether the phraseology of the Imperial Act is suitable to Nigeria.

Clause 6 is an adaptation from section 2 of the Imperial Act of 1939 so as to enable the provisions of the Imperial Act to be operated easily in Nigeria.

7. In view of the fact that clauses 5 and 6 embrace the whole of the provisions of the Imperial Act of 1939 that act is specified in the Schedule and has been made inapplicable to Nigeria. It will also be observed that section 4 and sub-section (4) of section 8 of the Act of 1920 are also declared not to be applicable in Nigeria; the former because of clause 4 of the Bill and the latter on account of the information contained in paragraph 2(2) of the Secretary of State's Secret despatch to the Governor of the Gold Coast dated the 26th October, 1940. *no 2 on 8.31433/40*

Reference:-

CO 583/261/30477

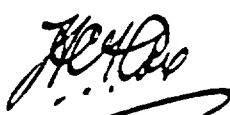
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8. The provisions of the Imperial Acts were amended by Statutory Rules and Orders No.1681 and two of those amendments are considered inapplicable to Nigeria, the former being that in paragraph 3(2), under which proceedings may be instituted by any constable and the latter that in paragraph 5 in which it provides that references to the Attorney-General in the Imperial Acts will include references to the Director of Public Prosecutions.

9. Under clause 7 the existing provisions of the Criminal Code which relate to official secrets are repealed, these provisions being a reproduction of the offences specified in the 1911 Imperial Act.



Attorney-General.

Attorney-General's Chambers,
Lagos, Nigeria.
23rd January, 1941.

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NIGERIA.

NO. 122

RECEIVED
11 MAY 1941
O.O. REGD

Government House,
Nigeria.
20 February, 1941.

5

8

My Lord,

Dupl

I have the honour to transmit herewith,
for the signification of His Majesty's pleasure with
respect thereto, two authenticated and ten ordinary
copies of Ordinance No. 31 of 1941 entitled "An
Ordinance to apply certain provisions of the
Official Secrets Acts, 1911 and 1920 as amended
from time to time".

30477

I have the honour to be,

My Lord,

Your Lordship's most obedient, humble Servant,

B. H. Anderson
GOVERNOR.

THE RIGHT HONOURABLE

LORD MOYNE, P.C., D.S.O.,

SECRETARY OF STATE FOR THE COLONIES,

LONDON, S. W. 1.

Reference:-

CO 583/261/30477

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1941

Assented to in His Majesty's name in so far as the provisions hereof relate to the Colony and to the Southern Provinces of the Protectorate, and enacted by me in so far as the provisions hereof relate to the Northern Provinces of the Protectorate this 13th day of February, 1941.

B. H. BOURDILLON,
Governor.

(L.S.)

No. 31



1941

Colony and Protectorate of Nigeria.
IN THE FIFTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI.

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
Governor and Commander-in-Chief.

AN ORDINANCE TO APPLY CERTAIN PROVISIONS OF THE OFFICIAL Title.
SECRETS ACTS, 1911 AND 1920 AS AMENDED FROM TIME TO TIME.

[13th February, 1941.]

Date of commencement.

BE IT ENACTED by the Governor of the Colony and Enactment.
Protectorate of Nigeria, with the advice and consent of the Legislative Council, so far as the provisions hereof relate to the Colony and to the Southern Provinces, as follows:—

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5. (1) Where the Commissioner of Police is satisfied that there is reasonable ground for suspecting that an offence under section 1 of the Official Secrets Act, 1911 has been committed and believing that any person is able to furnish information as to the offence or suspected offence, he may apply to the Governor for permission to exercise the powers conferred by this sub-section and, if such permission is granted, he may authorise a superior police officer to require the person believed to be able to furnish information to give any information in his power relating to the offence or suspected offence, and, if so required and on tender of his reasonable expenses, to attend at such reasonable time and place as may be specified by the superior police officer; and if a person required in pursuance of such an authorisation to give information, or to attend as aforesaid, fails to comply with any such requirement or knowingly gives false information, he shall be guilty of a misdemeanour.

Duty to give information as to commission of offences.

(2 & 3 Geo. VI, c. 121, s. 1).

(2) Where the Commissioner of Police has reasonable grounds to believe that the case is one of great emergency and that in the interest of the State immediate action is necessary, he may exercise the powers conferred by the last foregoing sub-section without applying for or being granted the permission of the Governor, but if he does so shall forthwith report the circumstances to the Governor.

(3) References in this section to the Commissioner of Police shall be construed as including references to any other officer of police expressly authorised by the Commissioner of Police to act on his behalf for the purposes of this section when by reason of illness, absence, or other cause he is unable to do so.

6. It is hereby declared that in the application of the Official Secrets Acts to Nigeria the following modifications shall have effect, that is to say:—

Modifications in application to Nigeria.

- (1) for references to a Secretary of State there shall be substituted references to the Governor;
- (2) for references to a Chief Officer of Police there shall be substituted references to the Commissioner of Police in relation to provinces or districts where police officers of the Nigeria Police Force are stationed and in other provinces to the Resident;

(2 & 3 Geo. VI, c. 121, s. 2).

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END

(3) for references to superintendent of police or any police officer not below the rank of inspector there shall be substituted references to a "superior police officer" as defined by the Police Ordinance, 1939, as amended by section 2 of the Police (Amendment) Ordinance, 1939, in relation to provinces where police officers of the Nigeria Police Force are stationed, and in other provinces to the divisional officer.

Sections 89
to 96 of
Criminal
Code
repealed.

7. The Criminal Code Ordinance is hereby amended by deleting sections 89 to 96 inclusive from the Criminal Code.

SCHEDULE.

The Official Secrets Act, 1920: sections 4 and 8 (4).

The Official Secrets Act, 1939.

Paragraphs 3 (2) and 5 of the Schedule to Statutory Rules and Orders, 1939, No. 1681.

This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

A. G. DALGLEISH,
Clerk of the Legislative Council.

Reference:-

CO 583/261/30477

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CLOSED
UNTIL

1992

Nigeria

1941

No. 30488/1

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SUBJECT.

Newspaper Legislation.

Previous

Subsequent

1945
vide 1946

Reference:-

CO 583/261/30488/1

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Title
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| Nigeria 110. _____ 18. 2. 41.
(Spares to Library)

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Rel. by pl.
Wm.
14/5.

A. | The last para of the A.G's report reads
curiously. Why was not the position
rectified if necessary before enactment?

I have no other comment.

'Sanction' but ask to be further
improved with ref to A above.

J.B. Lusk
14/5

x | Perhaps after enactment the anomaly referred
to was discovered by some adventurous critic
who pointed it out to the A.G. As for myself
I can't see what he is worrying about &
I suggest he be left to it without comment.
No other obs.

W. B. Lusk
15/5/41

* Ask X. But his report was a report on the 'Bill'
presumably prior to enactment.

Have G's without comment.

J.B. Lusk
15/5 above

Noted
2/9/41
10

Lib/Regd
No 1

Not

Nigeria 134 (1 unrec) 4/3 19/5/41

Reference:-

CO 583/261/30488/1

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NIGERIA.

NO. 110

RECEIVED
11 MAY 1941
CO. REG.

3 /
Government House,
Nigeria.
18 February, 1941.

My Lord,

I have the honour to transmit herewith, for the signification of His Majesty's pleasure with respect thereto, two authenticated and ten ordinary copies of Ordinance No.26 of 1941, entitled "An Ordinance to amend the Newspaper Ordinance" together with the usual report thereon by the Attorney-General.

I have the honour to be,
My Lord,
Your Lordship's most obedient, humble Servant,

B.H. Brown
GOVERNOR.

THE RIGHT HONOURABLE
LORD HOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W.1.

Reference:-

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discharge. The proviso to section 8 added by clause 3 will retain the surety's general liability for the period during which an action could be brought although it will mean that a surety cannot be sued on the bond itself unless the action is brought within 21 days. This does not seem quite fair when compared with the provision that the deposit of £250 or any portion of it remaining after judgment is to be retained by the Chief Secretary for two years. This will be examined further.

J. H. O.
Attorney-General.

Attorney-General's Chambers,
Lagos, Nigeria.
23rd January, 1941.

Reference:-

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Assented to in His Majesty's name in so far as the provisions hereof relate to the Colony and to the Southern Provinces of the Protectorate, and enacted by me in so far as the provisions hereof relate to the Northern Provinces of the Protectorate this 13th day of February, 1941.

B. H. BOURDILLON,
Governor.

(L.S.)

No 26

1941



Colony and Protectorate of Nigeria.
IN THE FIFTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI.

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
Governor and Commander-in-Chief.

AN ORDINANCE TO AMEND THE NEWSPAPER ORDINANCE.

Title.

[13th February, 1941.]

Date of commencement.

BE IT ENACTED by the Governor of the Colony and Protectorate of Nigeria, with the advice and consent of the Legislative Council so far as the provisions hereof relate to the Southern Provinces, as follows:—

Enactment.

34772/19-21.

Reference:-

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Short title. 1. This Ordinance may be cited as the Newspaper (Amendment) Ordinance, 1941.

Amendment of section 3 of Chapter 149. 2. Section 3 of the Newspaper Ordinance, hereinafter called the principal Ordinance, is hereby amended by the addition of the following proviso to (2) thereof:—

“ Provided that the Chief Secretary may accept a deposit of two hundred and fifty pounds from the proprietor, printer and publisher in lieu of such surety or sureties, and shall, in that event, issue a certificate to that effect. Upon the deposit of such sum, the following conditions and provisions shall apply:

- (a) The Chief Secretary shall pay out of such deposit every penalty which may at any time be imposed on the proprietor, printer and publisher or any of them under this Ordinance, and also every penalty which may be imposed on them or any of them under any other law by reason of the publication of any matter or thing published in the newspaper in respect of which the deposit was made, and shall also pay all damages and costs which may be awarded to the plaintiff in any action for libel brought against them or any of them for any matter or thing published in the newspaper.
(b) Whenever the Chief Secretary makes any of the said payments, the proprietor, printer and publisher shall on the same day re-deposit or cause to be re-deposited with the Chief Secretary, a sum equivalent to that which the Chief Secretary has paid so that, at all material times, the deposit in the hands of the Chief Secretary shall remain at the figure of two hundred and fifty pounds.
(c) In the event of any such equivalent sum not being paid, then the publication of the said newspaper shall be and remain suspended until either the equivalent sum is re-deposited with the Chief Secretary who shall give a certificate to that effect, or the provisions of (2) of this section have been complied with, in which latter case the remaining portion of the original deposit shall be paid over to the proprietor, printer and publisher.

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END

(d) If the equivalent sum is not re-deposited or the provisions of (2) of this section are not complied with then the Chief Secretary shall retain such remaining portion, if any, of the original deposit for a period of two years and shall thereafter, if no civil and/or criminal proceedings are pending, return such remaining portion to the proprietor, printer and publisher.

(e) The Chief Secretary shall deposit all sums which may come into his custody in accordance with the provisions of this Ordinance, in the Post Office Savings Bank and the interest on any such sums or on any portion that may remain shall accrue and be payable to the person who deposited the sums in question with the Chief Secretary."

3. The proviso to section 8 of the principal Ordinance is hereby repealed and the following substituted therefor:—

Amendment of section 8 of Chapter 149.

" Provided that notwithstanding any such discharge such surety shall continue to be liable in respect of all penalties incurred by, and all damages and costs adjudged against, any such proprietor, printer or publisher in regard to any matter published during his suretyship and before such discharge."

This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

A. G. DALGLEISH,
Clerk of the Legislative Council.

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Nigeria

1941-3

CLOSED
UNTIL
1972

1

No. 30492

SUBJECT.

Unlicensed Guides (Prohibition)
Legislation

Previous

Subsequent

1949

Reference -

CO 583/261/30492

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C.D.
T. De

1. Nigeria 118

19.2.41.

Sir. S. Abrahams.

This legislation caused a good deal of comment in the local press at the time of its enactment, but to the best of my recollection the general view taken was that it was high time some law of this kind was passed. Section 7, as pointed out in the A.G.'s report, is certainly very unusual in some respects, and seems to me to be open to possible abuse, more especially in view of the definition of a tourist in Clause 2. This has no doubt been made exceedingly wide on purpose, and it can be held to include anybody at all, whether native or non-native, e.g. Nigerian members of the R.W.A.F.F. would be included under armed forces of the Crown. Here, it seems to me, lies the possibility at any rate of a 'frame-up' against a guide against whom other members of the native population in Lagos might entertain a grudge. I suppose that Clause 12 affords some sort of safeguard, as the police would probably take good care to sift this sort of thing before consent was given to a prosecution.

In Clause 8(1) the onus of proof is laid on the defendant, and he is regarded as guilty unless he proves to the contrary. - again, a thing to which we have taken strong objection, ~~my~~ my recollection on several occasions.

As to Clause 8(2), I can appreciate the difficulty, and in the circumstances I think we can let this provision pass.

Clause 11 seems to be somewhat out of place in this Ordinance. Here to, it is open to the objection referred to in the case of Clause 8(1) above.

I shall be grateful for legal obsons, please, and for advice whether this Ordinance can be sanctioned.

J.B. Lusham.
22.5.41.

Sir G. Bushe:

I think you should see this exceptional piece of legislation. This is a most unusual measure containing as it does provisions inconsistent with established legal principles. There seems, however, little doubt that unless some satisfactory means can be devised to overcome the difficulties mentioned in the Attorney-General's report which arise through the absence of the principal witness to the offence, the Executive wield a blunt weapon against the pests it is desired to suppress. If this Ordinance is to be permitted to remain on the Nigerian Statute Book, I would suggest that it be impressed on the Government that the greatest vigilance should be exercised by the Courts to prevent abuses arising on the part of the Police or vindictive members of the public, and that a report should be made of its working, say after twelve months.

There

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There are certain modifications which in any event appear to be called for.

A. Section 7: It is a little difficult to know what "hearsay evidence" of a complaint means as evidence of a complaint is, of course, hearsay. But is it intended to be conveyed by this phraseology that evidence of the complaint can be given by someone who alleges that he heard the complaint made irrespective of whether the complaint was actually made to him? I think such evidence should be restricted to the second mentioned class of witness and would suggest that the section should be worded in some form such as this: "Evidence that the tourist made a complaint about the conduct of the defendant may be given by the person to whom the complaint was made on the hearing of any charge laid under Section 6 or Section 9(1) if the tourist is unable to give evidence and notwithstanding that the complaint was made in the absence of the defendant". I think it essential to leave it beyond doubt that it is impossible to call the complainant. As the section now reads it merely provides for this evidence in his absence irrespective of his ability to be present.

It is not clear whether in the second proviso to this section the two or more witnesses to the complaint may include the person to whom the complaint is actually made.

B. Section 8(2) and (3): As these subsections read, the offence is regarded as proved if the Court is satisfied, not with the opinion of the two witnesses, but that the two witnesses have given their opinion to a certain effect. In other words, it is the opinion of the witnesses and not the reasoning of the Court that prevails, bring about a conviction. Surely the intention of the Legislature is that the Court should be satisfied by the testimony of two or more witnesses that any of the provisions in question were contravened, not that in the opinion of the witnesses they were contravened.

C. Section 10(b): This offends against the principle that generally minimum penalties should not be imposed, and nothing is said in the Legal Report to justify this provision. Paragraph 4 of the Circular despatch of the 8th December 1939 and Reference 10 in Enclosure 1 to that despatch are in point here. A similar criticism may be made in respect to the fixed penalty in (c) of that Section. The penalties here may be contrasted with those in Section 11 where the conduct punishable appears just as objectionable.

D. Section 11(2): No time limit is assigned within which the three tourists may be addressed.

In view of the fact that any member of the public is included in the definition of 'tourist' it is difficult to know why such a term is employed unless any qualification is intended to be

applied

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Wm.
6/1.
3/41 *Cep 21*

The amending Ordinance seems satisfactory. We are much indebted to you for your advice, which the Govt of Nigeria has accepted on all points. ||
? G 3.

A.

Notes for
Juanita Delaney
discussion Monday
2/2/42.
Notes Soc Sec. C.1.
8/2/41

After action Mr. Grossmith should see. The presence of European forces in many parts of the Colonial Empire has revived interest in measures for controlling prostitution, and S.S.D. have been asked several times recently to advise on such measures. Mr. Grossmith may accordingly wish to note Sec II of the Order below 1, & the para at the turn of pages 3 & 4 in the Report below 3

FJ Pedler
7.1.42

The suggested amendments fully comply with the recommendations in 2.

FJ Pedler
8/1
at once

Labalade
8/1/42

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5 Nigeria 694 ——— 25. 11. 41.
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No 5 may be put by.

See notes in as at A in minute of 7/1
SS Dept. C.A.S. 3/2/42

FJ Pedler
13/1 at mee

Letter to
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NIGERIA

No. 72
6

GOVERNMENT HOUSE, NIGERIA,

⁷
3rd March, 1943. ⁹
₁₄₂

Sir, With reference to my despatch No. 420 of 1st Oct,
My Lord, - I have the honour to transmit herewith ten copies of

Order in Council No. 6 of 1943., made under

"The Unlicensed Guides (Prohibition) Ordinance, 1941

(Chapter)" (No. 30 of 1941)"

I have the honour to be, My Lord,

Sir,
Your Lordship's most obedient, humble Servant,
B.H. Bourdillon

Governor

W.H. L.

THE RIGHT HONOURABLE

OLIVER STANLEY, M.C., M.P.,

SECRETARY OF STATE FOR THE COLONIES, &c., &c., &c.

GP Lagos 3158/41/1,000 (R)

Sect 143

RECEIVED
23 MAY 1943
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NIGERIA

No. 6 of 1943

ORDER IN COUNCIL

MADE UNDER

THE UNLICENSED GUIDES (PROHIBITION) ORDINANCE,
1941

(No. 30 of 1941)

In exercise of the powers conferred upon the Governor in Council by section 1 of the Unlicensed Guides (Prohibition) Ordinance, 1941, the following Order in Council is hereby made:—

1. This Order in Council may be cited as the Unlicensed Guides (Application) (Amendment) Order in Council, 1943.

2. The Unlicensed Guides (Application) Order in Council, No. 25 of 1942, is hereby amended by adding to the appropriate columns of the Schedule thereto after "The township of Port Harcourt" occurring under the heading "EASTERN PROVINCES" therein the following new places and dates:—

- " The township of Calabar 1st March, 1943.
- The township of Opobo 1st March, 1943."

MADE by the Governor in Council at Lagos this 16th day of February, 1943.

K. P. MADDOCKS,
Clerk of the Executive Council.

37457/116.

Printed and Published by the Government Printer, Lagos. 408/243/400 2d. per copy.

Reference:-

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NIGERIA

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GOVERNMENT HOUSE, NIGERIA,

20492/416

1st October, 1942.

23 JAN 1943

My Lord, I have the honour to transmit herewith ten copies of **11**
Order in Council No. 25 of 1942, made under
"The Unlicensed Guides (Prohibition) Ordinance 1941
(~~Complex~~ .)" (No. 30 of 1941)

I have the honour to be, My Lord,
Your Lordship's most obedient, humble Servant,

B. H. BOURDILLON
Governor

THE RIGHT HONOURABLE
THE VISCOUNT CRANBORNE, P.C.,

SECRETARY OF STATE FOR THE COLONIES, &c., &c., &c.

GP Lagos 3158,41/1,000 (R)

WV

Sect 143

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ORDER IN COUNCIL

MADE UNDER

**THE UNLICENSED GUIDES (PROHIBITION)
ORDINANCE, 1941**

(No. 30 of 1941)

In exercise of the powers conferred upon the Governor in Council by section 1 of the Unlicensed Guides (Prohibition) Ordinance, 1941, the following Order in Council is hereby made:—

1. This Order in Council may be cited as the Unlicensed Guides (Application) Order in Council, 1942.
2. The Unlicensed Guides (Prohibition) Ordinance, 1941, shall apply to the places set out in the first column of the Schedule hereto with effect from the date set out adjacently thereto in the second column of the said Schedule.

SCHEDULE

Place	Date
EASTERN PROVINCES.	
The township of Port Harcourt	15th September, 1942.
WESTERN PROVINCES.	
The township of Warri	15th September, 1942.
The township of Burutu	15th September, 1942.
The township of Sapele	15th September, 1942.

MADE by the Governor in Council at Lagos this 8th day of September, 1942.

P. F. CAMPBELL,
Clerk of the Executive Council.

37457/109

Printed and Published by the Government Printer, Lagos. 2489,942 400 2d per copy -

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NIGERIA.

NO. 694

Dupl

38492/41

RECEIVED
JAN 1942
C. O. MOYNE

Government House,
Nigeria.
25 November, 1941.

5
13

My Lord,

I have the honour to transmit herewith ten copies of Regulations No.92 of 1941, made under "The Unlicensed Guides (Prohibition) Ordinance, 1941 (No.30 of 1941.)"

I have the honour to be,
My Lord,
Your Lordship's most obedient,
humble Servant,

B. H. BOURDILLON,
GOVERNOR.

THE RIGHT HONOURABLE
LORD MOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S. W. 1.

copy

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NIGERIA

No. 92 of 1941

REGULATIONS

MADE UNDER

THE UNLICENSED GUIDES (PROHIBITION) ORDINANCE,
1941

(No. 30 of 1941)

In exercise of the powers conferred upon the Governor in Council by section 13 of the Unlicensed Guides (Prohibition) Ordinance, 1941, the following regulations are hereby made:—

1. These regulations may be cited as the Licensed Guides Regulations, 1941, and shall come into operation on the 1st day of December, 1941.

2. Any person who desires to obtain a licence to act as a guide shall apply in person at the office of the Superintendent of Police.

3. Application shall be made within three weeks of the coming into operation of these regulations, or of the application of the Ordinance to any place, and thereafter between the 1st and the 15th December in the year immediately preceding that in respect of which the licence is desired:

Provided that the Superintendent of Police may, by notice in the Gazette, declare that he is prepared to consider applications at any time stated in such notice if he considers that additional guides are necessary in the interest of wayfarers and the existing number of guides is less than the maximum number permitted under these regulations.

4. Every applicant shall at the time of application furnish the Superintendent of Police, to his satisfaction, with two unmounted copies of a recent photograph of the head and shoulder of the applicant not larger than 2½ inches by 2½ inches nor less than 2 inches by 2 inches. If the licence is granted one copy shall be affixed to the licence and the other shall be filed with the register of licences referred to in regulation 13.

Reference:-

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(2) Any wayfarer who refuses to pay the above charges and any licensed guide who demands more than the above charges shall be guilty of an offence.

20. Any person who is convicted of an offence against these regulations shall be liable to a fine of £5 or to imprisonment for one month.

SCHEDULE

FORM A

Licence to act as a guide

<p>Page 1. No. _____</p> <p><i>The Licensed Guides Regulations, 1941</i></p>	<p>Page 2. No. _____</p> <div style="border: 1px solid black; width: 50px; height: 30px; margin: 0 auto; text-align: center;"> Photograph </div> <p style="text-align: center;"><i>Signature of Licensed Guide.</i></p> <table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 50%; text-align: center;"> Left Thumb <div style="border: 1px solid black; width: 40px; height: 30px; margin: 0 auto;"></div> Impression. </td> <td style="width: 50%; text-align: center;"> Right Thumb <div style="border: 1px solid black; width: 40px; height: 30px; margin: 0 auto;"></div> Impression. </td> </tr> </table>	Left Thumb <div style="border: 1px solid black; width: 40px; height: 30px; margin: 0 auto;"></div> Impression.	Right Thumb <div style="border: 1px solid black; width: 40px; height: 30px; margin: 0 auto;"></div> Impression.
Left Thumb <div style="border: 1px solid black; width: 40px; height: 30px; margin: 0 auto;"></div> Impression.	Right Thumb <div style="border: 1px solid black; width: 40px; height: 30px; margin: 0 auto;"></div> Impression.		
<p>Page 3.</p> <p><i>The Licensed Guides Regulations, 1941</i></p> <p>The Bearer _____ residing at _____ is hereby licensed as a guide under the provisions of the above Regulations.</p> <p>This licence is issued subject to the conditions set out herein.</p> <p>Issued at _____ this _____ day of _____ 194.</p> <p>Expiring the 31st December, 194 ..</p> <p style="text-align: right;"><i>Supt. of Police</i></p>	<p>Page 4.</p> <p style="text-align: center;"><i>Conditions to be observed</i></p> <p>The Bearer of this licence shall comply with the following conditions :—</p>		

FORM A—continued.

<p>Page 5.</p> <p>Area or areas within which the holder may seek employment :—</p> <p style="text-align: center;"><i>Fees Payable</i></p> <p>(a) For the first quarter of an hour or part thereof .. 6d.</p> <p>(b) For the next quarter of an hour or part thereof .. 6d.</p> <p>(c) For each subsequent half hour or part thereof .. 6d.</p>	<p>Page 6.</p> <p style="text-align: center;"><i>Renewals</i></p>
--	---

FORM B

Register of Guides' Licences

No. of Licence	No. of Armlet	Date of Issue	To whom Issued	Address	Remarks

MADE by the Governor in Council at Lagos this 12th day of November, 1941.

P. F. CAMPBELL,
Clerk of the Executive Council.

Printed and Published by the Government Printer, Lagos. 3011/41 3d. per copy.

References—

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NIGERIA.

NO. 669

Dupl

RECEIVED
JAN 1942
C. O. REGY

GOVERNMENT HOUSE,
NIGERIA.
10th November, 1941.

17

My Lord,

I have the honour to transmit herewith, for the signification of His Majesty's pleasure with respect thereto, two authenticated and ten ordinary copies of Ordinance No.70 of 1941, entitled "An Ordinance to amend the unlicensed guides (prohibition) Ordinance, 1941," together with the usual report thereon by the Attorney-General.

30467/41

I have the honour to be,
My Lord,
Your Lordship's most obedient,
humble Servant,

R. H. M. M. M.

G O V E R N O R .

THE RIGHT HONOURABLE
LORD MOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S. W. 1.

Ansod (4)

lord.

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Assented to in His Majesty's name in so far as the provisions hereof relate to the Colony and to the Southern Provinces of the Protectorate, and enacted by me in so far as the provisions hereof relate to the Northern Provinces of the Protectorate this 28th day of October, 1941.

C. C. WOOLLEY,
Governor's Deputy.

(L.S.)

No. 70

1941



Colony and Protectorate of Nigeria.

IN THE FIFTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI.

SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
Governor and Commander-in-Chief.

AN ORDINANCE TO AMEND THE UNLICENSED GUIDES (PROHIBITION) Title.
ORDINANCE, 1941.

[. 19 .] Date of commencement.

BE IT ENACTED by the Governor of the Colony and Protectorate of Nigeria, with the advice and consent of the Legislative Council so far as the provisions hereof relate to the Colony and to the Southern Provinces, as follows:—

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18A

2 No. 70 of 1941 *Unlicensed Guides (Prohibition)*
(Amendment)

Short title and commencement. No. 30 of 1941. 1. This Ordinance may be cited as the Unlicensed Guides (Prohibition) (Amendment) Ordinance, 1941, and shall come into operation on the day fixed by the Governor for the coming into operation of the Unlicensed Guides (Prohibition) Ordinance, 1941, hereinafter referred to as the principal Ordinance.

Amendment of section 2 of No. 30 of 1941. 2. Section 2 of the principal Ordinance is hereby amended by deleting the definition of the word "tourist".

Amendment of No. 30 of 1941. 3. The principal Ordinance is hereby amended by substituting the word "wayfarer" for the word "tourist" wherever that occurs.

Repeal and re-enactment of section 7 of No. 30 of 1941. 4. Section 7 of the principal Ordinance is hereby repealed and the following substituted therefor:—

Special provisions as to evidence in certain cases. "7. Evidence that the wayfarer made a complaint about the conduct of the defendant may be given by the person to whom the complaint was made on the hearing of any charge laid under section 6 or sub-section (1) of section 9 if the wayfarer is unable to give evidence and notwithstanding that the complaint was made in the absence of the defendant:

Provided that the court is satisfied that owing to the conduct of the defendant in leaving the vicinity where the complaint was made, the complaint could not have been made in the presence and hearing of the defendant;

Provided further that the fact of the making of the complaint and the substance thereof shall be established to the satisfaction of the court by the testimony of two or more witnesses one of whom may be the person to whom the complaint was made."

Amendment of section 8 (2) and (3) of No. 30 of 1941. 5. Sub-sections (2) and (3) of section 8 of the principal Ordinance are hereby amended by substituting for the words "that in the opinion of two or more witnesses" the words "from the evidence of two or more witnesses that".

Repeal and re-enactment of section 10 of No. 30 of 1941. 6. Section 10 of the principal Ordinance is hereby repealed and the following substituted therefor:—

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*Unlicensed Guides (Prohibition) No. 70 of 1941
(Amendment)*

3

General
penalty.

“ 10. (1) Except where otherwise provided, any person convicted of an offence against this Ordinance shall on summary conviction be liable:—

- (a) for a first offence to a fine not exceeding five pounds or to imprisonment for a term not exceeding one month;
- (b) for a second offence to a fine not exceeding ten pounds or to imprisonment for a term not exceeding three months, and in addition thereto may be ordered, if a male, to be whipped;
- (c) for a third or any subsequent offence to imprisonment for a term not exceeding six months, and in addition thereto may be ordered, if a male, to be whipped.

Cap. 21.

(2) The provisions of paragraph (b) of sub-section (5) of section 18 of the Criminal Code shall not apply to any person who on conviction comes within paragraph (c) of sub-section (1) of this section.”

7. Sub-section (2) of section 11 of the principal Ordinance is hereby amended by substituting for the words “ to address three or more tourists ” the words “ to address three or more wayfarers within one hour.”

Amendment
of section 11
(2) of No. 30
of 1941.

This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

P. F. CAMPBELL,
Clerk of the Legislative Council.

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R E P O R T

20

on

A BILL FOR AN ORDINANCE TO AMEND THE UNLICENSED GUIDES (PROHIBITION) ORDINANCE, 1941.

The short title of this Bill is the Unlicensed Guides (Prohibition) Ordinance, 1941, and in my opinion the assent of His Excellency may properly be given thereto.

2. The Unlicensed Guides (Prohibition) Ordinance, 1941, was enacted on the 13th February, 1941, and not brought into force immediately because the regulations which should be made under section 13 took some time to frame in detail. In the meantime, however, the mere passing of the Ordinance with its minimum penalties had a most salutary effect on the activities of the boma boys against whom it was chiefly directed and many of the previously existing causes of complaint were temporarily removed or reduced in gravity. When arrangements were all but ready to bring the Ordinance into force the Secretary of State's despatch No. 193 of the 16th of June was received and as it was obviously most desirable that the Ordinance should be brought into force in its amended form action was stayed pending the introduction of this amending Bill which is intended to remove the foundation of some of the criticisms contained in the enclosure to the despatch and to which I will refer after commenting on the last paragraph of that memorandum.

"Tourist": the original definition of this term was not as comprehensive as it finally appeared; in the course of consideration of the subject other classes of the community were added to the definition and it finally became all embracing. This, however, is now being changed and the scope of the Ordinance more clearly shown by the repeal of the term

"tourist"

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"tourist" in clause 2 and the substitution thereof throughout the Ordinance wherever that term appears of the word "wayfarer" which requires no definition. These two amendments are effected by clauses 2 and 3.

A. Section 7: The ^{le} ambiguity now existing in this section is being removed by means of the section to be substituted by clause 4 of the Bill from which it will be clear that firstly hearsay evidence can only be given when it is impossible to call the complainant, and secondly of the two witnesses who may give hearsay evidence one may be the person to whom the complaint was made.

B. Section 8(2) and (3): The flaw shown by the criticism against section 8(2) and (3) has been remedied by the amendment in clause 5 which shows that the court must be satisfied and form an opinion and not the witnesses.

C. Section 10(b): The question of the penalties under the principal Ordinance was given very careful consideration when the Bill was being drafted and it was felt by all those who would have to administer the Ordinance that unless minimum penalties were fixed the Ordinance would not cure the evil it was designed to meet. This opinion was based on the practical experience which had been obtained by the police in those cases in which they had been able to bring culprits before the courts for annoying or assaulting persons under the conditions this Ordinance is intended to prevent. I regret that the reasons for imposing minimum penalties had not been set out in the report furnished with the principal Ordinance nor given in the covering despatch. As stated earlier the mere passing of the Ordinance made its effect felt and although the delay in bringing it into force has somewhat destroyed that effect

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effect it has nevertheless been considered advisable to try out for the time being at any rate the Ordinance with penalties the minima of which are not specified but at the same time it has been considered essential that for a third or subsequent offence the punishment should be imprisonment without the option of a fine; leaving it to the court, however, to decide what the period must be and not fix a period of three months as was fixed in paragraph (c) of section 10. Section 10 has accordingly been repealed and re-enacted by clause 6 of the Bill; therein will be found that for a first offence the penalty is the same as the existing Ordinance, for a second offence the maximum is the same but no minimum is specified; for a third or subsequent offence the period for which an offender may be imprisoned has been extended but no fixed term of imprisonment has been specified. In view, however, of the fact that under paragraph (b) of sub-section (5) of section 18 of the Criminal Code (which by sub-section (2) of section 2 of the Criminal Code Ordinance would also apply to offences under this Ordinance) a person liable to imprisonment may be sentenced to pay a fine instead of imprisonment it is necessary so as to make it clear that that provision does not apply to this offence to state so and that has been done by sub-section (2) of the new section 10.

With reference to the last sentence in the criticisms on section 10(b) in which it is stated that the penalties in that section may be contrasted with those in section 11 where the conduct punishable appears just as objectionable I think I ought to add that it has not been considered necessary to amend the penalties in section 11 because although from a moral point of view the offences are equally objectionable yet from the practical

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practical point of view there is all the difference in the world between the somewhat courteous manner in which these ladies of leisure proceed about their business seeking companionship and of the distinctly unpleasant manner in which the boma boys, who are nothing more than hooligans, interfere with, annoy and molest passers-by.

D. Section 11(2): This point had not been overlooked but it had been decided to leave the period in each case to the court but it is obviously better to have the period stated precisely and therefore the Ordinance has been amended by clause 7 to provide that the period within which the addresses must take place shall be one hour.


Attorney-General.

Attorney-General's Chambers,

Lagos, Nigeria.

2nd October, 1941.

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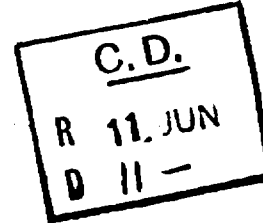
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C. O.

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() Mr. Sidebotham 5.6.41.
Mr. Sir S. Abrahams 6.6.41.
Mr. Williams 9.6.41.
Mr. A. J. Dawe.



~~Sir H. A. ...~~

~~Sir ...~~

Sir J. Shuckburgh.

X Permt. U.S. of S. 9/6/41

X Parly. U.S. of S. 10/6/41

Secretary of State.

Downing Street,

16 June, 1941.

Sir,

I have the honour to acknowledge

- (1) the receipt of your despatch No. 118 of the 19th February, transmitting copies of Ordinance No. 30 of 1941 entitled "An Ordinance to prohibit Unlicensed Persons acting as Guides and to control the activities of certain other Persons", and to inform you that the Power of Disallowance will not be exercised in respect of this Ordinance.

2. There are, however, certain points for consideration arising out of the Ordinance, which are set out in the accompanying Note by one of my Legal Advisers.

3. In view of the somewhat exceptional provisions contained in this measure, which are inconsistent with established legal principles, I trust that the greatest vigilance will be exercised by the Courts to prevent abuse under the Ordinance on the

part

DRAFT. CONSON.

NIGERIA.

NO. 193

GOVERNOR.

Note.
(draft herewith)

FURTHER ACTION.

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part of vindictive members of the public or indeed on the part of the Police.

4. I shall be grateful if you will cause me to be furnished with a report on the working of the Ordinance after a period of, say, twelve months.

I have etc.,

(signed) MOYNE,

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28 c. Section 10(b): This offends against the principle that generally minimum penalties should not be imposed, and nothing is said in the Legal Report to justify this provision. Paragraph 4 of the Circular despatch of the 8th December 1939 and Reference 10 in Enclosure 1 to that despatch are in point here. A similar criticism may be made in respect to the fixed penalty in (c) of that Section. The penalties here may be contrasted with those in Section 11 where the conduct punishable appears just as objectionable.

D. Section 11(2): No time limit is assigned within which the three tourists may be addressed. In view of the fact that any member of the public is included in the definition of 'tourist' it is not clear why such a term is employed unless any qualification is intended to be applied to ordinary members of the public, which is on the face of it not apparent.

... (faint, mostly illegible text) ...

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Note

~~M E M O R A N D U M~~

on.

ORDINANCE NO. 30 OF 1941.

Drift

It is suggested that

A. Section 7: It is a little difficult to know what "hearsay evidence" of a complaint means as evidence of a complaint is, of course, hearsay. But is it intended to be conveyed by this phraseology that evidence of the complaint can be given by someone who alleges that he heard the complaint made irrespective of whether the complaint was actually made to him? ~~I think~~ such evidence should be restricted to the second mentioned class of witness and ~~would suggest~~ that the section should be worded in some form such as this: "Evidence that the tourist made a complaint about the conduct of the defendant may be given by the person to whom the complaint was made on the hearing of any charge laid under Section 6 or Section 9(1) if the tourist is unable to give evidence and notwithstanding that the complaint was made in the absence of the defendant". ~~I think~~ It is essential to leave it beyond doubt that it is impossible to call the complainant. As the section now reads it merely provides for this evidence in his absence irrespective of his ability to be present.

It is not clear whether in the second proviso to this section the two or more witnesses to the complaint may include the person to whom the complaint is actually made.

B. Section 8(2) and (3): As these sub-sections read, the offence is regarded as proved if the Court is satisfied, not with the opinion of the two witnesses, but that the two witnesses have given their opinion to a certain effect. In other words, it is the opinion of the witnesses and not the reasoning of the Court that prevails to bring about a conviction. Surely the intention of the Legislature is that the Court should be satisfied by the testimony of two or more witnesses that any of the provisions in question were contravened, not that in the opinion of the witnesses they were contravened.

C. Section 10(b): This offends against the principle that generally minimum penalties should not be imposed, and nothing is said in the Legal Report to justify this provision. Paragraph 4 of the Circular despatch of the 8th December 1939 and Reference 10 in Enclosure 1 to that despatch are in point here. A similar criticism may be made in respect to the fixed penalty in (c) of that Section. The penalties here may be contrasted with those in Section 11 where the conduct punishable appears just as objectionable.

D. Section 11(2): No time limit is assigned within which the three tourists may be addressed.

not clear

In view of the fact that any member of the public is included in the definition of 'tourist' it is ~~difficult to know~~ why such a term is employed unless any qualification is intended to be applied to ordinary members of the public, which is on the face of it not apparent.

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NIGERIA.
NO. 118

New file

30.4.41

RECEIVED
11 MAY 1941
COG REG

Government House,
Nigeria.
19 February, 1941.

29

My Lord,

I have the honour to transmit herewith, for the signification of His Majesty's pleasure with respect thereto, two authenticated and ten ordinary copies of Ordinance No. 30 of 1941, entitled "An Ordinance to prohibit Unlicensed Persons acting as Guides and to control the activities of certain other Persons" together with the usual report thereon by the Attorney-General.

I have the honour to be,
My Lord,
Your Lordship's most obedient, humble Servant,

B. H. Anderson
GOVERNOR.

THE RIGHT HONOURABLE
LORD MOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W.1.

Amad
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Assented to in His Majesty's name in so far as the provisions hereof relate to the Colony and to the Southern Provinces of the Protectorate, and enacted by me in so far as the provisions hereof relate to the Northern Provinces of the Protectorate this 13th day of February, 1941.

B. H. BOURDILLON,
Governor.

(L.S.)

No. 30

1941



Colony and Protectorate of Nigeria.
IN THE FIFTH YEAR OF THE REIGN OF
HIS MAJESTY KING GEORGE VI.
SIR BERNARD BOURDILLON, G.C.M.G., K.B.E.
Governor and Commander-in-Chief.

AN ORDINANCE TO PROHIBIT UNLICENSED PERSONS ACTING AS GUIDES
AND TO CONTROL THE ACTIVITIES OF CERTAIN OTHER PERSONS.

[, 1941.]

BE IT ENACTED by the Governor of the Colony and Protectorate of Nigeria, with the advice and consent of the Legislative Council so far as the provisions hereof relate to the Colony and to the Southern Provinces as follows:—

Reference:-

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Short title
and
application.

1. This Ordinance may be cited as the Unlicensed Guides (Prohibition) Ordinance, 1941: it shall apply to the Colony and to such other places as the Governor in Council may by order direct and shall come into operation on a day to be fixed by the Governor by notice in the Gazette.

Definitions.

2. Definitions:—

"licensed
guide"

"licensed guide" means a person licensed as a guide under this Ordinance;

"hackney
carriage"

"hackney carriage" means any motor vehicle designed or constructed to carry not more than seven persons or used or intended to be used for carrying passengers for hire or reward under contract expressed or implied for the use of the vehicle as a whole at or for a fixed or agreed rate or sum;

"Superin-
tendent
of
Police"

"Superintendent of Police" in respect of the Colony means the Superintendent of Police, Colony, and in respect of any place to which this Ordinance may be applied means the officer in charge of the police in any such place;

"tourist"

"tourist" includes any member of the armed forces of the Crown, any member of the merchant marine, any person visiting the Colony or any place to which this Ordinance shall be applied, and also any member of the public.

Guides to be
licensed.

3. (1) Any person who, for a reward of any kind whatsoever, offers his services to any other person, for the purpose of directing or accompanying such other person to any public or private place, or for the purpose of giving information to any other person respecting any public or private place shall first obtain a licence as a guide from the Superintendent of Police.

(2) A licensed guide shall obtain a numbered armet which shall be supplied to him by such Superintendent of Police on payment of the prescribed fee.

(3) Such Superintendent of Police may in his discretion refuse to grant a licence to an applicant and may likewise cancel a licence.

(4) Every licence shall, unless previously cancelled by such Superintendent of Police in the interim, remain in force up to the last day of December following the date of the issue of the licence: and the applicant shall pay the prescribed fee for such licence.

(5) Each licence shall contain the thumb print impressions of the applicant together with his signature, if he is able to write, and his photograph, shall bear the stamp of the licensing authority placed in such a position that part of such stamp shall be on the photograph and part on the licence, and shall contain the scale of fees if any payable to the holder of such licence.

(6) Every person to whom a licence is granted shall when engaged on his occupation as a licensed guide wear his armet, carry his licence with him, and produce his licence on being required so to do by any police, customs or administrative officer or any tourist.

(7) No person shall be in possession of or the holder of more than one licence or prescribed armet at any time.

(8) (a) Where a licence has been refused to any person applying for the same in the Colony the applicant may within twenty-one days of the date of refusal appeal to a committee of three members of the Lagos Town Council; such committee being appointed by the President of the Lagos Town Council for the purpose of hearing such appeals.

(b) Where a licence has been refused to any person applying for the same in any place to which this Ordinance has been applied by Order in Council the applicant may within twenty-one days of the date of refusal appeal to a committee of three persons appointed by the Governor for the purpose of hearing such appeals.

(9) The committee hearing an appeal against the refusal by a Superintendent of Police to grant a licence shall decide whether the applicant is or is not a suitable person to whom a licence under this Ordinance may be granted for the Colony or other place as aforesaid, and the decision of any such committee shall be final.

4. Any person who:—

- (a) lends or transfers to any other person a licence or prescribed armet, or
- (b) with a view to acting as a guide, borrows from or is in possession of a licence or prescribed armet belonging to, any other person, or
- (c) forges or imitates, or defaces, mutilates, alters or in any way changes or obliterates any licence or prescribed armet or any part of any licence or prescribed armet, or

Offences
with regard
to licences
and armets.

Reference:-

CO 583/261/30492

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S No. 30 of 1941 *Unlicensed Guides
(Prohibition).*

This printed impression has been carefully compared by me with the Bill which has passed the Legislative Council, and in so far as the provisions thereof relate to the Colony and to the Southern Provinces of the Protectorate, is found by me to be a true and correctly printed copy of the said Bill.

A. G. DALGLEISH,
Clerk of the Legislative Council.

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on

A BILL FOR AN ORDINANCE TO PROHIBIT UNLICENSED PERSONS ACTING AS GUIDES AND TO CONTROL THE ACTIVITIES OF CERTAIN OTHER PERSONS.

The short title of this Bill is the Unlicensed Guides (Prohibition) Ordinance, 1941, and in my opinion the assent of His Excellency may properly be given thereto.

2. The provisions of this Bill have been designed to control the reprehensible activities of "boma" boys, certain classes of motor vehicle drivers and conductors and common prostitutes.

3. It will be compulsory for any person who wishes to act as a guide to obtain a licence. It is in the guise of guides under which these boys usually get in touch with their victims. These licences will be limited in number and may be of different classes. The issue of a licence will be in the discretion of a responsible police officer who will be able to obtain information about each applicant. A licensed guide will have to carry his licence with him and wear an armlet. The licence will contain material by which each licensed guide can be easily identified.

4. A number of offences covering the objectionable habit of "boma" boys has been specified. Three unusual variations have been introduced into this legislation in order to meet two grave difficulties in proving charges under the ordinary law. Their introduction is justified on the ground that without their aid it will be well nigh impossible to cope with this menace.

5. The first, under clause 7, is to make admissible in evidence a complaint made in the absence of the defendant. If a complaint is about to be made against the activities of a "boma" boy and he runs away from the scene of his activities on the approach of a police or other responsible officer, the terms

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terms of that complaint are to be admitted in, and as, evidence against him. There are two safeguards - it must be proved that the "boma" boy by running away prevented the making of the complaint in his presence and the substance of the complaint must be supported by the evidence of at least two witnesses. If the party complaining is, however, called as a witness, then the evidence of the complaint will not be admissible.

6. The second, provided for in clause 3(1), is to make it a presumption of law that if the "boma" boy is proved to have done any one or more of certain specified acts he will be taken to have acted in that manner with a view to persuading a tourist to accept his services for the purposes of showing and taking the tourist to any public or private place; the onus of proving that he had not that object in view will then be on the person charged.

7. The third, which will be found in clause 8(2), is to render admissible in evidence the opinion of two or more witnesses as to whether the conduct of the defendant was in fact objectionable, constituted a nuisance, or caused annoyance or inconvenience to a tourist. As the law stands the tourist himself would have to be called as a witness. In the majority of cases, the tourist would not be available as a witness for one reason or another. This particular enactment will also apply to the proof of a charge against certain classes of motor vehicle drivers who render themselves objectionable and a nuisance to prospective passengers.

8. Insufficient legislation exists in Nigeria against the activities of prostitutes. This Ordinance will bring the law into line with the legislative provisions in force in various parts of Great Britain.

9. The penalties are stern but not severe, and should be adequate to meet a state of affairs which has developed into a scandal.

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10. Paragraphs (8) and (9) of clause 3 and the whole of clause 5 in its present form were the results of amendments moved in committee by Government to give effect to the wishes of the Unofficial members and clause 12, which was not in the Bill as published, was inserted on a Government amendment to offer additional safeguards to the general public.

J. H. O.
Attorney-General.

Attorney-General's Chambers,
Lagos, Nigeria.
23rd January, 1941.

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1941 1942

30495

CLOSED
UNTIL
1972

30495

1

NIGERIA

LOSS OF THE STEAM DREDGER "ROBERT HUGHES"
IN LAGOS HARBOUR

Previous
13118
See ~~02008~~/23/41
Genl. Pouch.

Subsequent

30 495/3/43.

R. 302

13/4/46

M. Lambert

15/4

R. 302.

FILE A.

(1345) W.L. 23737/25. 24000. 8/29.
N.P.Co. G.682/77a.

Reference

CO 583/261/30495

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1 2

C. of
Maritime
Title

2

1 Nigeria Tel. 514 Secret ——— 4.6.41.
(Orig. on 13118/23/41 Genl.)

2 Nigeria Tel. 515 Casualty ——— 5.6.41.

Journal which is held by the Dept
has been taken on a personal file
which has not yet been circulated
to W.A.D. A/h speaking to the Colson
I have had this copy separately
reproduced for departmental action.
Which should be bound a bit of repro-
duction. ~~the~~ The loss of this dredger
is serious as it was employed
on keeping the harbor channel
open. C-A agents should be
informed of the loss & I think
we should let the fact that we
await his recommendations as
to replacement.

? As in O/T let h-w. & name

X for letter to C-A agents.

M. S. Worthen
6/6

O.G.R.H. 6.6.41

Revised

3 To Nig. Tel. 5145 Secret - 1 word - 6.6.41.

Reference:-

CO 583/261/30495

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4 Nigeria Tel. 518 Casualty — 6. 5. 41.

3

copy on 13118/23/41
13118/23/41
30 label copy
of 3.
5 To C. R. S. (copy 4) — 7. 6. 41.

6 Director of Hig. Marine Tel Sec. Important — 5. 6. 41.

D.N. 1's Office Admiralty tells me that this tel was addressed to one of H.M. Ships in that part of the world. You will be interested to see the info in this tel. We can only await developments in what may ^{prove to} be a serious situation. ? put by.

J.D. Hurst

15/6
G.D. + see ref 13118/23/41
O.G.R.W. 10.6.41 close

of memo.
9/5/41

MA

7 R.S. Traction (M.O.W.T.) — 23. 6. 41.

8 G. Coast Tel. 383 Secret. — 23. 6. 41.

Reference: —

CO 583/261/30495

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12 R.S. MacTier (H.O.W.T) ——— 30.6.41. 5

Publy. v Bury up in
one month if
nothing further
from Gov. J.B. Scrutton
2/7 above

13 Nigeria Secret. ——— 1.7.41.

Report taken
for file on
15118 series 811

Now write to Mr. Watson (C.A.) as in letter
herewith. Further action qua Admiralty, etc.
will be taken on 13012^{1/41} General and no further
action on this file is necessary.

Put by.

Mr. Williams to see. 13 -

OGW 7.7.41

J.B. Scrutton
12.7.41.

above

14 To W Watson (CA) ——— 12.7.41

15 Nigeria Savings t/s. 221 ——— 9.7.41.

To C.A. agents as in dt h.w.

(It seems very unlikely whether another
dudger can be built within
country at the present time!)

J.B. Scrutton
19/7

16 To Ch ——— wp 1549 encs 23.7.41

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17 C.A's. W/ing. 9706.

23. 8. 41.

6

Chy 17 vendors to Gov.

writing his orders as to whether
it is desired to maintain further
the gr of ^{acquiring} the vessel 'Port of Spain'.
and ~~the~~ ^{the} ~~proposed~~ ^{communication}
add that a further ~~step~~ will be
sent as soon as the Admiralty
views on the possibility of
releasing a berth for the
construction of a new dredger
received. (When they come

it may be desirable to telegraph
to Birmingham in 3 weeks if writing
further from C.A. at B. Leighton.

(17/9)

25/8 above

18 To Mr. J. S. 154 (with copy 14 send) - con
27/8/41

Nothing further from Cross Agents.
M. Jones 17/9

Ask C.A. whether they have heard
anything further from Admiralty

C.A. Jones with
17/9/41

at con

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22 To M.H.T. - w/copy(21) _____ 2/10/41 ⁸

23 C.A.

30. 9. 41.

Dept Savin, tel to for Nigeria
we will *C. J. Ross with*
7/10/41
at

At to H-g (Passing 192 bond (w/c 23 + ends) over
9/10/41
8/12 11/1/42

To 2a (w/c 24 w/out encl) stamp 10. 10. 41.
Rk

To Nigeria Sav. 333. _____ 2. 10. 41.

Copy to C.A. of "for necessary
action" - Ref. No 20- "K"
Nigeria, C.A.
C. J. Ross with
13/10/41
at

To 2a (w/c 26) B/c 15. 10. 41.
Rk

28 C.A.

13. 11. 41.

Wait for further comment
from C.A. *C. J. Ross with*
13/11/41
at

12/1

Rk

Reference: _____

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29 C.A.

22. 11. 41.

9

Send the fist of No 29 15
for Nigeria by SAIVING. bel.
AIR MAIL. with enclosure in
original. C. K. Ross with
Ref. 26 22/11/41
alone

30 To Nig Postng 240 (w orig end in 29)
27/11/41

no reply yet recd to (24)
m/s 1/2

Wait another
month - No 26
C. K. Ross with
11/11/41

8K

31 Nigeria 654 _____ 13. 11. 41.

32 Nigeria 655 _____ 13. 11. 41.

Nos: 31 and 32. The "Robert Hughes", the best dredger in Nigeria, was sunk by enemy action at Lagos on the 4th June last. She was built in 1931 at a cost of £200,800 and her estimated life was twenty one years.

(15) On the 9th July, the Governor recommended that a duplicate of the "Robert Hughes" should be ordered. He said that the twenty year old dredger "Lady Clifford" could manage to maintain the present recommended draughts at Lagos for eighteen months, but that no other suitable vessel would be available if anything happened to the "Lady Clifford".

(17) On the 21st August, the Crown Agents told us that they had been in touch with the Ministry of War Transport about obtaining the services of another dredger as a temporary measure. The Ministry had suggested the "Port of Spain" then lying at Trinidad. She is much smaller than the "Robert Hughes" and it would be a hazardous venture to bring a vessel with the maximum speed of eight knots on the long journey from Trinidad to Lagos. The Nigerian Government were so informed.

(18) The Crown Agents told us on the 24th September that the Ministry had pointed out that the Railway and Harbours Administration of the Union of South Africa owned a number of large vessels, and in a subsequent message

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message the Crown Agents suggested the dredger "Patunga" belonging to the Chittagong Port Trust might be available on loan.

10

(21)

On the 26th October, we asked the Ministry of War Transport to ascertain through their representatives in the Union of South Africa and in India the possibility of securing the loan of a dredger. Copies of the correspondence were sent to the Governor. Up till now we have had no reply from the Ministry of War Transport on this point.

(22)

On the 30th September, we learnt from the Crown Agents that Admiralty proposed that an order should be placed for a new dredger to replace the "Robert Hughes" on the condition that progress of naval construction was not impeded. They were aware that the Ministry of War Transport were looking for a spare dredger for allocation to Lagos. The Governor was kept informed.

(23)

On the 27th November, the Crown Agents reported that the "Port of Spain" was on charter for two months from the 20th November. They also supplied full specifications of the vessel. Apparently the owners would be prepared to sell her for £40,000 to £45,000. All of this information was conveyed to the Governor.

(24)

Now the Governor says that it is imperative to have a new and larger vessel to replace the "Robert Hughes" plus the "Port of Spain" as well. The Lagos Port Advisory Board recommend in addition that another dredger will have to be ordered at the end of the war to replace the "Lady Clifford".

The Governor gives as a rough estimate of the cost of the new and larger vessel to replace the "Robert Hughes" - £550,000, and the cost of the "Port of Spain" as £120,000. We understand, however, that the "Port of Spain" will cost £40,000 to £45,000. The Governor is prepared to contribute £200,000 towards the cost of the two vessels, from the Marine Renewals Fund and asks if the remainder can be found from the Colonial Development and Welfare Fund, or from other Imperial sources, since it cannot be found from Colonial revenues.

See No 29.

See page 99.
E/12 1941/42.

The balance of the Marine Renewals Fund at the 31st March, 1942, is estimated to be £668,040. Even with this large balance, the Fund is much under strength. This year for instance the Marine Renewals contribution had to be reduced from £70,000 to £10,000. We have said, however, that a contribution of £70,000 would have to be made in future.

The points for consideration are : -

- (1) Do we agree that a much bigger and better vessel is essential to replace the "Robert Hughes"? The answer is that without a bigger vessel it will be impossible to consider long term port development after the war. At present, vessels with twenty five feet draught can enter the harbour, but it is important to increase the depth in Lagos harbour to thirty five feet.
- (2) Can the C. D. and W. Vote contemplate assistance to the extent of say £350,000 on the new vessel, plus £40,000 to £45,000 on a smaller vessel such as the "Port of Spain"?

/Would

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In this connection at its first meeting the Committee agreed that the ~~provisional~~ allocation made in May 1940 (under which the amount allocated to Nigeria was £850,000) was purely provisional and was based on a review of, among other considerations, the relative financial circumstances of the Colonies which have now substantially altered. Accordingly the C.D.S.A.C. could no longer regard it as a suitable basis for its guidance. On the other hand, in the case of Cyprus the Soff. decided that proposals should not be held up because their cost exceeded the allocation, on the ground that in any case expenditure of the full £5 m. approved under the Act is not likely to be needed for some years to come. There seems however, to be some danger that Nigeria's proposals may become somewhat unbalanced as they received so far do not appear to accord to any coordinated planning as suggested in C.D. drafts of 10 Sep. 1940 & 5 June 1941.

13

It is not clear what is meant by the allocation.

As regards the amount of assistance sought I think it can reasonably be argued that it is justified on the merits of the case. The lot dredge had exhausted half its effective life and it is arguable that a £200,000 might acquire a dredge of similar capacity to the "Robert Hughes" with a life equivalent to the unexpired portion of life of the lot vessel + (5) that a payment from the revenues fund of approximately the original value of the "Robert Hughes" is adequate. The difference between the £200,000 + the total cost of the project is a vessel of double the dredging capacity + possibly an additional dredge - the "Pool of Spain" - can fairly be regarded as development.

35 Nigeria Tel. 21. 1942 7. 1. 42
 36 Nigeria Tel. 29. _____ 8. 1. 42.

Discussed with Mr. Pester. As in Soff
 J. W. S. A. T. O. N.

34 To C.A. _____ 10. 1. 42
 38 To Army _____ 12. 1. 42
 39 To C.A. (Copies of 34 & 38) _____ 12. 1. 42
 40 To Hooker & Abraham _____ 12. 1. 42

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41 To Carter - (w/c 40) - Comps. 12/1/42,

42 Tel. to Governor. Nigeria. No. 37. 13/1/42.

- 31 and 32. It is now necessary to consider the Governor's proposal to build a dredger of 4,000 tons capacity. There is, as Mr. Grossmith has pointed out, a prior point of principle to be decided. Does Lagos need a 35 ft. channel? The Governor urges favourable consideration "subject to the views of your advisers". So far as I know, however, no advice is available here which could weigh on the purely technical side against the recommendation of the Lagos Port Advisory Board, with which the Governor fully concurs. I suggest, therefore, that we ought to go forward with enquiries on the lines suggested by the Governor.
31. Para. 5.
32. Para. 2. 2. Finance. "A very rough estimate of \$550,000 has been taken". It seems desirable that the Crown Agents should get a formal estimate of cost. When we have that, and when we know whether building facilities can be secured, we shall be in a position to consider an application for assistance under the C.D. and W. Act. We have Mr. Boyse's opinion that "it is a project suitable for submission for financial assistance under the Act".
- 23 17 3. On the question of procedure, at an earlier stage enquiries were made as to the possibility of building a smaller dredger, and the Crown Agents were successful in securing conditional approval from the Admiralty for the order to be placed. The Admiralty appear to have been brought into it because the ship building firm Simons, with whom Crown Agents wished to place order, were under Admiralty control. I understand, however, from Mr. R.S. MacTier, head of the Overseas Ports Department at the Ministry of War Transport, with whom I have spoken on the telephone, that the normal procedure would be different. He said his Department is greatly interested in this matter, and that we might rely on their help. He thought that if a case could be made for building, it would have to be done in this country, not in the U.S.A., as facilities in the U.S.A. are to be used primarily for repair work. He said the procedure would be for the M.W.T. to refer the proposal to the Merchant Shipbuilding Advisory Committee. This body meets frequently under the Chairmanship of Sir Bernard Thompson and its function is to advise on priorities.
4. As the Crown Agents were successful in securing some measure of Admiralty support for new construction on the last occasion, I am disposed to let them handle the new proposal in the same manner. But in view of what Mr. MacTier says, I think perhaps it would be well to put the facts before him semi-officially at the same time. I submit drafts for conson accordingly.

FJ Pedler

14/1/42.

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43 To Mactier (Wenel. in 12.1.42 + 26.9.41) _____ 17.1.42
~~44~~ To C.A (Wenel in 31 and 32 and 34) _____ 17.1.42

15

45 M.W.T. _____ 19.1.42

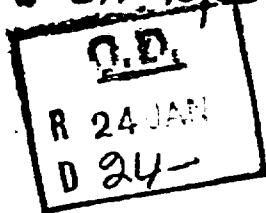
Send copy of 45 to CA for info &
recie on 19/2 for reminder regarding
last para of 45 if no further info
has been received by then

FJ Pedler
20/1/42
at once

46 To C.A (w/c 45) _____ Stamp _____ 22.1.42

47 M.W.T. _____ 20.1.42.

Send a copy to CA. refce 44



FJ Pedler
23/1/42 at once

48 To C.A - Copy 47 _____ Stamp _____ 26.1.42

49 Admiralty _____ 26.1.42.

50 To Nigeria des. Tel. 11 base: 30.1.42.

51 To C.A. - w/c 50 _____ Stamp _____ 30.1.42

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52 Nigeria Sav. b. _____ 5. 1. 42

16

53 To C.A. (Minute as draft.) _____ 3. 2. -42

54 M.W.T. _____ 31. 1. 42.

55 M.W.T. $\frac{5}{10}$ M.P. Pedler _____ 2. 2. 42.

~~56~~ Tel. to GovK Nigeria No. 141 - 4/2/42

57 To C.A. - w/c (54) and (56) - Stamp - 7. 2. 42

58 To Stuart (M.W.T) - w/c 56 - stamp - 7. 2. 42

59 C.A. W/Nic 9706 _____ 9. 2. 42.

Nigeria must now decide whether to buy. I submit a dft tel

FJ Pedler
10.2.42

~~60~~ ⁶⁰ To Nigeria - Tel 166 - bonds - 11/2/42

^{R 29}
~~61~~ To C.A. - w/c (60) - Stamp - 14. 2. 42

no reply to 6044 I wait another month

W.A.A.
17/2/42

We have had an interim reply at 59 & 6.

As proposed FJ Pedler 18/2 at once

Send copies of 56 to CA & Mr Stuart
refer 57 and 58. FJ Pedler Mr Bondillon to see
18/2 at once

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62 w/Nig Tel 12/17/42

Send copies to CA & Mr Stuart:
refer 57 & 58
Mr Bourdillon to see
H.T. Bourdillon
20.2.
FJ Pedler
18/2 at once

17

63 to Stuart }
64 to C.A. } (w/c 62) - Copy - 20/2/42
65 to CA } w/Nig 9706 - 23-2-42.

DESTROYED UNDER STATUTE Tel. No. 219 - Cms. 23/2/42.

64 to Stuart (M.W.T.) Copy of '66' Stamp } 24-2-42
68 to C.A. " " " " }

no reply to W060

M Stuart
4/3/42

Wait ~~10 days~~
FJP
5/3 at once

69. Nigeria - tel 265 - 4-3-42

Copies to Stuart & CA for inf
refer 67-8
FJ Pedler
9/3 at once

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70. To O.A.G. Nigeria Tel. no. 275. 9/3/42.

18

71 To Stuart (M.W.T) } W/c (69/70) — Stamp — 11.3.42
72 To C.A.

73

C A ————— 16.3.42

3 dpts h/w for canon
FJ Pedler 19/3

74 To Nigeria 90 (w/c incl. & sub. incl. in 73)
24.3.42

75 To Crown Agents W/Borgy 44. (24-3-42)

I have made arrangements
for further correspondence regarding the
acquisition of a small dredger
(Antwerpen III, Port of Spain, or
botmavant) to proceed in sub-file -/1.
Recirculated as directed in draft of 75.

FJ Pedler
25.3.42

I have made arrangements for correspondence
regdy the application for assistance
under the C.D & W Act to proceed
in sub-file -/2.

FJ Pedler
27.3.42

76 C A ————— 27.3.42

77 To Naylor ————— 30.3.42

Reference: —

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78 To CA

31.3.42

DESTROYED UNDER STATUTE

19

A copy of para 2 of 76 shd be placed on sub-file 1.

B.H. Wood 1/4 FJ Pedler 3/3 at mee

79 To MacTier (M.W.T.) — w/c Adltter of 21.2.42 — 1.4.42

80 To Watson — w/c (79) — Stamp — 1.4.42

81. CA — 9706 — 1.4.42

Put by FJ Pedler 2/4 at mee

In reply to 77 General Naylor has written Sir A Dume, "I... will see that appropriate action is taken with the Admiralty..... I will keep you advised as to the progress of our inquiries". I have spoken to Mr. MacTier about this, & he says, from the Admiralty. I submit a ~~draft~~ letter h/w.

FJ Pedler 3/4

82 MacTier — 2.4.42

Get Alex letters off & receive for me to see on for higher authority to see the position

OGRW 3.4.42

83 To The Admiralty — Cons — 6.4.42

84 To C. A

85 To MacTier

86 To Naylor

w/c (83) — Comp — 6.4.42

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Received

87. W O ————— 4.4.42.

Reciev'd as directed in minute of 3/4.
I submit for conon a draft which seems to
be required in reply to 87

FJ Pedler 20
8.4.42

88 To Waylor (W.O) (87 ansa) 13/4/42

89. Nigeria — 3/4 — 1.6.42.

89. Nigeria — 6/5/42 — 2.5.42.

Copy to CA refe 73, stamp.

Reciev for reminder on 83

FJ Pedler
4/5
at once

90 To C.A. Copy of '89' Stamp 6.5.42.

91 Vice Adml: King ————— 5.5.42.

BU on 14/5 for reminder to 83

FJP
7/5 at once

Mr Edwards

Re 83 and 91 § 2, do you think the
time is ripe for an official reminder?

FJP
13/5

I would like to see Minutes of Meeting of
O.P. & C. to be like May, where matter was
raised again. We can then consider
taking it up on a ministerial level.
ACd.L. 1/5

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92. Extract - O.P.T. Cotes — 12th Mtg — 11.5.42.

93. Admny — see — 20.5.42

21

~~22~~ 94 To Nigeria des. tel 156 (w/c encl. to 93) 23.5.42. (C)
coro

95 To Netross info 94 + encl to 93 23.5.42.

copy.

96 Nigeria — tel 735 see — 2.6.42

Put by R.P. 12/6 at once

97 Nigeria - 2 tel by secret — 19/6/42

to be the new method is used.
be named to Sir William fear.

A.C. Talbot Pasand.
27.6.42.

An excellent idea!

Done.

27.6.42

98 To Adm. W/C '97' 29.6.42

Copy (98) to Mr. Justice Harrie C (2) Dept.
Ministry of War Transport. with enc. copy.

A.C. T.H.

29/7 done

99 To M.W.T. (Dutrie.) W/C '98' Stamp.
30-6-42

~~24~~ 100 To Admiralty com (Dfr on 30495/42) 6.8.42.

C.D.
R 28 JUL
D 29

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101 Res Min Tel 79 -

15.8.42
22

I brought up the telegram at 101 at yesterday's meeting of the Overseas Port and Transit sub-committee. The dredger at present being built for the Mexican Government is in pieces in different parts of the dockyard; the keel could be laid by the end of January, and it would take twelve months from that date to complete. The difficulty is that the slipway is required to build a minesweeper, and I gather that the question is still up for decision by higher authority in the Admiralty as to whether work on the dredger is to proceed at the expense of the minesweeper. It was pointed out at yesterday's meeting that the maintenance of the port of Lagos is of infinitely more importance to the war effort than the construction of one minesweeper. From a chance remark by the Admiralty representative at the meeting I gather that the main Admiralty consideration is whether the port of Lagos is required for strictly naval operational purposes or not; it appeared that as the port was required "for trading purposes only" they were not prepared to attach much importance to the matter. The question of the use of Lagos for the trans-African personnel supply route is still under consideration, and I think it would be inadvisable to tie up our request for a dredger with this project, since if the project were abandoned the Admiralty might say that the dredger was unnecessary.

A.C. Pass & Pwarr.

18th August, 1942.

I have just been informed by the Admiralty that approval has been given for the construction of this dredger, and that we may expect a letter from them in the next few days. I leave the draft on the file for record purposes, however, in case Their Lordships change their minds again.

25/8
By U. without fail on Monday morning 1
Adm's letter has not come in by sea
at or a OGRU 19.8.42

102 Admiralty M.03875/42 - 19.8.42

103 To Gov. Nigeria - tel 1233 }
104 To Resmin Accra - tel 119 } oec-24.8.42

105. Getting M.W.T. - 3297 - 22.8.42

C.D.
R 26 AUG
D 27

Send copies of 105 to Governor Nig
& Resident Min. of. inf. refre 103

- FJP 26/8 at once

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Watson 106 M.W.T. — 27.8.42
 97
 DESTROYED UNDER STATUTE 102 103
 107 Nigeria — tel 1314 — 28.8.42
 108 Army — sec — 31.8.42 23
 109 W. L. Watson — ①
 110 M.W.T. — 30.8.42
 111 Mactier — 1.9.42
 112 L. Watson — 1.9.42
 113 Bisset — "
 114 M.W.T. — 27.8.42
 115 Bisset — 1.9.42
 116
 116 To Nigeria Secret { (w/c 105) LF. 2.9.42.
 117 To Res. Min Secret
 118 To Nigeria Sav. tel. 291 - Cms - 2.9.42.
 114 M.W.T. — s/o — 2.9.42

4/10 to 30533/42
 4/10 to 30533/42

Nos. 111, 118 and 119 should be transferred to a different file. Please see whether we have any previous correspondence about these candidates for the Marine Engineers' ticket. If so, these papers should be transferred to that file. If not, please open a new file.

