CO 583 / 242

ORDER NO. ⇨ FN/E 659

CAMERA NO. ⇨ 15

OPERATOR. ⇨ JR

REDUCTION. ⇨ 12

EMULSION NO. ⇨ 361031

DATE. ⇨ 6/3/73

30323/10	1939 NIGERIA	30323

MEDICAL DEPT. STAFF

TROPICAL HYGIENE CERTIFICATE FOR SANITARY SUPERINTENDENTS

Previous					
Subsequent					
R98	3/2/38				
Mr Patrie	3/7				
Mr Sidebottom	3/7				
D Smart	4/4				
Mr Sidebottom	4/7				
Rm 98					

FILE A.

(1228). W.L. 30384/7. 17,000. 11/38.
N.P.Co. G.662,77a.

C.S. Medical (Title Sanitary Staffs) 1.

2

C. A. (M/S.A. 1013/4) — 30. 6. 39.

Tr. copies of corres. with Nig. regarding the Tropical Hygiene Cert. for Sanitary Staffs.

Dr. Smart may care to see, then ? Pub. Hy.

M.D. Sabine
3/7.

Unless you have any comments?

J.B. Marshall
3/7.

None.

[illegible]
4/7

Publ. Hy.
J.B. Marshall
4/7 [illegible]

[illegible]

3

ALL COMMUNICATIONS TO BE ADDRESSED TO THE CROWN AGENTS FOR THE COLONIES, THE FOLLOWING REFERENCE AND THE DATE OF THIS LETTER BEING QUOTED.

M/S.A./1013/4

TELEGRAMS { INLAND: "CROWN SOWEST LONDON." OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

4, MILLBANK,
LONDON, S.W.1.

RECEIVED 1 JUL 1939

30th June, 1939.

dup all

Sir,

34n30164/35
9.6.39.
30.6.39.

With reference to the minute from your Department of the 15th January, 1936, No.30164/35, I have the honour to attach a copy of a correspondence which we have had with the Government of Nigeria regarding the information which should be furnished to candidates selected for appointment as Sanitary Superintendents.

I have the honour to be,

Sir,

Your obedient Servant,

for Crown Agents.

The Under Secretary of State,
COLONIAL OFFICE,
S.W.1.

A 16

JHR

M/S.A./1013/4

4

COPY OF A LETTER FROM THE CHIEF SECRETARY TO THE GOVERNMENT, NIGERIA, TO CROWN AGENTS

No.18041/81

Nigerian Secretariat,
Lagos.

9th June, 1939.

Gentlemen,

I have the honour to inform you that it has been observed that Sanitary Superintendents on first appointment to Nigeria are being notified by you that they are required to take the Tropical Hygiene Certificate of the Royal Sanitary Institute before confirmation of appointment can be considered. It was decided in 1932 that this rule should be held in abeyance, but that new appointments should be informed that they will be expected to take the course at the first suitable opportunity, if they are recommended by this Government to do so, and that failure in such circumstances to obtain the Certificate would prejudice their chances of promotion. It is regretted that, through an oversight, you were apparently not informed of this decision.

2. I have to request that candidates selected for appointments as Sanitary Superintendents should in future be informed of the decision referred to in the preceding paragraph.

I have the honour to be,

Gentlemen,

Your obedient Servant,

(signed) JOSEPH MCEWEN

Chief Secretary to the Government.

S
END

C.M/S.A./1013/4

30th June, 1939.

Sir,

I have the honour to acknowledge the receipt of your letter No.18041/81 of the 9th June, regarding the information hitherto furnished to candidates selected for appointment as Sanitary Superintendents in regard to the Certificate in Tropical Hygiene of the Royal Sanitary Institute, and to state that selected candidates will in future be informed that they will be expected to take the Institute's course at the first suitable opportunity, if they are recommended by the Government to do so, and that failure in such circumstances to obtain the Certificate will prejudice their chances of promotion.

It would be of assistance to us if you would arrange for the information in regard to the Certificate to be included in the papers of particulars relating to future vacancies.

I have the honour to be,

Sir,

Your obedient Servant,

(Sd.) J. C. Lamont

for Crown Agents.

The Chief Secretary to the Government,
Nigerian Secretariat,
Lagos.
NIGERIA.

16

JHB

1939 ~~1945~~ ~~1946~~

30323/11

WEST AFRICA

NIGERIA

30323/11

MEDICAL DEPT STAFF

VACANCY FOR SUPERINTENDENT OF THE SCHOOL — OF PHARMACY, LAGOS

Previous

Subsequent 1945-46.

27215/22/45

H 342

1-4 39

5 — 45 46

FILE A

37088/780/10 2,000 11/48 N.M.Ltd.

G. 5. Medical.

2

1. Gov. No. 837. 2. 8. 39.
Requests appt. of Supdt. of the Lagos School of Pharmacy before Oct.,

R309

To insert refs. and put up P.F.
[illegible]
10.8.

Mr. E. Arthur appted Educ. Officer. See P.F. 33346 W.A.

The vacancy in the post of Superintendent of the School of Pharmacy, Lagos, which forms the subject of the despatch at No.1, will only occur if the recommendations of the Governor at No.57 on 33346 W.A. (attached), to the effect that Mr. E.Arthur, the present holder of that post, should be transferred to the Education Department in Nigeria, are approved.

Consideration of the principal point raised in No.1, which is that the post of Superintendent of Pharmacy, Lagos, should be deleted from the approved list of pensionable officers, and that an appointment on agreement on Provident Fund terms should be made, must therefore await a decision on No.57 in 33346 W.A.

It is, however, important that if Mr. Arthur's promotion is approved, the resulting vacancy in the post of Superintendent of Pharmacy should be filled quickly as the Pharmacy School reopens in October. For this reason the Governor would prefer the new appointment on probationary pensionable terms if a decision on his proposal for the change over from pensionable to Provident Fund terms cannot be made in time.

The reason given for this proposal is sound and, should the eventuality arise and subject to the observations of C.S.D., I see no reason why it should not be approved.

It will save time if consideration can be given to this matter prior to a decision being reached on 33346 W.A.: therefore ? C.S.D. for obsons. now.

C. A. Thomley
10.8.1939

Mr. James.
Pensions Branch.

Carry down please.
When you have minuted please detach 33346/42A. & send to Proms. through Mr. Mayhew.

J P Stubbs
12/8

They want a man with the highest pharmaceutical qualifications, but are not offering pecuniary prospects. I do not like the proposal. It will probably raise a storm of protest from the Pharmaceutical Society of Great Britain which has been very active lately in endeavouring to improve the status and prospects of its members. (See the draft at 9-15 on 20452/13/37 Pay and the memo enclosed with that — copy in this file). As regards pecking up U. data, there should be opportunities of refresher courses at the Society's College — see 10 of that file.

See also 22 & 33 on the same file.

Robert D Smart suggests that we can only whether there are good prospects of getting a man with the required qualifications on the terms offered.

S. I James
15/8

This would be rather an unpropitious example of an office to be removed from the pensionable list, and I agree with Mr. James that there might be trouble all round. The suggestion than an appointment on agreement for a pre-determined period of years would have obvious advantages, on the grounds that a change of incumbency from time to time would be beneficial, hardly holds water in this case because a certain amount of post-graduate study from time to time can keep the holder of such a pos. up to date. Furthermore, there would be undoubtedly delay in filling such a post on the basis suggested by the Governor. I should doubt whether it would be possible to obtain candidates on such terms, and I think it would be well to offer the usual probationary pensionable terms in the case of this appointment.

A. B. Sandeman
17th August, 1939.

I am in agreement with D. Smart. In the first it has not proved easy to fill a teaching post of this kind — I think it rather for the W.A. Dept. than the Apollo Dept. to deal with the consequent hardship? (Normally the appointment of Pharmaceutical Chemists is dealt with by the C.A.).
I should mention that this is not a good time to recruit, as the teaching schools are now closed. I suggest that it might be as well to leave the Colony for an account of the vacation of the teaching schools, in any case be possible to select a candidate by October. We should want a L.F.

J P Stubbs
18/8/39

Proms. have no candidates who have had any experience of teaching. The two senior storekeepers in E.A. are M.P.S. but neither of them have degrees of any sort. Their records do not indicate that they would be fit for teaching. In these cirs., this should go to Appts.

Messrs. Hetherington and Nicholson.

(or to C.A. - vide Major Hutchinson's min. of 18.8.39).

Appts. will perhaps consider the claims of Mr Benazon, late of Iraq, who is noted in Proms but about whom we have no details.

Appts. file. 26240.

Hall-Blackburne
22.8.39.

R 311
V F M. Home.
J B Sidebotham
22/8 alm

Appointments.
V.P. has as suggested see Mr Blackburne's minute above.
J B Sidebotham
31/8.

4

Mr Sidebotham

Nigeria's reply 397 Secret of 6.9.39, in answer to the circular telegram No 9 of 26.8.39, makes no mention of this post. It would appear that it is no longer required to be filled.

Under present circumstances Major Hutchinson's minute of 18/8/39 is doubtless true. I think it would be almost impossible to find a suitable man now; all the best men will be already serving in some capacity in this country. We should have to advertise the post & I think that the replies if any would none of them be worth any serious consn.

? Regard the vacancy as cancelled for the time being. Perhaps the Colony might be told we assume the vacancy is cancelled and say that if they wish it to be filled they should realise that there is little likelihood that a suitable man can be found.

A

Jaques. Disposal A through Appointments
J B Sidebotham 12/9 alm
J. V. Vickers
"15.

2 To Nigeria 746 — 1 enc — 20.9.39.

3. Gen. Despatch 512. — 3.10.39

DESTROYED UNDER STATUTE

States that filling of vacancy for reopening of Pharmacy School is still required. Enquires the position.

This might have been expected. The answer will probably have to be that prospects of early selection are negligible and of any selection in the near future most remote.

? Do Major Rutherford for his observations:

(Have ascertained from the despatch ~~[illegible]~~ section that (a) cannot possibly have reached Nig: yet and that it may not even have left the country yet. They are ~~to confirm~~ going to let me know definitely tomorrow whether a steamer/mail has left here since 20.9.39 tomorrow morning)

C H Bowley
4/10

In agreement.

This has crossed no 2.

Please suggest further reply in view of Gov's request that vacancy should be definitely filled early.

J B Sharkey
4/10.

5

I have today spoken to the Acting Secretary of the Pharmaceutical Society. In the past the Society have found out of their very limited no & they are prepared to be equally helpful this time.

I am sending them detailed particulars of the post.* There will be distributed to the various teaching schools & later the short list of applicants will be sifted out by a committee of the Society.

These short listers will later be interviewed by Dr O'Brien, the President of the Pharmaceutical Society & myself.

We may be lucky & hear of a good man quite soon — the Secretary knows his men well & may have a suitable man on his books. On the other hand, it may take some considerable time.

In reply to 16/803 we suggest that it should be said that we are in close touch with the Pharmaceutical Society and the very endeavour will be made to select a suitable man as soon as possible. If it is not possible to say when selection will be made but that we will keep the Colony informed.

P Rutherford 5/10/39

* I have assumed from termination that the post is to be pensionable.

PS

Govt. Hospital thought hope Ulcolonia accordingly.

J. H. Hallam
5/10 admin.

Govt Hegena del N° 501 — 7/8/36

Mr. H. S. Feltham appointed as Superintendent, School of Pharmacy. See P.F. 56943 W.A.

(P3950—150) Wt. 40262—99 30,000 3/39 T.S. 698

30323/11/39

6

C. O.

Mr. Whitamlee 12/9
Mr. Vickers 12/9
Mr. Hutchinson (V. min.) 12/9
Mr. Sidebotham 14/9
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

O. D.
14 SEP
18

20 Sept., 1939.

Sir,

I have etc. to ack. the recept. of your desp. No. 837 of the 2nd. of Aug. regarding the post of Superintendent of the School of Pharmacy, Lagos, & to inform you that I assume that, in view of the present situation, ~~it~~ you no longer desire ~~to not now demand~~ further that ~~the~~ steps should

DRAFT.

Nigeria
No: 746
Gov.

FURTHER ACTION.

be taken to fill the post.

2. I should add that in any event there is ~~now~~ ~~very~~ little likelihood that a suitably qualified candidate ~~would be forthcoming~~ ~~could~~ ~~found~~ have be forthcoming at the present time.

I have etc.

(Sgd.) MALCOLM MacDONALD

AIR MAIL.

71

NIGERIA.

NO. 837

Government House,
Nigeria.

2 August, 1939.

Sir,

No. 57 on 33346 WA

I have the honour to refer to my despatch No. 828 of the 1st of August, recommending approval of the transfer of Mr. E. Arthur, 33346 Superintendent of the School of Pharmacy, Lagos, to the Education Department, and to submit the following observations as regards the filling of the vacancy which will occur if my recommendation is approved.

2. The post is included in the approved list of pensionable offices, and although I am satisfied that the duties of the post are amply remunerated by the salary scale rising to a maximum of £720, it is an unsatisfactory feature of such a pensionable post that the holder can attain the maximum of the scale after 12 years service and that there is then little or no prospect, in the ordinary course, of further advancement during the remainder of his pensionable service. In these circumstances there is no doubt that appointment on agreement on Provident Fund terms, and possibly for a predetermined period of years, has obvious advantages, particularly so for teaching posts and similar offices where it is very desirable that the holders should be well versed in modern methods and practice, and a change of incumbency would be beneficial.

Omit -2-

3. Subject

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

3. Subject to your concurrence, therefore, I recommend that the vacancy be offered on such terms for a period of two tours in the first instance and I enclose particulars of office accordingly, with a request that a new appointment may be made as soon as possible, as the Pharmacy School re-opens early in October. I may add that Dr. Briercliffe is in agreement with this recommendation, provided it causes no delay in making the appointment, and, if it meets with your approval, I propose that other opportunities should be taken as they occur for the removal of suitable offices from the pensionable list.

4. Nigeria's increasing annual commitment for European pensions is a matter of concern, and now that a Provident Fund is established according to approved principles, I am anxious that efforts should be made to avoid increasing the liability.

5. I would add that it is important that the officer for this particular post should be available for duty when the Pharmacy School re-opens and if the suggested change of status would be likely to cause greater delay in filling the appointment I would have no objection to the usual probationary pensionable terms being offered. Dr. Gordon Taylor, the Principal of the Medical School in Lagos, is on leave and will be able to give any assistance which may be required in the selection of a suitable candidate.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

Governor.

Particulars of the office of Superintendent, Pharmacy School, Medical Department, now vacant in the Colony of Nigeria.

1. Duties of office and qualifications required for their performance.	(a) Primarily to take charge of the School of Pharmacy, under the direction of the Principal of the Medical School (average number of students, 30) at Yaba near Lagos; and to teach and examine students of the School. He must however be prepared, on occasion, to relieve the Medical Storekeeper and the Inspecting Pharmacist. (b) Must be a member of the Pharmaceutical Society, with preferably a degree in Pharmacy or Science in addition. Must have had experience in practical pharmacy and, if possible, experience as a teacher.
2. Emoluments of Office ~~(a) Pensionable~~ ~~(b) Non-pensionable~~	(a) Nil (b) ~~£490, £400, £450~~ £475, £475, £500 -25-600; £630-30-£720, with a confirmation bar at £500 and an efficiency bar at £600.
3. Allowances, quarters and other circumstances affecting the value of the Office, including grant of free or assisted passages to the Officer and his family on first appointment and on leave.	Quarters free of rent (but not of rates and similar outgoings) with simple heavy furniture or allowance in lieu thereof; free first class passages when travelling on duty and on leave. Free first class passages for wife when proceeding to or returning from Nigeria once in each tour of service.
4. Nature, number and amount of securities required, and mode of giving them.	(a) Required to contribute to the Government Servants' Provident Fund (one twentieth of monthly salary). (b) Required to give security in Public Officers' Guarantee Fund in sum of £100 in respect of which an initial premium of £1 is payable, subject to further payments, if necessary.

3. Subject to your concurrence, therefore, I recommend that the vacancy be offered on such terms for a period of two years in the first instance and I enclose particulars of office accordingly, with a request that a new appointment may be made as soon as possible, as the Yaba School re-opens early in October. I may add that Dr. Brierley is in agreement with this recommendation, provided it causes no delay in making the appointment, and, if it meets with your approval, I propose that other opportunities should be taken as they occur for the removal of suitable offices from the pensionable list.

4. Nigeria's increasing annual commitment for European pensions is a matter of concern, and now that a Provident Fund is established according to approved principles, I am anxious that efforts should be made to avoid increasing the liability.

5. I would add that it is important that the officer for this particular post should be available for duty when the Pharmacy School re-opens and if the suggested change of status would be likely to cause greater delay in filling the appointment I would have no objection to the usual probationary pensionable term being offered. Dr. Gordon Taylor, the Principal of the Medical School in Lagos, is on leave and will be able to give any assistance which may be required in the selection of a suitable candidate.

I have the honour to be,

Sir,

Your most obedient, humble servant,

Governor.

5. Acts, laws or ordinances making provision respecting any of the above matters with reference to the sections in which such provision is made.	(a) Government Servants Provident Fund No.12 of 1939. (b) Public Officers' Guarantee Fund Ordinance, Chapter 29 of the Laws of Nigeria.
6. Whether house accommodation is available or readily procurable, whether furniture, etc. should be brought from England, and any other particulars of a like nature likely to be useful for the information of candidates.	(a) Permission will not be granted for an officer to be accompanied by his wife on his first tour. (b) Government furniture requires supplementing according to particular wishes of individual officer. (c) Crockery, cutlery and cooking utensils are essential. Lists can be obtained in the official publication "Information as to the conditions and cost of living in the Colonial Empire" issued by the Colonial Office. (d) Monthly payments for pipe-borne water supply and electric light at stations where these amenities are available.
7. Whether free medical attendance and medicine are provided.	For an officer but not his wife or family.
8. Whether and, if so, what rates and taxes are payable.	Income tax of approximately one and a half per cent of chargeable income.

30324/3	1939 NIGERIA	30324/3

MINES DEPT. STAFF.

EUROPEAN CLERK - STATUS & EMOLUMENTS OF POST ....

Previous					
Subsequent					
B98	3/4				
B.309	—				
Mr Sabine (89)	5.4				
Mr Turnbull	13.4				
C.S.D.	13/4				
Mr Turnbull	14.4				
Mr Sabine	/				
98	2/8				
R.311	3/8				
98					

FILE A.

(1228). Wt. 36334/7. 17,000. 11/38.
N.P.Co. G.682,77a.

2

C.1.
Title

1 Nigeria Conf. — 10.3.39

Proposes, for reasons given, to alter status & emoluments of post of European Clerk, Mines Dept & provide for it in establishment of Accountants on salary scale stated.

? The proposal in No 1 may be approved. It will presumably be sufficient to convey approval with despatch on Estimates?

W. J. Sabine
5.4.39.

C.S.O.

Any objns?

R. L. Dunsmore
13.iv.39.

The scale proposed is that approved for Asst Accountants (Concept in the Resp).

In view of paras 2 & 3 of W.A. 17482 W.A. the question of the stenographic qualification is rather odd.

I agree we can approve.

S. C. James
13/4

Mr Sabine.

As proposed.

Please keep with Estimates bundle

R. L. Dunsmore
14.iv.39

E.311 to/note

No. 15

F. Mis 565 (on 30037/39 mg

3
1

NIGERIA.

CONFIDENTIAL.

Government House,
Nigeria.
10 March, 1939.

Sir,

I have the honour to address you on the subject of the post of European Clerk in the Mines Department which is at present vacant as a result of the termination of Mr. Lacey's appointment, to which reference was made in Sir William Hunt's Confidential despatch of the 25th of May, 1938.

PF (Lacey)

2. In the second paragraph of his despatch No. 582 of the 29th of April, 1937, your predecessor fixed the salary scale for this post at £400 x £15 - 430; 450 x 25 -£600. I have no doubt that this scale is adequate to attract a suitable candidate, but experience has shown that the officer selected is not likely to remain satisfied with the prospects open to him as compared with those in other branches of the service. The post is an isolated one, it offers no possibility of advancement within the department and the duties and responsibilities are undoubtedly greater than those involved in the few appointments in other departments on a similar scale. The work in connection with Tin Restriction is

PF (Lacey)

Answered by para 5 of No 15 on 30/3/39 (Eds)

THE RIGHT HONOURABLE
MALCOLM MACDONALD, M.P., P.C.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

is in itself of such a nature as to demand qualities which would not necessarily be held by an officer of the clerical grade. In this connection I may mention that I am apprehensive lest insistence on stenography as an essential qualification for the holder of this post should unduly limit the field of selection. This aspect of the matter has been put to the Chief Inspector of Mines and he is now prepared to dispense with this qualification in order to ensure obtaining a man who possesses general ability above that which is ordinarily expected of the holder of a purely clerical post.

3. I have therefore reached the conclusion that the most satisfactory arrangement will be to alter the status and emoluments of the post and to provide for it in the establishment of Accountants, on the salary scale £400, 400, 450 x 25 - 600 x 30 - 720, with an efficiency bar between £600 and £630. The Accountant-General is prepared to carry this post on the establishment under his control, on the understanding that the Chief Inspector of Mines will provide a relieving officer from his staff of Inspectors of Mines should this course prove necessary during an absence of the officer appointed to the post. The Accountant-General expects to be able to post an officer for duty in the Mines Department on the 1st of April next.

4. Provision for the new office is to be included in the Estimates for 1939/40, and I shall be glad to learn, in due course, that these steps meet with your approval.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

R. A. Butler

GOVERNOR.

30325	1939 NIGERIA	30325

POLICE DEPARTMENT STAFF.

Previous

1938

Subsequent

1940

R98

FILE A.

(1345). Wt. 23737/35. 24 000. 8/39.
N.P.Co. G.682/77a.

30325	1939 NIGERIA	30325

POLICE DEPARTMENT STAFF.

Previous

1938

Subsequent

1940

R98

FILE A.

(1345). Wt. 23737/35. 24,000. 8/39.
N.P.Co. G.682/771.

C.S. Title

2

1. Gov. Tel. No. 88. 1. 3. 39.

DESTROYED UNDER STATUTE

Stat. 2 probationers should be selected to take Met. Police Course in Sept, '39. (Copy regd. affts.)

Major Hutchinson to see and put up

May this paper be b.u. in a bundle, if deep low w/ armour?

6/4/39.

R.S. Simmons

6.iii.39

Cmly.

2. Gov. No. 298. 6. 3. 39.

Cafiers No. 1.

Copy to be made for affts.

DESTROYED UNDER STATUTE

Yes, and send with the file to Major Hutchinson

J Sheridan
15/3

3. Gov. Tel. No. 114. 23. 3. 39.

DESTROYED UNDER STATUTE

states that three experienced officers will be required. Cancels No 1. Despatch follows. (Copy regd. affts.)

This probably means that securing police officers from Palestine & elsewhere can be considered.

Await desp.

(Then see Prison file of A.L. Alexander)

W D Barman
28/3

C Jeffries
11/4

G Shea

DESTROYED UNDER STATUTE

4. To Col. R.S. Moorsom Wato S/o 12.4.39.

5 Nigeria 388 — 29.3.39

Requests early appmt. of 3 experienced officers & suggests names of those considered suitable.

There are six vacancies for Assistant and Senior Assistant Supt of Police in Nigeria. Two (Asst Supt.) are being filled by Cadets after a course at the Police College (v. No 2) and 1 by the transfer of Mr N.B.H. Forde from Palestine as Asst Supt. v (No 37 & P.F attached - 30053 - W.A.).

2. Three experienced officers are now required, and three names are suggested in No 5.

3 ? No Promotions.

W J Gilbine
17.4.39.

Personal files are attached

(a) A. L. Alexander 37614. CR. Trinidad "Capable officer." v. No 17; Suitable for promotion v. No 18; strongly recommended for promotion v. No 19. Adt Cir No 4.

(b) F.F. Law. 40758 CR. Good report behind No 17 in file. Suitable for promotion v. 35.

(c) W.G. Syer 51762 CR. - Good report enclosed with No 1. He was promoted from the rank of Constable in Gibraltar to that of Sub Inspector of Police Jamaica.

W J Gilbine 25.4.39

3

Proms Branch

This is now for you to consider: how you say if you want a V.O?

This file should be sent when convenient to Major Hutchinson to see. Meanwhile move Colonial Office that there are no vacancies for appts to file.

R E Dumbrell
26.iv.39.

There is a list of retired police officers in 1512 Proms.

In view of staff difficulties in Trinidad, it was recently agreed not to retain Mr. Alexander on leave with a view to transfer to Nigeria at present (see recent minutes on his Proms.file). He must be left in Trinidad for the present, but his turn will come.

Having refused Colonel Mavrogordato at least Mr. Alexander, I think we can let him have one of the other officers whom he suggests, Mr. Syer and Mr. Law. As we have had no report on Mr. Syer's service in Jamaica, where, however, he has recently been promoted to be third-class inspector, the Governor had better be informed of Colonel Mavrogordato's suggestion and requested to satisfy himself that Mr. Syer is suitable for such an appointment before making the offer. ? He is now receiving £375, and should be offered £450 in the Nigerian scale.

(Mr. Harper is [redacted] senior to Mr. Syer in Jamaica, but does not wish to go to West Africa - see Mr. Lloyd's minute of 9/3/36 on Proms.file.)

I am not clear that we can assume that Mr Harper does now rule out W.A. But he was in Nigeria before as Inspector of Produce & we did. have to consult them before sending him back as Asst. Supt. of Police CGG

As

As regards Mr. Law, his reports have been excellent, but Mr. F.S. Wigley is ~~[illegible]~~ five years his senior and has been noted here for some time. On paper it looks as if Mr. Law were at present the better man, but reports indicate that Mr. Wigley would be improved by transfer to a larger force, and it might be as well to take this opportunity before he gets any older. Mr. G.P. Dawes, whose claims Sir G. Lethem ~~[illegible]~~ mentioned in his letter of 25th July 1938, copy on Mr. Law's Proms.file, has since been promoted as superintendent, Seychelles. ? Consult Governor, Leewards, by telegram informing him of Colonel Mavrogordato's suggestion.

This would no doubt be good for Mr Wigley & the Leewards, but a bit hard on Nigeria
JJ.

For the third vacancy we might take the first man on the Palestine list, Mr. Conway. His paper record is not outstandingly impressive, but he is placed first in the long revised list of officers recommended for promotion to commissioned rank recently received from Palestine, and we had better accept the Palestine order of preference where no special qualifications are required. Mr. Conway could commence at the bottom of the Nigerian scale.

? Tel to Govs Jamaica* and Leewards as proposed above and offer to Mr Conway through His Pal

J.A. Calvin
27.4.39

* I.C. offer to be made to his Govr, subject to Govr. being satisfied

4

I should be inclined to offer to Mr Law straight away. Mr Wigley is not very meritorious. Otherwise I agree.

C.J. Jeffries
1.5.39.

I agree with Mr Jeffries.

O.G.R. Williams
3.5.39

This means, of course, that Wigley is stuck in the Leewards for ever, and will in due course be a problem. But I can't conscientiously press his claims.

W Beckett
3/5

S.J.T.
4.5.39

Attn
H.J.S.
4.5

Offer to Mr Conway. Draft W.A.S. to Tel. 24/5/39.

Telegram 50582/W.A.

DESTROYED UNDER STATUTE

Offer to Mr Conway. Tel. 40756/39

6 Gov. Tel. No. 227. ——— 3. 6. 39.
Requests early information about the applts. wished for in No. 5.

As a result of minute overleaf on No 5 telegrams were sent on 25.5.39 to:-

F.F. Law on 40758 CR.
H. Conroy on 50582 CR.
W.G. Syer on 51762 CR.

offering their three officers appts as Asst Supts of Police Nigeria.

2. The only reply received is in respect of Law at 45 on 40758 CR but this does not give details of dates. ? Governor may be informed in reply to No 6 that Law has accepted and that details will follow.

W.S. Salmon
8/6.

7 To Nig.- Tel. 232 — 8.6.39.

5

8 Gov. Tel. No. 256. ——— 21. 6. 39.
Requests that 2 probationers may be selected for forthcoming course, and that both should be fluent German linguists.
(Copy sent to appts)

DESTROYED UNDER STATUTE

? To Room 311 for Vacancy Forms (Please see Mr Martin's minute of 19/6. on 50582 CR attached).

W.S. Salmon
27.6.

? We may also inform Governor of the grant of (24) on 51762 CR. attached.

W.S. Salmon
27/6

R. 311
for V.F.s here pl.
[illegible]
27/6 [illegible]

Mr Martin.
here V.F. for 2 specialist police cadets for Nigeria
? any hard cases from Palestine (Good German linguists required see 8).
[illegible] 28/6.

DESTROYED UNDER STATUTE

A. Holden appointed Cadet
See P.F. 56735 WA

J. B. Mason appointed
Cadet. See P.F. 56796 WA

Now see 1023

Mr Sidebotham

Pse see 10 on file of H. Conway (50582CR) and my minute thereon. ~~[illegible]~~ Mr Conway was first on the list of officers recommended for transfer from Palestine, which was wrongly described as arranged in order of merit. The Palestine Govt have since explained that this description was made in error and have asked to be consulted as to the selection of a Palestine candidate for any particular vacancy. We can accept the I.G's view that Sgt Heard ~~[illegible]~~ is most suitable (particulars now received and registered on his file — 50431 CR) and

? Tel to Hcs ref 10 on 50582CR asking that offer may be made to Heard instead of Conway.

6

Tel C Nigeria ref. 7. asking that reference to CONWAY be deleted & saying that Gov. will be informed as soon as possible regarding selection of an officer from Palestine to fill the third vacancy.

A

Recir. G Major Hutchinson as regards 8 and the v.f. I do not think that transferees are wanted for these vacancies.

J.R. Martin
5/7/39

Mr Sidebotham
You should see min. on file of Syers below
[illegible]

Get off the tel. herewith, which disposes of A above; then recir. quickly to Major Hutchinson as to

(a) selection of Sgt. Heard (50431/CR)

(b) VF for 2 cadets.

Affairs Dept are not concerned with (a)

H.F. Tuker.
[illegible]
11/7/39.

C.J. Jeffries
7.7.39

John [illegible]
14/7.

9. To Nigeria — TEL. 281 — 7.7.39

Yes. The present arrangement is not satisfactory

To Jeffries

I talked to you (I have made a note to take up on return from leave the question of procedure as regards these Police transfers from Palestine). We can

? Tel. to HC Pal of 10 on 50582 CR. asking that offer may be made to Sgt Heard (50431 CR), instead of Corporal Conway.

Copy tel. for Colonial Offices.

200 26in P.F.

J. Martin
18/7/39

As proposed

C.J. Jeffries
19.7

[illegible]
20.7.39

O.G.R. Wilson
20.7.39

S.J.T.
20.7.39

To Sec of State Palestine Tel No 546 Cont — 24/7/39
(orig: on P.F. Heard)

~~H~~ To Nigeria Tel. No. 299. — 22.7.39.
(Draft on P.F. of Syer – 51762 C.R.)

DESTROYED UNDER STATUTE

~~To~~ Governor Tel. No. 299. — 24.7.39.
Reg. 9. states that Law & Syer should proceed to Nigeria after 3 months leave subject to medical fitness.

The position now is that Law, Heard and Syer have all accepted appointment to Nigeria. The Governor has been informed in respect of Law and Syer but not yet in respect of Heard (see No 27 on 50431 C.R. attached)

Syer cannot be released until first week in Sept. (see No 11 on this file) Heard is eligible for 2 months leave upon the date of his return this month.

The P.F. of Law & Syer are in circ: and I have been unable to attach them; but I think I can deal with & see off: now.

? Telegraph Governor informing him of Heard's acceptance and adding that he will be informed of the sailing dates in respect of all three, as soon as these can be determined.

C. Howley
5/8/39

Yes. a reference should be made to No 12 and the action should be taken on Header file & a copy attached to other file for record. H.

J.B. Sidebotham
5/8 abstract

DESTROYED UNDER STATUTE

Nig. Tel. 329 — 9.8.39
12 Record
draft on P.F. 50431 WA.

To Nig Tel 371 398/39 on 40958 WA.
(copy attached)

DESTROYED UNDER STATUTE

Heard & Lees applied
See 13 & 14.

To Jamaica Tel. 222 Conf 22 Sep 39
(on 20702/16/39 Pers)

DESTROYED UNDER STATUTE

16. To Gov. Tel. & Sec. Circ. on 20703/39 — 26.8.39.

17. Gov. Tel. 397 Secret. — 6.9.39.
2 Probationers wanted at once. (registd. for record. Orig. on 20703/23/39 Pers. copy to Appts.)