F.J.P

4th September, 1942.

at me

120 Bisset — 4.9.42.
 121 ~~Nigeria~~

Mr Edwards,

You shd see generally. As regards 120, -A- shd be extracted to 30583. Otherwise, I will leave it to you

FJP 7/9

121 To Bisset 8.9.42.

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111. Note

7-9-42.

24

Mr. Bissett is coming up to London in
Monday 11th. He will come see me on
Tuesday; then the CAA Admiralty
will go to Glasgow on Thursday.
Mr. Carter (CAA) has arranged for him to
see Unity in Indian 18th.

Per Mr.

A.C.S.L.

1/9 a.m.

123. B.M.S

2248/8

9-9-42

- 124. Report by Commander Bissett on Lagos dredgers. 18.9.42
- 125. From Ministry of War Transport - 16. 9. 42.
- 126. From Resident Minister - telegram No. 164A Secret 10. 9. 42.
- 127. From Ministry of War Transport - 15. 9. 42.
- 128. From Messrs. Simons & Company - 19. 9. 42.
- 129. Note on dredging requirements for Lagos - 22. 9. 42.
- 130. From Admiralty - 23. 9. 42.

I held a meeting in my room on the 22nd of
September at which were present -

Captain Bowen, Admiralty
Colonel Rolfe, War Office
Mr. Stuart, Ministry of War Transport
and Commander Bissett, Nigerian Marine.

The note at 129, which I had prepared in
consultation with Commander Bissett after his visit to
Glasgow to inspect the Mexican dredger, was discussed.
The dredger requirements for Lagos harbour were
accepted with some reserve and it was pointed out that
in many parts of the world dredging requirements were
not being fully met. This was particularly true of
some of the Persian Gulf ports at the present time.

As regards the Mexican dredger, I pointed out
that Messrs. Lobnitz, having accepted a deposit from
the Mexican Government, were unable to make any
modifications to the original specifications. This
fact, taken with the defects set out in the note at
129, make it obvious that she will never be a very
satisfactory dredger for Lagos. This was agreed.

We then discussed possible alternatives.
Commander Bissett has, at my request, approached
Messrs. Simons unofficially and I read out to the

/meeting

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meeting the letter at 128. I also added that Messrs. Simons have made considerable progress with the preparation of the specifications for this new dredger; they also have a certain number of spares for the "Robert Hughes" which could be used for the new dredger. It is, of course, for the Admiralty to say whether the construction of a new dredger by Simons would interfere with their programme and how far they could give priority for the use of the necessary material, engines, boilers etc., It was agreed, however, that the Colonial Office could make out a good case and that the Admiralty be approached with the request that instead of allowing the completion of the Mexican dredger by Lobnitz, that Simons be allowed to construct a new dredger to the original Nigerian specifications. It was subsequently arranged that Commander Bissett, who was going to Bath to interview the Admiralty Dockyard Authorities regarding the dry dock at Lagos, should also approach them privately regarding these dredger proposals and it was suggested that our official letter to the Admiralty should await the outcome of his discussion.

(As regards the Resident Minister's telegram at 126, Mr. Pedler is giving Mr. Sandford a résumé of the present position.)

A.C.R.

24. 01. 42.

- 131 Additional Report by Mr. Bissett 26. 9. 42.
 132 J. M. Carter S/O. 28. 9. 42.
 133 To Adm. W/ encl as draft. (Under cover to Capt Bowen)
 134 Capt. Bowen 1. 10. 42.
 135 Mr. Haviland W/C 132 Stamp 1. 10. 42
 136 Stuart. " "
 137 Carter " "
 138 To Resident Min. W. Africa Tel No. 244 6.10.42
 Sec
 139 To Gov. Nigeria. Tel No 1476 Sec. 6.10.42
 LF
 140 To Nigeria secret (w/c 133) LF. 8.10.42.
 141 Achumeta - Tel. sbt — 11. 10. 42
 142 To Adm. W/C '141' 14. 10. 42.
 SK

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The note at (129) shows how important it is that a new dredger for Lagos Harbour should be made available as soon as possible. William Simons and Co. can have a berth free for building such a dredger in March 1943 and get the dredger ready by January 1944. We have done all we could in official correspondence at (133) and (142) to get the Admiralty's sanction for Simons and Co. to go ahead. The Managing Director of William Simons and Co. came in to see me on Saturday and said that from his Admiralty contacts he was fairly hopeful that this sanction would be given and that he believed the matter was coming up for a decision this week. The Managing Director, however, thought it very necessary that approval should be obtained now since the Admiralty had some idea of a comprehensive dredging programme in which possibly Lagos's needs might be lost sight of. I think it would be helpful, therefore, if Mr. Macmillan could write to Captain Pilkington pressing our case on the lines of the draft herewith.

W. G. Sabben - Clerk

143. *J. Gpt. Pilkington* 27th October, 1942. *27.10.42*
 144. *J. Gpt. Pilkington* *29.10.42*
 DESTROYED UNLESS *S. Gpt. Pilkington* *30.10.42*
 146 To *J. M. Carter* *W/encs as draft.* *3/11/42.*

147. *Admiralty* *30.10.42*

148 To *Res. Min. tel 360* } *14/11/42* *7.11.42.*
 149 .. *Nig. tel 1653* }

150. *Admiralty* *9.11.42*

151. *To J. A. Alderson* *19.11.42*

152. *J. M. Carter* *19.11.42*

153. *Nigeria* *THH Sec. Secret.* *11.11.42*

154 To *Carter copy w/c 153* *10.12.42.*

155 *B.A.* *11.12.42*

156 To *Carter (155 ansd)* *22.12.42*

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30495/42. Nigeria.

154

28

Mr. Sabben-Clare. 8/1/43

Sir A. Dawe.

Mr.

Sir W. Battershill.

Mr.

Permt. U.S. of S.

Mr. G. E. J. Gent.

Parly. U.S. of S. For Mr. Sabben-Clare's sig.

Mr. G. L. M. Clauson.

Secretary of State.

Mr. C. J. Jeffries.

12 January, 1943.

DRAFT.

Dear Carter,

T. M. CARTER, ESQ.,
CROWN AGENTS.

Thank you for your letter of
(157) the 30th of December (No. W/Nigeria 9706)
about the new dredger. I enclose a copy
of the saving telegram which we have sent
to Nigeria passing on Messrs. Simons'
reply. I quite agree that we cannot go
any further into the suggestion for a
6,000 feet pipe line.

Yours sincerely,

E. E. Sabben-Clare.

FURTHER ACTION.

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30495/42. Nigeria.

C. Q.

Mr. Sabben-Clare.

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

1/1/43. — Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

No. 12 Secret.

Your saving telegram No. 744. 9
4th November.

DRAFT. SAVINGRAM.

O. A. G.

NIGERIA.

Messrs. Simons do not consider it would be possible to make provision for the new dredger to discharge through a pipe line of 6,000 feet in length without delay in delivery. The firm's opinion as expressed in a letter from them to the Crown Agents is as follows :-

Extract of letter at (157)

"Our opinionthe Dredger".

2. It seems clear from Messrs.

Simons' letter that to enable the vessel to discharge through a pipe line of 6,000 feet in length would mean altering the

lay

FURTHER ACTION.

Copy to Mr. T.M. Carter, Crown Agents with copy

draft

29

S.F.

12.1.43.

(153)

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ALL COMMUNICATIONS
TO BE ADDRESSED TO THE
CROWN AGENTS FOR THE COLONIES,
THE FOLLOWING REFERENCE AND THE
DATE OF THIS LETTER BEING QUOTED.

W/Nigeria 9706

TELEGRAMS: "CROWN LONDON".
TELEPHONE: 7730 VICTORIA.

4, MILLBANK,
LONDON, S.W.1.

30th December, 1942.

Dear Sabben-Clare,

(156) I have your letter of 22nd December regarding the suggested modifications to the dredger ordered for Nigeria. I have now received Messrs. Simons' reply to the question raised by the Governor in his Saving Telegram of 4th November which accompanied your letter of 10th November and I think I can do no better than give you the firm's opinion as indicated in their letter which is as follows :-

(154) "Our opinion after most careful consideration is that were the proposal to extend the discharging distance to be entertained, there could be no hope of maintaining the delivery date of the Dredger. To change the Machinery over so that it may pump through a longer Pipeline, a new layout would be necessary; the pumps would require to be linked up in series, and a second pumping engine installed, together with all the necessary piping and valves for series pumping, and the whole boiler installation would require to come under review.

In accordance with our instructions, we have gone ahead with the preparation of certain preliminary work, and on the strength of the preliminary Licence granted have placed provisional Orders for certain of the material required for the Machinery, namely:- Boiler Plates, Steel and Iron Castings etc. Boiler Plans have already been passed by Lloyd's, and the Main Engine Plans are complete. The General Arrangement Plan of the vessel and the lines are in an advanced state of preparation.

You will understand from this, that if we lose the benefit of the work already accomplished in this direction, there will certainly be delay in delivery.

E. E. Sabben-Clare, Esq.,
Colonial Office.

/For

157
31

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For your information we should say that it is quite possible to pump through 6,000 feet of 27" Pipeline with all the power concentrated in one place, and we have already carried out such projects and to even greater distances with the additional use of Boosting Plants, but we do not recommend pumping through 6,000 feet of Pipeline with all the pumping power installed in the Dredger, owing to the very heavy wear which would take place through having to maintain a pressure in the discharge pump of the order of 100 lb. per square inch. It would be necessary to keep on the site a mass of spare parts for continual replacement of worn pumps.

We have always looked upon these long distances without Boosters as never being entirely satisfactory, and suggest that our friends in the Colony should content themselves with a length of only 3,000 feet from the Dredger."

From the above it is clear that to provide the necessary equipment to enable the vessel to discharge through a pipe line of 6,000 ft. in length would mean altering the layout of the machinery, and piping, etc., would involve modification to the boiler installation and more or less invalidate the preliminary work which has already been carried out. This would entail considerable delay in the building of the vessel and in accordance with paragraph 2 of the Governor's Saving Telegram we do not propose to go any further into this proposal.

I shall be glad to learn that you concur. I assume that you will reply to the Governor on the lines indicated above and I propose to advise the Director of Marine of Messrs. Simons' opinion on the subject when next communicating with him.

Yours sincerely,

J. Carter

TWC/PG.

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c.o.

DRAFT AND RECORD COPY

156

33

LETTER SENT

REGISTERED No.

156
33
DATE: King Street,
London, S.W.1.

22 December, 1942.

50495/42

DRAFT

MR. ~~Sabben Clare~~

MR. *12/42*

MR. _____

Amad 157
Dear Carter,

Your letter of the 11th of December (No. 7/Nigeria 9706) about the new dredger.

If the required modifications can be carried out without delaying delivery and are not expensive please go ahead with them and have them incorporated in the specification; if you consider, on the other hand, that the extra cost is large and might possibly be queried by the Government of Nigeria, we shall have to refer the matter to the Director of Marine for decision for taking action.

Yours sincerely,

(Sgd) E.E. Sabben Clare

To

T.M. CARTER, Esq.

ENCLOSURES

FURTHER ACTION

[12583A] Wt. 47177/205 10cc. 2.42 C.N.Ld. 748
[12935C] Wt. 12138/223 20cc. 5/42 C.N.Ld. 748

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W/Nigeria 9706.

3049 155/42

Communications: e addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1. and the above reference quoted.



4, MILLBANK.
LONDON, S.W.1

34

TELEGRAMS (INLAND): "CROWN SOWEST LONDON."
(OVERSEAS): "CROWN LONDON."
TELEPHONE: ABBEV 7730.

11th December, 1942.

Dear Sabben-Clare,

I have your letter of the 10th December with the copy of saving telegram from the Governor of Nigeria regarding the new dredger, and I am taking up the points raised with the Consulting Engineers and the firm.

in Nigeria
As I think I told you, the draft specification for the vessel has been drawn up and has been sent to the Director of Marine* who is now considering it with a view to any small modifications which may be required. We have already had telegraphic communication with the Director of Marine on the subject of design.

The proposal to arrange for the dredger to pump through 6,000 ft. of pipe line instead of 600 ft. as /originally

B. Sabben-Clare Esq.,
Colonial Office,
DOWNING STREET,
S. W. 1.

TMC/GA

o 101. 71442

En.15.

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originally proposed will probably necessitate some alteration in the pumping machinery. We should, however, have the firm's views and the estimated cost within a few days.

Am I to take it that if the required modifications can be carried out without delaying the delivery of the vessel they should be proceeded with and incorporated in the specification, or should we refer the matter to the Director of Marine for decision before taking any action?

Yours sincerely,

N. Carter

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AIR MAIL.

30495/42/33

Saving.

From the Governor, Lagos.
To the Secretary of State, London.
Date : 4th November, 1942.
No. : 744 Saving [^{Secret} ~~CONFIDENTIAL~~]

RECEIVED
20 NOV 1942
O.C. MAIL

37

With reference to paragraph 5 of the letter enclosed with your Secret despatch of 8th October, I shall be grateful if Messrs. Simons may be asked whether it would be possible without postponing the date of delivery, for provision to be made in the new dredger for her to discharge through a pipe line of six thousand feet in length (as compared with six hundred feet in the case of the "Robert Hughes") without increasing the hull dimensions or reducing the hopper capacity; and if so what would be the extra cost of such provision.

30495/42/33
copy

copy to Carter

2. In making this request I have in mind ^{the} advancing years of the reclamation vessel "The Lady Thomson". If the new dredger can be so fitted as to discharge over a distance of six thousand feet it will not be necessary to consider replacing "The Lady Thomson" when her days are done. If such provision is possible but would mean postponing the date of delivery of the new vessel, then the matter would not be proceeded with now but would be borne in mind when "The Lady Clifford" is replaced at the end of the war.

GNPZX

SEA.

A
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Recd. (58)

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c.o.

DRAFT AND RECORD COPY

152

LETTER SENT

REGISTERED No.

DATE.

38

30495/42.

19th November, 1942.

DRAFT

MRSabben-Clare. 15/11/42

Dear Carter,

MR. _____

MR. _____

(146)

I have been asked by the Merchant Shipping Branch of the Admiralty to see that the plans and specifications for the new Nigeria dredger (my letter No. 30495/42 of the 3rd November refers) should be submitted by Messrs. Simons when details have been settled to:-

The Director of Merchant Shipbuilding,
Admiralty,
St. Enoch Hotel,
Glasgow, C.1.

The Admiralty will have to allot a licence number to the vessel to enable the builders to obtain material.

Yours sincerely,

To

T. M. Carter, Esq.

[12583A] W.L. 47177/205 10m. 2/42 C.N.L.A. 748

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S.1445/42 Merchant Shipping Branch,
Admiralty,
Dorland House,
Regent Street,
London, S.W.1.

9th November, 1942.

DREDGER FOR NIGERIA

Dear Edwards,

We understand that Messrs. Simons have now received an order for the above vessel, as the material in the possession of Messrs. Lobnitz was found to be unsuitable.

Will you please arrange that plans and specifications, when details have been settled between the builder and Nigeria, will be submitted by Messrs. Simons to:-

The Director of Merchant Shipbuilding,
Admiralty,
St. Enoch Hotel,
Glasgow, C.1.

Admiralty will have to allot a licence number to the vessel to enable the builders to obtain material.

Yours sincerely,

A.C.T. Edwards, Esq.,
Colonial Office.

J. A. ...

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149

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30495/48

Code Telegram

TO ACHIMOTA

TO: Resident Minister.
FROM: Secretary of State for the Colonies.

Sent 7th November, 1942. 10.00 hrs.

No. 360.

Addressed to Resident Minister, Achimota.
Repeated to Governor, Nigeria No. 1653.

(141)

Your telegram No. 267 repeated to
Governor Nigeria as saving No. 41.

Admiralty have approved construction of
new 4,000 ton dredger as replacement for
ROBERT HUGHES in lieu of Mexican dredger.

Copies sent to:-

- War Cabinet Offices - Mr. E.A. Armstrong.
- War Office (Tn.1(a)) - Major D. Haviland.
- Crown Agents - Mr. T.M. Carter.
- Min. of War Transport - Mr. H.St.C. Stuart.

Reference:-

CO 583/261/30495

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Schullan 6/11 at
Recd Tel Sec 7/11
Code tel.

30495 42

Coded sent 10.00 hrs 7/11/42
148/149

-7 NOV 1942
10 7-

Addressed Resmin Accra No 360
Repeated Governor Nigeria No 1653

Resident Minister
Accra (141)
Acting
Gov. Nigeria

Your telegram No. 267 repeated
to Governor Nigeria as saving
No. 41.

Admiralty have approved
construction of new 4000
ton dredger as replacement
for Robert Hughes in lieu
of Mexican dredger.

Capo/

Secer.

Copies to
Mr Armstrong - WCO
Mr H. St. C. Stuart - WCO
Mr Lander - CA
Mr H. St. C. Stuart - WCO
Recive. file to Mr Schullan - Accra

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Any further communication should be addressed to—

The Secretary of the Admiralty,
London, S.W.1.

Admiralty, S.W.1. ~~###~~
147

quoting "M.012811/42" - 30th October, 1942.

on the outside of the envelope as well as in the text.

31 OCT 1942

43

Sir,

ADM. REG. 133

With reference to the Secretary of State's letter 30495/42 of the 30th September I am commanded by My Lords Commissioners of the Admiralty to say that in view of the considerations advanced they have approved that a new dredger should be built for the Nigerian Government by Messrs. Simons as proposed in paragraph 6 of the letter under reference, and that the necessary arrangements to give effect to this decision are being put in hand.

2. A copy of this letter is being sent to the War Office, Ministry of War Transport and the Crown Agents for the Colonies.

I am, Sir,
Your obedient Servant,

M. Hillier

The Under Secretary of State,
Colonial Office,
S.W.1.

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148
M. Sabben - Clare 2/11/42.

30495/42.

44

3rd
2nd November, 1942.

Dear Carter,

I enclose for your information ~~291042~~ ~~301042~~ copies of correspondence between Captain Pilkington and Mr. Harold Macmillan regarding the new dredger for Lagos Harbour. You will see that the Admiralty have now given their approval for the building of this dredger. Your last letter on the subject was that of the 28th September (No. W/Nigeria 9706) to Talbot Edwards from whom I have now taken over.

We have not yet received an official letter from the Admiralty in answer to our letter of the 1st October, of which you were sent a copy, but I understand from Captain Bowen that it has already been despatched. I will send you a copy of this official confirmation that the Admiralty have approved the new dredger as soon as I receive it.

Yours sincerely,

Sd.

T.M. Carter, Esq.

E. E. Sabben. Clare

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144

45

29th October, 1942.

My Dear Mac Millan

(143)

Thank you for your letter of October 27th about the new dredger for Lagos Harbour.

I mentioned the matter to the Controller and you will be pleased to hear that approval has now been given to build the dredger.

Robert Millar

The Right Hon. H. H. Macmillan, M.P.,
Colonial Office,
Downing Street,
S.W.1.

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9/11/42
C.O.

143

Mr. Sabben-Clare *27/10/42.*

Mr.

Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dave.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Qto. for Mr. Macmillan's sig.

Downing Street,

27th October, 1942.

Hand 144

Dear Pilkington,

27/10

We are most anxious to

obtain your sanction for the

building of a new dredger to

serve the needs of ~~the~~ Lagos

Harbour which is ^{*in danger of*} ~~rapid deterioration.~~

~~order~~ We have already stated

our case in two official letters

dated the 1st and 14th of

October (our file number is

30495/42) but so far have not had

an answer. I understand,

however, that the matter is

coming up for decision before

the 3rd Sea Lord this week, and

this is just a line to say that

we hope our application, which

has the strongest support from

Lord Swinton as well as the

authorities

DRAFT.

Captain R.A. Pilkington, M.C., M.P.,

Admiralty,

S.W.1.

Now I am for

FURTHER ACTION.

if you can help

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authorities in Nigeria, will receive the
most sympathetic consideration: we shall be

under a deep debt of gratitude
to you which we shall strive
to repay.

Do help us if you
can
Yours,

HERBERT ...



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CO.

DRAFT AND RECORD COPY

C. D.

R 14 OCT
D 14/10/42

REGISTERED No.

30495/42

LETTER SENT

DATE

14. 10. 42

48

DRAFT

MR. Miss Lawrence 13/10
MR. Edwards 13/10
MR.

Downing Street,
S.W.1.

14 October 1942.

Sir,

I am etc. to refer to the letter
(133) from this Department No. 30495/42 of
the 1st. of October regarding the
construction ^{of a dredger} for the Nigerian
Government ~~of the dredges on order~~
~~for the Mexican Government~~, and
to enclose, for the information of
the Lords Commissioners of the
Admiralty, a copy of telegram
No. 267 from the Resident Minister
in which ^{his function} he strongly supports ^{very strongly}
the application of this
Department for ~~their~~ ^{their} approval

ENCLOSURES

Copy of 141

FURTHER ACTION

To
The Secretary,
The Admiralty.

Reference:-

CO 583/261/30495

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(as a replacement for the "Robert Hughes")

for
of the construction of the dredger ^{a 4,000 ton} 49
will be observed that the Resident
Minister is of the opinion that,
unless this is undertaken, the position
at Lagos will be most critical.

I am etc.

Sd.

O. G. R. Williams

[Faint, mostly illegible handwritten text, possibly bleed-through from the reverse side of the page.]

Reference:-

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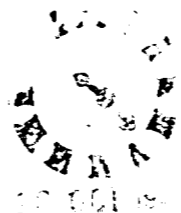
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30495/42
441.

50

Cypher Telegram
(C.T.P.)

Received
in
Register



FROM ACHIMOTA

FROM: Resident Minister.
TO: Secretary of State for the Colonies.

D. 11th October, 1942.
R. 12th " " 02.00 hrs.

No. 267

Repeated Saving to Governor Nigeria
No. 41.

Your telegram No. 244. *Ref. 139.*

Dredgers for Lagos.

Wish very strongly to support
application made to Admiralty for approval to
construct 4,000 ton dredger as replacement
for ROBERT HUGHES. Unless this is undertaken
position at Lagos will be most critical.

Copies sent to:-

War Cabinet Offices - Mr. E.A. Armstrong.

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CO 583/261/30495

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30495/42
138
Completed
Recd. 51
16.15
to 10.42 a.m. W.T.
Minister No 244/Secr.

C. O.

Mr. Edwards 6/10 a.m.

Mr.

Mr.

Sir A. Burns.

Mr. G. L. M. Clouston.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Partly. U.S. of S.

Secretary of State.

J14
DRAFT. Cypher Telegram.

Resident Minister
Accra.

Addressed to Resident Minister No 244/Secr.
Referred to Governor Nigeria No 1476/Secr.

(126) Dredgers for Lagos. Your telegram No 164A.

Regret it will not be possible to release CORONATION.

2. As regards Mexican dredger BISSET has now inspected.

It appears that in many respects she will NOT be satisfactory for Lagos.

Application has therefore been made to Admiralty for approval of construction of 4,000 ton dredger as replacement for ROBERT HUGHES in lieu of Mexican dredger.

It is estimated that this could be completed in approximately same time as Mexican.

Secr.

C. D.
OCT 1942

FURTHER ACTION.

copy of 133 to
Governor Nigeria 1/6
by this telegram.

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30495/112. nry.

134

[11932] W.L. 32122/180 9m. 10/41 C.N.L.D. 743
[12680B] W.L. 49716/211 10m. 3,42 C.N.L.D. 748

30SEP
C.O. 30-

52

Mr. Edwards.

30.9.42. 1/2

Sir A. Dawe.

Mr.

Sir J. Shuckburgh. Downing Street,

Mr.

Permt. U.S. of S. Oct 1, 1942.

Sir W. Battershill.

Parly. U.S. of S.

Mr. G. L. M. Clauson.

Secretary of State.

Mr. C. J. Jeffries.

For Mr. Edwards signature.

SK

DRAFT.

CAPTAIN BOWEN,

C. B. 1.

ADMIRALTY.

Dear Bowen,

Herewith our official letter about the dredger. When Bisset discussed this matter with the Admiralty Authorities at Bath they asked ^{how} for our official letter ^{on the subject matter} to be passed to the Hydrographer and to the D.O.D. (F) ^(? in order) before it goes to the Director of contract work. If you see no objection, I should be grateful if you would arrange for this to be done.

M. S.

Sd.

A. C. Talbot Edwards

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C. D.
D

30495/42.

133

C. O.

53

Mr. Edwards. 30.9.42.

Mr. Williams 30/9

Mr.

Sir W. Battershill.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Downing Street,

September, 1942.

Oct. 1

Handwritten signature/initials

Handwritten signature

Sir,

DRAFT

THE SECRETARY,
ADMIRALTY.

(102)

I am etc., to refer to Admiralty letter No. M03875/42 of the 19th of August, regarding the construction for the Nigerian Government of the dredger on order for the Mexican Government, and to submit the following information for the consideration of the Lords Commissioners of the Admiralty.

2. On the Secretary of State's instructions, Commander Bisset, Principal Engineer, Nigerian Marine, has recently visited Messrs. Lobnitz and Company Limited, and inspected and reported on the parts of the dredger at present lying in their yard. The material points in Commander Bisset's report are as follows:

(a) much of the hull plating, frames, beams etc., has been exposed to the weather for some four years and is seriously corroded; Commander Bisset has expressed doubt as to whether it should in fact be used in the construction of a new vessel;

(b) the engines are of 900 horse power which is considered low for efficient and safe working in the currents of Lagos harbour (the "Lady Clifford" which is only slightly larger than the Mexican dredger and carries a similar ^{crew} cargo has /engines

Encl.
Dredger requirements for Lagos Harbour Page 129 excluding details of Mexican dredger.

copy w/ encl. to Nigeria (140)

FURTHER ACTION.

Copies to War Office,
Major Haviland. T.N. A.
Ministry of War Transport
Mr. Stewart.
Crown Agents. Mr. Carter.

Envelope to be marked
outside M03875/42.

Rec'd to inform Nigeria
a Re. Min.

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engines of 2,400 horse power);

(c) the Mexican dredger has 20" pumping equipment, which will render her a most costly and uneconomical dredger for pumping spoil into the "Lady Thompson" which is fitted with 27" discharge pipes (the low speed and small capacity of the Mexican dredger make discharge at sea most undesirable);

(d) the Mexican dredger burns oil fuel and in view of the serious difficulty being experienced in the shipment of oil fuel to West Africa, it would have been of great advantage if she could have been converted to use local coal; ^{it} is, however, understood to be impracticable.

3. It would appear that Messrs. Lobnitz are under contract to complete the dredger to the specification of the Mexican Government and have in fact received a substantial cash deposit on account; they are, therefore, not prepared to make any alteration to design unless relieved of all responsibility to the Mexican Government. It is, however, open to doubt whether any material alteration to the design, such as would render her more suitable for use in Lagos harbour, is in fact practicable, even if Messrs Lobnitz could be relieved of their obligation to the Mexican Government.

4. The dredging requirements of Lagos harbour have recently been under review and the attached schedule shows that even with the provision of the dredger "Patunga" from the Middle East, and the Mexican dredger, it will only be possible to remove 11,400 tons of spoil as against the estimated requirement of 19,000 tons per day. It will thus be necessary to obtain ^{some} further reinforcements of the dredging craft at Lagos and enquiries ^{to the} so far made have been unsuccessful. The importance of keeping open the approaches to Lagos cannot be over emphasized; apart from the large quantity of vital raw materials (tin, rubber, oil seeds etc.,) which are at present being exported from Lagos, the harbour is used for docking of corvettes, trawlers and other admiralty ships. Any further deterioration of the channel would,

/therefore

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therefore, not only ^{seriously} interfere with the export of essential raw materials but would render the use of the port impracticable for cruisers and would prevent the docking of corvettes, mine-sweepers, trawlers etc., which are at present being sent there.

5. In view of the circumstances outlined above, Lord Cranborne has seriously considered whether the construction of the Mexican dredger for use at Lagos is in effect the most economical use of manpower, time and material involved and whether some alternative is in fact practicable, (e.g. the construction ab initio of a larger dredger which would completely fulfil the requirements of the Nigerian Government.) A semi-official enquiry has, therefore, been made of Messrs. William Simons and Company Limited, the firm which constructed the dredger "Robert Hughes" and which it was originally intended should be invited to construct a new dredger of 4,000 tons hopper capacity as replacement for the "Robert Hughes". Messrs. Simons have replied that they could find a suitable berth for a dredger without interfering with the present Admiralty programme; they could arrange to have this berth free by March, 1943. The berth would be occupied for a period of ten months and the vessel completed, it is estimated, by January, 1944. Messrs. Simons have in fact ~~most~~ completed the specifications for this new dredger and they have a large number of spare parts for the "Robert Hughes" which

/could

[N.B. These have been prepared by
Consulting Engineer - Civil Agents.]

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could be used in a new dredger. In this connection Their Lordships will recollect that the time estimated for the completion of the Mexican dredger was twelve months from the date on which the berth became available.

6. The considerations set out above were examined at a meeting at the Colonial Office on the 22nd of September at which representatives of the Admiralty, the War Office and the Ministry of War Transport were present. It was agreed that in all the circumstances Their Lordships should be asked to consider allowing Messrs. Simons to construct a 4,000 ton dredger in lieu of the completion of the Mexican dredger by Messrs. Lobnitz, since this would be a more economical use of labour and material and would in effect form a complete and effective solution to the dredging problems of Lagos harbour. In making this recommendation, the meeting took into consideration the serious position regarding the shortage of dredging craft in other spheres of war besides Lagos.

7. On the information at his disposal Lord Cranborne considers that an overriding case has been made out for the fulfilment of this recommendation and he trusts that it will receive Their Lordships earnest consideration and final approval.

8. I am to ask that as early a decision as possible may be made in this matter since a communication has recently been received from Messrs. Lobnitz stating that if work is to be begun on the Mexican dredger in December, it is essential that a decision should be made before the middle of October.

9. A copy of this letter is being sent to the War Office, the Ministry of War Transport and the Crown Agents for the Colonies.

I am etc.,

[Signature]
 Sd.
 Talbot Edwards

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Dredging Requirements for Lagos Harbour.

57

The requirements for ordinary peace time maintenance without improving the Harbour was 11,000 tons per day. Allowing for steaming to dredging site, mooring, dredging, unmooring, steaming to the Lady Thompson or out to sea, the dredging done can be expressed as follows:-

Robert Hughes (hopper capacity 2,500) 2½ loads per day	= 6,250
Lady Clifford (hopper capacity 1,800) 2 loads per day	= <u>3,600</u>
Total	<u>9,850</u>

Since the loss of the Robert Hughes, deterioration has progressed to such an extent that the Governor has reported that 5,000,000 tons of spoil annually must be removed, or on a basis of 260 days available per annum this means 19,000 tons per day. With the Patunga and the Mexican dredger the dredging done would be as follows:-

Lady Clifford (1,800) 2 loads per day	= 3,600
Patunga (2,000) 2½ loads per day	= 5,000
Mexican (1,400) 2 loads per day	= 2,800
Total	<u>11,400</u>

It will thus be seen that even with the provision of the Patunga and the Mexican dredger it will not be possible to make up any of the deterioration which is essential if the port of Lagos is to be kept open.

It has already been explained that the Lady Clifford with only two out of three boilers working is liable to break down at short notice. She has reached the end of her economic life, and even with the provision of the Mexican dredger and the Patunga any mishap to the Lady Clifford would render it impossible to maintain the port.

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W/Nigeria 9706

132
58

Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above reference quoted.



4, MILLBANK,
LONDON, S.W.1

TELEGRAMS { IRELAND: "CROWN SOUTHWEST LONDON."
OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

28th September, 1942.

Dear Edwards,

With reference to the meeting held last Tuesday regarding the dredging requirements for Lagos Harbour, you may be interested to read the attached copy of a letter dated 25th September, 1942, from Messrs. Lobnitz & Co. Ltd. In our telephone conversation last Wednesday Mr. Low was most emphatic on the requirement that in the event of the Mexican Dredger being proceeded with it is essential that a decision should be made before the middle of October if the vessel is to be laid down in December of this year.

Yours sincerely,

A.C. Talbot

A.C. Talbot Edwards, Esq.,
COLONIAL OFFICE,
Downing Street,
S.W.1.

TMC/BS
O 101. -72/42.

En. 15

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COPY OF LETTER FROM:-

Lobnitz & Co.Ltd., RENFREW, SCOTLAND.

To:- T.M. Carter, Esq.,
Crown Agents for the Colonies.Dated:- 25th September, 1942.Ref:- No.966

Dear Mr. Carter,

With reference to our telephone conversation on Wednesday, I confirm that the berth on which we could place the Mexican Dredger will fall vacant in December of this year. If this vessel has to be laid down at that date, it is absolutely essential that a settlement regarding the work should be made at a very early date, preferably before the middle of October.

You will realise there is a substantial amount of work in preparing all the parts and pieces for laying the vessel down, and proceeding rapidly with the building. If a decision on this matter cannot be made before the middle of October, the next berth on which this dredger could be laid will not become vacant until May, 1943, which of course will represent a very substantial delay in ultimate delivery.

I understand that the result of your meeting this week was to go forward to Admiralty on the basis of building a new vessel to the Crown Agents' requirements. I indicated to Mr. Bisset that if this proposal came forward, the least building time possible would be eighteen months; but that this would probably be nearer two years from the date of laying the keel. So far as we are concerned the first berth on which such a vessel could go would be our No.3 Berth, falling vacant in May next year, but it is extremely unlikely that it would be possible for us to have the preliminary work far enough forward to lay down the keel at that date, and assuming this was the case, the most likely date of laying down would be September, 1943, when the next suitable berth becomes available. This latter date, I should fancy, would not be acceptable to you; this it would appear that if Admiralty finally approves the allocation of a berth for this new vessel, the order would require to go elsewhere.

I think the foregoing outlines our position and will prevent any misunderstandings.

Yours sincerely,

(Signed) D.W. Low.

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additional report on the building of a dredge
for Capt. following visits to Kenfrew, No 131
Admiralty, London & the Admiralty, Bath.

I travelled to Kenfrew on Thursday night, 60
Sept. 17th 1942, reaching Glasgow at 7.40 am.
Friday. I met several senior officials at
Messrs. Robb's works at 11 am. and made
myself acquainted with the specification
of the Mexican dredge, the degree of progress
made on it, the condition of the material &
the possibility of having alterations made to
suit the requirements of Capt's harbour.

2. I learned that it is considered (a) that the
contract be laid down in January 1943 &
completed about the end of December 1943;
(b) that Robb's are under contract to complete
the specification of the Mexican Government
have received a substantial deposit
in cash from that Government; (c) that
Robb's are not prepared to make any
alteration to the design unless relieved
of all responsibility to the Mexican

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Government (also has small things that could be re-modified to the requirements of the Mexican Government after Nigeria had finished with the vessel); (d) that Roberts would prefer that the vessel be chartered by Nigeria from the Mexicans and not purchased. 61

3. On examining the material in Roberts' yard I found that much of the hull plating, frames, beams, etc. has been exposed to the weather for some 4 years or is seriously corroded. I could not agree to its use in a ship built for Nigeria.

4. The vessel is designed with 1400 ton hopper capacity. She carries a crew of similar size to Lady Clifford but she is of only a little smaller dimensions than the vessel but has only 900 horsepower main engine as compared with Lady Clifford's 2400 horsepower. She has 20 inch diameter equipment or can, Penetration pump 1100 tons of oil into her hopper or aboard for

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low is compared with 2400 tons by
Lady Clifford. 62
5. Taking into consideration the facts in
paragraphs 2, 3 & 4 above, and bearing in
mind the statement made by the Governor
of Nigeria that 5,000,000 tons per annum
must be dredged for some years hence,
it was evident that the two dredges
could only serve as a very inefficient
and costly stop gap and, even with
"Lady Clifford" & "Pateranger", would fall far
short of this requirement. I, therefore, went
into the question of building the 4000 ton
replacement for "Robert Hynes" for which
Nigeria has asked. Estimates say they
would require at least 18 months to build
but that she is really too big for the
yard.

6. Accordingly called on Messrs. Simon &
Co. Ltd. the builders of "Robert Hynes"
and found that the plans for the larger craft
are well advanced; that they consider they
could, without interference with the present

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Admiralty programme, by her down in ⁴
March 1943, and, if allowed to commence
the machinery (the largest part in any dredger)
now, could complete her in January, 1944.

7. I discussed a number of points in the
design with Messrs. Simons, making it
clear, however, that I could offer no hope
of the vessel being constructed in the near
future. 63

8. After a further discussion, on Sunday,
Sept. 20th, with Messrs. Roberts, without,
however, disclosing to them that I had visited
Messrs. Simons. I returned to London.

9. On Tuesday, Sept. 22nd I attended
a conference at the Colonial Office at which
the Admiralty, War Office, Ministry of
Shipping & Crown Agents for the Colonies were
represented, and answered questions
as to the determination in Hong Harbour,
the need for dredgers, etc., and I gathered
that the meeting considered that the work

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ten dredges shared to build at once. ⁵
 10. Later I was able to discuss the
 matter with the Director of Dredging and the
 admiral who advised that I should
 consult the Director of Contract Work at ⁶⁴
 Port. I met this officer at Port on
 Thursday Sept. 24th. He informed me that
 he would feel obliged to oppose the construction
 of the large dredge in Simon's yard on the
 ground of interference with the construction
 of armed vessels. I pointed out that
 these latter (corvettes, trollers, etc.) would
 be most seriously handicapped in
 operation if they could not be docked
 in ports due to the deterioration of its
 channels. He, of course, does not know
 the whole facts of the case as regards the
 use of the dock etc. and he may have
 thought that I was overstating my
 case in my efforts to obtain the
 large dredge, although he was too

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130

M.S. Branch,
Dorland House,
Regent Street,
London, S.W.1.

66

23rd September, 1942.

M.S.284/42

Dear Edwards,

Duggan has sent me a copy of his letter to you of the 16th September on the subject of the dredger begun by Lobnitz for the Mexican Government and now to be completed for Nigeria.

I take it that you will wish Admiralty to progress this vessel when you have cleared up any difficulties ~~which~~ there may be in transferring the order from Mexico to Nigeria.

The Admiralty Merchant Shipbuilding Department will also want to vet the specifications, when all the details have been settled between Lobnitz and Nigeria's experts, to ensure that due economy in materials in short supply will be observed. I will be glad if you will let me know when the stage is reached at which we should get in touch with the builders to discuss details with them and to assist them in making as early a delivery as is possible.

Yours sincerely,

J. A. Alderson

A.C.T. Edwards, Esq.,
Colonial Office,
Downing Street, S.W.1.

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Dredging Requirements for Lagos Harbour.

129

67

The requirements for ordinary peace time maintenance without improving the Harbour was 11,000 tons per day. Allowing for steaming to dredging site, mooring, dredging, unmooring, steaming to the Lady Thompson or out to sea, the dredging done can be expressed as follows:-

Robert Hughes (hopper capacity 2,500) 2½ loads per day	=	6,250
Lady Clifford (hopper capacity 1,800) 2 loads per day	=	3,600
		<hr/>
Total		9,850

52 Sundays
13 Wednesdays
40 for dredging

Since the loss of the Robert Hughes, deterioration has progressed to such an extent that the Governor has reported that 5,000,000 tons of spoil annually must be removed, or on a basis of 260 days available per annum this means 19,000 tons per day. With the Patunga and the Mexican dredger the dredging done would be as follows:-

Lady Clifford (1,800) 2 loads per day	=	3,600
Patunga (2,000) 2½ loads per day	=	5,000
Mexican (1,400) 2 loads per day	=	2,800
		<hr/>
Total		11,400

It will thus be seen that even with the provision of the Patunga and the Mexican dredger it will not be possible to make up any of the deterioration which is essential if the port of Lagos is to be kept open.

It has already been explained that the Lady Clifford with only two out of three boilers working is liable to break down at short notice. She has reached the end of her economic life, and even with the provision of the Mexican dredger and the Patunga any mishap to the Lady Clifford would render it impossible to maintain the port.

Details of Mexican Dredger.

(a) Her 900 horse power is much too low for efficient and safe working in the currents of Lagos Harbour. The Lady Clifford is 2,400 horse power.

(b) Her 20 inch ^{pumping} dredger equipment will render her a most costly and uneconomical dredger for work with the Lady Thompson.

(c) Her low speed and small capacity make discharge at sea most undesirable.

(d) She burns oil fuel (a very rough estimate of 3,000 tons per annum) and in view of the serious difficulty being experienced in the shipment of oil to West Africa, it would have been of great advantage if she could have been converted to use local coal. This, however, is impracticable.

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WM SIMONS & COMPANY
LIMITED

128

68

Engineers, Shipbuilders and Dredger Builders

TELEPHONES:
GLASGOW CENTRAL 0247-8
RENFREW 2315-0
LONDON ABBEY 2473

TELEGRAMS:
SIMONS - RENFREW
SIMONISM - LONDON

RENFREW
NEAR GLASGOW

LONDON OFFICE:
83, VICTORIA STREET, S.W.1

CODES:
SCOTT'S 102ND EDITION
A.L.A.B.C. 57 & 62 EDITION
BENTLEY'S & BENTLEY'S SECOND

19th Sept. 1942.

YOUR REFERENCE

OUR REFERENCE

99.

Commander Bissett,
LONDON.

Dear Sir,

With reference to your visit here to-day, we confirm informing you that we could find a suitable berth for your proposed New Dredger without interfering with our present Admiralty programme. This berth we could arrange to have free at March 1943. The berth would be occupied by the proposed New Dredger for a period of 10 months, and the vessel completed, we should expect, by January 1944.

Yours faithfully,

FOR WM. SIMONS & CO. LTD.

A. Davidson
MANAGING DIRECTOR

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Telex
Telegrams: (Shipping) "SHIPMINDER, WIRE, LONDON"
(Inland Transport) "TRANSMINBY, WIRE, LONDON"
Telephone: ABBEY 7711

MINISTRY OF WAR TRANSPORT, 127

BERKELEY SQUARE HOUSE,
BERKELEY SQUARE,
LONDON, W.1.

15th September, 1942

Our Reference _____

Your Reference _____



SECRET

69

Dear Edwards,

I refer to telegram No. 163 from the Resident Minister, W.A to the Secretary of State for the Colonies dated 10th September, 1942, suggesting that the dredger "Coronation" may be released from Liverpool for service at Lagos. I discussed this matter with the Chairman of the Co-ordinating Dredging Committee, and it is felt that, as it is necessary to retain all dredgers in this country for operational purposes, it would not be expedient to release the "Coronation".

I take it the Resident Minister has been advised that the Admiralty have allotted the dredger which was being built for the Mexican Government to Lagos.

Yours sincerely,

H. St Clair Stuart

(H. ST CLAIR STUART Ext. 3219)
Port and Transit Control

A.C. Talbot Edwards Esq.,
Colonial Office,
Downing Street.
S.W.1.

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Burrell 30495/1/57 Sept/42 70
COPY FOR REGISTRATION 126

AMENDED COPY ('A' inserted)
Cypher Telegram
(C.T.P.)

Received
in
Registry



FROM ACHIMOTA

FROM: Resident Minister.
TO: Secretary of State for the Colonies.

D. 10th September, 1942.
R. 11th " " 04.00 hrs.

No. 164^A Secret.

Addressed to the S. of S.
Repeated to the Governor of Nigeria by
savingram No. 18.

Dredgers for Lagos.

PATUNGA at Suez satisfactory, and hope
that she will sail for Lagos in October.

2. With PATUNGA, Lagos still below safety level.
Another dredger therefore necessary. As Liverpool
would have been able to spare LEVIATHAN, would it
be possible for them to release CORONATION, gross
tonnage 3,000 tons instead.

Copies sent to:-

War Cabinet Offices
War Office (T.N.5.)
Ministry of War Transport
Admiralty (O.B.1.)
(Mil. Branch)
Crown Agents

- Mr. E.A. Armstrong.
- Col. J.A.S. Rolfe.
- Mr. J.St.C. Stuart.
- Capt. G.P. Bowen.
- Mr. S. Gilmour.
- Mr. W.L. Watson.

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TELEX,
Telegrams : (Shipping) " SHIPMINDER, WIRE, LONDON "
(Inland Transport) " TRANSMINRY, WIRE, LONDON "
Telephone : ABBY 7111

MINISTRY OF WAR TRANSPORT,

BERKELEY SQUARE HOUSE,
BERKELEY SQUARE,
LONDON, W.1.

Our Reference M.4625/42.

Your Reference 30495/42



16th September, 1942.

Dear Edwards,

As some uncertainty exists here, and at the Admiralty, with reference to the dredger being built at Messrs. Lobnitz originally for the Mexican Government and now, it is understood, being completed for the Government of Nigeria, the Ministry would be glad of enlightenment on a few points:

- (a) Does the Colonial Office expect this Ministry or the Admiralty to take any action with the builders in the matter; and, if so, of what nature?
- (b) Is your representative going to settle the technical details with Lobnitz regarding any special requirements which Nigeria may need?
- (c) Will the Colonial Office straighten out any possible financial tangle between Lobnitz and the Mexican Government? It may be that this may require the invocation of the Defence Regulations.

Yours sincerely,

A.C.T. Edwards Esq.,

71

125

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88

5. I visited Messrs. W. Simons and Company's London Office and obtained particulars of "Petunga" from which it would appear that she is very suitable as a replacement for "Robert Hughes" and will be able to pump her spoil ashore through the existing pipe line at Anaps or in conjunction with "Lady Thomson". She will moreover be an efficient Dredger either for bar work or for cleaning up and widening harbour channels.

Productive

6. While in Messrs. Simons' Office, I took the opportunity to ask their London Representative, Mr. MacMurray, what the position would be in regard to having the 4,000 ton Dredger built and was informed, with Mr. MacMurray's permission to report the matter officially that the drawings were well advanced, that their machinery shops at Renfrew have considerably greater prospective capacity than their shipbuilding branch and that if permitted to commence the construction of the machinery now they could complete the ship in sixteen months provided a building berth could be allocated for her in due course.

7. As regards the Mexican Dredger,

- (a) Her capacity is very much less than we require (See 122 in file 30495).
- (b) She is designed, I understand, for twenty inch suction and discharge pipes and would therefore be very inefficient if used for land reclamation either in connection with "Lady Thomson" with her twenty-seven inch system or by herself. She would probably have to take all her spoil out to sea for disposal (it will be necessary for her to go at least five miles to sea).
- (c) She is designed to burn oil fuel and the Governor of Nigeria has agreed to this under the circumstances since it would appear to be impracticable to convert her to coal burning. This does not alter the fact that oil fuel has to be brought across the Atlantic to Lagos for her use, whereas coal is available locally and should be used if possible. I propose to go more fully into the question of possible conversion to coal burning when I meet Mr. Lobnitz in Renfrew.
- (d) It appears that she cannot be commenced before next January and that the builders will require twelve months from then to construct her. It is not quite clear if the twelve months for which they ask is the time of occupation of the building berth allowed by the Admiralty, but in any case the vessel will be fifteen months from now before she is completed.
- (e) The parts already prepared have been "lying around the yard" (to quote Messrs. Lobnitz' letter of 23.7.42.) probably for nearly four years and it will be surprising if they have not deteriorated in that time.

8. I understand that this vessel was one of two ordered by the Mexican Government before 1939. One it would appear, was delivered, but there was some financial difficulty and Messrs. Lobnitz for this reason suspended construction of the second. They have apparently been left with a white elephant of which they are anxious to dispose.

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9. Endeavouring to be completely fair to all parties therefore, I am forced to the conclusion that even at this late hour the construction of a 4,000 ton Dredger should be undertaken. I shall, however, be more completely sure of my ground after my visit to Messrs. Lobnitz.

W. L. ...

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9. Endeavouring to be completely fair to all parties therefore, I am forced to the conclusion that even at this late hour the construction of a 4,000 ton Dredger should be undertaken. I shall, however, be more completely sure of my ground after my visit to Messrs. Lobnitz.

W. S. ...

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75

SECRET

TELEGRAM

T.H.I. 2248/8.

IN.

From: British Merchant Shipping
Mission, Washington.
via Sparks, New York.

Date: 9.9.42.
Recd: 5.a.m.

To : Shipminder, London.

AMST 3070.

?
Your MISTA 3297 WSA after investigating now advise that there are no self propelled hopper dredgers either bucket or suction type in the United States there are a number of non-self propelled bucket and suction dredgers which might be made available for overseas service if they could be towed to destination which they consider a most hazardous operation. If you feel that difficulty with non-self propelled craft could be overcome please give us some indication of size craft required and any other relevant factors and we shall raise matter again with WSA.

Mr. A.C.T. Edwards (C.C.)	Mr. W.J. Dorrell.	The Minister.
Capt. G.P. Bowen (Admy.)	Mr. F.A. Griffiths	Mr. Noel-Baker.
Mr. W.H. Baker (STN. 4B)	Mr. P.F. Rogers.	Sir C. Hurcomb.
P (0)(3) Action.	Mr. G.C. Duggan.	Sir V. Thomson.
Miss A.N. Simon (2).	Mr. Hasler (C.C.O).	Sir J. Foley.
Brig. Williams (War Office) E & I.A. (3) (Rm. 5085)	Mr. D.D. Maclean (F.O)	Sir E. Monisty.
Maj. Henderson (M. 91.W.O)		Mr. T.G. Jenkins.
	W.T.R. (4).	Mr. W.G. Hynard.

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Charges to pay s. d.

RECEIVED
at Central Telegraph
Office, E.C.1

POST OFFICE
TELEGRAM

No. FO 883
OFFICE STAMP
WHITETALL
SP 9
42
FOREIGN OFFICE

Prefix - Time handed in. Office of Origin and Service Instructions. Words.

4/53 72

From 1210 372 4.22 WOOLACOMBE 17 To 1 76

TALBOT EDWARDS COLONIAL OFFICE LONDON =

LETTER RECEIVED COULD YOU PLEASE TELEPHONE ME
WOOLACOMBE 42 TOMORROW MORNING = BISSET

23697 W. 4951/P. 276 75,000 Paid 2/42-MIC-T. 51-4387

+ CT 42 of doubtful words telephone "TELEGRAMS ENQUIRY" or call, with this form
other enquiries should be accompanied by this form and, if possible, the envelope

B or C
C

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CO.

DRAFT AND RECORD COPY

121

78

REGISTERED No.

LETTER SENT
819

Downing Street DATE S.W.1.
8th September, 1942.

DRAFT 30495/42.

MR. Edwards. 819 b
MR. _____
MR. _____ Dear Bisset,

I am sorry I missed you when you called at the office. I am now dealing with the question of Nigerian Dredgers about which you wrote to Ledler on the 4th of September.

ENCLOSURES
New 2/20/42

The Crown Agents are arranging for you to see Messrs. Lobnitz in Glasgow on the morning of Wednesday, the 16th of September, and I think it will probably be better for you to meet representatives of the various Departments here after your visit to Glasgow.

I am not certain by what route you will travel to Glasgow, but if you come via London, come in and see me on your way. We can then arrange the time and date for our meeting on your return.

Yours sincerely,

A.C.T.

FURTHER ACTION

Copy to Mr. W.L. Watson, Crown Agents.

To

W.D. BISSET, Esq.
HOZIKOT
WCOLACOMBE,
DEVON.

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Therefore, it would appear that I should call
to your office on the day before the meeting to
allow me time to absorb the details & consider
their suitability or otherwise for use in Lagos.

In regard to the craft I found in America, I
collected all the papers in connection with them
which had been covered in Trinidad and despatched
by Devonshire address from there to avoid
complications at various frontiers which I had
to cross. These papers have not yet arrived.
I can, however, remember much of the matter
contained in them & may be able to assist
the committee in regard to the various vessels.

I shall be ready to come to London when called
upon at any time after the end of this week.
As my wife proposes to accompany me I shall
be grateful for two or three days notice. I shall
also be glad to know if you wish me to proceed
from London to Lagos or if there will be an interval
between my visit to London & my journey to Lagos.

I quite understand the position in regard to the
hobnail dredges as made clear by the Admiralty.
It is probably fortunate that so little progress has been
made with the actual erection as there is likely to be
less difficulty in arranging for any essential
alterations required for her service in the
helps.

Yours sincerely,

W. B. Russell.

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30495.

Aug 116

Downing Street,

1st September, 1942

115

Dear Bisset,

81

I have heard this morning from the Admiralty that when you come to London they would be very glad if you would call on Captain Schofield of the Trade Division of the Admiralty at Whitehall. The Admiralty would not then propose to send a representative to the meeting which is to be arranged for you in the Colonial Office.

The Admiralty are anxious that I should make it clear to you in connection with the Lobnitz dredger that although the parts are all at the dockyard they are lying about and the keel of the vessel is not at present actually on the stocks.

I am sending a copy of this letter to Watson at the Crown Agents.

EP

W. D. BISSET, ESQ.

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SECRET

SECRET
MESSAGE

OUT

114

ADDRESSED. DONALDSON, ACCRA.
FROM. MINISTRY OF WAR TRANSPORT.

DATE 27/8/42.
DEST: 2025.

82

MAST 15.

- (1) WE HAVE ASKED B.H.S.M. IN OUR MASTA 3297 TO APPROACH U.S. AUTHORITIES WITH A VIEW TO OBTAINING A DREDGER TO MEET THE URGENT REQUIREMENT AT LAGOS (STOP)
- (2) IT WOULD STRENGTHEN OUR CASE IF DUNN COULD MAKE REPRESENTATIONS DIRECT TO W.S.A. REGARDING THE SERIOUS SITUATION WHICH WILL ARISE DUE TO LACK OF DREDGING FACILITIES (STOP) PARTICULARLY THE USE OF PORT BY DEEP DRAFT SHIP SUCH AS LARGE TRANSPORTS (STOP)
- (3) THERE IS A POSSIBILITY OF OBTAINING THE DREDGER "PATUNGA" NOW IN THE MIDDLE EAST FOR LAGOS BUT IT IS POSSIBLE THAT THIS VESSEL MAY NOT BE CONSIDERED SUITABLE BY NIGERIAN GOVERNMENT WHO HAVE SENT A REPRESENTATIVE TO INSPECT (STOP)
- (4) A PARTIALLY CONSTRUCTED DREDGER ORIGINALLY INTENDED FOR MEXICAN GOVERNMENT HAS BEEN ALLOCATED TO LAGOS BUT WILL NOT BE COMPLETED IN THE U.K. UNTIL THE END 1943 OR EARLY 1944.

(SGD) H. ST. C. STUART.
PORT AND TRANSIT CONTROL.

The Minister.
Mr. Noel-Baker.
Sir C. Hurcomb.
Sir V. Thomsen.
Sir J. Foley.
Sir H. Turnbull.
Sir E. Manisty.
Sir W. Currie (2)
Mr. T. G. Jenkins.
Mr. R. C. Hynard.
Mr. W. J. Berrell.
Mr. A. C. T. Edwards.
(Col. Office)

Mr. G. Winthrop Brown,
(Harriman Mission)
Mr. F. A. Griffiths.
Mr. F. F. Rogers.
Mr. G. Peat.
Mr. L. A. Common.
Mr. G. C. Duggan.
F. S. R. (4)
Mr. Hasler (WCO)
Mr. E. D. Maclean (FO)
Mr. W. Graham.
Amer. Sec. (2)
E/I.A. (3) (R. 5085)

Capt. G. F. Bowen
(Admy)
Mr. F. J. Pedler (CO)
Mr. R. I. Metcalfe.
P(O), (3)
Miss A. N. Simon (2)
Mr. J. G. Simon.
Mr. C. C. Fisher.
Brig. Williams (WCO)
W. T. R. (4)
(Ext. 2697)

SD...

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I am sending a copy of this letter to Bisset for his information.

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SECRET.

SECRET

MESSAGE.

THI.1620/30th August. IN.

From Donaldson, Accra.

To: Shipminder, London. CORRECTION.

Date, 30.8.42.

86

Recd, 1930.

24. Reference your MAST 15 detailed instructions re my telegram number 22 Dunn showed up to-day and are cabling suitably to W.S.A. regarding dredger for Lagos.

THE MINISTER.	MR. A. C. T. EDWARDS
MR. NOEL-BAKER.	(Col Office).
SIR. C. HURCOMB.	MR. F. A. GRIFFITHS.
SIR. V. THOMSON.	MR. P. F. ROGERS.
SIR. J. FOLEY.	MR. G. PEAT.
SIR. M. TURNBULL.	MR. L. A. COMMON.
SIR. E. MANISTY.	MR. G. C. DUGGAN.
SIR. W. CURRIE. (2).	F. S. R. (4).
MR. T. G. JENKINS.	MR. HASLER (WCO).
MR. W. G. HYNARD.	MR. MACLEAN (F.O).
MR. W. J. DORRELL.	MR. W. GRAHAM.

AMERICAN SECTION (2).
 E/IA. (3). (Rm. 5085).
 CAPT. G. P. BOWEN. (Admy).
 MR. F. J. PEDLER (C.O).
 MR. R. I. METCALFE.
 P. (O). (3). Action.
 MISS. A. N. SIMON. (2).
 MR. J. G. SIMON.
 MR. C. C. FISHER.
 BRIG. WILLIAMS (W.O).
 MR. G. WINTHROP BROWN
 (Harriman Mission).
 W.T.R. (4). Extn. 2697.

ATB/-.

30495

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SECRET

TELEGRAM

THI. 1620/30

110

87

IN

From: DONALDSON ACCRA

Date: 30.8.42

To: SHIPMINDER LONDON

Time: 1930

24. Ref your tel. MAST 15 detailed instructions re my tel.
No. 22 Dunn showed up to-day. Will not allow us to cabling suit-
ably title-deeds W.S... regarding Dredger for Lagos.

The Minister
Mr. Noel-Baker
Sir C. Hurcomb
Sir V. Thomson
Sir J. Foley
Sir H. Turnbull
Sir E. Manisty
Sir W. Currie(2)
Mr. T.G. Jenkins

Mr. W.G. Hynard
Mr. W.J. Dorrell
Mr. A.C.T. Edwards
(Col. Office)
Mr. F.A. Griffiths
Mr. P.F. Rogers
Mr. G. Peat
Mr. L.A. Common
Mr. G.C. Duggan

P.S.R. (4)
Mr. Hasler(WCO)
Mr. Maclean(FO)
Mr. W. Graham
American Sec. (2)
E/IA. (3) (5085)
Capt. G.P. Bowen
(Admiralty)
Mr. F.J. Pedler(CO)

Mr. R.I. Metcalfe
P(O)(3) ACTION
Miss A.N. Simon(2)
Mr. J.G. Simon
Mr. C.C. Fisher
Brig. Williams(WO)
W.T.R. (4) (Ex. 2697)
Mr. G. Winthrop Brown
(Harriman Mission)
.V/L

SECRET

Reference:-

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08

108

89

30495

M.03875/42. 31st August, 1942.

SECRET

Sir,

I am directed by Viscount Cranborne to refer to your letter M.03875/42 of the 19th of August, and to express his appreciation of the action taken by the Lords Commissioners of the Admiralty in approving the construction of the dredger, on order for the Mexican Government, to be completed for the Nigerian Government. Lord Cranborne hopes that in view of the very urgent need for improving the dredging facilities at Lagos, the construction of the vessel will be completed as early as possible.

2. In order that no delay may be caused by the change over from oil burning boilers to coal burning boilers, the Government of Nigeria have

THE SECRETARY,
ADMIRALTY.

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have agreed to the retention of oil burning boilers and I am to request that Messrs. Lobnitz and Company may be informed accordingly.

I am,
Sir,
Your most obedient servant,

FJP

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SECRET

SECRET MESSAGE

OUT

106

ADDRESSED. DONALDSON, ACCR.
FRG. MINISTRY OF WAR TRANSPORT.

DATE 27/8/42:
DEST: 2025.

91

MAST 15.

- (1) WE HAVE ASKED B.H.S.M. IN OUR MASTA 3297 TO APPROACH U.S. AUTHORITIES WITH A VIEW TO OBTAINING A DREDGER TO MEET THE URGENT REQUIREMENT AT LAGOS (STOP)
- (2) IT WOULD STRENGTHEN OUR CASE IF DUNN COULD MAKE REPRESENTATIONS DIRECT TO U.S.A. REGARDING THE SERIOUS SITUATION WHICH WILL ARISE DUE TO LACK OF DREDGING FACILITIES (STOP) PARTICULARLY THE USE OF PORT BY DEEP DRAFT SHIP SUCH AS LARGE TRANSPORTS (STOP)
- (3) THERE IS A POSSIBILITY OF OBTAINING THE DREDGER "PATUNGA" NOW IN THE MIDDLE EAST FOR LAGOS BUT IT IS POSSIBLE THAT THIS VESSEL MAY NOT BE CONSIDERED SUITABLE BY NIGERIAN GOVERNMENT WHO HAVE SENT A REPRESENTATIVE TO INSPECT (STOP)
- (4) A PARTIALLY CONSTRUCTED DREDGER ORIGINALLY INTENDED FOR MEXICAN GOVERNMENT HAS BEEN ALLOCATED TO LAGOS BUT WILL NOT BE COMPLETED IN THE U.K. UNTIL THE END 1943 OR EARLY 1944.

(SGD) H. ST. C. STUART.
PORT AND TRANSIT CONTROL.

The Minister.
Mr. Noel-Baker.
Sir C. Hurcomb.
Sir V. Thomson.
Sir J. Foley.
Sir H. Turnbull.
Sir E. Manisty.
Sir T. Currie (2)
Mr. T. G. Jenkins.
Mr. G. G. Hynard.
Mr. W. J. Darrell.
Mr. A. C. T. Edwards.
(Col. Office)

Mr. C. Winthrop Brown,
(Harriman Mission)
Mr. F. A. Griffiths.
Mr. I. F. Rogers.
Mr. G. Peat.
Mr. L. A. Common.
Mr. G. C. Duggan.
F. S. R. (4)
Mr. Hasler (WCC)
Mr. D. D. Maclean (FO)
Mr. W. Graham.
Amer. Sec. (2)
E/I.A. (3) (R. 5085)

Capt. G. F. Bowen
(Admy)
Mr. F. J. Pedler (CO) ✓
Mr. R. I. Metcalfe.
P(O), (3)
Miss A. N. Simon (2)
Mr. J. G. Simon.
Mr. C. C. Fisher.
Brig. Williams (WC)
W. T. R. (4)
(Ext. 2607)

SD...

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30495/42

105

92

~~SECRET~~

MESSAGE

OUT

TO BRITISH MERCHANT SHIPPING
MISSION WASHINGTON.
VIA SPARKS NEW YORK.
FROM: MINISTRY OF WAR TRANSPORT.

DATE. 22.8.42.
DESP. 10.55 p.m.

MASTA 3297

(1) The position regarding Dredgers at overseas ports is causing us some anxiety (stop) In view of the many new port developments in progress and the strategic importance of maintenance dredging in the Middle East Persian Gulf and East and West Africa we are now finding it very difficult to find craft (stop) With reference to Amast 1734 we wonder if any dredgers could be released in the U.S.A. to assist in meeting requirements overseas (stop).

(2) There is an immediate need at Lagos to replace the Robert Hughes lost by enemy action for a self propelled trailing suction Hopper Dredger Hopper capacity approximately 2500 tons dredging to maximum depth of about 35 feet (stop) Will you please approach U.S.A. and ascertain whether they have a dredger which would be suitable (stop).

(3) In view of the fact that the varied classes of dredging projects require the services of different types of dredging craft e.g. Bucket, suction etc., transfers are not always easy to arrange and considerable juggling of craft is necessary (stop) Therefore if we could have a list of the self-propelled dredgers available in the U.S.A. which might be spared to go overseas it would be most helpful (stop) The following brief particulars are required.

(A) Type (B) Size (C) Is hopper self-contained (D) Dredging capacity per hour (E) Maximum dredging depth (F) Number and capacity of buckets in case of bucket dredger and diameter of suction if suction dredger.

(Sgd) H.StC.Stuart.
Port and Transit Control.

THE MINISTER.
MR. NOEL BAKER.
SIR C HURCOMB.
SIR V THOMSON.
SIR J. FOLEY.
SIR M. TURNBULL.
SIR E MANISTY.
SIR W. CURRIE (2)
MR. T.G. JENKINS.
MR. W.C. HYNARD.
MR. W.J. DORRELL.
MR. A.C.T. EDWARDS.
(COL. OFFICE).

MR. F.A. GRIFFITHS
MR. P.F. ROGERS.
MR. G. PEAT.
MR. L.A. COMMON.
MR. G.C. DUGGAN.
F.S.R. (4).
MR. HASLER (WCO).
MR. D.D. MACLEAN (FO).
MR. W. GRAHAM.
AMERICAN SEC (4).
EJA (3) Rm. 5088).
CAPT G.P. BOWEN (ADMY).
MR. W.H. BAKER (STN4b)

MR. R. I. METCALFE.
P (0) (3).
MRS. TEMPEST.
MISS A.N. SIMON (2).
MR. J.G. SIMON.
MR. C.C. FISHER.
BRIG. WILLIAMS. (WO)
W.T.R. (4).
Ext. 2697.

BC.....

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Copy to Nigeria + Res Min. (117-118)

30495/42

24 AUG 1942
103/104
sent
16.30
24.8.42

C. O.

Mr. Miss Lawrence R/S
Mr. Pender 24/8
at once

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. of U.S. of S.

Parly U.S. of S.

93

Sir W. Battershill.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Secretary of State
Governor Nigeria
No 1233 Secret repeated to Resident
Minister Accra, No 119
refce his No 79.

DRAFT. Cypher Telegram
to Governor Nigeria (101)

Your telegram No 829.

Resmin

Archivist

[Repeat to Governor,
Nigeria.]

(102)

Admiralty approve completion of
Mexican dredger for Nigeria, but
ask whether oil-burning boilers,
which are complete, may be
retained in vessel rather than
that new coal-burning boilers
should be manufactured, with
consequent modification of lay-out.
Grateful for your observations.

Seccer

FURTHER ACTION.

Distⁿ as
for 101.

✓
25/8

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Any further communication should be addressed to—
The Secretary of the Admiralty,
London, S.W.1.
quoting "M. 03375/42"
on the outside of the envelope
as well as in the text.

Admiralty, S.W.1. 102

19th August, 1942.

C. C. F. SECRET

94

98

I am commanded by My Lords Commissioners of the Admiralty to refer to your letter 30495/42 dated 29th June 1942 and to inform you that they have given approval for the construction of the dredger, on order for the Mexican Government, to be completed for the Nigerian Government.

2. I am, also, to enclose a copy of a letter dated 23rd July 1942 from Messrs. Lobnitz and Co. Ltd. and to ask that consideration be given to their suggestion that the oil burning boilers be retained in the vessel, having in view that, as the present boilers are complete, it would be undesirable to take up capacity for the manufacture of new boilers to burn coal.

I am, Sir,
Your obedient servant,

M. Hillier

The Under Secretary of State,
Colonial Office, S.W.1.

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COPY

LOBNITZ & CO. LIMITED
Renfrew, Scotland.

23.7.42.

C. Hannaford Esq.,
D.C.W.,
Admiralty, Bath.

Dear Mr. Hannaford,

With reference to our telephone conversation regarding the Mexican dredge, I regret the delay in giving you the information promised but I was waiting until we got out our new yard programme which I am sending you with a separate letter. From this programme it will be seen that the first berth on which we could lay this vessel would now be No.2 for the end of October. Unfortunately this berth is not suitable for this size of vessel and it would therefore have to go in the next available berth, which is No.4, the actual keel being laid in January of next year.

Its time on the berth would be to all intents and purposes the same as an Algerine and it would therefore displace the whole programme by one Algerine; in other words, instead of your getting six vessels in 1943 you would only get 5. I am calling it a loss of one complete Algerine although in actual practice it will be a bit less than this.

As regards coal burning I am afraid that the present boilers, which, by the way, are complete, would not be suitable. They and the layout are arranged for oil fuel and it would of course be most convenient to complete the dredge to this, but if coal burning is insisted on then new boilers would be required and the layout could be modified to suit this requirement, although, as you will appreciate, it would not be very convenient.

As regards the material available for building the dredge I can safely say that most of the bits and

pieces/

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96

pieces are lying around the yard either in a completely manufactured or in a semi-manufactured state. To give you an idea of what is available I attach herewith a list giving the main items. You will see from this that a complete dredge is practically available and if they do go ahead with the building of such a vessel it would be a pity if they did not make use of these available parts.

Yours sincerely,

(Sgd.) Pearson Lobnitz.

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No.966
List of Finished Parts in Yard.

Plates, sections and castings already worked for hull
400 tons
Castings, etc. either finished or semi finished
for machinery 350 tons.

In addition the following completed components:

Manoeuvring Winch
Ladder Hoist Winch
Circulating Pump
Diluting Pump
F.D. Fan and Engine
Bilge Pump
Service Pump
Gland Pump
Air Pump
Feed Pumps and Tank
Hydraulic Engine
Distiller
Evaporator
Feed Heater and Filter
Refrigerating Plant
Oil Fuel Installation
Steering Engine
1 ton Crane Engine
Boilers
Electric Light Engine
Condenser Tubes
Hydraulic Sluice Valves
Anchors and Chains
Hopper Door Gear
Pump. Engine Thrust Block
Prop. Engine Thrust Block
Steel piping for steam and spoil pipes
Metallic Packing
Workshop machinery
Reversing Engines
Telegraphs
Pipe Line

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101

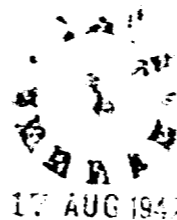
COMMUNICATION REGISTRATION

Cypher Telegram
(One time pad)

Received
In
Registers

98

FROM ACHIMOTA



FROM: Resident Minister.
TO: Secretary of State for the Colonies.

D. 15th August, 1948.
R. 15th " " 21.25 hrs.

No. 79

Addressed to S. of S.
Repeated to Governor of Nigeria savingram No. 9.

During recent visit to Lagos secured emphatic confirmation from the Governor, Port Advisory Committee and the Director of Marine as to the serious need of additional dredgers.

2. Existing craft, LADY CLIFFORD and MOLE, have capacity of 1,500 tons per hour only and are quite incapable of preserving present channel where silting already manifesting itself.

3. Essential to secure PATUNGA if suitable, and Governor is sending representative to inspect her, but even when delivered, total capacity of three dredgers should be 3,000 tons per hour only, while requirements are estimated at a much higher figure.

4. Provision of PATUNGA would not therefore represent solution of the problem and more dredgers are required. LEVIATHON unsuitable, but other craft, such as dredger which is being built for Mexico, referred to in telegram No. 829 from the Governor of Nigeria, would assist and should be expedited all possible.

97

Copies sent to:-

Ministry of War Transport - Mr. R.S. MacTier.
War Office - Colonel Rolfe.
Admiralty - Capt. G.P. Bowen.
Air Ministry - Mr. S. Gilmour (Mil. Branch)
- Air Commodore Sims.
- S.L.(O.G.)

Armstrong

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Draft on

99

30495/2/42

6 August, 1942.

Sir,

I am directed by Viscount Cranborne to refer to paragraph 4 of the letter from this Department No. 30495/42 of the 29th of June regarding the proposal for the dredger being built for the Mexican Government to be completed for Nigeria, and to enquire whether it is possible to give an estimate of the cost of the dredger in order that the necessary financial arrangements may be made with the Government of Nigeria.

I am,
Sir,

Your most obedient servant

(Sgd) A.C. Talbot Edwards

THE SECRETARY,
THE ADMIRALTY.

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WT. 39787/190 Sm. 1241 CNL4 748
WA) WT. 49786/211 10cm 342 CNL4 744

30495/42.

JP.

C. O.

Mr. Edwards. 17.6.42.

Mr. Williams 27.6/8

Mr.

Sir W. Battershill.

G. L. M. Clouston.

Mr. C. J. Jeffries.

C. D.
A. D. JUN
D. Shuckburgh

Sir

Sir

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Downing Street,

27 June, 1942.

100

Envelope to be marked outside M. 03875/42.

DRAFT.

LETTER.

THE SECRETARY,

ADMIRALTY.

(93)

Sir,

Ans 102

I am etc., to refer to your letter M. 03875/42 of the 20th of May, and to transmit herewith for the information of The Lords Commissioners of the Admiralty a copy of a telegram from the Officer Administering the Government of Nigeria, in which he ~~explains~~ ^{accepts} the proposal for the dredger ~~being~~ ^{to be} building by the Mexican Government to be completed for Nigeria; the only alteration required in her specification is that she should be fitted to burn coal.

2. I am to invite Their Lordships attention to the report by the Director of the Nigerian Marine referred to in the third paragraph of the telegram to the effect that

/Lagos

FURTHER ACTION.

(97)

Copy to M.W.T. (99)

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101

Lagos entrance and harbour channels are deteriorating and ~~and~~ while there is no need for immediate alarm, it is a matter of great urgency that more dredging units be secured as soon as possible.

3. In the circumstances, ~~I am to state that~~ Lord Cranborne hopes that Their Lordships will consider making arrangements at the earliest opportunity for the completion of the dredger for the Nigerian Government.

4. ~~I am to add that~~ the question of the necessary financial arrangements for the purchase of the dredger will require further consideration in due course.

I am, etc.,

O. G. R. WILLIAMS

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30495/42
99
102

COPY FOR REGISTRATION

Cypher Telegram

Received
in
Registry



FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 19th June, 1942.
R. 20th " " 05.00 hrs.

No.829 Secret.

Your savingram No.166.

Dredger.

I accept proposal that dredger building for Mexican Government should be completed for Nigeria. Only alteration required in specification is that she should be fitted to burn coal.

2. Your secret telegram No.806.

PATUNGA is most suitable dredger offered us. Do not consider that four months' delay in her delivery justifies further enquiries being made, and I prefer to stick to her.

3. Marine reports that "Legos entrance and harbour channels are deteriorating and, while no need for immediate alarm, it is matter of great urgency that we get more dredging units as soon as possible".

4. I appreciate that you are doing everything possible to help, but request that urgency of matter be kept prominently before those responsible for the despatch of the PATUNGA and completion of Mexican (?group omitted ?dredger).

Copies sent to:-

- Ministry of War Transport - Mr. MacTier.
- War Office - Colonel Rolfe.
- Admiralty - Capt. Bowen.
- Air Ministry - Air Commodore Sims.

94

61 on
30495/1/42

30495/1/42

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Cypher Telegram

Copy for 30495

103

Orig on 18396/42 Ecom

FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 2nd June, 1942.
R. 3rd " " 05.30 hrs.

No. 735 Secret.

Your circular despatch of
3rd April.

For the duration of the war,
dredging programme will be restricted to the
removal from Lagos Harbour and entrance of
five million tons annually of sand, mud,
clay and oyster shell spoil.

2. Anticipated programme on
reconstitution of dredger fleet after the war
includes.

- (a) Increase of Lagos Harbour draught to
35 feet, and
- (b) Dredging of Esravos* River entrance.

The Governor's despatches Nos. 654 of the
13th November, 1941, paragraph 4, and No. 78
of the 2nd February, 1940 respectively, refer.

*Sic

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30495/42

C.D. 114
R 23MAY
D 23 104

① J.Pedro 275
at mee

②
OAG
Nigeria

By Air Mail.

Amad (97)

Enc. below 93.

Saving
No 156

S.S. 23 May 1942

Your tel No 576. Dredger. Every effort has been made to secure the allocation of a construction berth. Four firms only specialise in building dredgers, namely Ferguson Bros, Fleming & Ferguson, Lobnitz, and Simons. All are engaged on Admiralty work. 18 months wd be taken in building a dredger as required and even then some interference with existing naval programme wd be caused. Only one of the firms engaged on merchant ship construction has very slight experience of this class of work & the introduction of a dredger into their programme wd involve loss of 4000 or 5000 tons of merchant shipping.

(31)

2. While I appreciate the reasons which led you in your d. Sir B. Bourdillon in his despatch No 654 of Nov 13th 1941 to suggest that before embarking on any new construction it is desirable that full cons'on shd be given to the demands which are likely to be made upon the dredger fleet as a result of shipping developments after the war, I fear ~~that~~ that ~~for things~~ such considerations cannot be made to weigh against the paramount necessity of using

③ Copy w/c enc/
to Mr Nathanis
CA

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1444-1504 WT. 45757-68 90000 2/10 15 695

33544 P.Q.

G. O.

Mr. Redler 28/4

Mr. Williams 28/4

Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dore.

Sir J. Shuckburgh.

Perm. U.S. of S.

Party. U.S. of S.

Secretary of State.

DRAFT. Oral reply

To: Mr. Sorensen

(Lahou, Keyton West)

For: Wed, April 29th.

I see that Mr. Redler has written
 with regard to the first
 part of the question, the
 resolution affords no
 practical basis for
 considering the constitutional
 development of West
 Africa. With regard to the
 second part of the
 question I have nothing
 to add to the reply
 which I gave to the
 Hon. Member on March
 11th.

(No 3 or 33632 P.Q.)

FURTHER ACTION.

Place a copy on 33632 P.Q.

105

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L.P.—No. 8. 93



Any further communication should be addressed to—

Admiralty, S.W.I. 108

The Secretary of the Admiralty, London, S.W.1.

20th May, 1942.

quoting "M.03875/42 on the outside of the envelope as well as in the text.

RECEIVED 21 MAY 1942 C. O. REGY

SECRET

Sir,

With reference to your letter dated the 6th April, No.30495/42, concerning the construction of a dredger for service at Lagos, I am commanded by my Lords Commissioners of the Admiralty to acquaint you, for the information of the Secretary of State for the Colonies, that the four firms specialising in this type of work, Messrs.Ferguson Bros., Messrs.Fleming & Ferguson, Messrs.Lobnitz & Co.Ltd., and Messrs. Simons, are all primarily engaged on Admiralty work, and enquiries indicate that, in present circumstances, about eighteen months would be required to build a dredger exactly as required and even then some interference with the existing naval programme would presumably be caused. Only one of the firms engaged on merchant ship construction has very slight experience of this class of work and the introduction of a dredger into their programme would involve the loss of four or five thousand tons of merchant shipping.

Messrs.Lobnitz have, however, already carried out a considerable amount of work upon a vessel believed to be of similar type but smaller, for the Mexican Government. The work was suspended at the outbreak of war, but it is understood that arrangements could be made with relatively small disturbance to other programmes to complete the vessel in about nine months. Particulars of the vessel are enclosed and My Lords would be glad to learn whether she would be acceptable. The Ministry of War Transport were recently interested in this dredger but the vessel did not conform to all the technical requirements, the chief disability being that she was too small, her hopper capacity being only 1,000 cu.yds.

I am, Sir, Your obedient Servant.

The Under Secretary of State, Colonial Office, S.W.1.

Handwritten signature

Copy encl. to Nigeria (94)

Reference: CO 583/261/30495 PUBLIC RECORD OFFICE COPYRIGHT - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITHOUT PERMISSION

Condensers:

Number One
Cooling surface 1600 sq.ft.

Dredging Pump:

Capacity in cu.ft. of water per minute 1560 cu.ft.
Size of suction 20"
Size of delivery 20"
Velocity of flow in pipe line under full head 12' per second
Size of water jets 12" main pipe

Winches:

Number Three
Type Two cylinder

Jet Pump:

Type 12" Centrifugal
twin series

Circulating Pump:

Type 9" Centrifugal.

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92
Extract from Minutes of Overseas Port
and Transit Committee, Meeting No. 12
held 11th May, 1942.

111

* * *

(d) Lagos.

Dredger.

With reference to Minute No. 110 (ii) (b) and Minute No. 2 of Meeting No. 21 of the Sub-Committee, C.F.G. stated that the War Office and the Air Ministry regarded the obtaining of a dredger as of the highest importance, in view of the intended use of Lagos for the movement of personnel across Africa.

Vice Admiral King stated that the only suitable slipways were already fully occupied, and that the construction of this dredger would have to be at the expense of something else.

It was AGREED

- (i) that Mr. Sanderson would arrange for the Dredging Committee to continue their search for a second-hand dredger as a stop gap.
- (ii) that Vice Admiral King would investigate further the possibility of making a slipway available for construction of a new dredger.

* * *

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Copy for 30495/42.

91

112

Off on.

336 3/3/42.

5 May, 1942.

Dear Vice Admiral King,

Thank you for your letter of the 27th of April about the proposal to transfer certain of the Nigerian Government tugs to Freetown. Bowen has since sent me a copy of signal 1731 Z of the 27th of April from the Rear Admiral, West Africa to the Admiralty, in which he says "Lagos Atlas" and "Lagos Vulcan" cannot be used for the towing of the floating crane from Pointe Noire to Freetown if work at Lagos is to continue. In the circumstances I am doubtful whether they could be spared for general port work at Freetown. Nevertheless in view of the serious position at Freetown and the shortage of tugs there I suggest we might telegraph on the following lines to the West African Governors' Conference at Lagos:

"In view of serious Port congestion at Freetown and shortage of tugs at that port would it be possible to release tugs from Lagos as temporary measure to assist in general port working at Freetown."

As regards the dredger for Lagos we have just received a further telegram from Nigeria urging that the order be placed at the earliest opportunity and I hope that you will soon be in a position to reply to our official letter 30495/42 of the 6th of April.

I am sending a copy of this letter to MacTier, Ministry of War Transport, and to Haviland, War Office.
Yours sincerely,

(Sd.) A.C. Talbot *Edwards*

VICE ADMIRAL E. L. S. KING, V. V. O.

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89

113

Code Telegram

FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 2nd May, 1942.
R. 2nd " " 18.55 hrs.

No. 576

30495/02
74

Your despatch No. 90 of 24th March.

Replacement of the ROBERT HUGHES.

Specifications of dredger of 4,000 (repeat 4,000) tons capacity generally satisfactory and I urge that order be placed at the earliest opportunity.

2. Following are comments on Consulting Engineer's letter:-

(1) Paragraph 3 (a). In view of builders' inability to guarantee discharge of clay, laterite, etc., by means of Hopper valves or by pumping from Hopper, essential that maximum flushing arrangement with high powered pump and multiple jet be installed.
(b) Diameter of Lister valve should be 4 feet as local manufacture of spare rings for valves of larger diameter impracticable.

(2) Paragraph 4 (a). High speed Bellis and Morcom type of pumping engine preferred to standard marine engine proposed by builders, but latter acceptable if former no longer obtainable.
(b) Hydraulically operated sluice valves latest and most efficient design should be fitted.

Copy to C. A. (90)

Received
in
Registry

MAY 4 1942

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30495/42

88

114

C. O.

Mr. Pedler 8/4
Mr. Williams 9/4

Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

X Sir A. J. Dawe. (L. Dawe)

Sir J. Shuckburgh

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

DRAFT. Conson

Major General
R.F.B. Naylor,
C.B.E., D.S.O., M.C.

War Office

(83)

(86)

For signature by Sir A. Dawe

I have been away from the Office for a few days, but now that I am back I should like to thank you for your letter of 4th April about transport problems in Nigeria. The position regarding the dredger will have been made clear by our letter of April 6th to the Admiralty, of which a copy was sent to you. It is true that we have sent a man to Trinidad to look at the "Port of Spain", and we shall certainly accept her if she is in any way suitable. But she is small and could not be regarded as anything more than a stop-gap to help in maintaining the port while we get a larger dredger which can adequately replace the one that was sunk.

FURTHER ACTION.

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Orig on 13011/15/14/42 Def.
Dredger - main file

WAR OFFICE. /1.

87.
115

4th April, 1942.

Dear Sir Arthur,

77
With reference to your letter of 30th March and my interim reply thereto.

I understand that a letter was sent to the Colonial Office on 29th March agreeing in principle to releasing army personnel to meet urgent deficiencies of staff for the three West African Colonial railway systems and that arrangements to effect this are on train.

With regard to the dredger, I am told that Nigeria has flown an officer to Trinidad to see whether a dredger, "Port of Spain", is suitable. If she is not found suitable, we will give full support to your application to the construction of a new one but I am afraid this will take a long time to produce, as I understand that a slipway earmarked for its construction has now been allotted to a merchant ship under construction.

It would appear that if "Port of Spain" would do, even if not entirely suitable, it would be advisable to accept her.

As regards railway equipment. The Director of Transportation is in touch with G.O.C. in C., West Africa, as regards any additional railway equipment which may be required, in view of the possibility of opening up the new air route to which I referred at my meeting with Lord Cranborne on March 26th. We will certainly support any application for necessary priority for such extra equipment as is required for this traffic.

Yours sincerely,

(SD) R. S. MAYER.

Sir Arthur J. Dawe., K.C.M.G., O.B.E.,
The Colonial Office,
Downing Street, S.W.1.

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C.O.

DRAFT AND RECORD COPY

13

116

REGISTERED No.

30495/49

LETTER SENT

DATE

6 April, 1942

DRAFT

Secret

MR. PEDLER. 3.4.42.

MR. WILLIAMS. 3.4.42.

MR. _____

I am directed by Viscount Cranborne to refer to the letter from the Admiralty addressed to the Crown Agents for the Colonies, No. W/DA. 5068/41 of the 21st of February, 1942, concerning the construction of a dredger for service at Lagos, and to request that the Lords Commissioners of the Admiralty may be acquainted with the following particulars with regard to the position at Lagos.

ENCLOSURES

FURTHER ACTION

Copies Crown Agents
ref: 81. R.S. MacTier
ref: 82. Major-General R.F.B. Naylor, C.B.E., D.S.O., M.C., War Office, Ref: his letter to Sir A. Dore of 1st April.

Copy to Mr. MacTier
Copy to Mr. Naylor

1. A serious position has arisen following the loss by enemy action of the dredger "Robert Hughes". This casualty has reduced the dredger fleet to the twenty year old "Lady Clifford", which has reached the end of her economic life; the "Hole" an obsolete grab dredger of an hourly capacity of only thirty tons; and the "Mushy" a bucket dredger which though still serviceable, is for use only when clay or silt beds are encountered. Any attempt to replace the obsolete "Lady Clifford" may, therefore, render it impossible to maintain the port.

2. As a precaution against that eventually every endeavour is being made to charter a dredger; but although every assistance is being received from the Ministry of War Transport no craft appears to be available which could be regarded as more than auxiliary stop-gap. To ensure that the port is maintained in working condition, it appears desirable, therefore, to proceed with the construction of a new dredger.

4. As their Lordships are aware, there are

THE SECRETARY,
ADMIRALTY.

/special

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116

117

special military considerations which
 make it essential to take all possible steps
 to maintain the efficiency of Lagos port;
 furthermore, Nigerian production has to be
 increased to make good the loss of material in
 the Far East, and any dislocation in the
 port would be a disaster from that point of
 view.

5. In the circumstances, I am to
 enquire whether the Lords Commissioners of
 the Admiralty would be prepared to reconsider
 their decision not to authorize the construction
 of a dredger as soon as possible.

6. Meanwhile, the Crown Agents for the
 Colonies are proceeding with the preliminary
 drawing work.

I am,
 Sir,
 Your most obedient servant,

Sga. C. G. R. Williams

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Telegrams (Shipping) : "SHIPMINDER, WESDO, LONDON"
(Inland Transport) : "TRANSMINRY, WESDO, LONDON"
Telephone : ABBEY 7711

MINISTRY OF WAR TRANSPORT,

BERKELEY SQUARE HOUSE, 82

BERKELEY SQUARE, 118

LONDON, W.1.

2nd April, 1942.



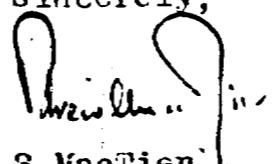
Our Reference :-

Your Reference :-

Dear Pedler,

Thank you for your letter of the 1st April in connection with the proposed new dredger for Lagos. I am taking up this matter with the Division of this Ministry concerned and if necessary, it may be raised at the Merchant Shipbuilding Advisory Committee. I entirely agree that the dredging of the approaches to Lagos is of the greatest importance.

Yours sincerely,


(R.S. MacTier)
Port and Transit Control

F.J. Pedler, Esq.,
Colonial Office,
S.W.1.

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W/Nigeria 9706.

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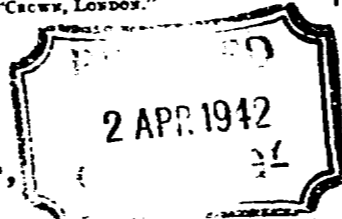
Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above reference quoted.



4, MILLBANK,
LONDON, S.W.1.

TELEGRAMS (ISLAND: "CROWN SOUTHWEST LONDON."
OVERSEAS: "CROWW, LONDON."
TELEPHONE: ABBEY 7730.

1st April, 1942.



Sir,

75 I have the honour to acknowledge the receipt of your letter No. 30495/42 dated the 24th March, 1942, regarding the proposed construction of a dredger to replace the "Robert Hughes" for Nigeria, and to inform you that the information required in paragraph 2 of your letter was given in our letter of 27th March, 1942.

76

I have the honour to be,
Sir,
Your obedient servant,

for Crown Agents.

The Under Secretary of State,
Colonial Office,
S.W. 1.

mm.
K.
O 101. - 19/41.

TMC
En. 15.

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regard to Messrs. Simms, or by seeking the assistance of the Merchant Shipbuilding Advisory Committee in getting a construction berth belonging to another firm.

You know how urgent & important the matter is. Whatever success we may have in securing the PORT OF SPAIN or some similar vessel, that cannot be more than a temporary stop-gap and the maintenance of the port will still depend on the obsolescent "Lady Clifford". The War Office, as well as your Ministry, now attach great importance to Lagos port, and it does seem a matter on which we are justified in pressing for special consideration. If dredging arrangements should break down we should rightly incur the most formidable criticism for lack of foresight.

Yrs. Sgts J. Pealer

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ES 13011/15/14.

copy 1/1
30495/42

Downing Street,
30th March, 1948.

77

Dear General,

See 87

122

Arising out of your meeting with Lord Cranborne on March 26th, I am writing to enlist your interest and assistance in certain matters connected with the maintenance of port and rail facilities in Nigeria. I am sure you will agree that at a time when we are contemplating the possibility of calling for new efforts from the port and railway we ought as a preliminary step to take whatever action may be necessary to make them efficient for dealing with traffic at its present level.

The staff position on the railway is serious. Immediate and urgent requirements are as follows:

- 3 civil engineers.
- 1 electrician capable of taking charge of electric cranes and coal transporters.
- 1 general electrician.
- 6 traffic inspectors.
- 6 wharf foremen, of whom 3 might alternatively be cargo inspectors.
- 1 senior experienced storekeeper.
- 1 mechanical engineer suitable as technical instructor.

We may be able to fill some of these places either from officers who escaped from Malaya or, improbably, through the normal process of recruitment in this country. These possibilities are being followed up. But it is certain that we shall be left with a number of vacancies which can only be filled by the release of men either from the home railways or from the army. I understand that the position in the home railways is, in effect, that all the men they can spare have been taken for the forces; so we have to come to you to ask for the release of such men as cannot be obtained from other

sources/

MAJOR GENERAL R.F.B. NAYLOR, C.B.E., D.S.O., M.C.

Pto

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124

Government has asked for a considerable amount of railway rolling stock and material. The Crown Agents for the Colonies are in close touch with your T.R.E. Department on this matter.

Yours sincerely,

(sgd.) A.J. Dawe

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W/Nigeria 9706.

76

Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above referred to.



125

4, MILLBANK,
LONDON, S.W.1.

TELEGRAMS (ISLAND: "CROWN SOWEST LONDON."
OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY, 7730.

27th March, 1942.

Sir,

See 81

I have the honour to refer to your letter No. 30495/42 of the 3rd February, 1942, regarding the estimated consumption and bunker capacity of the dredger "Port of Spain".

2. We are informed by the owners of the vessel that the bunker capacity for coal is approximately 100 tons and the estimated coal consumption 15 tons per 24 hours, at full power. The vessel, however, has never run on coal and the consumption figures must therefore be treated with reserve. With regard to this vessel it is noted from your communication No. 30495/42 of the 11th March, 1942, that a Senior Marine Engineer of the Nigerian Government is visiting Boma to inspect and report on the suitability of the dredger "Antwerpen III" and that a decision regarding the "Port of Spain" has therefore been deferred.

3. With regard to the proposed new /dredger.

The Under Secretary of State,
Colonial Office,
S.W.1.

mm
6/11/42

WLW
En. 15.

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dredger to replace the "Robert Hughes" (see our letter of 16th March) I enclose copy of a letter dated 21st February from the Secretary of the Admiralty informing us that the Lords Commissioners are, at present, unable to authorise anything further than the advancement of preliminary drawing work for the vessel. In view of this decision we propose, with your approval, to approach them again in say six months' time, when the building position may have improved. In the meantime we shall be glad to learn whether we should proceed with the preparation of the specification for a new 4,000 ton dredger.

I have the honour to be,
Sir

Your obedient servant,

J. H. ...

for Crown Agents.

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W/Nigeria 9706.

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Copy of a letter from the Admiralty to
Crown Agents.

S.W.1.

M/DNC.5063/41.

21st February, 1942.

Gentlemen,

With reference to your letter W/Nigeria 9706 of 23rd January, 1942, concerning the construction of a dredger to replace the ROBERT HUGHES for service at Lagos, I am commanded by My Lords Commissioners of the Admiralty to inform you that they are at present unable to authorise anything further than the advancement of preliminary drawing work for such a vessel.

Since September 1941 there has been a substantial falling off in the dates of completion quoted by Messrs. William Simons & Co. Ltd., of Renfrew and My Lords consider that Messrs. Simons cannot undertake any machinery items without interference with their existing commitments.

I am, etc.

(Sgd.) S.H. Phillips.

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30495/42.

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128

C. O.

Mr. Pedler. 19/3/42.

Mr. Williams. 20.3/18

Mr.

Sir W. Battershill.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Downing Street,
24 March, 1942.

3 DRAFTS.

Amend 81

THE CROWN AGENTS
FOR THE COLONIES. (73)

Gentlemen,

With reference to your letter W/Nig. 9706 of the 16th of March I am: etc. to enclose a copy of a despatch which is being sent to the Governor of Nigeria

2. It is understood from paragraph 6 of your letter W/Nig. 9706 of the 9th of February that you are in communication with the Admiralty regarding the possibility of securing the allocation of a construction berth. It is hoped that the result of your enquiries will be available shortly for communication to Nigeria..

I am, etc.,

Sgd. J. F. Pedler.

Comp. dft. to Nigeria
w/o encl. (59)

To C. F. W. Copy 4/4 (45)

FURTHER ACTION.

*Recie. to me,
as soon as
letter resp
have been, do
deal with other
s/p. am*

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30495/42.

[11707] W. 24251, 165 Im. 9, 41 C.N.L.D. 748

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C.O.

Mr. Pedler. 19/3/42.

Mr. Williams. 20/3/42

Mr.

Sir A. Burns.

Mr. G. L. M. Clouston.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Downing Street,

24 March, 1942.

3 DRAFTS.

NIGERIA.

O. A. G.

NO. 90

(31)
(32)

Encl. in 73 with
sub-encl.

Sir,

With reference to Sir Bernard Bourdillon's despatches Nos. 654 and 655 of the 13th of November regarding the replacement of the dredger "Robert Hughes" I have, etc. to transmit a copy of a letter addressed to the Crown Agents by Messrs. Coode, Wilson, Vaughan-Lee and Gwyther. You will see from this letter that the estimated cost of building a dredger of 4,000 tons capacity according to ^{the} specification supplied is £467,250, plus the cost of war risk insurances. The letter puts forward various comments and suggestions upon which I shall be glad to receive your observations.

2. The Crown Agents for the Colonies are in communication with the Admiralty with a view to ascertaining the position regarding the allocation of a construction berth.

3. Now that the probable cost is known steps are being taken to ascertain whether there is any prospect of obtaining financial assistance towards the cost under the Colonial Development and Welfare Act, and

FURTHER ACTION.

Copy without copy
encl. to C.A. with
companion draft.

45

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and I hope shortly to be in a position to reply
to the last sentence of Sir Bernard Bourdillon's
despatch No. 655 of the 13th of November.

(32)

I have, etc..

(SIGNED) CRANBORNE

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W/Nigeria 9706

73

Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above reference quoted.



131

4, MILLBANK,
LONDON, S.W.1.

TELEGRAMS (ISLANDS): "CROWN SOUTHERN LONDON"
(OVERSEAS): "CROWN, LONDON"
TELEPHONE: 8897 7730

16th March, 1942.

Sir,

I have the honour to refer to your letter No. 30495 dated 23rd July, 1941, and subsequent correspondence regarding the replacement of the dredger "Robert Hughes".

In the last paragraph of our letter of 9th February, we advised you that an approximate estimate for a new dredger was being obtained and I now enclose a copy of Messrs. Wm. Simon & Co. Ltd.'s quotation of 27th February for a suitable vessel, together with a copy of the Consulting Engineers, Messrs. Coode, Wilson, Vaughan-Lee & Gwyther's letter of the 4th March. You will no doubt inform us in due course of the further action to be taken.

I have the honour to be,
Sir,
Your obedient servant,
J. H. ...
for Crown Agents.

The Under Secretary of State,
Colonial Office,
S.W.1.

HGT
Ex. 15.

Copy incl. to Nigeria (24.7)

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PUBLIC RECORD OFFICE

Alliance House,
Caxton Street,
London, S.W.1.

WEB.

4th March, 1942.

W/NIGERIA 9706.Proposed New Dredger.

Sir,

With further reference to your letter, dated 23rd January, in connection with the above Dredger, we now forward herewith copy of a letter, dated 27th February, which we have received from Messrs. Wm. Simons & Co., Ltd., submitting their estimate of the approximate present day cost of the suggested 4,000 Tons Pump Hopper Dredger and outlining the principal particulars of the vessel they would propose for the duty and service as detailed in the "Schedule Specification of Proposed Dredger" which you have received from the Colony.

2. It will be noted that the dimensions of hull proposed by Messrs. Simons and the maximum drafts of the vessel in the loaded and docking conditions are all within the limits stipulated by the Colony and the firm have based their estimate on the supply of a vessel of similar design, standard of construction, finish and general layout of machinery and accommodation, etc. etc. to that provided in the case of the Dredger "Robert Hughes". We are of the opinion that the dimensions of hull, etc. quoted by Messrs. Simons are practicable under the conditions stipulated by the Colony. The weight of the vessel in the docking condition would be within the lifting capacity of the Floating Dock, as specified by the Colony. The boilers would be arranged below deck immediately forward of the hopper, as in the case of the Dredger "Robert Hughes".

3. It is noted that the Colony stipulate under Clause 3 of the "Modifications required in the new Dredger to replace 'Robert Hughes'" that the vessel is to be able "to deal with clay, laterite, and similar materials and to be able to use the hopper for these materials either discharging them at sea through the Lister Valves or pumping them into barges or ashore."

We must point out, however, that whilst the vessel would be able to pump these materials ashore we entirely agree with Messrs. Simons that they could not guarantee that such materials can be satisfactorily discharged by means of the hopper valves or by pumping from the hopper.

In this connection we would mention that the question of loading clay, laterite, and similar materials into the hopper was discussed with the Authorities during the early stages of design of the Dredger "Robert Hughes". We then pointed out that having regard to the nature of these materials, the general design of the hopper with Lister Valves and the restricted

The Chief Engineer (Contracts & Designs),
The Crown Agents for the Colonies,
4, Millbank, S.W.1.

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for this we consider it might be advisable to add, say, 5% to the above estimated cost of £22,250. In addition, Messrs. Simons exclude the cost of war risk insurances, which are a heavy item.

6. Messrs. Simons, on their own initiative, have put forward, for the information of the Colony, an alternative approximate present day price of £375,000 for a vessel of 2,500 Tons Hopper capacity of design identical with that of the Dredger "Robert Hughes". Having regard, however, to the fact that the two vessels (i.e. the 4,000 Tons Hopper Dredger and the 2,500 Tons Hopper Dredger) are similar in design we are quite unable to justify the price quoted for the smaller vessel and are of opinion that it is too high.

7. We understand that you propose to telegraph the price of the proposed 4,000 Tons Hopper Dredger to the Colony forthwith, and we enclose herewith two extra copies of this letter and of Messrs. Simons' letter, dated 27th February, and suggest that it might be advisable to forward these to the Colony for their information.

We are,
Sir,
Your obedient Servants,
For COODE, WILSON, VAUGHAN-LEE, & GWYHER,

(Signed) ALEC G. VAUGHAN-LEE.

Reference:-
CO 583/261/30495

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COPY

C. H. S.
(3 copies)

135

WM. SIMONS & COMPANY LIMITED.

Renfrew, near Glasgow.

Your Ref. Our Ref.
WEB. 99

27th February, 1942.

Messrs. Coode, Wilson, Vaughan-Lee, & Gwyther,
Alliance House,
Caxton Street,
London, S.W.1.

Dear Sirs,

W/NIGERIA 9706.
Proposed New Dredger.

We have now had an opportunity of going into the proposal of constructing a new 4,000-ton Dredger to replace the "Robert Hughes".

HULL:

Dimensions (Approximate).

Length between Perpendiculars	...	340 ft.
Breadth moulded	... ..	53 ft.
Depth moulded	... ..	26 ft.
Mean Draft in salt water, loaded with 4,000 tons spoil in Hopper, 100 tons of coal in Bunkers, 30 tons of Boiler Feed Water, Crew and Effects 15 tons. (Maximum draft not to exceed 20 ft.)		About 19'3"

The light draft in docking condition will not exceed 16 ft.

Speed on Trial, loaded	... ..	10 Knots.
Total Capacity of Hopper up to Main Deck level (4,000 tons at 18 cub.ft. per ton)	... ..	72,000 cubic feet.
Total Capacity of Hopper up to level of Overflow	... ..	About 84,000 cu. ft.

The Hopper to be fitted with 8 Lister Valves as against 6 in the 'Robert Hughes'.

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CO 583/261/30495

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The vessel would be of the Stern Well Type similar in construction to the Dredger 'Robert Hughes' and the standard of construction, finish, and general layout of the Machinery, Accommodation etc. would be as far as is within our knowledge at present practicable, generally similar to that provided in the case of the 'Robert Hughes' and our prices quoted herein are based accordingly.

MACHINERY: The 'Robert Hughes' pumping capacity of 2,500 tons per hour now being increased to 4,000 tons per hour, we would propose on the same basis Dredging Pumps 33" bore the spoil also being as before 18 cubic ft. per ton and free-getting quickly precipitating sand.

The propelling power of the larger vessel with a speed of 10 knots can be adequately taken care of with Main Propelling Machinery of the same dimensions as in the 'Robert Hughes'.

We submit for your consideration the following particulars for a Jet Pump of increased power:- 6,000 gallons per minute at 412 R.P.M., giving a head from all causes of 66 lbs., i.e. 150 ft. or three times the head provided in the 'Robert Hughes'.

If it is contemplated testing the Dredger in laterite and clay or any material corresponding thereto, we regret we cannot undertake to guarantee the quantity that may be raised per hour, nor can we guarantee that such materials can be satisfactorily discharged by means of the hopper valves or by pumping from the Hopper.

We would arrange extreme dredging depths below light working flotation level as under:-

Lagos Bar (Plain suction)	42 ft.
Lagos Harbour (Cutter Gear)	40 ft.
Bonny Bar (Drag)	40 ft.

Further points in connection with the Machinery, which we should like to raise for your consideration at this stage are:-

Owing to the increased bore of the Dredging Pumps we suggest that it would be difficult to retain a high speed type of pumping engine and propose therefore to fit one of our own dredging engines of a design similar to the main propelling engines.

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A further point arising from the increased bore of the Dredging Pumps is that the design of Sluice Valves in the 'Robert Hughes' would not be suitable for the increased bore of Suction and Discharge Piping now visualised, and we therefore suggest that hydraulically operated dredging sluice valves controlled from the operating bridge should be fitted (similar to those you have already approved for and which we have fitted in the Iraq Dredgers) For ourselves we can see no reason why the dredging type of sluice valve should not be fitted, even although the Authorities at Lagos may themselves desire on occasion to handle clay, laterite etc.

We have noted that the shore discharge pipe is to remain at 27". We propose therefore that the overside discharge pipes to barges should also remain as before at 27" which we consider ample for supplying any barge.

Our approximate price for a Dredger as visualised above, tried in United Kingdom, and delivered at Lagos, exclusive of Customs Duty if any, is ... £445,000

(Four Hundred and Fortyfive Thousand Pounds Stg.) payable by the customary cash instalments during construction. This price includes Insurance covering the ordinary Marine risks when the vessel is afloat, and on the voyage to her destination.

The approximate price quoted above is based on prevailing labour conditions and on the current rates of wages, materials, fuel, electrical power, Marine insurance, etc., and will of course be subject to any variation that may take place before the placing of the contract or during construction in respect of either conditions or costs of labour, material, etc.

Insurance against War Risks when afloat in this country or on the passage to Port of destination will be the responsibility of the Owners.

We note the Authorities at Lagos have in contemplation the acquisition of two Dredgers each of 4,000 tons Hopper capacity, their idea being that one Dredger should be ordered as soon as possible and the second dredger after the termination of the present hostilities.

As a matter of interest and for your information, we would say that the approximate present day price of a 2,500 ton capacity duplicate of the 'Robert Hughes' as far as practicable, delivered at Lagos exclusive of the Customs Duty, is £375,000.
(Three Hundred and Seventy-five Thousand Pounds Stg.)

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The reservations made above regarding the price, would also apply in this instance.

If we can be of further service to you we are at your command.

Yours faithfully,

For WM. SIMONS & CO., LTD.

(Sgd.) A. B. Davidson,

Managing Director.

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wd.

30495/42 Nig

FJ Peller 9/3
at once

codetel.

OAG

Lagos

C. D.
R - 9 MAR 1942
D 9

Copies with copies 69
to Stuart (MWT) ✓
OCA if inf
refer 67-8 ✓

TO
Chadwick
1530
9/3/42
J.S.

139

No. 275

Your tel 265.
I am advised that
there is every
possibility of securing
ANTWERPEN III
if ~~the~~ you consider
her suitable.

See

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W/Nigeria 9706.

95

141

RECEIVED
24 FEB 1942
C.O. FEGY

4, MILLBANK,
WESTMINSTER,
LONDON, S.W. 1.

(ABBEY 7730)

23rd February, 1942.

The Under Secretary of State,
Colonial Office,
Whitehall,
London. S.W.1.

Sir,

W053
24

I have the honour to refer to your communications 30495/42 dated 3rd February and 20th February conveying copy of a telegram dated 4th February to the Governor of Nigeria regarding particulars of the Dredger "Antwerpen III" and the reply from the Officer Administering the Government, Nigeria, dated 17th February respectively.

We were somewhat surprised to know that the Colonial officials considered the "Antwerpen III" too small as from the dimensions given by the Ministry of War Transport this vessel is rather larger than the "Port-of-Spain" now under consideration. On discussing the matter with the Ministry of War Transport it has transpired that a mistake was made by the Ministry when quoting the capacity of the hopper as 110 cubic yards. We understand that the capacity of 850 cubic metres is correct and when transferring from cubic metres to cubic yards a mistake was made and it is now found that the capacity of the hopper is 1105 cubic yards.

In these circumstances it may be considered advisable to telegraph the amended capacity to the Governor of Nigeria.

I have the honour to be, Sir,
Your obedient servant,

J. Carter

for CROWN AGENTS FOR THE COLONIES.

TMC/MIM.

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422-150 Wt. 3825-61 10,000 12/39 T.S. 695
544-150 Wt. 45767-65 30,000 2/40 T.S. 693

wd.

30495/42 (H) 60 60

loaded & sent
17.15 hrs
11/2/42 142

C. O.

Mr. Peder 1072
Mr. Williams 11.2 done

see 69

Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

(52)

No 166

Your saving tel. No. 6 of Jan. 5th.
PORT OF SPAIN.

2. Nash Dredging Company offer vessel for sale at £45,000, where she lies at Port of Spain.

3. The firm also offer charter at £200 a week for first year and £175 a week thereafter, charterers paying all expenses including crew. Usual Charter Party terms. Delivery to be taken at Port of Spain and vessel returned there or equal distance.

4. Crown Agents advise ^{that} purchase is the more favourable course.

5. Conversion to coal. Original ~~for~~ owners have been consulted and consider conversion to coal would not entail large structural alterations. Bunkers would require cleaning of oil and coating, wood ceiling in bunker bottom, two openings cut one on each side, and bunker doors fitted. Oil fittings to furnace removed, and replaced by coal firing fittings, i.e., furnace fronts, back bridges, centre bars and

11 FEB 1942
12

DRAFT. Code tel

OAG
Lagos

FURTHER ACTION.

Copy to CA
If inf refer 59 ✓

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and firebars. Damper in base of funnel.

6. It is assumed that conversion is contemplated only in the event of purchase.

7. Since 1935 vessel has not been employed as suction dredger but only for pumping spoil previously deposited in her hopper through piping to land; except that in last 2 months she has been receiving material from a dredger and dumping it at sea. Firm's agent in Trinidad estimates that vessel can dredge from sea bottom at depth of 36 feet and could fill herself in good sand in about one hour (about 900 cubic yards). Not capable of dealing with clay. Repairs will be necessary to piping etc before she can be worked as a suction hopper dredger.

8. Survey by representative of Lloyds could be arranged but no dry docking facilities are available in Trinidad.

9. Crown Agents are obtaining from Barney and Company a quotation for fitting out and taking vessel from Port of Spain to Lagos including return of crew to United Kingdom.

10. Marine and war risks insurance could be arranged by Crown Agents if desired. Approximate cost £1222 and £500 provided vessel is surveyed and hopper decked for voyage.

11. Please telegraph your wishes. Secer.

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ALL COMMUNICATIONS
TO BE ADDRESSED TO THE
CROWN AGENTS FOR THE COLONIES.
THE FOLLOWING REFERENCE AND THE
DATE OF THIS LETTER BEING QUOTED.



59

144

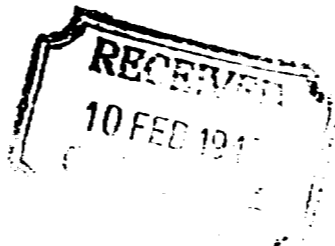
4, MILLBANK,

LONDON, S.W. 1.

9th February, 1942.

W/Nig. 9706.

TELEGRAMS { INLAND: "CROWN SOWEST LONDON,"
OVERSEAS: "CROWN LONDON,"
TELEPHONE: ABBEY 7730.



Sir,

Sec 73

33137

I have the honour to refer to your letters 30495/41, dated the 7th and 12th January, 1942, regarding the proposed acquisition of the dredger "Port of Spain" for service in Nigeria.

19.1.42.

2. We have written to the Admiralty and the Ministry of War Transport on the question of transferring the dredger from Trinidad to Lagos, and enclose a copy of the reply dated the 19th January from the Ministry of War Transport. It will be noted that the Ministry are unable to offer any opinion as to whether the voyage could be undertaken with a reasonable degree of safety, and they are informed that the decision as to the practicability of the proposed transfer rests with the Commander in Chief, America and West Indies. The reply from the Admiralty, when received, may give a more definite opinion.

3. Meanwhile, we have obtained the following information:-

- (a) Cost of Vessel. Messrs. Nash Dredging Co., Ltd., offer the vessel for purchase at a cost of £45,000 as and where she lies at Port of Spain, Trinidad. The firm are prepared to charter the vessel, the terms being £200 per week for the first 12 months and £175 per week for any time thereafter, the charterers paying all expenses including insurance, coal, crew, oil, etc., and subject to the terms of the usual Charter Party. Delivery of the vessel to be taken at Port of Spain, and returned there or equal distance from the place of working at the end of the charter. The cost of charter would be £10,400 for the first year, and £9,120 for each year thereafter, plus the cost of the return voyage from Lagos to Trinidad or equal distance (the cost of the voyage from Trinidad to Lagos would be the same whether purchased or chartered.) Assuming that the vessel is worth £45,000 at the present time, and that the general level of prices will remain for a few years and that the vessel has a further 10 years of useful life, it is evident that the most favourable course is to purchase.
- (b) Conversion to coal burning. This matter was referred to the original owners of the vessel who are of the opinion that conversion to coal burning would not entail any large structural alterations. The bunkers would require cleaning of oil and coating, wood ceiling fitted in bunker bottom, two openings cut, one on each side and bunker doors fitted. All oil fittings to the furnace removed, and replaced by a complete set of coal firing fittings, i.e. furnace fronts, back bridges, centre bars and firebars, and it would be necessary to fit a damper in the base of the funnel. Probably these alterations could be carried out in Nigeria. It is assumed that such alterations are contemplated only if the vessel is purchased.
- (c) Performance. The owners of the vessel were asked to obtain a report from Trinidad as to the work on which she has been engaged since 1935. We are informed that she has not been employed as a suction dredger, i.e. taking material from the sea bottom and filling her own hopper, but had been used for

/reclamation

The Under Secretary of State,
Colonial Office,
S.W. 1.

WLW

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reclamation work, i.e. pumping spoil previously deposited in her hopper through piping to the land. While on charter during the last two months she has been used as a steam hopper barge, receiving material from a dredger and dumping it at sea. It is estimated by the firm's agent in Trinidad that the vessel is capable of dredging from the sea bottom at a depth of 36 ft. and could fill herself in good sand in about one hour (about 900 cu. yds.). The vessel is not capable of dealing with clay, only good sand. Repairs will be necessary to the piping, etc., before she can be worked as a suction hopper dredger.

- (d) Survey. If it is decided to proceed with negotiations for the vessel, we should propose to arrange for a survey of the ship and machinery by the local representative of Lloyds. There are no facilities for dry docking at Trinidad and it may be possible for the survey to be made with the vessel afloat, the result to be telegraphed.
- (e) Voyage from Trinidad to Lagos. It would be necessary for the vessel to be prepared, stores to be shipped and crew obtained for the journey. We propose to obtain from Messrs. Barney & Co., the contractors who delivered the vessel from this country to Trinidad, a quotation for fitting out and taking the vessel from Port of Spain to Lagos, including the return of the crew to this country after delivery. The contract could include the insurance of the crew, but marine and war risk insurances on the vessel could be arranged by this Office if desired.
- (f) Voyage insurance of vessel. We have been quoted 3% for war risks insurance and 1¼% for marine risks for the voyage on a valuation of £45,000. The nett premium payable after allowing for the usual discount would be £1222 and £509 respectively. The quotation is of course to be regarded as approximate only and was given on our statement that the vessel would be subject to Lloyds survey before sailing; that the oil fuel capacity would be sufficient to make re-fuelling unnecessary; that the hopper would be completely decked for the voyage; and that the vessel would sail under Admiralty instructions.

The Marine quotation, which does not include insurance of the crew, can be regarded as firm, but the figure for war risks is valid for 7/10 days only, and the actual rate would depend on conditions ruling at the time of sailing.

4. Regarding the Ministry of War Transport letters of the 19th and 20th January (copies of which were posted to us on the 22nd and 26th January) you will no doubt inform us should it be decided to take further action regarding the dredger "Patunga".

5. We have also received a letter dated the 31st January from the Ministry of War Transport (copy of which they sent to the Under Secretary of State) advising the possible availability of a dredger "Antwerpen III" lying at Boma in the Belgian Congo. We do not propose to go further into the possibilities of this vessel pending a decision regarding the "Port of Spain".

/6. With

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6. With reference to Mr. Fedlar's minute No. 30/495/41 we are in communication with the Admiralty regarding the proposed new dredger and are also endeavouring to obtain an approximate estimate of the cost. We will advise you immediately replies are received.

I have the honour to be,
Sir,
Your obedient servant,

J. T. ...
for Crown Agents.

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W/Nig. 9706.

147

COPY OF LETTER FROM THE MINISTRY OF WAR TRANSPORT TO CROWN AGENTS.

T.M. 6666/41/S.T.N.4.B.

Berkeley ~~House Square~~
Berkeley Square,
London, W. 1.

19th January, 1942.

Gentlemen,

W/Nigeria 9706.

With reference to your letter of the 14th January, I have to inform you that enquiries have been made of the Trade Division, Admiralty, which is concerned with the movements and convoying of merchant shipping, and I am informed that the responsibility for deciding whether the proposed transfer of the Dredger "Port of Spain" to Lagos is practicable in the present circumstances would rest with the Commander in Chief, America and West Indies.

It is regretted that this Department, which has no knowledge of the vessel's condition, is unable to offer any opinion as to whether the projected voyage could be undertaken with a reasonable degree of safety, but the matter has been discussed with Captain Tingey of F.B. Barney & Co., Ltd., the contractors who delivered the
/"Port

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"Port of Spain" to Trinidad in August, 1935.

Captain Tingey, who was personally responsible for the delivery states that on the way out the dredger averaged about 5 knots with a 400 ton barge in tow, and to the best of his recollection the voyage from the U.K. occupied about 44 days. He intimates that he would be quite willing to deliver the craft to Lagos, if required, subject, of course, to the Naval Authorities' concurrence.

It is understood that you have also approached the Admiralty on the same subject and pending the outcome of your negotiations in regard to the purchase or charter of this dredger, presumably no further action at the moment is considered necessary.

I am, etc.,
(Sgd.) W.H. Baker,
for Director of Sea Transport.

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C. O.

- Mr. Pedler 3/2
- Mr. Bourdillon 4/2.
- Mr. *at all.*
- Sir A. Burns.
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

DRAFT. Code tel

Governor
Lagos

encipher
this
as
"point"

C. D.
R 5 FEB 1942
D 5

FURTHER ACTION.

Copy to CA for info
with copy 54 ref 53.

Copy to Mr Stuart
for info ref 55/
and 54. ✓

30495/42

EA
30495/42
Coded sheet Sp
23. wishes 149
4-2-42

No 141

Your tel No 29. Dredger.
Ministry of War Transport have
taken up with Belgian Govt
possibility of securing
ANTWERPEN III now at
BOMA. This is a
self-propelled suction dredger
length 210 feet beam 35.4
feet depth 17½ feet loaded
draught 14½ feet. Engine
800 I.H.P. triple expansion.
Boiler heating surface 3230
square feet. Pressure 185 lbs
per square inch. Hopper
capacity 110 cubic yards.
Depth of dredge 46 feet.
Bunkers 65 tons. Coal
consumption 12 tons daily.
Speed 6 to 7 knots.

2. You may wish to
make supplementary inquiries
locally. Secer.

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Telegrams (Shipping) : "SHIPMINDER, WESDO, LONDON"
(Inland Transport) : "TRANSMINRY, WESDO, LONDON"
Telephone : ABBEY 7711

MINISTRY OF WAR TRANSPORT,

BERKELEY SQUARE HOUSE,

BERKELEY SQUARE,

LONDON, W.1.



2 February, 1942.

Our Reference :-

Your Reference :-

Dear Pedler,

47 I refer to my letter of 20th January dealing with your 30495/41 of 17th idem regarding a dredger for Lagos, and have to advise that the "Patunga" has been taken over by the Eastern Group Supply Council, and is now fitting out in Calcutta for Suez.

It has recently been revealed, however, that there is a Suction Dredger, the "Antwerpen III", at Boma, Belgian Congo, either Belgian or French owned, which may possibly be made available for transfer to Lagos. This matter has been taken up with the Belgian Government in London who are now in telegraphic communication with the Congo, and I shall advise you further as to what transpires.

Meantime, I attach particulars of the "Antwerpen III".

Yours sincerely,

(H. St. C. Stuart)

Port & Transit Control.

F. J. Pedler, Esq.,
Colonial Office,
Downing Street,
S.W.1.

JG.

CO 583/261/30495

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COPY.

151

The Self-propelled Suction Dredger "ANTWERPEN III" owned by Messrs. Ackermans and Van Haaren, is now at Boma, Belgian Congo.

Particulars are as follows:-

Dimensions.	Length	64 Metres	-	210ft.
	Beam	10.80 Metres	-	35.4ft.
	Depth	5.35 Metres	-	17.5ft.
Loaded	Draught	4.30 Metres	-	14.1ft.

Engine 800 I.H.P. Triple Expansion

Boilers Marine, 300 Sq.Metres Heating Surface = 3230sq.ft
Pressure 13 Kg/Sq.cm. = 185 lbs/ sq.ins.

Capacity of Hopper 850cu.metres =110 cu.yds.

Depth of Dredge 14metres = 46ft.

Bunkers 65tons

Coal Consumption 12 tons / day

Speed 6 - 7Knots.

Delivery pipes are situated at Pointe Noire about 100 miles from Boma, ~~also in the Belgian Congo.~~

Diam. of pipes Suction 750mm = 29.5 ins.
Delivery 700mm = 27.5 ins.

weight per pipe 10cwt.

Length 16ft.

No. of Pipes 100

Total length 1600ft.

Reference:-

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30495/41

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Telegrams: (Shipping) "SHIPKINDER, WIRE, LONDON"
(Inland Transport) "TRANSMIRY, WIRE, LONDON"
Telephone: ABBEY 7711

MINISTRY OF WAR TRANSPORT

BERKELEY SQUARE HOUSE,

BERKELEY SQUARE,

152

LONDON, W. 1.

31st January, 1942.

Any reply should quote the
following reference

P. T. 409/41

RECEIVED

2-FEB 1942

C.O. REQ

Your reference



Sir,

45 I have to refer to the letter from the Director of Sea Transport dated 19th January, 1942, under reference T.M. 6666/41/S.T.N. 4.B., with regard to the provision of a replacement dredger for Lagos, and to acquaint you, for the information of the Secretary of State for the Colonies, that it is reported by the Flag Officer Commanding, Royal Indian Navy, that the Dredger "PATUNGA" has been taken over by the Eastern Group Supply Council and is now fitting out in Calcutta for Suez.

The Committee is of the opinion that this transfer should not be opposed, particularly as it has recently been revealed that there is a Suction Dredger, the "ANTWERPEN III", stated to be under Belgian or French ownership now lying at Boma in the Belgian Congo, and which may possibly be made available for transfer to Lagos. The matter has been taken up with the Belgian Ministry of Communications in London, who are understood to be in telegraphic communication with the Belgian Congo on the subject and you will be advised of the result as soon as possible.

... I am to add that a copy of the attached particulars of the "ANTWERPEN III" is being forwarded to the Crown Agents for the Colonies for their information.

I have the honour to be, Sir,
Your obedient servant

The Under Secretary of State,
Colonial Office,
Whitehall,
S.W. 1.

R. P. ...
Chairman
Co-ordinating Dredging Committee

Reference:-

CO 583/261/30495

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The self-propelling Suction Dredger "ANTWERPEN III" owned by Messrs. Ackermans and Van Haaren, is now at Boma, Belgian Congo.

Particulars are as follows:-

Dimensions.	Length	64 Metres	-	210 ft.
	Beam	10.80 Metres	-	35.4 ft.
	Depth	5.35 Metres	-	17.5 ft.
Loaded	Draught	4.30 Metres	-	14.1 ft.

Engine 800 I.H.P. Triple Expansion.
Sq.

Boilers Marine, 300/Metres \approx Heating Surface = 3230 sq.ft.
Pressure 13 Kg/Sq.cm. = 185 lbs/sq.in.

Capacity of Hopper 850 cu.metres = 110 cu.yds.

Depth of Dredge 14 metres = 46 ft.

Bunkers 65 tons.

Coal Consumption 12 tons/day.

Speed 6 - 7 knots.

Delivery pipes are situated at Pointe Noire about 100 miles from Boma, ~~also in the Belgian Congo.~~

Diam. of pipes Suction 750 mm = 29.5 ins.
Delivery 700 mm = 27.5 ins.

Weight per pipe 10 cwt.

Length 16 ft.

No. of Pipes 100.

Total length 1600 ft.

Reference:-

CO 583/261/30495

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FPedler 31/1

fs

C.D.
R 31 JAN
D 2/2

(37)

Minute to

Crown Agents

30495/42 Nig

53

154

Your reference w/Nigeria 9706.
W.r.t. the ltr from this Dept
30495/41 of 12th Jan, para 4,
a further communication has been
rec'd from the Govt of Nig
asking that, if it is found
that the PORT OF SPAIN
can be converted to burn coal,
they may be informed what
wd be her daily consumption
& bunker capacity.

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SAVING.

AIR MAIL.

52

RECEIVED

From:- GOVERNOR LAGOS
To:- SECRETARY OF STATE LONDON 1942 155
Date:- 5th January, 1942 C. O.
No.:- 6. Saving.

*Ref
S. 1. 42
Dupl*

Replacement of Dredger
"Robert Hughes".

30 Your Saving telegram No. 240. It would appear from the particulars given that "Port of Spain" would be suitable except that she burns oil fuel. I shall be grateful if it may be ascertained whether she could be converted to burn coal and if so what would be her daily consumption and bunker capacity.

GHPZX

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FP Reddy
27/1/42
at once
Savimgram by air

30495/42

50
156
30 Jan. 1942

Governor
Lagos

C.D.
R 27 N
D 28

No II Conf.
Your tel No 21. Admiralty state
supply of oil fuel could be
made to PORT OF SPAIN so long
as it is necessary to keep supplies
at Lagos for naval services.
The tanker now at Lagos is
unlikely to be transferred at
very short notice, ^{but} by Admiralty
consider it would be preferable
for PORT OF SPAIN to be
converted, if practicable, to
burn Nigerian Coal. Secs.

FURTHER ACTION.
Copy to CA
refce 39 ✓

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CONFIDENTIAL

L.P.—No. 8.



Any further communication should be addressed to—

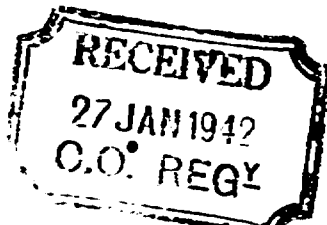
The Secretary of the Admiralty,
London, S.W.1

quoting "H.S. 0238/42/A. 3025

Admiralty, S.W.1. 49

26 January, 1942

157



Sir,

38

With reference to your letter 30495/41 dated 12th January, I am commanded by My Lords Commissioners of the Admiralty to acquaint you for the information of Lord Moyne that supply of oil fuel could be made to the Dredger PORT OF SPAIN, so long as it is necessary to keep supplies at Legos for Naval services.

The tanker LUCIGEN is unlikely to be transferred at very short notice, but My Lords consider that it would be preferable for the PORT OF SPAIN to be converted, if practicable, to burn Nigerian coal.

I am, Sir,

Your obedient Servant,

H.N. Morrison

The Under Secretary of State,
Colonial Office,
Downing Street,
S.W.1.

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N.S.0238/42/A.3025

January, 42

158

Sir,

With reference to your letter 30495/41 dated 12th January, I am commanded by My Lords Commissioners of the Admiralty to acquaint you for the information of Lord Moyne that supply of oil fuel could be made to the Dredger PORT OF SPAIN, so long as it is necessary to keep supplies at Lagos for Naval services.

The tanker LUCIGEN is unlikely to be transferred at very short notice, but My Lords consider that it would be preferable for the PORT OF SPAIN to be converted, if practicable, to burn Nigerian coal.

I am, Sir,

Your obedient Servant,

The Under Secretary of State,
Colonial Office,
Downing Street,
S.W.1.

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47
Telegrams: (Shipping) "SHIPMINDER, WIRE, LONDON"
(Inland Transport) "TRANSMINRY, WIRE, LONDON"
Telephone: ABBEY 7711

MINISTRY OF WAR TRANSPORT,

BERKELEY SQUARE HOUSE,

BERKELEY SQUARE, 159

LONDON, W. 1.

20th January, 1942.



Any reply should quote the
following reference

Your reference _____

Dear Pedler,

43 Your letter 30495/41 of 17th instant has been passed on to me for acknowledgment as I am watching the dredger position, under MacTier's guidance, at Overseas Ports.

There is the possibility of a dredger being made available at Chittagong, and a telegram has been sent enquiring whether this craft can be spared for temporary service at Lagos pending construction of a replacement for the "Robert Hughes".

As soon as a reply is received I shall get in touch with you.

Your letter gives us a very clear picture of the situation at Lagos, and it appears necessary that the Crown Agents should obtain estimates for the cost of building a dredger.

Yours sincerely,

H. StC. Stuart

(H. StC. STUART).
PORT & TRANSIT CONTROL.
ROOM 5116.

F. J. Pedler, Esq.,
Colonial Office,
Downing Street,
S. W. 1.

Copy to C.A. (48)

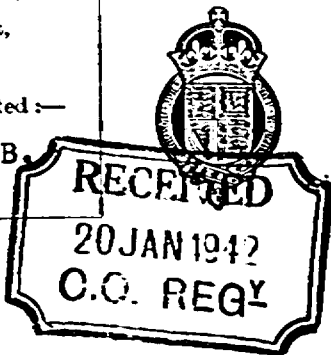
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Telegrams: "TRANSPORTS, WESDO, LONDON."
Telephone: ABBEY 711. EXT. 3365.

Any further communication on this subject should be addressed to:—
The Director of Sea Transport,
(address as opposite)

and the following number quoted:—
T.M.6666/41/S.T.N.4.B.



2c. 45 160
MINISTRY OF SHIPPING, WAR TRANSPORT,
(OJ)
BERKELEY SQUARE HOUSE,
BERKELEY SQUARE,
LONDON, W.1.

19th January, 1942.

Sir,

34 I am directed to acknowledge the receipt of your letter of the 7th January, reference 30495/41, addressed to the Secretary, Ministry of War Transport, and to inform you that investigations in regard to a Dredger for Lagos in temporary replacement of the "ROBERT HUGHES" have not yet been completed.

It has, however, been established as the result of exhaustive enquiries in South Africa that no dredgers could be made available in that Dominion for some considerable time to come. The position in regard to the "PATUNGA" has not been finally determined in view of Military commitments in the Middle East and a further enquiry is being made in that direction.

In the meantime, following enquiries received from the Crown Agents for the Colonies details and plans of the Suction Hopper Dredger "PORT OF SPAIN", lying at Trinidad, have been supplied to them but it is understood that the "PATUNGA" is the more interesting proposition at the moment.

I have to add that the result of the further enquiries in regard to the latter vessel will be communicated to you as soon as possible.

I have the honour to be, Sir,
Your obedient Servant,

W.H. Baker
(W.H. Baker)

for Director of Sea Transport.

WHB/DO.

The Under Secretary of State,
Colonial Office,
Whitehall, S.W.1.

Copy to C. A. (46)

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30495/41.

161

[11707] Wt. 24251/165 Im 9.41 C.N.L.D. 748
[11932] Wt. 32122/180 Sm. 10.41 C.N.L.D. 748

C.D.
R 15 JAN.
D 16 -

44

C. O.

Mr. Pedler. 14/1/42.

Mr. Williams. 14.1/8

Mr.

Sir W. Battershill.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

17th January 1942

83

2 DRAFT, MINUTE.

W. Department.

Crown Agents for the Colonies.

31. with encl.

32.

Acc. dft. w/o encl.

FURTHER ACTION.

23.

Your minute W/Nigeria 9706 of the 22nd of November regarding the provision of dredger facilities at Lagos. Lord Moyne would be glad for your advice upon the proposals of the Governor of Nigeria, set out in the enclosed despatches, for ordering forthwith a new dredger of 4,000 tons capacity.

2. Unless you have any comments which you feel ought to be considered before any further step is taken would you please consult Messrs. William Simons and Company, Limited, or such other shipbuilding firm or firms as you may consider advisable with a view to securing an estimate of the cost and with a view to finding out whether facilities can be secured for construction.

3. It is not clear whether the provisional approval which you were successful in securing from the Admiralty for the construction of a smaller dredger by Messrs. Simons (your letter W/Nigeria 9706 of 30th September, 1941) could be held to cover the construction now proposed. It is understood that if it should be necessary to make application for priority *ia*

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As construction the normal procedure would be to ask the Ministry of War Transport to refer the matter to the Merchant Shipbuilding Advisory Committee. It has accordingly been thought desirable to communicate the facts to the Ministry as in the letter, of which a copy is enclosed.

4. These proposals do not affect the action to be taken with regard to the "Port of Spain" which forms the subject of the letters from this Department of the 7th and 12th of January. It will be seen from despatch No. 655 that the cost of the "Port of Spain" was roughly assessed in Lagos at £120,000. Since the date of that despatch the Governor has received and acknowledged a communication containing the information given in your minute of the 22nd of November that the sale price is £40,000 to £45,000

33 and 37.

30 and 35.

29

F. J. Peeler

Colonial Office,
Downing Street.

17 January, 1942.

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30495/41.

[11707] Wt. 24251/165 Im 9.41 C.N.Ld. 748
[11932] Wt. 32122/180 Sm. 10.41 C.N.Ld. 748

C.D.
R 15 JAN.
D 16 -

413

163

C. O.

Mr. Pedler. 14/1/42.

Mr. Williams. 14.1.42

Mr.

Sir W. Battershill.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

For Mr Pedler's sig

Colonial Office,

Downing Street,

17 January, 1942.

2 DRAFTS *Canon*

R. S. MacTIER, ESQ.,

Ministry of War Transport.

S.A.
Hand 47

As arranged on the 'phone I am sending you particulars of the proposal to build a dredger of 4,000 tons capacity for Lagos. As you know a serious position has arisen in that port following the loss by enemy action of the dredger "Robert Hughes". Prior to 1931 six dredgers were employed at Lagos, but the subsequent need for retrenchment led to the laying up and eventual sale of two of these vessels leaving only four to carry on essential operations. With these it has been possible to do no more than maintain existing depths so as to allow the entry of ships of 25 feet draught, and no further deepening has been possible. Now that the "Robert Hughes" has been lost the dredger fleet is reduced to the 20 year old "Lady Clifford", which has reached the end of her economic life, the obsolete "Mole", a grab dredger of an hourly capacity of only 30 tons, and the bucket-dredger

"Queen Mary"

38

Encl. in 23.

Schedule in 31.

FURTHER ACTION.

Copy to C. A. with acc. draft.

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"Queen Mary" which, though still serviceable, is for use only when clay or oyster beds are encountered. Any accident to the obsolete "Lady Clifford" might, therefore, render it impossible to maintain the port.

2. As a precaution against that eventuality, every endeavour is being made to acquire a dredger by purchase or charter. The Crown Agents have been instructed to get the "Port of Spain" if they can, and if it ^{is} found to be really suitable. You wrote them about that vessel on 17th of September, your reference STN. 48. If it should prove possible to acquire this vessel, it will then be necessary to make sure that there is a reasonable prospect of her being able to cross the Atlantic, and a question also arises regarding arrangements for ~~fueling~~ ^{fuelling} her. In this connection please see the enclosed copy of a letter addressed to the Admiralty on January 12th. You are helping us by making enquiries as to the possibility of borrowing a suitable dredger in South Africa or India (see the letters from this Department of the 2nd of October, 1941 and the 7th of January, 1942 reference 30495/41).

3. Shortly after the loss of the "Robert Hughes" the Crown Agents were asked to discuss with the Admiralty and with Messrs William Simons and Company, Limited, Renfrew, the possibility of building a similar vessel to replace her. The Admiralty gave conditional agreement to the placing of an order in their letter of the 26th of September (copy enclosed).

4. Further consideration of this proposal has, however, led to the conclusion that if the Colony is to go to the length of asking for building facilities in war time they ought to make sure that they are getting a dredger which can really meet all the needs of the port. The previous suggestion to build another dredger like the "Robert Hughes" would scarcely have done this. The

Governor

(enc. in 20)

(38)

22 and 34.

Below 23.

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Governor now recommends on the advice of the Lagos Port Advisory Board that the aim should be to increase the depths in Lagos harbour to 35 feet and that this aim would best and most economically be achieved by the construction of two new dredgers, each of 4,000 tons capacity; one, to replace the "Robert Hughes", to be ordered now and the other at the end of the present hostilities as a replacement for the "Lady Clifford". It is considered that with these two vessels and the "Port of Spain" (if this ship is acquired) it will be possible both to develop Lagos harbour and to deal with the Escravos bar.

3. The Crown Agents are being asked to obtain an estimate of the cost of building a dredger as specified in the enclosed schedule, and to investigate the possibility of securing facilities. It is understood, however, that in your view it might be of assistance if the matter were at some stage referred to the Merchant

Shipbuilding

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Shipbuilding Advisory Committee, and ⁹ need not
say that we should very much appreciate any help
you can give us in the matter.

166

Sgd Y.S.
F. J. Peeler

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42
167

3005/42
Code Telegram

TO NIGERIA

TO: Governor (Sir B. Bourdillon)
FROM: Secretary of State for the Colonies.

Sent 13th January, 1942. 10.45 hrs.

No. 37

Your telegram No. 29. Replacement of ROBERT HUGHES is a project suitable for submission for financial assistance under C.D. and W. Act, though, as you are aware, I am not in a position to give a firm undertaking that assistance will be forthcoming.

2. Enquiries are going forward with a view to the acquisition of small dredger by purchase or charter, and regarding the possibility of constructing larger dredger. Detailed financial proposals will have to be concerted when fuller information is available.

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30495/41

168 47
Coded & Sent. 07
10.45 hrs.
13.1.42

C. O.

Mr. Pedler 157.
Mr. O'R William (10) atones
Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Daze.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Rec'd
Tel. Sec.
13/1
4

No 3713

Your tel No 29. Replacement of ROBERT HUGHES is a project suitable for submission for financial assistance under CD and W Act, but you will appreciate that submission are aware, I am not in a position to give a firm undertaking that assistance will be forthcoming.