Tel. to Jica. 319 Conf — 16.11.39
(on P.F. Numbs)

DESTROYED UNDER STATUTE

W. G. Syes will leave Jica. for Nig. at the end of Feb. See 37 on P.F. 51762 GR.

Police

8

19 Gov. No. 813 — 21.7.39
Recommends that G.H. Farrell shd. be made an Asst Commissioner of Police & give effect to the Police Force Reorganisation

20 Ch. Sec. Conf. 3 pa — 20.7.39
Distinct authorisation of previous cases:

DESTROYED UNDER STATUTE

The Governor has recently approved certain administrative changes in the Police Force in Nigeria. Arising out of these changes, he asks the S. of S's approval for the conversion of the post of Senior Superintendent of Police to an additional post of Assistant Commissioner at a total cost to the Government of Nigeria of £50. He recommends the promotion of Mr.G.H. Farrell, Senior Superintendent, to the new post of Assistant Commissioner.

From recent reports on Mr.Farrell, he appears to be an excellent executive police officer but as one who has not the necessary administrative ability to take charge of a large Force. In this connection, see Nos.113, 127 and 128 in 6353 W.A. and also 'A' and 'B' at pp. 3 and 4 respectively of the enclosure to No.9 on 30089/36.

I think that, in the circumstances explained by the Governor, the conversion of the present post of Senior Superintendent of Police to an additional post of Assistant Commissioner can be approved, and, subject to the concurrence of Proms:, that approval might also be given for the appointment of Mr.G.H.Farrell to this new post.

? To Proms: for obson:

C. H. Bowley 22/

I think that the two proposals should be approved. The small extra expenditure is unavoidable owing to the reorganisation of the services. I am glad that Mr. Farrell is now convenient for promotion.

So and Opps

J. H. Lewis

22/8.

I agree

J. I. Martin
25/8/39

You will be interested to see this.

D. G. R. Williams
31.8.39

Very good.

S. of S.?
31.8.39

21. Gov Nigeria. 723 (Personnel) — 11/9/39.

9

22 Gov. Tel. 591. — 25.10.39.

Requests that appt. of 2nd Solicitor may be cancelled if practicable.

Mr. Thorley

I have put this on a temp. file as I cannot find the main file. Pl. see attached copy of despatch 794 which shows that Mr. Mason has been appt. This was sent by mail of 5/10/39. R.H.Hebden 27.10

The main file has still not been found and these papers have been still further delayed until the Off. officers concerned could be obtained from G.A.G.

You will see that both officers have already been selected and accepted appointment. It is thus very, very late to cancel the Mason appointment.

I have spoken to Major Hutchinson about it and he has made it clear that he is most anxious that both men shall proceed to Nigeria as arranged, if possible.

My own feelings are that the Mason appointment ~~should not~~ to the unified service should not at this late stage be cancelled but that if arrangements could be made for his diversion elsewhere this would be the most convenient way out of a difficulty. Nigeria are faced with such a serious financial situation that we must give all the support we can to the great efforts they are making to cut down expenditure.

I found on inquiry as Major Hutchinson intimated to me that from ~~their~~ their point of view the matter was most urgent.

C. Thorley
31.10

Major Hutchinson.

If it is impossible to retain Mr. Mason elsewhere Nigeria must of course occupy him but is there no vacancy in Jamaica vice Mr. Eyers who is wanted for Nigeria so that Mr. Mason could perhaps be transferred? Pl. (Mr. Lloyd has the pp. of Jamaica)

J.B. Sidebotham
31/10

I must say that I am rather surprised that Nigeria should wish one of the two vacancies to remain unfilled. It will be remembered that Mr. R.H.S. McConnell, a Police Probationer who completed his training at Hendon in July, sailed for Nigeria early in August. I understand that he has now returned to England and has rejoined the Royal Air Force.

[redacted], we will do our best to meet the Colony's wishes in regard to Mr. T.B. Mason.

(56790 W.A.)

I have discussed [redacted] with Major Furse, who agrees that the Jamaican Police vacancy offers only half the salary of that payable in Nigeria. However, there is a possibility that Mr. G.A. Fraser, a Probationer selected for appointment to the Malayan Police may remain on with his Regiment, and that

Mr.

Mr. Mason might like appointment to Malaya.

In order to acquaint Mr. Mason fully with the circumstances, I have asked him to call here on Friday next when I will place the whole position before him. Mr. Sidebotham has agreed that Mr. Mason's railway fares, at cheapest rates, should be payable from Nigerian funds.

J.S.C. Hutchinson
1/11/39.

Mr. Mason's appt. to the Nigerian Police has now been cancelled: he has been offered the Malayan Police

J.S.C. Hutchinson.
13/11/39.

Good. Nigeria will be duly grateful. You had better inform them officially by special despatch. Draft Major Hutchinson's case pp.

J.B. Sidebotham
14/11 abstract

23. C. to Nigeria. 889. (Circ.) — 27/11/39.

Mr. [redacted] to g. Yet will sail for Nigeria on 11th June. &c. See 51 in P.F. 51762 W.A.

30349—1501 Wt. 46262—89 20,000 3/39 T.S. 695

30325/39. NIGERIA.

11

C. O.

Mr. Whitcombe 17/11
Major Hutchinson. 20/11
Mr. V. Min. M: Sidebotham. 20/11
Sir H. Moore.
Sir G. Tomlinson.
Sir C. Bottomley.
Sir J. Shuckburgh. 20 NOV
Perm. U.S. of S. 22
Parly. U.S. of S.
Secretary of State.

DRAFT.

NIGERIA.

NO. 889.

Govr:

FURTHER ACTION.

27 November, 1939.

Sir,

With reference to your (1) telegram No.591 of the 25th of October, I have etc, to inform you that I had already selected a candidate to fill the second vacancy for a Police Probationer in Nigeria before your telegram was received. It has now been found possible, however, to arrange for him to be re-allocated to a similar vacancy in another Colony and, in accordance with

with your request, no further

steps will be taken to fill the

vacancy for the present.

I have, etc.,

(Sgd.) MALCOLM MacDONALD

12
2R.

COPY FOR REGISTRATION

Telegram from the Governor of Nigeria to the Secretary of State for the Colonies.

Dated 25/10/39. Received 7.5 p.m., 25/10/39.

No.591.

My telegrams Nos. 256 and 397 Secret. 30325/39 20703/39 cifs attached Police Probationers. Please cancel request for appointment of second probationer if this is practicable. Appointment of Holden accepted.

Cancd.

(43—150) WL 16318—94 25,000 7/33 T.S. 695
(3070—150) WL 26563—2 20,000 10/33 T.S. 695

30325/39

13

C. O.

Mr. Creasy 5/9

Mr.

Mr. O. R. Williams. 6.9

Mr. A. J. Dawe.

Sir H. Moore.

Sir G. Tomlinson.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

O.D.

11 Sept. 1939

Sir,

I have the honour to acknowledge your despatch No. 22 of the 13th July, and to inform you that I approve your proposal that the status of the two senior officers of the Police Force posted to Kaduna and Enugu should be that of Assistant Commissioner.

DRAFT.

Nigeria

No. 22

Gov.

(1) No. 813 of the 26th of July,

FURTHER ACTION.

Attend up

6353/W.A.

I also approve your recommendation that Mr. G. H. Farrell, Senior Superintendent of Police, shall be promoted to the rank of Asst. Commissioner with effect from the 1st of April, 1940.

I am etc.

(Sgd.) MALCOLM MacDONALD

NIGERIA.

No. 813

Government House.
Nigeria.
21 July, 1939.

Sir,

I have the honour to inform you that I have recently approved certain administrative changes in the Police Force whereby the affairs of the Force in the Northern Provinces on the one hand and in the Eastern Provinces (excluding the Cameroons) and the Benin and Warri Provinces on the other hand will be administered by two senior officers stationed respectively at Kaduna and Enugu. The rest of the Force will be administered direct from Headquarters in Lagos. As a result of this decision the present Assistant Commissioner of Police has been posted to Enugu and the Senior Superintendent to Kaduna. The changes are practically a reversion to the system of decentralisation which prevailed before 1937.

2. For the purpose of uniformity and having regard to the responsibilities involved, I consider that the status of the two senior officers posted to Kaduna and Enugu should be that of Assistant Commissioner. The only additional expenditure will be the conversion of the post of Senior Superintendent at £1050 to an additional post of Assistant Commissioner at £1100. Subject to your approval, the necessary provision will be made in the 1940-41 Estimates, and I recommend that Mr. G.H.Farrell, Senior Superintendent, should

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

should be promoted to the higher rank with effect from the 1st of April, 1940.

3. In putting forward this recommendation in favour of Mr.Farrell I do not overlook the fact that he has on two previous occasions been superseded in making promotions to the post of Assistant Commissioner. I am now satisfied however that he is fitted in every respect to assume the duties and responsibilities which will devolve upon him under the scheme of decentralisation.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

R. H. Brandreth

GOVERNOR

Orig. on 20763/27/39 Pend

16/7.

TELEGRAM from the Governor of Nigeria to the Secretary of State for the Colonies.

Dated 6th September, 1939. Received 10.30 p.m. 6th September.

---

597 Secret.

(1) Your circular telegram No. 9 Secret. (a) Selection administrative service should be reduced to 12 to take up duty in not less than a year's time. Suggest that they undertake military service until such time as they are required. (b) 2 Police Probationers should take up their duties at once. ?(c) (d) Survey Probationers not required. ?(d) (e) Selection for the education service may be cancelled. ?(e) (f) All vacancies for the Medical Service should be filled if possible but course in Tropical Medicine may be dispensed with during period of war.

17
16

draft on Peal.

18

[illegible] minimum [illegible]
during the coming twelve months [illegible]
assuming that war is [illegible] that training arrangements may have to be [illegible] more or modified in such a way as to consist simply [illegible] candidates.

As regards vacancies in other [illegible] have been notified to me or to Crown Agents and which normally do not involve special training [illegible] which vacancies should be filled in event of war assuming that selected candidates can be exempted from military service.

You will no doubt read this telegram in conjunction with my circular despatch of 17th February and I am sure you will agree that release of serving officers as well as cancellation of new selections must not be carried to such lengths as to interfere with the efficiency of vital services. You will also bear in mind that in the event of war further recruitment in this country for [illegible] Service will almost certainly have to be discontinued except in a very limited number of exceptions. [illegible]

19

50431 C.R.

Telegram from the Secretary of State for the Colonies to the High Commissioner for Palestine.

Sent 1.30 p.m.,24th July 1939

- - - - - - - - - -

No. 546. Confidential.

Your telegram No. 695. Please offer Heard instead of Conway appointment Assistant Superintendent Police Nigeria on terms set out in enclosure to my despatch of 25th May confidential Staff.

Please telegraph whether he accepts and is fit and if so date on which he proceeds to this country.

(P 3949—150) Wt. 46262—29 20,000 3/39 T.S. 696

30325/39 Nig. 20

C. O.

Mr. King 6/7
Mr. Scott 6/7
Mr. Maxtone
Sir H. Moore 7/7
Sir G. Tomlinson.
Sir C. Bottomley.
Sir J. Shuckburgh.
Perm. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Attd 18

C. D.
R 8 JUL
D 8 7

Coded & sent 10.0p 7.7.39

Advice.

No 281 my telegram No 232 police vacancies Syer accepts but cannot be released until 15th august when he is due 5½ months leave

~~You will too doubt inform me~~ Please telegraph whether ~~should~~ you desire Syer or Law to

DRAFT.

Code Tel.
Governor
Lagos.

FURTHER ACTION.

Copy for file
Done
Syer 18/7
Receipt
from Hutchinson
reference 8 v VF

See minute.

Curtail leave.

~~Cot Suggestion~~ on recommendation of Palestine Government alternative candidate being selected vice Conway.

SECRET

C. O.

C. D.
R 9 JUN
D 9

30325/39

21

Mr. Sabine 8/6.
Mr. Sidebotham 8/6 attn
Mr.
Sir H. Moore.
Sir G. Tomlinson.
Sir C. Bottomley.
Sir J. Shuckburgh.
Perms. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Looked up & spoke to a clerk 11.45 pm 8/6/39

No.

DRAFT. Code tel Cason

Governor Nigeria.

No. 232 Your tel No. 227. Police appointments. Appointment of Asst. Superintendent offered to Law Syer and Conway (Retrained in Palestine). Law so far accepted date of his departure and ~~[illegible]~~ waiting other ~~acceptances~~ accept ~~will be telegraphed~~ to us. soon as possible.

Secy

FURTHER ACTION.

Recirculate file to me.

30325/39

AIR MAIL.

225

NIGERIA.

NO. 388

Government House,
Nigeria.

29 March, 1939.

"114. Cancel my telegram No.88. Staff position requires appointment three experienced officers. Despatch follows by next air mail. Governor of Nigeria."

Sir,

I have the honour to refer to my telegram No.114 of the 23rd of March on the subject of appointments to the Nigeria Police Force, and to inform you that the Commissioner of Police has now represented to me that the present shortage of staff in the Force makes it desirable that three of the existing vacancies should be filled by officers with previous Police experience who could take up duties in Nigeria at an early date.

2. There are six vacancies in the establishment of Assistant and Senior Assistant Superintendents of Police on the time-scale £400-£810, two of which will be filled this year by cadets now under training at the Police College. In my despatch No.1160 of the 29th of November, 1938, I requested the appointment of two experienced police officers on transfer from other Colonies, and I have since been informed in your Staff despatch No.197 of the 24th of February of the appointment of Mr. N. (B.?H.) Forde from Palestine. Provided that it is practicable at this date to grant the request contained in my telegram quoted

(2) on 1938 file

35 on 50053 WA.

P.F.

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

23
ED

quoted above, and unless another appointment has since been made by you, there remain three vacancies to be filled, and I would be grateful if they could be filled as early as possible.

3. The Commissioner of Police has suggested the names of the following serving officers as suitable for appointment to the vacancies :-

(1) Mr. A. L. Alexander, now serving with the Trinidad Police Force and at present believed to be on leave in the United Kingdom.

(2) Mr. W. G. Syer, now serving with the Jamaica Police Force.

(3) Mr. F. F. Law, now serving with the Leeward Islands Police Force.

The selection of the officers suggested by Colonel Mavrogadato would be acceptable and I recommend the suggestion for your favourable consideration, with the claims of other officers of the Colonial Police Service.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

B. H. Burdick

GOVERNOR.

30325/4	1939	1
	NIGERIA	30325/4

POLICE DEPARTMENT STAFF.

Filling of ~~three~~ vacancies in the super: bar establishment vice Capt. J. T. Spender, Capt. A. J. Wilson and Mr. W. M. Beresford & Mr J. H. Wilson.

Previous		12 Hoyd.	9/12		
		Mr Ogle Williams	5.12		
		Mr Jeffries	5/12		
		Mr Dawe	6.12		
		89	6/12		
Subsequent		~~Mr Sidebotham~~			
			6/12		
		Mr. Sidebotham	6/		
		R297	9/12.		
R98	26/7	98.	15/12		
R 309	29/7	96	16/12		
Mr Thornley	1/8	Rm. 298	19/12		
Mr Sidebotham	2/8.	R98	20/12		
Mr Martin	14/8	Q25	28/12		
Mr Sidebotham		Q11	1/1		
R 299	17/8	R 98	8/2		
98	23/9/38	Mr Thornley	12/2		
Q11	24/11.	Mr Blackburne	12/2.		
Q25	28/11	R.96	14/2		
R21	30/11	R 295(D)+L	20/2		
~~Mr Sidebotham~~		98	22/2		
Mr Thornley	1/12	Q11.	26/2		
Mr. Sidebotham	1/12	R 98			
Mr. Martin	5/12				

FILE A.

(1228). Wt. 25384/7. 17,000. 11/38. N.P.Co. G.682/7.

C.I.
Police.

2

1. Governor. Conf. 7.7.39.

Recommends the promotion of Capt. J.P. Phillips, Mr. R.H. Mansell-Eyre and Mr. D.I. Hill to fill vacancies in the supernumerary establishment vice Capt. J.J. Spender, Capt. A.J. Wilson & Mr. G.M. Beresford.

One vacancy has already occurred and two will shortly occur in the establishment of Supts. of Police - Salary scale £840-40-920- in Nigeria. Capt. Spender has already retired. Capt. Wilson is to be invalided and Mr. Beresford is due to retire having reached the age limit.

The officers recommended for promotion to fill these vacancies are Captain Phillips, Mr. R.H. Mansell-Eyre and Mr. D.I. Hill.

19015 W.A. Captain Phillips - Confidential reports show him to be an excellent Police officer outside his office but suggest that he is not so good on the administrative side of his work.

21764 W.A. Mr. R.H. Mansell-Eyre. He was progressively well reported on from 1933 to 1936. In 1936, all that is said is "Not a very brilliant officer". Then in 1937 he is described as being "Society pleasant and a good hiker but as having a very poor knowledge of police work for a senior officer" and as lacking drive and "initiative".

16134 W.A. Mr. D.I. Hill was well reported on both in Tanganyika where he

previously served and in Nigeria up till 1936. Then again, all that is written in 1936 is 'Not a very bright officer'. In 1937 he is summed up as 'a good officer under supervision but difficult to place as a Senior Police officer'.

All these officers were passed over at the beginning of the year when Capt. Mathews and Mr. White were appointed Superintendents of Police (see No. 1 and 3 on 30325/3/38). Despite the fact that recent reports hardly suggest that they are ideally suitable for promotion, it is satisfactory that the Governor can now recommend them, which he was unable to do eight months ago.

Of all, it would appear that Capt. Phillips' promotion should be with effect from the 27th of May and not the 28th May as recommended by the Governor (see No. 127 on 5961 W.A., which shows that Capt. Spender started to draw pension on the 27th May).

? Perhaps in the first instance for consideration of the claims of officers serving in other Colonies etc:

C.H. Bowlby
1/8/39

As the Governor cannot recommend Capt. Clark, Mr. Clinton & Capt. Gilbert for promotion & we are hardly in a position to query their supersession here.

C. Thornley 1.8.39

3

Capt. Phillips. ~~So far as~~ His 1937 reports states he is not suitable for promotion.
His 1938 report makes no statement on the matter. but as a report is certainly an improvement on the 1937 one, which said he had 'limited intelligence' and his administrative ability is now said to be good as compared to 'poor' in 1937.

Mr. Mansell Eyre. 1938 report. 'Lacks initiative in intelligence & shows no initiative'. Also administrative ability poor.

Mr. Hall. 1937 report said he was not suitable for promotion. 1938 report is silent on this, but he is clearly no Police.

They are better J. Hawk. than Capt. Clark

Clinton & Gilbert, whom it is proposed that they should supersede, but certainly get the impression that they are all a rather mediocre lot, and I should imagine there may be better candidates from elsewhere.

I am surprised that in view of their reports the Governor does not deal rather more fully with their suitability for promotion.

J.B. Sidebotham
2/8.

It will be difficult to compare their claims with those of outsiders in the absence of a more detailed

recommendation from the Gov. and I suggest that we should ask for this as in dft two.

[illegible]
14/8/39

Mr. Jeffries is away. I have discussed with Mr. Martin & made an addition. The Gov may be annoyed at having this thrown back at him, though I feel we are fully justified in asking for more info. but we had better give a very specific reason for wanting it.

[illegible]
14/8 alone

2. To Nigeria. Conf. 2. (1 Amd.) Cons. — 17/8/39.

3. Gov. Conf(A) — 9.11.39.
Explains why officers whose names were submitted in No.1 were recommended. Records promotion of G.B.G. Austin which will be to vacancy caused by retirement of T.H. Wilson.

Q25
Pl. attach P.F.F. and those files referred to in No.3.

4. Sir B. Bourdillon S/o. — 9.11.39.
Comments on No.3.

Q21
Can you put up a print of do for 33505/37 for. please?
[illegible]
23.11.

No. 4 is a guiding note to the Governor's reference in para. 2 of 3 to the need Mr. Maxwell-Eyre & Capt. Phillips to improve their knowledge of police work.

The effect of 4 with 3 is I think substantially to strengthen the claims of these two men.

As to Mr. Hill, the Governor draws attention to his comment in para 3 of No.1 on 30325/3/38 where it was contemplated that Mr. Hill would be considered for promotion at some later date, whereas it was stated that he had recently been in charge of the Benue Province.

I imagine Promns. Branch will now be in a position to compare these 3 recommendations with any other possibilities. [Ref. Mr. Martin's minute of 14/8]

And now the Governor makes a recommendation for the impending vacancy ~~[illegible]~~ which will result from the retirement of Mr. T. W. Wilson, Superintendent of Police.

Sir Bernard recommends the promotion of Mr. J. B. G. Austin — to take effect from 12 January 1940.

Like the claims of the other 3, his claim cannot be said to be overwhelmingly strong. However the Governor has satisfied himself on the score, there is nothing prohibitive in the latest Confidential Report.

So ? over to Poms. Branch for consideration of these 4 recommendations. They will no doubt bear in mind the Governor's comments in para 4, & the need for a fairly quick decision.

F. D. Webber 5/12

Mr Martin

You will now consider further the Gov's original recommendations in the light of this disp. and also the proposal to promote Mr Austin when a vacancy arises on the retirement of Mr Wilson on the 12th Jan. J. B. Martin 1/12

Ultimate we might now accept the Gov's recommendations (including that for the promotion of Mr Austin). It is true that there seem to be rather ordinary officers; but now that the Force has been stimulated into fresh life we do not want to discourage by too much passing over of those ~~[illegible]~~ who are considered at least fit for promotion. Besides, as regards considering outside ~~[illegible]~~ candidates, we ~~[illegible]~~ should avoid multiplying transfers in present circumstances.

(Mr Thomley has indicated, in minute of 1st Aug, that Capt. Phillips' promotion should take effect from 27th May)

J. Martin 5/12/39

I agree that the Gov's recommendations should now be approved.

Perm Sec'ty

J. Flood 5.12.39.

O. G. R. Williams 5. 12. 39

I agree. These promotions only

Carry the officers concerned to the upper segment of the time-scale, and reasonable efficiency, rather than outstanding merit, is the normal criterion.

C.J. 5/12

I imagine that some of the credit for the improvement in the force should go to Mr King.

C.T.M.
A.J.P.S.
6.12

d/f Sec. E.D.Wallace 6/12

To Nigeria - Confd. (3 cents) AIR MAIL 11/12/39.

" G/A. Nig. 5. - B/C. - 19.12.39.

6

7. Gov. Tel Saving & Conf ——— 23.1.40

Ref 5. Proposes for reason stated that promotion of JBG Ansell shd date from 28.11.39.

Mr Mitchison I think.

? approve [by Secy. Mission] [& send copy cases]

H.L. Agnew Lt. in Com.

J.B.Sheldon
12/2

H.W.Blackburne
12.2.40.

Air mail.

8 To Nig. S.Tel Conf 13. 20 FEB 1940

To C.A. (w/c 4+8) B/C - 20.2.40.

Copy of letter to Mr [illegible]

(4—250) Wt. 30863—45 20,000 10/39 T.S. 696

30325/4/39 78

C. O.

Mr. Whitehouse 14/2
Mr. at once
Mr. C. J. Jeffries.
Mr. A. J. Dawe.
Sir H. Moore.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

20 FEB 1940

DRAFT. Saving Telegram.

Governor Nigeria.

(No 13) Confd your saving telegram No. 8 of 23rd. January Confidential, I approve proposal that promotion of J. B. G. Austin should date from 28th. November, 1939.

Secy.

FURTHER ACTION.

Copies of y & Mins to C.Offs. L.F. ref 6.

Copies to go on P.F.

copy to A(a)

AIR MAIL

87

CONFIDENTIAL.

S A V I N G.

From: The Governor of Nigeria, Lagos.

To: The Secretary of State for the Colonies, London.

Date: 23rd January, 1940.

SAVING NO. 8. CONFIDENTIAL.

Your Confidential despatch of 11th December, 1939. Police Promotions. As result of transfer of Foulger to Gold Coast on the 28th November, 1939, a vacancy occurred prior to that created by retirement of T.H. Wilson on 12th January, 1940. Subject to your approval, I propose that promotion of J.B.G. Austin should date from 28th November, 1939, on which day earlier vacancy arose.

GNPZX

(4149—15?) Wt. 46260—29 80,000 3/39 T.S. 695
(4717—150) Wt. 21863—31 10,000 8/39 T.S. 695

30325/4/39. Nigeria. 9

C. O.

Mr. Webber 8/12
Mr. Sidebotham 8/14
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State. (3)

DRAFT. CONSON.

NIGERIA.

GOVERNOR.

FURTHER ACTION.

Copy to Agents
LP inspts.

AIR MAIL.

Downing Street,

CONFIDENTIAL. 11 December, 1939.

AIR MAIL

Sir,

I have the honour to acknowledge the receipt of your Confidential (A) despatch of the 9th of November and to inform you that I approve the promotion of Captain T.P.Phillips, M.C., Mr. R.H.Maunsell-Eyre, Mr. D.L.Hill, and Mr. J.B.G.Austin, to the super-bar establishment in the Nigeria Police Force.

2. With reference to para. 2 of your Confidential despatch of the 7th

7th of July it would appear that

Captain Phillips' promotion should take

effect from the 27th of May as I ~~am advised~~ observe from the pension form enclosed with your despatch No. 1184 of the 4th of December, 1938, [123 on 5961 WA] that ~~this is the date from which~~ Captain Spender,

whose post it was recommended that Captain Phillips

should fill, ~~commenced to draw pension.~~ was invalided from the post of Superintendent of Police on the 26th of May.

The promotions of Mr. Maunsell-Eyre, Mr. Hill,

and Mr. Austin should take effect from the 2nd of

September, the 28th of October and the 12th of

January 1940, respectively.

I have, etc.

(Sgd.) MALCOLM MacDONALD

AIR MAIL

4.

Government House,
Nigeria.

9 November, 1939 10

My dear Jeffries,

3 Please see my confidential despatch (A) of the 9th November, on the subject of the promotion of Police Officers. It occurs to me that the real implication of the statement that in 1937 certain officers now recommended for promotion "needed to improve their knowledge of Police work" may need a little explanation. The fact is that, until Saunders came, the force as a whole knew very little of Police work! It was only the exceptional officer who had managed to acquire such knowledge in spite of, rather than with the assistance of, his senior officers. Since Saunders came the whole atmosphere has changed, and the force is rapidly acquiring, for the first time in its life, a real knowledge of Police duties. We have quite a lot of good stuff, and the fact that some of them have not been better in the past is largely due to lack of proper direction.

Yours sincerely
Bernard Bourdillon

C. J. Jeffries Esq., C.M.G., O.B.E.

AIR MAIL

NIGERIA

CONFIDENTIAL (A)

Government House,
Nigeria.

9 November, 1939

Sir,

Referring to your despatch Confidential (2) of the 17th of August on the subject of the recommendations made by me in an earlier despatch for the promotion of Captain T.P. Phillips, M.C., Mr. R.H. Maunsell-Eyre and Mr. D.L. Hill to the superbar establishment in the Nigeria Police Force, I have the honour to explain that the officers who have previously been selected in preference to these three officers were recommended on the grounds of their definitely superior ability; it has never been suggested that the officers superseded were permanently unfit for promotion.

2. The observations made in paragraph 2 of my despatch Confidential (A) of the 26th of June 1937 pointed to the need for Captain Phillips and Mr. Maunsell-Eyre to improve their knowledge of Police work, whereas as regards Mr. Hill I stated in my despatch Confidential (B) of the 7th of December, 1938, that it was proposed he should again be considered for promotion on the occurrence of future vacancies. The latest reports on these officers are quite satisfactory, and the Commissioner of Police is satisfied from his personal knowledge of them that they fully merit promotion.

3. I take this opportunity to refer also to

/the impending

The Right Honourable
Malcolm MacDonald, P.C., M.P.,
Secretary of State for the Colonies,
&c., &c., &c.

the impending vacancy which will result from the retirement of Mr. T.H. Wilson, Superintendent of Police and to recommend that this should be filled by the promotion of Mr. J.B.G. Austin, the officer next in seniority to those mentioned above. Mr. Austin has been superseded once, on which occasion I informed you in my despatch Confidential (B) of the 7th of December, 1938, that he would receive consideration in connection with future vacancies. The Commissioner of Police describes Mr. Austin as a hard-working and capable officer with long Colonial Police experience, while in a recent report by the Chief Commissioner Mr. Austin is stated to be an excellent and conscientious officer who co-operates closely with Administrative Officers and is always most helpful. I am satisfied that Mr. Austin has established his fitness for promotion and, in the event of your approval of his promotion, I propose that it should take effect from the date of the vacancy, viz. the 12th of January, 1940.

4. In regard to the statement made in the second paragraph of your despatch under reference, to the effect that you propose to compare the claims of other officers in the Colonial Police Service with those of Nigerian candidates in regard to the vacancies under consideration, I fully accept, of course, the position that it is the essence of a Unified Service that all members thereof should be eligible to be considered for promotion to any vacancies which may occur in the Service, but at the same time I feel sure that you will appreciate the disturbing and discouraging effect which continued passing over would have on officers in the Nigerian Police, more particularly those in the middle of their service who, while they may not be fit for advancement to the highest Police appointments, have

/nevertheless

13

nevertheless shewn themselves in all respects fit for promotion to the rank of Superintendent.

5. I shall be glad to learn your decision on these recommendations by air mail in due course.

I have the honour to be,

Sir,

Your most obedient, humble servant,

B.H. Bourdillon

GOVERNOR

(3950—150) Wt. 46262—83 30,000 3/39 T.S. 693

30325/4/39 No. 2

C. O.

Mr. Martin 14/8
Mr. Sidebottom 14/8
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

C.O. 14 AUG 16

DRAFT. cons on

Nigeria

Conf. 2/

Gov.

Answd. 14

Sir,

I have the to acknowledge the receipt of your conf. despatch of the 7th July, in which you recommend the promotion of Captain T.P. Phillips M.C., ~~to be~~ Mr R.H. Maunsell-Eyre and Mr D.L. Hill to fill one existing and two prospective vacancies in the supra-grade establishment of the Nigeria Police Force.

2. These officers have previously been passed over on the occasion of more than one promotion to the higher grade (see your despatch conf. (B) of the 7th

FURTHER ACTION.

(1 on 30325/3/38)

7th December, 1938.). In view of this and of the terms of their recent annual confidential reports, I shall be obliged if you will report in greater detail the reasons why ~~they are now recommended as suitable for promotion~~ for your present recommendation. In order to enable me to compare their claims with those of other possible candidates in the Colonial Police service.

I have etc.

(Sgd.) MALCOLM MacDONALD

NIGERIA.

CONFIDENTIAL.

Government House,
Lagos, Nigeria.

7 July, 1939.

Sir,

30325

I have the honour to address you on the subject of the filling of one existing and two prospective vacancies in the super-bar establishment of the Nigeria Police Force. The former has occurred in consequence of the retirement of Captain J.T. (5961 W.A.) Spender, D.C.M., Superintendent of Police, and as regards the latter a local Medical Board has recommended the permanent invaliding of Captain A.J. (15371 W.A.) Wilson as reported in my Confidential (B) despatch of the 20th of June, and Mr. W.M. (18897 W.A.) Beresford has recently proceeded on leave preparatory to retirement on attaining the age of 50. Particulars of office in the usual form are enclosed.

2. I recommend that these vacancies should be filled by the promotion of

19015 W.A. Captain T.P. Phillips, M.C.,
21764 " Mr. R. H. Maunsell-Eyre and
16134 " Mr. D. L. Hill,

with effect from the

28th of May,
2nd of September and
28th of October,

respectively.

2.

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

16

2. Should you approve these recommendations, they will involve the supersession of Captain C.W. Clark, 18988 WA Mr. L.S. Clinton, M.C., and Captain E.C. Gilbert to whom reference was made in my Confidential (B) despatch of the 7th of December, 1938. I regret that I am still unable to make any favourable recommendation on their behalf.

12553 WA 29250 WA

1 m 30325/3/38

I have the honour to be,

Sir,

Your most obedient, humble Servant,

R. H. Brendell

G O V E R N O R.

Particulars of the office of Superintendent, Nigeria Police Force,

now vacant in the Colony of NIGERIA (Colonial Regulation 29).

G.P., Lagos. 153/39

17

1. Duties of office, and qualifications required for their performance.

See list attached.