2. Inquiries are going forward with a view to the acquisition of a small dredger SPAIN by purchase or charter, and regarding the possibility of constructing larger dredger. Detailed financial proposals will have to be concerted when full information is

DRAFT. Code tel.

Gov
Lagos

FURTHER ACTION.

Recive for
Comm of
the new
dredger

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~~Securing assistance towards~~
~~the construction of a new~~
~~4000-ton dredge, will be~~
~~best dealt with separately,~~
~~and is in any case less~~
~~urgent.~~ is available.

Secur

169

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30495/41

40

170

C. O.

Mr. Pedler 1071

Mr. O'R Williams

Mr.

Sir A. Burns.

Mr. G. L. M. Clouston.

Mr. C. J. Jeffries.

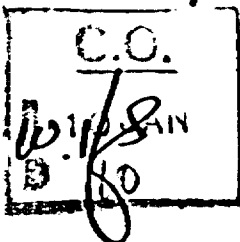
Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.



~~240-2~~

For sig. by Mr. Pedler

12 January 1942

Dear Hoskyus-Abraham

With refce to para
2 of your tel. No 21
about the "Port of
Spain", have you
thought about using
palm oil? I believe
it is being used for
river craft in the
Congo, both as an
internal combustion
fuel and for burning
in jets to raise
steam. H. C. B. (Lever)
are the experts on the
fruit

DRAFT. Cons

T. Hoskyus-Abraham Exp
C.M.G.

Lagos

By air mail.

FURTHER ACTION.

Copy to Mr
Carte CA
with Mr Pedler's
compr

Copy to Carter (4/41)

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first of these methods,
while Collin of the
Vicicongo Railway is an
enthusiastic exponent
of the second.

y. s.

171

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30495/41
10 JAN
10

172

C. O.

- Mr. Pedler 10/1
- Mr. O'R Williams 10.1 / 8
- Mr.

38
12th January 1942

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Daxce.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

DRAFT.

The Sec'y ✓
The Admiralty

I am etc to inform you that state, for the inf. of the L.C. of the Admiralty, that inquiries are being pursued with a view to the acquisition of the dredger "Port of Spain", now at Trinidad, in replacement of the dredger "Robert Hughes", which was sunk by enemy action at Lagos on 4th June 1941. Lord Mayo is advised that the strengthening of the dredger fleet is essential to keep the port open.

2. The "Port of Spain" burns oil fuel, and inquiries are being made to ascertain whether she could be converted to burn coal, which is produced in Nigeria. If that should not be possible, I am to inquire whether, if that should not prove possible, it would be

FURTHER ACTION.

Copy to [initials]
If inf.

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C. O.

30495/41

174

Mr. Pedro 1071
Mr. O.R. Williams 10.1/8

Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dave.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

C.O.
R 10 JAN
D 10

12th January

Gentlemen Amos

With refer to the ltr from this Dept of 7th Jan (your refer W/Nigeria 9706 of 22nd Nov.) regarding the dredger "Port of Spain", I am etc to inform ^{request} you that, in view of a further communication just received from Lagos, you will pursue your inquiries with a view to ascertaining whether the vessel could be acquired either by purchase or by charter for the duration. If both courses prove to be open, your advice Lord Mayne would be glad to have.

DRAFT. CMS

C.A. ✓

FURTHER ACTION.

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have your advice as to which method would be financially the more advantageous.

2. If the vessel is available for charter, it would be preferable to charter the vessel without the crew, as a full crew is available at Lagos.

3. In either case it will be necessary to make arrangements for a crew to sail the vessel across the Atlantic to Lagos.

4. I am to request you to ascertain whether the "Port of Spain" can be converted to burn coal. If so, it is contemplated that the necessary alterations should be effected at Lagos. If it is not possible to convert the vessel to burn coal, ~~I am to request~~ it will be necessary to make arrangements for assuring a supply of oil fuel before purchase or charter is effected.

I am etc
Sgd C.C.R. Williams

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30495/41 35

176

COPY FOR REGISTRATION

Cypher Telegram



FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 7th January, 1942.
R. 7th " " 22.10 hrs.

No. 21

30 Your savingram No. 240.

Replacement of ROBERT HUGHES.

1. "PORT OF SPAIN" appears to be suitable.
2. Please inform me whether she can be converted to burn coal. Necessary alterations could probably be effected in Lagos provided that materials were made available. If conversion impracticable it would be possible to use oil fuel provided that the Admiralty were prepared to supply such fuel from Naval Auxiliary Tanker ~~now~~ now at Lagos. No other supplies available.
3. Please inform me full particulars of the charter terms. It would be preferable if the charter was for vessel only i.e. without crew since full crew available here.

Reference:-

CO 583/261/30495

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30495/41 35
176

COPY FOR REGISTRATION

Cypher Telegram

FROM NIGERIA



FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 7th January, 1942.
R. 7th " " 22.10 hrs.

No. 21

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C.O.

DRAFT AND RECORD COPY

34

LETTER SENT *[Signature]*

REGISTERED No.

DATE

177

30495/41.

DRAFT

January, 1942.

MR. Whitcombe
7/1/42. *[Signature]*
MR. *[Signature]*
MR. *[Signature]*

Sir, *A. 200148*

I am directed by Lord No. ne to refer to the letter from this Department No. 30495/41 of the 26th 2nd of October last regarding the desire of the Government of Nigeria to obtain the loan of a dredger for use at Lagos in temporary replacement of the "Robert Hughes", and to request you to inform Lord Leathers that he would be obliged if, in view of the urgency of deciding upon the steps to be taken in this matter, he could be furnished at a very early date with any information which it may have been possible to obtain as to the possibility of securing the loan of the "Patunga" or other vessel of suitable type in India or South Africa.

I am,
Sir,
Your most obedient servant,

Sol. S. Whitcombe

20/1/42

ENCLOSURES

FURTHER ACTION

*Reciev.
V. m. m.*

To

THE SECRETARY,
MINISTRY OF WAR TRANSPORT.

(0094) Wk. 25403-115 40,000 ea. 2 sorts 9/4) T.S. 695

Reference:-

CO 583/261/30495

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c.o.

DRAFT AND RECORD COPY

33
178

REGISTERED No.

30495/41.

LETTER SENT

S.W.

DATE

January, 1942.

DRAFT ③

MR. Whitcombe
MR. 7/1/42. Gentlemen,

Ames

With reference to your minute to Mr. Cross Smith No. 7/Nigeria 9706 of the 22nd of November last and connected correspondence regarding the question of replacing the dredger "Robert Hughes", I am directed by Lord Hoynes to request that you will now proceed to discuss with the appropriate authorities at the Admiralty and the Ministry of War Transport, the question of transferring the dredger "Port of Spain" from Trinidad, if he is still there, to Lagos, from the point of view of the risk, having regard to the vessel's low maximum speed and her being lost in passage. If the prospects of her making the passage to Lagos safely appear to be reasonably good, it is desired that you will endeavour to acquire her for the Government of Nigeria, subject to your receiving a satisfactory report, after survey, as to her performance and present condition. It will be appreciated if you will make the necessary arrangement for the survey to be undertaken.

20/1/42

ENCLOSURES

FURTHER ACTION

I am also to request that you will furnish the Secretary of State with your views as to the cost of insuring the vessel against war risks during her voyage to Lagos. The question whether it is desirable to effect such insurance will then be considered and a further letter will be sent to you on this point if the vessel is acquired.

I am,
Gentlemen,
Your most obedient servant,

To

Sd. S. Whitcombe

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AIR MAIL.

32

NIGERIA.

NO. 655

Government House,
Nigeria.

179

RECEIVED
19 DEC 1941
G. O. DEPT

13 November, 1941.

My Lord,

31

I have the honour to refer to my despatch No. 654 of the 13th of November and to enquire if there is any prospect of obtaining financial assistance towards the cost of replacement of the Steam Dredger "Robert Hughes" and of acquiring the "Port of Spain" if the details requested in paragraph 2 of my telegram No. 333 Saving of the 2nd of October prove satisfactory.

26

2. "Robert Hughes" was built in 1931 at a cost of £200,800 and her estimated life for the purpose of the Marine Renewals Fund was 21 years. The immediate proposal is to replace her by a new and larger vessel of 4,000 tons hopper capacity; no details are available of the cost of the proposed new dredger, but a very rough estimate of £550,000 has been taken in order that the financial implications may be considered without delay.

3. "Robert Hughes" had survived approximately half of her estimated life when she was lost and if she were to be replaced by a vessel of equal size it would be reasonable and in accordance with accepted procedure for the Renewals Fund to bear one half of the replacement cost, which has been estimated at £200,000. It is considered that this figure is the maximum which the Fund should be called upon to bear in respect of the new vessel. The Renewals Fund is, I am glad to say, in a position to meet this charge. The balance of some £350,000 together with the cost of the "Port of Spain" which has been roughly assessed at £120,000 would then fall to be met from general revenue and it is unnecessary for me to enlarge on the obvious effect of such a heavy charge on the 1942-43 budget. As you are aware I am anxious to conserve the general revenue balance of the Colony in order to be in a position to meet recurrent deficits over as long a time as possible, and although the financial results for the year 1940-41 are a good deal better than was expected a few months ago, I cannot but be uneasy at the prospect of so large a draft on cash resources. In view of this, of the circumstances in which "Robert Hughes" was lost, and of the necessity for her early replacement in order to maintain Lagos harbour in a satisfactory condition I would enquire if there is any prospect of obtaining financial assistance towards the cost of her replacement and of acquiring the "Port of Spain" either from Colonial Development and Welfare Funds or from other Imperial sources.

I have the honour to be,
My Lord,

Your Lordship's most obedient, humble Servant,

R. H. Allen

GOVERNOR

THE RIGHT HONOURABLE
LORD MOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W.1.

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31

AIR MAIL.

NIGERIA.

NO. 654

RECEIVED
19 DEC 1941
C. O. REGY

Government House,

Nigeria.

13 November, 1941.

My Lord,

26 With reference to my telegram No. 333 Saving of the 2nd of October, I have the honour to submit revised proposals for the replacement of the dredger "Robert Hughes" and for the placing of future dredging operations in Lagos on a satisfactory basis.

15 2. In my telegram No. 221 Saving of the 9th of July I recommended that in order to reduce delay to a minimum a duplicate "Robert Hughes" should be ordered, but as it may now be possible to obtain the "Port of Spain" as a stop gap the urgency is less immediate and I have therefore given further consideration to the matter in the light of expected future requirements.

3. The present situation is far from satisfactory. A Prior to 1931 six dredgers were employed at Lagos, but the subsequent need for retrenchment led to the laying up and eventual sale of two of these vessels leaving only four to carry on essential operations. With these it has been possible to do no more than maintain existing depths so as to allow the entry of ships of 25 feet draught, and no further deepening has been possible. Now that the "Robert Hughes" has been lost the dredger fleet is reduced to the 20 year old "Lady Clifford", which has reached the end of her economic life, the obsolete "Hole", a grab dredger of an hourly capacity of only 30 tons, and the bucket-dredger "Queen Mary" which, though still serviceable, is for use only when clay or oyster beds are encountered. B It is therefore clearly necessary to build up a new fleet.

4. Before embarking upon any new construction it is desirable that full consideration should be given to the demands that are likely to be made upon the dredger fleet as a result of shipping developments after the war. The Lagos Port Advisory Board, to whom I have referred the matter, have recommended that the aim should be to increase the depths in Lagos harbour to 35 feet and that this aim would best and most economically be achieved by the construction of two new dredgers, each of 4,000 tons capacity: one, to replace the "Robert Hughes", to be ordered now and the other at the end of the present hostilities as a replacement for the "Lady Clifford". D With these two vessels and the "Port of Spain" (if this ship is acquired) there will be a total capacity of 9,000 tons and it will be possible both to develop Lagos harbour and to deal with Escravos bar; but if smaller vessels were constructed it would be impossible to embark on a development programme as suggested above unless a fourth suction dredger were added to the fleet. E

5. I fully agree with the recommendations of the Board and subject to the views of your advisers I urge that favourable

THE RIGHT HONOURABLE
LORD HOYNE, P.C., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W.1.

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favourable consideration be given to the early construction of a new 4,000 ton dredger of the dimensions set out in the attached schedule. I shall address you separately on the financial aspect of these proposals.

I have the honour to be,
My Lord,
Your Lordship's most obedient, humble Servant,

R. H. M. ...

GOVERNOR

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Specification of Proposed Dredger.

1. Dimensions :-

- (a) Hopper capacity to be 90,000 cubic feet of sand on a loaded draught of 20 feet.
- (b) Her light draught should not exceed 16' 0", preferably 15' 6".
- (c) Her length should not greatly exceed 350 feet and her beam must not exceed 55 feet.
- (d) She must be capable of being docked in a floating dock, having an inside width of 57 feet, a length over the blocks of 325 feet, and a lifting capacity of 3,900 tons.

2. She must be equipped for three types of dredging for which "Robert Hughes" was designed, i.e.,

- (a) to dredge on Lagos or other bars when moored
- (b) to dredge channels inside Lagos or other ports, and Bonny and other bars by the use of a drag head.
- (c) to dredge clay or other resistant material with a rotary cutter; the ship being traversed over the dredging area between anchors with wire ropes led to suitable winches.

3. She must further be capable of

- (a) filling her own hoppers and discharging at sea through Lister or similar bottom valves.
- (b) dredging and discharging spoil overboard into lighters without using her own hoppers.
- (c) filling her own hoppers and then pumping the spoil overboard through a shore line or reclamation plant using 27 inch pipes. ~~She must be capable of pumping ashore the spoil through a 27 inch pipe line of six or six and a half miles.~~

4. The flushing system for the hoppers must be sufficient and powerful enough to deal with laterite, clay, etc. (The equipment of "Robert Hughes" was totally inadequate for this work.)

Notes.

(1) The draghead arrangement of "Robert Hughes" was, in general, most satisfactory and a similar equipment should be adopted in the new vessel with minor

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minor modifications to be notified later.

- (2) If difficulty should be experienced in accommodating the required quantity of spoil (4,000 tons) with the additional Lister valves that will probably be required it is suggested that it might be possible to instal the boilers on main deck level above the forward end of the hopper.

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DRAFT.

Mr. Whitcombe

27/11/41.

air mail

30

184

Saving.

X AIR MAIL X

From the Secretary of State for the Colonies.

To the Officer Administering the Government of NIGERIA

Date 27 November, 1941.

No. 240 Saving.

msd 35

(26)

Your saving telegram No. 333 of the 2nd of October. Replacement of the "Robert Hughes".

I enclose particulars of the dredger "port of Spain" as furnished by the present owners, the Nash Dredging and Reclamation Company and also particulars furnished by the James Dredging Towing and Transport Company, who formerly owned the vessel.

The Crown Agents for the Colonies have furnished the following additional information:-

The vessel is on charter in Trinidad for about two months from the 20th of November, after which, it is understood, she will be available for charter or disposal. The vessel as originally built was not intended for suction dredging from the sea bottom; but on being purchased by the present owners in 1935, she was fitted with a suction pipe to enable her to dredge from the sea bottom, the work being carried out by Messrs. Thornycroft and Company, Southampton, just before she left for Trinidad in 1935. She proceeded to Trinidad under her own steam towing a large dumb hopper barge.

The Crown Agents are obtaining from the present owners a full report of the output, material, etc. on which the vessel is now working, and this will be forwarded to you when received.

The Ministry of War Transport have informed the Crown Agents for the Colonies that the sale price asked for the vessel is £40,000 to £45,000. She is stated to be in a satisfactory condition, but it is assumed that some confirmation would be required on this point before the/

Encl. to 29 in origl.

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185

Saving.

From the Secretary of State for the Colonies.

To the Officer Administering the Government of _____

Date _____

No. _____ Saving.

the vessel was taken over if it were decided to charter or purchase her. It may be possible for a survey to be undertaken by officials of the Trinidad Government or alternatively, by Lloyds' representative in Trinidad, but a decision as to the scope of the survey could no doubt be made later.

The Crown agents are sending the relative drawings to Nigeria by air mail.

Secer.

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W/Nigeria 9706

30499741

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Mr. C.A. Grossmith,
West African Department,
COLONIAL OFFICE.

186

RECEIVED
24 NOV 1941
C.O. REGD

With reference to your official letter dated 10th October enclosing telegram from the Government of Nigeria dated 2nd October, 1941 and my minute of the 13th November regarding the dredger "Port of Spain" we have been informed by the Nash Dredging & Reclamation Co.Ltd. that the vessel is on charter in Trinidad for about 2 months from the 20th November, after which I understand she will be available for charter or disposal.

In accordance with the request from the Governor, I enclose particulars of the "Port of Spain" as furnished by the present owners, and also particulars furnished by the James Dredging Towage and Transport Co.Ltd. which were obtained by the Ministry of War Transport and forwarded to us.

The vessel as originally built was not intended for suction dredging from the sea bottom, but on being purchased by the Nash Dredging Co. in 1935, [from the James Dredging Co.] she was fitted with a suction pipe to enable her to dredge from the sea bottom, the work being carried out by Messrs.

Thornycroft & Co. Southampton, just before she left for Trinidad in 1935.

It may be of interest to know that the vessel went to Trinidad under her own steam, towing a large dumb hopper barge.

We are obtaining from the present owners a full report of the output, material etc. on which she is now working, and this will be forwarded to you on its receipt for transmission to Nigeria.

I am informed by the Ministry of War Transport that the sale price asked for the vessel is £40,000. to £45,000. The vessel is stated to be in a

/satisfactory

Very much to N.Y. 30

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satisfactory condition, but I assume some confirmation would be required on this point before the vessel was taken over if it was decided to charter or purchase.

It might be possible for a survey to be undertaken by officials of the Trinidad Government, or alternatively, by Lloyds representatives in Trinidad, but a decision as to the scope of the survey could no doubt be made later.

I understand that you ^{will} have arranged to convey the above information and enclosures to Nigeria by air mail, and we are sending the relative drawings to Nigeria by sea mail. As arranged with you, we are despatching the following telegram to Nigeria:-

"With reference to your telegram of the 2nd October to the Secretary of State, dredger "Port of Spain" under charter for 2 months. Price asked £40,000. to £45,000. Letter follows by air mail. drawings by sea mail".

J. M. Carter

"W" Department.
Crown Agents' office.
22nd November, 1941.
TMC/VC

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W/Nigeria 9706

C.A. Grossmith Esq.
Colonial Office.

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188

With reference to our telephonic conversation this morning regarding the proposed dredger "Port of Spain" for Nigeria, I have received a message by telephone from the Nash Dredging & Reclamation Co. Ltd., the owners of the vessel, that she has been chartered by the firm Welsh Driscoll who are carrying out construction work at the American Naval base in Trinidad.

The Nash Dredging Co. are cabling to America for information as to the length of the charter which they hope to receive about Friday of this week.

Meanwhile, I assume that there will be no use in telegraphing Nigeria in the circumstances, and I am awaiting further news from the Nash Dredging Co. before taking any further action.

Incidentally, the Ministry of War Transport have furnished drawings of the vessel which they obtained from the James Dredging Towing and Transport Co. who were the owners of the vessel before the Nash Dredging Co. The latter firm informs me, however, that there were certain structural alterations made on the dredger before she went to Trinidad and I am getting further details from the firm which will, no doubt, be of use if we ultimately send details to Nigeria.

J. Carter

Works Department
Crown Agents for the Colonies
13th November, 1941.

TMC/MF.

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13 NOV 1941
C.O. REGY

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AIR MAIL.

26

189

S A V I N G.

RECEIVED
11 OCT 1941
O. O. REGY

From:- The Governor of Nigeria.
To:- The Secretary of State for the Colonies.
Date:- 2nd October, 1941.
No. 333 Saving.

Dupl

Replacement for dredger "Robert Hughes".

18 Your telegram No.154 Saving of August 27th. The "Port of Spain" is too small to be an actual replacement for the "Robert Hughes" but from the information available it would serve usefully as a stop gap to maintain the depth of water in Lagos harbour until further proposals now under consideration for a long term policy can be put into effect.

2. I should be grateful to receive as early as possible information regarding the price asked for the "Port of Spain" and drawings and any further detailed particulars that may be available.

3. I will address you separately at an early date regarding new plans which are under consideration for the replacement of the "Robert Hughes".and for placing future dredging operations on a satisfactory basis.

copy to CA (27)

EB

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30495/41

190
AIR MAIL

C. O.

Mr. *Glasgow* 7/10/41

Mr.

Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permu. U.S. of S.

Parly. U.S. of S.

Secretary of State.

En clair

C.D.
R 8 OCT
D 88
C. J. Jeffries

No. 192 SAVING.

DRAFT.

SAVING Telegram.

Free on Nigeria.

My saving telegram No 154 of 27th August, dredger "Robert Hughes".

Ministry of Transport have been asked to ascertain through their local representatives in the Union of South Africa and in India the possibility of securing the loan of any vessel of a type approximating to the "Robert Hughes". There is reason to think that the dredger "Palunga" belonging to the Chittagong Port Trust may be available on loan.

Meanwhile the Admiralty have communicated to the Crown Agents their views regarding the laying down of a new vessel to replace the "Robert Hughes". A copy of the relevant correspondence is attached.

Please telegraph me

From C.A. 26/9 28/10/41 with enclosure (23)

Copy about incl. to C.A. (25)

FURTHER ACTION.

Copy without enclosure to C.A. 4. Ref. 23.

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You
shows on the Court's
letter of the 30th Sept.
Lecy.

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W/Nigeria 9706.

23

192

Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above reference quoted.



4, MILLBANK, LONDON, S.W.1.

TELEGRAMS: (ISLAND: "CROWN AGENTS LONDON" OVERSEAS: "CROWN AGENTS LONDON" TELEPHONE: ABBEY, 7730.

RECEIVED
2-OCT-1941
C.O. 1001

26th September, 1941.

Sir,

16
17
2421
I have the honour to refer to your letter No.30495/41 dated the 23rd July, our reply dated 23rd August and minutes dated 24th and 26th September, regarding the replacement of the Dredger 'Robert Hughes'.

2. I enclose copy of a letter dated the 26th September from the Admiralty proposing that an order for the building of a replace dredger should be placed on the condition that progress of naval construction is not impeded.

3. The provision of Bar Suction equipment only, agrees with the requirements of the Nigerian Government as indicated in the list of modifications sent with the Governor's letter dated the 9th July to the Secretary of State. Only the Bonny Bar Service Equipment would be ordered, as the alternative equipment for Lagos Bar and Lagos Harbour as originally supplied

copy of the letter
not sent
/is
The Under Secretary of State,

Colonial Office,
LONDON.S.W.1.

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WLW

101. -641

Fr. 14.

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is still available and stored at Apapa.

4. We understand from Messrs. Simons' London representative that in the event of the order being placed they could commence building the machinery and lay down the vessel about the middle of 1942 for completion about the end of that year. This assumes that no objection is raised by the Admiralty to the allocation of a berth about May, 1942.

5. If it is decided to proceed with the construction of the vessel we should, of course, first obtain a tender from Messrs. Simons and submit it for your approval. The form of tender would be based on the original contract and specification but including the modifications referred to in the Governor's letter of the 9th July.

6. You will, no doubt, inform us in due course of the further action to be taken.

I have the honour to be, Sir,
Your obedient servant,

J. G. ...

for Crown Agents.

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W/Nigeria 9706.

194

COPY OF LETTER FROM THE ADMIRALTY.
TO THE CROWN AGENTS.

M/D.N.C. 5063/41

Admiralty,
S.W.1.

26th September, 1941.

Gentlemen,

With reference to your letter W/Nigeria 9706 of 23rd September, 1941 I am commanded by My Lords Commissioners of the Admiralty to inform you that although all British yards are full of work for the Royal Navy or the Merchant Service they propose that an order should be placed with Messrs. Wm. Simons and Co., Ltd., Renfrew for a replace dredger for the ROBERT HUCHES on the specific understanding that this is not to impede the progress of Naval construction. The propelling and pumping equipment takes longer to construct than the hull, but Messrs. Simons could advance these items as opportunity offers, as their capacity for building machinery exceeds their capacity for building hulls. My Lords propose that only the preparation of the Bar Suction Equipment should be undertaken for the present leaving the preparation of the alternative Cutter gear to a later date.

My Lords understand also that the Ministry of War Transport are endeavouring to find a spare dredger for allocation to Lagos.

I am, etc.,

(Sgd) J.H. Phillips.

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DRAFT.

Mr. Whitcombe 2/10/41.

22

195

2nd

28 October, 1941.

30495/41.

Sir,

Encl. do
20

With reference to your letter No: S. T. N. 4. B. of the 17th September to the Crown Agents for the Colonies regarding the possibility of the Government of Nigeria temporarily acquiring a dredger for use at Lagos, I am directed by Lord Moyne to transmit to you, to be laid before the Director of Sea Transport, a copy of a Minute on this subject which has been received from the Crown Agents' Office.

26:9:41
(21)

2. Should the Director of Sea Transport have no objection, the Secretary of State would be grateful if it could be ascertained through the Ministry's local representatives in The Union of South Africa and India whether it would be possible to secure the loan of any vessel of a type approximating to the description of the "Robert Hughes" given in the first paragraph of the Crown Agents' Minute. It will be seen from the second paragraph of the Minute that there is reason to think that the dredger "Patunga" belonging to the Chittagong Port Trust may be available on loan.

3. I am to add that this matter recently formed the subject of telephonic discussion with the Ministry when it was understood that the Ministry would be willing to arrange for these enquiries to be made through their local representatives.

I am,
Sir,

Your most obedient servant,

(Sd) S. Whitcombe

THE SECRETARY,
MINISTRY OF WAR TRANSPORT.

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W/Nigeria 9706

30495

RECEIVED
27 SEP 1941
C.O. REGY

21

196

G.A. Grossmith,
COLONIAL OFFICE.

With reference to our conversation this morning, the following is a short description of the main particulars of the "Robert Hughes" which should be sufficient to indicate the type of vessel:-

"Self propelled twin screw drag suction pump stern well hopper dredger.
Length, 305 ft: Breadth, 51 ft:
Depth, 21 ft.6 ins: Draft, 16 ft:
Dredging Depth, 40 ft: Hopper Capacity, 45,000 cu.ft: Speed, 10 knots."

In connection with the suggested loan of a vessel I have been informed that the dredger "Patunga" belonging to the Chittagong Port Trust may be available on loan. The brief particulars I have been given of this vessel are as follows:-

"Self propelled twin screw drag cutter suction pump stern well hopper dredger.
2,000 ton capacity."

You may think it well to approach the Chittagong Port Trust in the matter of the proposed loan of the vessel.

Regarding the construction of a new vessel, I have received a letter from the Director of Contract Works, Bath, stating that we may hear from him in the near future regarding the possibility of laying down a new vessel, and I am informed unofficially by a representative of Messrs. Simons /that

Copy to M.W.T. (2)

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that the Admiralty have discussed the matter with his firm, and I anticipate, therefore, that we should hear something very shortly. I will advise you immediately I receive any further information.

J. Carter

Works Department.
Crown Agents for the Colonies.
26th September, 1941.

THC/VC

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W/Nigeria 9706

For the attention of Mr. S. Whitcombe.

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198

14
With reference to your letter of the 20th September, 1941, reference 30495/41 regarding the question of replacing the dredger "Robert Hughes" we have not yet received a reply from the Admiralty regarding the purchase of a new vessel. I understand, however, that the matter is under consideration and we may expect to receive a reply in the near future. Meanwhile, I enclose a copy of a letter dated 17th September from the Ministry of War Transport regarding the possibility of obtaining a dredger as a temporary measure, and you will note that the prospects in this direction are somewhat remote.

Regarding the suggestion in paragraph 2 of the Ministry's letter, I shall be glad to know whether you consider any useful purpose would be served in approaching the South African authorities regarding any suitable dredgers which might be available from the Railways and Harbours Administration of the Union Government.

J. Carter

Works Department.
Crown Agents' Office.
24th September, 1941.

COLONIAL OFFICE,
LONDON, S.W.1.

TFC/VC

RECEIVED
25 SEP 1941
C.O. REG

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COPY OF LETTER

199

From The Ministry of War Transport (OJ)
Berkeley Square House, Berkeley Sq. W.1.
To The Crown Agents for the Colonies.
Dated 17th September, 1941.
Ref. S.T.N.4.B.

Gentlemen,

Dredger at Lagos.
Your Reference W/Nigeria.9706.

With reference to this Department's letter of the 20th August on the above subject, further enquiries have been made into the possibility of a Dredger becoming available as a temporary measure in case of a breakdown of the "Lady Clifford", but apart from the "Port of Spain", the prospects do not appear to be favourable.

The Railways and Harbour Administration of the Union Government of South Africa own a number of large dredgers, but it is not known whether any of these are suitable for work at Lagos or whether they can be spared. AS a suggestion, if you have not already considered this possible source, you might care to make enquiries and presumably the proper channel of approach would be the High Commissioner for South Africa in London.

I am, Gentlemen,
Your obedient Servant,

(Sgd) W.H. Baker.

for Director of Sea Transport.

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*695/6498

Saving. *Draft*

From the Secretary of State for the Colonies.

To the Officer Administering the Government of NIGERIA.

Date 27 August, 1941.

No. 1546 Saving.

*M. Whitmore 26/8/41
at once*

*30495/41
18 hrs.
200*

*MAIL
Ansol 26*

*15
23.8.41
70 Encl.
✓*

Your saving telegram No. 221 of the 9th of July. Replacement for the "Robert Hughes". I enclose for your consideration, a copy of a letter from the Crown Agents for the Colonies, and shall be glad of your observations as to whether it is desired to consider the question of acquiring the vessel "Port of Spain".

I will communicate with you again as soon as the Admiralty views have been ascertained as to the possibility of releasing a berth for the construction of a new dredger.

Secer.

*Fr. J. ...
✓*

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PUBLIC RECORD OFFICE

consenting to the building of a vessel, which it is estimated would take at least twelve months to construct.

We will advise you immediately we receive a reply from the Admiralty.

I am, Sir,

Your obedient servant,

J. M. Carter

for CROWN AGENTS FOR THE COLONIES.

Under-Secretary of State,
Colonial Office,
Whitehall,
London.S.W.1.

TMC/MEH.

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COPY.PARTICULARS OF DREDGING PLANT - "PORT OF SPAIN".

Description: Self-propelling Suction Hopper Dredger
"PORT OF SPAIN".

When and where built: 1932 by Hall & Co. ABERDEEN.

Material. Steel.

Dimensions - length. 190.6 ft. B.P.
breadth. 38.1 ft.
depth. 15.7 ft.

Draught - loaded: 12' 9"
light: 8' 2"

Depth to which dredges: 40 to 50 feet.

Hopper capacity. 24,000 cubic feet.

Speed: loaded: Abt. 8 knots.

Diam. of Suction pipe: 27"

Diam. of Shore Delivery pipe: 24"

Engines:
Description Triple S/C by Hall & Co. Oil fired.
H.P. 1250.
Diameter of cylinders. 16" - 25" - 42"
Length of stroke. 24"

Boilers:
Description. 2 Scotch.
Diameter. 14' 6"
Length. 11' 6"
Working pressure. 190 lbs.

Bunker capacity: 120 tons of oil.

This vessel is lying at Port of Spain, Trinidad, and can be inspected at any time by appointment.

MIM.23.

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7007-150 Wt. 13364-152 10,000 5/41 T.S. 695

30495/41. Nigeria.

204

C. O.

Mr. Sidebotham. 19/7/41.

Mr. Williams

Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Duce.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

C. D.
R 19 JUL
21 -

See 73
Amcl 17

Downing Street.

23 July, 1941.

DRAFT.

CROWN AGENTS

FOR THE COLONIES.

Gentlemen,

I am etc. to transmit to you the accompanying copy of a saving telegram, No. 221 of the 9th of July, from the Governor of Nigeria recommending that an order should be placed for a dredger to replace the 'Robert Hughes', the sinking of which you have already been informed in the letter from this Department numbered as above of the 7th of June.

2. I am to request that you will be good enough to furnish Lord Moyne with your views on the Governor's proposal,

having

9/7/41

(15)

(5)

FURTHER ACTION.

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having regard to the heavy demands on shipping construction space in this country at the present time and the difficulty of obtaining material, supplies, etc. You will no doubt consider, in consultation with the Ministry of War Transport, whether, as a temporary measure, the services of another dredger could be made available and if so on what terms, as in the event of a breakdown of the Lady Clifford which the Governor reports already to have reached the end of her economic life, it appears that a serious situation may well arise.

I am, etc.,

sgd O G R Williams

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SAVING.

AIR MAIL.

RECEIVED 206
18 JUL 1941
O.O. REGD 15

*Repl.
Savtel only.*

From:- Governor of Nigeria, Lagos.
To:- Secretary of State for the Colonies, London.
No. 221 Saving.
Date:- 9th July, 1941.

3 Referring to your secret telegram No.545 of the 6th of June, a replacement for the "Robert Hughes" is required as soon as possible and in view of the importance of maintaining satisfactory depths of water at the entrance to and in the channels of Lagos harbour I consider early replacement should be considered a war measure and should receive priority as such.

2. In order to reduce delay to a minimum I recommend that a duplicate "Robert Hughes" be ordered. She was a most successful vessel and there are but few modifications necessary. Particulars of these are attached, the references being to Crown Agents' Contract No.W/2213 dated the 9th of February, 1931. No doubt the Consulting Engineers, Messrs. Coode, Wilson, Mitchell and Vaughan Lee, will have all the necessary drawings and specifications.

3. I am informed that the present recommended draughts can be maintained for some 18 months by the 20 year old dredger "Lady Clifford", but not only has this vessel reached the end of her economic life but no other suitable vessel is available should she be disabled by accident,

breakdown

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2.

breakdown or enemy action.

4. A despatch on the subject of finance will follow.

Handwritten initials

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No. _____ 208

MARINE DEPARTMENT,
LAGOS, NIGERIA,

2 July, 1941 1942

Modifications required in New Dredger
to replace "Robert Hughes".

Note:- The paragraphs referred to are those
in the specification dated 9th
February, 1931.

It has been decided that the new Dredger must be capable of dredging to a maximum of 40 feet with Lagos Harbour Service and Bonny Bar Service equipments. She should be constructed to accommodate the existing Lagos Bar Service equipment.

2. Paragraph 3. - The dredger is to be capable of undertaking the three forms of dredging and of discharging spoil as were stipulated in the case of "Robert Hughes" with the following addition :-

3. Paragraph 3 (b) - Arrangements are to be made to enable the ship to deal with clay, laterite and similar materials and to be able to use her hopper for these materials either discharging them at sea through the lyster valves or pumping them into barges or ashore.

4. Paragraph 4. - for Lagos Harbour Service equipment (C) with drag head will, as a rule, be employed, equipment (B) being used only for material such as clay or laterite of a more than usually refractory nature.

5. The ship should be constructed to accommodate outboard dredging equipments (A), (B) & (C) but only equipment (C) to be supplied as equipments (A) & (B) are stored at Apapa. Provision is to be made for supplying the material to lengthen equipment (B) to dredge to 40 feet.

6. Paragraph 6 subparagraph 1. - "Templex" circulation to be fitted.

7. Paragraph 6 (3rd sub paragraph) - The two crank cutter engine is not required, the original being now at Apapa.

8. Paragraph 7 sub paragraph 6 - The winches termed "automatic winches" need not have the full automatic gear described in paragraph 130 subparagraphs 4 & 5 fitted as this gear proved unsuitable, and was removed.

9. Paragraph 7. - The main deck to be of plain steel plates.

10. The permanent sundeck is to be of 1 inch pitch pine covered with Rok roofing felt or similar material. Zinc sheeting is not to be used.

11. Canvas awnings or sun screens to be fitted outside all cabins to be supported at least 2 feet clear of cabin sides at the lower edge and to be capable of being rolled up at night or in cool weather and of being rapidly brought into use in bright sunlight.

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12. Paragraph 12 (sub-paragraph 2) - Dredging equipment (C) to be shipped in the well, thoroughly secured and chocked. If considered necessary the drag head may be removed and stowed on board for the voyage.

13. Paragraph 35. - All main deck plates are to be so arranged as not to allow lodging for water. They should not be joggled. Main deck to be plated all over with plain steel plates. Scuppers or water ways to be cemented to give a smooth concave upper surface with no lodgment for water.

14. Paragraph 38 (sub-paragraph 2) - The words "stud plate" before the word "gangway" to be omitted.

15. Paragraph 47 (sub-paragraph 3) - Windows in cabins, office, bathroom etc. to be of the saloon type to wind up fitted in gummetal frames. The workmanship of these windows and frames was very rough in "Robert Hughes" and all windows had to be removed and window frames and slides machined before they would withstand driving rain. Grooves for holding rubber strip are to be milled out to ensure even depth and width.

16. Paragraph 57 - Permanent awning to be covered with Ruberoid or Rok roofing felt without zinc. Battens may be used at laps if considered necessary and the whole sundeck is to be given 2 coats of suitable paint capable of resisting the tar or pitch content of the roofing felt. Yellow line paint as used on tar macadam roads has proved suitable.

17. Paragraph 58 - No anchor boat is required.

18. Necessary lifeboats for the voyage are to be supplied.

19. Paragraph 72 (sub-paragraph 3) - The whole of the surfaces in the buoyancy chambers to be given one coat of special white enamel on top of the bituminous enamel.

20. Paragraph 72 (sub-paragraph 5) - One coat of either British Antifouling or Red Hand anti-corrosive composition to be applied to the underwater shell outside before launching. On docking after the official trials, the bottom to be thoroughly cleaned and to receive two further coats of anti-corrosive and one coat of anti-fouling composition either of British Antifouling or Red Hand make from keel to 6" above water line and the whole of the rudders up to 6" above load waterline to be coated with Apexior composition to resist galvanic action. This coating is to extend to 12 ft. forward of the stern posts.

21. Paragraph 77 - The anchors to be as stated but no spares required.

22. Paragraph 89 (sub-paragraph 7) - Butterfly valves and bridge control gear not to be fitted to main stop valves.

23. Paragraph 114. - The lubricating oil pump of the pumping engine is to be so placed as to remain full of oil when the engine is at rest, thus avoiding the necessity for priming.

24. Paragraph 118. - Leather joints are not to be used in any of the three types of equipment, their place

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being taken by ball and socket joints.

25. Paragraphs 118, 119 & 120 - Outboard dredging equipment (A) & outboard dredging equipment (B) are not to be supplied, these equipments being stored in Apapa Dockyard. The trunnion joint, well, and lifting gear are, however to be arranged so that the existing equipments will fit accurately. - See paragraphs (1) and (5).

26. Paragraph 121 - Additional preventer wires to be fitted to prevent side play of the flexible end portions of each equipment when in the housed position in a seaway.

27. Paragraph 121 - Adequate steel troughing is to be fitted under all parts of the hydraulic hoisting ram, with suitable drains leading to the hopper, in order to protect the accommodation deck from oil, grease and dirty water.

28. Paragraph 122 - The outboard ball and socket joints are to be so designed that they permit a full aperture for the discharge when the discharge length of piping is at any inclination between 15 degrees above the horizontal to 10 degrees below the horizontal.

29. Paragraph 125 - A much more powerful flushing system is to be provided than was the case in "Robert Hughes"; to be capable of disintegrating spoil with a considerable clay content and rendering it suitable for discharge either through the lyster valves or through the hopper suction system and the main pumps.

30. Paragraph 126 - The hydraulic control valves ~~the~~ throughout "Robert Hughes" were unsatisfactory and improvements had to be made. The latest and most improved type is required.

31. Paragraph 129. - All fairleads are to be fitted with Tecalemit lubricators, Menno lubricators being particularly liable to damage.

32. Paragraph 129. - Particular attention is to be given to the design of all fairlead rollers so that it will be impossible for wires to jam between the rollers and the housing under any conditions.

33. Paragraph 131. - Remote control for the main propelling engines is not required, experience having proved that sufficient control can be exercised by means of the engine room telegraphs and voice pipes.

34. Engine revolution tell tales of a type similar to those fitted in "Robert Hughes" should be supplied

35. Paragraph 132. - The runway over the well proved inadequate and collapsed when handling the heavy equipment (B). In the new ship this defect should be avoided.

36. Degaussing gear is to be fitted.

37. Paragraph 135. - If propellers of the same diameter and pitch as in "Robert Hughes" are provided no spare blades will be required.

38. Paragraph 139. - (a) leather joint not required.

(b) cutter head, cutting blades, tail shaft & end bush with fittings not required.

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DRAFT AND RECORD COPY

14 211

REGISTERED No.

LETTER SENT
12/7/41

DATE
12/7

DRAFT 30495/41.

MR. Sidebotham. 12.7.41.

SECRET.

12th July, 1941.

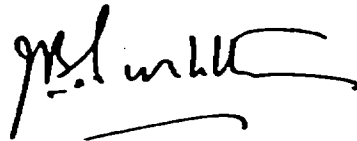
MR. _____

MR. _____

Dear Watson,

With reference to the copy of the telegram from Nigeria about the loss of the dredger "Robert Hughes" which I sent you on the 2nd, we have now received an air mail despatch from the Governor which indicates that it is doubtful whether the 'Robert Hughes' was sunk by mine or by submarine action. The despatch goes on to say that the Fleet Salvage Officer and Director of Marine have advised that salvage is out of the question and that the dredger must be regarded as a total loss. The wreck, however, is stated to be clear of the channel and causes no obstruction so that it is intended to leave it undisturbed. Sir Bernard Bourdillon promises a separate despatch regarding the question of the replacement of the 'Robert Hughes'. We will write to you officially when this is received.

Yours sincerely,



ENCLOSURES

FURTHER ACTION

To

W.L. Watson, Esq.
C.A.

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Orig. Reg. on 1327/6/1931

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SECRET

POST OFFICE
DUPLICATED
11 JUL 1931
C.O. REG.

13

July, 1931. 212

My Lord,

10

I have the honour to refer to my Secret telegram No. 620 of the 27th of June, 1931, and to forward herewith three copies of the minutes and finding of the Board of Inquiry held in accordance with Nigeria Marine Departmental Instruction No. 13 together with copies of the Director of Marine's covering report. The Board find that the "Robert Hughes" sank as the result of an external explosion due to enemy action, but are unable to decide on the evidence available whether the explosion was due to mine or torpedo.

2. I am informed that owing to the swell which occurs at this season and during the next six months it is impossible for divers to approach the wreck, but since subsequent operations carried out by mineweepers have resulted in the explosion of magnetic mines there can now be little doubt that it was a magnetic mine that caused the destruction of the vessel.

3. The Fleet Salvage Officer and Director of Marine advise me that salvage is out of the question and the dredger must be regarded as a total loss. The wreck is clear of the channel and causes no obstruction and it is the intention to leave it undisturbed.

My proposals regarding the replacement of the "Robert Hughes" will be submitted separately.

5.

THE RIGHT HONOURABLE

LORD LYONS, P.C., E.C.C.,

SECRETARY OF STATE FOR THE COLONIES,

LONDON, E.C. 4.

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SIS

5. The casualties incurred, thirteen in number, are detailed in the Director of Marine's covering report. My regret is the greater in that the minutes reveal that had all members of the crew obeyed the Master's orders to stand by the ship the casualties would not have been so serious. I share the satisfaction of the Board at the exemplary conduct displayed by Mr. Jones, the Master, and at the excellent behaviour of the crew.

6. Two copies of the minutes and of the Director of Marine's report have been forwarded to the Commander-in-Chief, South Atlantic, at Pretoria.

I have the honour to be,

My Lord,

Your Lordship's most obedient, humble servant,

(Sgd.) B. H. SCURDILLON

G O V E R N O R .

P.S. I regret to have to add that the casualties have been raised to a total of fourteen by the death of Mr. E. Briggs, Marine Engineer, from injuries received in the disaster. Mr. Briggs's death has already been reported to you in my casualty telegram No. 632 dated the 2nd of July, 1941.

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Telephone No.: ABBEY 7711.

Any reply to this communication should quote the following reference

P.T.C.

MINISTRY OF WAR TRANSPORT,
MINISTRY OF SHIPPING,



BERKELEY SQUARE HOUSE,
BERKELEY SQUARE,
LONDON, W.1.

12
30th June, 1941.

Dear Sidebotham,

214

10A Thank you for your letter of the 28th June and enclosed telegram. I await further information from you on the subject of provision of additional dredging facilities at Freetown, and, in the meanwhile, shall take no action.

Lagos
Yours sincerely,

J.B. Sidebotham, Esq.,
Colonial Office,
Downing Street,
S.W.1.

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10^A

215

30495/41.

28th June, 1941.

Conf

Dear MacTier,

We telegraphed to Nigeria for further information about the "Robert Hughes" which was sunk at the entrance to Lagos harbour and I send you a copy of the telegram which we have received in reply. I note that the Governor does not say anything about getting a dredger to replace the "Robert Hughes", but it is possible that the air mail despatch which follows will provide some information on this point.

Yours sincerely,

R. S. MACTIER, ESQ.

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10th
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RECEIVED
SENT
7/12

REGISTERED No.
30495/41.

DATE
28th June, 1941.

DRAFT

MR. Sidebotham. *28/6*

MR.

MR.

Copy. Ansd. 12

Dear MacTier,

We telegraphed to Nigeria for further information about the "Robert Hughes" which was sunk at the entrance to Lagos harbour and I send you a copy of the telegram which we have received in reply. I note that the Governor does not say anything about getting a dredger to replace the "Robert Hughes", but it is possible that the air mail despatch which follows will provide some information on this point.

Yours sincerely,

[Signature]

ENCLOSURES

Copy of No.10.

FURTHER ACTION

To

R. S. MAC TIER, ESC.

(6094) Wt. 25403-118 40,000 ea. 2 sorts 9/40 T.S. 695

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Orig - 13021/6/41 gen. 10
217

Cypher Telegram

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 27th June, 1941.
R. 28th " " 02.00 hrs.

IMPORTANT.
No. 620. Secret.

?/ Your telegram No. 514 secret ROBERT HUGHES. Am advised salvage impossible but as the wreck not obstructing channel present intention is to leave her undisturbed.

Since her sinking sweeping has been carried out and Port twice re-opened. It is at present closed however as the result of explosion yesterday of another mine (probably magnetic) making in all 6 confirmed explosions. One of these sank the ROBERT HUGHES, 3 were definitely the result of minesweeping operations, while other 2 are still not fully explained. Expect to re-open today after further sweep. SKUDD is now available here for magnetic minesweeping. Only one ship awaiting departure at the moment. Air mail despatch follows.

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218

Cypher Telegram

FROM GOLD COAST

FROM: Governor (Sir A. Hodson)
TO: Secretary of State for the Colonies.

D. 23rd June, 1941.
R. 24th " " 07.05 hrs.

No. 383 Secret.

Following for Cripps Chairman of Elder
Dempster Line Liverpool from Feggetter. Begins.

X III

Strictly confidential additional evidence
discovered yesterday greatly strengthens
previous view damaged by torpedo. Pumps from
Freetown expected Monday but pumps from Lagos
still aboard NEW TORONTO at Lagos ready despatch
immediately Lagos port opened. Ends.

RECOVERABLE

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Telephone No.: ABBEY 7711.

MINISTRY OF WAR TRANSPORT,
MINISTRY OF SHIPPING,

Any reply to this communication should quote the following reference

P.T.C.



BERKELEY SQUARE HOUSE,
BERKELEY SQUARE,
LONDON, W.1.

7
23rd June, 1941.

Dear Sir,

219

Dredger - "ROBERT HUGHES".

Confirming our telephone conversation this morning, we have had no news for some time of the progress that has been made in salvaging the dredger "ROBERT HUGHES" which was sunk by enemy action at the entrance to Lagos Harbour. I should be grateful if you will pass on any news which you can obtain from the Nigerian Government.

Yours faithfully,

(R.S. MacTier)

Port and Transit Control.

J.B. Sidebottom, Esq.,
Colonial Office,
Downing Street,
S.W.1.

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SECRET

MESSAGE

Date 5.6.41.
Recd. 0513

*Recd R 9/8
6 9/6*

From Director of Nigerian,
Marine, Lagos.

INTERDEPARTMENTAL CYPHER 12 BY W/T

Addressed BRIDGHWATER.

RECEIVED
-7 JUL 1941
C.O. REGY

220

IMPORTANT

220 My 1230x June 4th. Request naval diver be sent as soon as possible to investigate damage. Vessel has sunk across entrance and if salvage impossible will have to demolish otherwise silt will interfere with the depth of channel. At present sufficient room for ships to enter and leave.
1430N/4.

x no trace in W.R.
Advance copy Ops. O.D. C.I.C.

V.C.F.S.
A.C.F.S. (F)
(T)(2)

N.A. 1 S.L.
Ops. (4)
O.D. (5)
C.I.C. (2)
D.S.D. 9
D.N.I. (4)
H. (2)
D. of ST.

D. F. D. (4)
D. F. D. (H)
Salv.
I.P. (3)
W.D.
M.36

ADDITIONAL CIRCULATION BY H
Hydrog. (Wrecks Officer)
C.O.

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c.o.

DRAFT AND RECORD COPY

5

LETTER SENT
[Handwritten initials]

REGISTERED No.
30495/41.

DATE
7th June 1941.

221

DRAFT

MR. Sidebotham, *7.6.41.*

Gentlemen,

MR. _____
MR. _____

I am directed by Lord Moyne to inform you that a telegram has been received from the Governor of Nigeria reporting the loss of the steam-dredger "Robert Hughes", which sank recently at the entrance of Lagos Harbour as the result of an explosion with loss of life as stated in the further Casualty telegram of which a copy is enclosed for your information.

2. The necessary action on this further telegram has already been taken.

I am,
Gentlemen,
Your most obedient
servant,

[Handwritten signature]

ENCLOSURES

FURTHER ACTION
*Amended
on 8/7/41*

THE CROWN AGENTS
To FOR THE COLONIES.

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*Auth. R for record only
mills/le.*
222

Cypher Telegram

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 6th June, 1941.
R. 6th " " 22.45 hrs.

No. 518. CASUALTY.

My telegram No. 515 June 5th all hope of recovering Aylwin's body has been abandoned please inform relatives and convey expression of my sympathy.

Injuries to Briggs not so serious as at first feared one knee is badly dislocated but he is not on danger list. He is quite comfortable and progressing satisfactorily.

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30495/41 Nigeria
OEM:
Affected sent 17.30hrs
6/6/41

C. O.

Mr. Swinburn 6/6

Mr.

Mr. Williams

Mr. A. J. Dawe 6.6.41

Sir H. Moore. above

Sir G. Tomlinson.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Secret. 11' 545.

223

(1) Your telegram 514 Secret.

I have learned with much regret of sinking of Dodger, and consequent loss of life. Please

convey my sympathy to my relatives in Nigeria.

Action is being taken as requested

(2) on your tel 515 Casualty.

I will await your recommendation as replacement of Dodger.

DRAFT. Cypher tel

for Nigeria

6 - JUN 34
6 -

FURTHER ACTION.

Recd
K. W. M.

13/11/41
13/11/23/41

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Orig. no. 19 on 13118/23/41 Genl.
Powel.

225 /

END

CYF Telegram

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 4th June, 1941.
R. 4th " " 21.40 hrs.

IMMEDIATE.

No. 514 SECRET.

Addressed S. of S. No. 514 repeated
C. in C. South Atlantic, West African Governors
L 545.

I regret to report loss of the steam
dredger ROBERT HUGHES, which sank at the entrance
to Lagos Harbour this morning as result of an
explosion. One engineer officer killed, one
marine officer missing, one engineer officer
seriously injured. Names follow. Remaining
three European officers safe. Full list of
African casualties not yet available but not
numerous. Two of the surviving officers state
that the ship was torpedoed. Will report
further after enquiry arranged for tomorrow.

Reference:-

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Orig. no. 19 on 13118/23/41 Genl. Pouch.

225 /
END.

~~CVE~~ Telegram

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 4th June, 1941.
R. 4th " " 21.40 hrs.

IMMEDIATE.

No. 514 SECRET.

Addressed S. of S. No. 514 repeated
C. in C. South Atlantic, West African Governors
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marine officer missing, one engineer officer
seriously injured. Names follow. Remaining
three European officers safe. Full list of
African casualties not yet available but not
numerous. Two of the surviving officers state
that the ship was torpedoed. Will report
further after enquiry arranged for tomorrow.

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Nigeria.

1942-3.

1

No. 30495/1

SUBJECT.

Loss of the Steam Dredger.

Small Dredger in Temporary
Replacement.

CLOSED
UNTIL
1972

Previous

Subsequent

1944

see 30495/3/43.

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DESTROYED UNDER STATUTE - Jul 316 = 20/3/42

2 To Stuart MWT w/c 1 _____ 25/3/42

3 MWT _____ 20.3.42

4 ~~to Stuart~~ Jul 355 _____ 20/3/42

5. To ~~Stuart~~ ^{O.A.G.} Nigeria Tel. no. 340 secret. 20/3/42

6. To Stuart - w/c (4) and (5) - Stamp - 26.3.42

7 Nigeria _____ tel 366 sec _____ 26.3.42
DESTROYED UNDER STATUTE

Copy to Mr Stuart MWT

FJP 27/3 at once

8 To M.W.T (Stuart). Copy of '9' Stamp 31.3.42

orig on 30495/42

9. Extract C.A. _____ 27.3.42

Mr Chandler/R 295

Mr Stuart complains that 8 didn't reach him till 2/4. Action was directed on 27/3. Any comments?

FJPedh
2/4

A week-end intervened between the arrival of this paper in the Despatch Section and the despatch of the letter. The letter was, however despatched during the morning of the 31st March.

A.F. Blandin.
7/4.

There is another possibility - the Irma, at Beira.
Refe § 2 of 4, the detailed report shd be sent to Mr J St C Stuart MWT earliest.

Put by _____
FJP 8/4 at once

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10. Nigeria — 833av — 3.4.42
 11. Nigeria — 3/ra — 1.4.42

3

Send copy of 11 to
 J St C Stuart Esq
 MWT

with my comps, marked urgent

C.D.
 R 15 APR
 B 15

FJ Pedler
 14/4
 at once

12 To M.W.T. (J. St. C. Stuart) Copy 11 Stamp.
 16.4.42.

13. Nigeria — to 47000 R.U.R. — 15.4.42.

14 To MWT (J St C Stuart) 3 copies 13 - 16.4.42

Mr Edwards
 has seen to this.

Mr Stuart, MWT, has consulted his
 seniors re 13 and informs me that
 MWT strongly hope we shall reply
 "yes". They wd like copies of Mr.
 Bissett's reports on any dredgers he
 may inspect. They will ask their repre-
 sentative in Canada to help Mr. Bissett
 with regards to the dredgers at Toronto
 & on the St. Lawrence.

FJ Pedler
 16/4

Mr Davies

No 13 contains a proposal to import
 a dredger into Nigeria, for hard
 currency. It is of the first order of
 essentiality. MWT support the proposal - see
 my minute above. Can you agree?
 Perhaps we could have a word about
 it when you are free?

FJP
 16/4

Mr Williams

Mr Davies has phoned the Treasury, and we
 have together composed the tel submitted herewith.
 I have read it over to Mr Stuart MWT who agrees

FJP 16/4

OGRP
 16.4.42

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15th To Wg Tel 464 secret cons 16/4/42

4

16
17
18
19

- 16 To Stuart
- 17 To Hasler
- 18 To Playfair
- 19 To Nattriss

(W/C 15) - Compd. Rec -
17/4/42.

Mr James (away) Sean N.H. Hunt.
Mr Edwards Rem A.C.F.S. 21/4/42
You shd now see, for general info
in connection with your Port & Transit Committee
work

FJP 17.4

20 To Wg tel No 617 ————— 14.5.42

21 Lieut. Bullen, W.O. — Notes on the "Patinga".

22 Lieut Bullen, W.O. — Notes on the "Ingénieur
de Joly".

23 To Bullen W.O. w/2 c 20 (1 for Rolfe) — 15.5.42

24 ~~Nigeria~~ ~~617~~ tel 622 impl — 15.5.42.

25 " —————

26 M.W.T. ————— 14.5.42

27 To MacTier (M.W.T.) W/Copy 20 and 25:

28 " Colonel Rolfe. 2 copies of Tel. '622' Stamp. 18.5.42

29 " Nattriss (P.O.) Copy of Tel '622' & Tel '617' Stamp. 18.5.42.

30 Nigeria — tel 648 impl — 18.5.42
31 " — " 646 — 15.5.42

32 To Wg tel No 632 ————— 18/5/42

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It was arranged at Port & Transit
Sub-Com today that MWT will
now take up question of getting
the Patunga to Lagos.

5

~~No further need~~

Now send copies of 30 & of 31,
as amended in file copy, to
~~the~~ R S MacTear Esq MWT
& Colonel Rolfe, W.O. refer 27 & 28,
& to Mr Nattriss CA refer 29

FJP

18/5
at once

- 33 To MacTear ^{Amended} copy of '30' and '31'
 - 34 " Colonel Rolfe " " " "
 - 35 " Nattriss. " " " "
- } 19.5.42

Rem
A.C.L.
29/5
Mr Edwards

You shd see. I think this ought to be
brought forward at the C'Com next week, to
find out what MWT have done about
getting the Patunga to Lagos.

FJP

19/5

- 36. Nigeria — tel 667 impl — 21.5.42
- 37 Nigeria — tel 680 decd. } — 22/5/42
(most imm.)
- 38 To MacTear w/c 36 & 37 — 22.5.42
- 39 To Rolfe w/c 36, 37, 38 — 22.5.42
- 40 Trinidad — tel 524 — 21.5.42.
- 41 To Dad Tel. No 619 } Dec. — 23/5/42
- 42 To King. Tel. No 669 }

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L. Factori

44 To Stuart (M.W.T) copy of "41-42" 26/5/42.
" " " " " " " " " " Stamp. " 6

45 - M.W.T. ————— 23.5.42.
46. W O ————— 90510 ————— 25.5.42.

1942 I take this opportunity of recording that the Lagos Harbour drafts shown in G.H. No. 411 of the 2nd of April are identical with those shown in G.H. No. 164 of the 1st of October, 1940.

FJP
27.5.1942.

47 To Stuart ————— 28/5/42

48 To Rolfe
49 To Matthews
50 To Chief Secretary Nigeria } n/c 47
Comps 28/5/42
B.12A.

51 W O

52 Let. to Govt. Nigeria no 693-29/5/42

M. Stuart (M.W.T. phone 3219) says up to say that he would have to defer a reply to 47 until the after the meeting of the Port Trust Com on Monday. He understood that at that time the L.S.O. report was press strong that Port Trust should be released to Lagos as soon as possible. OGBW 29.5.42

Memorandum
29/5/42

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53 Nigeria — sec — 22.5.42
 54 WO'li C in C ME — 31.5.42
 55 To Gov. Nigeria. Tel. no 708. Secret — 2.6.42 7
 56 To Stuart MWT w/c 53 — 2.6.42 ①
 57 To Rolfe WO w/c 56 — 2.6.42
 58 To Trinidad No. 657 Secret — 3/6/42.
 59 Repeated to Nigeria No. 719. — 3/6/42.

60. WO — 11153 — 14.6.42

61 To Nigeria - tel no 806 sec — 18/6/42
 DESTROYED UNDER STATUTE
 62 To Trinidad - tel no 703 }
 63 .. Nigeria .. 807 } — 18/6/42

~~63~~
 63

64 Nigeria - Tel 829 Secret — 19/6/42
 65 To Nigeria No 840 } Sec: — 23/6/42
 66 To Nigeria Tel. No. 841 }
 67. M. W. T. — Sec (2) — 14.5.42.
 68. WO — 1473P — 22.6.42.

~~69~~
 69

Copy (67) - (original if no copy available) 15
 Mr. Sr. C. Stuart, M. W. T. Camps.
 A.C.T.L.
 25/6 or more
 69 To Stuart (M. W. T.) '67' in orig. (no copy available)
 26. 6. 42.

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93 W.O. to Mchast - 75997 - 8
 30.10.42
 94 W.O. — s/o — 30.10.42
 95 Extract — 26.10.42
 96 Achimota — Tel. 360 — 2.11.42
 97 Nigeria — 1673 — 2.11.42
 98 To Resmin accra. Tel No 350 } Secret
 99 " Governor Nigeria " " 1642 } 4/11/42
 100 To Major Haviland Cons 6.11.42
 101 W.O. — 10.11.42

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- 102 To Carter copy w/ends as in dft 14. 11. 42
- 103 To Stewart w/c 102 + ends 14. 11. 42
- 104 To Hamilton w/c 102 + ends 14. 11. 42

9

(97) (100) (102). The War Office do not wish to accept responsibility for the "Patunga" en route to Lagos and in view of the reluctance of the C.-in-C. Middle East to part with it at all, I do not see why they should. However, the cost of insurance will be high and Mr. Carter of the Crown Agents told me today over the phone that it would be about £1,700 on £1,500 which is about what the vessel is worth at the moment. I think we should tell Nigeria as in draft herewith.

1
7/150,000
k

R. B. Sabin Lane

18.11.42.

I have kept on to this to find out what Nigeria would have had to pay in insurance for the Port-of Spain had she taken her from Trinidad as a replacement for the Robert Hughes. It would only have been £1700 odd, but the voyage would have been short & the dredger's value was much less.

See next clearly
be insured
24/4

RBS
24/4

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105 Governor Nigeria - Tel. no. 1774 - 28/11/42

106 P. S. TO Egypt to W.O - 75677 - 24.11.42

107. Crown Agents - s/o - 26/11/42.

108. Crown Agents - s/o - 27/11/42.

Mr. O.G.R. Williams.

10

(107). The Crown Agents have been successful in beating down the insurance on the "Patunga" a bit to £15,000 instead of £17,000. We should tell Nigeria of this. Telegram herewith. †

Both the Ministry of War Transport representative and the branch of the War Office concerned have stated to me over the phone that they consider the insurance figure very high and would have expected something about £6,000 or £7,000. I have spoken about it to Mr. Truphet of the Crown Agents who is responsible for putting the insurance through and he on his side feels convinced that he has made quite a good bargain for us, in view of the facts that the voyage will be very long and the dredger a pretty poor risk. I have asked him over the phone to give us the details of the vessel's insurance and have followed this up with the note at (108).

E.B. Sabon-Clare

27th November, 1942.

† I have held this up as Mr Carter of the CA. has promised to send me the exact figure, and we might as well send this to Nigeria when we have it rather than an approximation. It will be under £15,000 by £150 or so. *E.B. 27.11*

It does seem rather a lot, but I suppose we can only accept the C.A. figure
O.G.R.W. 28.11.42

109. Nigeria - Tel. 1820 - 24.11.42

110. G.O.C in Mideast to Rep. of India - 24.11.42

111. Crown Agents - s/o - 27.11.42.

112 Tel. to Govt Nigeria no. 1822 - 4/12/42

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Mr. O.G.R. Williams.

I think you should see the letter at (111). Neither M.W.T. nor the War Office have made official representations to us about the cost of insurance, and there has also been no remark on it from Nigeria. It seems pretty clear from (111) that the ~~charter~~ was bound to be high, and I suggest we take no further action unless any comment on the insurance figures is received. I think we should also write a note to Mr. Truphet thanking him for the detailed statement he has given and the trouble taken over insurance of the vessel.

Elizabeth Clave
9.12.42.

*I agree. We seem to have a
good answer if we are criticized
DGRW 10.12.42*

113 To Truphet Conf. 16.12.42

114. W.O. 17.12.42

*No 114. Can await Mr. Clave's
return. Bp is a fortnight.*

*C.A. 21/12/42
Clave*

115. Nigeria Secret Spw

undated
The enclosures to (114) and (115) are practically identical: the Chittagong Port Commissioners have heard the rumour referred to at (110) that the "Patunga" is for sale, & have written to Bombay about it, who in their turn made enquiries from Mideast; copies of this correspondence have now been sent to us by the War Office at (114), (who seem to think that Mideast will by now have quashed the rumour) and also by Nigeria at (115). It appears from this, however, that Mideast had left it to Nigeria to inform C.P.O. of the position, although they may have done so themselves since, as the War Office suggests.

In view of this uncertainty, ? we should

(a) write to the War Office asking them to cable to Mideast that the dredger is not for sale,

(b) inform Nigeria by savingram of this, adding that arrangements have been made about the crew (see 53 and 60) and that we are waiting to hear from the War Office about the extension of the Charter (see 75 and 107).

H.B. Lawrence 7/1/43.

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116 W. Wickham

30.12.42

12

114 - I have written to the War Office as in letter herewith. When we get an answer we must send a reply to the Nigerian Savings at 115. We will also have to give Nigeria information about the extra insurance at 115. This was necessary owing to the fact that the "Patunga" has been towed for some part of her journey from Suez to Lagos via the Cape. We did not know that this would be done when the insurance was originally arranged but the Admiralty decided that it was necessary on some of the longer stretches the "Patunga" had to carry between ports and there was no alternative but to pay the extra premium.

I attach a note on the position regarding the transfer of the "Patunga" to the Nigerian Government.

W. Wickham - Com
13. 1. 43.

118 To Welch copy w/c 60, 68 + 71 — 14.1.43. 12

119 To Carter w/c 118, 60, 68, + 71 — 14.1.43.

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1943

13

120 W.O. _____ 21.1.43
put by - see enlargement.
25/1/43

121 Actimota - Tel. 109 - 27.1.43

122 No. - chl 9609 - 26.1.43

121. The Ministry of War Transport think Mr. Campbell will be able to help in this but if he is unable to obtain a crew without assistance by them, they will certainly give it. B.U. to me in a week to enquire position if we do not hear before.

122. is the telegram referred to at 120 in its final form. Put by.

B. Salter - Cam
29.1.43.

Ref. 121. B.U. as directed.

S. Knoff
4.2.43.

123 To Shiant (M.W.T) w/c 121 - 9/2/43.

124. Tel. from S. Africa to Res. Min. - 5.2.43

It is now apparent from 124 that M.W.T. Representative Capetown has been able to obtain a man-

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ans to 124 on the Patunga
 from S. Africa to W. Africa. 2- 14
 has spoken with Mr Stuart. P.S.
 B.S. Selhu-Claw
 11/2 am

125. Copy letter from Port Harcourt Control to G.A-19.2.43

125. Dtrs H/W after consultation
 with Mr Williams. The file should
 be circulated to in early for
 telegraphing to Nigeria.

B.S. Selhu-Claw
 25/2

126 To Stuart (125 ansd) 28. 2. 43.

127 To Carter w/c 126 stamp + 128 24. 2. 43.

128 To Haviland copy w/c 125 + encl + w/c 126. 24. 2. 43.

129. Copy message Aveza from M.W.T - 28. 2. 43

130. From Ministry of War Transport. Copy of
 telegram to Cairo, 24/2.

131. War Office; copy of telegram to Cepof,
 Simla, 24/2.

132. War Office. Copy of telegram from Cepof,
 Simla, to War Office. 24/2. /133.

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133. War Office from Welch. 25/2.

15

I learnt at today's meeting of the Overseas Port and Transit Sub-Committee that the "Patunga" sailed from Walvis Bay at the end of February en route to Lagos, so that much of Cepof's telegram is already out of date. The "Patunga" has on board a runner crew which are taking her from Capetown to Lagos. This crew was provided by the Ministry of War Transport representative at Capetown since it was impossible for the Nigerian authorities to get their own crew from Lagos to Capetown in time. The crew that took the "Patunga" from Suez to Capetown are being or have been already repatriated to India and the Nigerian Government are paying the cost in the first instance. The telegram at (132) is not very lucid. I think the best thing to do will be to discuss it with the Crown Agents and War Office on Thursday. I am writing to Captain Welch in letter h/w. We should then send Nigeria something definite about the terms on which she is to get the vessel at the earliest possible moment.

B. S. Sullivan

1.3.43.

atm

134 To Welch (133 encl) 3.3.43.

135 To Carter w/c 134 copies 3.3.43.

136. Copy/tel from Cepof to W.O. - 507/5P-
27.2.43

13. 4/3

B.S.S. atm

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B. U. as directed verbatim.

16

S. Knapp

4.3.43.

Fr. Welch - no. 6/2/43

138 Fr. Carter - CA. 10/3/43

139 To Welch copy w/c dft tel.

13. 3. 43

140 To Carter copy w/c 139

13. 3. 43.

The War Office still demurred to the inclusion of alternative (a) in Mr. Carter's draft behind (138). I therefore agreed that it should be taken out and alterations made in other parts of the telegram accordingly. I insisted, however, that paragraph 3 and the clauses about insurance should be retained. The telegram will be repeated to Nigeria and will contain an addition saying that two copies of such arrangements as the Chittagong Port Trust may provisionally make with Cepof should be despatched by them one to the Governor of Nigeria and one to us. When the telegram has gone off we should send a telegram to Nigeria saying that we wanted to get the War Office to be one party to the Charter but were unsuccessful and that when they receive their copy of the tentative arrangements from Cepof they should let us have their comments so that finally the Crown Agents may sign an agreement on their behalf in London.

I have discussed with Mr Williams.

By authority of no copy of tel.

H 19/3
Mr Carter to me.

for no. revised.

123 S. Knapp
28. 3. 43.

etc

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CO 583/261/30495/1

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141 Nigeria tel. 517 — 18.3.43

17

142 N.O. Tel. 62250 — 19.3.43

143 Nigeria tel. 523 — 24.3.43

141 + 143. I have discussed
with Mr Farmer & Mr Williams.
Two drafts W/W

123 Sathin - Chan
25/3 then

144 To Gov. Nigeria Tel. No. 443 25.3.43

145 To Gov. Nigeria Tel No 444 25.3.43

146 Hoopers to capof Tel. 61724 — 26.3.43

Publy 123 Sathin - Chan

26/3 then

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147 W.O. Del. 6416 / SP. ————— 25.3.43

18

148 Ca. ————— 1.4.43

149 Nigeria Del. 621 ————— 2.4.43

150 Del to Govt. Nigeria no. 497 - 5/4/43

151 To Truplet w/c 150 stamp — 6.4.43.

152 To Welch w/c 150 stamp — 6.4.43.

153 To Walton copy w/c 149 8.4.43.

K111

154 Nigeria Del. 667 ————— 10.4.43

Please keep (153) in view.

D. Hamilton

12/4

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155 ca.

12.4.43

19

L.P. Farmer.

(155) is self-explanatory. May we confirm that these charges should be made against Nigeria, or do you prefer that we refer to the Governor first?

J.H. Bamill.
13/4/43

Yes. No need to consult Nigeria.

Farmer 13/4.

156 To Carter (155 encl) 15.4.

157 M.W.T. (N.4280/43) — 15.4.43

158 To ~~Minister~~ STATUE. Tel. 558. 17.4.43

DESTROYED UNDER

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159. W.O. Tel. 8995/2P _____ 4.5.43. 20

160. CA. _____ 8-5-43.

161. M.W.T. Tel. Wash. 4429 _____ 8.5.43. ⑦

Tel. Section.

After despatch, please return file direct to me.

R. Krawitz, 10/5.

162. Do Governos Higonia Tel no 662 10/5/43.

No further action at present.

R.K.
11/5.

163 W.O. Tel. 49191 _____ 13.5.43.

B.V. for next meeting - 24th.

R.K. 18/5.

B.V. as directed

R. Krawitz

24.5.43.

Meeting cancelled. B.V. next Monday's meeting - 31st.

R.K.
25/5.

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164 Hughes Tel. 931 ————— 27.5.45.

165 To Carter ^{copy} w/c 165 ————— 21
3.6.43.

166 W.O. Tel. 0988/57. ————— 1.6.43.

Partly (134 - 165)

(166) must be kept in view + B.V. 21/6 for meeting.

R. H. Hawitt, 12/6

167 Carter Co. ————— 9.6.43

Partly (167). R.H.
12/6

B.V. as directed in minute 12/6.

No further news on (166) S. Knapp
19.6.43.
B.V. 28/6 for meeting.

R. H. Hawitt, 21/6.

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168 Nigeria tel. 1114 ————— 23.6.43

The question of Halsall's salary was still under consideration on May 4th. when the matter was said to be under reference to India (see 159). No further information is available. ? we should telegraph this to Nigeria, & give them the substance of (166) with regard to the charter -

H.B. Lawrence

28/6

Since writing the above minute, I have spoken to Captain Welch (In IA) who is going to send a reminder to Cepof, asking them to clarify a) the position regarding the new charter, and b) the problem of Halsall's salary. Draft tel. to Nigeria w/w.

H.B. Lawrence

169 To O.A.C. Nigeria. Tel. No. 909. 26/6. *HL*

170 To Ewing w/c 168+169 ————— 29.6.43.

171 To Mr. Carter S/o. ————— 29.6.43

172 To Carter ————— 5.7.43.

173 W.O. Tel. 94604 to Cepof. ————— 30.6.43

22

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Received
in
Registry.

36.

23

COPY FOR REGISTRATION



Cypher Telegram

FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 21st May, 1942.
R. 22nd " " 00.35 hrs.

IMPORTANT.

No.667 Secret.

Addressed S. of S.
Repeated to Colonial Supply Liaison No.92.

My telegram No.88³¹ to Colonial Supply Liaison.

Further to my telegram No.648³⁰, paragraph 2. //

Bissett reports that he has been offered:-

(1) Dredger D.H.8, self-propelled, coal burning, 800 I.H.P., built for suction converted to bucket, both equipments available in La Plata. Price £110,000.

(2) Dredger "CYCLONE" (corrupt group) suction 24 inches suction and discharge, full set of gear including 30 pontoons, pipeline, boats. Not crank propelling. Now in Montreal, price £55,000.

(3) Dredger "A.R. DU FRESNE" bucket type, single screw; 1,200 tons per hour. Speed seven knots. At Montreal. Price not quoted.

2. Has also heard of sea-going hopper dredgers Brazil, Gilbert and Nassau now on the Great Lakes, also WARENCO at New York but does not know if they are for sale. He waits details of hydraulic dredger now at Para. Reports sound promising.

3. I am not attracted by any of the craft described and prefer to stick to Patunga subject to the proviso quoted in my telegram No.648. 30.

4. Bissett still in Trinidad and I propose instructing him to proceed thence to U.Y. for leave forthwith unless you wish him inspect above mentioned dredgers on behalf of the Ministry of War Transport - your telegram No.464 refers. 30495/1/42. 15

5.

Copies sent to:-

War Cabinet Offices, Mr. W.J. Hasler.
Crown Agents for the Colonies.

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NS: Ref

24

5. Please instruct re Bissett and confirm that no further action regarding Patunga required of me for the present and that inspection of hull and the vessel generally is being arranged by you.

6. Paragraphs 3,4 and 5 only repeated to Governor Trinidad with reference to his telegram to me of 16th May.

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37
COPY FOR REGISTRATION

Cypher Telegram

RECEIVED
22 MAY 1942
In
Registry 25

FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 22nd May, 1942.
R. 22nd " " 15.15 hrs.

MOST IMMEDIATE.

No. 680 Secret.

Addressed to the Gov. Trinidad L 508.
Repeated to S. of S.

Reference Trinidad secret telegram of
21st May repeated to S. of S.

Your secret telegram of 21st May.

Following for Bissett. Begins.

PATUNGA still available. Do not (repeat
not) leave Trinidad pending reply to my telegram
No. 667 to S. of S., repeated to you as L/502.

30495/1/1/2
Snds.

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COPY FOR REGISTRATION

40
26

Cy telegram

FROM TRINIDAD

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 21st May, 1942.
R. 22nd " " 05.15 hrs.

No. 524 Secret.

Addressed to Officer Administering the Government
Nigeria.

Repeated to the S. of S.

My telegram of 17th May.

Following from Bissett. Begins.

In view of the S. of S. telegram No. 632 to you
I assume PATUNGA not now available. In the circumstances
I will proceed to the United States of America by air on
25th May and will contact British Shipping Mission on arrival.
I will communicate with Huband as requested in S. of S.
telegram No. 464.

Government of Brazil now intimate that they will not
sell dredger and are unwilling to lease to Nigeria in view of
the distance from Brazil.

Received
in
Registry

23 MAY 1942

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AF

30495/1/42

41/42

FPedls 23/5
at once

27
Reencrypted and sent
16.00 hrs 23/5/42
mu.

INDIV
Cypher Tel

Gov.
Trinidad

Secret No 619 Repeated
to OAG Nigeria No 669.
Reference Nigeria tel to
you No L508 following
for BISSET begins
Ministry of War Transport
greatly appreciate offer to
inspect dredgers on their
behalf but feel obliged
to defer decision for a
few days pending certain
consultations. In any case
you shd remain at
Trinidad pending final
confirmation that the
Patunga is available.
Ends. Seces.

23 MAY 1942
24

Copies to J. St. C. Stuart Esq
MWT
and to Colonel Rolfe
W.O.
Metropole Bldgs.

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COLONIAL OFFICE

BULLETIN

New Series No.6

June, 1936

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Telegrams: (Shipping) - SHIPMINDER, WIRE, LONDON "
(Inland Transport) - TRANSMINRY, WIRE, LONDON "
Telephone: ABBEY 7711

MINISTRY OF WAR TRANSPORT, 29

BERKELEY SQUARE HOUSE,
BERKELEY SQUARE,
LONDON, W.1.

Any reply should quote the
following reference



P. & T.G.

Your reference 30495/1/42.

23rd May, 1942.

Dear Pedler, ●

Lt. -Commander W. D. Bissett, R.N., Rtd.

Thank you for your letter of the 23rd May addressed to MacTier, from which we note the Governor of Nigeria proposes that Bissett should proceed to the U.K. on leave unless this Ministry would like him to inspect further dredgers.

This offer is much appreciated, and I should be grateful if you could postpone making a decision until next week when it is proposed to hold a meeting in regard to overseas dredging; and by that time we might also have some further news regarding the "PATUNGA".

I think, in any case, we should have definite confirmation that this craft will be made available for Lagos before Bissett is recalled.

Yours sincerely,

(Alan Reid)
Port and Transit Control.

F. J. Pedler, Esq.,
Colonial Office,
LONDON, S.W. 1.

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30

Telegrams—"SHIPMINDER, WESDO, LONDON."
Telephone—ABBEY 7711.

Any further communication on this subject should be addressed to:—
The Assistant Secretary, Marine Division, (address as opposite)

CANCELLED
MINISTRY OF SHIPPING (X.J.),
BERKELEY SQUARE HOUSE,
BERKELEY SQUARE,
LONDON, W.1.



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**SECRET CIPHER
TELEGRAM**

46
31

From: War Office Desp. 0015 25/5/42.
To: C.-in-C. Middle East,
 reptd. G.C.C.-in-C. West Africa.

.....90510.....D.Tn. cipher 23/5.

Dredger "PAFUMGA" required for essential maintenance dredging at LAGOS as only suitable dredger available to replace dredger "SIR ROBERT HUGHES" sunk (.). You will appreciate that the limited supply of dredging craft makes it essential that allocation should be made having regard to priority of Empire dredging programmes (.). To ensure this the Dredging Committee of H.M.T. on which the Services and Colonial Office are represented considers the allocation of dredging craft (.). As dredging LAGOS has more immediate importance than work at ADABIYA "PAFUMGA" should proceed to LAGOS with maximum despatch.

Copies to:-
Q.M.G. 1.
D.C.M.C., 2. (Ops).
D.Tn., D.D.Tn.(O), (D), Tn.1, 5.
D.Hov., D.D.Hov.(s), Q.(M), 3x.
M.O.F., 5.
H.M.T. (Mr. MacTier - 2 copies)
Admiralty (Captain Bowen)
 - (H Branch)
Air Ministry (Group Captain Sims)
Colonial Office (Mr. Edwards)

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30495/1/42.

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[11932, Wt. 32122 180 9m. 10.41 C.N.L.L. 748

47
C.D.
R 28MAY
D 28/

32

C. O.

Mr. Pedley
27/5/42.

Mr. Williams

Mr.

Sir W. Battershill.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

For sig. by
Mr Pedley

DRAFT. *Cairn*

Downing Street,

28 May, 1942.

J. St.C. STUART, ESQ.,
MINISTRY OF WAR TRANSPORT.

Dear Stuart,

Will you please refer to correspondence about getting the "Patunga" for the Government of Nigeria. We were very glad to see, from War Office telegram 90510 of the 25th of May that orders have been issued for the "Patunga" to proceed to Lagos with the maximum despatch, and shall hope shortly to receive confirmation that she has left and ^{an} indication of the date on which she may be expected to arrive at Lagos.

In these circumstances it becomes a matter of immediate importance to settle certain items regarding the terms on which the Government of Nigeria will take her over. It has been unavoidable that up to the present the matter has been ~~scanted~~ ^{handled} rather ~~as~~ ^{as} though it had been a question of allocating this ship to a particular Department of His Majesty's Government. But I am sure you will appreciate that if considerable payments by the Government of Nigeria are to be involved we must place that Government in a position to secure support for the necessary votes from its Finance Committee and eventually from its Legislative Council.

(48)
(49)
(50)
*Copy for Rolfe.
" " Nattriss
" " Nigeria Chief Sec.*

FURTHER ACTION.

- Copies to go to
1) Col. Rolfe, War Office,
2), Mr. Nattriss, Crown Agents,
3) Chief Secretary, Nigerian Govt.

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18th in which I asked what financial arrangements you propose. Please see also the request from Nigeria in paragraph 5 of their telegram No. 667 (copy sent to Mac-Tier with my letter of May 22nd.) for confirmation that inspection of the hull and of the vessel generally is being arranged. I think you will agree that before the Nigeriaⁿ Government can be asked to accept any terms you ~~would~~ ^{may} propose, an inspection will have to be arranged by a Lloyds' agent or some equivalent person.

I assume, from the terms of War Office telegram 90510, that it is intended that the "Patunga" should remain the responsibility of the War Office until she is delivered at Legos. Also, that she will be sailed to Lagos by her present crew who consist, I suppose, of East Indians with European officers. It may be assumed that the Government of Nigeria will be glad to take over the European officers but will not wish to engage the East Indian crew.

I am sending copies of this letter for information to *Mr Rolfe* at the War Office, and to *Mr Nattriss* at the Crown Agents for the Colonies, ~~and~~ to the Chief Secretary to the Government of Nigeria,

.....

F J Pedler

(27)

33

(36)

(38)

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**SECRET CIPHER
TELEGRAM**

34

266968

51

From:- C.-in-C. Middle East.

Desp. 1320 27/5/42
Recd. 1840 27/5/42

To:- War Office.

IMPORTANT

WKS/04137 Cipher 27/5

Your 90510 (DIN) 23/5

First. Request you reconsider diversion of dredger Patunga to Lagos in view of following.

One. Patunga now engaged on dredging northern entrance to Suez Canal which has been allowed to (? silt) to dangerous depth. This involves one million cubic metres and requires Patunga plus one other dredger and hoppers.

Two. Naval opinion is that unlikely she can make the passage till monsoon abates in October. This being confirmed.

Three. Vessel and crew not chartered for anywhere except Red Sea area and very unlikely they will sail, this being investigated.

Four. Diversion Patunga to Port Said plus loss of dredging gear Ronald Shay plus inability Canal Coy to man. more than three dredgers leaves only two dredgers for Kad el Harakeb (Suez East) Sofaga and Adabiya Bay. Thus port construction programme will be delayed even if Patunga remains and far more if she leaves.

Second. We are trying to borrow from Greek Navy and British Army to supplement crews for dredgers and hoppers but such schemes unlikely relieve situation very greatly.

Third. Question of getting Ronald Shay working still under investigation.

Fourth/

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Fourth. Presume you have tried South Africa who originally promised us Blesbok or one other large dredger provided we could find no others. Owing availability of Batanga and Ronald Shay we did not press Union further.

C.6. Telegrams. To:- Tn. 1. (for action).

Copies to:- Q.M.G. M.O.4. 5.
 D.Q.M.G. Min. of W/T. (Mr. MacTier) (2).
 Q(Ops). Admiralty (M. Branch).
 D.Tn. " (Capt. Bowen).
 D.D.Tn.(O). (D). Air Ministry (Gp. Capt. Sims).
 Tn. 1. 5. Col. Office (Mr. Edwards).
 D.Mov. D.D.Mov.(s). Q(11)3x.

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30495/1/42

Rb 52

C. O. *[initials]*

at mee
Mr. Pedler. 29.5.42.

Mr.

Mr.

Mr. W. Battershill.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Recyphed [unclear]
14.30 hrs
29/5/42

36

IMPORTANT.

NO. 693. SECRET

DRAFT. CYPHER TELEGRAM.

O. A. G.

LAGOS.

INDIV

My telegram No. 669. Patunga.

C.-in-C. Middle East represents that he

C. D. has difficulty in releasing the Patunga until she has completed the task on which she is at present engaged, that it is doubtful whether she can make the passage until the monsoon abates in October, and that it is unlikely that a crew can be engaged to sail her to Lagos.

C. D.
129 MAY 1942
D3cc

29 MAY 1942
3cc

FURTHER ACTION.

8 copies to Col. Rolfe, War Office, Metropole Bldgs., Copy to R.S. MacTier, Min. of War Transport. Two copies to Cptn. Bowen Admiralty. Copy to Group Cptn. Sims, Air Ministry.

Rec'd by Mr Edwards early on June 1st

2. Would it be possible for you to send a crew to fetch her?

3. Question of inspection referred to in paragraph 5 of your telegram No. 667 is being taken up.

Secor.

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plates up to 3/4" thickness except by oxyacetylene.

- (n) She is said to require complete change of lining plates every 4 months with local spoil clay and mud. Would require more frequent changing with Lagos spoil, although changing only takes 3 or 4 days.
- (o) Fitted with rubber and leather flexible joints on suction pipe and also on flushing pipes for barge (2 in No.) and on discharge. There is no spare main suction joint on board but two or three of the discharge joints (smaller diameter).
- (p) It is reported and I believe that the lead of the hawse pipes is very unsatisfactory for dredging as they are nearly vertical giving a very bad angle at their lower end.
- (q) Only 700-800 tons hopper capacity.
- (r) Single screw with overboard discharge on port side - awkward for connecting to "LT".
- (s) Has no tunnels and cannot pump out her own hoppers.

Additional report, 13th April, 1942.

In my opinion the Government of Nigeria should not purchase this vessel. I have made two more visits. Much of the missing gear has been found but there is no flexible joint for the suction pipe. This cannot be obtained locally. (I understand the original has been cut up for patching the smaller flexible joints.) In view of her most unsatisfactory dredging record a trial here is essential before contemplating purchase and no such trial can be carried out. Furthermore the defect in the crankshaft would necessitate an expensive repair if carried out locally and they have no lathe big enough to skim up the shaft end and crankpin after renewal. I would not allow her to leave West Indies until this repair was satisfactorily effected. And also her speed is so excessively small that she could not be convoyed and would probably require separate escort.

(Sgd.) W. D. Bisset.

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broken, in the engine room. I discovered that the new forward end is not a fit in the forward H.P. well and that a feeler can be inserted nearly 2 inches practically all round the shaft. I found, too, that I could insert a feeler some distance into the after well around the crankpin.

It is impossible to consider allowing the ship to cross the Atlantic in this condition and I am investigating the local facilities for repair but I am not hopeful.

Finally I examined the dredging pump. It is of cast steel and has the ordinary three arm type of impeller, not shrouded. The pump is fitted with manganese steel lining plates 1" thick. I am informed that two or more sets of plates are available but I gather that, even with the spoil encountered here, they have to be changed every 4 months. With hard sand as in Lagos they would need changing every 3 months. They can have the scoured parts built up by welding but the plates are beyond the capacity of Apapa to cut (except by oxyacetylene) even if we substituted mild steel for manganese steel. The pump casing required a fair amount of welding but this can easily be managed. The vessel has wooden hopper doors in angle iron frames. They are of oak not backed by plates and are certain to be riddled by borers as the ship has not been docked for 2 years or more. She was docked in Martinique, I believe, but that is now Vichy ~~as is~~ Curacao is the only available place for docking. She is very foul. I am assured that when newly painted and in correct trim (1 ft. by the head!) she can do 6½ to 7 knots but that when sent to British Guiana a few months ago she only managed 4 knots. An aeroplane was sent to find her as she was so long on the trip! Pending the result of the dredging trial (if that should be found possible) therefore, I would tabulate the points for and against her acquisition for Nigeria thus -

- For :- (a) Hull in good order except doors.
 (b) Boilers good except 2 tubes easily renewable.
 (c) Auxiliaries (E.R. & deck) good.
 (d) 3 Officers' cabins on bridge deck. Room for more.
 (e) 3 " " forward, hot but habitable.

(f)

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- (f) Large galley & crews' quarters in focsles.
- (g) Firegrates, doors &c. on board for burning coal.
- (h) Lifeboats good, one borrowed but would be returned.
- (i) Can be listed and scraped, finishing off propeller and rudder by diver. This would give her 5½ knots it is said.
- (j) Believed to have steamed from England to Trinidad without refuelling, towing a tug and a lighter.
- (k) Carries 100 tons fuel oil and burns 11 tons oil per day steaming 24 hours or 18 tons per 24 hours pumping (120 r.p.m. steaming, 180 r.p.m. pumping). Hoppers could be fitted with false bottoms (one already fitted) to carry sufficient fuel in drums.
- (l) The leather or rubber suction pipe joint could be replaced by a ball&socket joint I believe. Distance from face of square flange to side of pipe 22 inches.
- (m) Has 2 bower anchors and 3 after anchors, said to have 7 shackles of 1½" cable on ^{one} and 9 shackles on other bower. Uses wire on after anchors.

Against :-

- (a) Defective Crankshaft (in use and spare)
- (b) Loose H.P. crankpin.
- (c) no record that she ever worked as a dredger.
- (d) Dredging equipment obviously an after thought and said to have been added by mesh. Used here only for pumping from barges to shore line.
- (e) Hopper doors of oak not backed by plate, almost certainly eaten away by worm.
- (f) Not docked for 2 years - very foul.
- (g) Full speed new 7-7½ knots.
- (h) Present speed 4-5 knots - speed being of no great value in a reclaiming craft.
- (i) Much dredging equipment, bends, joints, pipes, controls (including control cabin) gantries &c. removed ashore to make room for storing Admiralty cable in her hoppers. Much of this can be found and I am having a search made.
- (j) Oil fuel burner. Not impossible to alter bunkers for coal but trimming will be difficult.
- (k) Only available Dock is at Curacao.
- (l) Has a bolted coupling for crankshaft to pumpshaft drive - a clumsy arrangement if the craft is to use her propelling gear frequently.
- (m) Pump and manganese steel lining plates 1" thick. She has one or perhaps two sets of plates available but the pump casing needs much welding. Apapa can only handle mild steel (not manganese steel)

Reference:-

CO 583/261/30495/1

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THE QUEEN'S PARK HOTEL
PORT-OF-Spain,
TRINIDAD
BRITISH WEST INDIES
10/4/42.

40

Preliminary Report on S. D. "Port of Spain".

The ship was built by A. Hall & Sons, Aberdeen in 1932. She is a bottom discharging hopper craft (I cannot call her really a dredger) and is fitted with a pump and gear most suitable for pumping spoil ashore from barges or for filling her own hoppers from barges and discharging the spoil at sea. She has no tunnels and cannot pump out her own hoppers.

It would appear that the Nash Dredging Company had a suction pipe added to her for dredging but she has been for 7 years in Port of Spain and has not dredged except for a most unsuccessful trial when she would not lift the local spoil - mud and clay - at all. I have met an Engineer in the Harbour office - a Mr. Gibson - who was in her in Southampton and he says she was used only for reclaiming there and he has never seen her dredge up any spoil. The foregoing will account for the lack of clarity in the drawings sent to Nigeria. The alteration consisted in cutting a 27", or thereby, hole in the hull below water level on the starboard side in way of the engine room, which is forward of the boilers. A pair of tapered guide slots were fitted on the outside and a cast iron bend (it may be cast steel) with a suitable square flange tapered to correspond with the guide slots. This bend can be inserted in the slots above water line and lowered until it fetches up in line with the hole in the ship's side when the taper causes it to fit closely. On the inside of the hull there is, of course, a sluice valve and a pipe leading to the stone box and then to the pump. On the other end of the outboard bend is a rubber or leather joint with internal rings, and into it, the main suction pipe is clamped. The pipe is supported by a tackle at each end and leads forward, with a plain suction nozzle on the forward end. There is no ladder to carry the pipe. The dredging gear is obviously an afterthought(perhaps "makeshift" would not be too strong a term) but I do not see why it should not work in free running sand. In any sea or strong current it would be dangerous.

When

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CO 583/261/30495/1

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When the ship came here I understand she had this dredging equipment in her hopper. At the beginning of the war she was used by the Navy to hold de-gaussing cable so the dredging equipment was taken out and is scattered about on shore. I have asked for it to be got together for my inspection and if it is in order I have asked for it to be put in place and the ship taken to a small patch of sand and tried. The control cabin, a wooden hut built over the after end of the hopper, is missing and is said to have been smashed up. I discovered that her original boiler pressure was 190 lbs. but that she was now working at 170 lbs. I therefore arranged a meeting with Lloyd's Surveyor, Mr. Inglis, and learnt from him that he did this to force the owners to renew 2 perforated stay tubes which have been perforated for several years. He told me about the machinery and how the main engine crankshaft had come loose in the forward H.P. well due to the end of a steel pile jamming in the pump. He explained that a new shaft end had been fitted and also a new crankpin, (The pump shaft is driven from a bolted coupling on the fore end of the crank shaft, the bolts being withdrawn and a dog clutch engaged on the after end when under way.

On Thursday morning I made a thorough examination of the boilers and machinery. The boilers are, with the exception of the 2 stay tubes mentioned, in very good condition. The hull, internally, is in very good condition and from light load line upwards externally also in good condition although wooden rubbers require some repair. Decks, bunkers, hopper sides as far as can be seen and all deck machinery appear to be in good order.

She has three cabins on the bridge deck with a small saloon, and 3 cabins forward below the main deck with a big dining room and big galley. These forward cabins will be very hot. The two focsles for the crew are large and adequate. She has 2 lifeboats for 16 men each and I gather that normally on 24 hour steaming she requires about 25 of a complement. Regulations may possibly require more now and in any case rafts should be fitted. Lifebelts &c. are entirely inadequate. I then made a careful examination of the repaired crankshaft. It is the spare, the original crankshaft, defective in a similar way, lying,

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Air Mail.

1 - JUN 1942

42

NIGERIA.

SECRET.

The Chief Secretary to the Government of Nigeria presents his compliments to the Under Secretary of State for the Colonies and, with reference to the third paragraph of Secretary of State's secret telegram No.464 of the 16th of April, 1942, is directed to forward four copies of a report by Engineer-Lieutenant Commander W.D.Bisset, O.B.E., Principal Marine Engineer, on the steam dredger "Port-of-Spain" now lying at Port of Spain, Trinidad.

Nigerian Secretariat,
Lagos, 22 May, 1942.

SEA.

Reference:-

CO 583/261/30495/1

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**SECRET CIPHER
TELEGRAM**

54

43

From:- War Office

Desp. 2700. 31. 5. 42.

To:- C.-in-C. Middle East.

91903 cipher.....Tn. 30/5

Your WKS/04137 cipher 27/5

First. Subject confirmation that Patunga can make passage referred to in para. 2 which her makers advise possible consider that she should be released for Lagos where additional dredger essential to safety of port(.)

Second. Note that crew unlikely to sail with her(.) Should be possible for M.W.T. to provide Runners for passage to Lagos where dredger crew can be found for her(.) Patunga's crew could be transferred to canal company's dredger now out of service(.) This would leave you in same relative position as now(.)

Third. Owing to heavy dredging commitments and acute shortage of dredgers in all parts of world consider it imperative that all available craft should be manned(.)

Report shortages of personnel after allowing for transfers from Greek Navy and your forces(.) Will endeavour recruit suitable personnel in U.K.

Fourth. Is assistance require to get Ronaldshay into working order(.)

Fifth. Further approach being made to South Africa for assistance(.) Agreed M.W.T. and Admiralty(.) Reply should be agreed C.-in-C. Mediterranean and M.W.T.R.

C:G.(Tels.) Copies to:- C.M.G.
D.C.M.G., C.(Ops).
D.Tn., D.D.Tn.(O), (D), Tn.1, 5.
D:Nov., D.D.Nov.(S), C.(M).3x.
M.O.4, 5.
M.W.T. (Mr. MacTier - 2 copies)
Admiralty (Captain Bowen)
-do- (H Branch)
Air Ministry (Group Captain Sims)
Colonial Office (Mr. Edwards)
Admiralty (Mr. Simpson, H. Branch)

Reference:-

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5787/190 Ser. 12/41 C.N.Ld. 748
L. 49786/211 10m. 3.42 C.N.Ld. 748

30495/1/42.

2/5 55

EMH

C. O.
Mr. Pedler. 2.6.42.
at once
Mr.
Mr.
Sir W. Battershill.
Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.

Sir A. Dawe.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

*replied sent
14.00 hrs
2.6.42.
44*

INDIV

DRAFT. CYPHER TELEGRAM.

NO. *708* SECRET

O. A. G.
NIGERIA.

My telegram No. 693.

War Office have telegraphed to
Commander-in-Chief Middle East as
follows : -

Begins :

Subject to confirmation that
Patunga can undertake voyage which her
makers advise is possible I consider that
she should be released for Lagos where
additional dredger is essential to the
safety of the port. I note that the
crew are unlikely to sail with her. It
should be possible for Ministry of War
Transport to provide runners for passage
to Lagos, where a dredger crew can be
found

-2 JUN 1942
D 2

FURTHER ACTION.
Distribution as on
the draft of No. 52.
✓
3/5/42

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CO 583/261/30495/1
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found for her.

Ends.

Secer.

44A

Reference: -

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ms/PH

FS Pedro 3/6
at mee

30495/1/42
-3 JUN 1942

Re. explained + sent.
17.30 hrs. 58
3/6/42. 59
H. Linn.

45

Addressed To Trinidad No 657

- 1) Gov Trinidad
- 2) Repeat to Nig
- Cyphw tel.
J11

Secret repeated to OAG
Nigeria No 719 reference
to Trinidad
my tel No 619 repeated
to Nigeria No 669
following for BISSET begins
Ministry of War Transport
while appreciating offer do
not require you to inspect
dredgers on their behalf.
You should remain at
Trinidad pending final
confirmation that PATONGA
is available. Ends.

Copies to
J St C Stuart Esq
MWT
and
Colonel Rolfe
W.O.
Metropolitan Bldgs

Secs.

Reference:-

CO 583/261/30495/1

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46

APedler 26/5
at once

Inland tel.

Shepherd
Dykeland's
Ulverston

You should
apply officially
for

(S)
Register on
PF (P603)

Reference:-

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CO 583/261/30495/1

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C.O.

DRAFT AND RECORD COPY

LETTER SENT

76

REGISTERED No.

DATE.

56

Downing Street,

S. W. 1.

DRAFT

Pedler. 2/5.42. 30495/1/42.

MR. _____

MR. _____

MR. _____

2 June, 1942.

Dear Stuart,

47

I enclose two copies of a report by Bisset on the "Port of Spain". You will remember that you asked to have copies of this as soon as possible.

ENCLOSURES

Int

FURTHER ACTION

Will you please refer to Reid's letter (P. A.T.C.) of the 23rd of May about our offer that Bisset should inspect on your behalf a number of dredgers in America. Can you now say whether you wish Bisset to do this? It is considered that Bisset must remain on the other side of the Atlantic until we have definite confirmation that the "Patunga" will be available for Lagos, but there is no reason why he should remain at Trinidad if you would like him to inspect the dredgers on your behalf.

If you have decided what you want Bisset to do, perhaps you would give me a ring.

To

/Thanks

J. ST. C. STUART, Esq.,

Reference:-

CO 583/261/30495/1

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PUBLIC RECORD OFFICE

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**SECRET CIPHER
TELEGRAM**

60

269231

49

From:- C.in C. Middle East. Desp. 0810 14.6.42.
To:- The War-Office. Recd. 1450 14.6.42.
WKS/11153 cipher 13/6.
Your 91903 (Tn.1) 50/5.

First. We agree release dredger Patunga and have cabled India re extending charter and await reply.

Second. Now confirmed she can not make passage to Lagos till after monsoon approx. mid Sept. Will do utmost find runner crew locally for voyage.

Third. She will work with other dredgers on north end Suez Canal till able to sail.

Fourth. We are redistributing dredger personnel from all mideast sources so as to man as many craft as possible. Anticipate many difficulties but hope none insurmountable. Consider unnecessary recruit U.K. especially as British will probably not mix with our crews.

Fifth. Position of missing parts Ronaldshay not yet cleared up. But certainly shall require one dredging ladder with suction pipe and cutter complete. Request you order on Simons Renfrew. Further orders may follow.

Sixth. Agreed C.in C. Med. and M.W.T.

C.6.(Tels.) To:- Tn.1 (for action)

Copies to:- Q.M.G. Tn.1,5.
D.Q.M.G. D.Mov.
Q(Ops) D.D.Mov.(S)
D.Tn. Q(M)3x.
D.D.Tn.(O)(D) H.O.4,5.
M.W.T. - (Mr. MacTier - 2 copies)
Admiralty (Capt. Bowen)
 ("M" Branch)
Air Ministry (Gp. Capt. Sims)
Colonial Office (Mr. Edwards)
Admiralty (Mr. Simpson) Branch)

Copy to Wicks + Carter

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30495/1/42.

dm
Recyphered & sent
06-30 18/6/42
50

C. O.

- Mr. Pedler. 17.6.42.
- Mr. *at me*
- Mr.
- Sir W. Battershill.
- Mr. G. L. M. Clouston.
- Mr. C. J. Jeffries.

- Sir A. Dawe.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

18 JUN 1942
16+

cypher
2 DRAFTS TELEGRAM.

Ans
(at)

NO. 806. SECRET

My telegram No. 708.

O. A. G.
NIGERIA.

Commander-in-Chief Middle East has telegraphed to War Office as follows :-

Begins :

We agree to release ~~Patunga~~ and have cabled India regarding extending charter and await reply. It is confirmed that she cannot make passage to Lagos till after monsoon approximately mid September. We will do utmost to find runner crew locally for voyage.

Ends.

2. Please telegraph whether, having regard to the time which must elapse before "Patunga" can arrive,

/situation

FURTHER ACTION.
Distribution

As for No. 55. ✓

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CO 583/261/30495/1

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situation is sufficiently serious to
make necessary the prosecution of
further enquiries to ascertain whether any
suitable dredger ^{might} ~~can~~ be made available
from United Kingdom or elsewhere to
arrive sooner.

Secer.

51

Reference:-

CO 583/261/30495/1

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Copy - Original recd on 30/9/42
(No. 97)

52

Cypher Telegram

FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 19th June, 1942.
R. 20th " " 05.00 hrs.

No. 829 Secret.

Your savingram No. 156.

Dredger.

I accept proposal that dredger building for Mexican Government should be completed for Nigeria. Only alteration required in specification is that she should be fitted to burn coal.

2. Your secret telegram No. 806.

PATUNGA is most suitable dredger offered us. Do not consider that four months' delay in her delivery justifies further enquiries being made, and I prefer to stick to her.

3. Marine reports that "Lagos entrance and harbour channels are deteriorating and, while no need for immediate alarm, it is matter of great urgency that we get more dredging units as soon as possible".

4. I appreciate that you are doing everything possible to help, but request that urgency of matter be kept prominently before those responsible for the despatch of the PATUNGA and completion of Mexican (?group omitted ?dredger).

Copies sent to:-

Ministry of War Transport	- Mr. MacTier.
War Office,	- Colonel Rolfe.
Admiralty	- Capt. Bowen.
Air Ministry	- Air Commodore Sims.

94 on
main file

61

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CO 583/261/30495/1

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30495/1/42.

AK

Mr. Edwards. 3/6 *suc*

DRAFT CYPHER TELEGRAM.

O.A.G.

NIGERIA.

No. *840*.....Secret.

*Replied (over) 23/6/42
16.15 hrs AM. 65*

Your telegram No. 829. M.W.T.

53

report that dredger "Leviathan" now available at Liverpool might be suitable for Lagos. Particulars of Leviathan follow in my immediately following telegram.

23 JUN 1942
24

It will be appreciated that Patunga is at present being used for important dredging work in Middle East and War Office would be ^{reluctant} ~~unwilling~~ to release if Leviathan is suitable. *if latter unsuitable offer of former still holds good.*

Sec.

FURTHER ACTION.

As per 22/6

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Outboard Suction Pipes. There are 4 No. overside suction pipes (42" in diameter) - 2 No. on Port Side and 2 No. on Starboard side - each pipe is hinged to ship side with trunnion joint secured in vertical guide bars and by means of two derricks the suction pipe can be raised bodily to the deck level and brought inboard where provision is made for stowing on deck.

The overside suction pipes lead forward from the point of attachment at the ship side plating to the suction nozzle. A plain suction nozzle is fitted. The dredger works normally whilst at anchor with sufficient length of cable out to enable the dredger, when required, to haul herself ahead and so bring the nozzle of the suction pipe into fresh ground.

The dredging machinery is designed to dredge 10,000 tons of free running sand in a period of 50 minutes.

Copies sent to:-

Ministry of War Transport - Mr. MacTier.
 War Office - Col. Rolfe.
 Admiralty - Capt. Bowen.
 Air Ministry - Air Commodore Sims.

Reference:-

CO 583/261/30495/1

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30495/1/42

Code Telegram

TO NIGERIA

TO: Officer Administering the Government.
FROM: Secretary of State for the Colonies.

Sent 23rd June, 1942. 15.45 hrs.

No. 841 Secret

Following are particulars of LEVIATHAN. Begins.

Twin screw overside suction dredger.Hull built by Cammell Laird.Built 1909.Dimensions of Vessel. 465'-9" B.P. x 69'-0" x 30'-7"
depth moulded.Hopper Capacity 180,000 cubic ft. (10,000 tons).Mean draft (fully loaded) 23 feet.Design Speed (fully loaded) 10 knots.Maximum Dredging depth 70 feet.

General Layout. The vessel has a complete steel main deck with forec'tle and poop decks fore and aft and hopper is fitted amidships with hold spaces and forepeak forward and crew houses inside forec'tle. The pump rooms are situated immediately aft of hopper with boiler room and propelling engine spaces aft of pump rooms. The navigating and operating bridge is fitted at forward end of hopper. Officers accommodation is fitted under poop deck.

Machinery.

Propelling Engines. (Twin Screw) $22\frac{1}{2}''$; $37''$; $61''$
 $45''$

built by Messrs. D. Rowan and Co. Ltd., Glasgow.

Boilers. 4 No. Single Ended 16'-0" x 11'-9" long.

Grate Area 286 sq. ft.

Heating Surface 10,956 sq. ft.

Working Pressure 180 lbs. per sq. inch.

Natural draught coal burning.

Built by Messrs. D. Rowan and Co. Ltd., Glasgow.

Dredging Pumps. 4 No. built by Messrs. Gwynnes Pumps Ltd. London.Pump Engines 4 No. each $15''$; $25''$; $40''$ - W.P. 180 lb.
 $18''$ sq. inch

Pumps:- 42" dia. centrifugal double inlet type.

Pumps housed in 2 No. Pump Rooms immediately aft of hopper - 2 No. Pumps Starboard and 2 No. Port.

Hopper. Length 162 ft. fitted with 12 No. Lyster Valves in two rows of 6 No. each.

Lyster Valves 5 ft. 6 ins. diameter - Hydraulically operated.

Outboard

Reference -

CO 583/261/30495/1

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**SECRET CIPHER
TELEGRAM**

56

68

270316

From:- C. in C. Middle East.
Desp. 0850 22 Jun. 42.
To:- The War Office. Recd. 1440 23 Jun. 42.

WKS/14730 cipher 22 Jun.

My WKS/11153 of 13/6.

CEPOF ask estimated time Pa Tungga required
Lagos in connection with extending charter.

C.6(Telegrams)

To:- Tn.1.(for action).

Copies to:-
D.M.G.
D.W.M.G.
Q(Cps).
D.Tn.
D.D.Tn.(O).
Tn.1.5.
D.Mov.D.D.Mov(S).
C(M)3.x.
M.O.4.5.
H.T.(Mr.HcTier)2 copies.
Admiralty (Capt.Bowen),
('M' Branch).
Air Ministry (Gp.Capt.Sims).
Colonial Office(Mr.Edwards).
Admiralty(Mr.Simpson-'M'Branch).

Copy to Welch & Carter

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CO 583/261/30495/1

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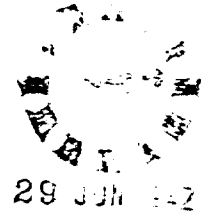
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30495/1 70

COPY FOR REGISTRATION: 57

Cypher Telegram

Received
in
Registry



FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 26th June, 1942.
R. 26th " " 19.45 hrs.

No. 875

65966

Your telegrams No. 840 and 841.

Regret LEVIATHAN quite unsuitable, her draft and size precluding her from manœuvring in Lagos harbour channel.

Copies sent to:-

- Ministry of War Transport - Mr. R.S. MacTier
- War Office (Tn 1(a)) - Major Haviland
- Admiralty (O.B.I.) - Capt. Bowen
- Air Ministry - Air Commodore Sims

Reference:-

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C.O.

DRAFT AND RECORD COPY

72

LETTER SENT

REGISTERED No.

58
DATE

DRAFT

1 July, 1942.

MR. Edwards. 30.6.42.

Dear Nattriss,

MR. _____

MR. _____

I think you are already aware that arrangements have recently been made with the War Office for the Government of Nigeria to take over the dredger "Patunga" now in the Suez area. She will make the journey to Lagos after the end of the monsoon, approximately mid September. The Commander-in-Chief, Middle East has cabled to India about the extension of her charter.

Certain formalities will be necessary with regard to the taking over of the dredger by the Nigerian Government, and I shall be grateful if you will get into touch with Colonel Rolfe of the War Office (to whom a copy of this letter is being sent) and make the necessary arrangements.

Yours sincerely,

(Sgd) A.C. Tallot Edwards

ENCLOSURES

FURTHER ACTION

copy to Rolfe
Cmnd Rolfe
Lagos Ngr

To

E. A. NATTRISS, DC 307, O/S B.S.F.,

Reference:-

CO 583/261/30495/1

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SECRET

MESSAGE.

1615B/12 July.

OUT

To C. in C. Mediterranean 388
Repeated F.O. Red Sea and Canal Area 643. DATE 12.7.42.

NAVAL CYPHER A2.

From Admiralty.

Your 1950/29, para. 6 Suction dredger is urgently required at Lagos where she is essential to safety of the port and PATUNGA is the only suitable vessel available. Arrangements for her release reported in C. in C. Middle East 269231/WKS/11153 of 13th June agreed with you must stand.

2. Please inform C. in C. Middle East.

1615B/12

for Hd. of M. (244)
Approved A.C.N.S.(T)

A.C.N.S.(F)
A.C.N.S.(T)
D. of P.(3)
O.D.(5)
D. of N.
N.A. to A.C.N.S.(T)
Hydrographer.
P.(L)
D.N.I.(5)
M.(10) (M.09081/42) and for War
Office, Ministry of WAR
Transport, Colonial Office.

DB

Reference:-

CO 583/261/30495/1

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Victoria 6628
Extension 779

120/Home/4821(Tn.5)

WAR OFFICE, (TR.5)
METROPOLE BUILDINGS,
NORTHUMBERLAND AVENUE,
LONDON, W.C.2.

14th July, 1942.

Drag Suction Dredger "PATUNGA"

60

Sir,

I am directed to refer to the decision to despatch the Drag Suction Dredger "Patunga" to Lagos, Nigeria, at the termination of the present monsoon period.

I am to request that full particulars of the terms and conditions of the present charter of this vessel from The Chittagong Port Trust may be forwarded to this branch as soon as possible so that arrangements can be made for transfer of the charter to the Government of Nigeria. Any other information relative to the hire of this vessel by The Government of Nigeria should also be stated, e.g. special conditions, if any, governing the transfer of this vessel from her present port to Lagos and subsequent return therefrom, and also the conditions relative to the disposal, on arrival of the vessel at Lagos, of the officers and crew responsible for delivery of the dredger.

Your very early reply will be appreciated.

I am,

Sir,

Your obedient servant,

(Sd.) J. A. S. ROLFE

Major-General,
Director of Transportation.

The Eastern Supply Group,
Controller-General of Army Provision,
Central Provision Office, (E.G.)
Hyderabad Palace,
New Delhi.

Reference:-

CO 583/261/30495/1

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61

Copies to Crown Agents for the Colonies.
M.O.W.T. (Attention Mr. Stuart)
Colonial Office (Attention Mr. Edwards)

Reference:-

CO 583/261/30495/1

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W
Nigeria 9706

Communications to be addressed
to The Crown Agents for the
Colonies, 4, Millbank, London,
S.W.1, and the above refer-
ence quoted.



62 75
4, MILLBANK,
LONDON, S.W.1

TIC/IDV
ISLAND: "CROWN SOWER LONDON."
TELEGRAMS: OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

14th July, 1942.

Dear Talbot Edwards,

72.
Your letter of the 1st July
addressed to Hattriss regarding the
dredger "Patunga" has been handed to me
for necessary action. I have been in
touch with Colonel Rolfe who informs me
that he has no details of the negotiations
or arrangements for the chartering of this
vessel as such arrangements for taking
over the dredger in the Middle East were
made by the Eastern Supply Group. He has
addressed a letter to the Group asking for
full details of the Charter Party etc. to
be sent to him and when these are received
he will communicate with me. Meanwhile, no
further action can be taken in the matter.

Yours sincerely,

A. C. Talbot Edwards

A. C. Talbot Edwards, Esq.,
The Colonial Office,
S.W.1.

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RECEIVED
JUL 1942
C. D. REBY
SECRET

R98

21163/14 July

76
63

MESSAGE

OUT

To C. in C. Mediterranean 435
Repeated F.O. Red Sea and Canal Area 648

DATE 14/7/42

NAVAL CYPRER (A.2)

From Admiralty

By 1515/12.4 You will appreciate that owing to the present general demand for dredgers it is important that every available craft should be in service. Request you will signal a full statement regarding dredger situation in the Canal area including

- (a) number and type of dredgers and hoppers.
- (b) how many are laid up for repair and what is programme for restoring them to service,
- (c) how many are laid up through shortage of personnel and what is programme for manning these.

2. Presume you will consult C. in C. Middle East before replying.

21163/14
for Head of M. (244)

* Suction dredger required at Lagos.

A.C.N.S. (E)
A.C.H.S. (F)
N.A. to A.C.N.S. (T)
D.O.D. (2)
D. of W.
D. of P. (3)
D. of L.D.
O.D. (5)

Hydrographer
P. (L)
D.N.I. (5)
M. (10) (M. 090881/42 and for War Office, Ministry of War Transport, Colonial Office.)

B.A.

C.O.

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64

To: - C.-in-C. Mideast.

A.L.T./101 In.1 23 Jul 42. Reference Admiralty 2116.B dated 14 JUL concerning dredgers. Can you trace Italian crews previously employed by Suez Canal Company but now interned. Could they be released for use in dredgers operating in India, East Africa or West Africa if these theatres agreed to accept.

Distribution. Copies to D.D.In.(0), In.1, 5, 6., A.G.F., M.I.11, 19., P.W.1., Admiralty (Capt. Bowen), Min. of War Tpt. (Mr. MacTier, Mr. Stuart), Colonial Office (Mr. Edwards) Foreign Office (Sir. H. Satow)

Dispatched by Air Letter Telegram (Kite 1906)

In.1.
23 Jul 42.

(AS) J. Allen
A.D.In.

Reference:-
CO 583/261/30495/1

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SECRET CIPHER
TELEGRAM

275065.

From: C.-in-C. Middle East. 1500 1 Aug '42.

To: The War Office. Recd. 0245 2 Aug '42. 65

KS/30801 cipher 1 Aug.

Your 91903 (Tn.1.) 30 May.

ADVANCE COPY

Consider it might help if details type of dredging required Lagos could be sent here by cable. For instance Patunga very unsuitable supposing there is swell because she has fixed ladder and dredges on her screws not from moorings. She was found unsuitable Port Said on account of high percentage of spoil being too fine with result it formed slurry and was not retained in Hopper. This occurred in spite drastic modifications to shape of suction mouth. Dredging Master is keen to know all details possible before ship sails.

C.S. Telegrams.

3 advance copies copies to Tn.1. at hrs. 2/8/42.
1 copy to be returned C.S. Tels. Room 46 with distribution.

Reference:-

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Secret.
78
66

The War Office,
Metropole Buildings,
Northumberland Avenue,
London, W.C.2.



BM/Tm.la/G/24

2nd August, 1942.

Dear Mr. Edwards,

I attach an advance copy of WKS/30801 cipher 1st Aug. from C.in C. Middle East requesting details of the type of dredging required at Lagos in view of the possibility that the Patunga possesses certain characteristics which might render her unsuitable. Perhaps you would obtain this information from the Governor.

You will notice that the Dredging Master is keen to know the details before the ship sails. In our reply to Middle East we should perhaps emphasize that a dredging crew can be provided for her at Lagos and that the Patunga's existing crew can be left in the Middle East for service with some other dredger.

Yours sincerely,
Denis Haslam

A.C. Talbot Edwards, Esq.,
Colonial Office.

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C. O.

- Mr. Proctor of J. & W.
- Mr.
- Mr.
- Sir A. Burns.
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawson.
- Sir J. Shuckburgh.
- Perm. U.S. of S.
- Part. U.S. of S.
- Secretary of State.

DRAFT Cable Telegram

Government
Nigeria

151-AUG 1942
DS

Registered
16.45 5/8/42
B.

No 1105 secret.

67

Your telegram No 829. PATUNGA.

C in C Middle East has asked for details type of dredging required as Lagos. He states Patunga

Used 80

very unsuitable supposing there is SWELL because she has fixed ladder and dredges on her screws not from movements. She was found unsuitable Port said on account

of high percentage of spoil being too fine with result it formed slurry and was not retained in hopper. This occurred in spite of drastic modifications to shape of suction mouth in mill.

Dredging Master is keen to know all details possible before ship sails.

Please telegraph material for reply.
Pecor.

FURTHER ACTION.

Cope
5/11/42
9/8
Major Haviland. In (a) W.O.
(Acting Sec)

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80
68
COPY FOR REGISTRATION

Cypher Telegram

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 12th August, 1942.
R. 12th " " 12.55 hrs.

(Number to follow)

Your Secret telegram No. 1105.79

Patunga.

Propose sending qualified
marine officer by air to inspect and report.
Grateful you will inform me where, and to
whom this officer should report, and for
any arrangements that can be made to
facilitate his inspection at earliest date
possible.

Copy sent to:-

War Office (Tn.1.(a)) - Major D.Haviland.
Ministry of War
Transport - Mr. R.S. MacTier.
Admiralty (O.B.1) - Capt. Bowen.
" (Mil.Branch) - Mr. S.Gilmour.
Air Ministry - Air Cdre. Sims.
" - S.4(O.G.)

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4232-150 Wt. 38515-61 10,000 12/33 T.S. 695
4444-150 Wt. 45767-68 50,000 2/40 T.S. 695

17 AUG 1942

3065/1/42

Recyphered & sent 5/1
22.00 hrs. 17.8.42

C. O.

- Mr. *Wants 17/8/42*
- Mr.
- Mr.
- Sir A. Burns.
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawz.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

No 1193 *Perce*
 (to) Your telegram 12 August
 Marie *Nice* should report to
 Director of *W.M.S.* Cairo who has
 been *extra* informed by war
 office and asked to facilitate
 inspection.

PATUNGA.

2. Suggest he should also contact *Ministry* of
 War Transport *Representation* in Cairo regarding
 provision of runner crew.

DRAFT. *Cypher Telegram*
 312
 Governor
 Nigeria

Distribution as 1 (to)
 Review with major file a copy of this letter No 79

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CO 583/261/30495/1
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Original on 30495/4 - 70 87

Cypher Telegram
(One time psd)

FROM ACHINOTA

FROM: Resident Minister.
TO: Secretary of State for the Colonies.

D. 15th August, 1948.
R. 15th " " 21.25 hrs.

No. 79

Addressed to S. of S.
Repeated to Governor of Nigeria savingram No. 9.

During recent visit to Lagos secured emphatic confirmation from the Governor, Port Advisory Committee and the Director of Marine as to the serious need of additional dredgers.

2. Existing craft, LADY CLIFFORD and MOLE, have capacity of 1,500 tons per hour only and are quite incapable of preserving present channel where silting already manifesting itself.

5. Essential to secure PATUNGA if suitable, and Governor is sending representative to inspect her, but even when delivered, total capacity of three dredgers should be 3,000 tons per hour only, while requirements are estimated at a much higher figure.

4. Provision of PATUNGA would not therefore represent solution of the problem and more dredgers are required. LEVIATHON unsuitable, but other craft, such as dredger which is being built for Mexico, referred to in telegram No. 829 from the Governor of Nigeria, would assist and should be expedited all possible.

Copies sent to:-

- Ministry of War Transport - Mr. R.S. MacTier.
- War Office - Colonel Rolfe.
- Admiralty - Capt. G.P. Bowen.
- Air Ministry - Mr. S. Gilmour (Mil. Branch)
- Air Commodore Sims.
- S.4.(O.G.)

Reference:-

CO 583/261/30495/1

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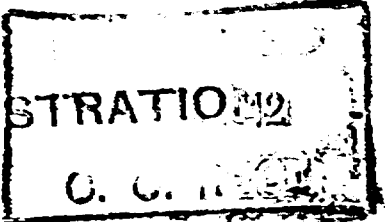
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Ref *Went*
304954/1/54

83

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71



Cypher Telegram

FROM NIGERIA

FROM: Governor (Sir D. Bourdillon)
TO: Secretary of State for the Colonies.

D. 3rd September, 1942.
R. 4th " " 01.30 hrs.

* No. 1353

Your telegram No. 1498. — 81.

PATUNGA.

Marine Officer has returned, and reports dredger entirely suitable for employment list. Understand that she is being docked preparatory to sailing here early October. She will be sailed to Capetown by a runner crew from Suez, and we will send runner crew to bring her on from there.

* Distributed as Most Secret.

Copies sent to:-

- | | |
|---------------------------|---------------------------|
| Ministry of War Transport | - Mr. R.S. MacTier. |
| War Office, Tn 1(a) | - Major D. Haviland. |
| Admiralty Mil. Branch | - Mr. S. Gilmour |
| " O.B.1. | - Captain G.P. Bowen |
| Air Ministry | - Air Commodore F.H. Sims |
| " | - S.4. (O.G.) |

Reference:-

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COPY FOR REGISTRATION

R48
71A 8H

Cypher Telegram

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 24th September, 1942.
R. 24th " " 21.20 hrs.

No. 1170⁺

Addressed to the S. of S.
Repeated to the Resident Minister, West Africa
No. W/117.

My secret telegram No. 1353.

PATUNGA.

Grateful for information when vessel likely to reach Capstown, as I am anxious to arrange passages of runner (2 corrupt groups^x) for which an opportunity is expected in week's time.

⁺Distributed as Most Secret.

^xCorrection to follow.

Copies sent to:-

- M. W. T. - Mr. R. S. Macfier.
- War Office - Major D. Havilland.
- Admiralty - Mr. S. Gilmour.
- Admiralty (O. B. I.) - Captain G. P. Bowen.
- Air Ministry - Air Commodore F. H. Sims.
- Air Ministry - S. 4 (O. G.)

Reference:-

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U.S. GOVERNMENT PRINTING OFFICE: 1942
No. 4222-7504 Wt. 35515-61 10,000 12/39 T.S. 695
No. 4222-7504 Wt. 45767-68 30,000 2/40 T.S. 695

C. O.

Mr. *Pratt* 28/9 *as nec*

Mr.

Mr.

Sir A. Burns.

Mr. G. L. M. Clouston.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

DRAFT Cipher Telegram *J13*

Governor
Nigeria

Myggs

72

30495/1/42

Recyphered & sent.
19.00 hrs.

28/9/42 *A.*

No 1425. Secret *28/9/42*

Your telegram No 1470.

No ^{exact} information available here as to when PATUNGA will leave Suva. Mr. *Spie* has asked Mr. *Deast* to telegraph to you direct.

Assigned to Governor Nigeria
Repeated to Resident Amule No 226

Same distribution as 1470 fm *Nig.*

C. O.
28 SEP 1942
D 76

Reference: -

CO 583/261/30495/1

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SECRET CIPHER
TELEGRAM

86

73

From :- War Office.

Desp. 2045 30 Sep. 42

To :- Mideast.

Rptd. Milwestaf.

68977 cipher Tn.1 29 Sep.

Your WKS/44921 cipher 5 Jul(.

Advise sailing date Patunga(.) Repeat reply Milwestaf

for Governor Nigeria enable latter arrange dispatch relief crew to

Cape Town.

T.O.O. 1700/29

G.6. (Telegrams).

Distribution :-

D.Tn.

D.D.Tn.(0).

Tn.1 (2 copies)

Tn.5.

Q(M).9.a.

M.W.T. (Mr. MacTier) (2 copies)

Admiralty (Capt. Bowen)

" (M Branch)

Colonial Office (Mr. Edwards).

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Cypher Telegram

COPY FOR REGISTRATION

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in
Registry

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 10th October, 1942.
R. 10th " " 18.35 hrs.

No. 1560.

Addressed to S. of S.
Repeated to Resident Minister No. W.147.

Your secret telegram No. 1425.

85-30495/1/42

PATUNGA.

Nothing received from the Middle East. In view of infrequent opportunities for sending RUNNER crew to the Cape grateful if War Office may be asked to expedite information required.

Copies sent to:-

Ministry of War Transport	-	Mr. R.S. MacTier.
War Office	-	Major D. Haviland.
Admiralty	-	Mr. S. Gilmour.
" (O.B.I.)	-	Captain G.P. Bowen.
Air Ministry	-	Air Commodore F.H. Sims.
	-	S.H.(O.G.)
War Cabinet Offices.	-	Mr. E.A. Armstrong.

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30495/1 89

COPY FOR REGISTRATION

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22 OCT

Cypher Telegram

FROM ACHIMOTA

FROM: Assistant Minister.
TO: Secretary of State for the Colonies.

D. 20th October, 1942.
R. 20th " " 17.55 hrs.

No. 306.

Addressed to the Governor of Nigeria No.159.
Repeated to the S. of S.

- 87

Your telegram No.1560 to the S. of S.

G.H.M. Middle East have advised MILWESTAP
that PATUNGA still in the Suez awaiting dry dock.

Copies sent to:-

- | | |
|---------------------------|----------------------------|
| Ministry of War Transport | - Mr. R.S. MacTier. |
| War Office | - Major D. Haviland. |
| Admiralty | - Mr. S. Gilmour. |
| " (O.B.I.) | - Captain G.P. Bowen. |
| Air Ministry | - Air Commodore F.H. Sims. |
| | - S.L.(O.G.) |
| War Cabinet Offices | - Mr. E.A. Armstrong. |
| War Office (T.N.5.) | - Col. J.A.S. Rolfe. |

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30495/90

98

Cypher Telegram

Received

76

FROM NIGERIA

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 23rd October, 1942.
R. 24th " " 00.05 hrs.

No. 1632 Secret.

Addressed to the S. of S.
Repeated to the Resident Minister
No. W.164.

My telegram No. 1560, and Resident
Minister's telegram No. 306 to you repeated
here No. 159.

PATUNGA.

Strongly urge that vessel leaves Suez
without docking to prevent further delay.
She can be docked here on arrival. Request
Mid-East may be pressed in this matter, as it
is evident that there is persistent obstruction
in some quarters at the other end.

Copies sent to:-

Min. of War Transport	-	Mr. R.S. MacTier.
War Office	-	Major D. Havilland.
Admiralty	-	Mr. S. Gilmour.
" (A.C.N.S.(T))	-	Captain G.P. Bowen.
Air Ministry	-	A/Cdr. F.H. Sims.
"	-	S.A. (O.G.)
War Cabinet Offices	-	Mr. E.A. Armstrong.

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M. S. Sullivan 27/10/42 91
77

30495/1/42.

28th
27th October, 1942.

Dear Havilland,

Ans'd 94.

This is just a line about the "Patunga" which we discussed at yesterday's meeting of the Port and Transit sub-committee. You already have seen a copy of telegram No. 306 from Achimota addressed to Nigeria saying that the dredger is still in Suez and we would be most grateful if you could press Middle East strongly to get her away at the earliest possible moment as soon as the minor details mentioned at yesterday's meeting have been cleared up.

I am sending a copy of this letter to Holyoak.

Yours sincerely,

(Sgd) E. S. Sullivan

Major D. Haviland.

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SECRET CIPHER
TELEGRAM

Patungafite
93
78

From:- The War Office

To: Mideast

Desp. 0600 30 Oct. 42.

75997 Tn.1 Cipher 29 Oct.

- no Ref.
P.S.T.O. Egypt's unnumbered cipher 17 Oct (.) Provided
seaworthy arrange despatch Patunga early as possible (.) Docking
can be done destination (.) Agreed Admiralty M.W.T. Colonial Office,
C.C.(Telegrams). T.O.O.1800A/29

Distribution:- D. Tn., D.D. Tn.(O), (D)
Tn.1 (2 copies)
Q(H)9a.
M.W.T. (Mr. Martin)
Admiralty (Captain Bowen)
(M Branch)
Colonial Office (Mr. Sabben Clare)

Reference:-

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From:- Major D. Haviland

The War Office,

Tn. l. a.,

Metropole Buildings,

Northumberland Avenue,

London W.C. 2.

Your reference 30495/1/42

Our BA/Tn. la/9/24

30th October, 1942.

9H

Dear Sabben Clare,

79

Thank you for your short note about the Patunga. You will be pleased to hear that Captain Bowen of the Admiralty also agreed our draft cipher to Mideast and it was despatched last night.

Yours sincerely,

Denis Haviland

E. Sabben Clare, Esq.,
The Colonial Office,
Downing Street,
London, S.W. 1.

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SECRET.

95

Extract from Minutes of the Thirty-Seventh Meeting of the Overseas Port and Transit Sub-Committee held at 2.30 p.m. on Monday 26th October, 1942.

80

Complete copy of minutes

EU 32673/42

(a) Lagos Dredging.

1. "Patunga" Major Haviland said that a telegram had been received from G.O.C. in C., Middle East Forces, indicating that this craft was awaiting dry dock in the Middle East. Mr. Sabben-Clare advised that the Governor had wired to the Middle East asking for despatch to be accelerated and indicating that dry docking could be undertaken in Lagos. Subject to confirmation of this and to there being no Admiralty objection to the vessel proceeding without previous drydocking, the War Office agreed to wire to the C. in C., Middle East Forces, asking him to despatch the "Patunga" at the earliest possible moment.

Reference:-

CO 583/261/30495/1

PUBLIC RECORD OFFICE

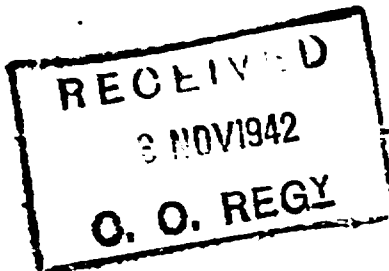
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COPY FOR REGISTRATION

30495

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96



81

Cypher Telegram

FROM ACHIMOTA

FROM: Resident Minister.
TO: Secretary of State for the Colonies.

D. 2nd November, 1942.
R. 3rd " " 00.30 hrs.

No. 360*

Addressed to the Minister of State No. 21.
Repeated to the S. of S.
Governor of Nigeria by savingram
No. 50.

I am very gravely concerned at the sifting up of the channel serving Lagos, since the loss by enemy action of the Nigerian Artillery dredger ROBERT HUGHES.

2. A new dredger is being constructed in England, but will not be available before the end of 1943. War Office have agreed that the PATUNGA, now in the Middle East, can be released for transfer to Lagos and we have been awaiting her arrival since June.

3. I am informed that departure date from the Middle East is still indefinite, latest cause of delay being given as need for dry docking the vessel. Dry docking could however be effected at Lagos, provided that the PATUNGA is not too unseaworthy to undertake passage in present condition.

4. Matter is of greatest importance, as Lagos will be used to an increasing extent. For example United States Army and the R.A.F. will be using Lagos for disembarking and assembling aircraft and stores for the Middle East.

5. I attach the greatest importance to the release of the PATUNGA, and should be grateful for anything you can do to avoid further delay.

* Distributed as Most Secret.

Copies sent to:-

Min. of War Transport	- Mr. MacTier.
War Office (Tn. 1(a))	- Col. Rolfe.
Admiralty (A.O.N.S. (T))	- Captain Bowen, R.N.
" (Mil. Branch)	- Mr. S. Gilmour.
Air Ministry	- A/Cdr. Sims.
" "	- S.M. (O.G.)
War Cabinet Offices	- Mr. S.A. Armstrong.

Reference:-

CO 583/261/30495/1

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30495/1 97

82

COPY FOR REGISTRATION

Cypher Telegram

FROM NIGERIA



FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 2nd November, 1942.
R. 3rd " " 04.30 hrs.

No. 1673

With reference to paragraph 4 of (64) Pedler's 30495/1/42 to Stuart.

I shall be grateful for confirmation that PATUNGA will remain the responsibility of the War Office until delivered Lagos. If the Nigerian Government is to accept responsibility for any part of the journey, I shall be grateful if the Crown Agents for the Colonies may be asked to arrange insurance in that respect.

Copies sent to:-

Min. of War Transport - Mr. J.C. St. C. Stuart.
War Office - Col. J.A.S. Rolfe,

Reference:-

CO 583/261/30495/1

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30495/1/42. Nigeria.

98/99/11
Re-cyphered
sent
1800hs
4.11.42
WB

C. O.

- Mr. Sabben-Clare. 4/11/42.
- Mr.
- Mr.
- Sir W. Battershill.
- Mr. G. L. M. Clouston.
- Mr. C. J. Jeffries.

Mr. A. J. Dawe.
Sir J. Shuckburgh.
4 NOV 1942
Permit U.S. of S.
Party U.S. of S.

Secretary of State.
Addressed Resmin
Accra Achimota No 350
Repeated Governor, Nigeria. No 164d

Secret

DRAFT. CYPHER TELEGRAM.

RESIDENT MINISTER,
ACHIMOTA, ACCRA

2. GOVERNOR, LAGOS.

(89)
(96)
(90)

Your telegrams Nos. 306 and
(and Governor of Nigeria's telegram No. 1682)
360 PATUNGA

SENT War Office ~~sent telegram to~~
Mideast on October 30th giving

instructions that Patunga if seaworthy
should be despatched as early as
possible and stating that docking can
be done at destination.

83

FURTHER ACTION.

- ① Distribute as No. 96.
- ② Recirc. file to Mr. Sabben-Clare

AB 5/11

Reference:-

CO 583/261/30495/1

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Ernst Schuller G.H.K.

100

and 101

30495/1/42.

6th November, 1942.

84

Dear Havilland,

This is just a line about telegram No. 1673 from Nigeria regarding the "Patunga". I had a talk with Reid about this telegram yesterday and we would be very grateful if we could hear from you as soon as possible whether the dredger will remain your responsibility until she reaches Lagos. We obviously must get this settled in the next few days so that there isn't any risk of her leaving Suez speedily, thanks to your efforts, only to be sunk without the insurance question being settled.

Yours sincerely,

Ernst Schuller

Major D. Havilland.

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101.

From:- Major D. L. Hasland,
 The War Office, (Tn. 1a)
 Metropole Buildings,
 Northumberland Avenue,
 London, W.C. 2.

85

Your reference 30495/1/42
 BM/Tn. 1a/G/24

10th November, 1942.

Dear Sabben-Clare,

This is just a line to confirm our phone conversation of yesterday about the "Patunga".

We feel that since Mil-East are parting with her under mild protest, once she leaves there, she should cease to be the responsibility of the War Office, and should become the responsibility of the Colonial Government to whom she is being released.

Yours sincerely,

David Hasland

E. Sabben-Clare Esq.,
 The Colonial Office,
 Downing Street,
 S.W. 1.

Reference:-

CO 583/261/30495/1

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Mr Selman Clare 12/11 102

Ad 107 86

30495/1/42.

14th November, 1942.

Dear Carter,

2.11.42.
6.11.42.
10.11.42.

With reference to the attached correspondence regarding the "Patunga" I should be grateful if you would arrange for this vessel to be insured on behalf of the Nigerian Government from the time she leaves the Middle East until she is delivered at Lagos. You told me over the phone that you would be able to get particulars of the vessel from Messrs. Simons and Major Haviland of Tn.1a, War Office, will no doubt be able to advise you of the date on which the "Patunga" leaves the Suez area, where she now still is.

I am sending a copy of this letter and enclosures to Stewart of War Transport, and a copy of the letter only to Haviland.

Yours sincerely,

(Sgd) E.E. Selman Clare.

T.M. Carter, Esq.
Crown Agents.

Reference:-

CO 583/261/30495/1

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30495/1/42. Nigeria.

C. O.

Mr. Sabben-Clare. 24/11/42.

Mr. OBR Williams 24.9

Mr. *also*

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson. *Rec Tel Sec*

Mr. C. J. Jeffries. *25/11*

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

No. !774

Recyphered & sent 1000 hrs 25/11/42

9.27
21 NOV 1942
02 5/7

87

DRAFT. CYPHER TELEGRAM.

(J.16)

(97)

GOVERNOR

NIGERIA.

25 NOV 1942
25

Your telegram No. 1673 PATUNGA.

War Office consider that vessel

should cease ~~cease~~ to be their

responsibility as soon as she leaves Suez

and in view of the reluctance of Mid-East

to part with the vessel I consider this

view must be accepted. I have therefore

asked Crown Agents to arrange ^{insurance}

but you should be aware ^{£17,000} that this will

cost approximately ^{£150,000} Vessel is

being insured for ^{£120,000}

FURTHER ACTION.