2. Emoluments of office:

(a) Pensionable. £840-40-920.

(b) Non-pensionable. N i l.

3. Allowances, quarters and other circumstances affecting the value of the office, including grant of free or assisted passages to the officer and his family on first appointment and on leave.

Quarters free of rent (but not of rates for water, electricity and similar outgoings) with simple heavy furniture, or allowance in lieu thereof; free first class passages when travelling on duty and on leave. Free first class passages for wife when proceeding to or returning from Nigeria, once only in each tour of service.

4. Nature, number and amount of securities required, and mode of giving them.

Required to give security in Public Officers' Guarantee Fund in the sum of £200 in respect of which an initial premium of £2 is payable.

5. Acts, Laws or Ordinances making provision respecting any of the above matters with reference to the sections in which such provision is made.

(a) European Officers' Pension Ordinance, Chapter 26 of the Laws of Nigeria.
(b) Widows' and Orphans' Pension Ordinance, Chapter 28 of the Laws of Nigeria.
(c) Public Officers' Guarantee Fund Ordinance, Chapter 29 of the Laws of Nigeria.

6. Whether house accommodation is available or readily procurable, whether furniture, etc., should be brought from England, and any other particulars of a like nature likely to be useful for the information of candidates.

(a) House accommodation is available. Government furniture covers the essential necessary to furnish a house, but may be supplemanted according to particular wishes of the individual officer.
(b) Monthly payments for pipeborne water supply and electric light at Stations where such amenities are available.
(c) Required to contribute to the West African Widows' and Orphans' Pension Scheme. Minimum contribution £24 per year.

7. Whether free medical attendance and medicine are provided.

For an officer, but not his wife and family.

8. Whether and, if so, what rates and taxes are payable.

Income Tax of approximately one and half per cent of chargeable income.

1. Duties of office, and qualifications required for their performance.

18
END

SUPERINTENDENT OF POLICE.

A Superintendent of Police is normally in charge of a big and important Province with a population which may vary from half a million to two million inhabitants, in which there may be four or more High and Magistrate's Courts, one or more big Provincial Headquarter towns, one or more Residents and 20 or more District Officers, with a Police Force working under him which may consist of from two to six British officers and 300-600 African officers and men serving in six or more Police Stations. He is responsible for dealing with the discipline, housing, clothing and accoutrements, musketry, drill, motor traffic, prevention, investigation and detection of serious crime, preparation and prosecution of cases in court, for interviewing other Government officials and members of the public as the representative in the province of the Commissioner, administering and controlling Government funds, and, in short, dealing generally on his own initiative, without constant reference to the Commissioner at Headquarters, with any police matters whatsoever arising in his Province.
To carry out these duties he must be an officer of considerable police experience in all branches, have a good command of men, be competent to supervise, instruct and train young officers as well as the rank and file working under him, to be able to direct the investigations of, and to conduct in the High Court, important cases of crime. He should be, in general, an officer of sufficient police experience, knowledge, initiative and ability to be selected, if the need arose, to reorganise and "pull together" the personnel and police work in a populous criminal Province which had deteriorated.

30327

1939

NIGERIA

30327

POSTS AND TELEGRAPHS DEPT. STAFF.

ALLOWANCES TO GOVT. CLERKS IN CHARGE OF POSTAL AGENCIES.

Previous					
Subsequent					
R98	8/5/38				
Mr. Sabine	12.5.				
R. Turnbull	12.V.				
~~R96~~ C.S.D.	13.V				
Mr. Turnbull	15.V.				
R96.	4/5				
R299	22/10-				
R.98.					
FILE A.		(1228). Wt. 30384/7. 17,000. 11/38. N.P.Co. G.682/77a.			

C.S. P.&T. Dept.

2

1. Gov. No. 477. — 21. 4. 39.

Proposes to authorise the payment of certain allowances to Gov. clerks in charge of Postal Agencies w.e.f. 1.1.39.

The proposal and the reason behind it are clearly explained in 1 and I think we ? can approve subject to provision of the necessary funds. The annual amount is estimated at £72

W J Sabine

12/5

Approve the proposal to make provision for the payment of special allowances ~~to postal agents~~ as set out in para 4

R.E. Dumbell

~~Al~~

12.v.

C.S.O.

On reconsideration, I think you should see this first. The principle such special allowances are undeniable, but in the particular circs, I think we may ? approve as above.

R.E. Dumbell.

12.v

Yes, I think so. Presumably there are Gov. clerks on the same scales who are not responsible for Postal Agencies, &c.

from that point of view the Postal work is outside the scope of the ordinary duties of the clerks. There is probably not enough Postal work to justify the appt. of special officers to it, and the grant of these small allowances is the most economical way of getting it done.

W R Commons
18.5.39.

As in my minute of 12.v.

R.L. Emerson
15.v.

At once.

2 To Nigeria n.o.c. (1 annex).

23 MAY 1939

[2643—250] Wt. 16318—94 15,000 7/38 T.S. 695
[3600—250] Wt. 38746—16 20,000 1/39 T.S. 695

30327/7/39.

C. O.

Miss Macpherson. 16/5/39.
Mr. B. D. Edwards. 17/5/39
Mr.
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

O.D.
17 MAY
22

DOWNING STREET.

23 May, 1939.

DRAFT.

NIGERIA.

NO. 406.

Governor.

Sir,

I have etc. to acknowledge the receipt of your despatch No. 477 (1) of the 21st of April, ~~on the subject of certain allowances which have been drawn in the past by Government clerks who have been in charge of Postal Agencies,~~ and to inform you that I approve your proposal to make provision for the payment of special allowances, as set out in the fourth paragraph of your despatch, to Govt. clerks who are in charge of Postal Agencies. I have, etc.

(Sgd.) WILLIAM MacDONALD

FURTHER ACTION.

NIGERIA.

No. 477

Government House,
Nigeria.

21 April, 1939.

Sir,

I have the honour to address you on the subject of certain allowances which have been drawn in the past by Government clerks who have been in charge of Postal Agencies.

2. An examination of the position that was made last year brought to light the fact that a number of clerks were drawing regular allowances from a block vote provided for the remuneration of Postal Agents. It was considered undesirable that members of the permanent civil service establishment should be receiving hidden emoluments in this way and the Postmaster-General was therefore instructed to discontinue this arrangement. But through a slight misunderstanding this was interpreted to mean that in no circumstances could any member of the Service be permitted to draw any allowance at all in respect of such work and consequently no provision has been made in the Estimates for 1939/40. The item is mentioned in paragraph 121 of the Memorandum.

3. The Postmaster-General has now represented that the duties involved warrant the payment of special

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

5 END

special allowances. As a general rule I am not in favour of such allowances but in this instance I am satisfied that the posts involve duties and responsibilities, and particularly the latter, in excess of those which would normally fall upon the individuals in respect of their substantive appointments. I consider therefore that the circumstances warrant the payment of a small allowance in each case.

4. The number of Postal Agencies concerned is at present eleven and the allowances suggested vary from £3 to £18 per annum the total estimated for the year being £72. Subject to your approval and to the provision of the requisite funds I propose to authorise the Postmaster General to pay these allowances with effect from the 1st of January, 1939. I propose also that if in the normal course of expansion of services new Postal Agencies are opened, similar allowances should be payable when the circumstances warrant them and subject of course to the provision of funds in the annual Estimates.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

H. H. Bandilla

GOVERNOR.

30327/10

1939

NIGERIA

30327/10

POSTS AND TELEGRAPHS DEPARTMENT STAFF

VACANCIES FOR SURVEYORS

Previous

Subsequent

FILE A.

(1512). Wt.31212/122. 10,009. 11/40.
N.P.Co. G.622/77a.

S. P&J. Dept.

R3/8

To invest refce. & attach P.F.

R.A. Holden 7.7.

(to me 13/7) WAA.

1. Gov. Defty. No. 725. 2 28.6.39

Requests early appt. of a Surveyor vice Mr. C.J. Yell

Mr. Harman. Is there a vacancy in this

[illegible]

Persons are likely to be interested - if so I will have a V.E. prepared. [illegible]

8/7

see minute on Proms 1307

W.A. Harman

18/7

2. Gov Tel. 444 Sec. 17.9.39

States that vacancy should be filled

(Orig. on 20/03/20/39 Pers.)

For admin

Dept. herewith (in accordance with mins. on Proms. 1307). I understand that a further similar vacancy has now come under consdn. I have mentioned the possibility of its being deemed to select a second officer from the Home Service in para. 1 of the dft.

The dft. memo. of consdtn should be seen by Pensions Branch & Clerical Section.

A. Whitehouse

9/10

(action has been delayed to collect certain pps. & look up terms of recruitment)

23/11

To G.P.O. (w/c memo). Cons - 23 Oct 1939.

4. G.P.O. 21.11.39.
Submits partics. of applicants for two vacancies for Surveyors.

Mr. Martin.

I shall be grateful if you will have a look at these applications and advise as to which you consider most suitable.

J.B. Swaddle

23.11.39.

Mr Martin has said that persons do not feel that they should advise on this as they are only concerned with serving officers. I have not sufficient knowledge of the value of technical qualifications of this kind to express an opinion as to which of the officers is most suitable. I can only suggest that we should send the file to the C.Agents (Mr Bradstreet) for an expression of their views. It may be desirable of course to wait for them before an ultimate decision is taken as none of the candidates possess all the qualifications desired. But C.As could express their views only as to the necessity for doing so perhaps.

J.B. Swaddle
29/11

Mr Bradstreet

3

We shd be grateful if you wd give us your advice about these candidates.

O.G.R. Williams
29.4.39.

Mr.Williams.

With the assistance of Mr.H.G.Jessop, Chief Accountant, Posts and Telegraphs Department, Nigeria, we have interviewed the four candidates.

2. Mr.Bennet has the City and Guilds Certificates asked for but his experience has been confined to telephone work. He has a good personality and should have no difficulty in controlling staff; and would, in our opinion, be capable of undertaking the duties of the post if he acquired a knowledge of manipulative morse and postal work.

3. Mr. Bonnett does not possess the City and Guilds Certificates but he has had the necessary Post Office experience except as regards morse. He is personally suitable but for the fact that he is distinctly nervous. This may however be due to his youth; he is only 22, and with experience he should acquire a more assured manner. We mention this point because in the paper of particulars, ability to control staff is stressed.

4. Particulars of the two candidates are enclosed and we suggest that they be communicated to Nigeria together with our remarks and that the Government be asked whether either or both are acceptable, and, if so, whether the experience which they lack can be gained in the Colony or whether it must be acquired here before they leave England. In the latter case, it would be necessary to know precisely what branches of postal work Mr. Bennet should study.

5. Morse is not mentioned in the particulars of the office, but Mr. Jessop lays stress on its importance, and considers that candidates should be able to read morse at about 22 words a minute; they need not necessarily be able to send messages at this speed.

6. We do not recommend the appointment of Mr. Trotman or Mr. Moore.

J.B. Brown
Appointments and Passages Department,
Crown Agents.

11th January, 1940.

Send the particulars of Mr. Bennett & Mr. Bennett before injuries entitlements as at 2 v 3. in three minutes above for reasons explained that the course is adopted as neither of the candidates nominated put up by the G.P.O. possess all the qualifications required. Add that 2 other candidates put up by the G.P.O are not considered suitable. ~~send a copy of the inform~~ G.P.O. by short off. of cable taken showing the papers* of the 2 ~~candidates~~ candidates, who are not regarded as suitable, and promising a further letter on receipt of Sir Bernard Bourdillon's reply.

* As they are papers only I have ~~not~~ ~~kept them~~ ~~not necessarily~~ ~~[illegible]~~ be returned S.W.

J.H. Swaffer

12/1 above

5 To G.P.O. answering 4. – 29.1.40.

To Nigeria. Conf. (1 enclosure. 1 - 30327/11/39. Crosby) (w/ Particulars of Bennett and Bennett.) Cons. 31/1/40

7 Governor Tel 113 – 3/2/40

Cf. dis. 1. Enquires when he may expect new appointment urgently required for relief purposes.

As the despatch at (6) was sent by airmail I don't think there is any need to reply by Tel (6(7)), wh: in the circs: would be an unnecessary expense.

Would put by.

C. Thowley

5/2

Airmails are upset the delays at present.

Let briefly as in Tel h.w.

J.H. Swaffer

6/2 above

8 To Gov. Nigeria Tel. No 104 – 6/2/40

Mr. E.R. Edwards.

Mr. MacPaggart of the G.P.O. came up yesterday to tell us that Mr. Bennett, who is one of the two candidates recommended by the Governor at (6), has now received his call-up for War Service and is due to report at Chatham on Saturday for his medical examination. He asked us to let us know if we had received the Governor's reply to (6) and in any event what action we now proposed.

This has come at a most inopportune

moment, because we can hardly take up the question of his release from naval service in this country with the Admy. until we know whether the Governor is prepared to accept him.

If you consider that we can properly approach the Admy. in the circumstances of this case, I would suggest that we telegraph the Governor ~~explaining~~ explaining briefly the substance of A above & asking him to telegraph the answer to the first sentence of para: 3 (b) – if not then we must take steps to let the Governor know that Mr Bonnett is no longer available for consn as a candidate.

I am sending a cross of you in red.

C. Thomas
7/2.

As Mr. Bonnett is a Home Civil Servant, it would be necessary, if the Gov. wished to have him appointed to Nigeria, to secure the postponement of his calling up by taking up his case specially with the Treasury and the M. of Labour. Alternatively we would otherwise take their course, task the Admiralty for him if we find that Nigeria wants him. I am afraid that it would be difficult to make out a good case either with the ~~Admiralty~~ Treasury or to the Admiralty, since Mr. Bonnett is not fully qualified for the Nig. appt.

X.

In all the circs., I think that we shall have to tell the Gov. that Mr. Bonnett has now been called up and is no longer available for consideration, and that we are asking G.P.O. whether they can nominate somebody else; and write to G.P.O. accordingly.

G. Bennetts
7.2.40.

I think that X is the proper course in the circs. So proceed.

J.B. Scott
8/2 afternoon

Draft tel h/w
Mr Thomas told Mr MacPaggart at the G.P.O. what action we are taking over the phone and told him that a letter of confirmation will follow.

C. Thomas
8/2

To Gov Nigeria Tele No 120 Cy. 8.2.40

To G.P.O. — cons — 13 Feb 1940.

Mr. J. Trotman (Pet C.A.) ——— 22.2.40.

Enquires whether his applcn. may be reconsidered for 2nd vacancy for a Surveyor, or whether he should reapply through G.P.O.

At para 6 of Mr. Brown's minute of 11/1 on this file, the C/A says that they could not recommend Mr. Trotman for this vacancy. They are presumably still of the same opinion.

I suggest that we might reply to (ii) by informing Mr. Trotman that his application will be considered in the ordinary course and that it will not be necessary to submit any further applications and send a copy to C/A l.f.

ref: ii

C.H. Bowler
1/3

Mr. Bradshaw.

If you are still of this same opinion about Mr. Trotman we had better turn him down at once rather than raise false hopes by saying he will again be considered. I think, perhaps you will suggest a reply.

J.B. Sidebotham
2/3.

Mr. Sidebotham,

Apart from the question of qualifications with which we do not, Joseph thought that Mr. Trotman was of the right type for a Class 'A' post, & that being so we should not recommend re-considering him.

We suggest that you should reply that it is regretted that both his applications for the post of Surveyor in the P.W.D. & of Surveyor have been unsuccessful.

J.B.
C.A. Appts & Pens Dept. 7.3.40.

To reply as proposed would be a little awkward as the G.P.O. application list is probably still open for this 2nd post. I suggest in the circs that the best course would be to send a copy of No 11 with G.P.O. reference No 10 explaining that Mr. Trotman has again been considered for this further vacancy but that he is not considered suitable & ask that if they may be informed that the former application was unsuccessful & it is regretted that a further application would not stand any chance of success.

J.B. Sidebotham 7/3

Copy to C.A. agreeing with L.F.

1/c. No to G.P.O. (copy sent to 11).
No C.A. (copy 12) N.F.

16 MAR 1940

14. G. P. O. ——— 11. 3. 40.
Recommends Mr. Shimmin for vacancy of Surveyor.
Encls. applns. etc.

This is one more list of applicants for the vacancy for a Surveyor in the P. T. Deptt. in Nigeria.

? Send the file to Mr. Brown and say that we shall be grateful for his advice as to the suitability or otherwise of these candidates.

C. Thomley
19.3

Mr. Bradstreet:
We should be grateful for your advice on the candidates in 14.

J. B. Sidebotham
19/3

15. O. a. g. Tel. 297 Conf. ——— 21. 3. 40.
States that Messrs. Barnett & Bennett are unsuitable for post of Surveyor.

~~16~~ R.O. Barnett (Pet C.A.) ——— 2. 4. 40.
Enquires whether he will be appointed as a Surveyor.
Requests very early reply.

Mr. Sidebotham,
I asked the C/A to return this file in order that we could deal with (16). I had previously sent Mr. Bradstreet a copy of (15) by hand.
Our attitude with regard to Mr. Barnett was decided in your minute of 8/2 and the decision was communicated to the G.P.O. at (10). I can only conclude from the terms of (16) that the G.P.O. did not pass on the information to Mr. Barnett.
? Write to ~~Mr. Barnett acknowledging receipt of (16)~~ P.M.G. ref: (10) forwarding a copy of (16) and say that the Govt. will be glad if Mr. Barnett may be informed that in view of the fact that he had been called up for military service and the Board not, therefore have been able to proceed to Nigeria, if selected, Mr. Grace Davies regrets that it was not possible to give further consideration to his application.

C. Thomley
5.4.

(I have promised Mr. Bradstreet that I will send this file back to him early next week when candidates are coming up for interview C.H.T.)

I have spoken to Mr. Symonds at the G.P.O. He will tell Mr. Bennett at once (if this has not already been done) that Mr. B is not under consn & in doing so he will refer to Mr. Bennett's letter dated the 3rd April last. I have said we will not write to the G.P.O. officially about this: he agrees that it is unnecessary for us to do so & it can be quietly. Now when file to Mr. Bradstreet for further consn of the Mr. Bradstreet to note X of 15.

J.B.S. Cotterill
5/4 absence

Mr. Sidebotham.

With the assistance of Mr. T.B. Bales, Senior Surveyor in the Posts and Telegraphs Department, Nigeria, we have interviewed four of the six candidates put forward by the General Post Office. The other two had not the right experience.

Mr. Gravett has not the City and Guilds Certificates asked for but he has the necessary experience; has a good personality; and gives the impression of being a capable and level-headed man. We accordingly recommend him for one of the appointments, provided the possession of the certificates referred to is not essential. Mr. Bales agrees with this recommendation.

Transferred E.F.A.

Particulars of Mr. Gravett are enclosed.

DESTROYED UNDER STATUTE
14.4.40.

Mr. Shimmin was interviewed and was to be recommended for the other vacancy but he has since informed us that he does not wish to proceed with his application. A copy of his letter in this connection is attached.

A1

We do not recommend the appointment of Messrs. Mitchell, Cheshire, Soar and Horner.

We assume that you will arrange, as on the previous occasion, for the candidates to be informed of the result of their applications and we are taking no action in this connection.

J.R. Bradstreet

Appointments & Passages Department,
Crown Agents,
22nd April, 1940.

BC

DESTROYED UNDER STATUTE

Bennet (Pet C.G.) 18.4.40.
Enquires whether his appln. for post of Surveyor is still under consn.

I have spoken to Mr Bradstreet. He considers that Mr Gravett's experience is what is wanted for the job. The P.Zp. in 1 says "or equivalent qualifications" & does not insist on the certifs.

Cons. now offer one of the vacancies to Mr. Gravett, sending the letter through GPO in usual way; thank GPO for submitting the name & say that the others have been carefully considered but none are regarded as altogether suitable & ask that they may be informed accordingly: & finally ask whether it is possible for G.P.O. to send us any further name for the second vacancy

O.G.R. Vellins
23.4.40

? Date of No 19 letter to be by 1 May.
Enter 18 & Register.

1 To Gravett (offer)
1 - G.P.O. (14 amed.)
(w/ 18 nfd)
1/5/40

Nos 18 & 19. Transferred to P.F. 57345 w A1

20. G. Bennett — 2. 5. 40.

Requests a reply to 17.

The Governor informed us at (15) that Mr Bennett was not suitable and I am afraid we have never communicated this to the G.P.O.

Now draft letter to G.P.O ref: (5) transmitting copies of (17) and (20) and stating that the Gov. of Nigeria has reported that Mr Bennett is not considered suitable for appointment to these posts & asking that he may be informed ~~accordingly~~ that his application was unsuccessful.

C. H. Bowley
10. 5

A. Jones

G.P.O (w/c 20+17) — 15.5.40.

Mitchell (Per C. G.). — 11. 5. 40.

Enquires why he was not appointed to post of Surveyor.

To G.A.G. Nig Tel 455 Conf 21/5/40 on 57345 WA (copy attached)

J. Morse (Per C. G.). — 17. 5. 40.

Enquires whether he has been selected for surveyor vacancy

Action also on 32.

This file has been wanted by C.S.D. for the office selection of Mr. Gravell.
RHH
23 5.

(22) I have spoken to Mr Bradstreet about this & all we know about him is at A/1 his minute of 22/4 — and he has asked me to send this file across to the C/A when the action is complete so that they can check up on the details of Mr Mitchell's qualifications or lack of qualifications. I have undertaken to do this.

(23) No further action is necessary.

(24) Unfortunately we did not ask the G.P.O. to inform Mr Moore that his application had been unsuccessful in our letter of (5), although they might have received that that was the intention. I submit a draft to remedy this in reply to (24).

C. H. Bowley
24.5

w/c 24 — 25 5 40

Mr Bradstreet.

Do you take a day or two ago on the telephone about (22) and now send the file across as arranged. We shall be grateful for your views as to the reply which we shd send to that letter. A of your minute of 22/4 refers.

C. H. Bowley
25.5.

26. G.P.O. ——————— 25. 5. 40

To a statement of applications for remaining vacancy

Mr. Bradstreet.

Since writing my minute of 25/5 addressed to you (28) has come in; and we shall be glad also for your advice as to the suitability of Mr. G. Clark.

We have already given the Governor particulars about Mr. Bennett (at (6)) but he was not considered in view of the lists at (9). If, therefore, you think that Mr. Bennett is more suitable than Mr. Clark it is always open to us to telegraph the Governor referring to (6) and (9) and saying that Mr. Bennett is again available and asking whether he is suitable.

C. Thornley
27. 5.

IMPORTANT

Mr. Thornley

Mr.Mitchell was interviewed here on the 12th April, and Mr.T.B.Bales, Senior Surveyor, Posts and Telegraphs Department, Nigeria assisted. His experience and personality were regarded as fair and he was not considered entirely suitable. He did not possess the City and Guilds Certificates or any equivalent qualification.

Our usual reply to such enquiries is that it is not our practice to inform candidates why their applications have been unsuccessful. [Mr.Mitchell is now 34] and he might also be told that no hope can be held out that a further application will be successful.

? omit A

We have called Mr.Clark for interview here on the 7th June and we should like your file returned to us before that date.

B

J.B. Bradstreet

Appointments & Passages Department,
Crown Agents.

3rd June 1940.

SC FGB

10

Mr. Lidderdale,

The immediate action on this file is to decide upon the reply which is to be sent to (22).

? Send a copy of (22) to the G.P.O. asking them, providing the P.M.G. sees no objection, to inform Mr. Mitchell as at A in Mr. Bradstreet's minute of 3/6, omitting [ ].

The file should then be returned to C/A in red in accordance with the request at B in Mr. Bradstreet's minute.

C. Thornley
4.6.

J.B. Bradstreet
4/6 almost.

27 To G.P.O. (w/c 22) — 4.6.40

Mr. Bradstreet

Return this file to you as promised in time for your interview on Friday.

C. Thornley
5.6

DESTROYED UNDER STATUTE

Mr. Thornley.

With the assistance of Mr. T.B. Bales, Senior Surveyor in the Posts and Telegraphs Department, Nigeria, we have interviewed Mr. G. Clark, who was recently put forward by the General Post Office.

Mr. Clark has not the City and Guilds Certificates asked for. He appears to be a steady, level-headed man. He has had fair general experience, though not recent, but he seems an intelligent man who should have no difficulty in applying the knowledge he has gained. It would, however, be an advantage if he could spend two or three weeks in a small office to obtain some knowledge of manual exchange working (of which he has had no experience). He could at the same time obtain an idea of office accounting, which is important. Mr. Clark himself suggested that he might undergo this training in the evenings at Ruislip, where he lives, if the General Post Office could arrange it. We recommend Mr. Clark for the remaining appointment, providing the above training can be arranged, and that the possession of the certificates referred to is not essential. Mr. Bales agrees with this recommendation.

A1

Particulars of Mr. Clark are enclosed. We have not checked the date of birth in his application form but it agrees with the date given by the General Post Office.

With regard to Mr. Bonnett, in view of later information as to Nigeria's requirements, see paragraph No. 15, it is clear that he is too young and inexperienced to be placed in sole charge of an office and we do not, therefore, recommend him.

We assume that you will arrange, as on previous occasions, for the candidates to be informed of the result of their applications and we are taking no action in this connection.

J.R. Bonnewell

Appointments and Passages Department,
Crown Agents,
12th June, 1940.

The certificate requirement in the statement of particulars is a very definite one and I think it is perhaps unfair to Telegraph to Nigeria as in attached draft to imply that we should endeavour to secure the services of Mr. Clark subject to satisfactory arrangements with regard to A above being able to be made. If the Governor Telegraphs "go ahead" it will be time enough to write the C.O. in reply to 126 asking them whether they can make the necessary

11

arrangements for training at Ruislip. We can at the same time ask C.P.O. to inform Mr. Bonnett that his application was not successful, but in fact that the letter to Mr. Bonnett omit a reply from Nigeria.

C. Thornley
14.6.

There was one attached draft to Mr. Bradstreet and he agrees with the terms.

C. Thornley
15.6

28. To Gov. Nigeria Tel. 529 Conf. 1576/40
JB.

DESTROYED UNDER STATUTE

O.A.G. Tel. No. 618 — 22.6.40.

DESTROYED UNDER STATUTE

that vacancy for a surveyor can remain unfilled in view of superior of leave.

* I telephoned Mr. Bradstreet. 26/6.

? Inform the C/A by telephone of the substance of (29) and write to the C.P.O. (Ref. (26)) asking them to inform Messrs Clark and Bonnett that the Governor of Nigeria does not now propose to fill the vacancy for the present.

C. Thornley
25.6

DESTROYED UNDER STATUTE

J.B. Lockhart
2576 attached.

~~11.7.~~ To G.P.O. (26 mod) 27.6.40

VGV

Telephone: HEAdquarters 1234
Telegrams: Postaff, Cent, London

Your Reference 30327/10/39
P.O. Reference 82386/39

PERSONNEL DEPARTMENT,
GENERAL POST OFFICE,
LONDON, E.C.1.

May, 1940.

Sir,

With reference ~~to your~~ letter of the 1st of May, I am directed by the Postmaster General to state for the information of the Secretary of State for the Colonies that the offer of appointment as Surveyor in the Posts and Telegraphs Department of Nigeria has been forwarded to Mr. L.R. Gravett and that the other applicants have been informed that their applications have been unsuccessful.

The remaining vacancy has again been brought to the notice of the staff of this Department, and I enclose a statement giving particulars of the only applicants and copies of their applications.

Mr. Bonnett who was one of the list of applicants forwarded with the Post Office letter of the 21st of November 1939 apparently was not selected because it was understood that he was being called up for service with the Forces, but it now transpires that, although he/

The Under Secretary of State,
COLONIAL OFFICE.

he registered with his age group, his calling up was deferred as he was an applicant for a Colonial appointment.

Both Officers are on the pensionable establishment of the Post Office.

I am, Sir,
Your obedient Servant,

Lord Lyttelton.

13

29

57345 WA.

CYPHER TELEGRAM from the Secretary of State for the Colonies to the Officer Administering the Government of Nigeria.

Sent 2.30 p.m. 21st May, 1940.

No. 455 Confidential.

Your telegram No. 297. Confidential. Surveyor. Gravett appointed. Sails 7th June. Steps being taken to select candidate for second vacancy as soon as possible.

TELEGRAM from the Officer Administering the Government of Nigeria to the Secretary of State for the Colonies. Dated 21st March. Received 8.24 p.m. 21st March, 1940.

No. 297 Confidential.

6. Your despatch of 31st January Confidential. Bennett unsuitable as he has not had the general training necessary. There is no opportunity locally for training European surveyors and the nature of the work demands prior Post Office experience of at least ten years. If suitable candidates can be obtained by raising starting salary according to experience request that action may be taken accordingly as two men are urgently needed. Please refer your despatch of 22nd April, 1939 No. 325. Am examining the question of whether this salary grade is suitable in existing circumstances.

15 14.

HEADQUARTERS 1234.

Telephone: ~~NATIONAL 4321~~

Telegrams: Postaff Cent London

Your Reference 30327/10/39.

P.O. Reference 82386/39.

REGISTERED 12 MAR 1940 C

PERSONNEL DEPARTMENT,
GENERAL POST OFFICE,
LONDON, E.C.1.

11 March, 1940.

Sir,

10. With reference to your further letter of the 13th of February concerning vacancies for two Surveyors in the Posts and Telegraphs Department of Nigeria, I am directed by the Postmaster General to say that the outstanding vacancy has again been brought to the notice of the staff of this Department, and to enclose a statement giving particulars of the only applicants. They are all satisfactory officers and it would appear that Mr. Shimmin, although not possessing the full qualifications stipulated, is the best qualified candidate. Messrs. Soar and Horner possess the necessary City and Guilds Certificates, but they have no practical experience in ordinary Post Office duties. Copies of the applications made by all the officers are also enclosed.

Cuttings (19)

All the officers are on the pensionable establishment of the Post Office.

I am, Sir,

Your obedient Servant,

W.A. Symonds

The Under Secretary of State,
COLONIAL OFFICE.

COPY

16

Vacancy for Surveyor
Posts & Telegraphs Department,
Nigeria.

Name, Rank and Office.	Age and date of Birth	Present Pay	Date of appointment to present position
L.A. Gravett, Sorting Clerk & Telegraphist, Tonbridge.	34½ 22.7.05.	226.5.6.	28.9.24.
W.J. Mitchell, Sorting Clerk & Telegraphist, Sherborne.	33¾ 28.4.06	208.13.4.	17.9.29.
W. Shimmin, Sorting Clerk & Telegraphist, Douglas, Isle of Man.	33¼ 24.10.06	220.8.1.	13.11.24.
J.L. Cheshire, Clerk, Accountant General's Dept.	30½ 11.7.09	256.8.	5.2.35.
W.D. Soar, Inspector, Engineering Dept., Engineer in Chief's Office.	30½ 21.8.09	280	27.9.36
G.H. Horner, Probationary Asst. Engineer, London Telecommunications Region.	29¾ 8.5.10	325	1.9.38

COPY

17

The Head Postmaster,

I beg to make application for the post of Surveyor, Posts and Telegraphs Department, Nigeria, advertised in the Post Office Circular dated the 21st instant.

I am not in possession of City and Guilds certificates in Telegraphy and Telephony but have some knowledge of the subjects and was employed on telegraph duties at Tunbridge Wells for a number of years.

(Sgd.) L.A. Gravett,

S.C. and T.

23.2.40.

COPY

18

Sherborne, Dorset.

Vacancy for Surveyor, Posts & Telegraphs Department, Nigeria, Post Office Circular 21.2.40, Page 78 refers.

The Head Postmaster,

I beg to ask if I may be considered for the above mentioned post. Although I do not possess certificates of the City and Guilds in Telegraphy and Telephony, or equivalent qualifications, I am confident that I could carry out efficiently the duties of a Surveyor in the Colonial Postal Service.

I am not married, and I shall be 34 years of age on the 28th of April next.

(Sgd.) W.J. Mitchell.

Sorting Clerk & Telegraphist.

22nd February 1940.

COPY

19

Posts and Telegraphs Department, Nigeria.

Vacancy for a Surveyor.

POC. 21. 2. 40.

The Head Postmaster.

I beg to submit my name as an applicant for the above vacancy.

Qualifications

Postal, practical experience in all Sorting Office duties, including Registered Letter and Returned Letter Work.

Counter, performed for several years all classes of Counter work.

Telegraphs, qualified in Morse, Baudot, Teleprinter and Telephone - Telegram operating, with working knowledge of relative equipment and Telegraph Room routine.

Telephones, fair knowledge of working, equipment, and staffing matters.

Post Office accounting, practical experience as a Wages and Remittance Clerk including forecasting of Expenditure, and records of Office Expenses. Have acted as Accountant with charge of the Accounts section. Several years experience in the survey and check of Accounts at Sub-Offices.

Control of staff, as an Acting Overseer have had charge of the Counter, Sorting Office, Telegraph, Accounts and Writing Duty sections. Also acted Officer-in-Charge of a Town Branch Office.

Writing work, general experience as a Grade A and B clerk including (a) Stores work, (b) Statistical returns, (c) Introduction and cessation of mails, (d) Indoor and Outdoor Reviews and Revisions, (e) Rural Post reorganisation and Motor Revisions, (f) General correspondence with, and interviewing members of the public, (g) Wireless licence enquiry duties.

Educational

Educational successes,

Technical Electricity	- 1st Class Certificate, Grade I, C. & G. of London.
Telegraphy	- Studying for Grade I C. & G. Examination on 24.4.40.
English	- 2nd Class Certificate, Advanced Stage, Royal Society of Arts.
Economic Geography	- ditto.
Transport	- Student Member of the Institute of Transport.

Douglas, (Sgd.) W. Shimmin.

26 February 1940. S.C. & T.

COPY

20

The Accountant,

E.E.A.B.

I shall be glad if I may receive consideration in connection with the appointment of a Surveyor, Posts and Telegraphs Department, Nigeria. (P.O. Circular 21st February 1940 refers).

I am over 30 years of age and unmarried. Whilst I cannot claim to possess all the qualifications requested, I have considerable experience of Post Office Telegraph and Telephone - Telegraph working, including an operating knowledge of most types of telegraph apparatus, e.g. Morse, Wheatstone, Creed etc. I have 5 years experience of Post Office accounting methods including a comprehensive knowledge of the Maintenance and User Control Organisation of Post Office Motor Transport.

I am prepared to take a technical course in Telephony and to revise my knowledge of Telegraphy if so desired.

(Sgd.) J.L. Cheshire,

Clerical Officer,

26th February, 1940.

COPY

21.

The Telephone Manager (Liverpool).

With reference to the notice in the Post Office Circular dated 21 February 1940 may I be permitted to submit an application for the post of Surveyor, Posts and Telegraphs Department, Nigeria.

I am at present 30 years of age and during the past 13 years have been employed in the Post Office Engineering Department where I have had a wide practical experience of Telephone duties and some slight experience of Telegraph working.

For nine years immediately following the year 1926 in which I entered the Department, I was employed at various centres in the Eastern Engineering District and in 1935 I was transferred to the staff of the Engineer-in-Chief's Central Training School, Dollis Hill, N.W.2, as an instructor in the adjustment of automatic telephone apparatus.

From 1936 until the outbreak of war I occupied the post of Inspector at the Central Training School and was employed on lecturing duties in connection with the teaching of various systems of Automatic Telephony.

Since the outbreak of war, I have been employed on various duties in the Liverpool Telephone Area which have afforded opportunities to increase my experience.

I was educated at Colchester Royal Grammar School and gained the Cambridge Senior School Certificate.

Particulars of City and Guilds certificates I hold appear below:-

Magnetism and Electricity.	First Class.
Technical Electricity Grade II.	Ditto.
Telegraphy, Grade I.	Ditto.
Telephony, Prelim.	Ditto.
Telephony, Inter.	Ditto.
Telephony, Grade III (Final)	Ditto.
Radio Communication Prelim.	Ditto.
Transmission & Lines Grade I.	Second Class.

The

The notice in the Post Office Circular does not state when the post is to be filled, and if sufficient time is available, I would be glad to take advantage of any opportunity which might occur for me to acquire a knowledge of those requirements for the post in which my experience is deficient.

(Sgd.) W.D. Soar, Inspector,

R.10, Branch,

E.-in-C's Office.

c/o Telephone Manager,

Liverpool.

COPY

22

The Engineer.

I wish to apply for the vacant post of Surveyor to the Post and Telegraphs Department, Nigeria, as announced in the Post Office circular dated February 21, 1940.

I have been continuously employed by the British Post Office since January 1927 and have had a varied experience of all the branches of telephone and telegraph maintenance and installation. In 1933 I passed the Probationary Inspector's examination and in 1938 I passed the Probationary Assistant Engineer's examination. The following certificates are held.

City and Guilds.

Magnetism & Electricity.	1st Class.
Telephony I	1st Class.
Telephony II	2nd Class.
Telegraphy Final.	1st Class.
Transmission and Lines, Final.	1st Class,
1st Prize and Silver Medal.	

Institute of Electrical Engineers.

National Certificate (Distinction in Mathematics).

English - pass.

I teach first and second year Mathematics at Wimbledon Technical College.

It is felt that the duties involved can be confidently executed and I should be glad if a favourable recommendation can be given.

(Sgd.) G.H. Horner.

P. Asst. Engineer,

February 26, 1940.

(8950—1150) Wt. 46268—29 30,000 3/39 T.S. 096
(6940—150) Wt. 25498—38 10,000 9/39 T.S. 096

30327/10/39

C. O.

Mr. Whitehouse 26/1 Cursord. 15

Mr.

Mr.

Mr. A. J. Dawe.

Sir H. Moore.

Sir G. Tomlinson.

Sir J. Shuckburgh.

Perms. U.S. of S.

Parly. U.S. of S.

Secretary of State.

AIR MAIL

31 Jany., 1940.

Sir,

I have etc. to refer to your despp. No. 925 of the 28th. of June, 1939, & No. 925 of the 23rd. of August, 1939, regarding two vacancies for Surveyors in the Posts & Telegraphs Dept. of Nigeria, and to inf. you that particulars of the vacant posts were communicated to the General Post Office with a view to suitable candidates being selected from the Home Postal Service.

2. Applications were rcvd. from four members of

DRAFT.

30327/10/39

30327/11/39

Nigeria
Bony.
Gov.

Particulars of Mr. Bonnett
Particulars of Mr. Bennett.
Pl. forward in file in sup.

2 Dfts.

FURTHER ACTION.

the Home Service, but as none of these candidates possessed all the requisite qualifications as set out in the forms of particulars enclosed with your despp., it was considered that it would be of assistance if the applications were examined by the Crown Agts. for the Cols.. This has now been done & the candidates have also been interviewed with the assistance of Mr. H. G. Jessop. Forms of particulars relating to two of the candidates, Mr. R.O. Bonnett, Sorting Clerk & Telegraphist, & Mr. G.A. Bennet, Assistant Inspector, Telegraph & Telephone Traffic, are enclosed, & the Crown Agents have reported on these cands. as follows: —

Mr. Bonnett does not possess the City & Guilds Certificates but he has had the necessary Post Office experience except as regards morse. He is personally suitable but for the fact that he is distinctly nervous. [illegible] to his youth;

(7950—150) Wt. 46260—29 30,000 3/39 T.S. [illegible]
(7940—150) Wt. 25498—38 10,000 9/39 T.S. [illegible]

C. O.

Mr.
Mr.
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

DRAFT.

FURTHER ACTION.

he is only 22, and with experience he should acquire a more assured manner. 24
This point is mentioned since in the form of particulars of the appt., ability to control staff is stressed

Mr. Bennet has the City & Guilds Certificates asked for but his experience has been confined to telephone work. He has a good personality & should have no difficulty in controlling staff & would, it is considered, be capable of undertaking the duties of the post if he acquired a knowledge of manipulative morse & postal work.

The other two candidates were not considered to be suitable for the appt.

13. I shall be glad if

You will consider the applications of Mr. Bonnett & Mr. Bennet & inform me whether either or both would be acceptable. If so, you will, no doubt, also inform me whether the experience which they lack can be gained in Nigeria or whether it should be acquired here before they sail. In the latter case, it would be necessary to know precisely what branches of postal work Mr. Bennet should study.

I have etc.,

(Sd.) MALCOLM MacDONALD

(5074—250) WL 30563—45 20,000 10/37 T.S. 698

C. O.

30327/10/43

Mr. Whitehouse 26/1

Mr.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir H. Moore.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Confidential

29th Jany., 1940

Sir,

I am etc. to ack. the rect. of yr. L. No. 82386/39 of the 21st. of Nov. last enclosing particulars of candidates from the Home Postal Service for appt. as Surveyor in the Posts & Telegraphs Dept. of Nigeria and to request you to inform the P.M.G. that the applns. of these cands. have been con

DRAFT:

The Secretary,
G.P.O.,

2 Dfts

FURTHER ACTION.

considered & the candidates have been interviewed.

2. It is noted that none of the candidates possesses all the requisite qualifications ~~of the posts~~ and Mr. E.T. Trotman & Mr. D.J. Moore are not considered suitable for appt. to these posts. The applications of the other two candds., Mr. G.A. Bennet & Mr. R.O. Bonnett have been referred to the Gov. of Nigeria by air mail for ~~books~~ his comment on the subject and a further letter will be sent to you ~~as the~~ when ~~the Govt.~~ his reply is received.

I am etc.
(sd) O.G.R. Williams

264

HEAdquarters 1234

Telephone : [redacted]

Telegrams : Postaff Cent London

Your Reference 30327/11/39.

P.O. Reference 82386/37.

PERSONNEL DEPARTMENT,
GENERAL POST OFFICE,
LONDON, E.C.1,

21 November, 1939.

Sir,

3 With reference to your letter of the 23rd of October concerning vacancies for two Surveyors in the Posts and Telegraphs Department of Nigeria, I am directed by the Postmaster General to say that the vacancies have been brought to the notice of the staff of this Department and to enclose a statement giving particulars of the only applicants. They are all satisfactory officers but unfortunately none of them possesses all the necessary qualifications. Copies of the applications made by these officers are also enclosed.

All the officers are on the pensionable establishment of the Post Office.

I am, Sir,
Your obedient Servant,

Amend. (5)

The Under Secretary of State,
COLONIAL OFFICE.

27

Vacancies for two Surveyors, Posts & Telegraphs Dept., Nigeria.

Name, Rank and Office.	Age and date of Birth.	Present Pay.	Date of appointment to present position.
G.A. Bennet, Asst. Inspector Telegraph & Telephone Traffic (Cl.II) General Post Office, Headquarters Building.	30 27/10/'09.	£349.16.0.	11.8.'35.
E.T. Trotman, Clerk, Telephone Branch London Telecommunications Region.	25¼ 6/6/'14.	£186.8.0.	8.11.'36.
D.J. Moore, Sorting Clerk & Telegraphist, Greenock & Port Glasgow.	23¼ 14/6/'16.	£135.12.8.	10.7.'34.
R.O. Bonnett, Sorting Clerk and Telegraphist, Cranbrook Sub-Office, Tonbridge.	22 25/8/'17.	£121.5.9.	23.5.'35.

Communications on this subject should be addressed to—
THE UNDER SECRETARY OF STATE,
COLONIAL OFFICE,
LONDON, S.W.1.
and the following
Number quoted: 30327/10/39.

Draft

Answd

4. Downing Street.

23 October, 1939.

Sir,

I am directed by Mr. Secretary MacDonald to request you to inform the Postmaster General that there are two vacancies ~~is a vacancy~~ for Surveyors in the Posts and Telegraphs Department of Nigeria which it is desired should, if possible, be filled by the secondment of an officer from the Home Postal Service. A memorandum containing particulars of the conditions of the appointments and terms of secondment is enclosed. ~~It is possible that a further similar vacancy in the same Department, for which it may also be desired to select a candidate from the home service, will arise in the near future. In that case a further letter will be sent to you.~~

Memorandum

2. Mr. MacDonald will accordingly be obliged if Major Tryon, provided he sees no objection, will be good enough to furnish him with the names and particulars of any suitably qualified candidates from the Home Postal Service who can be recommended for the appointments.

I am, Sir,
Your most obedient servant,

O. G. R. Ormsby-Gore

Copy for 30327/11/39

THE SECRETARY,
GENERAL POST OFFICE.

Mr. Whitehouse 9/10
" Fairclough 11/10
" King
DRAFT " Market 11/10 J.S.

29

Particulars of the Office of Surveyor now vacant in the Posts and Telegraphs Department of Nigeria.

Duties and Qualifications

Supervision of the Post Office Services and Post Offices in an extensive Postal district, and the training of staff for senior posts. Thorough practical knowledge of all Postal, Telegraph and Telephone duties and Post Office Accounting, including the survey of Post Offices and a decided ability to control staff. Should possess certificates of the City and Guilds in Telegraphy and Telephony or equivalent qualifications.

Emoluments

Salary scale:- £400 for two years; then £450 x £25 - £600; £660 x £30 - £810 (efficiency bars at £600. ~~and £780~~).

Quarters valued for pension purposes at rate of approximately 15% of salary with minimum of £50 and maximum of £150.

Quarters

Quarters free of rent (but not of rates and similar outgoings) with simple heavy furniture are provided, or an allowance is granted in lieu thereof.

(a)

(a) Government furniture requires supplementing according to particular wishes of individual officer. Further details can be obtained on application to the Crown Agents for the Colonies (4, Millbank, London, S.W.1).

(b) Monthly payments for pipe-borne water supply and electric light at stations where these amenities are available.

Travelling on Duty

Free first class transport is provided for the officer when required to travel on duty.

Wife's Passages

Provided that the officer's ~~wife is granted~~ (is granted permission by the Governor for his wife to proceed to Nigeria she is proceeding with) a free first class passage when proceeding to or returning from the Colony ~~Nigeria~~, once in each tour of service.

Security

The officer will be required to give security in the Public Officers' Guarantee Fund in the sum of £300, in respect of which an initial premium of £3 is payable.

Widows' and Orphans' Pensions

The officer will be required to contribute under the West African Widows' and Orphans' Pensions Scheme in accordance with the Rules and Regulations in

in force from time to time unless exempt by reason of contributing to an approved scheme elsewhere. Minimum contribution, £24 a year.

Medical treatment

Free medical attendance is provided for an officer while he is in the Colony, but not for his wife and family.

Income Tax

Income Tax is payable at the rate of approximately one and a half per cent on chargeable income.

Leave and Passages

~~A summary of~~ The conditions as to leave and passages attached to appointments in ~~the Colonial Service is~~ Nigeria are contained in the attached memorandum (African Dept. 1140) ~~Miscellaneous No. 488.~~

~~Misc. 488~~ African W 1140.

Cost of Living

A leaflet giving information regarding the cost of living in West Africa is also attached.

Leaflet

General Conditions of Service

The officer selected would be subject to the provisions of the Colonial Regulations for the time being in force, and in the event of his being permanently transferred to the service of the Government

Government of Nigeria, he would become a member of the Colonial Postal Service. In that case he would be subject to the Special Regulations of that Service.

Conditions of Secondment

If the officer is an established Civil Servant in the Home Service, he would be placed on the pensionable establishment of the Dependency to which he is appointed as from the commencement of his Colonial Service, and the usual term of probation would be waived. He would, however, in the first instance be "seconded" from the Home Service for two tours each of not less than twelve months and not more than twenty-four months of residential service, with consequential leave.. At the end of that period if his services have been satisfactory and he is still required by the Government he may be transferred permanently to the Colonial Service. Alternatively, if at the end of either the first or the second tour he desired to leave the Colonial Service, he would be allowed, subject to his conduct having been satisfactory and to his physical fitness, to return to the Home Service, without loss of seniority,

as

as soon as a vacancy occurred, at the salary he was receiving at the date of his departure from England.

The Governor of the Dependency to which the officer is appointed would have the power to determine his appointment at any time within the period of secondment, granting him a free passage to England and the leave for which he may have qualified by his service in West Africa. In that event, subject to proof of satisfactory conduct and physical fitness, he would revert to the Home Service on the conditions stated above.

Provided the officer served continuously and successively in public offices he would retain his eligibility for pension in respect of his Home Service, calculated separately upon his Home Service and salary in accordance with the provisions of No. 9 of the Rules of the 31st of July, 1911, framed under Section 7(i) of the Superannuation Act, 1909. Should the officer die during the period of his secondment from the Home Service, or later, if he transferred permanently to the Colonial Service, a gratuity not exceeding one year's West African pensionable emoluments would be payable to his legal

personal

personal representative. In respect of his service in West Africa he would be eligible, in accordance with the provisions of the West African Pension Laws, for a pension at therate of 1/600th of his retiring pensionable emoluments for each completed month of pensionable service, provided that he had served in the dependency to which he is appointed for at least twelve months, and has had not less than ten years' continuous public service. In the case of an officer transferred to or from the service of one of the West African Dependencies from or to pensionable service in the United Kingdom the award is calculated in accordance with the provisions of Regulation 19 of the West African Pension Regulations. There is no provision in the West African Laws under which pension may be allocated to dependants such as is provided in Section 2 of the Superannuation Act, 1935.

Colonial Office,

October, 1939.

Orig. on 20703/23/SE Resl.

2

32

TELEGRAM from the Governor of Nigeria to the Secretary of State for the Colonies.

Dated 17th September. Received 8.32 p.m. on the 17th September, 1939.

No. 444. Secret.

In continuation of my telegram No. 397 of the 6th September (c) there will be two vacancies Agricultural Department shortly which it is desired should be filled at once. One Veterinary Officer required at once. Recommend action on vacancy (ies) specified in your telegram No. 410 should proceed and that additional vacancy for Marine Officer and one Engineer and also for two Surveyors Post and Telegraphs, one Assistant Superintendent of Prisons, one Sectional Engineer and one Assistant Traffic Officer, Railway, should be filled. It is proposed you should be notified when filling any particular future vacancies matter of urgent importance.

the other one is a 30327/11/39 1464 LS.2.

AIR MAIL.

33

NIGERIA.

NO. 725

Government House,
Nigeria.

28 June, 1939.

Sir,

81
PF. 29048

Referring to my telegram No.128 of the 29th of March, in which I informed you of the acceptance by Mr. C. J. Tilt of the post of Assistant Postmaster-General, Sierra Leone, I have the honour to request that steps may be taken, as soon as conveniently possible, to select a suitable candidate for the vacant post of Surveyor, Posts and Telegraphs Department, caused by Mr. Tilt's transfer to Sierra Leone.

2. Particulars of office in the usual form are enclosed.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

C.C. Hoosney

GOVERNOR'S DEPUTY.

Amd. 6.

THE RIGHT HONOURABLE

MALCOLM MACDONALD, P.C., M.P.,

SECRETARY OF STATE FOR THE COLONIES,

etc., etc., etc.

Particulars of the office of Surveyor, Posts and Telegraphs Department,

now vacant in the Colony of NIGERIA (Colonial Regulation 29).

G.P., Lagos. 153/39

34 END

1. Duties of office, and qualifications required for their performance. To supervise the Post Office Services and Post Offices in an extensive Postal district, and the training of staff for senior posts. Thorough practical knowledge of all Postal, Telegraph and Telephone duties and Post Office Accounting, including the survey of Post Offices and a decided ability to control staff. Should possess certificates of the City and Guilds in Telegraphy and Telephony or equivalent qualifications.

2. Emoluments of office:

(a) Pensionable.

(b) Non-pensionable.

(a) Scale £400; £400; £450-25-£600; £660-30-810; efficiency bars at £600 and £720. Quarters valued for pension purposes at rate of approximately 15% of salary with minimum of £50 and maximum of £150.

(b) Nil.

3. Allowances, quarters and other circumstances affecting the value of the office, including grant of free or assisted passages to the officer and his family on first appointment and on leave.

Quarters free of rent (but not of rates and similar outgoings) with simple heavy furniture or allowance in lieu thereof; free first class passage when travelling on duty and on leave.
Free first class passage for wife when proceeding to or returning from Nigeria once in each tour of service.

4. Nature, number and amount of securities required, and mode of giving them.

Required to give security in Public Officers' Guarantee Fund in sum of £300 in respect of which an initial premium of £3 is payable.

5. Acts, Laws or Ordinances making provision respecting any of the above matters with reference to the sections in which such provision is made.

(a) European Officers' Pension Ordinance, Chapter 26 of the Laws of Nigeria.
(b) Widows' and Orphans' Pension Ordinance, Chapter 28 of the Laws of Nigeria.
(c) Public Officers' Guarantee Fund Ordinance, Chapter 29 of the Laws of Nigeria.

6. Whether house accommodation is available or readily procurable, whether furniture, etc., should be brought from England, and any other particulars of a like nature likely to be useful for the information of candidates.

(a) Government furniture requires supplementing according to particular wishes of individual officer. Further details can be supplied on application to Crown Agents.
(b) Monthly payments for pipe-borne water supply and electric light at stations where these amenities are available.
(c) Required to contribute to Widows' and Orphans' Pensions Fund unless exempt by reason of contributing to an approved scheme elsewhere; minimum contribution £24 a year unless exempted.

7. Whether free medical attendance and medicine are provided.

For an Officer but not his wife or family.

8. Whether and, if so, what rates and taxes are payable.

Income Tax of approximately one and half per cent for chargeable income.

30329	1939 NIGERIA	30329

PRISONS DEPT. STAFF

VACANCY FOR AN ASST. SUPERINTENDENT OF PRISONS.

Previous

Subsequent

30329/42.

98	5/4
Mr. Sabree	6/4
Mr. Turnbull	6/4
Prms. Bd.	14/4.
98	26/5
Mr. Martin	—
~~98~~	
R98.	5/12
Q ~~25~~ 11	

FILE A.

(1229). Wt. 30384/7. 17,000. 11/38.
N.P.Co. G.682/77a.

1 Nigeria 378 — 25-3-39

c.l
Titles

Trs. paper of particulars for vacant post of Asst. Superintendent of Prisons.

? Send to I and enclosure to C.A. with request that they may proceed accordingly.

W.J. Sabine
6. 4. 39.

Prisons Branch

Is this vacancy for the post of Asst. Supt. of Prisons on £400×12–£520×20–£600 does not interest you?

Resumsum
6.iv.39

See on Proms. 1513.

DESTROYED UNDER STATUTE

Gov. Tel. No. 210 — 25. 5. 39.
Requests early appt. owing to temporary incapacity of Clerk. Requests that Mabb may be confirmed.
(Cfy on P.F. Clerks)

E 8 To Paterson on 1513 Prisons — 26.7.39.

DESTROYED UNDER STATUTE

4 Note of a Meeting of a Prison Bd Selection Cttee.

5. Gov Tel. 444 Secret — 17. 9. 39.
States that vacancy should be filled.
Orig. L 20703/15/39 Pend.

DESTROYED UNDER STATUTE

Prisons.

Was Mr. Carew appointed?

~~P.H.H. Bagly appt. 25/11/39 see 53158 WA~~
M.C.M.K. Carew appt 25/11/39 56871 WA

Orig on 1513 Prisons 43

A. Paterson, Esq., M.C.
Major G.S.M. Hutchinson
A.E.T. Benson, Esq.

A Selection Board sat at the offices of the Prison Commission on August 14th, 1939, to interview officers of the Home Service who had applied for vacancies in the Colonial Prison Service in Nigeria, Mauritius and Sierra Leone (two).

Seventeen members of the Home Service were interviewed, and the Selection Board unanimously made the following recommendations:-

Mr B.C. Hamilton - Housemaster at Camp Hill Borstal Institution, Isle of Wight - to be Superintendent in Mauritius.

Mr P.H.H. Bayly - Housemaster at H.M. Prison Wakefield - to be Superintendent in Sierra Leone.

Mr E. Grange - Officer at H.M. Prison, Wakefield - to be Assistant Superintendent in Sierra Leone.

Mr M.C.M.K. Carew - Officer at H.M. Borstal Institution, Portland, to be Assistant Superintendent in Nigeria.

The following were placed on the reserve list in the order named:-

Mr Goodall Mr Stockton	1st
Mr Perigo	2nd
Mr Gates	3rd
Mr Timpson	4th

A.P. 15.8.39.

AIR MAIL

41

NIGERIA

NO. 378

Government House,
Nigeria.

25 March, 1939.

Sir,

I have the honour to inform you that Mr.T.J. Carnes, Assistant Superintendent of Prisons, is due to retire on the 5th of May next, and that consequent upon his retirement, a vacancy will occur in the Prisons Department for an Assistant Superintendent of Prisons to which it is desirable that an appointment should be made as soon as possible. I have accordingly to request that the Crown Agents for the Colonies may be instructed to make arrangements for the selection of a suitable candidate and to ask that the vacancy should be brought to the notice of His Majesty's Chief Commissioner of Prisons with a view to inviting applications from members of the Home Prisons Service who have passed the Staff Course in prison administration. It would be greatly appreciated if arrangements could be made for applicants from the Home Prisons Service to be interviewed at the Home Office, on a date to be arranged, by the Director of Prisons of Nigeria who proceeds on leave on the 27th of March. Major Mabb's address while on leave will be :

Royal Societies Club,
63 St. James's Street,
London, S.W.1.

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

2.

S
END

2. The engagement will be made for two tours of service under the usual form of agreement on a salary scale of £400-12-£520-20-£600, with an efficiency bar at £520. Particulars of office in the prescribed form are attached.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

B. H. Bourdillon

GOVERNOR

30330/33	1939 NIGERIA	30330/33

P.W.D. STAFF

EFFICIENCY BARS FOR ASST. ELECTRICAL ENGINEERS AND ASST. MECHANICAL ENGINEERS

Previous

30330/14/38

Subsequent

R98	14/8/38
Mr. Thorley	14/8
Mr. Sidebottom	15/8
Mr. James	17/8
Mr. Sidebottom	17/8
R96	28/8
298	28/8
R98	

FILE A.

(1228). Wt. 30354/7. 17,009. 11/38. N.F.Co. G.682/7a.

C.S. Recd.

2

1. S.A. (M.1549) 10.8.39

Enquire whether there is an efficiency bar in the salary scale approved for Asst. Electrical and Mechanical Engrs; and whether membership of any institution is required.

Mr Jones spoke to Mr Parnes about this and he has asked that it be sent down to him.

C. Thomley
14/8/39

Mr James.

We should be grateful for your comments please. I had hoped that we had got to the end of these matched queries arising out of the new salary scales etc for West Africa. We were promised, Mr Jones tells me, a proper print of all the dispp on the subject some time ago but it has not so far as I am aware been materialised, and without something of the kind it seems quite hopeless for the Geographical Dept ever to be rid of such enquiries.

J.B. Scrivener
15/8.

the printing was long delayed. I forward it to P.D. over a year ago.
S.I. 15/8

See 8 + 11. on 33505/8/37 W.A.
There is no efficiency bar. ~~[illegible]~~
the other question does not strictly arise
S.I. James
17/8

Reply by minute to C.A.S
in sense of Mr James's minute.

J.B. Swaddle
17/8 above

2 To CA — min. — (land). 28 Aug 1939.

(P3950—150) Wt. 46262—89 30,000 3/39 T.S. 698

30330/33/39 Nigeria.

C. O.

Mr. Whitcombe. 21/8/39.

Mr.

Mr.

Mr. A. J. Dawe.

Sir H. Moore.

Sir G. Tomlinson.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

21 AUG 39

DRAFT. MINUTE.

Crown Agents

Appointments and Passages Department.

Your minute No.M/5491 of the 10th of August.

There is no efficiency bar in the salary scales of the grades of Assistant Electrical Engineer and Assistant Mechanical Engineer in the Public Works Department of Nigeria. The other question raised in your minute does not therefore arise.

(Signed) S. F. WHITCOMBE.

28 August, 1939.

M/5491.

2 on 30331/14/38

Rec'd. 2

4 END

The West African Department,
Colonial Office.

Please refer to your letter No. 30330/14/38 of the 11th of June, 1938, regarding the re-grading of certain personnel in the Electrical Branch of the Public Works Department of Nigeria.

Can you please say whether there is an efficiency bar in the salary scales approved for the Assistant Electrical Engineers and the Assistant Mechanical Engineers and, if so, whether membership of one of the professional Institutions is required before the bar can be passed?

S. G. Bonsfield

Appointments and Passages Department,
Crown Agents,
10th August, 1939.

BF

30330/34	1939 NIGERIA	30330/34

P. W. D. STAFF

RETRENCHMENT OF TEMPORARY STAFF.

Previous					
Subsequent					
R98	16/8/37				
Pirms Pch	17				
Mr Blackburne	25/8				
Mr Sidebottam.	26/8				
Mr Williams	31/8				
R98	1/9				
Mr Jeffries	11				
R98					

FILE A.

(1228). Wt. 36384/7. 17,000. 11/38.
N.P.Co. G.682,77a.

C.S. P.W.D.

2

1. F. Bradstreet (Q.G.). ——— 12. 8. 39.

Min. copy of corres. with H. E. Walker regarding the cutting down of P.W. staff.

I am afraid that I have held this up for some time in the hope of being able to attach the pps. dealing with the proposed unified Public Works Service.

It is hoped that the introduction of a unified service (preparations are now being made to form it) will do much to improve the conditions of service for P.W.D. Engineers and to stimulate recruitment. The points raised by Mr Walker at (1) and (2) in his letter of the 3rd of August are therefore being dealt with generally and it seems ~~the~~ unnecessary to take these questions up with one Colony only when we shall shortly be communicating with all Colonies.

As far as C.S.D. is concerned, (i) may therefore be put by – but Mr Jeffries should see on his return on 11.9.39.

K.J. Blackburne.
25.8.39.

Seen. Mr Williams may cause these papers to be put by as proposed pending his disposition.

J.B. Sidebotham
26/8

Noted

O.G.R. Williams
31.8.39

Mr. Jeffries to see
cide min. of 25/8.

Seen
11/9

3

4, MILLBANK,
WESTMINSTER,
LONDON, S.W.1.
(ABBEY 7730)

12th August, 1939.

Dear Jeffries,

I enclose, for your information, a copy of correspondence with H.E. Walker regarding the cutting down of the staff of the Public Works Department in Nigeria.

Yours sincerely,

J.E. Bradfield

C.J. Jeffries, Esq., C.M.G., O.B.E.

12th August, 1939.

Dear Walker,

I have delayed replying to your letter of the 3rd of August until the position as regards the temporary staff was a little clearer. Actually it may not be quite as bad as appeared at first sight.

Government has informed us that it is proposed to discontinue employment of all temporary staff next financial year. This presumably means from the end of the current year.

In the meantime S.T. Owen and Sims (Engineers) have finished at the end of one tour, and R.J. Owens has been given to understand that he will finish in March.

The following outstanding indents have been cancelled:-

Executive Engineer, Grade IV (pending consideration of the temporary staff)
Engineer (Temporary Staff)
2 Inspectors of Works (Temporary Staff)
Inspector of Works, Grade II (vice Wright. Government is proposing to offer it to Bott of the temporary staff)

Also the engagement of an Assistant Engineer for the Port Department is being deferred until it has been decided whether a suitable man can be found from among the engineers on the temporary staff.

Of course, at present, any man who is worth having can probably be absorbed elsewhere without much delay, but there is no doubt that these fluctuations are disturbing and that the news gets round.

In the circumstances, I am not asking Jeffries to consider the suggestion about cabling to Nigeria, but I am sending him a copy of our correspondence.

(Sd.) [illegible]

H.E. Walker, Esq., O.B.E.

5

5 The Leas,
Sussex Square,
Brighton, Sussex.

3.8.39.

Dear Bradstreet,

I have been thinking over the news from Nigeria and our conversation and in particular your remarks that such news gets round quickly and these constant changes are disheartening to recruitment. Although the appointments were only to the Temporary Staff the agreements were for two tours and termination after one tour is a form of retrenchment, at any rate in the eyes of the outside observer. When the Temporary Staff was approved in 1936 the idea was to provide for such conditions as the present and that the Staff would then be allowed gradually to disappear simply by non-renewal of agreements, a perfectly well understood and justifiable process. Would it be worth while suggesting to Jeffries at the C.O. that a cable should be sent to the Colony suggesting that action should be deferred on the grounds that

(1) The whole question of recruitment of Engineers is under the serious consideration of the S. of S.

(2) Termination of agreements before the normal period may prejudice the position and likely to be misunderstood, which is particularly undesirable at a stage when the assistance of the Inst.C.E. and University appointments Boards is being sought.

F.G.BRADSTREET, ESQ.

6 END

(3) The saving to be achieved by terminating all temporary appointments by March 1940(the date Gooch has been given to get rid of all Temporary Staff) instead of allowing them to run for the normal period, would be very small and can be offset partly at any rate by leaving vacancies in the Permanent Establishments unfilled for the time being.