Copies to:-
H. W. T. Mr. J. C. St. C. Stuart.
O. Major D. Haviland.
Crown Agents Mr. T. M. Carter.

25/11

Reference:-

CO 583/261/30495/1

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Copied by Tn. 13. 26.11.42.

89

SECRET OTHER
TELEGRAM

084966

From:- P.S.F.C., Egypt.

Desp. 0953. 24 Nov. 42.
Recd. 1750. 24 Nov. 42.

To:- The War Office,
Rptd. Commander, Nigeria Area.

URGENT

75677 cipher 24 Nov.

G.H. M.V. confidential.

Patunga sailed 0630R/24/11.

T.O.C. 1042.

C.C. (Telegrams.)

To:- (M)9(a) (for action).

Copies to:-

- (M)9a.3.
- Tn. 1.
- H.W.T. (Mr. Bellamy)
- (Mr. Secretan).

Distribution by Tn. 1a. - D.C. Tr. (D)
 Admiralty (Capt Bowen)
 (M. Branch)
 Colonial Office (Mr. Sablon-Clare) ✓
 Crown Agents (Mr. Hillachen)
 26. Nov. 42.

Reference:-

CO 583/261/30495/1

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W

Nigeria 9706

All communications on this subject to be addressed to The Crown Agents for the Colonies, the above reference being quoted.

THE CROWN AGENTS FOR THE COLONIES,

4, MILLBANK,

London, S.W.1.

Telegrams:

Inland: "Crown S.W. London."
Overseas: "Crown London."
Telephone: Abbey 7730.

E. Sabben-Clare Esq.,
Colonial Office,
Downing Street,
S.W.1.

26th November 1942.

90

Dear Sabben-Clare,

I have your letter, reference 30495/42 dated 24th November, regarding the Dredger for Nigeria.

I had discussed this matter with Messrs. Simons' London representative and have written to the firm asking them to submit plans and specifications of the vessel to the Director of Merchant Shipbuilding as soon as details have been settled.

(102) With reference to your letter 30495/42 dated 14th November regarding the insurance of the Dredger "Patunga", as I informed you on the telephone the vessel has been insured for £150,000 at a premium of approximately £15,000. It would have been a help in deciding the amount to be covered if we could have had some information regarding the Charter, particularly as to whether there is provision for indemnity, in the event of the total loss of the vessel, but the amount estimated may be regarded as a reasonable valuation under existing circumstances.

Talbot Edwards wrote on the 1st July regarding the formalities for taking over the dredger, and at his suggestion we wrote to the War Office on the matter. On the 28th October we were informed by the War Office that the Eastern Supply Group are taking steps to draft a formal Charter and a further communication will be sent to us on the receipt of the Charter from the Council.

Yours sincerely,

Talbot Edwards

TAC/RAB

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CO 583/261/30495/1

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91

Colonial Office,
Downing Street,
S.W. 1.

30495/1/42.

27th November, 1942.

Dear Truphet,

This is just to confirm our telephone conversation yesterday in which I asked if you would be so kind as to send us details of the insurance of the dredger "Patunga" covering its journey from Suez to Lagos. You will remember I told you it had been suggested to me that the figure was on the high side, and it would be helpful to us to have your views on this.

Yours sincerely,

(Sgd.) E.E. SABBEN-CLARE.

J.S. Truphet, Esq., O.B.E.

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*W. A. K. 109
Recd in R98
3-20-42 27/11.*

92

COPY FOR REGISTRATION

Cypher Telegram

Received
in
Registry

FROM NIGERIA

RECEIVED
NOV 27 1942

FROM: Governor (Sir B. Bourdillon)
TO: Secretary of State for the Colonies.

D. 24th November, 1942.
R. 24th " " 15.55 hrs.

No. 1820

Addressed to the Resident Minister
Repeated to the S. of S. *W.240. No. K1*

Your savingsgrams Nos. 550/592.

PATUNGA.

Grateful if confirmation of sailing
could be obtained, as I wish to take advantage
of opportunity offering shortly to send runner
crew to the Cape to meet her.

Copy sent to:-

War Cabinet Offices - Mr. E.A. Armstrong.

Reference:-

CO 583/261/30495/1

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**SECRET CIPHER
TELEGRAM**

93

110

294783

From:- C. in C. Middle East.
 To:- Cop of Simla. Dosp. 2025 24 Nov. 42.
 Rptd:- The War Office. Recd. 2030 25 Nov. 42.
 G.O.C. in C. West Africa.

WKS/75967 cipher 24 Nov.

SECRET.

Your EB/4151/23/W/41 5 Nov.

Ref?

Regarding crew Patunga. Arrangements agreed
 Governor Nigeria and D.W. Midoast and confirmed by Troopers
 that crew from Lagos take over Dredger at Capetown. Dredger
 leaves Midoast 22/11 no knowledge of suggested sale of Dredger
 but visit of representative of Governor Nigeria to Patunga
 end August may have caused misunderstanding. Suggest you
 contact Milwestaf for Governor Nigeria regarding crew and future
 of this Dredger. Am forwarding copy your above letter and
 enclosures by air to Governor Nigeria.

T.O.O. "2000".

C.6. (Telegrams).

To: Tn. 1 (for action).

Copies

- D. Tn.
- D.D. Tn. (O) (D).
- Tn. 1.
- O. (M), 9.a.
- Admiralty (Capt. Bowen).
- " " ("M" Branch).
- M.W.T. (Mr. Secretan - 2 copies).
- " " (Mr. Bellamy).
- Colonial Office (Mr. Sabben Clare).
- Crown Agents (Mr. Millachen).

Reference:-

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changed and that the two cases are not comparable.

Before going to Lloyds for a quotation on the "PATUNGA" our brokers (Messrs. Morice, Tozer & Beck), approached the War Risks Office who said that they could not insure the vessel without a special request from the Colonial Office on the ground that the market rate was excessive. (The War Risks Office normally only insure cargo and that only from certain areas). There is no quoted market war risks rate for cargo for Suez/Lagos but rates for Suez/S.Africa and S.Africa/Lagos are respectively $\$12\frac{1}{2}\%$ and $\$7\frac{1}{2}\%$.

By getting a rate of $\$10\%$ (less $9\frac{1}{2}\%$) for marine and war our brokers did well, I think, and this is borne out by the fact that when Mr. Bullock (a director of Messrs. Morice, Tozer & Beck) advised Mr. Sharman of the War Risks Office that he could cover on the market at that rate, Mr. Sharman told him there was certainly no need to ask the Colonial Office to intervene as they (the War Risks Office) would quote $\$10\%$ net for war risks alone. No discount is allowed by the War Risks Office, and the marine risks rate is 30/- per cent.

I hope that this letter covers the ground sufficiently for you.

Yours sincerely,

J. S. Truphet

(J. S. TRUPHET)

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30495/1/42. Nigeria.

112 96

C. O.

Mr. Sabben-Clare.

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Recyphered 7 lewh
14.15 hrs,
4/12/42,

-4 DEC 1942

No. 1822...

DRAFT. CYPHER TELEGRAM.

(105)

My telegram No. 1774. PATUNGA.

GOVERNOR

NIGERIA.

Actual cost of insurance was £14,873 not repeat not £17,000 as was originally estimated.

(109)

With reference to your telegram No. 1820 addressed to the Resident Minister as W.240 you will no doubt now be aware that vessel ^{sailed} sold on 24th November.

RECEIVED
4-DEC 1942
C.O. REGY

FURTHER ACTION.

Reference:-

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30495/1/42

113
C. D.
R 16 DEC
D. 16 — 97

C. O.
Mr. Miss Lawrence 11/12
Mr. Sabben-Clare 15/12/42

Sir A. Dawe.
Sir W. Battershill.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Mr S. Williams Esq.
Downing Street
S.W.1.

Mr. G. E. J. Gent.
Mr. G. L. M. Clouston.
Mr. C. J. Jeffries.

DRAFT. S.O. Letter

Confidential
16 Dec. 1942

J.S. Truphet Esq. MBE
C. Agents

Dear Truphet, a line to say
This is just a line to say
Thank you very much for your
confidential letter of the 27th of
November giving a detailed statement
regarding the cost of insuring the
dredger "Patunga". We are
most grateful to you for the trouble
you have taken over the insurance
of the vessel and for setting out the
position so clearly.

Yours sincerely,
Regd S.S. Sabben-Clare

YCD-Plaschak
EEZ
15.12

FURTHER ACTION.

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Tel: VICTORIA 6622 Ext.702

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30459
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BV/Tn.l.a/G/24

The War Office, Tn.l.a.,
Metropole Buildings,
Northumberland Avenue,
London, W.C.2.

17th December, 1942.

gk
Dear Sabben-Clare,

Dredger - Patunga

Further to our conversation of this morning, I enclose copies of the three micrograms we have just received from C.P.O. India.

As you will see the top one is a copy of a letter to Hideast, so it is really for them to take action. Since the date of these letters - 5th Nov. 42 - Cepof have sent off two ciphers on the subject - 1297/SP of 8 Dec. and 1533/SP of 12 Dec. - which were in reply to a signal from H.E., which was not repeated to us.

In view of this I think we can safely assume that Hideast have taken action, but if you think we ought to cable them pointing out that the dredger is not for sale, perhaps you will let us know.

Yours Sincerely
H.D. Welch.

(Sgd. Captain H.D. Welch)

E. Sabben-Clare, Esq.,
The Colonial Office,
Downing Street,
S.W.1.

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MICROGRAV SERVICE

Subject:- Dredger "PATUNGA"

D/ 4/552

Ref. & Date No. EB-4151/23/W/41
dated 5.11.42

Central Provision Office (E.G.)
SIHA - INDIA

From: Controller-General Army
Provision (E.G.) Sinla,
To: The Under-Secretary of State
War Office, Whitehall.

Herewith a copy of letter addressed to Hideast, copy to the
Director of Ship Construction, Bombay:

Reference: Demand No. MER-191 and C.P.O. Supply
Order No. EB-167 dated 21.10.1941

Attached hereto is a copy of U.O. No. SC/9132, dated
29/30.10.42, from the Director of Ship Construction, Bombay, together
with a copy of its enclosure.

2. It will be appreciated if Hideast will please furnish C.P.O.
with their comments on the questions referred to therein, at a very
early date.

Encl: As above.

(Sgd.) G.S.M. Richardson
Lieut.-Col.,

for CONTROLLER-GENERAL, ARMY PROVISION (E. G.):.....

VVR
5/11

Reference:-

CO 583/261/30495/1

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MICROGRAM SERVICE

Subject : Dredger "PATUNGA"

D/ 4/553

Ref. & Date No. EB-4151/23/W/41 dated 5.11.42

Central Provision Office (E.G.)
SIMLA - INDIA

From: Controller-General Army Provision
Simla.

To: The Under-Secretary of State, War
Office, Whitehall, London, S.W.1.

Copy of U/O. No. SC/9132 dated 29/30.10.1942 from D.G.S.R. &
S.C., Bombay, to Central Provision Office (Engrs) Simla)

Subject: Dredger 'Patunga' E.G.S.C. Allocation Order
No. HM/2563/167-EB.

A copy of D.O. No. 995 from R.A. Manson Esq., Chairman, Chittagong Port Commissioners to me is forwarded for information with the request that if the question of the sale of this Dredger has been entertained by Mid East, they be informed immediately that there can be no question of her sale without the consent of the Commissioners for the Port of Chittagong, which consent in view of the remarks in the D.O. referred to would be difficult to obtain.

In view of the remarks it would appear that the Commissioners will be reluctant to extend the period of hire over and above the two years already agreed to and it is suggested that if this Dredger be required by Mid East after January 1944, intimation to this effect should be conveyed to the Commissioners in sufficient time to allow them to send an appreciation of the position of the river, the necessity for the completion of the training works projected, and the state of the channels to the Consulting Engineers in London, so that they can put up a statement to the Govt. of India for or against extending the period of hire over the present two years.

VVR
5/11.

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COPY. 501

101

MICROGRAM SERVICE

Subject: Dredger "PATUNGA"

D/ 4/554

Ref. & Date No. 3B-4151/23/W/41 dated 5.11.42

Central Provision Office
SHELA - INDIA

From Controller-General Army Provision (E.G)
Sirma

To: The Under-Secretary of State, War Office
Whitehall, London, S.W.1.

Copy of D.O. No. 995 dated 19th Oct., 1942 from
R.A. Manson, Chittagong, to Moloney, Director
Ship Construction, Bombay.

Lease of dredger "Patunga" to
Department of Supply

As you are aware the Chittagong Port Commissioners' dredger "Patunga" has been leased to the Department of Supply for a period of two years from 3rd January 1942, and the necessary Charter Party is now being drawn up. We were asked, originally, if we could supply a full complement of officers and men, but this was impossible as only a skeleton had been retained on the vessel owing to its being laid up through continued lack of employment. However, we were able to supply Mr. Halsall, Dredging Master and Chief Engineer of the dredger and some 16 to 17 of the crew. I have recently received a letter from Mr. Halsall from which it appears that some representative has been on board and intimated that the dredger is being sold elsewhere and that the vessel has been prepared accordingly and Mr. Halsall informed that his services would shortly be terminated. I don't know if you know anything about the matter but the information has sufficient directness about it to warrant enquiry. The dredger has only been leased for two years and further than this the Commissioners cannot go at the present time. It is hoped ultimately to be able to dispose of the dredger but before this stage is reached river conditions will have to be watched further, certain finishing works probably carried out, and references made to the Consulting Engineers in London and to Central Government. All this does not imply an early sale of the dredger. Mr. Halsall accompanied the dredger as C.E. and D.M. and so long as she is leased to the Department of Supply it is hoped his services will be retained in that capacity, as an experienced man like him is an asset on the job and he also safeguards the Port Commissioners' interests in the dredger. It is possible that

/ some

Reference:-

CO 583/261/30495/1

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some official is labouring under a misapprehension that the dredger is for sale and if through your enquiries you could correct this, it would be to the advantage of all concerned.

WVR
5/11

Reference:-

CO 583/261/30495/1

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Air Mail.

103

40575/

Nigerian Secretariat,
Lagos, Nigeria.

SECRET.

December, 2.

Sir,

I have the honour to refer to secret letter No. DW/DC/31/14 of the 26th of November, 1942, from the Director of Works, Middle East Forces, a copy of which is understood to have been sent to you and to say that, since the negotiations for the transfer of the dredger "Patunga" for service at Lagos have been conducted by the Secretary of State for the Colonies and the Ministry of War Transport, this Government has, at present, no exact knowledge of what arrangements have been made.

2. Information has been received that the "Patunga" has sailed for Cape Town where she will be taken over by a Nigerian Marine crew and sailed to Lagos. If, as the correspondence accompanying your letter suggests, Mr. Halsall, the Dredging Master and Chief Engineer, is still in the ship it is possible that his services may be retained by this Government so long as the Patunga is employed.

3. I regret that I am unable to afford more ample information for the satisfaction of the Chittagong Port Commissioners but it would seem likely that they will be fully informed from London. Copies of this correspondence are being sent to the Secretary of State for the Colonies.

I have the honour to be,
Sir,
Your obedient servant,

Chief Secretary to the Government.

The Controller-General of Army Provision,
Central Provision Office,
S I M L A.

Copy sent :- Director of Works,
G.H.Q., Middle East Forces.

SEA.

Reference:-

CO 583/261/30495/1

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BY AIR MAIL.

General Headquarters,
Middle East Forces.
Ref: DW/DC/31/14.

104

H.E. The Governor of Nigeria.

26th November, 1942.

Your Excellency,

I have the honour to send you herewith copy of a letter reference EB.4151/23/W/41 dated 5th November and enclosures from Controller General of Army Provision, SMIA, relative to the Dredger PATUNGA.

My signal #/7567 dated 24 Nov 1942 addressed to CEPOK and repeated MILWESTAF also refers.

Will you please take any action you deem expedient to acquaint the Controller General of Army Provision, of the position regarding the dredger and its crew having regard to the remarks made in the enclosed correspondence.

I have the honour to be,
Your Excellency's most obedient servant,

(Sgd.) ?

Major-General, Director of Works
Middle East Force.

Copies:- Controller General of Army Provision,
Central Provision Office (E.C.),
SMIA.
LWF.
PSFO (E).
DDW(S).
DW/DC/45.

SHIP CONSTRUCTION DIRECTORATE, BOMBAY.

Sub: Dredger 'Patunga' E.C.S.C. Allocation Order
No. HM/2563/167-EB.

A copy of D.O. No. 995 from R.A. Hanson Esq., Chairman Chittagong Port Commissioners to me is forwarded for information with the request that if the question of the sale of this Dredger has been entertained by MidEast, they be informed immediately that there can be no question of her sale without the consent of the Commissioners for the Port of Chittagong, which consent in view of the remarks in the D.O. referred to would be difficult to obtain.

In view of the remarks it would appear that the Commissioners will be reluctant to extend the period of hire over and above the two years already agreed to and it is a suggestion that if this Dredger be required by MidEast after January 1944, intimation to this effect should be conveyed to the Commissioners in sufficient time to allow them to send an appreciation of the position of the river, the necessity for the completion of the training works, projected, and the state of the channels to the Consulting Engineers in London, so that they can put up a statement to the Govt of India for or against extending the period of hire over the present two years.

(Sgd.) J.E. Moloney
Director, Ship Construction.

Central Provision Office (Engrs) Simla
D.G.S.R. & S.C., Bombay U/o No. SC/9132 dated 29/30/-10-1942.

Reference:-

CO 583/261/30495/1

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AIRMAIL

COPY/ST.
No. EE-4151/23/W/41.

CONTROLLER-GENERAL OF ARMY PROVISION,
Central Provision Office (E.G.),
SILA, the 5th November, 1942.

105

SECRET.

To Director of Works, G.H.Q., M.E.T.
CAIRO.

Subject:- DREDGER "PATUNGA".
Reference : Demand no. EE-191 and C.P.O.
Supply Order no. EB.167 dated 21.10.1941.

Attached hereto is a copy of U.O. No. 5C/9132 dated 29/30-10-42, from the Director of Ship Construction, Bombay, together with a copy of its enclosure.

2. It will be appreciated if Mideast will please furnish C.P.O. with their comments on the questions referred to therein, at a very early date.

(Sgd.) Major C. Wragge

Encls:- As above.

FOR CONTROLLER-GENERAL ARMY PROVISION (E.G.)

Copy together with a copy of enclosures (by Microgram Service) to the Under Secretary of State, War Office, Whitehall, London, S.W.1., in continuation of this office no. 4151/23/W/39, dated the 3rd Oct. 42 (ii) Copy to :- The Director of Ship Construction, Bombay, with reference to his above-quoted U.O. Further advice will follow on receipt of a reply from Mideast.

DPC:
4/11.

Copy of D.O. No. 995

COPY/ST.

My dear Moloney,

CHITTAGONG,

Dated: 19th October, 1942.

Lease of dredger "Patunga" to Department of Supply.

As you are aware the Chittagong Port Commissioner's dredger "Patunga" has been leased to the Department of Supply for a period of two years from 3rd January, 1942, and the necessary Charter Party is now being drawn up. We were asked, originally, if we could supply a full complement of officers and men, but this was impossible as only a skeleton had been retained on the vessel owing to its being laid up through continued lack of employment. However, we were able to supply Mr. Halsall, Dredging Master and Chief Engineer of the dredger and some 16 to 17 of the crew. I have recently received a letter from Mr. Halsall from which it appears that some representative has been on board and intimated that the dredger is being sold elsewhere and that the vessel has been prepared accordingly and Mr. Halsall informed that his services would shortly be terminated. I don't know if you know anything about the matter but the information has sufficient directness about it to warrant enquiry. The dredger has only been leased for two years and further than this the Commissioners cannot go at the present time. It is hoped ultimately to be able to dispose of the dredger but before this stage is reached river conditions will have to be watched further, certain finishing works probably carried out, and references made to the Consulting Engineers in London, and to Central Government. All this does not imply an early sale of the dredger. Mr. Halsall accompanied the dredger as C.E. and D.M. and so long as she is leased to the Department of Supply it is hoped his services will be retained in that capacity, as an experienced man like him is an asset on the job and he also safeguards the Port Commissioners' interest in the dredger. It is possible that some official is labouring under a misapprehension that the dredger is for sale and if through your enquiries you could correct this, it would be to the advantage of all concerned.

Yours sincerely (Sgd.) R. A. Hanson.

DPC:
4/11.

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AIR MAIL.

106

115

N I G E R I A .

S E C R E T .

31 DEC 1942
C. S. ...

30-9-42
b12

The Chief Secretary to the Government of Nigeria presents his compliments to the Under Secretary of State for the Colonies and with reference to the Secretary of State's secret telegram No. 806 of the 18th of June and subsequent correspondence, is directed to forward for information and for such action as may be considered necessary a copy of a letter received from the Director of Works, Middle East Forces, on the subject of the Dredger Patunga and of the reply thereto.

Nigerian Secretariat,

Lagos, December, 1942.

SEA.

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CO 583/261/30495/1

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S.40a/69

116.

107

4, MILLBANK,
WESTMINSTER,
LONDON, S.W. 1.
(ABBEY 7730)

30th December, 1942.

Confidential

Dear Sabben-Clare,

Referring to your letter of the 19th December about the insurance of the s.s. "PATUNGA", we have now got the Underwriters to accept the towing risks for an extra £2% gross. The extra nett premium amounts to £3,212.19.6d. made up as follows:-

Extra 2% on £150,000	£3,000		
Less 9 1/2%	285		
		£2715.	-- --
Extra 1 1/2% on £15,000 (original gross premium)	225		
Less 9 1/2%	21.7.6.		
		£ 203.	12. 6.
Premium at 10% on £3,250 (increased premium)	325.--.		
Less 9 1/2%	30.17.6.		
Plus stamp duty	294.2.6. 4.6.		
		£ 294.	7. --
Grand Total		£3212.	19. 6.

Yours sincerely,



E. Sabben-Clare, Esq.

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C.O.
501

DRAFT AND RECORD COPY

108 118

REGISTERED No.

30495/1/42.

LETTER SENT

Downing Street, DATE

S. W. 1.

14 January, 1943.

DRAFT

Sabben Clare. 13.1.43.

For Mr. Sabben Clare's signature.

MR. _____

MR. _____

MR. _____

Dear Delet.
This is in answer to your letter of the 17th of December (No. DM/Tn.1.a./0/24) about the "Patunga". I am sorry not to have written before, but I have been away on sick leave.

There is, of course, no question of the Nigerian Government buying the dredger. As has been clearly understood throughout, all Nigeria wants to do is to hire it. The position about the hire of the vessel is, I understand, at present as follows: -

The "Patunga" which belongs to the Chittagong Port Trust, was hired by the Eastern Supply Group in New Delhi for the use by the C. in C. Middle East for a period of two years from January, 1942. The C. in C. Middle East, in June, 1942, agreed to the release of the dredger to Nigeria and cabled to India regarding any extension of the charter which might be necessary, since the "Patunga" was required by Nigeria for an indefinite period. On this point I enclose, for ease of reference, copies of relevant War Office telegrams. In July, the Director of Transportation wrote to the Eastern Supply Group and asked for full particulars of the charter of the "Patunga" from the Chittagong Port Trust to be sent to him as soon as possible, so that arrangements might be made for the transfer of the charter to the Government of Nigeria. Whether the Eastern Supply Group have yet given the necessary information or not, I do not know. All we have heard is that on the 28th of October, the War Office told the Crown Agents, who have been handling the business arrangements for the transfer of the vessel on our behalf, that the Eastern Supply Group were

CAPTAIN H. D. WELCH

taking

FURTHER ACTION

Copy to go to Mr. Carter, Crown Agents

ENCLOSURES
Copies of Nos. 60, 68 and 71

Copy to Carter

Reference:-

CO 583/261/30495/1

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201

109

taking steps to draft a formal charter, and the Crown Agents would be told when it was received.

What I have written about may by now be out of date. I think we should tell the C. in C. Middle East, and also the Government of Nigeria how things stand at the moment, and I suggest that you and Carter of the Crown Agents, to whom I am sending a copy of this letter and myself, have a talk together before we send off the necessary telegrams.

Yours sincerely
(Sgt.) G. P. Sabber - Clare

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At 20 and 24 are full particulars of the dredger "Patunga", owned by the Chittagong Port Trust, and at 26 there is a letter from the Ministry of War Transport saying the Army would be prepared to release her for transfer to Lagos. At 47 is a letter from Mr. Pedler to Mr. Stuart of the Ministry of War Transport about the final arrangements to be made for the transfer of the vessel. War Transport, however, were not really in the picture and the matter is one for settlement between the War Office and the Crown Agents, acting on our behalf.

At 60, 68 and 71, are War Office telegrams saying that the "Patunga" was required indefinitely for work in Nigeria. This means that her original charter, viz to the Eastern Supply Group from the Chittagong Port Trust for a period of two years from January, 1942, may have to be extended. Incidentally, it seems from the correspondence enclosed with 114 and 115 that the Chittagong Port Trust were not particularly keen on extension, but they were apparently then under the impression that Nigeria or someone else wanted to buy the vessel outright.

At 72 is a letter from Talbot Edwards asking the Crown Agents to make the necessary arrangements with the War Office for the taking over of the "Patunga". The only two developments since this letter are in the letters from the Crown Agents at 75 and 107. At 75, a copy of the letter from the Director of Transportation to the Eastern Supply Group in New Delhi asking them to send him particulars of the "Patunga's" charter and at 107, there is a letter from the Crown Agents saying that a formal charter was being drafted by the Eastern Supply Group and that the Crown Agents would hear further when this had been received from the War Office. It seems odd that there does not seem to have been any formal arrangements in existence before.

E. S. Allen
13/1/43

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DRAFT.

111

From:- The War Office

To:- Cepof

Cipher Tn.1 Jan

Your letter EB-4151/23/W/39 of 3 Oct(.) Is charter party for Patunga ready yet (.)

Following information required (a) Annual charge to Nigerian Govt. for hire of dredger (.) (b) Whether any difficulty anticipated in connection extending hire indefinitely to Lagos (.) Your EB-4151/23/W/41 of 5 Nov refers (.) Dredger likely to be required after Jan 1944 (.)

T.O.O.

Copies to:- D.Tn., D.D.Tn.(O), (D)
Tn.1
Admiralty (Capt. Bowen)
" (M Branch)
M.W.T. (Mr. Secretan - 2)
(Mr. Bellamy)
Colonial Office (Mr. Sabben Clare)
Crown Agents (Mr. Carter)

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5622
27

The War Office, ¹²⁰
Metropole Buildings,
Northumberland Avenue,
London, W.C.2.

Your reference 30495/1/42

Our ref. BM/Tn.1.a/
G/24

21st January, 1943.

112

Dear ~~Sabben-Clare,~~

Referring to your letter of
14 Jan to Welch, who is now on leave, I
attach a draft cable to Cepof, which, if
you agree, we propose to dispatch.

I have sent a copy of this letter
and the draft to Carter, for his remarks.

Yours sincerely,

W. Reed Capt

³⁰²⁵
W.O. to whom Mr
Carter had been spoken
and sending the cable as
drafted & a para. to ascertain the
parties in the Charter - presumably by an
Chillyng Pat Trust & W. Dept. India, but
we must ²¹⁹ E.E. Sabben Clare, Esq., find out.
Colonial Office.

Copy to:- Mr. Carter,
Crown Agents for the Colonies

22/1 chm

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INWARD TELEGRAM

124
113

(This telegram must be paraphrased if the communication of its contents to any person outside Government service is authorised).

CYPHER(GEN. TABLE)

L.D.

FROM: SOUTH AFRICA (H.O.)

TO: ACCRA (RES. MIN.)
RPTD. D.O.

D. 4th Feb., 1943 5.13 p.m.
R. 5th " " 1.35 a.m.

No. 169

Addressed to Resident Minister, Accra, Q72, repeated to Secretary of State for Dominion Affairs No. 169, reference RESMIN telegram to Secretary of State for the Colonies No. 109 of the 25th January.

(131)
Ministry of War Transport, Capetown, is arranging for runner crew for PATUNGA and has so informed Shipminder Lagos.

Copy to:-

M.W.T.

"

W.O. (Tn 1(a))

Adm (Mil. Branch)

" (A.C.H.S.)(T)

A.M.

"

W.O. (M.O.2)

G.O.

Mr. H.A. Secretan

Mr. H.St.G. Stuart

Colonel Rolfe

Mr. H.J. Fox

Capt. G.P. Bowen, R.N.

Air Commodore F.H. Sims

S.4. (O.G.) (3)

Lt. Col. Craaddock (4)

Dr. Morris.

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SECRET CIPHER
TELEGRAM

114

12/2/43

From:- The War Office;

Desp. 1510 26 Jan 43.

To:- Cepof.

96489 cipher Tn.1 23 Jan (.)

Your letter EB-4151/23/W/39 of 3 Oct (.) is charter party for Patunga ready yet (.)

Following information required (a) annual charge to Nigerian Government for hire of dredger (b) whether any difficulty anticipated in connection extending hire indefinitely to Lagos (c) who are parties to charter party (.) Your EB-4151/23/W/41 of 5 Nov refers (.) Dredger likely to be required after Jan 1944.

C.6. Tels.

Copies to:-

T.O.O. 1600A/23.

D.Tn., D.D.Tn.(O), (D).
Tn.1.
Admiralty (Capt Bowen).
" (M Branch).
M.V.T. (Mr. Secretan - 2).
" (Mr. Bellamy).
Colonial Office (Mr. Sabben Clare).
Crown Agents (Mr. Carter).

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121

115

COPY FOR REGISTRATION

27 JAN 1943

Cypher Telegram

14.30

FROM ACHIMOTA (Resident Minister)

TO S. OF S., COLONIES.

D. 26th January, 1943.

R. 27th " " 03.15 hrs.

No. 109

Addressed to the U.K. H.Cr. in the Union of South Africa No. 1.

Repeated to the S. of S. by savingram to Gov. Nigeria.

Dredger PATUNGA now at Capetown urgently required in Lagos. Understand that the runner crew which brought her from Suez refuse to come any further. Nigerian Government have runner crew ready in Lagos, but are unable to obtain passages to Capetown. Would be grateful if you would ask M.W.T.R. to investigate the possibility of obtaining runner crew in the Union.

Copies sent to:-

- Min. of War Transport - Mr. H.A. Secretan
- " " " - Mr. H.St.C. Stuart
- War Office (Tn 1(a)) - Colonel Rolfe
- Admiralty (Mil. Branch) - Mr. M.J. Fox
- " (A.C.N.S. (T)) - Capt. C.P. Bowen, R.N.
- Air Ministry - Air Commodore F.R. Sims
- " " - S.A. (O.G.)

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DRAFT

116

30495/1/43. 9 February, 1943.

~~DRAFT~~

MR. Sabben Clare. *g/p*

Dear Stuart,

MR. _____

With reference to the attached telegram have you heard anything further about the PATUNGA? If not I wonder if you would be so kind as to ask your Cape Town people if they have been able to obtain a runner crew to take the vessel on from the Union to West Africa.

MR. _____

ENCLOSURES

*Telegram No. 109/h. R. 11
(120)*

FURTHER ACTION

*Yours Sincerely
G. E. Sabben Clare.*

G. C. STUART, ESQ.,
MINISTRY OF WAR TRANSPORT.

To

[12488B] Wt. 45490 202 10cm. 2/42 C.N.Ld. 748

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Copy of Telegram

From: Avezathe, Lagos. 1845/17

18th February 1943.

Maat 487

Cape Towncables have arranged repatriation
Cape Town to India of Maat 3 Chinese
3 Goanese 58 Lascars EX (VTBN) PATUNGA.
Who is responsible for expenses incurred (ends)
Nigeria Government unable to reply can you
advise please.

Copy to Harland.

Reference:-

CO 583/261/30495/1

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Palinga PP.

125

118

19th February, 1943.

Dear Sirs,

I attach copy of telegram addressed to us by the Ministry of War Transport Representative at Lagos. This matter is urgent and if there is going to be any difficulty in your appointing Agents at Cape Town to attend to this business we should be prepared to assist by instructing our Representative to appoint Agents to deal with the matter on your behalf and to look to you for recovery of all expenses and disbursements.

A copy of this letter is being passed to the Colonial Office.

Yours faithfully,

(H. St. C. Stuart)
Port and Transit Control

Crown Agents for the Colonies.
4, Millbank,
S. W. 1.

Copy to Standard

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CO 583/261/30495/1

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C.O.

DRAFT AND RECORD COPY

120

REGISTERED No.

30495/1/43

Downing Street,
London, W.C. 2

119

LETTER SENT

to Stuart
by Special
messenger
Feb 23.
4pm.

DATE
February, 1943.

DRAFT

MR. S. Clare

MR. 22/2/43

MR.

Dear Stuart,

This is in answer to your letter of the 19th of February about the "Patunga" which you addressed to the Crown Agents for the Colonies with a copy to me. As your Cape Town representative has apparently already arranged the repatriation to India of the master and runner crew which took the vessel from Suaz, there seems no need for the appointment of an Agent. We have in this Office no knowledge of any arrangements authorising the sending of these people to India, but we are willing to consent that the Nigerian Government should in the first place accept responsibility for the expenses incurred; we cannot, however, agree till we know more of the arrangements made for the vessel's passage round Africa and her transfer from the War Office to the Nigerian Government that the charges must finally be paid by Nigeria.

We would be grateful if you would be so kind as to ask your appropriate representative in the Middle East for whose assistance in securing a runner crew to take the vessel from Suaz to Cape Town we are most grateful, if he can give any details of arrangements made in respect of the "Patunga's" voyage to Lagos. We are asking the War Office to expedite a reply from Simla regarding the terms on which they propose the vessel should be hired to Nigeria.

I am sending a copy of this letter to Carter of the Crown Agents and also to Haviland of T.N.I.A. at the War Office.

To

H. St. C. STUART.

Yrs-S.
E. F. Sabben Clare,

[12583B] Wt. 47177/205 10cm. 2/43 C.N.L.A. 743
[13335] Wt. 22160/234 20cm. 8 42 C.N.L.A. 743

Copy to Haviland Carter

ENCLOSURES

FURTHER ACTION

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CO 583/261/30495/1

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c.o.

DRAFT AND RECORD COPY

128

REGISTERED No.
30495/1/43

LETTER SENT

Downing Street,

120

S. No.	DATE
24	24th February, 1943.

DRAFT

MR. Schiller 28/2/43
 MR. _____
 MR. _____

Dear Haviland,

I enclose copies of correspondence with the Ministry of War Transport regarding the repatriation from Cape Town to India of the runner crew of the "Patunga" which took her from Suez to Cape Town. We must of course accept your view that this vessel ceased to be "your responsibility" after she left Suez, but we would be grateful if there is any light you can throw on the arrangements which were made for her passage round Africa, as we are very much in the dark about them. You will see from my letter to Stuart that we have asked War Transport if they can help but you may also be able to do so.

ENCLOSURES

Copy to Carter

FURTHER ACTION

cannot

Not only have we very little knowledge of the arrangements made for the "Patunga's" journey round Africa, but we are also in the dark completely about the terms on which the War Office propose the vessel should be hired to Nigeria. You sent a telegram as long ago as the 26th of January to Copaf asking for certain vital information on this point but we have not so far seen any copy of a reply. Can you tell us if one has yet arrived and if not could you send a reminder? The "Patunga" should, if all goes well, reach Lagos within a fairly short period and we are at present in the position that we give Nigeria any idea of the funds which she will be expected to provide for the vessel's hire. I am sending a copy of this letter to Carter of the Crown Agents.

To

MAJOR D. HAVILAND.

Yrs. S.
 Sgd E. E. Schiller-Cleare

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Wt. 3826/439 2,000 pads 1/40 S.P. Ltd. Gp 51

MESSAGE

PATUNGA pp 129

Date: 25.2.43.
Time: 1820

To: AVEMA TRN, LAGOS. MAAT 818
Repeated WURTZBERG, CAMPTON. MAAT 7508

From: Min. of War Transport.

121

Your Maat 487 have consulted colonial office who agree that expenses should be accepted in first instance as responsibility of Nigerian Government final adjustment to be made when terms of charter of Patunga settled.

(Sgd.) R. St. Stuart.
Port and Transit Gen rol

- P (C) (Mr. R. St. Stuart)
- Mr. F. B. Vigor
- Mr. H. T. Herlihy
- Mr. A. J. Moore
- S. T. M. 10
- Mr. S. A. Brakine
- P. S. I. H. (Blackpool)
- Mr. P. F. Eublen-Clare (Colonial Office)
- Mr. Carter (Crown Agents)
- Major D. Haviland (F. C.)
- S. T. B. (2) Ext. 2697

Reference:-

CO 583/261/30495/1

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193

MESSAGE

TC: Murrant Cairo
From: Ministry Of War Transport

MAST 3486

Date: 24.2.43.
Desp: 0355

122

"PATUNGA" WURTZBURG CAPETOWN informs us runner crew being repatriated India. Colonial Office ask us to ascertain from you terms of engagement.

(Signed) H. Stc. Stuart

Colonial Office (Mr. E. E. Sabhen-Clax)
Crown Agents (Mr. T. M. Carter)
(War Office (Major D. Haviland) (3)
(T. H. I. (Rm. 562 Metropole Bldgs)

D. of S. T.
STN LD
Mr. A. L. Moore
Mr. W. J. Sims
P (O) (3)
Mr. I. Klein
Mr. W. F. Palmer (Rm. 2084)
Mr. Philips Smith
W. T. R. (2)

M.A.

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**SECRET CIPHER
TELEGRAM**

151 / 123

BE/Tn.1.a/G/24

From:- The War Office

Dosp. 1515 24 Feb. 43.

To:- Cepof

54975 Tn.1 cipher 23 Feb.

Telegraph terms Patunga Charter (.). Understand
crew desire repatriation India (.). Under Charter who is
responsible.

C.S. Telegrams.

T.C.C. 1100A/23

Copies to:- D.En.
D.D.En.(0)
Tn.1
Admiralty (Captain Bowen)
(M Branch)
Colonial Office (Mr. Sabben-Clare)
N.M.S. (Mr. MacPier) (2)
(Mr. Stuart)

Reference:-

CO 583/261/30495/1

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**SECRET CIPHER
TELEGRAM**

314456.

124

From :- CEPOF, Simla.

Recd. 1105.24 Feb. 43.

To :- The War Office.
Rptd. Governor Nigeria.
C. in C., Middle East.

4866/SP cipher 23 Feb.

4151/23/RE stores. Reference your 96489 (Tn.1.)

of 23 Jan.

Dredger PATUNGA.

1st. Understand negotiations regarding charter party almost completed. Charge to Government nil. Will be rupees 15,000 per month plus insurance premium on rupees 1,700,000 (?also) employers contribution to provident fund of Chief Engineer. This subject to retention of Chief Engineer and crew under operational control India. If present crew discharged monthly hire charge will be increased and negotiations must be re-opened. Owner unwilling hire full strength own crew. Nigerian proposal is that crew from Lagos will take over at Capetown. Governor Nigeria states in telegram L-1595 of 27th Dec. 1942 desires to employ original crew as lascars would not fit in with the Nigerian marine organization. Also understand Nigerian Government have offered HALSANL. only half his present salary Government of India strongly support owners view that present crew should be retained to safeguard owners interests in the vessel.

2nd. Originally hired for one year from 30th December 1941. Extension one year to end of 1943 agreed to by owner. Can probably extend further despite present reluctance of owner but not indefinitely.

3rd. Parties to charter party will be Govt. of India on behalf of H.Ms Govt. in the U.K. and Commissioner for

/Port

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Port of Chittagong.

4th. Presume move to Lagos made on your instructions. If so please state which of 3 following courses is now to be adopted.

1. Retain present charter party and Indian crew.
2. Negotiate new charter party and provide Nigerian crew.

3. Return dredger to Chittagong.

Meanwhile please arrange dredger with Indian crew to wait at Capetown pending decision.

T.O.O. 1710 F.G./23.

C.6. (Telegrams.)

To:- Tn.1 (for action)

Copies to:- D.Tn.D.D.Tn.(O), (D)

Tn.1.

Admiralty (Capt Bowen)

" (M Branch)

Ministry of War Transport (Mr. Secretan) (2)

" " " (Mr. Bellamy)

Colonial Office (Mr. Sabben Clare)

Crown Agents (Mr. Carter)

India Office War Staff.

Brig. Thompson.

Reference:-

CO 583/261/30495/1

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Tel:- Vic.6622/702

126



Your Ref:- 30495/1/43
Our Ref:- En.l.a/G/24

The War Office,
Metropole Buildings,
Northumberland Avenue,
London, W.C.2.

25th February, 1945.

Dear Sabben-Clare,

Further to your letter of yesterday and our phone conversation of this morning, a reply has just come in from Cepof to our cable of 23rd January and copies are being sent to both you and Carter of the Crown Agents. In view of the latest developments regarding the crew Cepof's views already seem to be somewhat out of date but the cable does give some of the information you required and I hope that it will give you a line to work on. *The second cable in para 4 seems to be the one to be followed now.*

We sent off a chaser to Cepof on 24th February but we failed to connect it with our one of 23rd January. A copy of this will not yet have reached you but when it does it can be ignored in view of Cepof's reply.

I am sending a copy of this to Carter of the Crown Agents.

Yours

A. J. Welch
Esq.

E.E. Sabben-Clare, Esq.,
Colonial Office,
Downing Street,
S.W.1.

Reference:-
CO 583/261/30495/1

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c.o.

DRAFT AND RECORD COPY

134

LETTER SENT

REGISTERED No.

DATE.

127

Colonial Office,
Downing Street,
S.W.1.

DRAFT

30495/1/43.

3 March, 1943.

MR. Sabben Clare. 2/32

MR.

MR.

Dear Welch,

Thank you for your letter of the 25th of February (No. Tn. 1. A/G 24) about the "Patunga". I think it would be best if we had a talk with you and the Crown Agents about Cepof's telegram 4866/AP Cypher of the 23rd of February and I suggest we might meet here for that purpose on Thursday the 4th at 11 a.m. if that time would be convenient to you. I am sending a copy of this letter to Carter at the Crown Agents.

Yours sincerely,

Sgt E.F. Sabben Clare

ENCLOSURES

FURTHER ACTION

To

CAPTAIN

(1233A) W. 4177/21/40m. 2/42 C.N.L. 748
(1233C) W. 12139/21/20m. 5/42 C.N.L. 748

Reference:-

CO 583/261/30495/1

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SECRET CIPHER
TELEGRAM

136.
128

315231.

From: Cepof.

Recd. 2330 27 Feb. '43.

To: The War Office.

5077/SP cipher 27th Feb. 41 (?89)/23/RE Stores.

(131) Your 54975 (Tn.1.) of 23 Feb.

Dredger Patunga repatriation responsibility depends upon decision asked for in my cable 4866/SP of Feb. 23rd.

(132)
T.O.O. 1500 FG.

C.6. Telegrams. To: Tn. 1 (for action).

Copies to: D. Tn. D.D. Tn. (O)(D).
Tn. 1.
Admiralty (Capt. Bowen).
" (M. Branch).
Min. of War Tpt. (Mr. Secretan) 2.
(Mr. Stuart).
Colonial Office (Mr. Sabben Clare)
Crown Agents (Mr. Carter).
India Office (War Staff)
(Brig. Thompson).

Reference:-

CO 583/261/30495/1

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From: Capt. H.D. Welch, (Tn. 1. a.)
The War Office,
Metropole Buildings,
Northumberland Avenue,
London, W.C. 2.
6-Mar-43.

Your reference 30495/1/43
E/Tn. 1. a. c/24

129

Dear Sabben-Clare,

I attach a draft cipher on the lines agreed to at our meeting at the Colonial Office on 5-Mar-43.

I have elaborated one or two of the points which directly concern the War Office. Perhaps you will let me know whether you have any comments on it.

I am sending a copy to Carter at the Crown Agents.

Yours sincerely,

H. D. Welch

E.E. Sabben-Clare, Esq.,
Colonial Office,
Downing St., S.W. 1

Reference:-

CO 583/261/30495/1

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DRAFT

Ref. No.: EM/Tn.1.a./C/24

From War Office

To CEPOF

..... cipher Tn.1 Mar.

Your 4866/SP of 23-Feb-43 and 5077/SP of 27-Feb-43.

Dredger Patunga

FIRST Vessel had already left Cape Town and arrangements had been made repatriate master and crew to India before your 4866/SP of 23-Feb received. Runner crew from Cape Town taking her to Lagos where Nigerian crew will take over. Vessel insured for voyage Suez to Lagos at expense of Nigerian Govt. and expense of repatriation of crew who left at their own request being met in first place by Nigerian Govt. Colonial Office and Nigerian Govt. are anxious to know terms on which they may use vessel which will be required at least till end of 1944.

SECOND In view above information request you negotiate on behalf Nigerian Govt. what you consider most suitable arrangements with Chi ^{tt} Bagong Port Trust on basis that above Govt. will be one party to charter. This request being made to you to act on behalf Nigerian Govt. due your having arranged previous charter party on behalf of H.M. Govt. Not intended that you should act regularly on behalf of departments other than W.D.

THIRD If proposition in second is adopted must be made clear that charter cannot be accepted until Nigerian Govt. have seen terms and no money will be paid by them until terms of charter have been agreed.

FOURTH Nigerian Govt. to be responsible for charges incurred from 24 Nov date of vessel leaving Suez. Charter to H.M. Govt. should be terminated from... date of vessel leaving Cape Town under new crew and new charter negotiated as from that date.

FIFTH Information required on following points. (a) Who has been paying for hire to date (b) What has been annual charge (c) Does present insurance premium cover voyages such as present one. This information required so that if necessary Nigerian Govt. can reclaim insurance money as paid in first.

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W

Nigeria 9706

Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above reference quoted.



4, MILLBANK,
LONDON, S.W.1.

131

TELEGRAMS (INLAND: "CROWN SOUTHERN LONDON."
(OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

10th March, 1943.

Dear Sabben-Clare,

With reference to our telephonic conversation on Monday evening, regarding the draft telegram enclosed with Capt. Welch's letter to you of 6th March, I would suggest that certain modifications in the telegram are made and I attach a revised draft of the telegram embodying the suggested modifications. For easy reference I have underlined the additions and modifications to the telegram submitted by Capt. Welch.

I have consulted our Insurance Department in the matter and their recommendations are embodied. You will of course amend wherever you consider necessary and I shall be interested to receive a copy of the final telegram as despatched.

Yours sincerely,

E. E. Sabben-Clare, Esq.,
Colonial Office.

TMC/PG.

Q 181. -1/42

Es.15.

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FIRST Vessel had already left Cape Town and arrangements had been made repatriate master and crew to India before your 4866/SP of 23-Feb received. Runner crew from Cape Town taking her to Lagos where Nigerian crew will take over. Vessel specially insured for voyage Suez to Lagos by Crown Agents for the Colonies as agents for and at expense of Nigerian Govt.; expense of repatriation of crew who left at their own request being met in first place by Nigerian Govt. Colonial Office and Nigerian Govt. are anxious to know terms on which they may use vessel which will be required at least till end of 1944.

SECOND

In view above information request you negotiate on behalf Nigerian Govt. one of the following alternatives :-

- (a) Existing charter retained (amended if necessary to allow vessel to be worked by Nigerian Govt. master and crew) Nigerian Govt. to repay W.D. at stated periods all expenses in accordance with terms of charter.
- (b) Most suitable arrangements with Chittagong Port Trust on basis that above Govt. will be one party to charter.

This request being made to you to act on behalf Nigerian Govt. due your having arranged previous charter party on behalf of H.M. Govt. Not intended that you should act regularly on behalf of departments other than W.D.

THIRD

If either proposition in second is adopted must be made clear that before acceptance Nigerian Govt. must know terms and no money will be paid by them until all terms are agreed.

FOURTH

Nigerian Govt. to be responsible for charges incurred

/from

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S&I

from 24 Nov date of vessel leaving Suez. If alternative (b) is adopted charter to H.M. Govt. should be terminated from ... date of vessel leaving Cape Town under new crew and new charter negotiated as from that date.

FIFTH

Information required on following points. (a) Who has been paying for hire to date (b) What has been annual charge (c) Insurance position is not clear. Are we to understand that owners will arrange any necessary insurance after arrival at Lagos?

TAC/PG.

Reference:-

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DRAFT AND RECORD COPY

139
134

LETTER SENT	REGISTERED No.	DATE.
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Downing Street,
London W. 8.

DRAFT
MR. S. Clare. 11.3.43 / 30495/1/43. 13 March, 1943.

MR. _____
MR. _____

Dear Welch,

Thank you for your letter of the 6th March, No. BM/In.1.a/G/2 about the "Patunga". I enclose a draft of the cypher telegram which we would like you to send to Simla, if you agree. It contains some additions to your draft and these are underlined in red. The most important of them is, of course, the addition to the second paragraph. You, I know, much prefer alternative (b) in that paragraph: we much prefer alternative (a). We suggest that as a reasonable compromise both should be included in the telegram to Cepof, since that body will be responsible for any negotiations that are undertaken and will probably be in the best position to judge how that can be carried out. I am sending a copy of this letter to Carter.

Yes.
F. E. Sabin-Clare.

ENCLOSURES	
FURTHER ACTION	

To

CAPTAIN H.

Reference:-

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(12583A) W. 4/17/205 10m. 2/42 C.N.Ld. 748
19293407 W. 4/13/223 20m. 5/42 C.N.Ld. 748

DRAFT AND RECORD COPY

140

135

LETTER SENT	REGISTERED No.	DATE Downing Street, S. W. 1.
DRAFT	:01495/1/43.	13 March, 1943.
MR. S. Clare. 17-3.43		
MR. _____		
MR. _____		
ENCLOSURES		
FURTHER ACTION		
To	T. M. CARTER, ESQ.,	

Dear Carter,

Thank you for your letter of the 10th March, 1943, and the most useful draft about the "Patunga" which I have sent to the War Office as it stands, with the accompanying covering letter. I hope the War Office will see reason and accept it without further fuss.

Yours sincerely,

Sgt E.E. Sabben-Care

[12543A] Wt. 47177/205 10m. 2/42 C.N.Ld. 748
[12935C] Wt. 12138/223 20m. 5/42 C.N.Ld. 748

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COMMUNICATION 136

Code Telegram

RECEIVED
13 NOV 1943
O. C. REGY

FROM NIGERIA (Sir B. Bourdillon)

TO S. OF S., COLONIES.

D. 18th March, 1943.
R. 18th " " 11.55 hrs.

* No. 517

112

Your telegram No. 1822 of 4th December, 1942.

PATUNGA.

She has arrived with Hansaw, Chief Engineer, on board. Owners are anxious that he remain in ship. CIPOP India's telegram 4151/23/R3 of 12th December, 1942 to War Office refers. We have agreed to employ him. His salary is approximately £1,250 per annum, which is out of all proportion to Nigerian rate for similar posts. Grateful if Hansaw's salary may be included in charter now understood to be under discussion, this procedure will obviate any local staff difficulties.

* Distributed as Most Secret.

Copies sent to:-

War Office (T.N. 1a) - Captain H. Welch.
Crown Agents - Mr. T.M. Carter.

30495/1/1/1/1

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SECRET CIPHER
TELEGRAM

137

From: Troopers

Ref. No. HM/Tn.1(a)/G/24

THIS MESSAGE WILL NOT BE DISTRIBUTED OUTSIDE BRITISH
TO: ^{Cape} OR U.S. GOVERNMENT DEPARTMENTS OR HEADQUARTERS OR
62250 RE-TRANSMITTED BY CIPHER WITHOUT BEING PARAPHRASED.
Desp. 2120 21 Mar. 43.

Your 4866/SP and 5077/SP of 23 and 27 Feb(.)

Dredger PATUNGA(.)

First(.) Vessel already left CAPE TOWN and repatriation master and crew to
137 INDIA arranged before receipt your 4866/SP(.) Rinner crew from CAPE TOWN
taking her LAGOS where Nigerian crew will take over(.) Vessel specially
insured for voyage SUEZ LAGOS by Crown Agents for the Colonics as agents for
and at expense of Nigerian Govt(.) Expense repatriation crew who left at own
request being met first place Nigerian Govt(.) Colonial Office and Nigerian
Govt. anxious know terms on which may use vessel which will be required at least
until end 1944(.)

Second(.) In view above information request you negotiate on behalf Nigerian
Govt. most favourable terms with CHITTAGONG Port Trust on basis above Govt. will
be one party to charter(.) Request you act on behalf Nigerian Govt. due your
having arranged previous charter on behalf H.M.G.(.) Not intended you should act
regularly on behalf departments other than W.D.(.)

Third(.) If proposition in second adopted must be made clear that before
acceptance Nigerian Govt. must know terms and no money will be paid by them
until all terms agreed(.)

Fourth(.) Nigerian Govt. responsible charges incurred from 24 Nov 1942 date
vessel left SUEZ(.) Charter to H.M.G. should be terminated from 19 Feb date
vessel left CAPE TOWN under new crew and new charter negotiated from that date(.)

Fifth(.) Information required following (a) who has been paying hire to date
(b) What has been annual charge (c) Insurance position NOT (repeat NOT) clear(.)

Are we to understand owners will arrange necessary insurance after arrival LAGOS

C.6.(Tals).

T.O.O. 1900A/19.

Copies to:-D.Tn., D.D.Tn.(O)(D), Tn.1, A.R.2.
Admiralty (Capt Bowen)
(M. Branch)
Ministry of War Transport (Mr. Secretan -2)
(Mr. Stuart)
Colonial Office (Mr. Sabben Clare)
Crown Agents (Mr. Carter)
India Office War Staff (Brig. Thompson)

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30495/143
143
138
RECEIVED
25 MAR 1943
C. O. REGY

Code Telegram

FROM NIGERIA (Sir B. Bourdillon)

TO S. OF S., COLONIES.

D. 24th March, 1943.
R. 24th " " 16.45 hrs.

No. 563⁺

14(My telegram No. 517.
PATUNGA.

Director of Works, Middle East, has raised the question of costs incurred in provisioning her for voyage from Middle East. He has paid, but considers this Government should bear charges. Subject to your concurrence, I propose accepting this liability.

⁺Distributed as Most Secret.

Copies sent to:-

War Office (T.N. la) - Capt. H. Welch.
Crown Agents - Mr. T.M. Carter.

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30495/1 139

C. O. to
Mr. Sabbin-Clan 25/3
Mr.
Mr.
Mr. G. E. J. Gent.
Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.

Sir A. Dawe.
Sir W. Battershill.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Coded & sent
19.00 hrs.
25.3.43

25 MAR 1943
D 30/3

DRAFT.codetel.

GOVERNOR
NIGERIA

(141) No 445.
Yourtel. No. 517. PATUNGA.
My immediately following telegram contains the text of a telegram sent by the War Office to CEPOF in answer to their No. 4866/SP cypher of the 23rd February which was repeated to you.
(132) 2. I endeavoured to arrange that the parties to the PATUNGA Charter should be the Chittagong Port Trust and the War Department, and that the Nigerian Govt. should at stated periods repay to the War

FURTHER ACTION.

Copies to
Capt H. Welch
W.O., Metropole
Buildings.
T.H. Carter, C.M.S.
Agents.

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Department all expenses in accordance with the charter ~~was~~ memo ~~but~~ this was ~~was~~ This however proved impracticable.

3. The request in the last sentence of your telegram under reference has been communicated to CEPOF.

4. Your telegram No. 563. I concur.

140

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13702] Wt. 3. 5/242 Rom. 10.42 C.N.L.A. 748
13702] Wt. 3. 5/242 Rom. 10.42 C.N.L.A. 748

30495/1/43

147

C. O.

Mr. Sabben Clare 25/3/43

Sir A. Dawe.

*Recyphered & sent
22.00 hrs
25.3.43 141
y. + B.*

Mr.

Sir W. Battershill.

Mr.

Permt. U.S. of S.

Mr. G. E. J. Gent.

Parly. U.S. of S.

Mr. G. L. M. Clauson.

Secretary of State.

Mr. C. J. Jeffries.

DRAFT. *OTP*
CYPRER TELEGRAM.

25 MAR 1943
D 26/1

NO. *444*

GOVERNOR,

NIGERIA.

Following is text of telegram from
War Office to Cepof Simla, dated 21st
of March. Begins.

~~Your 4866/SP and 5077/SP of 23rd and
27th Feb.~~

Dredger PATUNGA.

First. Vessel already left CAPE TOWN and
repatriation master and crew to INDIA
arranged before receipt your 4866/SP.
Runner crew from CAPE TOWN taking her
LAGOS where Nigerian crew will take over.
Vessel specially insured for voyage SUEZ
LAGOS by Crown Agents for the Colonies as
agents for and at expense of Nigerian
Govt. Expense repatriation crew who left
at own request being met first place
Nigerian Govt. Colonial Office and
Nigerian Govt. anxious know terms on which
may use vessel which will be required at
least

FURTHER ACTION.

Reference:-

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least until end 1944.

Second. In view of above information request you negotiate on behalf Nigerian Govt. most favourable terms with CHITTAGONG Port Trust on basis above Govt. will be one party to charter. Request you act on behalf Nigerian Govt. due your having arranged previous charter on behalf H.M.G. Not intended you should act regularly on behalf departments other than W.D.

Third. If proposition in second adopted must be made clear that before acceptance Nigerian Govt. must know terms and no money will be paid by them until all terms agreed.

Fourth. Nigerian Govt. responsible charges incurred from 24 Nov 1942 date vessel left SUEZ. Charter to H.M.G. should be terminated from 19 Feb date vessel left CAPE TOWN under new crew and new charter negotiated from that date.

Fifth. Information required following (a) Who has been paying hire to date (b) What has been annual charge (c) Insurance position NOT (repeat NOT) clear. Are we to understand owners will arrange necessary insurance after arrival LAGOS Ends.

142

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SECRET CIPHER TELEGRAM

146
143
30495/1

THIS MESSAGE WILL NOT BE DISTRIBUTED OUTSIDE BRITISH OR U.S. GOVERNMENT DEPARTMENTS OR HEADQUARTERS OR RE-TRANSMITTED EVEN IN CIPHER WITHOUT BEING PARAPHRASED.

Disp. 1140 23 Mar. 43.

62724 cipher Tn.1 20 Mar

142 Reference Troopers 62250 19 Mar (.)
Following now received from Governor Nigeria quote P.MUNGA (.)
She has arrived with Hansaw, Chief Engineer, on board (.) Owners are
anxious that he remain in ship (.) C.I.P.O.F India's telegram 4151/23/RE
of 12th December, 1942 to War Office refers (.) We have agreed to
employ him (.) His salary is approximately £1,250 per annum which
is out of all proportion to Nigerian rate for similar posts (.)
Grateful if Hansaw's salary may be included in charter now understood to
be under discussion this procedure will obviate any local staff unquote.

C.6. (Telegrams).

T.O.O. 1000A/21

- Copies to: D. Tn.
- D.D. Tn. (0)
- Tn. 1
- A.R. 2
- Admiralty (Capt. Bowen)
- " (H Branch)
- W.C.T. (Mr. Secretan)
- " (Mr. Stuart)
- Colonial Office (Mr. Gabben-Clare)
- India Office, War Staff (Brig. Thompson)

Reference:-

CO 583/261/30495/1

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SECRET CIPHER
TELEGRAM

147
144

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322109.

Tn. 1.(a)/A/24.

From:- Cepof Simla.

Recd. 0210 28 Mar.43.

To:- The War Office.

6416/SP cipher 25 Mar.

142 4151/23/RE. Your 62250 (Tn. 1.) dated March 19.
Patunga. Contents noted and passed to Supog

to arrange action required by Government of India.

T.O.O. 1700 FG.

C.6. Telegrams.

To: Tn. 1 (for action).

Copies to: D. Tn. D.D.Tn.(O)(D).

Tn. 1.

A.R. 2.

Admiralty (Capt. Bowan).

" (M. Branch).

M.W.T. (Mr. Secretan) 2.

" (Mr. Stuart).

Colonial Office

(Mr. Sabben Clare).

Crown Agents (Mr. Carter).

India Office (War Staff,

Brig. Thompson).

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S/40a/69

Mr. Sir M. Varnall Hart
10's in W. M. H. D. G.
4, MILLBANK, *Esq.*
WESTMINSTER, *S. 4*
LONDON, S.W. 1.

(ABBEY 7730)

1st April 1943

145

CONFIDENTIAL

Dear Sabben-Clare,

116 Referring to Wickhart's letter of the 30th December about the "PATUNGA", we are anxious that the dredger shall not be left uninsured if insurance is required by Nigeria, and I should be glad therefore if, unless you have grounds for thinking otherwise, you would arrange for the following (I trust self explanatory) telegram to be sent on our behalf to the Governor:-

No - by tel. 444
"Dredger "PATUNGA" insured under voyage policy for 30 days after arrival i.e. until 13 April if within harbour limits. We are awaiting reply to cable which War Office sent to ~~India~~ *India* on 21 March as to whether future insurance while vessel is in your service will be effected by owners. Should reply not be received by 13 April or when received be to the effect that insurance is at your discretion do you wish us to

insure/

E. Sabben-Clare Esq.

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146

insure. If so please confirm insured value should be £150,000 as for voyage. Early reply requested."

Yours sincerely,

G. S. Triumph

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30495/1 149

147

COPY FOR REGISTRATION

Cypher Telegram

FROM NIGERIA (Sir B. Bourdillon)

TO S. OF S., COLONIES.

D. 2nd April, 1943.

R. 2nd " " 19.10 hrs.

No.621.

145

Your telegram No.444.

Dredger PATUNGA.

14 members of runner crew from Capetown are British Colonial coloured seamen who wish to be repatriated to United Kingdom where they have been resident varying periods. Also 2 Portuguese Africans who possess evidence of previous residence in the U.K. and of having sailed in British ships for some time. Unless you have any objection, I propose to repatriate them U.K. first opportunity.

Copy to Welton

Reference:-

CO 583/261/30495/1

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C. O.

Mr. Vanill. s/u at rec.
Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. J. Jries. OTP

DRAFT.

Copy Tel.
Governor
Nigeria.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

30495/1

15 148
Receipted at
14.20 hrs
5/4/43
Jr

51 APR 1943

No 497.

My telegram 444.

Dredger Patunga insured under voyage policy for 30 days after arrival i.e. until 13th April if within harbour limits. We are awaiting reply to cable 62250 which went to the War Office / sent to CEPOF on 21st March as to whether future insurance while vessel is in your service will be effected by owners. Should reply not be received by 13th April or when received be to the effect that insurance is at your discretion do you wish Crown Agents to insure? If so please confirm insured value should be £150,000 as for voyage. Early reply requested.

FURTHER ACTION.

1. Copy to W. J. S. Traphet CBE.

Crown Agents.

With reference to his letter 2 confidential letters 5/4/43

2. Recirculate file to be early.

and to
Capt. H.
wester.
Mr. H. P.
Herrington
Sully.

Reference:

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C. O.

Mr. Vauwill. 6/4/43.

Mr.

Mr. *o*

Mr. J. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

for my signature.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

C.D.
7-10
7-

149

7/S.

8 April 1943

April 15

DRAFT.

S. R. Wallon. Esq.
Ministry of War Transport.

Enclosure copy of 149.

Dear Wallon,

I enclose a copy of a Telegram from the Nigerian Government on the subject of 16 African seamen in the runner crew of the dredger Patunga. Will you let me know if the Ministry of War Transport have any objection to these men returning to England or prefer them to be posted elsewhere.

Yours sincerely,
Sgd M. H. Vauwill

FURTHER ACTION.

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150

COPY FOR REGISTRATION

Cypher Telegram

FROM NIGERIA (Sir B. Bourdillon)

TO S. OF S., COLONIES.

D. 10th April, 1943.

R. 10th " " 21.15 hrs.

No. 667

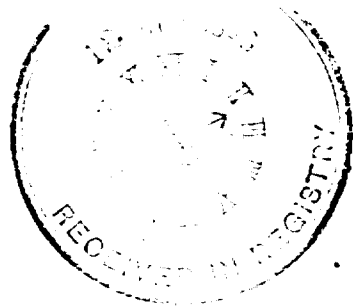
150 Your secret telegram No. 497.

I do not wish to insure
PAPUNGA while she is employed here.

Copy sent to:-

D. T. M. Carter.

Crown Agents.



Reference:-

CO 583/261/30495/1

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C O P Y

151

MINISTRY OF WAR TRANSPORT.

MESSAGE.

FROM D. S. T. O. KILINDINI 02155Z/April.

SECRET.

Date 3.4.43.
Time 1530.

ADDRESSED D. OF S. T.

Dredger "PATUNGA" arrived Mombasa 17th
December 1942 on passage to Nigeria. Request
liability Agent's voyage account.

02155Z.

PG.
PG.

Reference:-

CO 583/261/30495/1

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COPY OF LETTER

152

FROM: MINISTRY OF WAR TRANSPORT,
Berkeley Square House,
Berkeley Square,
London, W.1.

TO: CROWN AGENTS FOR THE COLONIES
(Mr. Carter)
4, Millbank,
London, S.W.1.

DATED: 6th April, 1943.

REF: S.T.N.10.

Dear Mr. Carter,

Dredger "PATUNGA".

I have to confirm yesterday's telephone conversation advising the receipt of a message from the D.S.T.O. Kilindini as per copy enclosed.

In view of the War Office message to C.E.P.O.F. 62550 of 21st March as to liability of costs incurred for "PATUNGA" as from date of departure from Suez, I shall be pleased if you will advise that the proposed reply as under is agreed :-

"YOUR 021255Z "PATUNGA". ACCOUNTS SHOULD BE RENDERED TO CROWN AGENTS FOR THE COLONIES LONDON AS LIABILITY OF NIGERIAN GOVERNMENT."

Yours sincerely,

(SGD.) ?

PG.

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W

155

Nigeria 9706

153

Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above reference quoted.



4, MILLBANK,
LONDON, S.W.1.

TELEGRAMS (ISLAND: "CROWN SWEET LONDON."
(OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

12th April, 1943.

Dear Varville,

Confirming my telephonic conversation -- this morning, I enclose a copy of a letter, -- S.T.N.10, of 6th April, together with a copy of a message received by the Ministry of War Transport from D.S.T.O., Kilindini, regarding the dredger "Patunga".

I shall be glad to know whether you agree that the reply to Kilindini proposed by the Ministry of War Transport should be sent. There does not appear to be any doubt that the liability for the cost of the voyage of the vessel from Suez to Nigeria will be to Nigeria account, but before any payments can be made we shall require the necessary authority.

Yours faithfully,

J. Carter

-. Varville, Esq.,
Colonial Office,
S.W.1.

TMC/PG.
O 101. -11342

Ex.15.

Reference:-

CO 583/261/30495/1

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30495/1/23 Nigeria.

For my signature.

46151

C. O.

Mr. Vanille. *in/4 at once*

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

154

DRAFT.

*I. H. Carter. Esq.
Crown Agents for
Colonies.*

Dear Carter,

*SD.
15 April*

With reference to your letter of April 12th
(No. 15/Nigeria 9706), I can now confirm
that the reply to Kilindini should be sent in
the form proposed by the Ministry of War
Transport.

You will let us know in due course
of the amounts involved so that we can
inform the Nigerian Government?

Yours sincerely

FURTHER ACTION.

/

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157
Telegrams: (Shipping) "SHIPMINDER, TELEX, LONDON"
(Inland Transport) "TRANSMILER, TELEX, LONDON"
Telephone: ABBEY 7711

Our Reference M. 4280/43

Your Reference 30495/1/43



MINISTRY OF WAR TRANSPORT,

BERKELEY SQUARE HOUSE, 155

BERKELEY SQUARE,

LONDON, W.1.

April 15th, 1943.

Dear Mr. Carvill,

153 I am replying to your letter of April 8th in which you enclose a telegram about sixteen African seamen on the dredger "PATUNGA".

Apparently, these men were only taken on at Cape Town as a scratch crew to get the vessel to Lagos where she is going to operate. She is owned by the Chittagong Port Commissioners and these have no agents in the United Kingdom. I feel, therefore, that we would be laying up some trouble for ourselves if we brought them here, as they last emanated from Cape Town and nobody would be responsible for their maintenance in this country. On the other hand, as British subjects, I suppose they would have unrestricted entry here, except for the Portuguese on whom the Immigration Department of the Home Office may have some views.

I feel that, being rather in the dark, we can hardly advise you further than this.

Yours sincerely,

S. Walton

H. Carvill, Esq.,
Colonial Office,
S.W. 1.

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**SECRET CIPHER
TELEGRAM**

159

156

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*Received.
7/5/43.
P.H.B.*

331764

From:- Cepof Simla. Recd. 2005 4 May '43.

To:- The War Office.

8995/SP cipher 3 May.

4151/23/RE. Your 62250 (Tn.1) of 19 and 20 Mar.

Government of India now express inability to extend
present charter for dredger Patunga much less its sale
owing to unsatisfactory dredging situation in Indian
ports and contemplate possibility of pressing for return
of dredger before expiry of present charter period
regarding which reference will be made later. Questions
of Halsalls salary and insurance still under reference
to India. T.C.C. 1645FC.