It would not be long before the present Temporary Staff of 15 Engineers and 9 Foremen disappeared in this way, Many are now on their second tour some I know do not intend to return after their first tour and some we shall have to get rid of as unsuitable.

A few will have to extend beyond March 1940,I imagine, to cope with Major and Loan Works already in hand, e.g. Ibadan and Jos Waterworks. In any case if all Temporary Staff go the P.Est. will have to be made up to strength as it is only just sufficient for "care and maintenance" duties. We may do a lot of harm and achieve a very small saving if any.

If you care to make these suggestions to the C.O. as the matter directly concerns your branch and I can be of any assistance I can always come up at short notice and you can get me here on the telephone (I shall certainly be until 11.30.a.m. to-morrow Friday).

I know that Jeffries is concerned about the violent fluctuations in recruitment of Engineers.

Yours sincerely,

(sd) H.E.WALKER.

Neb

30330 / 35	1939 NIGERIA	30330 / 35

P.W.D. STAFF.

INCREASES IN THE ESTABLISHMENT OF THE ELECTRICITY BRANCH.

Previous		(1) Room 9	28/12	
		(2) Room 298	1.	
		Eb.	30/1	
		Mr. Thornley	30/1	
		Mr Sidebotham	31/1	
Subsequent		Mr. Klackhouse	31/1	
		Mr. Bigwhitkins	1/2.	
1940.		R 96	2/2.	
		Q 21		
R98	8/11/39	R 11	30/4	
Mr. Thornley	9/11	Mr Thornley	3.5	
Mr. Sidebotham	9/11	R98	24/2/40	
Mr James.	10/11	Mr Rundle 58236	28/8/40	
Prosthetis.	13/11	Leather (8115)	14/9	
Mr Blackhouse	14/11			
Mr Sidebotham	15/11	H. 342 PUT 38		
Mr Withains.	17.4			
R98	25/11			
298	29/11			
~~299~~ ~~R98~~	12.			
Cn 8.	18/12			
Mr Thornley.	19/12			
Mr Sidebotham	19/12.			
Mr Blackhouse	20/12			
96	21/12			

FILE A.

(1228). Wt. 30484/7. 17,000. 11/33. N.P.Co. G.892/772.

5. P.W.D.

2

Gov. Conf _____ 26.10.39.

Submits proposals for addition in staff of 2 Senior Electrical Engrs. & 3 Asst. Mech. Engrs. to the Electricity Branch of the P.W.D.

Pl. see paras 204-7 of Memo. on 1938-9 Estimates, & para 137-8 of Memo on 1939-40 Estimates & attach papers dealing with the creation & first filling of the ~~first~~ post of Senior Electrical Engineer. The Governor now wants two more — to be included in the 1940-1 Estimates.

But more immediately he desires to raise the number of duty posts from 30 to 33 by the addition of 3 Assistant Mechanical Engineers.

It is now habitual for the expenditure under P.W.D. Electricity Dept. Head to go up substantially every year. Roughly speaking the chief reason is increased business which, I gather, covers the extra lay-out each time.

In 1 the Governor declares he is satisfied that the proposals are justified — para 2. And he advances good reasons in para 3. I think we can do nothing but approve.

(1) The 2 Senior Electrical Engineers.

? approve in principle + await (a) his suggestion (para 4) + (b) his Electric. Eng in Chief (March 1940) for discussion.

(2) The 3 Assistant Mech. Engineers.

? Approve in principle & inform Governor that, with a view to filling the vacancies at the earliest possible date, C.A. have been asked to recommend the names of 3 candidates suitable for this post.

& a letter to the C.A. transmitting for return the enclosure in (1), informing them that the Governor desires to increase, as soon as possible, the number of Assistant Mechanical Engineers in the Nigeria P.W.D. Electricity section by three, asking them to take steps to select for recommendation three candidates suitable for the post, in accordance with the enclosed Particulars.

My suggestions are subject to obns. which Poms. & Appts. Branches may wish to make.

H. Dobbs 9/11

I don't think C.A. will need a copy of (1) H Dobbs 9/11

There is no doubt I think that we ought to approve all these additional posts. C.S.A. to note.

As to the 2 senior posts for one Gov't group to recommend a local candidate for filling the other he would do well to wait for the return of the Electrical Engineer-in-chief; we can approve ~~passed~~ as his letter proposes noting the Gov's ~~Govt's~~ wishes, & his proposal to recommend an officer for promotion.

3

As to the 3 assistant mechanical engineers. There may perhaps be considerable difficulty in filling these vacancies, and it may be desirable to consider with C.A. whether one of them could not be filled by a transfer.

Poms. Dept. as this is the first instance before we refer to C.A.

J.B. Sweetman 9/11.

No obsns.
S.I. James 10/11

Poms Dept have no names to submit for the posts of Asst. Mechanical Engineers. The position is as shown in minute on 30330/30/39 Nig

S Malone 11/11

L.W. Harman 13/11

The names mentioned in Mr Sumner's minute of 2.6.39 in 30330/30/39 are of officers who are above the age limit and without the qualification of a B.O.T. certificate laid down for the posts of Assistant Mechanical Engineer.

? Send copy of this cncl. to (1) to C.A.; and ask them to engage three candidates.

(In spite of 'A' of para. 4 of (1), Prems. would like to consider the claims of serving officers for the two posts of Senior Electrical Engineer when the Gov. sends home the p. of particulars).

K.J. Blackburne.
14.11.39.

Then I should ack. and say that in the light of the considerations referred to in this despatch the S. of S. concurs in the creation of the five additional posts proposed. As regards the two additional super scale posts, he notes that the Governor proposes to submit a recommendation for a local promotion to fill one of them and that exceptional qualifications are required, but that he will be glad if when doing so the usual paper of particulars of the two posts may be forwarded to enable him to give conson: to the claims of officers serving in other Colonial Dependencies, and that as regards the filling of the second of these posts, he notes the Governor's desire that no final selection should be made until the electrical engineer in chief is available in this country in March next for consultation, and add that the Crown Agents are being asked to select suitable candidates as soon as possible for the three posts of

of Assistant Mechanical Engineer. When writing to the Crown Agents as to the latter, we should emphasize the Governor's desire for early selection and ask them to let us know ~~if there is likely to be~~ with much of the likelihood of any considerable delay in securing suitable candidates so that we can advise the Governor if necessary.

16/11

As proposed by Mr. Sidebotham. I think it surprising if CA don't find great difficulty in filling the A.M.E. posts just now.

A.G.R. Wilson
17.11.39

2 To b/A. w (form of parts:) — 29.11.39.
To Virginia. Conf. 3. (1 Amd.) — 6/12/39.

H. C. A. (M/9067). 13.12.39

Considers that 3 vacancies for Asst. Mech. Engrs. will be difficult to fill.

I do not think there is any need to reply to (4), which concludes with a statement of fact for our information.

? Send copy of (4) to Governor Nigeria cf for information cf:

(3)

19/12

yes we can leave it to the gov to recommend if he wants to.

Mins. Lord. 19/12.

Seen. 20.12.39.

5. To Nigeria. Conf. 5. (w/c 4.) A/1. — 20/12/39.

5

6. C. A. (M/9067) 27.1.40

Enquires whether E. M. Raine should be transferred to Nig. to fill one vacancy for Asst. Mech. Engr.

? Subject to C.S.O. approval we might send tel: to Governor S.L. asking him to offer the appointment to Mr. Raine at a commencing salary of £575 p.a. and if accepted to inform Governor of Nigeria and arrange for his transfer to Nigeria as soon as possible — copy to C/A cf for information cf: 6.

30/1

We should also ask the Governor whether Mr. Raine accepts.

Minute as proposed.

31/1

Prepare to note letter. I have spoken with Mr Lloyd. We agree with the action proposed.

31.1.40.

1/2 alternate

To S.L. Tel 33 6/2/40 on 33343WA (copy attached)

To G.A. (on 33343 W.A) 14/2/40

Ref 2. W. J. Moxon appointed Assistant Mechanical Engineer, Electrical Branch. (C.A's letter No. M/9068 of 13.2.40 — No. 55543 W.A).

A.D. Blue appd. asst. Mech. Engr. See in W.A.

68

Copy

Draft on

33343 W.A.

14th February, 1940.

Gentlemen,

With reference to your letter No. M/9067 of the 27th January, I am directed by Mr. Secretary MacDonald to inform you that Mr. V.H. Raine, Mechanical Foreman, Electricity Branch, Public Works Department, Sierra Leone, has been selected for appointment as Assistant Mechanical Engineer in the Public Works Department, Nigeria, with salary at the rate of £575 a year in the scale £475 a year rising by annual increments of £25 to £600 a year and thence by annual increments of £30 to £660 a year.

2. The date from which Mr. Raine's transfer takes effect will be notified to you later.

I am,

Gentlemen,

Your most obedient servant,

(Signed) GUY VENNING.

THE CROWN AGENTS

FOR THE COLONIES.

33343 W.A.

TELEGRAM from the Secretary of State for the Colonies to the Governor of Sierra Leone.

(Sent 7 p.m. 6th February, 1940).

No.33.

Please offer Raine, Mechanical Foreman, Public Works Department, appointment as Assistant Mechanical Engineer, Public Works Department Electrical Branch, Nigeria. Commencing salary £575 per annum in scale £475 - 25 - £600 - 30 - £660. If he accepts please inform me and arrange transfer direct with the Governor of Nigeria as soon as possible.

ALL COMMUNICATIONS
TO BE ADDRESSED TO THE
CROWN AGENTS FOR THE COLONIES,
THE FOLLOWING REFERENCE AND THE
DATE OF THIS LETTER BEING QUOTED.

M/9067.

TELEGRAMS { INLAND: "CROWN SOWEST LONDON."
OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

4, MILLBANK,
LONDON, S.W.1.

27th January, 1940.

IMPORTANT.

Sir,

I have the honour to refer to your letter No.30330/35/39 of the 29th November regarding vacancies for three Assistant Mechanical Engineers in the Public Works Department (Electrical Branch) of Nigeria, and to enclose a copy of a telegram which we have received from the Government of Sierra Leone in connection with the application of Mr.V.M.Raine, Senior Mechanical Foreman.

2. Mr.Raine has the qualifications called for by the Government of Nigeria and Messrs.Preece, Cardew & Rider, our advisers on electrical matters, are of the opinion, in which we concur, that his training and experience have been such as to fit him for one of the vacant posts. We accordingly recommend that Mr.Raine be appointed to fill one of the vacancies, at a commencing salary of £575 (as far as we are aware, he is at present drawing £560) and, if our recommendation is approved, we assume that you will make the necessary arrangements for his transfer from Sierra Leone to Nigeria, and inform us of your action in the matter.

3. We are proceeding with the selection of candidat for two vacancies, but, pending a decision in Mr.Raine's case, we shall of course take no further action regarding the third vacancy.

/4.

The Under Secretary of State,
COLONIAL OFFICE.

9

4. The Colonial Office files for Mr.Raine are returned herewith.

I have the honour to be, Sir,
Your obedient Servant,

for Crown Agents.

COPY.

M/9067.

10

TELEGRAM.

FROM THE COLONIAL SECRETARY, FREETOWN, TO CROWN AGENTS.

TH 36

Dated 29th, received 30th December, 1939.

Reference M/9067 V R Raine Mechanical Electricity Foreman Electricity Branch Public Works Department applies and is recommended by Director of Public Works for appointment as Assistant Mechanical Engineer. Nigeria recoverable.

ALL COMMUNICATIONS
TO BE ADDRESSED TO THE
CROWN AGENTS FOR THE COLONIES,
THE FOLLOWING REFERENCE AND THE
DATE OF THIS LETTER BEING QUOTED.

M/9067

TELEGRAMS { INLAND: "CROWNSOWEST LONDON."
OVERSEAS: "CROWN LONDON."
TELEPHONE: ABBEY 7730.

4, MILLBANK,
LONDON, S.W.1.

13th December, 1939.

Sir,

With reference to your letter No.30330/35/39 of the 29th November regarding three new posts of Assistant Mechanical Engineer in the Electrical Branch, Public Works Department, Nigeria, I have the honour to inform you that owing to the war and the consequent demand for Mechanical Engineers, it will probably be difficult to fill the vacancies. In any case, we doubt whether it will be possible to obtain candidates with first class B.O.T.Certificates; and if, in fact, the advertisement which we have inserted fails to produce suitable candidates with this qualification, we do not propose to consider it as essential.

I have the honour to be,
Sir,
Your obedient Servant,

for Crown Agents.

The Under Secretary of State,
Colonial Office.

(*5449—157) Wt. 46262—89 20,000 3/39 T.S. 695
(*5717—150) Wt. 21863—31 10,000 8/39 T.S. 696

30330/35/39 Nigeria.

C. O.

Downing Street,
November, 1939.

Mr. Whitcombe 25/11
Mr. Sidebotham 27/11
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Perm. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Sir,

I have the honour to acknowledge the receipt of your confidential despatch of the 26th of October on the subject of the Engineering and Administrative establishment of the Electricity Branch of the Public Works Department, and to inform you that in the light of the considerations referred to in the despatch, I concur in the creation of the five additional posts proposed viz:-

(1)

DRAFT.

NIGERIA.
CONFIDENTIAL.
GOVERNOR.

2 Encls.

FURTHER ACTION.

Two/

Two superscale posts of Senior Electrical Engineer with salary at the rate of £1,050; and

Three posts of Assistant Mechanical Engineer on the salary scale £475, £475, £500, £525, £25 £600 £30 £660.

2. As regards the two additional super scale posts, I note that you propose to submit a recommendation for a local promotion to fill one of these posts and that exceptional qualifications are required; but I shall be glad if at the same time when submitting your recommendation the usual paper of particulars of the two posts may be forwarded to enable me to give consideration to the claims of officers serving in other Colonial Dependencies. As regards the filling of the second of these posts, I note your desire that no final selection should be made until the Electrical Engineer in Chief is available in this country in March/

(*3449—159) WL 46262—29 20,000 1/59 T.S. 695
(*4717—150) WL 21863—31 10,000 1/59 T.S. 695

13

C. O.

Mr.
Mr.
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

DRAFT.

March next for consultation.

3. The form of particulars enclosed in your despatch in respect of the additional posts of Assistant Mechanical Engineer has been forwarded to the Crown Agents for the Colonies who have been asked to select suitably qualified candidates for these posts as soon as possible.

I have, etc.

(Sgd.) MALCOLM MacDONALD

(*5449—150) Wt. 46259—89 20,000 1/39 T.S. 695
(*4717—150) Wt. 21863—31 10,000 6/39 T.S. 696

30330/35/39 Nigeria.

14

Downing Street,

C.O.

Answd. 4.

29th November, 1939.

Mr. Whitcombe. 25/11
Mr. Sidebotham 27/11/39
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh. ? D
Perms. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Gentlemen,

S.S. 2

I am, etc. to transmit to you a form of particulars of the office of Assistant Mechanical Engineer in the Public Works Department (Electrical Branch) of Nigeria.

DRAFT.

THE CROWN AGENTS
FOR THE COLONIES.

2. Three new posts of Assistant Mechanical Engineer have been created and I am to request that you will take ~~necessary steps with a view~~ necessary steps with a view to the selection & engagement of suitably qualified candidates for appointment to the posts on the terms and conditions shown in the form of particulars.

FURTHER ACTION.

3. The/

2, 3 The Governor of Nigeria is anxious that these ~~three~~ posts should be filled at the earliest possible date, and I am, ~~therefore,~~ to request that you will inform this Department in the event of the likelihood of any considerable delay in securing suitable candidates on the terms quoted, in order that the Governor may be advised if necessary.

I am, etc.

G. R. WILLIAMS

AIR MAIL.

15

NIGERIA.

CONFIDENTIAL.

Government House,
Nigeria.

26 October, 1939.

Sir,

I have the honour to inform you that, as a result of the continuing expansion of the Electricity Supply Services of Nigeria, it has now become urgently necessary to increase the Engineering and Administrative establishment of the Electricity Branch of the Public Works Department.

2. This subject has been thoroughly examined in consultation with the Director of Public Works and the Electrical Engineer-in-Chief, and while I cannot but be apprehensive of any increase of recurrent expenditure in existing circumstances, I am satisfied that the circumstances call for a substantial increase of the supervisory staff, which, in this instance, is justified by the rising revenue of the public undertakings concerned. As far back as 1932-33 a total European Staff of 47 was provided for 39 duty posts for the five undertakings which were then operated, including the Kano undertaking which was managed by a separate Native Administration Staff. By 1936-37 this staff had been reduced to 35 in consequence of a re-arrangement of duty posts, involving their reduction to 27, although the Department had in the meantime become responsible for seven additional undertakings. Two undertakings have been added since 1936-37. The establishment was increased to 37 (from 35) in the current Estimates but

Answ. (3)

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

but it is now apparent that this was not sufficient for the needs of the Department, and there are unmistakable signs of strain in the abnormally high average of casualties from sickness amongst the European Staff of this department. As an example of the inadequacy of the existing staff, I would mention that the 30 duty posts do not provide for the stationing of a European Officer to any of the five undertakings at Jos, Katsina, Maiduguri, Yola or Warri, and although the staff assigned to Kaduna is only two, the officer in charge is responsible for the inspection of the Jos, Maiduguri and Yola undertakings. As the Director of Public Works has pointed out, the electrical undertakings in Nigeria, which now number fourteen, have reached a stage of importance which demand their adequate organisation and administration both on the technical and commercial sides, and this cannot be done unless the controlling officers are provided with adequate assistance. Mr. Gooch also rightly observes that the stations contain plant and machinery of great value and the cost of their deterioration or the risk of damage which might be caused by insufficient staff would be much greater than the provision of additional staff. It was hoped a few years ago that the training of local staff would obviate the necessity for any material increase of European Staff but although good progress has been made in this direction, the African Staff has not yet reached the standard of technical and all-round efficiency which would justify the transfer to them of duties and responsibilities now assigned to the European Staff.

3. I recommend that two additional super-scale posts of Senior Electrical Engineer at £1050 should be created and included in the 1940-41 Estimates, and that the establishment of Assistant Mechanical Engineers at £475,£475,£500,£525x25-£600x30-£660 should be increased by

three

17

three posts. The former proposal results from a reorganization of the duties of the higher grade, involving the creation of two additional duty posts carrying commensurate responsibilities. The new organization will provide for 3 Senior Electrical Engineers, for the following duty posts: Headquarters and the Southern Provinces Administration, the Northern Provinces undertakings, and the Lagos Electricity Supply. The additional Assistant Mechanical Engineers are urgently required to ensure a minimum staff being available for the efficient operation of the various undertakings. These five additional officers will enable the duty posts to be increased from 30 to 33 but with only an attenuated margin for reliefs. In the event of your approving my recommendation it is intended that provision for two new posts of Senior Electrical Engineers should be made in the 1940-41 Estimates but I regard it as important that the three Assistant Mechanical Engineers should be engaged as soon as possible, and I am prepared to approach the Legislative Council for the grant of the necessary supplementary provision this year, if candidates are obtainable.

4. I propose that one of the new posts of Senior Electrical Engineer should be filled by promotion from the establishment of Electrical Engineers, Grade I, and a recommendation would be submitted to you in due course. I am particularly anxious however that a man of exceptional ability and promise, with a first-class all-round knowledge of electrical engineering and practice, should be selected from outside Nigeria to fill the second post. I should have no objection to the appointment of a comparatively young man provided that he had already demonstrated the qualities required. It is doubtful whether the type of person required could, in present circumstances,

A

18

circumstances, be obtained by transfer from another colony, and I suggest that a final selection should be deferred until the arrival on leave in the United Kingdom of the Electrical Engineer-in-Chief, in March 1940, as at present envisaged, in order that he may be available for personal consultation in the matter.

5. As already stated, the need for the three additional mechanical posts is pressing. I appreciate that unusual difficulty may be experienced in obtaining qualified candidates but the facts which I have set out in the earlier paragraphs of this despatch have, I trust, left no room for doubt that it would be inadvisable, and it would certainly be extremely inconvenient, to delay this increase of staff more than is absolutely unavoidable. Subject therefore to your approval of my recommendations, I should be grateful for any steps you may feel able to take to ensure the early filling of the posts in accordance with the enclosed particulars of office.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

B. H. Blackall

GOVERNOR.

30330/36

P. W. D. Staff.

Vacancies for Two Executive Engineers Grade I

Note — for 1939 Correspondence see 1941 file

30331	1939 NIGERIA	30331

COLLIERY DEPT. STAFF.

Previous

See 30331/K/4/38

Subsequent

1940.

Mr James. R98.	30/6			
R98	1/7/39			
R309	4/7			
Mr Sabiel	5/7			
Mr. Sidebotham	6/7			
Mr James	7/7			
Sir Gowburn	7/7			
Mr Dawe	7/7			
84	8/7			
Mr Sidebotham	8/7			
R98.	13/7			
Mr James	14/7			
Mr Williams	—			
298	20/7			
R98	25/8			
Mr. Thornly	26/8			
Mr. Sidebotham	30/8			

FILE A.

(1228). Wt. 30384/7. 17,000. 11/38. N.P.Co. G.682/77a.

C.5. Rly (Colliery)

1. C. J. Lock. — 29.6.39.

Protests against the reorganisation of the Colliery Dept, resulting in the suppression of the post of the second Mechanic. Offers to call and discuss.

It is the case that proposals for suppression of the post of Deputy Colliery Manager as an economy measure, and the abolishment of an office assistant are under consn (v. (6) on 30331/K/5/39) and that no action is being taken in the meantime to appoint a successor to Mr. Asher who retired on 27th April (v. (7) ibid).

2. At (12) on 30331/K/4/39 attached the Governor also submitted proposals for:

(a) Suppression of the second post of Colliery Engineer (which had never been filled)

(b) Creation of a new post of Inspector of Plant and Works at £600 to be filled by the appointment of Mr. H. Clamp, the senior Mechanic and

(c) not filling the second post of mechanics.

The proposals were approved at (13), a

30331/K/4/39 that file to take effect from 25th May.

3. I cannot see that any useful purpose would be served in discussing the matter with Mr. Lock especially in view of para 5 of (12) on 30331/K/4/39 and he might be so informed semi officially perhaps.

W. D. Coltman
5/7.

Mr. James
Sir G.Tomlinson

I do not feel altogether happy about this. When considering (12) on 30331/K/4/38 below, we had naturally concluded that the Manager of the Colliery would have been consulted by the Director of Transport (I was not even aware that Mr. Leck was on leave). He makes his representations on this matter, I think, quite reasonably and in my view it would be only proper to hand on these representations to Nigeria and make sure that they are properly considered. If a serious accident were to occur causing loss of life which could be put down to shortage of European advisory staff, the Secretary of State's position in this matter, in view of Mr. Leck's representations, would be clearly a very awkward one had we not sent those representations forward.

I suggest that the best course would be to assent to Mr. Leck's request for an interview to give him an opportunity of discussing the matter in the first instance: and that we should then send out his objections by telegram for conson.

I am sorry I have had to delay this a day or so owing to pressure of other work and shortage of staff in this department.

7.7.1939

I think this is clearly desirable
S.I. James
7/7

Atree S.of S.
7.7.39
AOD
7.7

3

Mr Sidebotham
he spoke to you yesterday the morning of
Gen. Cttee.
Off. Conson hw.
8/7

To Leck: Ians'd. 8.7.39

Mr. Leck called this morning when Mr. James and I saw him. He explained that the present engineering staff of the Colliery consisted of the engineer, the Inspector of Plant, Class A appointments, and one Mechanic and one Electrician. Owing to the incidence of leave two of these officers were frequently away for periods of six months at a time leaving only two officers there as at present to look after the engineering side. In addition to their ordinary work in connection with the supervision of the mechanical plant in the Colliery they are also responsible for the European quarters there. All the plant in the Colliery is electric and the Colliery itself consists of a considerable area with underground haulages up to a mile and a quarter in length in different parts of it. The native staff is not up to being left in sole charge and apart from the constant supervision necessary of the mechanical plant, trackways, haulages, electric wiring, haulage machinery, etc., etc., a good deal of actual supervision of men employed on carrying out repairs is necessary, and some of the work like cable jointing etc. has to be done by the European staff itself.

Mr. Leck

Mr. Leck explained that he did not think there was any danger of accidents causing possible loss of life, but without proper European supervision he felt sure that accidents might well occur which would cause a very serious hold-up in output with consequential financial loss. At the present time Mr. Bertram, who has only recently been appointed Colliery Engineer, is Acting Manager in Mr. Leck's absence. Mr. Leck assured me that he had no intimation of the possible changes before he came on leave and he thinks it probable that Mr. Bertram, who knows little or nothing about management of the Colliery and is primarily an engineer, would have been diffident about expressing his views strongly without first consulting Mr. Leck as he has in fact done. Mr. Leck is quite sure that there was no intention of going behind the Governor's back in the matter at all. He proposes himself to take up the question direct with Mr. Woolley, the Chief Secretary, when he passes through Lagos on his return to Nigeria in August. In the circumstances now disclosed I suggest, after discussion with Mr. James, that I should write s.o. to Mr. Woolley as in draft herewith.

J.B. Worthington

12.7.39

S.I. James.
1417

3. To. C. Woolley. —— s.o - 20. July 1939

4. C. Woolley. (S/o) —— 12. 8. 39.
Wks. S & states that consn. will be given to Leck's representations.
In these circumstances I think we can ? Put by
C. Mansfield
20/8

Minute not "at once"

W. James 30/8
S.I.J.
30/8

J.B. Worthington
30/8. Minute

AIR MAIL.

5
4

NIGERIAN SECRETARIAT,
LAGOS, NIGERIA.

12th August, 1939.

Dear Williams,

3. Thanks for your demi-official letter (30331/K/39) of the 20th of July regarding Leck's representations to you about reduction in European Staff at the Colliery. Both Marlow and myself have discussed the matter with him today and you may be sure that full consideration will be given to his views. Owing to the general depression the demands for coal have fallen very considerably and as far as labourers are concerned we have I regret to say found it necessary to lay off some 800 men for six months from 1st October next.

Yours sincerely,

C.C. Woolley

O.G.R. WILLIAMS, ESQ., C.M.G.,
COLONIAL OFFICE,
DOWNING STREET, S.W.1.

(9350—150) Wt. 46262—29 30,000 3/39 T.S. 695

30331/K/39 Nigeria. 63

C. O.

Ansd. 4. ~~S.2.~~

Mr. Sidebotham 12/7/39
Mr. James 14/7
Mr. Williams (Colony)
× Mr. A. J. Dawe. 17.7
Sir H. Moore.
× Sir G. Tomlinson. 15/7
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

s.o. for Mr. Sidebotham's signature

20 July, 1939.

DRAFT.

C. C. WOOLLEY, ESQ., C.M.G.,O.B.E.,M.C.

(Chief Secretary,
Nigeria.)

(13 on 30331/K/4)
(6 on. 30331/K/5)

Dear Woolley,

We recently had a visit from Leck, the Colliery Engineer, who had just heard of the reorganisation of the European establishment at the Colliery. Leck is considerably perturbed about this as, in his view which it had not, we gather, been possible for Bulkeley to obtain owing to Leck's absence on leave, the ~~alteration~~ changes have reduced the European staff to a dangerously low level for the safe and proper working of the mines. Leck has pointed out to us that it ~~has~~ will not infrequently

FURTHER ACTION.

infrequently happened that only two European members of the engineering staff at the mines ~~are~~ will be available when the other two are on leave and from what he tells us of the large area in which the mines are scattered both underground and on the surface and the degree of European supervision necessary, we feel there may be something in what he says as to the increased possibilities of a breakdown ~~leading to~~ involving something like a severe hold-up in output, and heavy expense for repairs.

He is proposing to come and see you on the matter in August on his way back to Nigeria and I am sure that you will give him a sympathetic hearing. ~~as his concern for the safe and proper running of the show is, we feel, quite genuine.~~

Yours sincerely,

C. J. R. WILLIAMS

~~P.S. We gather from him that the Acting Manager is in rather a difficult position being primarily an engineer, and only recently appointed as such, and with no experience of management behind him.~~ Therefore somewhat defiant, perhaps, in expressing his views.

omit after speaking with Mr James

7

ACKD. BY P.C.

RECEIVED

8, Woodcote Valley Road.
Purley, Surrey.
29. 6. 39.

The Under Secretary of State
for the Colonies.
Downing St.
London S.W.1.

Aus'd on 2.

Sir,

Nigeria - Colliery Dept -

I have the honour to submit, if I may be permitted, the following re the European Staff of the above department.

2. I am given to understand by the Colliery Manager (acting) that the post of the second mechanic has been deleted from the 1939/40 Colliery Estimates. This is a surprise to me - as Head of the Department - and I humbly beg to enter a very strong protest against this reduction.

30331/K/4/38
No. 12.

3. At present, the arrangement is, I understand not to appoint a Deputy Colliery Manager vice Mr. Askew, but, when the Colliery Manager is on leave the Engineer will act for him.

30331/K/5/38

This

4. This, of course, reduces the mechanical staff by one for this period.

5. The plant installed at the mines is between 600 & 700 H.P. which is scattered over a very large area both underground and surface. This makes supervision by the European mechanic very laborious and occupies very much more time than where the plant is concentrated at one point, e.g. in a large workshop on the surface.

6. The reduction outlined is, I take it, on grounds of economy owing to the financial stringency in Nigeria. May I humbly stress the point that the proposed omission of the Deputy Colliery Manager and the second Mechanic is bringing the European staff to below the minimum for the safe & proper working of the mines.

7. If you would care to see me re the above I should be only too pleased to call at your convenience.

I am,
Sir,
Your obedient Servant
W. J. Beck
Colliery Manager
Nigeria.

30333	1939 NIGERIA	30333

TRANSPORT DIRECTORATE.

VACANCY FOR DIRECTOR OF TRANSPORT.

Previous		Mr. Sidebotham	6/7	Mr. Thornley	30/8	
1510 Pions.		Mr Dawe	6.7	Mr Sidebotham	30/8.	
		98	10/7	Mr Williams	1.9	
		Mr. Sidebotham	10/7	R 98	5/9	
		Lt Col G. Tomlinson	10/7/39	98	11/9	
Subsequent		Mr Sidebotham	—	Mr. Thornley	—	
		98	11/7/39	R298	18/9	
		R304	14/7	R. 98.	20/9	
		Mr. Sidebotham	12/7	R309	21/9	
R98	17/4/39	Mr Dawe	12	Mr J.H. Martin	21/9	
R311	—	Col G. Tomlinson	—	~~Mr Dawe~~		
98	22/6/39	298	14/7	Mr Martin	239.	
R309	23/6	~~R98~~		R98		
Mr Sabine	24/6	Q.G.R. Williams	4/8			
Mr Sidebotham	—	[to wait] Mr Dawe	8/8			
98	27/6	Mr Williams	8/8			
Mr. Sabine	—	Mr Dawe	9/8			
Mr Sidebotham	1/7	Mr Sidebotham	18/8.			
Mr Martin	1/7	Mr Williams	16/8			
[illegible]	1/7	Mr Dawe	11/8			
Mr Dawe.	3.7	R. 98. 299	18/8			
8 9	4.7	Mr Thornley	24/8			
Mr Sidebotham	—	Mr Sidebotham	—			
98	6/7/39	98	30/8			

FILE A.

(1228). Wt. 30384/7. 17,000. 11/38. N.P.Co. G.682/77a.

G.S. Transport.

See mins. on 1510 Proms.

2

1. Gov. Conf. ——— 15.6.39.
Recommend that Mr T.D. Evans should be appointed Director of Transport vice Mr. G.V.O. Bellaby

Subject to obsns of Proms, Mr Evans would seem to be a suitable appointee, but in view of the importance of the appointment I fear this can without further comment.

W J Galbraith
24/6.

2. Gov. Conf. No. 258 Conf. ——— 26.6.39.
Requests that Evans may be offered appt. by tel, if proposals in No. 1 are approved.

DESTROYED UNDER STATUTE

Mr Sidebotham

As I was seeing Mr. G.C. Whitley to-day, you asked me if I could get his views on the question whether the creation of the post of Director of Transport had been justified by results. It was evident that Mr. Whitley's answer was in the negative. He does not think that the new machinery has produced commensurate benefits in the direction of co-ordination. I had to go warily. Mr. Whitley

is one of the most loyal of men & he naturally ~~[illegible]~~ hesitated to ~~expressing~~ express opinions which, as he knew, differed from those ~~[illegible]~~ held by the Governor. I confess that my own doubts are unresolved.

S.J.P.?
30.6.39

Mr. Dawe. through Promotions.

I am most grateful to Sir G. Tomlinson for sounding Mr. Whiteley on the subject of the Transport Directorate in Nigeria. I have had, from time to time during the last two years, very strong views expressed to me by officers on leave from the Railway Department, Marine Department, and even from the Secretariat, as to the extent to which the creation of the Transport Directorate has resulted in a serious drag on the efficient working of Departments whose business has had to pass through the Directorate's hands before it can get to the Colonial Secretary or the Governor. One officer has stated to me quite definitely that

so

so far as his Department was concerned the creation of the Transport Board had simply 'thrown a spanner into the works' and had destroyed to a large extent the initiative which had previously existed amongst his officers, since it was generally felt that any proposition put forward would never get to the Governor but would merely be sat on and bottled by the Board.

As you are aware, Mr. Frederick Smith of Unilevers is preparing a report on the whole transport problem of Nigeria.* It has already been indicated to the Governor in semi-official correspondence, on a file at present with Sir George Tomlinson,* that this report will probably suggest the substitution of an ~~[illegible]~~ executive body with unofficial representation ~~for the existing Board~~. The Governor has, I understand, replied that he strongly dislikes the idea. The present Directorate, though first contemplated by Sir Donald Cameron, is I gather a 'pet child' of the Governor's who put up the proposals for the constitution ~~[illegible]~~ and the appointment of Mr. Bulkley as its first Director in No.1 on 30009/36 below. I feel it would be a serious mistake to be rushed into appointing another Director, even for a period of three years, until we have seen Mr. Smith's report and Sir Bernard Bourdillon's successor has perhaps, had an opportunity of considering the whole matter. Nos.1 and 2 on this file seem to me to

be

(see 19 on 3039 6/39 Nigeria)

* See 1510 Prom

be rather an unfortunate attempt to rush matters. I can see no reason why the Board as it is should carry on with an Acting Director for the time being. [Mr. Evans, of course, would probably do the job admirably excellently. It was he who, as Acting Chairman, found the simple and least expensive method of dealing with the Minna-Baro railway problem, which it should have been possible for an officer on the railway side rather than for a Director of Public Works to propound.]

I have been in touch with Mr. Frederick Smith of Unilevers and I gather from him that it is possible that his report may be available towards the end of next week or during the week following. He will be sending copies to the Governor of Nigeria, but he has also promised me to send us copies direct. I personally suggest that we should adopt delaying tactics with the Governor and telegraph in reply to No.2 saying that the whole matter requires very careful consideration and that it is assumed that the Directorate can continue to function under an Acting Director for the time being and that if this assumption is correct, the Secretary of State does not contemplate making an immediate appointment.

J.B. Shuckburgh

1.7.39.

4

If the present arrangements are continued I doubt if we shall be able to find anyone more suitable than Mr Evans in the service; but I assume that names need not be further considered at this stage.

J.A. Calder
1/7/39

J J Jeffries
1/7

Simply telegraph: "Wish to defer decision for short period. What is latest date on which Evans must give notice if I decide to ~~select~~ offer him the post?"

C.L. Grace
H.J.S.
4.7

Code tel Governor

M D Salmon
4/7

To Nigeria — Tel. 275 Conf — 4.7.39

4. Gov. Tel. No. 269 Conf. —— 6.7.39.

States that Evans must give 3 months notice to the Egyptian Govt, and that post becomes vacant on Sept. 29th

It is only desirable that notice should be given at the earliest possible date. if it is considered essential that the post of Director of Transport should be filled without delay, as I see it. I think you may like to perhaps to mention to Mr Bayles when you see him. I have asked him to get into touch with you as to a suitable time and date.

J.R.Sandilands
6/7

Then we can wait for a few days for Mr Bayles return.

C.J.D.
6.7
Attn

5. F.D. Evans Esq. —— 5.7.39.

Requests early information about his possible appointment as Director of Transport.

Sir G. Tomlinson

Please see the minutes on my file. I think it is a great pity the matter has gone so far without further consultation with H.M.S. I am still disposed to wait & send a temporising reply to E. if necessary.

J.R.Sandilands
10/7

Strictly speaking I don't come into this until the question of the organisation has been settled. May I have a draft reply to No. 5?

S.J.T.
10/7/39

6. Gov. Tel. No. 275 Conf. —— 10.7.39.

States that McEwen has been asked to be considered

To registry. copy 6 & put up 15.
RHilldrew
11.7

Mr. Dawe.

Please see No.5 and also No.6 on this file. No.6 states that, in addition to the Governor's recommendation of Mr. Evans (now in Egypt) for appointment as Director of Transport,

Transport, Mr.McEwen, the General Manager of the Railways, Nigeria, also wishes to be considered. I think it is clear that the last line of the telegram should read "Do not wish" i.e., that the Governor does not wish to vary his recommendation of Mr.Evans already made in No.1. ('Do' or 'does' is optional in the Code).

I submit a draft reply for conson. for Sir George Tomlinson to send to Mr.Evans. It is quite clear that Mr.Evans is confidently anticipating appointment. (Mr.Rooke, the Traffic Manager of the Nigerian Railway, has recently left with me two papers* which I am trying to get time to ~~read~~ read at present on railway problems in Nigeria, which, between them, appear to constitute a pretty heavy indictment of the present system of control by the Transport Directorate. They are of considerable length, and I do not send them on at present, but I propose to let Mr. Williams see them on his return.)

*sent in letter
General Managers
before Mr Rooke went
on leave.

J.B.Sidebotham
12/7.

A.J.P.
12.7

DESTROYED UNDER STATUTE

To. F.D. Evans — (5 ansd, 50 - 14 July 1939

8.7 D.T.U.P. Evans. (3/0) — 20.7.39.

DESTROYED UNDER STATUTE
Acks. No.7.

6

Mr. Dawe.

I do not know whether you had time when you saw Mr. Bayles yesterday to mention this question to him. Before he went down to see you I had some conversation with him myself which certainly left on my mind the impression that in his opinion the Directorate of Transport had not been conspicuously successful, and that on Mr. Bulkeley's retirement there would be no need to make another appointment. Mr. Bayles, however, did not give any indication as to how he thought that the problems of road, rail and river transport and port management could best be co-ordinated. It is obviously a difficult question upon which he could not be expected to express views on the spur of the moment.

In case you should have time to glance at it I annex 30396/1/39 Nigeria which contains a copy of Mr. Frederick Smith's report, Part 10 of which (pages 38 and following) deals with the question of transport ~~and~~ administration and criticises the creation of the post of Director of Transport. On the destructive side Mr. Smith's remarks appear to me to be fairly convincing; when, however, he comes to positive proposals for a co-ordinating authority one feels very much more doubt about the practicability of his suggestions (see paragraph 116 and following on page 45). This report has already been sent direct by Mr. Smith to the Governor, but it would seem that Sir Bernard Bourdillon has already made up his mind. Nevertheless, I venture to think that it would be unwise to allow

allow ourselves to be rushed into an immediate decision on this important question, even if postponement should mean that we might lose the opportunity of securing Mr. Evans should it eventually be decided to continue the post.

I admit that it is difficult to ask the Governor to reconsider the matter. We cannot, of course, say anything to him about the opinions which we have gathered from various Nigerian officers as to the utility of this post, but the fact remains that the Nigerian Government themselves asked for Mr. F. Smith's services to be lent to them to assist in the consideration of transport problems, and I think we are entitled to expect that the Governor will send us a reasoned despatch dealing with Mr. Smith's criticisms before the Secretary of State takes a decision as to the continuance of the post. It is not enough that the Governor should regard Mr. Smith's alternative proposal as impracticable (see his letter to Sir George Tomlinson on 1510 Proms), even if that proposal should not be adopted, it is far from clear that the only alternative is continuing the present organisation. [I understand from Mr. Geat that the F.M.S. Transport Board, though partly unofficial in composition - (see note by Sir Gilbert Carter attached opposite) - exercises certain executive functions particularly with regard to the prevention of undue road competition with the Rlys, but that as regards Railway rates it is only advisory]

I gather from Mr. Pedler that the K.U.R. Board is purely advisory.

O. G. R. Williams
4. 8. 39

Mr. Williams

I was only able to see Mr. Bayles for a short

short time: and I therefore did not open up on this question. But I had recently a long talk with Commander Ivey, the head of the Nigeria Marine, and he criticized heavily the Directorate of Transport system.

It seems to me that there is now such a weight of criticism against the continuance of the post that the matter should be deferred for further thought. You will no doubt consider what the next step should be.

H.M.

8.8.39.

Perhaps the best course would be to telegraph to Sir R. Bourdillon that after careful consn S. of S. considers that it would be best to defer the filling of the vacancy until after a new discussion with him when he comes on leave in October: but that it is presumed that acting arrangements will present no insuperable difficulty.

A letter should also go to Mr. Evans - if action is agreed upon - telling him that no action is at present being taken to fill the vacancy.

When Sir R. Bourdillon comes on leave Sir J. Shuckburgh may wish to take part in the discussion.

O. G. R. Williams 8/8

Mr Williams

Italics 1. 2 5/6 for comm.

J. B. Scrivener

10/8.

Drew suggests a small alt verbal alteration in par 6.

Mr Rosher told me yesterday on the telephone that he had heard from the General Manager that he had sent the report referred to him officially for his comments & had asked the Governor to send us a telegram ~~asking for~~ ~~anything~~. Mr Rosher ~~to~~ said he regretted to send his own observations on the report before the Gen. Manager. Mr Rosher on hearing from us that we may go ahead will get a copy of the report from Mr Smith, discuss fully with him & then send us ~~a~~ semi-officially ~~pointing~~ a copy of the comments which he sends to Mr McEwen.

O. G. R. Williams

10. 8. 29

I have marked the diff. desp. for issue.

In view of Mr Smith's strong criticisms it seems to be obviously undesirable to go further until we have the Gov's considered views on the report.

H. J. P.

11. 8

MINUTES OF THE ADMIRALTY. 16 Aug. 1939

10. Nigeria. Govr. (Admty.) cons. 17/8/39.

Defence Section

It doesn't seem that there is any further immediate action on this file pending receipt of the Governor's reply to No. 10

? D.V. in the meantime.

C. Thornley 24/8

Action required in 30396/1/39 to (D)

J. B. Scott 24/8 alone

H. F.D. Evans S/O 25. 8. 39.

Defence Hopes for an early decision.

DESTROYED UNDER STATUTE

? Acknowledge receipt S/O for signature by Sir G. Tomlinson repeating that an early decision is most unlikely and trying that his offer of his services in the event of war is very much appreciated and that his name will certainly not be overlooked and that the services of anyone with his special qualifications be required in an emergency.

C. Thornley 30/8

X and write in the same accordingly. J. B. Scott 30/8.

Noted on N.S. Card. Smith 23.9.39.

Mr Jeffries will presumably keep in touch with Sir G. Tomlinson & the Colonial Office

alone O.G.R. Wilson 19/9/39

12. Gov. Tel. No. 408 — 8. 9. 39.

Requests that action on the appt. of a Director of Transport should be held up.

(Copy replied in 30396/1/39)

I leave up to S/S reply to Mr. Evans as I understand that he was being considered for a job in Palestine. I may learn from Mr. Luke that he is not not now interested in him.

? As in S/S minute I have slightly modified it in view of 12.

O.G.R. Wilson 12.9.39

13. to Evans. S.O. (11 concd).

DESTROYED UNDER STATUTE

Letter as to draft of No 13 [N.B. Mr A.E. Hamb. Chief Engr. Kut., wishes to be considered see No 55 on 4524 EA]

B.O.G. See file

Noted on N.S. Card. Smith 23.9.39.

See note on to 11 on this card. J. B. Scott 21/9/39

Pass the thing on as it has stumped 1 30/9

Now See No. 12. The Govr's comments on the report will be rptd. in 3396/1/39. This file is noted to be B.U. 2nd Oct. 1939

Copy on 30396/1/39

COPY FOR REGISTRATION

10 12.

Telegram from the Governor of Nigeria to the Secretary of State for the Colonies.

Dated 8th September, 1939. Received 8.27 p.m.

8th September, 1939.

No. 408.

Please hold up all action on appointment of Director of Transport. Grateful if you would ascertain whether Appendix No. 8 of Frederick Smith's Report on Transport in Nigeria is yet ready and if so forward by air mail.

action taken on 30396/1/39.

30333/1/39

C. O.

Mr. Sidebotham 10/8
Mr. Williams See file minute 10/8
Mr.
Mr. A. J. Dawe. 11.8
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

DRAFT. amend

(6)

NIGERIA

CONFIDENTIAL

GOVERNOR

(Draft ~~amended~~ modified after speaking to Mr. Dawe re news of receipt of gov's despatch of 2 Aug)

FURTHER ACTION.

Regic. Study

(No.5 on 30046/4/38)

DOWNING STREET.

17 August, 1939.

Sir,

I have etc. to ~~acknowledge~~ refer to ~~the receipt of~~ your confidential telegram No.275 of the 10th of July on the subject of filling the vacancy created by the retirement of Mr. G.V.O. Bulkeley, C.B.E., Director of Transport, ~~Nigeria~~.

2. ~~This question has been the subject of very careful~~ I have given full consideration to this question ~~by me~~, and I have reached the conclusion that, for the following reasons, it would be desirable to defer ~~I should be strongly adverse to~~ making an ~~immediate~~ appointment until the matter has been further examined.

3. I would refer to your confidential despatch of the 2nd November, 1938, in which you alluded to certain major transport problems, on which discussion with the United

Africa

Africa Company and with Messrs. John Holt would ultimately be desirable and requested me to ~~initiate action with a view to~~ arranging for Mr. Frederick Smith, head of the Unilever Transport Directorate, to visit Nigeria.

4. ~~As a result of his visit~~, Mr. Smith has now, ~~it is understood~~, submitted his report to you. ~~At the same time~~ He has also ~~informed~~ sent copies ~~concurrently~~ to this Office. ~~It is observed that~~ In this report he ~~severely~~ criticises the existing transport organisation in Nigeria; and, while his alternative proposals would not appear to be free from difficulty, I ~~am anxious~~ would prefer, before coming to any conclusion as to the appointment of a new Director of Transport, to be furnished with your considered views, ~~not only~~ on the report in general, ~~but~~ and, in particular, in regard to the comments made in paras. 109 to 111. ~~inclusive of his report.~~

In your Conf. Desp. of 2 Aug you informed me that

5. In these paragraphs ~~he~~ Mr. Smith expresses the view that there ~~is~~ was no need for the establishment of

Africa Company and with Messrs. John Holt would ultimately be desirable and requested me to ~~initiate action with a view to~~ arranging for Mr. Frederick Smith, head of the Unilever Transport Directorate, to visit Nigeria.

4. ~~As a result of his visit,~~ In your Conf. despatch of 2 Aug you informed me that Mr. Smith has now, ~~it is understood~~, submitted his report to you. ~~At the same time~~ He has also ~~taken out~~ sent copies ~~concurrently~~ to this Office. ~~It is observed that~~ In this report he ~~severely~~ criticises the existing transport organisation in Nigeria; and, while his alternative proposals would not appear to be free from difficulty, I ~~am anxious~~ should prefer, before coming to any conclusion as to the appointment of a new Director of Transport, to be furnished with your considered views ~~, not only~~ on the report in general ~~, but~~ and, in particular, in regard to the comments made in paras. 109 to 111 ~~inclusive of his report.~~

5. In these paragraphs ~~he~~ Mr Smith expresses the view that there ~~is~~ was no need for the establishment

of

(9[illegible]—150) Wt. 46262—29 30,000 3/39 T.S. 693

C. O.

Mr.
Mr.
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

DRAFT.

FURTHER ACTION.

12

of the post of Director of Transport and he refers to the failure of the creation of the post to secure the objects for which it was designed and to the impaired efficiency of the railway ~~, and to the general dissatisfaction which appears to exist in the railway service~~. He ~~and~~ reaches the conclusion that the creation of the post of Director of Transport was unfortunate, and in para 114 recommends its abolition.

6. I feel sure that you will agree that such views expressed by a man with Mr Smith's qualifications ~~[illegible]~~ deserve ~~the~~ full ~~and possible~~ consideration ~~and~~ I ~~should prefer~~ propose therefore to await your considered observations on ~~Mr. Smith's~~ his report before taking any steps to fill the vacancy arising on Mr. Bulkeley's retirement. I assume that in the meantime ~~, pending further consideration of the matter,~~ acting arrange-

ment

Note that you will be addressing me in the course on the various points raised in this report, and on the question of the Director of Transport

ments for carrying out the duties of the post will not present any insuperable difficulty.

I have, etc.

(Sgd.) MALCOLM MacDONALD

B

Federated Malay States Transport Board.

The composition of the Federated Malay States Transport Board, which was appointed in August, 1937, is as follows:-

Mr. S. W. Nelson (Chairman)	Seconded from the Ministry of Transport.
Mr. H. Huntsman (Perak)	Advocate and Solicitor, and Director of various tin dredging concerns.
Mr. Khoo Boo Gong J.P. (Selangor)	Member of the Selangor Miners' Association.
The Honourable Tuan Sheikh Ahmad, M.P. (Negri Sembilan)	The State Engineer, Pahang.

Of these only the Chairman is in receipt of a salary, viz. $14,400, personal to the present holder only.

The Board's staff at the end of 1938 was as follows:-

1 Secretary $4,200 - $9,600 (held by a former police officer).

1 Assistant Secretary (with provision in the estimates for a second) $4,200 - $9,600 (present holder was formerly in the Federated Malay States Railways).

1 Chief Examiner $4,800 - $9,600

4 Examiners $4,800 - $7,200.

The Chief Examiner and one of the Examiners were taken from the R.A.S.C., whilst the three remaining Examiners were obtained through the Ministry of Labour.

The subordinate staff at the end of 1938 consisted of 30 General Clerical Service Clerks (paid from the General Clerical Service Vote), 1 Chinese Interpreter, and 5 Peons.

A.N. Galsworthy
29/6

14 5.

33 Bachlas Mansions
Sh: Fouad el Awwal
Zamalek. Cairo
5 July 1939

Dear Sir George

I understand that I am being considered for appointment as Director of Transport, Nigeria, on appropriate terms, and should be glad of his earliest possible notification, or of personal advice if an offer is to be made.

The political situation and other matters make my present appointment most uncertain and the terms of my agreement differ seriously from his offer I originally accepted nomination for. In his circumstances although life here promises many attractions I should like to feel more stable for a period.

We are temporarily in a furnished flat, pending more permanent arrangements (which will have to be made shortly), and in view of Nigerian possibilities have deferred action toward getting our things from home and engaging suitable accommodation here. It is very desirable that this action should proceed if we are to stay here.

I shall be grateful if you can send me a line on his probabilities at your

Ans 4 7

earliest convenience (unless the formal offer is already about to be made). I am due to give 3 months notice here but, if necessary, might be able to make arrangement as to that.

I should of course love his Hygiene job – I was keen on it from the beginning.

With kind regards

Yours sincerely

J. Nwana.

(P 3950—1501) Wt. 40262—99 30,000 3/39 T.S. 695

C. O.

Mr. Sabine 4.7.

Mr. Sidebotham 4/7 Abmc

Mr.

Mr. A. J. Dawe.

Sir H. Moore.

Sir G. Tomlinson.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Answered 30333/1/39.

15

3

294

Codes & sent 7.0pm 4.7.39

C. O.
R 5 JUL
D 5 7 39

DRAFT. Code tel.

Governor
Nigeria.

No. 275 Confidential. Your Confidential despatch of June 15th. Director of Transport. I should wish to defer a decision for a short period. What is latest date on which EVANS must give notice if I decide to offer him the post?

(1)

Secy.

AIR MAIL.

NIGERIA.

CONFIDENTIAL.

Government House,
Nigeria.

16

15 June, 1939.

Sir,

No. 129 on 25974 WA.

Referring to my Confidential despatch of the 10th of May on the subject of the retirement of Mr. G.V.O. Bulkeley, C.B.E., Director of Transport, I have the honour to inform you that I have had under consideration the question of the appointment of a successor in the Directorate of Transport.

2. I had contemplated, in the first instance, the appointment of a youngish man who could be expected to hold the post for a long period, but, on further consideration, I have reached the conclusion that a short-term appointment, preferably of an officer with knowledge of local conditions, would be more suitable, particularly as it is not improbable that the nature of the duties of the post will change during the next few years.

3. In these circumstances, I suggest for your consideration, that the post be offered to Mr. F.D. Evans, C.B.E., formerly Director of Public Works, on the following conditions :-

(a) a contract of service for a total period of three years.

(b) Salary at £2,000 per annum on non-pensionable terms.

(c)

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

AIR MAIL.

NIGERIA.

CONFIDENTIAL.

Government House,
Nigeria.

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(c)

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

17 END

(c) Free passages for himself and his wife on taking up and relinquishing the appointment, with one return passage each for leave purposes.

(d) A total of 6 months' leave (including voyages), in respect of the total period of service, with full pay for the voyage home on expiration of the appointment.

In the event of the appointment of Mr. Evans he would, of course, continue to receive his existing pension, and this fact has been taken into consideration in fixing the salary at the rate suggested above.

4. Mr. Evans is now fifty-six years of age, but maintains good health and is thoroughly energetic. He is well acquainted with the duties of the post, having acted with distinction as Director of Transport, from the 8th of December, 1937 to the 19th of May, 1938, and I am confident that he will fulfil the duties of the post to my entire satisfaction. Mr. Evans is at present employed by the Government of Egypt but I am aware that he is desirous of being considered for this appointment. His address in Egypt is -

c/o Barclay's Bank,
49, Rue Kasr el Nil,
Cairo.

I have the honour to be,
Sir,
Your most obedient, humble Servant,

B.H. Bredin

G O V E R N O R.

30334/3	1939 NIGERIA	30334

VETERINARY DEPT. STAFF.

VACANCY FOR A SENIOR VETERINARY OFFICER
AND APPOINTMENT OF A VETERINARY OFFICER.

Previous		Prms.	288	Mr Sidebottam		28/11
		R.96		R 21 (Q)		2/12
		Mr Blackburne.	2/9	Mr Blackburne.		5/12.
		Mr Sidebottam	/	Mr Lock		5/12
Subsequent		98	4/10/38	Mr Blackburne		12/12
		Miss Thornley	4/10	Mr Sidebottam.		13/12
		Mr Sidebottam	5/10.	Sir F. Stockdale		13/12
		Mr Lock. Sey	5/10	Mr Lloyd.		14/12
		Sir F. Stockdale	6/10	Mr O.G.R. Williams		19/12
R98	3/5/38	Mr Blackburne	9/10	Mr Jeffries		19
Mr Sakrie	15/5	Mr Sidebottam	10/10	R 96		19.
Mr Dunlop	16.V	Mr Williams	10/10	98		27/12
Mr J.M. Martin	30/5	Mr Blackburne	18/10	Q. 11		28/12
Sir F. Stockdale	31/5	Mr Sidebottam.	/	Q 21.		4/1
~~Mr Sidebottam~~		98	23/11/38	1) Prams ch		8/1
Mr Martin	2/6	Q 11	24/11	2) Miss Kelly		9/1
R308	9	Mr Sidebottam	24/11	S Q 11		10/1
Mr Martin 142	22/8.	Mr Blackburne	27/11	R 98		18/1
Sir F. Stockdale	[illegible]	Sir F. Stockdale	28/11	Mr Lock (Q)		19/1
Mr Sidebottam	23/8 24/8	~~[illegible]~~		R 98		
Mr Pedler	24/8	Mr Seal	29.11			
Mr O.G.R. Williams	25/8	Mr Boyd	29/11			
Sir C. Tomlinson.	26/8/39	Mr Lloyd (Q)	29.11			
Mr Dawe	16.8	Mr Blackburne	30/4			

FILE A.

(1229). W.L.30334/7. 17,000. 11/38.
N.P.Co. G.682,772.

P.S. Title.

1. Gov. Conf. _____ 2 25.4.39.

Records that the vacancy for a Senior Vet. Officer vice W.G. Beaton should be left unfilled for 6 months, but that a Vet. Officer should be selected in the meantime.

I see no objection to the proposal at No 1, on the understanding explained in para 3. The ? may be passed to Appointments. Proms. may have a candidate.

W D Lubrie
15/5.

Mr Martin

It is recognised that the vacancy for Senior V.O. may ultimately be filled from outside Nigeria, so far, unless you have a candidate with an obvious claim to immediate appt. to the post, I think we can agree to the proposed postponement.

If you agree, a V.O. will be prepared for the post of Veterinary Officer.

R.E. Drummond
16.V.

This seems reasonable. I agree.

J.O. Martin
3.5

Mr Martin.

If this proposal is accepted, it means that selection will have to be made from the Nigerian staff for the superior grade post and that a Nigerian could

x/ not be contemplated unless Capt. Henderson said that he had no one whom he could recommend. Would it not be as well to run a look at Proms. "Noted" list before a final conclusion is reached. We have been informed on other papers that Mr G.F. Elliott of Northern Rhodesia is worthy of promotion, and an enquiry is to be made from Mr H. R. Binns of Nyasaland in regard to his intentions. He is on leave at present & this rumour has reached Nyasaland that he contemplates retirement. Should not this latter issue be cleared up before a V.O. is sent to apply? Possibly Mr Binns might like a transfer although I feel that he would research work rather than field work.

J.A. Thirkdale
31/5

I did not interpret this proposal as necessarily involving x..x; but we had better have a list of "noted" officers who would be considered (including any in Nigeria).

J. Mottram
3/6/39

See list on Proms 1537.

x Mr Scott-Little and Mr Hale in Kenya have got short longer on the bar but they are not "noted". The former does not want a move and the latter is not good enough.
KW

3

I am afraid that this file was tied up behind another bundle and has only just come to light. A list of "noted" candidates is in Proms.1537 below. Of these, the only possible candidates from outside Nigeria for the post of Senior Veterinary Officer in Nigeria appear to be as follows:-

E. Beaumont, Kenya, who has been on the £840 bar since January, 1935.

E.T. Fern, Northern Rhodesia, who has been on the £840 bar since 7.5.35.

G. F. Elliott, Northern Rhodesia, who has been on the £840 bar since 25.8.37.

(Mr. Binns is, I think, too young for the post, and in any case has expressed a strong preference for research work).

2. Of these officers, Messrs. Elliott and Beaumont are well reported on, while Mr. Fern, who had a poor report in 1938, was previously considered suitable for promotion. All three of them are particularly deserving of consideration in connection with the Nigerian vacancy as, at the recent conference of East African Financial Secretaries, a recommendation was made that Veterinary Officers should only pass to the higher grade of £880 - £100/o when they had completed <u>five</u> years on £840. This recommendation, which is now under consideration by the East African Governments, compares unfavourably with the maximum halt of <u>three</u> years on £840 in Nigeria, and will do little to ease the block in the Veterinary Departments in East Africa. From this point of view the promotion of one of these three officers to the post of S.V.O. in Nigeria is most desirable; as Mr. Beaumont has excellent reports, and as he has spent longer x than anyone else on our noted list at the

the £840 bar, I suggest that his claims should receive prior consideration.

3. Mr. Beaumont's promotion to West Africa will not, I think, upset the local Veterinary staff unduly in view of the fact that none of them have had to wait so long on the £840 bar. (When a V.O. in Nigeria is promoted to S.V.O., he does not necessarily receive any increase in pay — the pay being independent of the promotion.)

20643/39 (in cir.) contains a recent despatch fr. the Gov. to this effect.

if this is the case, the p.q.p. in 1 is misleading

4. The only question therefore is whether there are any officers in Nigeria who are better qualified than Mr. Beaumont for the vacant post. Apparently there are no ~~standing~~ outstanding candidates, or a definite recommendation would have been submitted in 1. Unless Sir Frank Stockdale thinks that any of the Nigerian V.O.s are more suitable, I think that we might tell the Governor in a telegram that the Secretary of State recommends Mr. Beaumont for the vacant post of S.V.O., enquires whether he has any objections, and say that ~~in the circumstances~~ it will presumably not be necessary to select a new candidate for the post of V.O. if he is prepared to accept Mr Beaumont. Then if the reply from Nigeria is satisfactory, offer to Mr Beaumont.

K.J.Blackburn

22 .8.39.

I agree that among the Nigerian staff there does not appear to be anyone who is as well qualified for the post or to be so deserving of promotion as Mr.Beaumont and that accordingly action should proceed as proposed in para 4 of Mr.Blackburn's minute.

22,8,39.

I agree.

24/8

I agree

F.J. Pedler

24.8.39

As regards para 3 of Mr. Blackburn's minute see my original note.

? as proposed.

O. G.R. Williams

25.8.39

But surely the sentence in brackets in para. 3 of Mr. Blackburn's minute only means that officers on the ~~pre-revision~~ pre-revision long grade (which goes to £920) do not have to wait at £840. But the p.q.p. refers to men appointed on the new long grade which, in the absence of promotion, involves a wait of 3 years at £840.

But this does not affect the present proposal with which I agree. As a matter of Service policy it would be a very good thing to bring Mr. Beaumont to Nigeria above the £840 bar.

S.J.T.T.

26.8.39

A true
A.D.
26.8

2 To Gov. Tel No 383-Conf - 1 Ans d. 21/9 4/9/39
Cons

It is not clear whether the vacancy for a Vet. Officer

3 referred to in Govr's Tel. No 444 Secret (Confidential) of 17 Sept refers to this vacancy, or to an additional post of which we don't yet appear to have heard or to the Vet Research Officer referred to in Sub-file 4 of the file Sec also minute on 27056/14 Apptts

Cor Lus better tel. a.a. of Secretary.

O.G.R. Williams
25.9.39

Dr 2 Nig. Tel 461. — Secret — Cons - 25.9.39.

5

Mr. O. G. R. Williams.
(Nigeria)

Tel. No. 444 Secret of the 17th Sept. requests the immediate appt. of a Vety. Officer. This presumably does not refer to the Vety. Pathologist for the proposed Caprine pleuro-pneumonia campaign under a C.D.W. Grant (I sent three pp. orders to you the other day). I understand that full information regarding the extent of funds that will be available from the C.D.W. is not likely to be received much before Xmas, so that we need not bother about this latter vacancy for the time being.

May we have a V.O. for the first vacancy referred to above & we will go ahead with trying to fill it from our available candidates.

A. V. Loch.
20/9

No 511 Conf. 3.10.39.

Refce. 2, Requests that ~~decis~~ he may defer decision on Beaumont for a few weeks.

No 5 is in reply to (2) but it is clearly an interim reply sent after receiving (4).

Clearly we are not expected to take any action on (3) in the future this relates to the vacancy for a V.O. until we hear again from the Governor. It was this uncertainty that prompted the despatch of (4).

Mr Lock will wish to see.

? To Mr Lock.

Then put by.

C. Thomley
4/10

Mr Lock

I think that we might bring this up in 3 weeks time: when the Gov does get his views he will no doubt elucidate the point raised in 4 as to whether one or 2 vacancies exist.

J. B. Sutton
5/10.

Sir F. Stockdale: I saw Mr Henderson as you saw Mr. Henderson yesterday? I believe he said he had 2 vacancies. It looks as though one was for the Pathologist - which is defined - & the other would only arise in the event of a local promotion instead of the proposed transfer of Beaumont. In any case the

6

the Governor's proposal to defer an expression of views for a few weeks suits Appts. Dept.; as Mike - the man of whom we have been thinking for Nigeria - will be better for some post-graduate work at Cambridge? (Mr Blackburne will like to see re Beaumont.)

[illegible] 5/X/39

Capt. Henderson then came in to see me on 4/10 & asked about the appointment of the relieving officer. I passed the story. I then told Capt. Henderson of the position.

He urged most strongly that it was very necessary to have this additional officer. I did not mention the proposal to transfer Mr Beaumont, as I had not seen the papers. Mr Henderson may be coming into the office to see Mr O.G.R. Williams during the month & C.O.D. might wish to see him about the proposed transfer of Mr Beaumont.

Mr Henderson also spoke to me about the Vet. Pathologist. I told him that no decision had been taken in regard to the Col. Ser. & that he urged upon me the economic desirability of the proposed work if funds could possibly be obtained. He said that the losses amongst goats from plevro pneumonia were very considerable & that the trade in goat skins could be materially increased if the disease could be controlled.