C.6 Telegrams. To:- Tn.1. (for action).

Copies to:- D.Tn.
D.D.Tn.(O).
Tn.1.
A.R.2.
Min.of War Tpt. (Mr.Secretan-2 copies).
-do- (Mr.Stuart).
-do- (Mr.Biddle).
-do- (Mr.Mactier).
Colonial Office (Mr.Varvill)
Crown Agents (Mr.Carter).
-do- (Mr.Millichamp)
India Office-War Staff (Brigadier Thompson).
Admiralty (Capt.Bowen).
-do- (M.Branch.)

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W/Nigeria 9706

160

Communications to be addressed
to The Crown Agents for the
Colonies, Millbank, London,
S.W.1, at the above refer-
ence quoted.



4, MILLBANK,

157

LONDON, S.W.1.

TELEGRAMS (INLAND: "CROWN S.WEST LONDON."
(OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7130.

8th May, 1943.

Dear Varvill,

With reference to our meeting yesterday,
I suggest the following should be telegraphed
regarding the allotment claim by the Union
Castle Mail Steamship Company for Marshall
and Cover, and the pay and bonus claimed by
Marshall.

" Dredger PATUNGA Union Castle Mail
Steamship Company claim payment allotment
of £15 and £12 per month respectively
on account of Marshall Fourth Engineer
and Cover Fireman since March 11th. Is
this to be paid and up to what date.
Marshall also claims pay and bonus please
state rate of pay amount of bonus and
period for which payment is to be made. "

We should, of course, deduct allotment
payments made by the Union Castle Mail
Steamship Company on account of Marshall's
claim for pay and bonus.

Stewart has already telegraphed to

/Cairo

M. H. Varvill, Esq.,
Colonial Office.

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158

Cairo regarding the voyage from Suez to
Cape Town.

Yours sincerely,

J. Carter

TMC/LRG.

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161. 159

MESSAGE

CUT

To: Murrant, Cairo
From: Ministry of War Transport
BENTLEY

Date: 8.5.43.
Desp: 1715

MAST 4429

Your 4154 PATUNGA what arrangements made and by whom in respect of (1) disbursements (2) obtaining of stores and (3) bunkers while vessel was on passage to Capetown. Information required by Crown Agents.

(Sgd) H.Stc. Stuart.

D.C.S.T.	Captain H. Welch (W.C.)
Mr. A.L. Moore	Mr. R.H. Wilson
Mr. W.J. Sims	Mr. G.C. Duggan
Mr. J. Klein	Mr. D.G. Ferguson
Mr. W.F. Palmer	W.T.R. (3)
Mr. Philips-Smith	
P(C) (3)	
S.T.N.A.	
Mr. Michael-Varvill (C.C.)	
Mr. T.M. Carter (Crown Agents)	
Maj. De Haviland (3) (W.C.)	

PG.

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C. O.

Mr. Vavill, 10/5 Africa.

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clouston.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

162
Re-approver sent
O.T.P
11.45 hrs
10/5/43
160
wb.

10 MAY 1943
10

OTP
African Telegram.

No 662.

DRAFT.

Queen Nigeria.

64
19-11-43

Your Telegram No. 621

Dredge Palunga.

Union Castle Mail Steamship Company claim payment of allotments of £15 and £12 per month respectively on account of MARSHALL Fourth Engineer and ^{COVER} Fireman & since March 11th. Is this to be paid and up to what date? Marshall also claims pay and bonus. Please state rate of pay, amount of bonus and period for which payment is to be made.

2. Grateful if you will also inform me if any similar sums ^{will become} due for payment by

FURTHER ACTION.

Copies to:-

V.H.SIC. Stuart. M.W.T.

T.M. Carter. C. Agents.

H. Welch. War Office.

✓ S (TNIA)
10.5

Crown Agents to coloured seaman mentioned in your other members of crew of Palunga including the coloured seaman mentioned in your Telegram No. 621.

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**SECRET CIPHER
TELEGRAM**

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161

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From: The War Office

To: Cepof

Rptd. Amindia

Ref: B3/Tr. 1. a/c/24.

79191 Cipher Tr. 112 May Desp. 1730 15 May, '43

4151/23/RE. Your 8995/SP of 3 May not to Amindia (.)

First Overseas Port and Transit Committee desire record objection to
suggested early return PATUNGA which is required at LAGOS until new dredger
expected available about June 1944 (.) M.W.F. regard LAGOS as having high
importance for U.K. civil import programme (.)

Second What is unsatisfactory dredging situation referred to (.) If
operational Amindia please submit case otherwise view here that LAGOS has
higher claim (.)

Third Colonial office require to know (a) what is expiry date present
charter (.) (b) does quote present charter unquote refer to charter to Mideast
or new charter being negotiated on behalf Nigerian Govt (.) (c) What progress
has been made regarding negotiation of new charter and what are terms of this
charter for use of vessel (.)

Fourth Nigerian Govt. no report no intention of buying vessel (.)

Fifth Agreed M.W.F., Colonial Office (.)

C.6 (Tels.)

T.O.C. 1500/B/12.

Copies to: D.Tr.
E.D.Tr. (O), (D)
Tr. 1,5
A.R. 2.
Min. of War Tpt. (Mr. Secretan
2 copies)
(Mr. Stuart)
(Mr. Biddle)
(Mr. MacTier)

Colonial Office (Mr. Varvill)
Crown Agents (Mr. Carter)
(Mr. Millicamp)
India Office- War Staff
(Brigadier Thompson)
Admiralty (Capt. Bowen)
(H Branch)

A/228/12.5.

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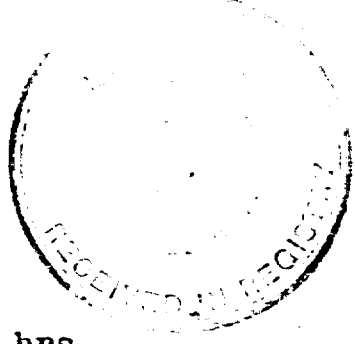
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164
30495/1
162

COPY FOR REGISTRATION

Cypher Telegram
(O.T.P.)

FROM NIGERIA (G.A.G.)
TO S. OF S., COLONIES.



D. 27th May, 1943.
R. 27th " " 21.05 hrs.

No. 931.

162 Your telegram No. 662.
Dredger PATUNGA.

Elders state that Cripps, Fireman, unknown to them, and that each member of the crew given letter (2 corrupt groups) Nigeria giving all particulars of employment. Suggest Union Castle Line refer to the Embassy, Liverpool, who deal with all claims in England. Embassy here have handled all matters in connection with repatriation of runner crew.

Copies sent to:-

- Ministry of War Transport - Mr. H.St.C.Stuart.
- Crown Agents - Mr. T.M. Garter.
- War Office (Tn.1a) - Captain H. Welch.

Reference:-
CO 583/261/30495/1

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30495/1. 1654
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163

AMENDED COPY (Amendments underlined)
Cypher Telegram
(O.T.P.)

FROM NIGERIA (U.A.G.)

TO S. OF S., COLONIES.

D. 27th May, 1943.

R. 27th " " 21.05 hrs.

No. 931.

Your telegram No. 662.

Dredger PATUIGA.

Elders state that Cripps, Fireman, unknown to them, and that each member of the crew given letter (2 corrupt groups) Nigeria giving all particulars of employment. Suggest Union Castle Line refer to the Elders, Liverpool, who deal with all claims in England. Elders here have handled all matters in connection with repatriation of runner crew.

Copies sent to:-

Ministry of War Transport - Mr. H.St.C.Stuart.
Crown Agents - Mr. T.M. Carter.
War Office (Tn.la) - Captain H. Welch.

Copy to Carter

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30495/1

COPY FOR REGISTRATION

164

AMENDED COPY (Amendments underlined)
(2nd amendment \equiv)

Cable Telegram
(O.T.P.)

FROM NIGERIA (C. I. G.)

TO S. OF S., COLONIES.

D. 27th May, 1943.
R. 27th " " "

21.05 hrs.



No. 931.

Your telegram No. 662.

Dredger PAPUNGA.

Elders state that Cripps, Fireman, unknown to them, and that each member of the crew given letter leaving[≡] Nigeria giving all particulars of employment. Suggest Union Castle Line refer to the Elders; Liverpool, who deal with all claims in England. Elders here have handled all matters in connection with repatriation of runner crew.

Copies sent to:-

- Ministry of War Transport - Mr. H. St. C. Stuart.
- Crown Agents - Mr. T. H. Carter.
- War Office (Tn. 1a) - Captain E. Welch.

\equiv Governor's telegram dated 30th May.

Reference:-

CO 583/261/30495/1

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30495/1

165

C. O.

Mr. Vawil. 1/6.

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

7/S. At enc.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

165

3. June.

52

DRAFT.

T.M. Carter. Exp.
Crown Agents.

(165)

167

FURTHER ACTION.

Dear Carter,

I am enclosing a copy of the amended telegram No. 391 from Nigeria on the subject of the runner crew of the dredger Patunga. There seems to be some confusion over the name of the fireman but the ^{claims} ~~positions~~ of the rest of the crew seem to be straightforward it should now be possible to check the claims of the rest of the crew. Do you wish me to check the name COVER by telegram to Nigeria? It is possible that ~~the~~ the name CRIPPS ~~was~~ is the result of a slip in deciphering in Nigeria.

Yours sincerely,
M. H. Vawil.

Reference:-

CO 583/261/30495/1

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PUBLIC RECORD OFFICE

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**SECRET CIPHER
TELEGRAM**

166

166

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OR U.S. GOVERNMENT DEPARTMENTS OR HEADQUARTERS OR
RE-TRANSMITTED EVEN IN CIPHER WITHOUT BEING PARAPHRASED.
339652.

BM/Tn. 1a/G/24.

Recd. 1615 3 Jun. 43.

From:- Cepof Simla.

To:- The War Office.

0988/SP cipher 1 June.

154/23/RE.

Your 79191 (Tn. 1.) 12 May.

Patunga. First. Government of India have been
asked to extend charter to June 4th or such time as
new dredger available. Would urge that this be as
early as possible.

Second. If not agreeable India asked to indicate
through general Headquarters India what factors
compel her to recall dredger.

Third. Answers to queries are. A. January second
1944. B. Charter to Mideast. C. Present position
obscure but understand no new charter has been drawn
up.

T.O.O. 1250.

C.S. Telegrams. To: TN. 1 (for action).

Copies to: D. Tn.

D.D. Tn. (O)(D).

Tn. 1. 5.

A.R. 2.

Min. of War Tpt. (Mr. Secretan). 2 $\frac{1}{2}$

(Mr. Stuart).

(Mr. Biddle).

(Mr. MacTier).

Colonial Office (Mr. Varvill).

Crown Agents (Mr. Carter).

(Mr. Millichamp).

India Office (War Staff)

(Brigadier Thompson).

Admiralty (Capt. Bowen). (M. Branch).

Reference:-

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W/Nigeria 9706
TMC/MR.

Communications to be addressed
to The Crown Agents for the
Colonies, 4, Millbank, London,
S.W.1, and the above refer-
ence quoted.



TELEGRAMS: "CROWN SOUTHWEST LONDON."
TELEGRAMS OVERSEAS: "CROWN LONDON."
TELEPHONE: AREA 7750.

167
4, MILLBANK,
LONDON, S.W.1

9th June, 1943.

Dear Varvill,

165 I have your letter 30495/1/43 of the
3rd June with copy of a telegram dated
27th May from Nigeria regarding the crew
of the dredger "PATUNGA". I had previously
received a copy of this telegram and wrote
on the 1st June to the Union Castle Mail
Steamship Co. advising them that in view
of the information given in the telegram
they should approach Elders, Liverpool
regarding allocations paid to the fourth
engineer Marshall and fireman Cover.

I do not think there is any necessity
to go further into the question of the name
of the fireman as no doubt Union Castle will
obtain any information regarding the crew
from Elders of Liverpool.

Yours sincerely

M. H. Varvill Esq.,
Colonial Office,
Downing Street,
S. W. 1.

Reference: -

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30495/1 168
168

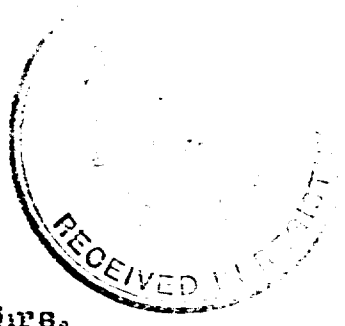
Code Telegram

FROM NIGERIA (O.A.G.)

TO S. OF S., COLONIES.

D. 23rd June, 1943.

R. 24th " " 05.45 hrs.



No. 1114.

45

Your telegram No. 444.

PATUNGA.

Has reply been received from Central Provision Office, Eastern Group Supply Council, regarding charter with Chittagong Port Trust and, in particular, regarding Halsall's salary?

144

refers.

Paragraph 3 of your telegram No. 443

CHITTAGONG (N.I.A.)

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13702] Wt. 32385 242 10m. 10.42 C.N.Ld. 748
13966] Wt. 39977 249 50m. 12.42 C.N.Ld. 748

30495/1/43

Received about
09.30 hrs.
27/6/43.
St.

C. O.

Mr. H. B. Lawrence 26/6

Sir A. Dawe.

Mr. Varvill 26/6

Sir W. Battershill.

Mr. G. E. J. Gent.

Permt. U.S. of S.

Mr. G. L. M. Clouston.

Parly. U.S. of S.

Mr. C. J. Jeffries.

Secretary of State.

169

DRAFT. Cypher Telegram

No. 909

27 JUN 1943
194

O.A.G.,

(168) Your Telegram No. 1114.

Nigeria..

PATUNGA

War Office are pressing CEPOF for further information regarding charter. Present position is that existing charter expires January 2nd. 1944, but that CEPOF have been instructed to negotiate new charter to be in force until June 1944 or until new dredger available.

(2) Halsall's salary still under reference to India, but War Office

(copy from T.N.A.)

FURTHER ACTION.

Copy, with copy of (168), to Major Ewing (T.N. 1A), W.O.

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are sending reminder.

③. Will telegraph as soon as replies received.

170

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W/Nigeria 9706

171 /71

Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above reference.



4, MILLBANK,
LONDON, S.W.1.

TELEGRAMS (ISLAND: "CROWN SOUTHWEST LONDON."
(OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

29th June, 1943.

Dear Varvill,

With reference to our meeting in May regarding the payment for the disbursements on the voyage of the "PATUNGA" from Suez to Lagos, I should be glad if you would let me know if you have heard from Stuart of the Ministry of War Transport regarding the telegram which they sent to Cairo on the 8th May.

You will remember that I received requests from Smith Mackenzie & Co.Ltd. and Mitchell Cotts & Co.Ltd. for payment on account of the disbursements at Mombasa and I have recently received a further letter from Mitchell Cotts asking whether they may expect this matter to be settled in the near future.

Until some information is received from the Ministry of War Transport, I cannot make any further movement regarding payment

P.T.O.

M.H. Varvill, Esq.,
Colonial Office,
Downing Street,
S. W. 1.

TMC/BS
O 101. 7/14/42

MWT. Ex. 3219

En.15.

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172

-2-

of the above demands.

Yours sincerely,

J. Carter

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(13702) Wt. 32385 242 10cm. 10 42 C.N.L.D. 748
(13966) Wt. 39977 249 50cm. 12 42 C.N.L.D. 748

30495/1.

172
173

C. O.

Mr. Verrill - 2/8/43 P/S
At once

Mr. G. E. J. Gent.
Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.

Sir A. Dawe.
Sir W. Battershill.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

G.D.
3-JUL
3-

S. Feely.

DRAFT.

T.M. Carter, Esq.
Crown Agents.

Dear Carter,

I spoke to Stuart about your letter of the 29th June on the "Patunga". He agrees that, until the Ministry of War Transport has received an answer to their telegram, No 4429, it will not be possible for the Crown Agents to pay the accounts submitted for the "Patunga's" voyage to Capetown. He is sending a reminder, and at the same time the Sea Transport branch is taking up the matter with Cairo.

Yours sincerely,
Sgt M. H. Verrill

FURTHER ACTION.

Reference:-

CO 583/261/30495/1

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SECRET CIPHER
TELEGRAM

30295/1 173
174

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From: The War Office. Desy. 1800 30 Jun 43.

To: CEPOF BM/Tn.1a/9/24.

94604 Tn.1 cipher 29 Jun(.)

159 4151/23/RE Your 8995/SP of 3 May (.) Colonial Office
pressing for further information Halsalls salary (.)

Second Your 0988/SP of 1 Jun Para Third "C" (.)

Essential new charter be drawn up as
Nigerian Govt. and not repeat not Hideast now responsible
charges (.) Report progress

C.6.(Tels)..

T.O.C. 1800 B/29.

Copies to D.Tn.
D.D.Tn.(O) (D)
Tn.1, 5.
A.R.2.
H.W.T. (Mr. Secretan - 2)
" (Mr. Stuart)
" (Mr. Biddle)
Colonial Office (Mr. Varvill)
Crown Agents (Mr. Carter)
(Mr. Millechamp)
India Office - War Staff
(Brigadier Thompson)
Admiralty (Capt. Bowen)
(H. Branch)

Reference:-

CO 583/261/30495/1

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SECRET CIPHER TELEGRAM

175
175

348680

EW/Tnla/G/24.

THIS MESSAGE WILL NOT BE DISTRIBUTED OUTSIDE BRITISH OR U.S. GOVERNMENT DEPARTMENTS OR HEADQUARTERS OR RE-TRANSMITTED EVEN IN CIPHER WITHOUT BEING PARAPHRASED.

From:- Cepof Simla.

Recd.0455. 9 Jul 43.

To :- Gov. Nigeria.
rptd The War Office.
C.in.C.Middle East.

3643/SP cipher 8 Jul..

4151/23/RE.

Dredger Patunga. Definite arrangements concerning charter this vessel to Government of Nigeria apparently not (rpt not) finalised. Present position owners Port Chittagong unwilling charter beyond 3/1/44 but probably will accept longer charter if Troopers press. Owners in any case wish dredging master remain with vessel. We consider this request reasonable. Nigeria find his pay high and request that he be paid by Port Chittagong recovery being through terms of charter. We consider this request also reasonable and will endeavour get new charter with larger data including dredging master. Will Governor Nigeria please inform immediately if he wishes retain men other than dredging master and if so at what rates of pay and to whom payable. Remind you case J.C. Donald radio officer suggest he remains at standard operating contract rates Marconi Company to recover through charter. In meantime will Governor Nigeria please pay adequate allowances for men so retained and inform us what date he proposes return vessel to India including return voyage. For Troopers consider above represents only way /clearing..

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clearing this matter. Please confirm immediately to Governor Nigeria payments. Authorised above will be in order. We will ask India to agree insert fresh clauses charter to effect recovery payments made. For Mideast are above arrangements concerning Donald signed on Suez 21/11/42 suitable. What were terms his appointment. Cable details.

T.O.O.1215FG.

C.6.(Telegrams) To:- Tn.1 (for action).

Copies to:-

D.Tn.

D.D.Tn.(0).

Tn.1.5.

Min. of War Tpt. (Mr. Secretan) (2 copies).

" " " " (Mr. Stuart).

" " " " (Mr. Biddle).

Colonial Office (Mr. Varvill)

Crown Agents (Mr. Carter).

" " (Mr. Millechamp)

India Office (War Staff - Brig. Thompson).

Admiralty (Capt. Bowen).

" (M Branch - Mr. Simpson).

Reference:-

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871

SECRET CIPHER TELEGRAM

ADVANCE 177
340680 COPY

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From:- Cepof Simla.
To :- Gov. Nigeria.
rptd The War Office.
C.in.C.Middle East.

Recd.0455. 9 Jul 43.

Bm/TNIA/G/24.

3643/SP cipher 8 Jul..
4151/23/RE.

Dredger Patunga. Definite arrangements concerning charter this vessel to Government of Nigeria apparently not (rpt not) finalised. Present position owners Port Chittagong unwilling charter beyond 3/1/44 but probably will accept longer charter if Troopers press. Owners in any case wish dredging master remain with vessel. We consider this request reasonable. Nigeria find his pay high and request that he be paid by Port Chittagong recovery being through terms of charter. We consider this request also reasonable and will endeavour get new charter with larger data including dredging master. Will Governor Nigeria please inform immediately if he wishes retain men other than dredging master and if so at what rates of pay and to whom payable. Remind you case J.C. Donald radio officer suggest he remains at standard operating contract rates Marconi Company to recover through charter. In meantime will Governor Nigeria please pay adequate allowances for men so retained and inform us what date he proposes return vessel to India including return voyage. For Troopers consider above represents only way /clearing..

Reference:-

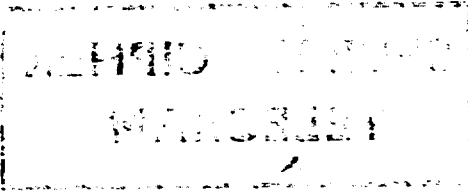
CO 583/261/30495/1

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- 2 -

clearing this matter. Please confirm immediately to Governor Nigeria payments. Authorised above will be in order. We will ask India to agree insert fresh clauses charter to effect recovery payments made. For Mideast are above arrangements concerning Donald signed on Suez 21/11/42 suitable. What were terms his appointment. Cable details.

T.O.O.1215FG.

C.6.(Telegrams)

3 adv. copies to Tn.2. at 0845 hrs. 11/7. One copy to be ret. C.6.Tels with distribution rm.46.

C6(Tels)

Distribute as under for *C.6. Newell CC for AD TN.*

TNI
11 June 43
Vc 6622/325

To: TNI (for action)

Copies to: D. TN, DDTN(O), TN.1, 5,
M.W.T (Mr Secretary - 2 copies)
— (Mr Stuart)
— (Mr Beadle)
Colonial Office (Mr Varolle)
Crown Agents (Mr Carter)
— (Mr Millechamp)
India Office - War Staff (Brig Thompson)
Admiralty (Capt Bowen)
— (Mr Branch - Mr Simp.)

Reference:-

CO 583/261/30495/1

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VIC6622/327

179 176



The War Office,

Metropole Buildings,
Northumberland Avenue,
London, W.C.2.

BM/Tn.1a/G/24

Your reference

11th July, 1943.

Dear *Smith,*

Dredger "Patunga"

I enclose herewith advance copy of cipher 3643/SP of 8th July from Cepof Simla, which concerns you more than us.

We have already, as you know, pressed for retention of this dredger until January 1944, but it looks as if we shall have to do so again. I assume we must await the reaction of Governor, Nigeria, but in the meantime I will try and find out when the new dredger will be ready.

Yours sincerely,

S.H. [Signature]

M. H. Varvill Esq.,
Colonial Office,
Whitehall, S.W.1.

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13966] Wt. 39977 249 50cm. 12 42 C.N.L.D. 748

30495/1

Recyphered (O) and sent

2300 hrs

15/7/43

180

C. O.

Mr. Vavil. 15/7

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

AP mes.

OTP

Cypher Telegram

PATUNGA

Dredger Patunga.

No 1037.

DRAFT.

General Nigeria.

Reference CEPOF Telegram 3643/SP addressed to

you. TROOPERS are pressing for extension of charter until 30th June 1944 as unlikely new dredger will arrive Lagos before then. Suggest you inform CEPOF approximate date for redelivery of PATUNGA to CHITTAGONGA on this basis; but

should the new dredger arrive before June 30th you may wish to consider ^{returning} ~~can consider sending~~ Patunga earlier as she is urgently required by CHITTAGONGA.

2. As regards ^{proposed} ~~suggested~~ arrangements for dredging master and other staff of Patunga, suggest you communicate direct with CEPOF keeping me informed.

FURTHER ACTION.

Distribution as for:-

(162) plus

Major Ewing. W.D.(T.NIA)

Capt. Bowen.

Admiralty

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SECRET CIPHER
TELEGRAM

52495/1/4) 178

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181

From:- War Office

To:- Cpcpf, Simla
Rptd. Hideoast.

Desp. 1015 17 Jul. 43

H/Tn, 1, a/G/24

.....99920. Cipher Tn.1 15 Jul.

175 Your 3643/SP of 8 Jul(,)

Dredger PATUNGA Colonial Office are informing Government Nigeria new

dredger should be available in time release PATUNGA 30 June 1944 LAGOS (,)

Consider essential charter extended to this extent (,). Our 79191 of 12 May,

para. 1 refers(,). Agreed H.M.T., Colonial Office.

163

C.6 (Tels.)

T.O.O.0900 B/16

- Distribution:-
- D.Tn.
 - D.D.Tn.(0)
 - Tn.1, 5.
 - Hq. of War Transport (Mr. Secretan) 2 copies
 - " " " " (Mr. Stuart)
 - " " " " (Mr. Biddlo)
 - Colonial Office (Mr. Varvill)
 - Crown Agents (Mr. Carter)
 - " " (Mr. Hillechamp)
 - India Office (War Staff - Brig. Thompson)
 - Admiralty (Capt. Bowen)
 - " (M. Branch - Mr. Simpson)

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15/7 C. O.

Mr. Vanill. 21/7.

Mr.

Mr.

• Mr. G. E. J. Gent.

Mr. G. L. M. Clouston.

Mr. C. J. Jeffries.

7/3.
AT once

C.D.

Sir A. Dowe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

30495/1

179

182

22 July.

DRAFT.

H. SPC. Stuart Esq.

M. W. T.

(161)

Copy to Carter 180.

FURTHER ACTION.

Copy to:-

T.M. Carter Esq. ✓
C.A.

Dear Stuart,

Would you refer to your telegram MAST 4429 of 8th May, on the arrangements addressed to Murrant on May 8th ~~1922~~ the subject of the dredge Patunga? The Crown Agents are ~~still~~ unable to meet the accounts rendered for the Patunga's voyage until they hear the details of the arrangements made for stores, bunkering etc. If no reply has been received, would you kindly send a further reminder as ~~they~~ they are anxious to settle these accounts as soon as possible.

A copy of this letter ^{is} being sent to Carter of the Crown Agents.

Yours sincerely,
M.H. Varvill.

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183

30495/1/43.

Downing Street,
21 July, 1943.

Dear Stuart,

Would you refer to your telegram MAST 4429 of the 8th May, addressed to Murrant on the subject of the dredger Patunga? The Crown Agents are unable to meet the accounts rendered for the Patunga's voyage until they hear the details of the arrangements made for stores, bunkering etc. If no reply has been received, would you kindly send a further reminder as they are anxious to settle these accounts as soon as possible.

A copy of this letter is being sent to Carter of the Crown Agents.

Yours sincerely,

Sgt M.H. Varwell.

H. ST. C. STUART, ESQ.

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Orig. mins. on 33673/43 Sec.

SECRET

181

Extract from Minutes of Meeting
No. 25, Overseas Port and Transit
Committee, held on Tuesday, 13th
July, 1943.

184

30495/1/43

231. MINUTES OF MEETING NO. 24

The minutes of Meeting No. 24 held
on Tuesday, 8th June, 1943, were
confirmed.

With reference to Minute 225
(India: Dredging Position) Mr. Sanderson
called attention to the fact that
the owners of "Patunga" while unwilling
to extend the charter beyond 3rd
January, 1944, would probably accept a
longer charter if the War Office
pressed, (Cepof, Simla cipher 3643/SP
of 8th July refers).

He said that the new dredger now
under construction should be completed
and ready for sea by April, 1944,
which would enable "Patunga" to be
released in May/June, 1944.

It was AGREED

that War Office (D. Tn) would
wire to Cepof, Simla, pressing
again for the retention of
"Patunga" at Lagos until May/
June, 1944.

Reference:-

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185 182

COPY.

SECRET CIPHER TELEGRAM.

350897.

Palmyra?

UNPARAPHRASED.

HM/Tn. 1. a. /C/24.

From:- C. in C. Middle East.
Rptd:- Cepof Simla.
Commander Nigeria Area.
The War Office.

Recd. 2035 19 Jul '43.

WKS/82959 cipher 17 Jul.

175 Your 5643/SP 4151/23/RE of eighth. Donald case obscure. Consul states he joined ship 21 Nov 42 left ship 25 Nov. B.O.T. radio operator scale applied. Further investigations following.

T.O.O. 1925 c.

Amended distribution by Tn. 1(a) 22 Jul 43.

To:- Tn. 1. (for action)

Copies to:-
D. Tn., D.D. Tn. (O) (D), Tn. 1. 5.
A. R. 2.
Admiralty (Capt. Bowen)
" (M. Branch - Mr. Simpson)
India Office (War Staff - Brig. Thompson)
Colonial Office (Mr. Varvill)
Crown Agents (Mr. Carter)
" (Mr. Millichamp)
Ministry of War Transport. (Mr. Alan Reid - 2)
" " " " (Mr. Stuart).

Reference:-

CO 583/261/30495/1

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MESSAGE
0215/24.

OUT.

187

Addressed

M. W. T. R. CAIRO.

Bentley.

Mast 5428.

161
From Ministry of War Transport. ^{N.T.}
Patunga see our 4429 and 5221 matter now urgent as Crown
Agents are being pressed to meet disbursements and require the
information asked for in our 4429.

(sgd) H. S. C. Stuart.
Port and Transit Control.

W. O. S. T. Maj. De Haviland (3) (W.O.)
Mr. A. L. Moore. Captain H. Welch (W.O.)
Mr. W. J. Sims. Mr. R. E. Wilson
Mr. J. Klein Mr. G. C. Duggan
Mr. W. F. Palmer Mr. D. G. Ferguson
Mr. Phillips-Smith W. T. R. (3)
P (0) (3)
S. T. M. L.
Mr. Michael-Yarvill (C.O.)
Mr. T. M. Carter (Crown Agents)

Reference:-

CO 583/261/30495/1

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188 184

ALL COMMUNICATIONS
TO BE ADDRESSED TO THE
CROWN AGENTS FOR THE COLONIES.
THE FOLLOWING REFERENCE AND THE
DATE OF THIS LETTER BEING QUOTED.

4, MILLBANK,
LONDON, S.W.1.

W/Nigeria 9706
TELEGRAMS (INLAND: "CROWN SOWEST LONDON."
(OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

26th July, 1943.

Dear Varvill,

I have to refer to your letter, No. 30495/1/43, of 5th July, regarding the accounts for the "Patunga's" voyage from Suez to Lagos. On returning to-day from a week's leave, I find that last week we received a letter from the Treasury, Lagos, instructing us to pay to Messrs. Mitchell Cotts the sum of £544.11s.8d in respect of disbursements made at Mombasa, Kenya Colony, on account of the dredger "Patunga". There is also an additional charge of 1/2 exchange on the above which we are also instructed to pay. You will note that this agrees with Messrs. Mitchell Cotts' application for the payment of £547.6s.2d in their letter of 30th April as discussed at our meeting on 7th May. This amount has been paid in accordance with the instructions of the Treasury, Lagos. There still remains, however, the sum of £871.15s.0d claimed by Messrs. Smith, Mackenzie & Co. Ltd. in their letter of 28th April upon which, of course, I have not yet taken any action. This amount, you will remember, was in connection with disbursements on account of the dredger at Dar-es-Salaam.

Yours sincerely,

M. H. Carter

M. H. Varvill, Esq.

TMC/PG.

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172

[13702] W.L. 32385 242 10m. 10.42 C.N.Ld. 748
[13966] W.L. 39977 249 50m. 12.42 C.N.Ld. 748

30495/1/43.

185

189

C. O.

Mr. Vauill. 27/7.

f/S. 27

Sir A. Dawe.

Mr.

At me

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

28 July.
S.D.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

DRAFT.

Mr. Carter. Exp. Agents.

Dear Carter,

Thank you for your letter No. W/Nigeria 9706 of July 26th on the accounts of the "Pakungu." I agree that it is now possible to pay the account Messrs Mitchell Colts but we still require the information from the Ministry of War Transport, for which you we asked at the meeting of May 7th, before it will be possible to pay Messrs. Smith, Mackenzie & Co. The M.W.T have now sent a further reminder to Cairo (Mast 5428) of which, I think, you have seen a copy.

Yours sincerely,
Sgd M.H. Vauill

FURTHER ACTION.

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COPY FOR REGISTRATION

186
30495/1
W.A.

190

Cypher Telegram
(S.T.P.)

FROM NIGERIA (O.A.G.)
TO S. OF S. COLONIES.

D. 31st July, 1943.
R. 31st " " 18.50 hrs.

No. 1408

Addressed to Central Provision Office Eastern
Group Supply Council
Siola No.L.1250.
Repeated to S. of S. reference his telegram
No. 1037.

177

175

Your No. 3643/S.P. regarding dredger PATUNGA.

Retaining Halsall, Dredging Master, only.
Remainder of crew paid off on 24th April including
Radio Officer, Donald, who was repatriated to the U.K.
28th May. Will pay Halsall allowance pending final
settlement as requested. Consider it imperative to
retain PATUNGA to normalise and maintain harbour
channels here until new dredger is in operation. No
definite date for delivery of new dredger, but it is
not (repeat not) expected before July, 1944. Another
month would be required to put new dredger into
operation.

Copies sent to:-

- War Office (Tn.1a) - Major J.H. Ewing.
- Admiralty (A.C.N.S.(T)) - Captain G.P. Bowen, R.N.
- Min. of War Transport - Mr. H. St. C. Stuart.
- Crown Agents - Mr. T.M. Carter.
- War Office (Tn.1a) - Capt. H. Welch.
- Crown Agents for the Colonies.

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From P.S.T.O. H.E.
To D.O.S.T.

TELEGRAM.

161 3-24-45/11-187

+261230/July.
Date 31.7.43.
Recd. 2045.

IN. 191

PATUNG. Reference your Mast 4429 D.S.T.O. Suez arranged that
Director of Works should pay all (repeat) all accounts pending
information as to terms of charter owners subsequently to be
debited with items for their account.

+ 261250
+ Received in Telegraph Section 010100/August.

D. of S.T.
Mr. A.L. Moore
Mr. A.P. Meredith
S.T.N.10.
Mr. R.H. Wilson
P. (O) (3) ACTION
Mr. Michael-Varvill (C.O.)
Mr. T.H. Carter (Crown Agents)
Extra

DLR

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C.O.

DRAFT AND RECORD COPY

188

821

1 REGISTERED No.

30/05/1/13.

Downing Street,

192

LETTER SENT

DATE

6th August, 1943.

For Mr. Varvill's signature.

DRAFT Dear Welch,

MR. Varvill, 10/8.43. You will remember that after our meeting in May to discuss the arrangements for the "Patunga", the Ministry of War Transport telegraphed to Cairo for information on (i) disbursements, (ii) obtaining stores and (iii) bunkering while the dredger was travelling to Cape Town. You were sent a copy of this telegram, East 4429. We have now at last received a copy of the reply from Cairo to these questions which reads as follows :-

ENCLOSURES

D.S.T.O. Suez arranged that Director of Works should pay all (repeat) all accounts pending information as to terms of charter owners subsequently to be debited with items for their account".

Stuart of Ministry of War Transport informs me that this refers to the Military Director of Works and Fortifications.

From this it seems possible that the Crown Agents may be in danger of paying accounts which have already been paid by the Director of Works, and they are most anxious to avoid confusion. The present position is that they have received an account from Mitchell Cotts totalling £547.6.2. for services rendered at Moubassa and this, on instructions received from Nigeria, has been paid by them. A second account has been rendered by Smith, Mackenzie & Co., for a total of £871.15.0. for services at Dar es Salaam but this second account has not so far been paid.

FURTHER ACTION

We should be most grateful, therefore, if you would get into touch as early as possible with the Director of Works in order to ascertain (i) if he has received and paid for either of these two accounts and (ii) if

To

CAPTAIN H. WELCH.

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SECRET CIPHER
TELEGRAM

194

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OR U.S. GOVERNMENT DEPARTMENTS OR HEADQUARTERS OR
RE-TRANSMITTED EVEN IN CIPHER WITHOUT BEING PARAPHRASED.

From:- The War Office

To:- Mideast

EM/Tn.1.(a)/G/24

Desp. 1545 12 Aug. 43.

58185
.....Tn.1 cipher 11 Aug.

DEFERRED.

Patun_a (.) Refer cipher of 31 Jul from P.S.T.O. Suez to D.S.T. (.)

To avoid duplicate payment by Crown Agents in U.K. request
information all accounts settled by D of W.

C.6.(Tels).

T.O.O. 1830B/11

Distribution:- D. n.
D.D.Tn.(0)
Tn.1,5.
H.W.T. (Mr. Stuart)
" (Mr. Secretan)
" (Mr. Bidlo)
Colonial Office (Mr. Varvill)
Crown Agents (Mr. Millichamp)
 (Mr. Carter)
India Office (War Staff - Brig. Thompson)
Admiralty (Capt. Bowen)
" (M Branch - Mr. Simpson)

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SECRET CIPHER
TELEGRAM

358243

192
195

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OR U.S. GOVERNMENT DEPARTMENTS OR HEADQUARTERS OR
RE-TRANSMITTED EVEN IN CIPHER WITHOUT BEING PARAPHRASED.

From: C. in C. Middle East.

To: War Office.

Recd. 1550 16 Aug 43.

IMPORTANT.

WKS/96840 cipher 16 Aug.

191 Your 58185 (Tn. 1) of 11. Details of payments for
dredger Patunga settled by DW being sent air mail.

T.O.C. nil.

C.6.Tels.

To:- Tn 1 (for action)

Copies to:-

D.Tn.

D.D.Tn (O).

Tn. 1, 5.

M.W.T. (Mr. Stuart).

" (Mr. Secretan).

" (Mr. Biddle).

Colonial Office (Mr. Vervill).

Crown Agents (Mr. Millichamp).

" " (Mr. Carter).

India Office (War Staff - Brig. Thompson).

Admiralty (Capt. Bowen).

" (M Branch - Mr. Simpson).

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360517

SECRET CIPHER TELEGRAM

D.M./Tn. 1a/G/9/24.

196

THIS MESSAGE WILL NOT BE DISTRIBUTED OUTSIDE BRITISH OR U.S. GOVERNMENT DEPARTMENTS OR HEADQUARTERS OR RE-TRANSMITTED EVEN IN CIPHER WITHOUT BEING PARAPHRASED.

From:-- Cepof Simla.

Recd. 0545. 25 Aug 43.

To :- The War Office.
rptd Governor Nigeria.

7021/SP cipher 24 Aug... 51/23/RE.

(? s.s.) Patunga.

1st. Supply Department of Nowshera states dredger has never been insured. Suggest you arrange insurance immediately from U.K. Value of vessel 17 lakhs of rupees or £127103.

2nd. Hire charges of 15000 rupees per month are being debited to HM Government by Supply Department who suggest HM Govt arrange to recover this amount from Nigeria Govt as from February 19 1943.*

T.O.O.1255.

C.6.(Telegrams) To :- Tn.1. (for action).

Copies to :-

- D. Tn.
- D.D. Tn.(C), (D).
- Tn.1, 5.
- A.R.2.
- M.W.T. (Mr. Secretan) (2).
- M.W.T. (Mr. Stuart).
- M.W.T. (Mr. Biddle).
- Colonial Office (Mr. Varvill).
- Crown Agents (Mr. Carter).
- Crown Agents (Mr. Millaclamp).
- India Office War Staff, (Brigadier Thompson).
- Admiralty (Capt. Bowen).
- Admiralty (H. Branch).

* i.e. date she sailed from Freeport.

Date she left Suez November 24/43.

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S.40A/69

4, MILLBANK,
WESTMINSTER,
LONDON, S.W. 1.

(ASBEY 7730)

30th August, 1943.

~~CONFIDENTIAL~~

Dear Sabben-Clare,

We have received a copy of telegram No. 7021/SP from India to the War Office (a copy has also been sent to Varvill at the Colonial Office), suggesting that insurance should be arranged immediately for the "PATUNGA", and stating that H.M. Government is being debited with hire charges of 15,000 rupees per month which, it is suggested, should be recovered from the Nigeria Government as from 19th February, 1943.

You will recall that in his telegram No. 667, the Governor of Nigeria stated that he did not wish to insure the "PATUNGA" while she is employed in Nigeria. In these circumstances, is it intended that we should take any action as regards the insurance of the vessel? We have, of course, no information about the Charter Party terms. We assume that if Nigeria are to pay the hire charges

/we

E. Sabben-Clare, Esq.

193A
197

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198

we shall receive claims from the War Office in due course. Are we authorized to meet these claims if and when they arise?

Yours sincerely,

J.S. Trapp

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30495/1/43.

199

C. O.

- Mr. Vavill. 1/9/43.
- Mr. AT mu.
- Mr.
- Mr. G. E. J. Gent.
- Mr. G. L. M. Clouston.
- Mr. C. J. Jeffries.

- Sir A. Dawe.
- Sir W. Battershill.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

Reaphered sent. O.T.P.
18.00 hrs.
1/9/43.

(OTP)
Cypher Telegram

No 1302

DRAFT.

Governor.
Nigeria.

(177)

My Telegram 1037
Dredger Palunga.

~~CEPOF~~ ^{state} hiring
CEPOF ^{HIRING} reports hiring charges for Palunga ~~state~~
are 15000 rupees a month or £1125. Please
Telegraph ^{early} if you concur in this and that charges
should be paid as from November 24th when
dredger left Suez for Nigeria

- 1 SEP 1943

FURTHER ACTION.

Copies to:-
Mr. Trenchard } Crown Aqs.
Mr. Carter }
Capt. H. Welch.
War Office (TN.1A.)

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30495/1/43.

C. O.

Mr. Vavili. 1/9/43. P/S.

Sir A. Dawe.

200

Mr. ~~...~~ At once.

Sir W. Battershill.

Mr. G. E. J. Genl.

Permt. U.S. of S.

Mr. G. L. M. Clauson.

Parly. U.S. of S.

Mr. C. J. Jeffries.

Secretary of State.

24
2nd September 1943

DRAFT.

Dear Truphet,

J. S. Truphet Esq
C. Agents.

Would you refer to your letter of August 30th, addressed to Mr. Sabin. Clare, on the subject of the dredger Palunga. I have discussed ~~the~~ the No. 7021/50 (193) Telegram from CEPOF, to which you referred, with Welch of the War Office (TNIA). He agrees that there is no need for the Nigerian Government to ensure the ship in view of their Telegram No 667, particularly as it is the custom for colonial governments to carry their own insurance risks. ~~He states~~

FURTHER ACTION.

Copy to:-
Capt. H. Welch.
War Office (TNIA)
H.S.C.
R. Stuart.
M.W.T.

On the second paragraph of CEPOF's Telegram he feels that the date ~~at~~ ^{from} which the hiring charges on the Palunga should be met by Nigeria ought to be November 24th 1942, ~~to be~~ As this was the date on

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201

which she sailed from Suez for Lagos and from which the Nigerian Government accepted the cost of insurance for his voyage round the Cape, I feel that this ~~is~~ date is preferable to that suggested by CEPOF. I have telegraphed Nigeria today asking for their concurrence in both the date and in the proposed ~~hiring~~ charge rate for hiring charges, and ~~will~~ shall write to you again as soon as the reply is received.

I am sending ^{copies} a copy of this letter to Welch at the War Office and to Stuart of the M.W.T.

Yours sincerely,

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INWARD TELEGRAM

198
30495/1202

COPY FOR REGISTRATION

Cypher (O.T.P.)

FROM NIGERIA (O.A.C.)

TO S. OF S., COLONIES.

D. 1st September, 1948
R. 1st " " 21.45 hrs.

No. 1626

My telegram No. 667.

154

PATUNGA.

Presume you have been informed by the War Office of telegram from G.H.Q. Simla, suggesting immediate insurance be arranged from the U.K. It would not be in accordance with this Government's policy to pay for insurance though it will, of course, be financially responsible for loss or damage.

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[13766] Wt. 39977 249 50cm. 12 42 C.N.L.D. 748

30495/1/43

199

C. O.

Mr. Vavili. 3/9
Africa

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S. 3 SEP 1943

Parly. U.S. of S. 3

Secretary of State.

Coded & sent

1300 hrs 3.9.43

At 7

203

Code
~~Cable~~ Telegram

No L313

DRAFT.

Govern.
Nigeria.

Your Telegram No 1626.
PATUNGA
Have already informed War Office that it is not
local
(repeat not) in accordance with Nigerian Government
policy to insure this vessel but that Nigerian Government
will be financially responsible for damage or loss

FURTHER ACTION.

Copies of this and
(198) to:-
Lt. J.S. Truphet O.B.F.
CA.
Capt. H. W. S. [unclear]
War Office (TNIA)

Reference:-

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Vic. 6622/



BM/Tn.1.a/G/24

The War Office,
Metropole Buildings,
Northumberland Avenue,
London, W.C.2.

8th September, 1943.

200
204

Dear Carter,

Dredger - Patunga.

Referring to our cable to Mideast - 58185/Tn.1 of 11 Aug. - asking for information regarding all accounts settled by D. of W. in respect of the above dredger, we have now received a detailed summary from Mideast, a copy of which is attached.

I have not studied this very fully, but the first thing that struck me was that it covers the whole period from May 1942, until the Patunga sailed from Suez on the 24th November. I assume that the only bills in which you are interested are the ones for the supply of stores, coal, water etc. which were taken ~~et~~ prior to her leaving Suez, but the attached schedule does not set this out at all clearly. I hope however that it will be some use to you, and if you require anything further perhaps you will let us know.

I am sending a copy of this letter, but not the schedule to Varvill at the Colonial Office, and a copy of both letter and schedule to Stuart at Ministry of War Transport.

Yours sincerely
H. Welch
H. Welch
H. Welch

T.M. Carter Esq.,
Crown Agents,
4 Millbank,
S.W.1.

Copies to: M. Varvill Esq., Colonial Office.
H. St. C. Stuart Esq., M.W.T.

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EXTRACT FROM:-

205

2/128 Enclosure to E.G.S.C. letter No. SM-127
dated 17.7.43 addressed to the Ministry of Supply
London.

Microgram C.P.O. Simla
D/42/2

SECRET

MINISTRY OF SUPPLY MISSION

Report for the month of June 1943 (No.1.)

-----oCo-----

X X X X X

27. Dredgers for Mid-East.

In August 1941 H.M.G. in U.K. asked the E.G.S.C. urgently to obtain dredgers for Mid-East. Arrangements were eventually made with Govt. of India for the hire of two dredgers : the "Ronaldshay" from the Government of Bengal and the "Patunga" from the Chittagong Port Commissioners. Both were to be fully manned for 24 hour working. On account of the urgency of the need for dredgers in Mid-East they were despatched about March 1942 in advance of the complete conclusion of the charter parties. The main terms were that Govt. of India, on behalf of H.M.G. in U.K. would pay the monthly hire charge and insurance ; the cost of establishment, stores and running repairs to be met by Government. The hirings were initially for one year.

The question was subsequently raised what authority was responsible for payment of establishment and maintenance. The E.G.S.C. has held the view that since Govt. of India chartered the vessels on behalf of H.M.G. in U.K. for use by Military authorities in Mid-East, it is the military authorities in Mid-East who must bear the final charge for these expenses.

In October 1942 the "Ronaldshay" became a total loss by enemy action. The Govt. of Bengal have advised that the Charter party under negotiation would be executed but that they would claim compensation for the dredger and its equipment and the hire charges due. The Mission expressed the view that the Govt. of India should pay any compensation due in India, but that compensation due in U.K. should be paid by War Office, since the dredger was said to be operating under the control of the Middle East military authorities.

In June 1942 Mid-East reported that under instruction of the War Office, the "Patunga" should proceed to Lagos. India thereupon obtained an extension of the lease for one year, at the E.G.S.C.'s request. The War Office asked for the transfer of the vessel's charter, but since no charter party had previously been thought necessary, one was immediately drawn up in favour of Govt. of India (covering the period of service in Mid-East.) Meanwhile the dredger in September 1942 proceeded with the Indian crew to Cape Town, where a crew provided by the Government of Nigeria was to take over.

However, when the owners learnt that the original crew was to be replaced they requested in December 1942 that their personnel should be retained in the dredger with a view to safeguarding their interests. The Government of Nigeria, however, did not wish to employ Lascars in their marine organisation. The War Office pointed out that the dredger had already left Cape Town with the new crew, though the original Chief Engineer had been retained, and that the most favourable terms should be negotiated with the owners on behalf of the Nigerian Govt.

The Government of India replied to this proposal by saying that they could not agree to any extension of the present charter but that, in view of the unsatisfactory dredging situation in Indian ports, it might be necessary to press for the return of the dredger before the end of the present Charter period. War Office replied that the "Patunga" was urgently required at Lagos at least until June 1944 and that if the Govt. of India insisted on its return, they must state a case to the War Office through G.H.Q. India.

This position is at present under consideration of the Govt. of India.

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Tel. No.— Vic.6622/

Any further communication on this subject should be addressed to:—
The Under-Secretary of State,
The War Office
(as opposite)
and the following number quoted.



201
THE WAR OFFICE,
Metropole Buildings,
Northumberland Ave.,
London, W.C.2.

BM/Tn.1.a/G/24

13th September, 1943

Your Reference.....

206

Dear Varvill,

Dredger PATUNGA.

I enclose an extract from a report we have just received from E.C.S.C., Simla, which may be of interest. It is mostly old history now, but you might care to have it for your files. The report indicates that they are still merely considering the position.

193 4 Have you yet had any reply from Nigeria to your cable 1302 of 1st September as I am holding up our reply to Cepof's 7021/8P of 24th August until we get the question of the date of taking over settled.

Yours sincerely

H. J. Welch.

M. Varvill Esq.,
Colonial Office,
S.W.1.

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INWARD TELEGRAM

This document must be paraphrased if the communication of its contents to any person outside Government Service is authorised.

30495/1

207

COPY FOR REGISTRATION

Cypher

FROM NIGERIA (O.A.G.)

TO S. OF S., COLONIES.

D. 13th September, 1943.

R. 13th " " 22.25 hrs.



No. 1704

194

Your telegram No. 1302.

PATUNGA.

193

I agree to terms proposed on the assumption that you consider them reasonable. In this connection, please see telegram No. 7021/S.P. of 24th August from G.H.Q. Simla, to War Office, in which suggestion made that H.M. Government should recover hire charge from this Government as from 19th February, 1945. Please inform me, in due course, how and to whom and from what date hire charge should be paid. Presume charge of Rs.15,000 a month excludes salary of Halsall, Dredging Master, which is being included in the charter. My telegram No. 517 of 18th March and Central Provision Office Eastern Group Supply Council, telegram No. 3643/S.P. of 8th July addressed to me refer.

Grateful for your assistance to expedite completion of charter.

Copies sent to:-

Crown Agents for the Colonies.

- " " " " - Mr. J.S. Truphet.
- " " " " - Mr. T.M. Carter.
- War Office (T.N.1A) - Capt. H. Welch.

Reference:-

CO 583/261/30495/1

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COPY OF LETTER

208

FROM : MESSRS. SMITH, MACKENZIE & CO. LTD.
122, LEADENHALL STREET,
LONDON, E.C. 3.

TO : CROWN AGENTS FOR THE COLONIES.

9th September, 1943.

Dear Sirs,

We wrote you on the 28th April last
as follows:

"We have received a cable from our
Mombasa House asking us to collect from
the Nigerian Government through you, the
sum of £871. 15s. being disbursements on
account of the dredger "Patunga" at Dar
es Salaam.

We have received an airgraph from our
Mombasa Office asking us whether payment has
been received from you of £872.6s.3d. which is
due to our Dar es Salaam House in respect of
the S.S. "Patunga". Our Dar es Salaam House
have been out of the money now for nine
months.

Would you kindly communicate with the
Nigerian Government on our behalf or would
you prefer us to write direct?

Yours faithfully,

(Signed) W.F. Jenkins

Managing Director.

EKB

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209

COPY OF LETTER

FROM: MESSRS. SMITH, MACKENZIE & CO. LTD.
122, LEADENHALL STREET,
LONDON, E. C. 3.

TO: THE CROWN AGENTS FOR THE COLONIES,

13th September, 1943.

Dear Sirs,

Your Ref. W/Nigeria 9706

We are in receipt of your letter of the 11th instant with reference to disbursements on account of the dredger "patunga" at Dar es Salaam.

We would refer you to our further letter of the 9th instant in which we reminded you that this account was still outstanding.

Yours faithfully,

For Smith, Mackenzie & Co. Ltd.

(Signed) P. Burnett

EKB

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W

Nigeria 9706

All communications on this subject to be addressed to The Crown Agents for the Colonies, the above reference being quoted.

203
THE CROWN AGENTS FOR THE COLONIES

4, MILLBANK.

210

London, S.W.1.

M.H. Varvill, Esq.,

Colonial Office,

Downing Street,
S.W.1.

Telegrams:
{Inland: "Crown South London."
{Overseas: "Crown London."
Telephone: Abbey 7730.

23rd September, 1943.

Dear Varvill,

(200)

I have to refer to the letter from Captain H.D. Welch of the 8th September, a copy of which was referred to you, regarding accounts in respect of the dredger "Patunga". You remember I had a word on the telephone with you regarding information given by Captain Welch and I understand you are taking up the matter further with him on the lines agreed.

(200)

Meanwhile, I wrote to Messrs. Smith, Mackenzie & Co. Ltd. just before I went on leave asking whether the amount of £871.15s.0d. was still outstanding, and I enclose copies of their letters of the 9th and 13th September in reply. The detailed summary enclosed in Captain Welch's letter of the 8th September covers only the period up to the time the "Patunga" sailed from Suez on the 24th November, 1942, but makes no mention of any disbursements during the voyage of the vessel from Suez to Lagos, and it is in this period, of course, that the claim of Messrs. Smith Mackenzie & Co. arises. In the event of Captain Welch being unable to obtain any further satisfactory information, I would suggest that a telegram is sent to Nigeria asking whether any payment has been made on account of Messrs. Smith, Mackenzie & Co.'s claim and, if not, for authority to pay the firm.

Yours sincerely,

J. Carter

TMC/EKB

W 89. 14,000/12/40. W.A.S. LTD.

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30495/1/43

211
Revised (O.T.P.)
25/9/43
Sent

C. O.

Mr. Vavill. 25/9/43,
Mr. At mu.
Mr.
Mr. G. E. J. Gent.
Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.

Sir A. Dawe.
Sir W. Battershill.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

DRAFT.

^(O.T.P.)
Cypher Telegram.

No. 1490

Governor
Nigeria.

Your telegram No. 1704.

PATUNGA.

Consider terms of hire for dredger reasonable provided that these include the cost of HALSALLS salary.

TROOPERS are telegraphing CEPOF to confirm this.

2. ~~Orders~~ Charter not (repeat not) yet completed and date and mode of payment still under discussion. Suggest November 24th when Patunga left Suez as ~~more suit~~ most suitable date from which Nigerian Government should accept ~~for~~ hire of vessel.

3. Crown Agents have received account from Smith Mackenzie and Co amounting to £871.15.0 for services to Patunga at Mombasa. War Office ^{Can} have ~~been~~ ^{not} ~~unable~~ ^{been} to check these disbursements. ^{Can} you authorise, from information locally available, ~~Crown Agents have no information.~~ ^{Can} you authorise Crown Agents to pay this amount account. Grateful early reply.

D.
23 SEP 1943
26

FURTHER ACTION.

Distribution as for (194)

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**SECRET CIPHER
TELEGRAM**

205
212

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B/Tn.1(a)/G/24

From: War Office

Desp. 2140 26 Sep.43.

To: Cepof

Rtd. Governor Nigeria

73015

Tn.1. cipher 25 Sep(.)

143

4131/23/RE(.) Dredger Patunga(.) Your 7021/SP of 24 Aug(.)

First(.) Informed by Colonial Office that Govt. Nigeria do not (repeat not) insure vessels working in Lagos harbour but act as own insurance agents(.) Above usual Colonial Govt. and commercial practice(.)

Second(.) Colonial Office agree terms of hire assuming Halsall's salary included(.) Confirm this so(.)

Third(.) Your 3643/SP of 8 Jul(.) Still awaiting further details charter(.) Colonial Office wish it extended to 30 June 1944(.) Our 99920 Tn.1 of 15 Jul refers.

C.6.(Tels).

T.C.C. 1915A/25

Distribution:-

D.Tn.
D.D.Tn.(O)
Tn.1. 5.
M.W.T. (Mr. Secretan - 2 copies)
" " " (Mr. Stuart)
" " " (Mr. Biddle)
Colonial Office (Mr. Varvill)
" " (Lt.Col. W.L. Rolleston)
Crown Agents (Mr. Carter)
" " (Mr. Willechamp)
India Office (War Staff - Brig. Thompson)
Admiralty (Captain Bowen)
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W/Nigeria 9706

206

213

Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above reference quoted.



4, MILLBANK,
LONDON, S.W.1.

TELEGRAMS (IRELAND: "CROWN SOWEST LONDON."
OVERSEAS: "CROWN LONDON."
TELEPHONE NO. 7730.

28th September 1943.

Dear Varvill,

With reference to recent correspondence regarding the outstanding account for the dredger "Patunga", you may be interested to see the attached copy of a letter received from Major J.H. Ewing.

I think there is nothing further to be done until a reply to your telegram of the 25th September to Nigeria is received.

204)

Yours sincerely,

L. Carter

Spoken with R. Carter.

M.H. Varvill Esq.,
Colonial Office,
Downing Street,
S.W.1.

TLC/RAB

11/42

En.15.

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From: Major J.H. Ewing, War Office.
To: T.M. Carter Esq., Crown Agents

214

Metropole Buildings,
Northumberland Avenue,
W.C.2.

25th September 1943.

BM/Tn.1a/D/24

Dear Carter,

"Dredger Patunga"

Reference your W/Nigeria 9706
of 23rd September addressed to Captain
Welch.

The summary we sent you covered
all accounts which had been paid by or
notified to Director of Works, Middle
East. This appears to indicate that no
claims have been dealt with by Middle East
for disbursements incurred after
departure of the vessel from Suez.
There therefore seems to be no risk of
payment of Messrs. Smith, Mackenzie & Co.
Ltd., claim being duplicated.

Yours sincerely,
(Sgd) J.H. Ewing.
Major, R.E.

RAB

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COPY FOR RECORD

215

INWARD TELEGRAM

Cypher (O.T.P.)

FROM NIGERIA (O.A.G.)

TO S. OF S., COLONIES.

D. 1st October, 1943.

R. 2nd " " 01.00 hrs.

No. 1830.

30495/1204

Your telegram No. 1490 of 25th September, paragraph 3.

PATUNGA.

Essential to have particulars of services rendered by Smith Mackenzie and Company, as unable to check this disbursement from local information. Have already authorised Crown Agents pay Messrs. Cotts, London, £544.11.8d. sterling on account of Kombasa disbursement PATUNGA at request of Elders. Dredger Master has no knowledge of any expenditure Kombasa other than 110 tons of coal and sundries.

Copies sent to:-

- Crown Agents - Mr. J.S. Truphet.
- " " - Mr. T.M. Carter.
- Crown Agents for the Colonies.
- War Office (T.N.1A) - Captain H. Welch.

Reference:-

CO 583/261/30495/1

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[13702] Wt. 32385 242 10m. 10 42 C.N.I.D. 748
[13966] Wt. 39977 249 50m. 12 42 C.N.I.D. 748

30495/1/43.

208
Revised (O.T.P.)
Relut.
11.30 hrs.
6/10/43.
C.P.

C. O.

Mr. Vavill. 6/x/43.

Mr. *At a*

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State

6-OCT 1943

DRAFT.

OTP
Cypher Telegram.

No 1535

216

Governor
Nigeria.

(27)

Your Telegram 1830.
PATUNGA.

Understand that these services were rendered at
Dar es Salaam not (repeat not) Mombasa which
was quoted in error. Grateful you telegraph early
if ^{from} you can information locally available you can
authorise Crown Agents to pay this account.

FURTHER ACTION.

Distribution as per (207)

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TELEGRAM

371558

Tn.1(a)/A/24.

217

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or Headquarters or re-transmitted, even in cipher, without being paraphrased.
(Messages marked O.T.P. need not be paraphrased).

From: Cepof Simla.

To: The War Office.

Recd. 1430 2 Oct 43.

9948/SP cipher 1 Oct.

4151/23/RE.

Your 73015 (Tn.1) 25 Sep.

Dredger Patunga. Government of India now agree dredger remain Nigeria till June 44 and propose extension old charter which permits use of dredger by HIG anywhere. We strongly support proposal that old charter stand that you arrange sub-hiring to Nigeria and Nigeria pay crew meet all maintenance charges and pay Halsall half salary (625 rupees). Government of India would pay other half to Halsalls wife in India and employers providing fund contribution for Halsall amount of which not known to us along with hire charges of 15000 a month and would debit total to HIG. Halsalls pay not repeat not included in hire charges. Noted Nigeria wish carry own insurance but insurance of vessel is one of terms of hiring. Confirm Nigerian Govt accept liability for rupees 1,700,000 in event of total loss before vessel arrives back at Chittagong. Signal early if you agree to continuance of existing charter which to us appears simplest solution. If new charter required suggest Nigerian Government negotiate direct with Chittagong Port Commissioners as we are not technically equipped to handle such matters. T.O.O. 1640FC.

C.S.mels.

/distribution over....

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To:- Tn. 1 (for action)

Copies to:- D.Tn.
 D.D.Tn.(O)
 Tn.1.5.
 Q.M.G.F.
 M.V.T.(Mr. Secretan -
 2 copies)
 M.V.T.(Mr. Stuart)
 M.V.T.(Mr. Biddle)
 Colonial Office(Mr.Varvill)
 " " (Lt.Col.
 W.E.Rolleston)
 Crown Agents (Mr. Carter)
 " " (Mr.Millechamp)
 India Office (War Staff -
 Brig.Thompson)
 Admiralty (Capt. Bowen)
 " (War Registry)

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c.o.

DRAFT AND RECORD COPY

211

LETTER SENT

REGISTERED No.

30495/1/43.

DATE.

219

Downing Street,
S.W.1.

DRAFT

13th October, 1943.

MR. M.H. Varvill.

MR. _____

MR. _____

13/10/43.

Dear Carter,

We have now had from Nigeria the authority to pay the Smith Mackenzie Account for services rendered to the "Patunga" at Dar-es-Salaam. This is most satisfactory and seems to close all accounts (that we know of) for her voyage to the Cape. I enclose a copy of telegram No. 1892 for reference.

I am sending a copy of this letter to Welch of Tn. 1.a so that there will be no need for him to address Cairo further on the subject of the "Patunga" account.

Yours sincerely,

(Signed) M. H. Varvill

ENCLOSURES

FURTHER ACTION

To
T.M. CARTER, ESC.

[187] W.L. 46348 259 20m. 2'43 C.N.L.D. 748

Reference:-

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30495/1

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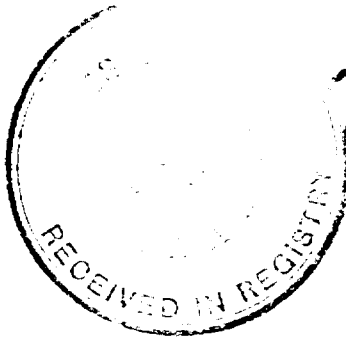
INWARD TELEGRAM

Cypher (O.T.P.)

FROM NIGERIA (O.A.G.)

TO S. OF S., COLONIES.

D. 11th October, 1945.
R. 12th " " "



03.45 hrs.

No. 1892.

Your telegram No. 1535.

Patunga.

Crown Agents for the Colonies are authorised to pay this account.

Copies sent to:-

- Crown Agents - Mr. J.S. Truphet.
- " " - Mr. T.H. Carter.
- War Office (Tn.L.a) - Captain H. Welch.
- Crown Agents for the Colonies.

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[13702] Wt. 32385 242 10cm. 10.42 C.N.Ld. 748
[13966] Wt. 39977 249 50cm. 12.42 C.N.Ld. 748

30495/1/43.

2B

C. O.

Mr. Vanill. 27/x/43.

Sir A. Dawe.

Mr. At sea.

Sir W. Battershill.

Mr.

Permt. U.S. of S.

Mr. G. E. J. Gent.

Parly. U.S. of S.

Mr. G. L. M. Clauson.

Secretary of State

Mr. C. J. Jeffries.

221

89

28. 10. 43

DRAFT.

My dear Welch,

Capt. H. Welch.
(TN 1A.)
W.D.

Would you refer to Telegram No. 9948/SP of October 1st from CEPOF addressed to the War Office? We should be very glad to hear what decision the War Office has reached on the subject of the charter for the dredger 'Palunga'. As you know, the Nigerian Government is most anxious to get this point finally settled particularly as several six months have elapsed since the dredger entered the

FURTHER ACTION.

Nigerian Service.

Yours sincerely,

L H Vanill

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CO 583/261/30495/1

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SECRET CIPHER
TELEGRAM

379073
Tn. 1(a) A/24

214
222

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From:- Cepof Simla
To:- The War Office
1953/SP cipher 26 Oct.
4151/23/RE

Recd. 0710 28 Oct. 43

Our 9948/SP of 1 Oct dredger Patunga.
Expedite reply.

C.6 (Tels.)

T.O.O. 1510 FG

To:- Tn.1 (for action)

Copies to:- D.Tn., D.D.Tn.(O), Tn.1, Tn.5.
M.W.T. (Mr. Secretan) (2).
" (Mr. Stuart).
" (Mr. Biddle).
Colonial Office (Mr. Varvill).
" " (Lt. Col. W.L. Rolleston).
Crown Agents (Mr. Carter).
" " (Mr. Millechamp).
India office (War Staff - Brig. Thompson).
Admiralty (Capt. Bowen).
" (War Registry).

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c.o.

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25
223

REGISTERED No.

LETTER SENT

DATE

Colonial Office,
Downing Street,
S.W.1.

DRAFT

60495/1/45

25th November, 1945.

MR. Varvill 4/11/45. Arma.

MR. [unclear] [unclear],

MR.

Could you refer to my letter of October 28th on the subject of the Fatunga charter? As you will have heard, the question of the charter was raised at the last Port and Transit Sub-Committee meeting and it was there suggested that it may be necessary to extend the charter beyond June of 1946, on account of the slowness of the construction of the new dredger for Lagos.

ENCLOSURES

I have heard this morning from Carter of the Crown Agents that the builders of the new ship estimate that she will probably be finished by the end of May 1946, provided that no hitch occurs in the present rate of construction. If all goes well, this would mean that the new dredger should reach Lagos towards the end of July 1946. As you know, the Nigerian Government have requested that a month should elapse between the arrival of the new dredger and the sailing date of the Fatunga in order to allow time for putting the new ship into working order. I do not feel that this delay will materially upset the arrangements of Chittagong for the reason that the south-west monsoon is unlikely to blow on before the end of August and until it slackens it is doubtful whether the Navy would agree to the Fatunga undertaking the voyage to India. Perhaps you will make this point clear in your next telegram to Stuart, K.W.T. Cape about the charter. May I add that we are most anxious to get this matter of the charter finally settled at an early date.

FURTHER ACTION

Copy sent to:-

Carter, Crown Agents.
Stuart, K.W.T. Cape

To

I am sending a copy of this letter to Carter of the Crown Agents and to Stuart of the Ministry of War Transport.

Yours sincerely,

Mr H Naville

CAPTAIN H. SELCH.

(125318) W. 4717, 205 10m. 1/42 C.N.L. 748

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MOST SECRET

224

WARNING : This is an unparaphrased version of a secret cypher or confidential code message, and the text must first be paraphrased* if it is essential to communicate it to persons outside British or Allied Government Services.

(*Note : Messages shown as having been sent in a One-Time Pad :
"O.T.P." are excepted from this rule.)

MOST SECRET M E S S A G E 250859Z October IN

From C. in C. Eastern Fleet

Date 26.10.43.

Recd. 0902

NAVAL CYPHER (XD) BY W/T

Addressed Admiralty, repeated F.O.C.R.I.N., D.G.S.R., S.C.E.
India.

Dredging requirements. Your 090315 refers. Dredging is required at Coconada Palk Straits and Cochin in order to develop these ports as L.C. bases.

2. Requirements are:

(a) Coconada.

1. The existing backwater adjoining the Buram Shell compound to be dredged to provide a L.C. Basin.
2. Some portions of the canal to be widened to permit major L.C. up to 200 feet in length to turn round if it is decided to enlarge the dock to take L.C. of this length. The portion of canal to be widened to be opposite the dock.

(b) Palk Straits

Jafina approach to be dredged to allow use by L.C.

(c) Cochin

To be dredged to increase the deep water area in order to provide additional berths for landing craft.

3. Dredger PATUNGA. This dredger was lent from India to Hideast in 1942 and is now believed to be working at Lagos. In view of the increasing importance of dredging operations in India and especially at Karachi request consideration may be given to the return of PATUNGA to India as soon as possible. Dredger EDWARD JACKSON will be available for Karachi at end of December but PATUNGA is required in addition.

4. A.H. 090315 dredgers HAM 2 and HAM 301 will be most valuable if they can be made available.

250859Z

Advance Copy D.C. D.O.D.(F). Plot.