F. A. Stockdale
6/10

Owing to the move of C.S.D., this only reached me to-day. I therefore send on at once in case Captain Henderson calls in the next day or two. If he does, perhaps Mr. Williams or Mr. Sidebottom could ask him to call on me as we should like to have a talk with him about Mr. Beaumont.

When Mr. Sidebottom has seen Sir F. Stockdale's minute of 6.10.39, I should be grateful if the file could be returned to me to enable me to write to Capt. Henderson and ask him to call on me if he does come to see Mr. Williams.

W.P. Addison
9.10.39.

Have no news of his calling but if he does I will endeavour to remember to arrange as at X if I see him.

J B Sidebottom
10/10.

See attached. Comes with Capt Henderson. I hence inclined to have a word with him but you would like to have a talk with him about the vacancy after he has seen me. I will send him over to you about 12.0 or 12.15 tomorrow. O.G.R.

7

Captain Henderson called to see me today as arranged by Mr. Williams. I informed him of the proposal to transfer Mr. Beaumont to Nigeria as a Senior Veterinary Officer, and explained in detail our reasons for wishing to do so. I pointed out that there were 19 Veterinary Officers in East Africa who were on the £840 bar. I said that some of them had been stuck at that point in the salary scale for five or six years, and that we were most anxious to do anything we could to improve the position. I pointed out that in Nigeria most of the Veterinary Officers were on the old salary scale and were able to proceed to £920 without any difficulty; and I made it clear that in selecting Mr. Beaumont we had chosen the best candidate we could find in East Africa.

Captain Henderson explained that the reason why the Governor had asked us to defer his recommendation with regard to the vacant post for a Senior Veterinary Officer for six months, was because he (Captain Henderson) had hoped by the end of that period to be able to satisfy himself that Mr. Sainsbury had proved himself suitable for this promotion. Mr. Sainsbury, when he first went out to Nigeria was inclined to be lazy, but he had married a few years ago and had improved out of all recognition. Unfortunately his wife died last year and since then he has been badly broken up, and Captain Henderson had hoped that at the end of six months he would have recovered. Unfortunately this was not so, and Captain Henderson now wishes to consider the claims of Messrs. Coulthard, Best and O'Brien, all of whom were fully suitable for this promotion. He very much hoped that we would not take any further action with regard to Mr. Beaumont until

until he had had an opportunity to submit his own recommendations after his return to Nigeria. He pointed out:-

(a) that they particularly wanted a young Veterinary Officer, and that ~~this~~ a vacancy for a V.O. would not arise if we imported a Senior Veterinary Officer from elsewhere;

(b) that the duties of a Senior Veterinary Officer in Nigeria were normally exactly the same as those of a Veterinary Officer, and he felt that Mr. Beaumont might come under the misapprehension that he would be running a branch of the Department on his own with other Veterinary Officers under him, when in fact this would not be the case.

He also referred to the difficulties of language and of establishing and maintaining proper relations with the Native Administrations, both of which Mr. Beaumont would find somewhat difficult at first.

He did not oppose Mr. Beaumont's promotion to Nigeria at all strongly, but he pointed out that the Nigerian Veterinary Officers themselves had very few chances of promotion, and as the ~~other~~ present two Senior Veterinary Officers were young, he could not foresee any future for the junior officers.

I explained that the Governor had already asked if he could postpone making a decision about Mr. Beaumont's promotion for a few weeks, and, as I see from Mr. Irby's minute of 5/10/39 that Appointments Department are in no hurry to appoint the new candidate, I suggest that this file should be put by for the present and brought up after Captain Henderson's return to Nigeria.

K.W.B. Blackburne

11. 10. 39.

8

Since dictating the above minute, I have ascertained that Captain Henderson is not due to return to Nigeria until 8.12.39. This may mean that we shall not hear the Governor's decision with regard to Mr Beaumont until early in January. I have however confirmed from Mr. Loch that the new candidate[x] would be the better for a longer course[§] (he is at present doing one term at Cambridge) and it therefore does not matter if the Governor's decision is delayed until early next year. Mr Tovey should however see that it may be necessary to ~~[illegible]~~ arrange for the candidate - Mr Milne - to return to Cambridge for a second term.

? B.U. 31.12.39.

[x] who would be required if a local V.O. - and not Mr Beaumont - is promoted to the post of S.V.O.

[§] Mr. Milne - the man we have in mind - was actually awarded a scholarship involving a year's post graduate training. That was before Christmas, however. 8/1/x

Mr Tovey to see.

Thank officer for this Blackburne. K.W.B. Blackburne 18.10.39.

No reply to this letter as in file.

J.H. Worthington 19/10 [illegible]

Tel. to Gov., Nigeria, No. 546 Conf. 19/10/39

7. Gov. Tel. 737 Conf. 21.11.39.
Agrees to accept Beaumont, but suggests that Dir. of Vet. Services should be consulted in view of Coulthard's suitability.

Q11
To attach PFF including file re address of Dir. of Vet Services.
KHHobden
23.11.

Mr. Blackburne.
Perhaps you will minute the further in consultation with Captain Henderson of your minute of 11/10/10.
Mr. Coulthard clearly has claims for consideration. He is backed by the Gov & also by Captain Henderson.
J.M. Blackburne
24/11

H.W. Henderson, Esq.
c/o E.C. Colley,
15. Falkland Mansions,
HYNDLAND,
Glasgow.

In view of 'X' of my minute of 11.10.39, I think that Captain Henderson should be invited to call here again before a final decision is reached with regard to this post. But before he calls it is desirable that we should clarify the situation.

2. The claims of the officers who have been mentioned in connection with this appointment may be summarised as follows:-

E. Beaumont.

Kenya. First appt. 1927. £840. 43 years old. For the reasons given in my minute

minute of 22.8.39, Mr. Beaumont is deserving of favourable consideration although it is by no means certain that he would agree to go to Nigeria.

R. W. Sainsbury.

Nigeria. First appt. 1924. £920 plus £72. 37 years old. He is not recommended by the Governor, and Captain Henderson does not regard him as being suitable for promotion, - see 'Y' of my minute of 11.10.39.

R. Coulthard.

Nigeria. First appt. 1927. £920 plus £72. 40 years old. He is recommended by the Governor, but his Confidential reports are far from inspiring and in 1938 Captain Henderson said that he was not suitable for promotion. If he is promoted he will pass over Mr. Sainsbury, but there will be no change in his salary.

J. H. B. Best.

Nigeria. First appt. 1927. £920 plus £72. 37 years old.

T. F. O'Brien.

Nigeria. First appt. 1927. £920 plus £72. 41 years old.

These two officers are next in seniority to Mr. Coulthard, and Captain Henderson has said that he would like to consider their claims for promotion to this post. Both officers have had good reports, but Captain Henderson has consistently said that they are not suitable for promotion. They are apparently in need of further post-graduate training.

3. As none of the Nigerian officers can be said to be outstanding, as only Mr. Sainsbury has had

had longer service than Mr. Beaumont, and as Mr. Beaumont has been, like many other Veterinary Officers in East Africa, remarkably unlucky with regard to his salary, I feel that he (Mr. Beaumont) should be given the first offer of this post. The unified Services are designed to deal with just such cases as this and I feel that we should take advantage of their existence.

? Subject to Sir F. Stockdale's observations, ask Captain Henderson to call and tell him that we propose to go ahead with the selection of an officer. And, unless he can produce further arguments against it, offer to Mr. Beaumont.

W.A. Bochburn.
27. 11. 39.

I certainly think that Capt. Henderson should be asked to call in order to discuss the matter. If there had been no serious outbreak of rinderpest in East Africa, with a definite threat to the South I would have favoured the claims of Mr Beaumont. But, it would be most unwise at the present junction to move any veterinary officers from East Africa, especially as the Union of South Africa & Southern Rhodesia have agreed to loan two officers such as Bechuanaland one veterinary officer & one stock inspector. It may be necessary to draw upon the staff in Kenya for service further south. Tanganyika have had to recall two of their veterinary officers at present on leave and to secure the appointment at once of two qualified M.R.C.V.S. men in receipt of Colonial

training studentships. Nyasaland also needs their money to be filled urgently.

We could not, at the present time, consider the transfer of any veterinary officer from East Africa without laying ourselves open to the risk that we are not taking the present unhappy outbreak position, which may cost over £100.000 to stamp out, seriously.

I am sorry for Mr Beaumont, but I feel confident that the E.A. Dept. would not wish to see him considered for transfer at the present time. I am passing through Mr Seel & Mr Boyd & I know that this file is sent as Capt. Henderson is likely to be in the country again (at Long Bridge) early in December.

F. Stockdale
28/11

I have not yet had an opportunity of studying closely the E.A. papers about Henderson, but it is clear from such indications as I have seen that it is going to be a very serious problem, & that in the absence of the strongest arguments we should avoid disturbing any of our existing experienced veterinary officers.

[illegible]
29/11

I entirely agree, I think, with everything that Sir F. Stockdale has said above about the inadvisability of moving any of our veterinary officers from E.A. in the present state of affairs in those places.

E. Ashby
29/11/39.

This is remarkable only to discuss with Capt Henderson

Question of a selection from within Nigeria now that we and we approve the S.S.'s view in his 7 under Capt. H. Indeed v. strong reason for reason.

Among discussion with Capt. H. we should Mr. Sidebottom may like to take part.

J. Lloyd
29.11.39
a/mcr

Mr. Sidebottom.

8 DESTROYED UNDER STATUTE

I attach a flimsy of my letter to Captain Henderson inviting him to call. Will you say whether you would like to be present.

A.) 2. As the S.V.O. post is to be filled from within Nigeria, the vacancy for a V.O. reported in (1) will have to be filled. May we have a VF for this vacancy?

B.)

W. Blackburne.
30.11.39.

V.F. for a V.O. see para 3 of 1. pl. tome.

J. B. Sidebottom
3/12
a/mcr

8A V.F.

Mr. Blackburne.

As to A if you will at once know I am free I should like to be present.

As to B VF here.

J. B. Sidebottom
2/12

11

I have informed Mr. Sidebottom.
W.B.

I attach further correspondence with Captain Henderson.

He will call at 2.45 p.m. on Monday, 11.12.39. This file should be returned to me before then.

Thanks. I have no candidate for this resulting V.O. vacancy and I pass to Africa.

W. Blackburne
5.12.39.

DESTROYED UNDER STATUTE

10. To Henderson. 9 arsd. 5.12.39.

This is a trifle awkward. Our possible Vety. candidate* has been flown out to T.T. for windpipe work & we have really no one suitable whatever in view at the moment. Two Col. Agric. Scholars should be available in July, but Capt. Henderson may not wish to wait so long. In that case I suppose we will have to write to the Colleges & advertise. A decision as to this may perhaps wait until Capt. H. has called, so I have not taken the V.F. for the time being.

*A.H. Peters – Cl. Vety. Student.

A. J. Loch.
5/12/39.

I saw Capt. Henderson to-day & explained to him our difficulties with regard to this vacancy. He said they were very understaffed in Nigeria, that a man was urgently required. I showed him the papers of two candidates, but he was not vastly impressed, although

he said he would be prepared to take one of them (H.K. Littlewood) if we could find him no one else. He did not wish to wait till the Summer for a Scholar. We agreed that in the circumstances the best course would be to try & see what an advertisement would bring in. I have taken the V.O., which is now attached to 27066/39 Appts. in which further action will be taken.

A.J. Loch.
11/12.

As arranged, Captain Henderson called yesterday and discussed (7) with Mr. Sidebotham and myself. We informed him that the claims of Mr. Beaumont were not to be further considered, and that it was only necessary for us to consider which of the Veterinary Officers in Nigeria was the most suitable for promotion to the vacant post of Senior Veterinary Officer.

Captain Henderson pointed out that the promotion amounted to no more than a change of title, as the possible Nigerian candidates for the post were already drawing £920 and would not gain financially, and as the duties of a S.V.O. in Nigeria were exactly the same as those of a V.O. The promotion would mean that the selected officer might in due course be called upon to act as Deputy Director and, if he did well, would be eligible for further promotion in the Colonial Veterinary Service.

Captain Henderson repeated what he had already told me about Mr. Sainsbury ('Y' of my minute of 11. 10. 39.) and endorsed the Governor's recommendation

12

recommendation for the promotion of Mr. Coulthard, which involves the passing over of Mr. Sainsbury. In his opinion Mr. Coulthard was definitely the most suitable Nigerian officer for this promotion. Captain Henderson said that he had revised the opinion which he expressed in the Confidential Report on Mr. Coulthard for 1938, as this officer has recently been ~~promoted~~ posted to a station on his own where he has reorganised the office and has shown himself capable of administrative work. He felt that he was the type of man who might well respond to increased responsibility and should be given the opportunity of doing so.

This is therefore submitted for approval of the promotion of Mr. R. Coulthard to the post of Senior Veterinary Officer, and for a telegram to Nigeria in reply to (7) saying that, after consultation with the Director of Veterinary Services, the S. of S. approves the promotion of Mr. Coulthard, and that steps are being taken for the recruitment of a Veterinary Officer to fill the resulting vacancy.

K.W.B. Blackburne
12. 12. 39.

J.B. Sidebotham
13/12.
F.W. Brindale
13/12
J.M. Lloyd
14.12
O.G.R. Ormsby-Gore
19. 12. 39
G.J.F.
19/12
attorney

11 — To Gov. Nigeria
See No 777 Conf } — 27.12.39

Appts. are just on the point of submitting a Mr. H.K. Littlewood for the junior vacancy. The appt. should be completed within the next week or so.

A.F. Loch
19/1

Yes, on 18/1/40

H. K. Littlewood appointed as Veterinary Officer: see P.F. 57016 W.A.

(4443—750) Wt. 46278—29 20,000 3/39 T.S. 695
(4717—150) Wt. 21863—31 10,000 8/39 T.S. 696

C. O.

R 98. 30334/3/39 Reg. 13

Mr. Whitehouse 19/12

Mr. Blackburne 20/12 f.s.

Mr.

Mr. A. J. Dawe.

Sir H. Moore.

Sir G. Tomlinson.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

Tel. Section X

Code Section X

6 30 am 21.12.39

No. 777 Bay. 21.12.39

(?) Your tel. No. 737 Bay.

Senior Veterinary Officer

After consultation with Director of Veterinary Services, I approve promotion of COULTHARD

Steps are being taken to recruit Veterinary Officer for resulting vacancy

Secy

DRAFT. Cable Tel.

Governor Lagos.

FURTHER ACTION.

Copy for P.F.

Recruc. to C.S.D. "Q" for n. to B. Agts.

Resume to S.C.

COPY FOR REGISTRATION

14 7

Telegram from the Governor of Nigeria, addressed to the Secretary of State for the Colonies.

Dated 21st November - Received 5.19 p.m. 21st November, 1939.

No. 737. Confidential.

Your telegram No. 546 Confidential.

I am prepared to accept Beaumont but have some difficulty in determinating his claim to super bar post as against those of Officers on Nigeria establishment of the same seniority. Sainsbury not considered suitable for promotion but Coulthard can be recommended. Suggest that the Director of Veterinary services on leave should be consulted before final decision is taken. If Beaumont is transferred unnecessary to select new Veterinary Officer.

15

30334/3/39 Nigeria

Coded & sent 7.0pm 19/10/39

19/10

C. O.

Mr. Lubbock 19/10

Mr. Dorling 19/10

Mr.

Sir H. Moore.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh.

Perms. U.S. of S.

Parly. U.S. of S.

Secretary of State.

19/10 Conf. No. 546.

(5) Your conf tel No 511

Beaumont Income.

SECRET.

DRAFT. Cont tel

Governor.

Lagos.

FURTHER ACTION.

W.9950—1501 WL 40262—29 30,000 3/39 T.S. 693

30334/3/39 Nigeria

Coded & sent 6.30 pm 16 B4
25/9/39.

C. O.

Mr. Romley 25/9
Mr. Williams 25.9 above
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson. 910
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

C.O. 25 SEP (2) R D 25

DRAFT. Tel: Code

Governor
Nigeria

(For Carson)

No. 461. Secret.

My Confidential telegram No. 383 of 4th September. Appointment to fill vacancy for Senior Veterinary Officer. Please telegraph ~~brief summary~~ your views and state whether vacancy for Veterinary Officer to which reference is made in your Secret telegram No. 444 of 17th September is incidental hereto or an entirely separate appointment.

(2) on 30334/4/39

Reference your despatch No. 836 of 2nd August ~~appointment~~ action on selection of Veterinary pathologist is ~~being delayed~~ suspended as it is not now certain that money from Colonial Development Fund will be available.

Secy.

(1) on 30334/4/39

FURTHER ACTION.

3 extra copies required for W. A. Registry.
(Copy of Circular to go on 30334/4/39)

Copy

3

17

TELEGRAM from the Governor of Nigeria to the Secretary of State for the Colonies.

Dated 17th September. Received 8.32 p.m. on the 17th September, 1939.

No. 444. Secret.

In continuation of my telegram No. 397 of the 6th September (c) there will be two vacancies Agricultural Department shortly which it is desired should be filled at once. One Veterinary Officer required at once. Recommend action on vacancy (ies) specified in your telegram No. 410 should proceed and that additional vacancy for Marine Officer and one Engineer and also for two Surveyors Post and Telegraphs, one Assistant Superintendent of Prisons, one Sectional Engineer and one Assistant Traffic Officer, Railway, should be filled. It is proposed you should be notified when filling any particular future vacancies matter of urgent importance.

(2949—150) Wt. 46262—29 20,000 3/39 T.S. 695

Rat.

C. O.

Ansnd. S. 30334/3/39

Mr. Whitcombe 29/8 Mg.

Mr. Blackburne 2/9. Cedar & Sent

Mr. Sidebotham. 3/9 Amee. 4 pm 4.9.39

Sir H. Moore.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh.

Permt. U.S. of S. No. 383, Conf. your desp.

Parly. U.S. of S. 4.9.39

Secretary of State. 25th April Conf. ~~Senior~~

Code Tel.

DRAFT.

Governor Lagos. 19.v

~~Veterinary Officer~~ ~~I~~

~~I have under consideration~~

~~would recommend~~

~~that appt. should be~~

~~made of~~

~~offered to~~ Beaumont,

Veterinary Officer Kenya,

for transfer on probation to fill

~~Please telegraph your~~

vacancy for Senior Veterinary Officer.

~~whether If you are~~

~~Please inform your whether you~~

~~prepared to accept~~

~~Please let me know~~

FURTHER ACTION.

~~him it will presumably not be necessary to select a new candidate for post of Vety. Officer.~~

~~Secy~~

Please inform me of your views. If vacancy is filled by transfer selection of new veterinary officer presumably unnecessary

Secy.

AIR MAIL.

19

Government House,
Nigeria.

NIGERIA.

CONFIDENTIAL.

25 APRIL, 1939.

Sir,

3 on 30334/1/38.

Referring to Sir William Hunt's confidential (D) despatch of the 8th of July, 1938, on the subject of the establishment of the Veterinary Department in Nigeria, I have the honour to address you regarding the vacancy resulting from the promotion of Mr. W.G. Beaton to the post of Deputy Director of Veterinary Services, approval of which was conveyed in your Staff confidential despatch of the 30th of December, 1938.

P.F. 29750/A

2. The Director of Veterinary Services wishes to defer his recommendation for filling the resulting vacancy in the super-bar grade of Senior Veterinary Officer for approximately six months in order that he may be in a position to form a considered judgment regarding the claims to promotion of officers on the present Nigerian establishment. Captain Henderson is however anxious to maintain the establishment at full strength, especially in view of the fact that it has been decided to leave in abeyance the vacancy for a Research Officer, and he asks for an immediate appointment to the lower grade in anticipation of a vacancy by promotion in due course.

3. I

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

3. I am in sympathy with Captain Henderson's desire to ensure that the work of animal disease control is not held up owing to shortage of staff and I appreciate his reluctance to make a recommendation for filling the vacancy in the super-bar grade while there is any doubt in his mind. If therefore you have no objection, I shall be glad if steps may be taken to select a candidate for appointment as a Veterinary Officer, on the understanding that should it be decided eventually to fill the vacancy in the grade of Senior Veterinary Officer from outside the Nigerian establishment the candidate selected, who would thus be supernumerary to the establishment, would be absorbed on the occurrence of the first vacancy.

4. Particulars of office in the usual form are enclosed.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

G. J. H. Bourdillon

GOVERNOR.

21

Particulars of the office of Veterinary Officer now vacant in the Veterinary Department of Nigeria.

1. Duties of Office, and qualifications required for their performance.	The duties are those of a field Veterinary Officer and are concerned mainly with the control of animal epizootics. The candidate must possess the diploma of Membership of the Royal College of Veterinary Surgeons and for preference should have graduated under the new 5 years course of study.
2. Emoluments of office.	£630, 630, 630; £660-30-£840. On promotion to the grade of Senior Veterinary Officer the salary is on the scale £880-40-£1,000.
(a) Pensionable.	Quarters valued for pension purposes at the rate of approximately 10% of salary with minimum of £80 and maximum of £150. The officer must serve a probationary period of three years before he is confirmed in his appointment.
(b) Non-pensionable.	Nil.
3. Allowances, quarters and other circumstances affecting the value of the office, including grant of free or assisted passages to the officer and his family on first appointment and on leave.	Quarters free of rent (but not of rates for water, electricity and similar outgoings) with simple heavy furniture, or allowance in lieu thereof; free first class passages when travelling on duty and on leave. Free First Class passages for wife when proceeding to or returning from Nigeria, once only in each tour of service. Private practice is not at present allowed.
4. Nature, number and amount of securities required, and mode of giving them.	Required to give security in the Public Officers' Guarantee Fund in the sum of £100 in respect of which an initial premium of £1 is payable.
5. Acts, Laws or Ordinances making provision respecting any of the above matters with reference to the section in which such provision is made.	(a) European Officers' Pension Ordinance, Chapter 86 of the Laws of Nigeria. (b) Widows' and Orphans' Pension Ordinance, Chapter 88 of the Laws of Nigeria. (c) Public Officers' Guarantee Fund Ordinance, Chapter 19 of the Laws of Nigeria.

22
END

6. Whether house accommodation is available or readily procurable, whether furniture, etc. should be brought from England, and any other particulars of a like nature likely to be useful for the information of candidates.	(a) House accommodation is available. Government furniture covers the essential necessary to furnish a house, but may be supplemented according to particular wishes of the individual officer. (b) Monthly payments for pipe-borne water supply and electric light at Stations where such amenities are available. (c) Required to contribute to the West African Widows' and Orphans' Pension Scheme. Minimum contribution £24 per year.
7. Whether free medical attendance and medicine are provided.	For an officer, but not his wife or family.
8. Whether, and if so, what rates and taxes are payable.	Income Tax. At present approximately one and half per cent of chargeable income.

1939 Nigeria

No. 30344

SUBJECT.

Niger Company's Mining Royalties

Previous 1938

Subsequent
see 30374/40
(Rly Rates)

1940.

FILE C

Wt. 48567 5430 5cm 5/50 TCP/JR

C.5. Mining. Financial Title Natural.

1. Geo. Buf (c). 5.4.38.

Suggests that no intimation of the possibility of extending the activities of the Geological Survey Dept should be given to U.A.C. if proposals for relieving Nig. Govt. of obligation to pay U.A.C. certain mining revenue are approved.

(Copy reg'd. on ~~15606/37~~ Econ. 15201/12/38)

No minute was made on this when 3 on 30415/39 went forward. No action can at present be taken on it and a copy has been reg'd on Economic file. It can be considered in detail when the specific question of the Niger Company's mining royalties are considered.

In the meantime ? put up with acknowledgment.

W D Salmie
26.5.39

The file above is asked for you (Mr. Fiddelstone) to see

W D Salmie 26/5.

Mr Williams

I am not sure whether you have seen this file.

We should ask nothing contents, & this bring up again when decision in principle has been taken on the main disp in 30415/39 which I have read with much interest.

J M Fiddelstone
27/5

Noted
O. G. R. Williams
3.6.39

Mr. Rapley to Bl. Then

To No. (Conf.) (1 Aud.) 15.6.39

Noted. RHA 19.6.

3. To Gov. Tel. 618 Conf (on 30037/6/39) copy attached
cons. 12.11.39.

The previous cases & minutes see 30037/6/39 Nig.

4. Gov. Tel. 886 Sec. ——— 26.12.39.

C.I.
Tin Royalties.

considers that an export duty or an increase in rail freight would be preferable to an increase in royalties. (Copy on 30037/6/42)

The Governor is extremely anxious that, at the present quota and price of tin, the industry should contribute more to revenue. Royalty has not been increased owing to the obligation on the Government to pay half of any such increase to the U.A.C. The Governor repeats the objections to increasing royalty and suggests, as one of two alternatives, the imposition of an export duty. He argues that this would not be incompatible with the undertaking at X. on page 4 of C-9372 (attached). He admits as to some doubt whether a half of such duty should not be paid to the Company under the arrangements to which paragraph 2 of despatch No.451 of 24/11/03 (at pp.55 and 56 of African (W) No.701 (also attached)) refers, but concludes with a presumption that any such claim by the Company would be resisted.

It

It seems to me that the imposition of an export duty to be payable wholly to Government is open to serious objection in view of the decision recorded in the last mentioned despatch, and that we should be on poor ground in resisting a claim by the U.A.C. to half the proceeds which would almost certainly follow this imposition.

A

I would very much prefer [the second alternative mentioned - an increase of 50% in the railway freight- provided that adequate safeguards can be arranged to protect the Railway from the possibility of a crippling competition with road transport which might result.] As to the fixing of railway rates, the U.A.C. were told very plainly at (3) on 581/29 that the Government held itself under no obligation to consult the Company on such a matter.

Subject to the advice of the Economic Department, I would be inclined to reply explaining the objections, in the circumstances, to the imposition of an export duty, and saying that the Secretary of State would very much prefer as at A. above.

A very early reply is requested.

C. Wilmot Lewis
2.1.40.

Having regard to para.2 of No.4 I should be grateful for your advice as to the legal position. On this it seems to me that the question arises as to whether an export duty falls within any one of the three alternative categories of revenue mentioned in para.2 of the letter of the 24th December, 1903,

flagged

flagged in print below and/or the passage marked 'Y' in the Treasury minute of the 30th June, 1899. If an export duty is to be regarded as falling within any one of these forms of revenue, then an export duty will have to be ruled out and we must fall back on some alternative procedure, such as increasing rail freights. I must say that, on general grounds, I share the Governor's view that an export duty, if practicable, is a preferable way of securing some additional return to Government as a war measure.

I should also wish for your advice as to whether an increase in freight rates which must affect the profits of mining companies would be in any way ultra vires the original agreement?

J B Scrutton
2/1

It would appear that "export duty" falls within the scope of specific taxation imposed on the mining industry, and paragraph 10 of the Treasury minute of 30th June, 1899, would be applicable provided that as set out therein the imposition of the duty would be prejudicial to the recovery of royalties. Sir Bernard Bourdillon thinks it would not be; but it also appears that the foregoing proviso is absent from category (2) in paragraph (2) of the Secretary of State's letter to Sir F.Lugard of the 24th December, 1903. I agree with the opinion of the Attorney General, Nigeria, that that imputed summary of the correspondence goes

+ Legal Adv's Enclosure
L.O. opinion

O of W would submit JBS

451 NN 19
24/12/03

beyond the original agreement as set out in the Treasury minute of 30th June, 1899, and enlarged interpretatively in the Treasury letter of 1st July, 1899. But would it not be difficult now to avoid the terms of the letter of 24th December, 1903, despite the reductio ad absurdum in Sir B. Bourdillon's telegram which may or may not be an effective parallel?

2. I am, however, of the opinion that an increase of freight rates does not fall within the scope of the agreement in either of the above interpretations. Freight rates are not taxation, they are a charge for transport services. They might affect the profits of the Mining Companies, but so might other charges e.g. freight rates on mining machinery. I do not think, if I may say so, the agreement should be further expanded to cover any revenue making action on the part of the Government which in its ultimate effect might reduce the Company's profits.

(Itld) S.S.A.
4/1/40.

Have discussed with Sir E Abrahams & agree. Are Govs rctn as at A --- B --- think.
JBS 4/1

Sir J.Campbell.

You should, I think, see No.4. It appears from the Legal Adviser's minute above that the Government of Nigeria are precluded from imposing an

an export duty on tin. Additional royalty is open to the objection that the U.A.C. get away with half of any additional amount secured and we have stated in No.3 that we do not like the idea of asking them to forego their half share of such royalties in war time. The Governor is opposed to increasing royalties: see first para. of No.4. It would seem therefore that we are forced back on to the question of increasing rail freights, which it appears from the Legal Adviser's minute is not open to objection in as much as they are not taxation. I should have thought that an increase in rail freights could be justified as a war time measure only, quite apart from other considerations. As to the question of charging freights ad valorem please see para.85 on page 34 of Mr. Frank Smith's Report (I have attached my own copy for reference and should be glad to have it back please).

We should be grateful for your comments please.

J. B. Shuckburgh

5.1.1940

5

The basis of all this is the general position of tin. A short explanation as to that seems therefore necessary.

The New York price, for spot, was 47.50 cents per lb: y'day. Three months was 45.625 cents. Additional "war" costs are about 1 cent per lb:. Pre-war prices--August average--were 49.50 maximum, and 48.25 minimum. Present US$ prices are therefore considerably below the pre-war price.

The U K price y'day was £ 245-10-0. August was £ 229.9.

In both centres, the market is rather weak.

2. Stocks have risen, by about 16,000 tons, since the outbreak of war. Consumption, apparent, has increased considerably; but it is still much below the current rate of production. Apparent consumption in September and October was materially below the August rate; and in November, at 16,300 tons, it is well below the probable current rate of production, which may be taken as about 21,500--22,000 tons.

3. Further, there is a quota fixed of 120% for the first quarter of 1940. The effect of this will last for five months--taking a two months "lag".

4. These are the facts. Differences of opinion may occur as to the deductions to be drawn from them; but it seems to me clear that the very strong probabilities are that the price of tin will fall--probably heavily. It has already fallen from say 75 cents in the U S A to 47.50 cents, spot. It has fallen in the U K from about £ 270 recently to £ 245-10-0. Tin-plate production in the U S A is now running about 68% of capacity; it was recently as high as 95%. To my mind, the substance of the whole thing is that America, in their classic manner, panicked badly; they demanded--with strong political

pressure behind that demand--far more tin than they needed, or can use. This is all becoming clearer, from day to day. Stocks are piling up; prices are falling rapidly; consumption, even " apparent" consumption, is much below current production; and production will continue at a high rate for, effectively, another five months. The conclusion I have stated above seems to me inevitable. (Incidentally, I did my best to get the Comm: to appreciate all this; but I was consistently in a minority of one.)

5. If my view be correct, then we are faced with a purely temporary situation. The price will fall, probably heavily, in the near future. Even now, the U K price is not at all high, relatively to the pre-war price, and considering that the additional war costs for freight and insurance, and the additional producing costs which the depreciation in sterling must cause, have to be taken into account.

6. On the basis explained above, ~~and apart from the legal arguments~~, the increase of royalties seems inadvisable. Something more flexible seems to be required--apart altogether from the U A Co: complication. The " export duty" seems to me " a dodge"--it is almost admittedly so; and I do not like dodges. Here the legal argument seems to me conclusive. If we rule out royalty increases, which the Govr: does not want, and the export duty, we are left with the freight-increase solution, to meet a temporary situation. I see no objection to that. It can be re-adjusted, rapidly, when the need arises. The Cos: are undoubtedly doing very well indeed at the moment; and they probably will continue to do very well for some time. The traffic will bear, easily, the increase

which the Govr: proposes. It is a highly flexible method of obtaining more income; and I see no reason why it should not be adopted.

The 6th: January, 1940.

8/1/40

Mr Cairns.

Then I think we should explain that for the reasons indicated in the Legal advisers minute the imposition of an export duty would be unsound but that S of S sees no objection to an increase in freight rate (this will help the railways which have a heavy deficit). but it might be well to add a warning to the effect that the L of S. is advised that it is not unlikely that the price of tin may fall in the near future & that in this event a downward adjustment will have at once to be considered. & ask for the Govr to be informed of any arrangements made to cover the point at issue in the last sentence of para 5 of the telegram.

J.S. Scott
8/1.

R. Sidebotham
Sir Horace. I understand that the alternative of an excess profits tax is

considered to be beyond the powers of the administration at present. In the circs. I agree that increase of freight rates offers the best way out

S. Caine
8.1.60

Mr. Dawe.

I am sorry to trouble you with this, but I think you should see.