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225

A.C.N.S. (F)
 A.C.F.S. (UF)
 Controller
 Vice Controller
 D.C.D. (F) (2)
 D.C.D. (H) (4)
 Hd. of M. (2)
 E. of P. (G) (3)
 E. of P. (2)
 D. of L.D. (2)
 D. of D.
 C.E. in C. for action
 E. T. D.
 Capt. C.P. Bowen ~~530~~ *Room 20A B, BC.2.*
 D. of S.T. and for H. W. T. War Office
 Major Erving
 Dep. Contr.)
 C.E. in C.)
 E. of D.) **BAWEN BY COURIER.**
 Hd. of S.W.R.)

Reference:-

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M. Varvill Esq. 226
Herewith copy of Most
Secret signal 250859 from
CmC L.F. re Dalinga
A

Reference: -

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227

W.A. Registry.
for Palanga file.
D.H.V.
5/11/43.

C O P Y

JAC/BDC

912/43.

THE UNION-CASTLE MAIL
STEAMSHIP CO., LTD.,
P.O. Box 7,
Capetown.

2nd September, 1943.

TO WHOM IT MAY CONCERN.

228

We desire to place on record that Captain E.Z. Bech, lately Master of the "PATUNGA", who is in the course of repatriation to the United Kingdom on his full pay of £60 per month plus £10 per month War Bonus, which is agreed by the Nigerian Government, has accepted the position of Second Officer on the Danish vessel "TUREBY" in order to assist us in completing the officers' complement of that vessel.

for THE UNION-CASTLE MAIL STEAMSHIP
CO. LTD.,
CAPETOWN AGENCY.

(Sgd.)

STAMP
Ministry of War
Transport of the
United Kingdom.
Office of the
Representative for the Port
of Cape Town.

Reference:-

CO 583/261/30495/1

PUBLIC RECORD OFFICE

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COPY.

219

THE UNION-CASTLE MAIL STEAMSHIP COMPANY LIMITED,
Capetown.

JAC/BDC.

3rd September, 1943.

Ref: G. L.
275/43.

229

The Union-Castle Mail Steamship Co. Ltd.,
L O N D O N.

Dear Sirs,

CAPTAIN E.Z. BECH (DANISH) - ex Master "PATUNGA".

Captain E.Z. Bech, who was engaged by us as Master of the Dredger "Patunga" on 16th February last, under contract providing for his repatriation on full pay and War Bonus to Calcutta, returned here in May last, and was retained on board the repatriating vessel as far as Durban pending the receipt of the necessary permission for him to enter India. The necessary permission, however, had not been received by the time the vessel left Durban and we instructed the Durban Agency to remove him from the vessel and to accommodate him in an hotel. Subsequently we learned that the authority for him to enter India had been refused. We then obtained the concurrence of the Nigerian Government, to whom the "Patunga" is under charter, to repatriate him to the United Kingdom on full pay and War Bonus provided a passage was arranged without undue delay. We have now been able to arrange for Captain Bech to sign on the Danish vessel mentioned in your cablegram No. 1019, and we presume he will be able to claim from the Nigerian Government the difference between the wages for which he has signed and his repatriation pay.

At Captain Bech's request we have paid him the sum of £54. 13. 4d being the balance of pay due to him at 1st instant as under :-

16/2/43 - 1/9/43 inclusive.
6 months 17 days @ £60 + £10 p.m. War Bonus =
£459. 13. 4d.

Less

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Orig. mins. on 33673/43.

SECRET

210

SEE

EXTRACT FROM MINUTES OF THE SIXTY FIFTH MEETING OF
THE OVERSEAS PORT AND TRANSIT (PORT OPERATION) SUB
COMMITTEE HELD IN ROOM 8019, MINISTRY OF WAR TRANSPORT
ON TUESDAY, 2nd NOVEMBER, 1943.

231

+ Patunga +
1. (a) Dredger Requirements at Karachi, Aden and Lagos.

Mr. Reid referred to Signals 231217Z from C. in C. E.F. to Focrin, repeated Admiralty and 250859Z from C. in C. E.F. to Admiralty repeated Focrin. In the former telegram the C. in C. E.F. stated that Dredging at Aden was considered of higher priority than Karachi in view of the greatly increased traffic at Aden and requesting that representations be made to the Government of India that dredging at Karachi should be undertaken by the "Edward Jackson" on completion of refit at Ceylon in December thus indicating that the "Thomas Coad" should remain at Aden. In the latter telegram the C. in C. E.F. requested consideration be given to the return of the "PATUNGA" from Lagos to India as soon as possible owing to the increasing importance of dredging operations in India necessitating the use of both the "Patunga" and "Edward Jackson".

Captain Bowen pointed out that the C. in C. E.F. had signalled that the "Thomas Coad" was required at Aden which port took priority over Karachi. She would continue her work at Aden and be moved to her home port at the termination of the S W monsoon period. There seemed to be no point in moving her beforehand from work at Aden as she would only be idle at Karachi during the S W monsoon when dredging is impracticable.

After discussion the Committee agreed that the position, i.e.

- (a) Retention of the "Thomas Coad" at Aden,
- (b) The "Edward Jackson" after completion of refit at Colombo to proceed to Karachi,

should be accepted but if Karachi Port Trust find the situation difficult the C. in C. E.F. should be asked to reconsider the position. With regard to proposal to return the "Patunga" from Lagos. Mr. Varvill said that the Colonial Office strongly opposed any suggestion of her removal

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188

removal until such time as the relief dredger was ready to take her place. Mr. Stuart said this was confirmed by a telegram from Nigeria to Colonial Office (No. 1408) of 31/7/43 which stated that it was imperative to retain the "Patunga" at Lagos until approximately August 1944. Captain Bowen pointed out that transfer from Lagos would not be practicable during the S.W. monsoon. After discussion the Committee agreed that the position at Lagos could not be weakened by the withdrawal of the "Patunga" before the relief dredger had arrived and was ready for work, and requested M.W.T. to represent the Committee's views to M.W.T.R. India. Meantime the Colonial Office to look into the question of expiry date in the charter now being negotiated.

+ +

Note - Action has been taken on the last sentence at (218)

*Feb.
15/xi/43.*

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SECRET

22 NOV 1943
C. O. R. O. Y.

233

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(* NOTE : Messages shown as having been sent in a One-Time Pad ("O.T.P.") are excepted from this rule).

SECRET

M E S S A G E

OUT

No T.O.O/November

To: M.W.T.R. Bombay.

Date: 20.11.43

O.T.C.

From: M.C.W.T.

MAST 8998

C.in C. Eastern Fleet 250859 October re Dredging requirements. "PATUNGA" cannot be released for present employment at Lagos until relieved by new dredger building U.K. due to complete about April 1944. Not anticipated this dredger will be ready for work until sometime during summer 1944. Admiralty have informed C.in C. Eastern Fleet. repeated F.O.C. Royal Indian Navy, D.G.S.R. 151204A November.

221

No T.O.O.

Received from D.of S.T. 0610/20

Circulated by D.of S.T. to D.of S.T. Departments and Admiralty.

- A.C.N.S. (F)
- A.C.N.S. (U.T) (2)
- D.T.D. (4)
- D.of P. (3)
- D.of S.T. (15)
- C.D. (5)
- D.of L.D. (3)
- C.E.in C.
- M. II. (M.054857/43) (10) and for C.O. and W.O.
- C.E.in C. } Bath
- S.W.R. }

EJ

Reference: -

CO 583/261/30495/1

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SECRET

R302
235

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(* NOTE : Messages shown as having been sent in a One-Time Pad ("O.T.P.") are excepted from this rule).

151204Z November

SECRET

MESSAGE

OUT

To: C. in C. Eastern Fleet
Info: F.O.C.R.I.N.
D.G.S.R.

Date: 15/11/43

Naval Cypher X

From: Admiralty

ROUTINE

Your 250859 October para 3. Silting at Lagos is serious and Admiralty, Ministry of War Transport and Colonial Office consider that PATUNGA should not be withdrawn before relief dredger, building in U.K. and due to complete about April 1944, is ready for work. H.W.T.R. India being informed.

151204Z
for Head of M.II (671)

- L.C.M.S.(P)
- L.C.M.S.(UT) (2)
- D.T.D.(4)
- D. of T.(3)
- D. of S.T.(15)
- C.D.(5)
- D. of L.D.
- C.E. in C.
- M. II (H.054857/43) (10) and for C.O. and W.

RECEIVED
16 NOV 1943
C. O. M. I.

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C.O.

DRAFT AND RECORD COPY

236 226

LETTER SENT

REGISTERED No.
30495/1/43

DATE
Downing Street,
C. S. I.
2nd December, 1943

DRAFT

MR. Varvill. *P/s.*
2/12/43.
MR. _____
MR. _____

My dear Carter,

Would you refer to your letter (W/C/Nigeria 9706) of December 1st on the subject of the dredger "Patunga". We agree to the payment of the sum of £318 15s. 0d. by the Nigerian Government. The second sum - namely £105 3s. 9d. is not, I consider, a fair charge to Nigeria. These men were discharged before the ship sailed for Lagos and the Nigerian Government did not accept any charges for the vessel until the date of actual sailing. Under the circumstances, we consider that this sum should be met by the War Office who had chartered the vessel on their account for service in the Middle East until November 25th.

Yours sincerely,

M H Varvill

ENCLOSURES

FURTHER ACTION

To

T. N. CARROLL
Printed by the Government Printer, 243 C.N.L.A. 748

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ALL COMMUNICATIONS
TO BE ADDRESSED TO THE
CROWN AGENTS FOR THE COLONIES.
THE FOLLOWING REFERENCE AND THE
DATE OF THIS LETTER BEING QUOTED.



22
237

4, MILLBANK,
LONDON, S.W.1.

W/C/ Nigeria 9706
TELEGRAMS { INLAND: "CROWN SOWEST LONDON."
OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

1st December 1943.

Dear Varvill,

Open attached

I have received from the Ministry of War Transport, Sea Transport Department, copy of a letter from the Director of Navy Accounts, Admiralty, to the Accountant General War Transport and the Sea Transport Department's reply to the Admiralty regarding certain proposed claims by the Admiralty on the "Patunga" With reference to the sum of £318. 15. 0d said to have been supplied on the 7th December by the Base Accountant Officer, Aden, to D.Ferguson, Master of the vessel, this would appear to be a liability of the Nigerian Government since apparently it was incurred during the voyage of the vessel from Suez to Lagos. It would therefore appear that the Nigerian Government should meet this claim made by the Admiralty

+ ledger

Regarding the sum of £105. 3. 9d claimed as balance of wages on discharge of two members of the crew before November 1942, as the officer was not then a liability of the Nigerian Government I think we can legitimately repudiate any liability for this sum.

Before replying to the Admiralty, therefore, I shall be glad to receive your comments and if you agree, your authority for payment of the first named sum.

Ans d. (226)

I have also had an enquiry from Marconi International Marine Communication Co. on account of the Radio Officer J.C. Donald, stated to have been appointed to the vessel at the request of the Divisional Sea Transport Officer, Port Said in November 1942. I am not sure what the firm are claiming under for this officer, but I am in communication with them regarding further details and I will advise you in due course.

Yours sincerely,
J. McCarter

M.H.Varvill, Esq.,
Colonial Office.

G/RCY.

Reference:-
CO 583/261/30495/1

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238

C O P Y

The Director of Navy Accounts,
Admiralty,
Bath.

The Accountant General,
Ministry of War Transport,
through D. of S.T. London.

3rd November 1943.

DNA.5/A/FB.1.

Dredger "PATUNGA";
Nationality - British.
Port of Registry - Calcutta.
Owners - Chittagong Port Commissioners.

The sum of £318. 15s. was supplied on the 7th December 1942 by the Base Accountant Officer, Aden (H.M.S. "SHEBA") to the signature of D. Ferguson, Master, Government Dredger "PATUNGA".

In the Accounts of the R.N.A.C., Bombay, for October and November 1942, the sum of £105. 3. 9d, has been claimed as balances of wages on discharge for two members of the crew, and also for Mr. C.M. Shield late Chief Officer, the vessel then being described as "Admiralty Dredger "PATUNGA". There is, however, no record in this Department showing that the Dredger in question was ever employed on Admiralty Service and accordingly, the expenditure detailed cannot on the information available be admitted to Navy Votes. It would appear that the British Consul at Suez and Messrs. Stapleton and Sons, Port Said, were in some way connected with the running of this vessel.

It would be appreciated if information could be furnished as to the precise services on which the vessel was employed if it is considered that this expenditure is an Admiralty liability, or whether the Ministry of War Transport would be prepared to admit a claim by this Department for the total amount involved.

(Sgd) H.E. Eades,

for DIRECTOR OF NAVY ACCOUNTS.

S.T.G.
RCY.

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C O P Y

239

Cunningham 8000
Ext. 432.

Director of Sea Transport,
Berkeley Square House, W.1.
(S.T.N.10)
11th November 1943.

Director of Navy Accounts,
Admiralty,
Foxhill Hutments,
Bath.

S.T.N.10

Dredger "PATUNGA"

With reference to your reference sheet of the 3rd November 1943 your reference DHA/A/FB1, concerning disbursements for dredger "PATUNGA", I have to advise this vessel was originally taken up in India for Military Service in the Suez Canal area.

The vessel was subsequently transferred to the Nigerian Government through the Crown Agents for the Colonies for service at Lagos.

The disbursements referred to appear to have been made while the vessel was on passage from Suez to Lagos and I have referred a copy of your enquiry to Mr. T.F. Carter of the Crown Agents for the Colonies, 4, Millbank, S.W.1. Copy of letter enclosed.

(F.C.Rennie)
for Director of Sea Transport.

NYC
RCY.

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(*Note: Messages shown as having been sent in a One-Time Pad: "O.T.P." are excepted from this rule.)

RECEIVED
DEC 19 1943
O. O. REGY

240

SECRET

M E S S A G E

060332Z/December

IN

From: C.in C. Eastern Fleet. (SEAC) Date: 6.12.43
Recd: 1823

Naval Cypher O.T.P. By W/E

Addressed: Admiralty. Repeated: P.O.C. Royal Indian Navy.,
D.G.S.R.

Situation regarding dredging for Port maintenance alone in Indian Ports has become acute. Prospects such as development of Landing Craft base and preparations for floating dock at Vizagapatam will entail additional work for dredgers.

(2) Urgently request reconsideration of decision in your 151204 November it would seem reasonable that India should have first call on Patunga.

060332Z

A.C.H.S. (F)
A.C.N.S. (U.T) (2):
D.T.D. (4)
D. of P. (3)
D. of S.T. (15)
O.D. (5)
D. of L.D. (3)
D. 57.O.B.
C.E. in C.
M. II (M. 054857/43) (10) for action

D. (4)
C.E. in C. } Bath
S.W.R. }

C. O

To.

EJ

1-0

P. O. T

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30495/1

C. O.

Mr. Vankh. 8/12/43. f/s

Mr. ^{ca} At mss.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

225
241

9th December 1943

DRAFT. s/o letter.

Dear Welch,

Captain H. Welch.

(TNIA)

War Office

Level the bottom

Would you refer to my letter of November
and the earlier correspondence?
The 23rd on the Palunga? I see from War

Office telegram No. 92786 to CEPOF that it has
been decided to ^{extend} continue the existing charter and

not to negotiate a separate one ~~with~~ on
behalf of the Government of Nigeria. I shall

be much obliged if you will let me know as
early as possible the method of payment of the

hire charges on the dredger as the present charter
is, as far as I can remember, negotiated with

FURTHER ACTION.

Copy to:-

W. Carter.

C. Agento.

Reference:-

CO 583/261/30495/1

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242

The Middle East Command. As you know, the Crown Agents for the Colonies are authorized to pay their hire charges on behalf of the Government of Nigeria but are anxious to know the ~~the~~ correct channel for effecting payment.

A copy of this letter is being sent to Carter of the Crown Agents.
~~Yours sincerely,~~

Yours sincerely

Signed
R.H. Neville

Reference:-

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ALL COMMUNICATIONS
TO BE ADDRESSED TO THE
CROWN AGENTS FOR THE COLONIES.
THE FOLLOWING REFERENCE AND THE
DATE OF THIS LETTER BEING QUOTED.



229.A

4, MILLBANK,

243

LONDON, S.W.1.

Nigeria 9706

TELEGRAMS { INLAND: "CROWN SOWEST LONDON."
OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

Amnd (R33) 13th December, 1943.

Dear Varvill,

With reference to our telephonic conversation this morning regarding Capt. Bech, ex master of the "PATUNGA", the following are copies of telegrams sent to Nigeria in connection with Capt. Bech's claim for salary during repatriation from Capetown to U.K. :-

15th November, 1943.

"PATUNGA late master Captain Bech claims salary during repatriation from Capetown to U.K. September 1st to November 10th approximately £162 (stirling). Understood repatriation on full pay plus war bonus agreed by Nigerian Government with Union Castle S.S. Company, Capetown. Passage money not involved as Bech worked passage home. Shall we pay claim".

7th December, 1943.

"PATUNGA we are awaiting reply to our telegram November 15th"

8th December, 1943.

"Referring our telegram November 15th reference our reminder December 7th as Captain Bech due to leave country very shortly most desirable we have your immediate decision on his claim".

Captain Bech is making daily telephone calls regarding his claim and it is desirable that we should have a decision

/from

M. H. Varvill, Esq.,
Colonial Office,
S.W.1.

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244

from Nigeria as soon as possible.

I understand that you will be taking the matter up with Nigeria.

Yours sincerely,

J. W. Center

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13366 Wt. 39977 249 50cm. 12 42 C.N.Ld. 748

30495/1

245 230

C. O.

Mr. Vamill. 14/12/43

Sir A. Dave.

Reopened (OTP) sent
10.45 hrs
15/12/43
L.W.

Mr.

AT acc.

Sir W. Battershill.

Mr.

Recd Del Sec
10.00 hrs
15/12

Permt. U.S. of S.

Mr. G. E. J. Gent.

Parly. U.S. of S.

Mr. G. L. M. Clauson.

Secretary of State.

Mr. C. J. Jeffries.

IMPORTANT.

DRAFT.

OT.P.
Cypher Telegram.

No 1870

(Amend 237)

Queen Nigeria.

PATUNGA
Patunga.

Captain BECH latex master claims salary during
expatriation from Capetown to U.K. ~~approx~~ September 1st
to November 10th approximately £162. Understand
expatriation on full pay plus war bonus agreed by
Nigerian Government with Union Castle S.S. Company
Capetown. Passage money not involved as B person
named worked passage home. Crown Agents have
not (repeat not) received any authorisation ^{from Nigeria Marine} to pay
claim. Grateful you telegraph earliest as whether
claim may be paid as person named is shortly
due to leave country.

15 DEC 1943
15

FURTHER ACTION.

Copy to:-

L. T. M. Carter.

C. Agents.

CA

Reference:-

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SECRET

MESSAGE

M42007A December

OUT

Addressed Comd Eastern Fleet (H.E.A.F.) Date M: 12.43.
Info: F.O.C.R. I.N.
D.G.S.R.

Naval Cypher (X)

From Admiralty

DELETED

22) Your 060332. It is re-affirmed that PATUNGA must remain at Lagos until arrival of relief dredger. Consequences of her withdrawal before then would be unacceptable.

M42007A

For Head of M.II.
(Approved A.C.N.S. (UE))

A.C.N.S. (UE)
A.C.N.S. (F)
D.T.D. (4)
D. of P. (5)
D. of S.W. (15)
O.D. (5)
D. of L.D. (2)

Comd Eastern Fleet
MOR. (H. 054857/13) (8)
and for War Office (Capt. Welch)
G.O. (Mr. Varvill)
M.W.T. (Mr. Stewart)
C.E. in C. }
D. of D. (4) } Bath
S.W.R. }

Colonial Office (Mr Varvill)

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c.o.

DRAFT AND RECORD COPY

247

233

LETTER SENT

REGISTERED No.

DATE.
Downing Street,
S.W.1.

21st December, 1943.

DRAFT

30495/1/43

MR. Varvill.

/12/43.

MR. _____

MR. _____

Dear Carter,

Would you refer to your letter of December the 13th on the subject of Captain Bech, ex master of the "Patunga". We have now had a reply from the Nigerian Government to the effect that Captain Bech's claim for arrears of salary and war bonus may be paid. I enclose a copy of the telegram, No. 2229.

Yours sincerely,

Signed.

W.H. Varvill

T.M. CARTER, ESQ.

To

ENCLOSURES

FURTHER ACTION

(2171B) Wt. 31272/300 20m. 10/43 C.N.L.d. 748

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SECRET CIPHER
TELEGRAM

2314

248

This message will not be distributed outside British Government Departments or Headquarters or re-transmitted, even in cipher, without being paraphrased. (Messages marked O.T.P. need not be paraphrased)^{126/overseas/211}

From: War Office

Desp. 0815 19 Dec. 43.

To: Cepof Simla
Mideast

99615..... Tr.1. cipher 17 Dec(.)

224 4151/23/RE(.) Dredger Patunga(.)

Reference our 92766 Tr.1. cipher 24 Nov, not to Mideast(.)

FIRST(.) Require urgently details Nigerian Government's liabilities(.)

SECOND(.) Cepof to cable in detail total expenditure incurred under War Expenditure Plan Accounts in respect of Patunga since leaving Suez

24th November 1942(.)

THIRD(.) Middle East to cable value of stores, etc. on Board on leaving Suez and advances of pay for crew payable subsequent to that date(.)

FOURTH(.) Confirm that no payment has been made in respect of items in Second and Third by Nigerian Government.

T.C.O. 1700 A/17.

C.6. Telegrams.

Distribution:-

D.Tr.
D.D.Tr.(0)
Tr.1.
Q.M.G.F.
M.W.T. (Mr. Stuart)
Colonial Office (Mr. Varvill)
Crown Agents (Mr. Carter)

Reference:-

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135

SAVINGRAM

249

From: Officer Administering the Government, Nigeria.
To: Secretary of State, London.
No: 993 saving. Date: 26th November, 1943.

aw

Dredger "Patunga". Expenses are being incurred in connection with insurance during voyage, voyage expenses from Suez and repatriation of crew. The present total slightly exceeds £28,000. These sums are charged to an Advance Account pending the receipt of the terms of the Charter.

2. The full facts have been laid before the Finance Committee of the Legislative Council who have agreed to a token vote of £1,000 and to the procedure now being followed. Grateful your covering approval of the temporary Advance Account.

LSZLE

FB

RECEIVED
21 DEC 1943
O. O. P. G. P.

Reference:-

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113702] Wt. 32385 242 10cm. 10.42 C.N.Ld. 748
[13966] Wt. 39977 249 50cm. 12.42 C.N.Ld. 748

30495/1.

C. O.

Mr. Vavili. 22/12/43.

Mr.

Mr.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Sir A. Dawe.

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

250

23 DEC 1943

23

*Received (OT.P) 250
10.45 a.m. 23/12/43
J.G.*

DRAFT. ^{OTP} Cypher Telegram

No 1925

234

Queen
Nigeria.

(204)

My Telegram 1490.

PATUNGA.

*John (2040)
" (241)
" (242)
" (196)*

War Office have now decided not (repeat not) to negotiate separate charter for line of Patunga but are extending present charter until June 1944. Hire charges will be, as stated my Telegram 1302, 15000 rupees a month. This does not (repeat not) include Halsall's salary which will be additional ~~the~~ charge informed to be met by Nigerian Government. Am informed half his salary namely 625 rupees (repeat 625) is being paid to his wife in India: remainder should be paid Halsall in Lagos. Further details

FURTHER ACTION.

Copies to:-

N.T.M. Carter (Agents).

Capt. H.D. Welch. (T.N.I.A)

W.D.

+ then send to

R. Parkinson.

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251

~~of hiring charter are still awaited.~~

~~2. As vessel will not be insured by Nigerian Government, War Office~~

~~and of mode of payment of hire charges of charter are still awaited.~~

2. As vessel is not insured, War Office request confirmation that Nigerian Government accept liability for 1,700,000 rupees in event of total loss before vessel returns Chittagong.

3. Grateful you telegraph whether you agree

(204) second paragraph my telegram. 1490

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W/C/Nigeria 9706

237

Communications to be addressed to The Crown Agents for the Colonies, 4, Millbank, London, S.W.1, and the above reference quoted.



252

4, MILLBANK,
LONDON, S.W.1.

TELEGRAMS (INLAND: "CROWN SOWER LONDON."
OVERSEAS: "CROWN LONDON")
TELEPHONE: ABBEY 7730.

23rd December, 1943.

Dear Varvill,

Dredger Patuaga

We have received a claim from the Marconi International Marine Communication Co.Ltd., for the sum of £198.18s.6d. being their charge for the services of Radio Officer Donald from the date he signed on the vessel at Suez until the date of his arrival in the United Kingdom. I have referred this claim by microgram to the Director of Marine, Nigeria, and will await his reply before taking any further action.

Yours sincerely,

J. Carter

M.H. Varvill, Esq.,
Colonial Office,
Downing Street,
S.W.1.

TRO/BS 43

En 13

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238

SECRET CIPHER
TELEGRAM 396393

253

120/Overseas/211

This message will not be distributed outside British Government Departments or Headquarters or re-transmitted, even in cipher, without being paraphrased. (Messages marked O.T.P. need not be paraphrased).

From :- C in C Middle East Recd 1215 25 Dec 13
To :- The War Office
WS/51662 cipher 24 Dec

234

Your 99615 (Tn1).
First. Omit
Second. Omit
Third. Stores purchased Suez two thousand three hundred pounds. No (rpt no) advances for voyage made prior to sailing.
Fourth. No (rpt no) adjustments of third made with Nigerian Government.

C.6(Telegrams) T.O.O.1310 B
To:- Tn.1. (for action)
Copies to:- D.Tn.
D.D.Tn.(O).
Tn.1.
C.H.G.F.
H.W.T.(Mr. Stuart).
Colonial Office (Mr. Varvill).
Crown Agents (Mr. Carter).

Note by Tn.1.
This refers to settlement of outstanding charges re the dredger "Patunga".

Reference:-

CO 583/261/30495/1

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INWARD TELEGRAM

239

30495/1254

COPY FOR REGISTRATION

Cypher (O.T.P.)

FROM NIGERIA (Sir A. Richards)
TO S. OF S., COLONIES.

D. 29th December, 1943.
R. 30th " " 00.30 hrs.

No. 2287

Your telegram No. 1925.

PATUNGA.

Your second paragraph.
Confirmation given.

Your third paragraph.
I agree.

Copies sent to:-

Crown Agents - Mr. T. F. Carter.
War Office (T.N.1a) - Capt. H. D. Welch.
Crown Agents for the Colonies.

*Copy to Mr. Carter (247) 236
Copy to Mr. Carter (242)
Copy to Mr. Carter (240)*

Reference:-

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C.O.
R.A.S.

DRAFT AND RECORD COPY

240

255

REGISTERED No.

LETTER SENT

Downing Street,
S.W.1.

DATE

DRAFT

30495/1/43

~~31 December, 1943.~~

1 January, 1944.

MR. Vorvill 31.12.43. *Y/s*

MR. My dear Welch,

MR. I enclose copies of our telegram No. 1925 to Nigeria and their reply No. 2287 on the subject of the "Patunga". From these you will see that the Nigerian Government has agreed to -

- (a) Hire charges for the dredger of 15,000 rupees a month; and
- (b) Halsall's salary of 1,250 rupees a month of which half is being paid to his wife in India and the remainder to him in Lagos.
- (c) The Nigerian Government has accepted liability for 1,700,000 rupees in the event of total loss before the vessel returns to Chittagong.
- (d) The Nigerian Government has also accepted the date of November 24th, when the "Patunga" left Suez, as the most suitable date from which to accept the hire of the dredger.

ENCLOSURES

Copy back (24)
" Street (24)

FURTHER ACTION

These replies will enable you to answer Cepof's telegram No. 9948/SP of which you sent me a copy. There remains the questions of -

- (i) The method by which the Nigerian Government is to pay the hire ~~purchase~~, now that the existing charter is to be ~~extended~~.

To (ii) All stores purchased at Suez totalling £2,300 prior to the "Patunga's" voyage round the

Cape

CAPTAIN H. WELCH.

Reference:-

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285

256

Cape. (No doubt you will be able to furnish the Crown Agents with details of this expenditure in due course.)

These two questions of accounting procedure, as I have already pointed out in earlier correspondence, are matters for the decision of the Finance Branch of the War Office. I shall be most grateful if these decisions can be taken at your earliest convenience as it is now nearly nine months since the "Petunge" reached Lagos and over thirteen months since she sailed from Suez.

Copies of this letter are being sent to Carter of the Crown Agents and Stuart of the Ministry of War Transport.

Yours sincerely,

Ld. H. W. Parville

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SECRET CIPHER
TELEGRAM

396991

2143

120/Overseas/211

257

This message will not be distributed outside British Government Departments
or Headquarters or re-transmitted, even in cipher, without being paraphrased.
(Messages marked O.T.P. need not be paraphrased).

From :- Cepof Simla

Recd 1800 28 Dec 43

To :- The War Office

7095/SP cipher 28 Dec

4151/23/RE

134 Your 99615 (Tn.1) 17 Dec

Dredger Patunga information required being
obtained from Indian Supply Department. Will advise
immediately received.

C.6(Telegrams)

T.O.O.1020FG

To: Tn. 1.a.(for action)

Copies to: D.Tn.
D.D.Tn.(C).
Tn. 1.
C.M.G.F.
M.V.T. (Mr. Stuart).
Colonial Office (Mr. Varvill).
Crown Agents (Mr. Carter).

Note by Tn.1.

This refers to settlement of outstanding charges
re the dredger "Patunga".

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SECRET CIPHER
TELEGRAM

102051

244
258

This message will not be distributed outside British Government Departments or Headquarters or re-transmitted, even in cipher, without being paraphrased. (Messages marked O.T.P. need not be paraphrased).

From :- CEPOF Simla.

To :- The War Office. Recd. 1220 14 Jan 41.

8303/CP0 cipher 13 Jan.

4151/23/RE.

Your 54799 (TN 1) 3 Jan.

Dredger Patungs. Copy of charter being microgrammed to you. Still await advice from Indian Supply Department regarding expenditure incurred since 24 Nov 42. Noted Nigerian Govt accept points A to D but no mention made of Halsalls Provident Fund and passage contributions mentioned our 9948/SP of 1 Oct 43. Confirm Nigerian Govt also agree to pay these. T.O.O. 1700FG.

C.6. (Tels). To:- Tr.1. (for action)

Copies to:- D.Tr.
D.D.Tr.(O).
Tr.1.
C.M.G.F.
H.W.T. (Mr. Stuart).
Colonial Office (Mr. Verill).
Crown Agents (Mr. Carter).

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13702] Wt. 32385 242 10cm. 10 42 C.N.L.D. 748
[13766] Wt. 39277 249 50cm. 12 42 C.N.L.D. 743

30495/1

245

C. O.

Mr. Vankh. 26/1/44.
At once.

f/s

Sir A. Dawe.

259

Sir W. Battershill.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Mr. G. E. J. Gent.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

28 January 1944

DRAFT.

Dear Welch,

Majr. H.D. Welch.

(TNIA)
War Office.

Copy Center (245)

Would you refer to CEPOF Telegram No. 8303/CPD
on the Palunga

addressed to the War Office? I note that the question
of liability for Halsalls Provident Fund and passage
contributions has now been raised. Before we can
reply on this point, could you possibly inform me
first each of
(a) how much these contributions amount to and

secondly if the War Office accepted liability for them
when the Palunga was chartered to Mideast for
work at Suez.

Yours sincerely
L.M. H. Vankh

FURTHER ACTION.

Copy to:-
T.N. Carter Esq. CA Agents.

Reference:-

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MR. COHEN. *A. V. Kirk* 4005/11 260

With reference to the Governor's Saving at No. 235 herein, I have recently received a letter from the Auditor of Nigeria commenting on the financial transactions involved in the Charter of the Patunga.

2. In the Auditor's view the disbursements were in the nature of final expenditure and as such should have been authorised in the manner prescribed by Colonial Regulation No. 245.

3. The Nigerian Government, however, appear to have been in some doubt as to the extent to which the disbursements would constitute a final liability on their funds, and pending the determination of this point, the transactions were recorded in an Advance Account.

4. At this stage I suggest that the Secretary of State might give covering approval to the operation of the Advance Account, as requested in No. 235, at the same time suggesting that all items of final expenditure should be transferred to the Sub-head in respect of which a token vote of £1,000 was taken.

G. H. M. Kirk

Director of Colonial Audit.

244 CEPOF, Simla Tel. k U.O. 8303/CPA ¹²⁻¹⁻⁴⁴ 13.1.44.
245 To Major Welch ^{CPA} 28.1.44
246 " " (CA), u/c 245. — 28.1.44
AC

*See Mr
Kirk's memo
4/1/44*

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236. To Unsworth Nigeria Telho. 1925. 23/12/43
- 237 Carter Cas. _____ 23.12.43
- 238 W.O. Tel. WS/51662 _____ 24.12.43
 from CMC M.E.
- 239 Nigeria Tel. 2287 _____ 29.12.43
- 240 To Welsh, w/c. 236, 239. _____ 1.1.44
- 241 To Carter } w/c 240, 236 & 239 Stamp. — 1.1.44
 242 " Stuart }
- 243 W.O. Tel. 7095/SP from Capt. Simla — 28.12.43

You may care to see (240) which summarises the present position in the negotiations on the "Palunga". No further action is possible until we receive a reply from the W.O. The position is, however, far from satisfactory and far from being a credit to the War Office. ? Lt. Cohen to see.

D. B. Smith
3/1/44

W. J. M. [Signature]
4.1.44

Will Mr. Verville & [Name] explain the position to me fully?

Noted. (B.V. (240) in a fortnight. 228, 213 & 222
 D. B. Smith
4/1/44

[Signature]
4/1

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223 M.W.T.R from M.W.T. Tel. - 20.11.43
DESTROYED UNDER STATUTE 92786 In. 1. 24.11.43

225 J.M. Carter w/c/Nigeria 9706 S/O. 1.12.43
226 To Carter (225 And.) 2.12.43

227 Annually tel from C.M.C
Eastern Fleet. 263
6.12.43

31/11
30/11
23/12
228 War Office — cons — 9.12.43.
(Capt. Welch)

228A Carter cer. 13.12.43

229 To Crown Agents — w/228 - Stamp - 9.12.43.
(Carter)

230 To Nigeria - Tel no: 1870 - Cons - 15/12/43

231 Annually tel. to C.M.C Eastern
Fleet — 14.12.43

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L. Parkinson.

You may care to see (231) which is the result of a minor but, from the C.O point of view, satisfactory swap on the question of the transfer of the Palunga to India. The C-in-C Eastern Fleet had tried to get the Palunga returned to her own port, Chittagong. A debate occurred in the P+T Sub-Committee which is summarised at (210). And the result is that the Palunga is to remain in Lagos. No action is required and we can rest on our laurels.

R.H. Bawill.

17/12

See that you

Sherrin
17.12.

Keep in view (228) + (230). BU. at the end of the month.

R.H. Bawill. 17/12

232 legis STATUTE. 2229
DESTROYED UNDER

17.12.43

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4 To Governor Nigeria Tel. No. 1490 25/9/43. (cont) 265

205 W.O. Tel. to Cprof. 73015 In 1 — 25.9.43.

206 Carter, P.A. ————— 28.9.43

No action is required on either (205) or (206) until we get a reply to (204).

B.U. on Tuesday, Oct. 5th, to Mr. Varrill if reply to (204) not received before that.

H.B. Lawrence
30/9 at once.

ll

207 Nigeria Tel. 1830 ————— 1.10.43

208 To Gov. Nigeria. Tel No. 1535. 6.10.43

209 W.O. Tel. 9948/SP from Cprof Nwula - 2.10.43

No further action until (208) is answered.

Discussed (209) with Capt. Welch of (TNIA) who is now discussing question of mode of payment with

War Office, Finance Branch. D.H. B.U. in a week.
2/x.

ll

210 Nigeria Tel. 1892. ————— 11. X. 43

211 To Carter (w/c. 210) } 13.10.43.

212 To Welch (w/c 211)

Action is now complete on Palunga a/c's. The only outstanding question is that of the "charter" in which we cannot act at present as W.O (TNIA) is scrapping hard with W.O (Finance) on (209). B.U. in a fortnight to enquire.

24/10

D.H.
13/x

ll

B.V. as directed.
S. Knoff
29.10.43.

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~~211~~
~~20/11~~

213 To Capt Welch — Cons — 28.10.43

214 W.C. To L. 453/5A from Dept of Supply 28.10.43

215 To Welch — 5.11.43

216 To Stuart }
217 To Carter } W/C 215 Stamp — 5.11.43

218. Admiralty tel. from of Eastern Fleet — 25.08.43
- 26.10.43
B.V. in a fortnight.
D.Hamill.
6/11/43.

219 Copies of Union Castle Mail Steamship Co. Ltd. letters from Captain Office.

220 Extract from minutes of the 65th Meeting Overseas Post & Transit (Post operations) Sub Committee held in Room 8019 M.W.T. (orig. on 33673/43) 2. 11. 43

B.V. Requin on (215) on 20/11/43.
Publy (219+220) D.Hamill.
15/11/43

221 Admiralty tel. to Com C Eastern Fleet — 15.11.43

Publy (221)
D.Hamill.
15/11/43

B.V. v. mins. of 6/11 & 20/11 above.
P. Kelly 23/11

~~31/11~~
~~22/11~~ 22 To Welch — com — 23/11/43

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198 Nigeria L.L. 1626 ——— 1.9.43
199 To Nigeria Tel no 1313. ——— 3/9/43.
267

200 W.O. letter to C.A. copy — 8.9.43

7. Paid
Note:- Discussed (200) with W. Carter of C.A. agents.
The main issue still outstanding is the bill from Mackenzie & Co at (188) + W. Carter is enquiring from them if they still require pay^{ts}. {As he has not heard from them since April, this seems possible.} The accounts, ~~as~~ attached to (200), are valueless as they do not distinguish between pay^{ts} made for her voyage round the Cape and ordinary daily pay^{ts} while working at Suez.

Keep in view (194). B.V. in a fortnight to remind.
R.H. Lawill. 13/9/43.

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201 H. D. Welch - S/c - 13-9-43
202 Nigeria - 1704 - 13-9-43 268
203 J. M. Carter s/o. 23-9-43.

Notes - Capt. Welch is away and will return 4/10/43. (C)

Outstanding points:-

- a. Charter must be extended to at least June 30th 1944.
- b. W.O. must press for completion of charter.
- c. At present hire of Patunga is paid by Mid East to India - and CEPOF from (193) evidently has not seen that for the new charter the War Office must be left out. Correct channel of pay^t should be Gov^t of India to be paid by C. Agents on behalf of Gov^t of Nigeria.

These points discussed with Major Ewing.

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201 N. D. Inc. Co. - S/c - 13.9.43
 202 Nigeria - T.O. 1704 - 13.9.43 268
 203 J. M. Carter s/o. 23.9.43.

Notes - Capt. Welch is away and will return 4/x/43.

Outstanding points:-

- a. Charter must be extended to at least June 30th 1944.
- b. W.O. must press for completion of charter.
- c. At present line of Patunga is paid by Mid East to India - and CEPOF from (193) evidently has not seen that for the new charter the War Office must be left out. Correct channel of pay! should be Govt of India to be paid by C. Agents on behalf of Govt of Nigeria.

These points discussed with Major Ewing.

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Outstanding questions on the "Palunga" are:-

- (i) Negotiation of new Charter by CEPOF.
- (ii) Arrangements for passage of Palunga to Nigeria. {C. Agents are awaiting informā from MIST about these arrangements before they can pay bills.}
- (iii) What is Halsall's salary?

D.H. Barnitt.
7/7

Put by (166) and (169-72)
Keep in view (168) + (173)

Trans to 30495/3/43 174 C.A., Carter - 1 - 5.7.43

175 W.O. Del. 3646³ / S.P. from Cap of Amulā - 2.7.43.

176. Ewing. (W.O.) 0/0 _____ 11.7.43.

177 Governor Nigeria - Del. no 1037 - 15/7/43.

178 W.O. Del. 99920 to Cap of Amulā - 17.7.43

179 To Stewart _____ 22.7.43.

180 To Carter w/c 179 stamp _____ 22.7.43.

181 Extract from Minutes of Meeting to 25 Overseas Post & Transit Committee held on _____ 13.7.43.

Put by P (orig. mins. n 33673/43)

Put by (168). (173-176) (178, 180, 181)

X Keep in view (172 + 179) D.H. Barnitt. 23/7

182 W.O. Del. WKS/82959 to Cap of Amulā - 17.7.43

Put by 182. D.H. Barnitt. 23/7

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183 N.W.T. Tel. West 5428 to Cairo — undated
 184. C.A. Carter, 9/0 — 26.7.43. 270
 185 To Carter — 28.7.43.
 186 Nigeria Tel. 11408 ————— 31.7.43

W.A. Registry.
 A tele copy of a Cairo Telegram came this morning
 in answer, I think, to (183) P.H. Merrill. 3/8.

187 N.W.T. Tel. copy from P.S.T.O. M.E. — 31.7.43
 188 To Welch ————— 6.8.43.
 189 To Carter w/c 188 ————— 6.8.43.
 190 To Stuart w/c 188 ————— 6.8.43.

Nov 17/1144
 R.V. 191 Copy of W.O. Tel. 58185 to Midport 12-8-43

No further action possible until a reply is received to (191)
 C.V. in a fortnight. Put by (182-190) + (179)
 Keep in view (177 + 191)

P.H. Merrill. 18/8 At me.

192 Copy of TB. L. 1005/96800 Cmc. Middle Co. 16.8.43
 in W.O.
 Put by (192)
 B.V. in a fortnight. Put by 18/8.

193 W.O. Tel. 7021/SP from Capt. Sumner — 24.8.43
 193A Impet S/O — 30.8.43.
 194 Tel. to Gov. Nigeria. No. 1302. Cons. — 1.9.43

195 To Impet ————— 2/9/43
 196 To Stuart
 197 To Capt Welch } w/c of 195 stopped — 2/9/43

Reference:-

CO 583/261/30495/1

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no reply to no 47

271

JBA

27/6/42

70. Nigeria — tel 845 — 26.6.42.
DESTROYED UNDER STATUTE BY M. E. 978 20 — 26.6.42.

72 To Natrics — 1.7.42.

73 To Rolfe w/c 71 — 1.7.42.

91c

74 Admny. — 16/5/42 — 12.7.42.

75 CA — s/o — 14.7.42.

Per by:

A.C.T.C.

10/7/42

76 Admny. — 21/6/42 — 14.7.42

Per by:

A.C.T.C.

17/2/42

91c

Still no reply to No 47

R. Knott

25.7.42.

77 WO — Sec — 23.7.42

Per by. 75 replies (47)

A.C.T.C.

31/7/42

91c

78. WO — s/o — 2.8.42

79 To Nigeria - tel no 1105 Sec — 5/8/42.

10/8/42

91c

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vall of 61

80 Nigeria - tel - 12.8.42

81 To Nigeria Tel No 1198 Sec - 17.8.42.

82 Achemote Tel. No. 49 (Orig. in 30495/42) 15.8.42.

Per by. A.C.I.L. 272

83. Nigeria - Tel 1353 - 3.9.42

84 Nigeria - " 1470 (Secret) - 24.9.42

85. To Nigeria - Tel 1425 (Secret) - 28.9.42

86. W.O - Tel. 68977) - 30.9.42.

Per by. A.C.I.L. 2/10 2/10

86

87. Nigeria - tel 1560 - 10.10.42

W.O. have seen remainder to his last 2
an ending me - after.

A.C.I.L. 12/10 2/10

DESTROYED UNDER STATUTE 5.

in. 01754 - 12.10.42

This is the remainder mentioned above. By. 2/10 B.S. Schum - Chan 16/10 same

B.V. as directed. E. Knopf 21/10.

89. Achemote - Tel. 306 - 20.10.42

90. Nigeria - Tel. 1632 Secret - 23.10.42

91 To Hajj Standard - 28/10/42

92 To T.H. Holyoake. (copy of 91) Staffed 28/10/42

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St Pauls
above
18/5/42

Engher tel (J11) to
IMPORTANT
GOVERNOR
LAGOS

No copying
Return to me

301495/1/42 Recyphered
No 632 Secret ^{sent 14.15 hrs} _{18.5.42}

Addressed to Nigeria
Repeated to Colonial Supply
Liaison No 287 reference
Nigeria telegram to you No 880
Repeated to Trinidad No 584
reference Nigeria telegram to
you No 486 273

Your telegram No 646 Secret
as received here suggests
that there may have been
errors in the transmission
of my telegram No 6170
PATUNGA is in the Suez
area. The body with
which Budget should
make contact in the USA
is the British Shipping
Mission

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274

30495/1/42

FJ Both
18/5
at over

OAC
Nig
Cypher tel

Secret No. _____
Addressed to Nigeria
Referred to Col Shufly Lamin...
Your tel No 646 Secret,
as received here,
suggests that there
may have been errors
in the transmission of
my tel No 617.
PATUNGA is in the
Suez area. The
body with which
Bisset should make
contact in the OSA is
the British Shipping
Mission

Reference:-

CO 583/261/30495/1

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275 31

COPY FOR REGISTRATION

Cypher Telegram

FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 15th May, 1942.
R. 15th " " 19.00 hrs.

Received
in
Registry 17

No. 646 Secret

Addressed to Governor Trinidad No. 486.
Repeated to Colonial Supply Liaison No. 83.
S. of S.

Reference Secretary of State's telegram to
Colonial Supply Liaison No. 277 and Secretary of State's
telegram to me No. 617.

Please inform Bissett he should cable immediately
if he has found a dredger he considers suitable, giving
brief details. If he has found nothing he should cable
saying so, since the Secretary of State has recommended the
dredger PATUNGA now in the Lisbon area.

2. If in America, person named should contact
in United States of America Schooner Shipping Mission
Washington.

3. If Bissett has left West Indies, I am unaware
of his address and I should be grateful if the first two
paragraphs of this telegram could be repeated to him if
you know his whereabouts.

Copies sent to:-

War Cabinet Offices: Mr. W.J. Hasler.
Crown Agents for the Colonies.

Reference:-

CO 583/261/30495/1

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276 30

COPY FOR REGISTRATION. 30495/1/a

Other Telegram

FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 15th May, 1942.
R. 15th " " 25.25 hrs.

IMPORTANT.

No. 648 Secret.

Addressed to the S. of S.
Repeated to the Colonial Supply Liaison No.89
reference S. of S.'s telegram No.277.

Your telegram No. 617. 20!

Subject to condition of the hull and vessel
generally being good she appears quite suitable and
I will accept her.

2. Bisset has not reported on any dredger
other than Port of Spain.

See my telegram No. L.486 to Trinidad
repeated to you as No. 646 and to Washington No. 88.

Not rec'd

Copies sent to:-

War Cabinet Offices Mr. W.J. Hasler.
Crown Agents for the Colonies.

Received
in
Registry

RECEIVED
16 MAY 1942

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C.D.
R. 15 MAY
V. J. Pedler

30495/0/42

27

S. 2

277

15/5 f

18. 5. 42

R S MacTies Esq
MWT

Dear MacTies

Here ~~is~~ are
copies of ~~the~~ telegrams
which have been
sent to Nigeria about
the Patunga. With
refce to paragraph
(of let No 464)
4A will you please
let me know as
soon as possible
what financial
arrangements you
propose.

Yours sincerely

Sgt.
M. J. Pedler

(20)
Companin dft

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278

Mr. O.G.R. Williams.

The following is an advance copy of a Question put down by Mr. R. Sorensen, M.P. (Labour, Leyton, W.) for reply on Wednesday, 29th April. It will appear in to-morrow's Order Paper.

"To ask the Under Secretary of State for the Colonies, whether he has considered the resolution submitted by the West African Students Union respecting constitutional development in West Africa; and whether H.M. Government are considering or will consider proposals for early West African constitutional reform and accelerated progress towards self-government."

J.G. Campbell.

27.4.42.

Reference:-

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Telegrams: (Shipping) - SHIPMINDER, WIRE, LONDON "
(Inland Transport) - TRANSMINRY, WIRE, LONDON "
Telephone: ABBEY 7711

MINISTRY OF WAR TRANSPORT, *26,*

BERKELEY SQUARE HOUSE, *279*
BERKELEY SQUARE,

LONDON, W.1.

14th May, 1942.



Any reply should quote the
following reference

Your reference _____

Dear Pedler,

Dredger for Lagos

As I told you this afternoon, we understand that the suction dredger "Patunga" is likely to become available at Suez shortly, and the Army would be prepared to release her for transfer to Lagos.

Mr. Bullen of the War Office who was previously Consulting Engineer to the Crown Agents, knows the "Patunga" and considers her admirably suited for the conditions at Lagos.

If it is agreed that this dredger is suitable for Lagos it is obviously desirable for her to sail as soon as possible.

Yours sincerely,

(R.S. MacTier)
Port and Transit Control

F.J. Pedler, Esq.,
Colonial Office,
S.W.1.

Reference:-

CO 583/261/30495/1

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Telegrams—"SHIPMINDER, WESDO, LONDON."
Telephone—ABBEY 7711.

280

Any further communication on this
subject should be addressed to:—

The Assistant Secretary, Marine
Division (address as opposite)

and the following number quoted:—

MINISTRY OF SHIPPING (X.J.),

CANCELLED

BERKELEY SQUARE HOUSE,

BERKELEY SQUARE,

LONDON, W.1.

Reference:—

CO 583/261/30495/1

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25

281

Reference my previous telegram
 regarding dredger Patunga the following
~~the~~ further particulars of the vessel
 have been obtained stop maximum
 dredging depth 45 feet main dredging
 pump fitted forward of hopper. Pump
 engine 1700 H.P. at 170 revolutions - Hopper
 fitted with steel plate doors hydraulically
 operated - ~~the~~ 3 main boilers immediately
 aft of hopper total heating surface ^{approximately} 8600
 square feet grate area 207 square ft working
 pressure 180 lb per square inch Howarden forced
 draught - donkey boiler 220 square feet heating
 surface - Main propelling engines each
 1000 H.P.

Reference:-

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(3) Lighter Wharf

Completed. Fenders - awaiting Joint Engineers decision.

(4) Railways

Bridges. Complete

Engine Sheds. Materials on site. Further excavation to be done before erection can begin.

Water supply. Storage tanks & columns being provided.

Level crossings
Belmore - Awaiting tenders for supply.
Shandon - Correspondence in progress on agreement with LNER.

Signalling. As for Belmore level crossing.

(5) Roads

General scheme & layout prepared at T.H.S. of approach roads & entrances to Port.

Copies to be forwarded to Joint Engineers for their information.

Surface water drainage at back of M.T. & Lighter wharves - scheme sent to site.

(6) Flooding Level Benth.

Scheme ^{being} now considered & decided.

Reference:-

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Off

30495/1/42

283

FJ Pedler 15/5
at once

Decyphered sent
1.00 p.m.
15.5.42.
Jmd

283
15

Cypher tel.

OAG J 11
Nigeria.

Important

No 622 secret. My tel. No. 464.

Following are further particulars of PATUNGA. Maximum dredging depth 45 feet. Main dredging pump fitted forward of hopper. Pumping engine 1700 H P at 170 revolutions. Hopper fitted with steel plate doors hydraulically operated. 3 main

Coal burning.

boilers fitted immediately aft of hopper. Total heating surface approximately 8600 square feet. Grate area 207 square feet.

2 aft

Working pressure 180 lbs. per square inch. Howdens forced draught. Donkey boiler 220 square feet heating surface. Main propelling engines each 1000 H P.

Total bunker capacity not definitely known but ^{believed to be} about 200 tons. Bow and stem winches with chain moorings. All decks of steel teak sheathed.

Secur.

2 copies to Colonel Rolfe,
W.O. Metropolitan Bldg.

Copy w/c 20/15 Mr Nattress,
CA.

Copy w/comp dft to R.S.
Mactier, M.W.T.

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Mr. Campbell 284

COLONIAL OFFICE

BULLETIN

New Series No.10.

February, 1937

Reference:-

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22

Dredger "Ingenieur de Joly"

285

Lying at Saltash Bridge Newport 4th July 1941

1 Sand pump dredger

Built at Nantes 1927

Single suction pipe (approx 27" dia) on starboard side

Suction pipe hinged at forward end trailing aft

Suction pipe at 70ft long

Working depth about 45ft - 0 in

Vessel at 200ft x 36ft beam x 10ft draft (light)

Hopper capacity 27000 cu ft. (1300 tons)

Self propelling & in good condition

only watchman (A.N.S.) on board - No crew.

Hopper load in 1 hour with free running sand

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(14)

Pile & Pile driving
Yards.

Scheme prepared at Tr 5 & sent to site.
Batching plant delivered to site. all plant
required has been ordered.
Lorries ?

(15)

Telephones.

Requirements decided by Tr 6 details sent to
DCE. for execution by Signals under
Scottish Command.

(16)

Central Office mess.

A sanction for construction being
sought by Tr 6.

(17)

Quilns etc.

Requirements to be considered by Tr 6
Proposals being drawn out.

(18)

Latrines.

Requirements to be considered by Tr 6
especially in view of A.T.S. personnel.

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21

287

T.S. Suction Hopper dredger Patungo

Built by Ewins Refnew 1928

2000 ton bow well drag with suction
& self discharging hopper dredge.

Principal dimensions 285' x 52'-3" x 21'

Max draft 2000 ton spoil 15 feet

Speed loaded 10 knots

Dredging capacity 2000 tons per hour

or 1500 tons through 2500 ft of 30" dia
pipe

Built for tropical service

J. M. Dantam

Twin screw propelling engines each of 1000 H.P.

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Drawings.

Special beams at corner. Drawing in hand with
Tn 5. Drawing office for submission to Joint
Engineers.

288

Fendoffs. Drawing to be prepared by Joint
Engineers.

Concrete around certain screw into piles. See
for shuttling in hand in Oct.

Floating crane length will be required.

(25)

Fencing.

See for this in hand in conjunction with
the Security Control

(26)

Timber Supply.

Adequate supplies in hand & coming
forward.

(27)

Life Saving
Appliances.

To be looked into. Tn 6 to advise.

ADTn.

Distribution :-

- DDTn (D).
- ADTn ss.
- Tn 6.
- File No.
- Sequence.
- ...

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Mr FJ Redh - W/S

at once

30495/1/42

20
revised
& sent
19.30h
14/5/42

Important.

No 617 Secret repeated refer my tel No 464 repeated to Colonial Supply Liaison refer my tel No 206.

N^o 277 ~~Secret~~

~~Please telegraph latest info regarding progress of BISSETT's enquiries.~~ 289

~~It is not too late to be started~~

contact in view the USA the British Shipping Mission Washington Ministry of War Transport inform that ~~there is a~~

possibility of securing the PATUNGA twin screw ~~drag suction~~ 2000

ton hopper dredger PATUNGA. Now in Suez area. Built by SIMONS Renfrew 1928.

Twin screw. Bow well drag and cutter suction. 2000 ton self discharging hopper. Principal dimensions 285 feet X 52 feet 3 inches X 21 feet depth moulded. Maximum draft fully loaded 15 feet. Speed loaded 10 knots. Built for

Alternatively will discharge 1500 tons hourly through 2500 feet of 30 inch ~~pipe~~ ^{SHORE} pipe.

service at Chittagong.

2A Further particulars

are

Cypher tel

OR4

Nigeria

Bow well

and cutter

14 MAY 1942

2 of 10

Copies to

R.S. MacTier, MWT. with companion draft
Mr. ~~At~~ ^{Nathan} ~~Carler~~
Crown Agents (Mr. ~~Carler~~)

2 copies to Colonel Rolfe, W.O. Metropolitan Bldg.

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are being secured and will be telegraphed earliest.

290

§3. Advice available here indicates that it is extremely unlikely that vessel as suitable as PATUNGA will be obtained whether in America or elsewhere. ~~Very early~~ ~~the vessel is accepted, earliest~~ decision necessary in order that she may pass Indian Ocean before monsoon. ~~WAA~~ ~~unless overriding reasons can be shown, I hope you will accept for PATUNGA.~~

A very early decision is necessary, and I hope you will accept the PATUNGA without awaiting further report from Bissett.

§4. Financial considerations ~~obviously~~ should not affect decision, and can be considered later. I will telegraph further on this point.

unless you are convinced that for some reason she would be totally unsuitable

§5. Please telegraph latest information regarding progress of Bissett's enquiries. If not too late he should contact in USA British Shipping Mission Washington.
Secer.

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30495/1/42

Reapplied cert.
19.20/16/42

C. O.

- Mr. Davis H/4
- Mr. Redler 16/4
- Mr. Williams 16
- Sir C. Parkinson.
- Sir G. Tomlinson.
- Sir C. Bottomley.
- Sir J. Sluckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

Am 40
26c

Important.

291

Secret.

To OAG Nigeria No 464
repeated to Governor Trinidad
No 437 for BISSETT.

Your telegram No 470.
I approve of Bissett inspecting
on the spot any dodger
which sounds suitable.

(13)

DRAFT. Cypher tel

OAG
Nigeria
J10
INDIV for information

16 APR 1942

2. Acquisition under lease-lend
would be far the most
preferable method. If that
proves impossible I should be
prepared to consider a proposal
to buy for cash; in that
case it would be preferable
to buy in Canada since less
difficult to secure approval if
the purchase could be arranged
in Canada.

3. Ministry of War Transport
would like to receive copies of
reports by Bissett on any
craft he inspects. Reports shd
be sent direct to me for
transmission.

4. Bissett shd make contact
with the Ministry of War Transport
representative in Canada;
Huband, Windsor Station,

FURTHER ACTION.

Copies to
J Sp C Stuart
MWT
Mr Playfair T.
Mr [unclear]
Mr [unclear]
C.A.
C.A. [unclear]

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Montreal; who will be
asked to ~~give~~ assist him
when you ~~notify me of~~
if you will telegraph date
on which Bissett expects
to arrive in Canada.
Secer.

292

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30495/42. 13

COPY FOR REGISTRATION

293

Cypher Telegram

FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 15th April, 1942.
R. 16th " " 04.30 hrs.

REPLY URGENTLY REQUIRED.

No. 470 Secret.

4
My telegram No. 355.

Principal marine officer, Bissett, reports "PORT OF SPAIN" quite unsuitable and Marine recommends her rejection. I agree. Bissett, through the Trinidad Government, has located dredgers at Miami, St. Lawrence and Toronto and is obtaining details and prices. In view of the urgent necessity of obtaining dredgers to maintain existing depth of channel, do you approve in principle of purchase of suitable dredgers in hard currency area. If so, I propose instructing Bissett to inspect on the spot any craft he thinks sounds suitable.

Received
in
Registry

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AIR MAIL.

30495/ur

11-22

NIGERIA.

RECEIVED
13 APR 1942
C. O. 294

The Chief Secretary to the Government of Nigeria presents his compliments to the Under Secretary of State for the Colonies and, with reference to the second paragraph of the Governor's secret telegram No.355 of the 24th of March 1942, is directed to forward a report on the dredger Antwerpen III now lying at Boma, Belgian Congo.

4.

Nigerian Secretariat,

Lagos, 1 April, 1942.

SEA.

hby

Reference:-

CO 583/261/30495/1

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The Honourable
The Director of Marine,
Lagos.

Antwerpen III.

I have to report as follows on my examination of
this ship at Boma on March 11th and 12th. 1942 :-

General :- Built 1925 by Warf Gusto and A.F.Smolders
at Schiedam.

Length 206 feet. Breadth 36 feet. Depth 16'-8". Triple
expansion engine 800 H.P. by builders. Single screw,
2 Boilers (Scotch) natural draught. Built 1925, each
with 2 furnaces, coal burning.

Boilers set abaft engines, propeller shaft passing be-
low them.

Grate area of each furnace 21.3 sq. ft.

In general service working two 12 hour watches carries
X 3 deck officers, 3 engineers, 8 D.H.S., 10 F.M., 3 cooks
and 2 boys. Inventory in 1930 was very complete but
much is said to be landed at Pointe Noire or taken away
by owner or captain to France.

Y No refrigerator but 3 large ice chambers for long voyage.
Ship has dredged at Saigon, Gdynia, Pointe Noire, Algiers
in
and 1937, 38, 39, 40 came each year to Boma to dock.
Several plates renewed on each occasion. Has evaporator
and feed water heater.

I have examined the Bureau Veritas certificates for 38,
39 and 40. In 38 and 39 granted for long voyages. In
40 granted for long voyages subject to Treasury permit
she having incurred a bill for 130,000 frs. for repairs
and being said to be unable to pay. Now detained pending
payment of outstanding bills. She is French owned.
Has one Dutch engineer and 6 Africans standing by.
In 1939 report (B.V.) states - quarters in order, bedding
renewed, equipment and spares according to law, life
saving and fire appliances in good order and ready for
use. Freeboard certificate and marks in order.

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2.

Navigating instruments and nautical documents in good order. Charts &c. sufficient. Engines and boilers in good order, spare parts complete. Report marked "gauging 1115. 321 tons", dated Pointe Noire 27th December, 1939. Has 2 double and 3 single cabins in forecastle below main deck (European) and good quarters for crew., No cabins above main deck. Has one steam driven dynamo in good order and one petrol driven dynamo not in order for a number of years but I consider it capable of being put in order. All main electric leads recently renewed.

All main bends, T pieces &c. new and most have not worked since being fitted. No drawings on board. Has usual type of bottom doors, 18 in all also 18 small doors for tunnel suction.

Can pump into own hoppers or into lighters or ashore through 2000 ms. (more than 6000 ft.) I queried this but am assured that it has been done. Ship end of pipe must be 11 metres, say 35 ft. above pump with continual fall on pipe. 2000 ms. obtainable with good sand not too coarse. Can dredge 800 cub. ms. in 30 minutes in good sand. ^{fine} In/sand or mud perhaps 40-50 minutes. Cannot dredge clay. Can pump 800 cub. ms. through 1000 metres ashore in good sand in 1 hour.

X Has 3 anchors fore and 14 shackles of 1½" stud link cable on board. Has 1 small anchor and cable aft. 1 or more anchors at Pointe Noire. Bunker capacity 65 tons, sufficient for 10 days of 8 hours. Burns 14 tons per day of 24 hours. Has rubber flexible joint on main suction pipe which is to starboard side. One spare joint on board. Joints said to cost £35 and obtainable from U.S.A. Said to last 3 years. Leather 3-6 months.

Carries 65 tons F.W. in main tank, under centre of hopper.

" 20 " " fore peak

" 5 " " tank in hold.

X Wood deck forward not good (pitch pine?) but plates below said to be good.

Reference:-

CO 583/261/30495/1

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Discharge pipes to hopper 60 cms. dia) approx. measurements.
 " " overboard 65 " ")
 Draft forward loaded 14'-9" aft 17'-0"
 " " light 4'-3" aft 12'-6".

Points in favour :-

- (a) Capacity and range of discharge.
- (b) Probable economy.
- (c) Speed of loading.
- (d) Large bends, T pcs.&c. in good order.
- (e) Careful maintenance.
- (f) Spare propeller and pump shafts and bushes on board.
Spare propeller said to be at Pointe Noire.
- (g) Useful screws cutting lathe (metric) on board.
- (h) Proximity to Lagos.

Points against :-

- (a) Age - 17 years.
 - (b) Very rough handling at Pointe Noire. Much shoring in hold.
 - (c) Lining plate type of pump. Has almost complete set spares but will plates be obtainable every year?
 - (d) Only one pump.
 - (e) 2 furnaces collapsed 6" but jacked up and reinforced.
 - (f) Practically all disch. pipes require renewal.
 - (g) No European quarters and no space for them without building deck over hopper.
 - (h) Debt.
 - (i) Much equipment removed.
 - (j) For several years has required several new plates in hull each year.
 - (k) Not docked since 1940.
 - (l) Single screw - Badagry Creek.
 - (m) Suction tunnels said not to be very good.
 - (n) Small doors to tunnels not good.
 - (o) After winch requires new bearings and pedestal.
 - (p) No drawings.
 - (q) Will require conversion for Udi coal.
 - (r) Several hopper plates which were thin originally already renewed and others require or will soon require renewal.
 - (s) Rubber flexible joint and I can see little possibility of fitting a ball joint.
 - (t) Suction pipe to one side - must moor with port side to shore or "L.T."
 - (u) Poor equipment for handling barges.
 - (v) Sundeck over forecastle requires renewal.
- ("Lady Thompson")

Owner of "Antwerpen III" is Societe de Dragage et de Derogage
 Filiale Francaise de Ackerman. Write to above for drawings and
 other information including price &c. or to Capitaine Dupont,
 Commandant Batterie No.5, Port Gentil, French Equatorial Africa,
 who, before mobilisation was engineer in charge of dredging &c.

(Sgd.) W. D. Bisset

25/3/42.

Reference:-

CO 583/261/30495/1

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FSPedlv
44
at once

30495/1/42
30945/1/42 Nig

C.D.
3-APR 298
3-

Secret
Saving No 83 3 April 1942

My tel No 166. Port of Spain.

Crown Agents are advised
by owners that bunker
capacity for coal is
approx 100 tons & that
estimated coal consumption
is 15 tons per 24 hours
at full power. The
vessel has never run on
coal & the consumption
figures must be treated
with reserve. Secer

OA 9
Nigeria

Place on
file

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Orig on 30495/42
Extract from Letter from the Crown Agents for the Colonies dated 27th March, 1942, to the Under Secretary of State for the Colonies.

9.

299

* * *
2. We are informed by the owners of the vessel that the bunker capacity for coal is approximately 100 tons and the estimated coal consumption 15 tons per 24 hours, at full power. The vessel, however, has never run on coal and the consumption figures must therefore be treated with reserve. With regard to this vessel it is noted from your communication no. 30495/42 of the 11th March, 1942, that a Senior Marine Engineer of the Nigerian Government is visiting Boma to inspect and report on the suitability of the dredger "Antwerpen III" and that a decision regarding the "Port of Spain" has therefore been deferred.

* * *

Reference:-
CO 583/261/30495/1

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30495/1/42 Nig

Recd. 5 300
Reaphend & Rent.
1330 hrs.
25/3/42
C.S.

FJ Pedler - 25/3
at once

25 MAR 1942
L95 -

Cypher tel
OAG
Nig

Ans. M.

Copy to Stuart (6)

No 340 Secret. In view of
your No 355 Secret War
Transport are making
arrangements to free
ANTWERPEN III for
use elsewhere. If you
wish this action to be
delayed please
telegraph ~~me~~
urgently. Secor

with copy 4
Copy to Mr Stuart
MWT

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CO 583/261/30495/1

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301

COLONIAL OFFICE

and

DOMINIONS OFFICE

BULLETIN.

No. 107.

FEBRUARY, 1931.

D 32153-1 - 400 B A

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CO 583/261/30495/1

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30495/2 4

COPY FOR REGISTRATION

302

Cypher Telegram

Sill 11912

FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 24th March, 1942.
R. 24th " " 18.00 hrs.

IMMEDIATE

No. 355 Secret.

Your telegram No. 316.

"ANTWERPEN III" proves to be 17 years old with an estimated life of two years. She is battered and needs much reconstruction. Marine does not advise purchase because of her condition and the time needed to reconstruct. I agree. Am sending Marine Officer to Trinidad by air to inspect "PORT OF SPAIN" and will telegraph decision regarding her on receipt of his telegraphed report.

2. Detailed report on the condition of the "ANTWERPEN" follows by air mail for your information.

Copy to Stewart (6)

Received
by
[illegible]



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CO 583/261/30495/1

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SECRET

TELEGRAM

IN

THL.2125/18

From.. Ainscough, Calcutta.
To. Shipminder, London.
2382.

Date. 19.3.42.
Recd. 2.a.m.

3

303

END

MAST. 1847 Rangoon dredger. "CORMORANT" in Calcutta and not required following is briefly specification. Built 193* by Simon Renfrew length over all 200 ft. 12 ft. hopper capacity 7,800 cubic feet ladder 70 ft suction pipe 24" nozzle*20 feet wide indicated horse power port engine 360 starboard 420 pumps 516. Pump capacity 86 tons per minute at 150 revolutions 2 boilers.

The Minister
Sir C. Hurcomb
Sir J. Foley
Sir H. Turnbull
Sir V. Thomson
Mr. T.G. Jenkins
Mr. L.A. Common
D. OF S.T.

(action) P. (O) (3)

W.T.R. (3)
Tel. 2697.

Mr. D.H. Edwards
Mr. A.L. Moore
S.T.N. 10.

J.H.

Reference:-

CO 583/261/30495/1

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SECRET

TELEGRAM

IN

THL.2125/18

From. Ainscough, Calcutta.
To. Shiminder, London.

Date. 19.3.42.
Recd. 2.a.m.

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303
END

2382.

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Mr. L.A. Common
D. OF S.T.

(action) P.(0)(3)

W.T.R. (3)
Tel.2697.

Mr. D.H. Edwards
Mr. A.L. Moore
S.T.N.10.

J.H.

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Public Record Office

End