As regards Mr. Caine's minute, it has to be borne in mind that Company's taxation is of quite recent introduction in Nigeria, and further that the Governor is at the present time being pressed to remodel the whole system of income tax ~~duty~~ there to bring it into conformity with the ordinary Colonial model income tax legislation. I think he would be most unwilling to have to tackle excess profits duty taxation as well, nor do I think it would be scarcely fair to suggest his doing so at the present time.

? Proceed on the lines of my minute of 8/1.

J.B. Wilkinson
9/1

Yes. Let me see It. dft..

Altmann
H.O.D.
9.1

DRAFT FOR CONSON. H/W.

(SGD.) C. H. THORNLEY
10.1.

NOTED PRESIDENTS

5 To Nig. Tel. 41 Secret — 11.1.60.

REVIEW NOTES

PRESIDENTS MAY WISH TO NOTE

C.I. RAILWAY RATES ETC.

30344/39. NIGERIA.

8

C. O.

Mr. Thornley. 10/1
Mr. Lesbitt
Sir G. Gepher 11/1
Sir G. Jeffries
Sir J. Campbell 11/1/40
Mr. A. J. Dawe. 11.1 (4)
Sir H. Moore.
Permt. U.S. of S. Attice
Parly. U.S. of S.
Secretary of State.

No 41 Recyphered & cable 10pm 11/1/40

Secret.

Answered on 30374/40.

for conson: 11 JAN 1940

DRAFT. TELEGRAM (CYPHER)

GOVERNOR

LAGOS.

Your secret telegram No.886 of 27th December. Tin Royalties.

I am advised that export duty on tin falls within the scope of specific taxation imposed on the mining industry and that on the principle enunciated in paragraph 10 of the Treasury Minute on pages 3 and 4 of Parliamentary Paper C.9372 1899 such a tax could only be imposed provided that its imposition would not be prejudicial to the recovery of royalties.

2. I am further advised that

FURTHER ACTION.

that while the arrangement to which reference is made in paragraph 2 of Colonial Office despatch No.451 Northern Nigeria of the 24th December, 1903 goes beyond the original agreement set out in the Treasury Minute mentioned above it would be difficult now to resist a claim by the United Africa Company based on this agreement to half the proceeds of such an export duty. The imposition of export duty would therefore not serve your purpose.

3. I am advised, however, that an increase in freight rates does not fall within the scope of the agreement set out in the Treasury minute or the further despatch referred to above, since freight rates are not taxation but a charge for transport services and I should e no objection to a temporary increase of 50% in

(5074—150) WL 30863—43 20,000 10/39 T.S. 696

9

C. O.

Mr.
Mr.
Mr. C. J. Jeffries.
Mr. A. J. Dawe.
Sir H. Moore.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

DRAFT.

in present freight rates to Port Harcourt and Apapa.

4. It is, I am advised, not unlikely that the price of tin may fall in the near future, in which event a downward adjustment would at once have to be considered.

5. With reference to paragraph 4 of your telegram I would wish to be informed of any arrangements made to provide against the diversion of through traffic to road and river.

FURTHER ACTION.

Secer.

Copy on 30037/6/40.

1094

Telegram from the Governor of Nigeria to the Secretary of State for the Colonies.

Dated 26th December, 1939. Received 2.5 p.m. 27th December.

No.886 SECRET.

3 Your telegram of 12th November No.619 Tin Royalties. It is unquestionable that, with the present note and price of tin, industry should contribute more to revenue but addition to royalties is open to two exceedingly serious objections first that Government benefit only to the extent of half additional burden on industry and secondly that any such addition at once increases potential capital value of United African Company mineral rights. I am therefore reluctant to increase of royalties unless no other means of obtaining additional revenue can be found.

2. One is an export duty. Attorney General advises and I agree such duty would not be incompatible with the obligations to the Company as set forth on page 4 of Parliamentary Paper C.9,372 1899. Theseare briefly to impose royalty and not to impose specific taxation which would prevent imposition of royalty compatible with development of industry. It would appear clearly from this that the agreement did in fact contemplate imposition on mining industry of taxation similar to that imposed on other industries/ provided it did not prevent imposition of reasonable royalty./ This would permit imposition of export duty of at least £5 per ton with price of tin [illegible] or over and price say £225 or over. Further imposition of export duty is perfectly logical since the Niger Company gave up its administrative power but maintained its mineral rights. Export duty would undoubtedly have been imposed if this Company would have obtained no [illegible]

also attached

M.I. 41821/03

Attorney General advises that interpretation placed on agreement in document sent with Colonial Office despatch No.451 Northern Nigoria of 24th December 1905 and summarised in paragraph 2 of that despatch goes beyond original agreement and though it does not mention export duty implies Company would be entitled to moiety of such duty. It appears to me also to imply the otherwise ridiculous obligation to pay to the Company a moiety of the amount obtained from tin companies by way of company tax. I presume however that any such claim would be strongly resisted.

3. Only other alternative would appear to be a substantial increase of 50 per cent in present rail freight of 164/6d to Port Harcourt or 191s/10d to Apapa. In this connection please see past correspondence on this subject in particular letter 25,114/1922 from the Colonial Office to Nigerian Chamber of Mines copy of which was enclosed with Colonial Office despatch No.2005 of the 5th December 1939. Present rates are the lowest ever charged and Apapa rate has been 330s/2d in 1915 when variable rate was introduced with the concurrence of the local Chamber of Mines. London Chamber objected to variable rate and flat rate of 221s/- was then agreed to. I am aware of the fact that rates were not increased when prices rose to £300 has been used as an argument against reducing rates when prices were very low and that once we raise the rate temporarily when prices are high we shall virtually be committed to reducing them possibly below present level if prices fall seriously. As against this I would point out that Smith's report on transport definitely recommends ad valorem railway rates although pending study of whole rate structure I am not prepared to accept this recommendation in toto.

581/29 Nig.

4. But for two overwhelming arguments against it I would favour considerable increase in royalties. As it is I would prefer export duty on scale suggested and, if that is impossible,

12

50% increase in rail freight. This would incidentally reimburse railways for loss incurred by maintaining reduced rates on ground nuts. It would be subject to possibility of grading effectively against diversion of true traffic to road and river this is now being examined.

5. I should be grateful of your advice at the earliest moment as potential revenue is being lost every day.

Thanks.

3

13

draft

30037/6/40.

TELEGRAM from the Secretary of State for the Colonies to the Governor of Nigeria.

Sent 5.30 p.m., 12th November, 1939

***

No. 619. Confidential.

Your telegram No. 479 paragraph 3. Tin.

I do not like the idea of inviting United Africa Company to forego share of tin royalties. Waiver of royalties to which Company is legally entitled would be a favour which might well provoke embarrassing request for favours in return. I should prefer therefore not to pursue suggestion. No objection to increasing Nigerian royalties to approximate equivalent of Malayan rates. Presume you have particulars which are somewhat complicated.

Copy rcptd as 1520/17/39 Eco.

141.

NIGERIA.

CONFIDENTIAL. (C)

Government House,
Nigeria.

5 April, 1939.

Sir,

3 an 30344/38

I have the honour to refer to your Confidential (2) despatch of the 17th of June, 1938, on the subject of the possibility of compounding, by a cash payment, the obligation of this Government to pay to the United Africa Company Limited a half share of certain mining revenue.

3 an 30455/38

2. In the twenty-third paragraph of my Confidential despatch of even date, on the subject of the future development of Nigeria, I have suggested that the Nigerian Government should be relieved of this obligation, and that it should be taken over by His Majesty's Government. In that same despatch I have made other suggestions which would, if accepted, result in a considerable increase in the activities of the Geological Survey Department. Such an increase might well serve to accelerate mineral development within the area over which the rights of the United Africa Company to one moiety of the royalties extends, and thus add to the value of those rights. In these circumstances, if my suggestions are accepted, and if you wish to reconsider the desirability of attempting to buy out the United Africa Company, you will no doubt consider the

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

15
ENP

the propriety of concluding negotiations with them before any announcement is made which will indicate the probability of an expansion of the activities of the Geological Survey Department.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

B. H. Burdillon

GOVERNOR.

30354	1939	1 30354
	NIGERIA	

ANNUAL REPORTS OF THE DIRECTOR OF TRANSPORT.

Previous 1938.				
Subsequent				
R98	12/9/39			
Library	12/9/39			
R98	12/9			
Mr. Webber	3/10			
Mr Sidebottom	6/10			
Mr Bigg	6/10			
Mr O.G.K. Williams	16			
R98	23			
R.98.	30/10			
R.98.				

FILE A.

(1228). Wt. 30384/7. 17,000. 11/38. N.P.Co. G.682/77a.

.5. Transport.

1. Gov. No. 857. 8. 8. 39.

CONFIDENTIAL — Transcribes: Report for 1938. (Spares to Liby.)

Liby

Have you had the copies of the Report yet please?

RHHolden 12.9.

2

1 The report has been read with interest, and with special reference to the report for the year 1936-7

2 Para 39 gives a satisfying review of traffic development. It is possible to consider whether a view of Aviation as a unit of the whole inner transport system of Nigeria might diminish the "road-rail" problem as put out in paras. 14 et seq.

[Frederick Smith in his report on Transport in Nigeria ([p. 38] in 30396/1/39) has refrained from considering the subject of air transport]

3 Para 54, noting the decision taken regarding the Minna-Baro railway line is of interest.

H D Weller.
3/10/39.

This report is Mr. Bulkeley's swan song.

At 'X' in para.2: I do not think that Mr. F.Smith ~~will~~ would altogether agree.

The proposal at 'X' in para.6 is of importance.

The opening remarks at para.7 seem to be much too sweeping.

As to para.8, I am glad to see that the Nigerian Government is going to do some tests. In war

war time the use of local oil as fuel may prove of very great practical importance.

Paras. 15, 16 and 17. Motor transport in Nigeria clearly requires better control and organisation: but Mr. F. Smith has some strong views on this matter - see paras.76 - 79 of his report. Some of the remarks recorded in para. 33 do not appear to me to be at all suitable for a report of this kind, since they are an expression of Mr. Bulkeley's personal opinion on the transport problem and not a report on the work of the Transport Directorate.

The note at 'Y' on page 17 describes the specialist technical training for youths at the Apapa Dockyard.

The section on aviation - paras.39-43, should be seen by Mr. Bigg. ? early [illegible].

The passage on page 22 (para.44) regarding reclamation at Apapa may be noted.

Asto the passage marginally marked 'X' on page 24, according to information on other papers, it seems not improbable that the Escravos entry ~~should~~ will eventually supercede the Forcados entry.

Paras. 56-64. With a good deal ofthis we are already familiar in the Colliery Report.

Para.64. As regards technical training of Africans may be noted.

I am glad to see the tribute paid to Mr. Evans in para.72.

Mr. Bigg to see paras.39-43.

Mr. Williams to see and put by.

[illegible]

6.10.1939

3

Seen thanks. It would be useful to send a copy to the A.M. drawing attention to the section relating to aviation.

[illegible]
6/10

also
O.G.R. Williams
16.10.39

2. To A.M. (upper mid. 61).

30 OCT 1939

[illegible]

NIGERIA.

No. 857

Government House,
Nigeria.

8 August, 1939.

Sir,

I have the honour to transmit, under separate cover, six copies of the Report of the Director of Transport for the year 1938.

2. Copies of this Report are being forwarded to the Institutions and persons contained in the attached distribution list.

I have the honour to be,
Sir,
Your most obedient, humble Servant,

B. H. Bourdillon

Governor.

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

Report of the Director of Transport for 1938.

5

Secretary of State for the Colonies.

The Crown Agents for the Colonies.

The Keeper of Printed Books, British Museum, London, W.C.

The Librarian, National Library of Scotland, Edinburgh.

" " Trinity College Library, Dublin.

" " Bodleian Library, Oxford.

" " University Library, Cambridge.

" " League of Nations, Geneva.

The Colonial Secretary, Gambia.

" " " Sierra Leone.

" " " Gold Coast.

The Chamber of Commerce, 97 Cannon Street, London.

" " " Ship Canal House, King Street, Manchester, 2.

" " " Liverpool.

The African Society, c/o Imperial Institute, London, S.W.

Royal Empire Society, Northumberland Avenue, London, W.C.

The Hon. Secretary, Empire Parliamentary Association, Union of South Africa Branch, Houses of Parliament, Cape Town, South Africa.

The Editor, West Africa, Chansitor House, Chancery Lane, London.

" " West African Review, Colonial House, Water Street, Liverpool.

Director, New York Public Library, 476 Fifth Avenue, N.Y.

Library of Congress, Washington, U.S.A.

His Excellency, The Governor-General, French West Africa, Dakar.

The French Minister for the Colonies, Paris.

Sir Godfrey D. Rhodes, C.B.E., General Manager, Kenya & Uganda Railways and Harbours, Nairobi, Kenya.

The General Manager, Rhodesian Railways, Bulawayo, S. Rhd.

Roger Gibb, Esq., Chairman, Rhodesian Railway Commission, Bulawayo, Southern Rhodesia.

The General Manager, South African Railways and Harbours, Johannesburg, South Africa.

6 END

The General Manager, Nyasaland Railways, Blantyre, Nyasaland.

H.B. Emley, Esq., General Manager, Sudan Railway,
Atbara, Sudan.

Sir Felix Pole, Chairman, Associated Electrical Industries,
Crown House, Aldwych, London.

Sir Edward Grigg, K.C.M.G., K.C.V.O.,
73, Easton Square, London.

The General Manager, Egyptian State Railways, Cairo, Egypt.

The General Manager, Gold Coast Railway, Takoradi,
Gold Coast.

The Gneral Manager, Sierra Leone Railway, Freetown,
Sierra Leone.

The General Manager, Benguella Railway, Lobito Bay, Angola.

Major Pinto, Director of Posts and Railways, Lorenco Marques.

The Chairman, Beira Works Commission, Beira, P.E. Africa.

1939 Nigeria

No. 30360

SUBJECT.

Malendo Mines Ltd

Previous	
Subsequent 1938.	

FILE C

Wt. 48567 5439 5m 5/50 TCP/JR

C. of Mining
Nigeria
1) Butler
2) Randolph & Dean
3) Somerville
4) Ferrel. C.id Nigeria
5) Carpenter
6) Despotopolous

2

1. Randolph & Dean _____ 19. 4. 39.

Requests that action should be taken by Nig. Govt. against Messrs. Carpenter and Despotopolous.

Malaya Mines return to the charge through their solicitors at No 1. On the face of it there is some force in their contention that slanding has undoubtedly taken place, and the Nigerian Govt. must have a good idea who did it. But the legal advisers in Nigeria are sure that there is no possibility of securing a conviction, and from para 5 of No 10 of 30360/38 the Governor states that criminal proceedings will be taken if it proves possible.

2. The solicitors now apparently want pressure put on Nigeria to have Mr Carpenter (who was Mr Despotopolous' partner) interrogated by the police. I think this entirely a matter for the A.G. Nigeria ~~to~~ should advise the Governor and ? he should therefore send 11 to Governor and ask what if any progress has been made in investigations, and what reply should be returned to Messrs Randolph and Dean. Then ? an interim reply to them saying that the matter has been referred to the Governor for his consn.

W. D. Gahie
20. 4.

Mr Carpenter may have been nothing more than a happily sleeping partner. In any case it is one thing to know, quite another to prove what one knows.

I think it will be sufficient to send a copy of No 1 + the Gov's + to his cipher and ask to be informed what further reply should be sent to ~~that~~ Messrs Randolph & Dean; and act. I co as X of Mr Sabine's minute.

+ cf No 13 in /38 file

R. Dumbrill
21.iv.

[I do not see enough Mr Duncan, as no new legal point ~~seems~~ is involved]

I agree. On the face of it Nigerian Govt. cannot be expected to take action otherwise than in accordance with the advice of the A.G., & this letter seems to add nothing material.

Cl Jones
O. G. R. Williams
21.4.39

DESTROYED UNDER STATUTE

To Randolph & Dean (1 mark). 29 APR 1939

3 To Nig Govt. (ref 1). cons. 29/6 APR

4 Governor's Deputy. Conf (A) — 30.6.39.
Ref 3. states that the position remains as stated in No. 10 on 1938 file as no fresh evidence could be obtained.

? Write to Messrs Randolph & Dean informing them that a further report has now been received from the Governor regretting that it has not been possible to obtain any fresh evidence which would enable criminal proceedings to be instituted and adding that Mr Carpenter has no fixed place of residence in Nigeria and that he is believed to be in Algiers at the present time.

C Wheeler
26/7/39

Cl Jones
C. G. R. Williams
28/7/39

5 To Randolph & Dean. — 5 Aug 1939

6 Randolph & Dean. — 8.8.39.
Requests whether authorities can have Carpenter interrogated.

The position now is that Mr. Carpenter, who is clearly one of the persons whom the Nigerian Government wish to interview in connection with this alleged fraud, is believed to be staying at an address in Sussex. I imagine that arrangements could be made

made in this country to interview the gentleman, but clearly this could only be done at the specific request of the Governor. In the event of such a request being made, investigation could only be undertaken here, with any hope of obtaining useful information, after the Governor had indicated very fully, in the form of some sort of questionnaire, the lines upon which it should be conducted.

Subject to any obsons. by the Legal Advisers, ? send a copy of No.6 to the Governor, asking him whether, if the information contained therein proves to be correct, he wishes the gentleman to be interviewed here and if so, to indicate very fully, in the form of a questionnaire, the information which it is desired to obtain from him, and ? simply tell Randalph and Dean that a copy of their letter has been forwarded to the Governor for his consideration and that we will write to them again on receiving his reply.

C.H. Bowlby

12.8.1939

Mr. Roberts Dray.

Can you please advise as to what further action if any we can properly take in this matter now that Mr Carpenter's whereabouts has apparently been discovered. I am not at all clear - that it would be proper for the C.O. to interview him!

M.S. Walters 12/8

4

If we are to interview Mr. Carpenter, how are we to go about it? We can hardly ask him to come here for cross-examination.

Further, what should we say to him? This question raises two difficulties. In the first place he would have to be questioned by someone who understands the technical side of this matter; ~~and~~ it is not easy to follow the memorandum enclosed with 10 on -/38. In the second place, so far as I can see, there is nothing in that memorandum or elsewhere to show ~~say~~ that Mr. Carpenter was a party to the fraud, or even that he could give any information about it, though No.1 on this file makes a bald accusation.

If there were anything to connect Mr. Carpenter with the fraud, or any substantial reason to show that he could give useful information on the subject, we might ask the ~~Foreign~~ Home Office if they could get the police to help; but I do not see how we can very well do that on present information.

In any case, what is the ultimate object of the proposed interview? If sufficient evidence were obtained to make it possible to prosecute Mr. Carpenter he could, under the Fugitive Offenders' Act, 1881, be taken to Nigeria for trial; but he is unlikely to furnish such evidence himself, and as I have already said, I see no evidence at present of his complicity. Alternatively, he might possibly be able to give information which would help to establish the guilt of Mr. Despotopolus, but even if he did I do not know what could be done. It is stated in paragraph 5 of No.10 on /38 that he is thought to be in Greece but that he is not amenable to extradition, the reason being, I presume, that the Extradition Treaty with

with Greece is inapplicable to nationals of the country applied to. Nevertheless, it might be useful to have Mr. Carpenter interviewed if we had some material upon which to question him, which appears to be lacking at the moment.

I do not see that we can do anything useful except perhaps send to Nigeria a copy of No.6, and ask for observations on the question whether he might be able to furnish information, adding that if it is thought that he could do so, the Secretary of State will, on receipt of material upon which he could be questioned, consider whether arrangements might be made to interview him.

R. L. Robinson

18. 8. 39.

I doubt if we can do more than the Minute may suggest.

Mr. Sidebotham and I discussed this and I rang up Messrs. Randolph and Dean today. I said that in any case I doubt whether we should be prepared to have Mr. Carpenter interviewed, but even if we might possible do so we had at the moment no material upon which to question him. I gather from their allegation in (1) that Mr. Carpenter is equally responsible and that they must have information which we do not possess, and suggested that, especially in view of this, ~~they could publish more information about this, something and that in any case if they~~ if they want Mr. Carpenter interviewed they should do this themselves. Mr. Dean, who is dealing with this matter, is at present away, but his junior, to whom I spoke and who knows about the case, said that he would probably like to have a word with us on his return some time next week.

R. L. Robinson

19. 8. 39.

Seen thanks

You will wish to keep Hyde against the call?

J. B. Shiels

22/8

I have heard nothing further or presumably shall note to me.

? Send copy 6 to Gov (or ? the Nigeria s/o) pointing out the substance of my minute 7 19/8 to X.

R. L. Robinson

27. 8.

J. B. Shiels

28/8 attend

Draft for Cadet Mr

C. H. Bowley

30/8

To Nigeria. Conf. 2. (4 (Crosfi.)) (W.E.B.) — 11/9/39.

I hardly think we need take any further action on (B) in view

On over of the minute above? Perhaps to do so at key

of Mr Roberts - Wray acknowledgment by phone.

? Put by
Colonial Office
12/9

J B Swaddle
13/9 above

30360/39 Nigeria 6

(3950—150) Wt. 46262—99 30,000 3/39 T.S. 695

C. O.

Mr. Rowley 30/8
Mr. Sidebotham 2/9
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

C.D. 4 SEP

11 SEP 1939

DRAFT.

Nigeria
Confidential
Governor

(For Cases)

FURTHER ACTION.

Sir,

I have etc: to refer to your Confidential (A) despatch of the 30th of June on the subject of a fraud alleged to have been perpetrated in connexion with the acquisition by Malando Mines, Ltd:, of a certain gold property in Nigeria and to transmit to you, for your information, a copy of a further letter addressed to me on this subject by Messrs Randolph and Dean, solicitors.

2. Messrs Randolph and Dean have been informed that as I am not in possession of the necessary material

upon which to question Mr. Carpenter, no useful purpose could be served by arranging for such an interview, ~~even if on other grounds I were prepared to do so. It has also been suggested that the Commissioners may have in possession information which I do not possess, and which tends to suggest that Mr. Carpenter may have been involved in the alleged fraud, they should themselves arrange for him to be interviewed~~ this to be done.

and that even if this were not so, I am very doubtful whether it would be possible for me to accede to their request. It appears from their letter of the 19th of April, a copy of which was enclosed with my despatch of the 29th of April, that they

and it has been suggested to them that, if they desire that he should be interviewed,

(Sgd.) MALCOLM MacDONALD

Rt Hon Sir:

TELEPHONES: HOLBORN 2684
" 5373

RANDOLPH & DEAN,
S. R. DEAN,
SOLICITORS.

RECEIVED
9 AUG 1939
C.O. REC'D

PC

76

1, NEW SQUARE,
LINCOLN'S INN,
LONDON, W.C.2

8th August 1939.

The Under Secretary of State,
Colonial Office,
London, S.W.1.

Dear Sir,

Malendo Mines Ltd.
Ref:30360/39.

5

We thank you for your letter of the 5th instant, the contents of which we have noted with care.

We have since ascertained the whereabouts of Mr. G. R. Carpenter who appears now to be in this country, his address being: Adversane, Billingshurst, Sussex. Is there any means by which the authorities can have him interviewed.

Yours faithfully,

Randolph & Dean.

Copy Mig. O.

SRD/KL

(3949—250) Wt. 46262—29 20,000 3/39 T.S. 695

30360/39. NIGERIA.

5
8

Ackd. 6.

C. O.

Mr. Whitcombe. 31/7
Mr.
Mr.
Sir H. Moore.
Sir G. Tomlinson.
Sir C. Bottomley.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

5. August, 1939.

DRAFT.

MESSRS. RANDOLPH & DEAN.

Gentlemen,

With reference to the letter from this Department of the 29th April regarding the matter of the acquisition by Malendo Mines Ltd. of a certain gold property in Nigeria, I am etc. to inform you that a further report has now been received from the Governor of Nigeria in which he states that it has not been possible to

FURTHER ACTION.

to obtain any fresh evidence which would enable criminal proceedings to be instituted.

2. The Governor adds that Mr. Carpenter has no fixed place of residence in Nigeria, and is believed to be in Algiers at the present time.

I am, etc.,

J. B. SIDEBOT[illegible]

NIGERIA.

CONFIDENTIAL. (A)

Government House,
Nigeria.

30 June, 1939.

Sir,

Referring to your Confidential (2) despatch of the 29th of April with attachments regarding a fraud alleged to have been perpetrated in connexion with the acquisition by Malendo Mines, Limited, of a certain gold property in Nigeria, I have the honour to inform you that the position remains as stated in my Confidential despatch of the 20th of October, 1938, since it has not been possible to obtain any fresh evidence which would enable criminal proceedings to be instituted. I would add that the statement by Messrs. Randolph and Dean to the effect that Mr. Carpenter is in Nigeria is incorrect. Mr. Carpenter has no fixed place of residence in this country and he is believed to be in Algiers at the present time.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

C.C. Woodley

GOVERNOR'S DEPUTY.

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

(*3643—150) Wt. 16318—94 15,000 7/38 T.S. 695
(*3600—150) Wt. 38746—16 20,000 1/39 T.S. 695

30360/39.

C. O.

Mr. Staples. 25/4
Mr. B. A. Edmunds 26/4
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Asst 4 S.S.

29 April, 1939.

DRAFT.

NIGERIA.

CONFIDENTIAL (2).

GOVERNOR

(13 cm 30360/38)

Sir,

With reference to my despatch Confidential (2) of the 12th of December, 1938, I have etc. to transmit to you, for your consideration, a copy of a further letter which has been received from Messrs. Randolph & Dean, Solicitors, regarding a fraud alleged to have been perpetrated in connection with the acquisition by Malendo Mines, Ltd. of a certain gold property in Nigeria.

2. I should be obliged if I could be informed what further reply should be sent to Messrs. Randolph & Dean.

I have etc.

(Signed) [illegible]

19. 4. 39 (copy of 1)

FURTHER ACTION.

2 copies.

TELEPHONES: HOLBORN 2684
" 5373

RANDOLPH & DEAN,
S. R. DEAN,
SOLICITORS.

1, NEW SQUARE,
LINCOLN'S INN,
LONDON, W.C.2

20th April, 1939.

The Under Secretary of State,
Colonial Office,
London, S.W.1.

Dear Sir, Malendo Mines Ltd.

11/30360/38.

We refer you to your letter of the 30th November last. This letter was brought before the General Meeting of the Company held on the 1st March. It was the opinion of the Meeting that it was now clear that a gross fraud had been committed by the Vendors of this property upon the above Company. It would appear that the Governor may not yet be in full possession of the facts at the time of the occurrence.

Mr. J. H. Fennell, A.R.S.M., M.Inst.M.M., Assoc.M.Inst. C.E., the Company's Engineer at the time, arrived on the property on or about the 1st February 1937 and left the property on or about the 30th March 1937. While upon the property, the only other European was one of the Vendors, Mr. S. Despotopolous who was the only person in touch with all the samples taken by Mr.J.H.Fennell.

Mr. Fennell took over 200 samples, every one of which was salted. The salting of samples has now been confirmed by the Government of Nigeria. It was pointed out by the Shareholders that it should be clear to any ordinary Jury who was the person who did this salting.

We have been asked to pass on a Resolution of the

Contd:

Copy. Nigeria (3)

The Under Secretary of State. 19th April 1939. 12 END

Meeting to that effect.

On the 26th May 1937 the Company's Manager, Mr.L.F. Strong arrived on the property, and the Vendor Mr.Despotopolous, was also there. Five confirmatory samples were taken by Mr.L.F. Strong each of which were also salted. Mr.Despotopolous then immediately left the Country for Greece, taking with him his share of the purchase consideration, and the fraud was discovered by Mr. Strong who immediately cabled to England.

It is understood that Mr. Despotopolous has since been heard of on the Gold Coast.

C.S.L. nominal.

Mr. G. R. Carpenter, an Englishman, was Mr.Despotopolous' partner and is equally responsible. He is in Nigeria and we consider he should be interviewed. It appears clear he has so far kept out of the way.

The fact that these occurrences took place, not with regard to one but with regard to two well-known and fully qualified Mining Engineers of the Institute of Mines, left a very bad impression upon the Shareholders. It was earnestly desired that some further steps should be taken by the Government in Nigeria.

Might we suggest that the Authorities in Nigeria should request the Police to interview Mr.G.R.Carpenter, who has been paid one half of the purchase price of the property. We feel that some further effort should be made under the circumstances above set out to bring the matter to a head.

Yours faithfully,

Randolph D.

SRD/ML

30372

1939

NIGERIA

30372

NEW TRADING PLOTS LAY-OUT – KANO.

Previous 1938.					
Subsequent					
R98	6/1/39				
Mr Lonsdale					
O'Neill	14/1				
Mr Dawe	11.1				
R298	18/1				
98.	20/1				
R96	24/1				
299	31/1.				
96.	8/2				
299	23/2				
98.	28/2				
89	28/2				
98					

FILE A.

(1097). Wt. 25484/59. 5,000. 10/37.
N.P.Co. G.682/77a.

C.S. Trading
Syrian
Medical
Nominal(2).

1. Gov. No. 1233. 2 16.12.38.
Encls. copy of reply to Govr. of W.A. Merchants, and explains why need trading sites are being developed at Hara.

? As in Prev
R.L. Dunstan
10.1.39

I agree. but as the opin of Syrians
J.H. Burkill
15/1

Traders is a bee in the bonnet of Lord Trenchard and Strathcyn should see.

See also the correspondence 49/33527/38 Nigeria
Merchants Union.

This is clearly a question on which we must accept the Governor's opinion.

? As in Sff.
O.G.R. Williams
11.1.39

Shorter/Lyttelton rule on this 2 To: Sec Incorp. Chamber of Commerce Lpl. (4/C Bm 1). 18.1.39.
3 To: Nigeria 1142. (w/c. 2/) (w/o. encl.) 1 Annexd. A/1. 20.2.39.
4. Lpl Cff
DESTROYED UNDER STATUTE
19.1.39.

Put by
R.L. Dunstan
28ii 14 mce

(*2643—150) WL 16318—94 15,000 7/38 T.S. 635
(*3070—150) WL 26363—2 20,000 10/38 T.S. 635

30372/39 Nigeria.

C. O.

Mr. Turnbull. 10/1/39.
Mr. Sidebotham. 10/1
Mr. Williams. 11.1.
Mr. A. J. Dawe. 11.1
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

DOWNING STREET.

18 January, 1939.

DRAFT. for conson.

THE SECRETARY,
THE INCORPORATED CHAMBER OF
COMMERCE OF LIVERPOOL,
LIVERPOOL.

Sir,

With reference to your letter of the 10th of October, 1938, on the subject of the layout of the new trading plots at Kano, Nigeria, I am etc. to inform you that representations, similar to those contained in your letter of the 22nd of September, 1938, were made by the Association of West African Merchants to the Governor of Nigeria, who has caused a reply to be addressed to the Association in the terms of the enclosure hereto.

The letter addressed to the Association would appear to dispose of

Fr. Chief Secretary to Govt. to Association of W. African Merchants 16.12.38. (Enclosure B. to No.1)

FURTHER ACTION.
Copy LF. to Governor Nigeria ref. No.1.

of the objections advanced by the Chamber of Commerce, and Mr.MacDonald is satisfied that the proposals have been given full consideration by the Government of Nigeria.

I am, etc.

J. B. SIDEBOTHAM

4 1.

NIGERIA.

Government House,
Nigeria.

NO. 1233

16 December, 1938.

Sir,

Despatch

4 on 30372/38

With reference to your despatch No.797 of the 11th of October, with which you enclosed a copy of a letter from the Liverpool Chamber of Commerce on the subject of the layout of new trading plots at Kano, I have the honour to inform you that a similar letter, in which the objections raised by the European commercial interests are elaborated, has been received from the Association of West African Merchants. I enclose for your information a copy of this letter and of the reply which has been made to it.

2. As the letter addressed to the Association contains a full reply to the points made by the Kano and Liverpool Chambers of Commerce it is unnecessary for me to go over the ground again and I will only add that the real, if unvoiced, objection to the new layout is that the firms occupying sites along Manchester Road have hitherto enjoyed a marked advantage over traders in the other parts of the business area, an advantage which they are naturally anxious to maintain. The Government, however, is only concerned with the development of the town as a whole, and it is not in the general interest that

Copy "B" to Lcs I.C.C. of Commerce Liverpool. (2)
Lond. (3)

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

AL

that valuable land in the trading area should remain undeveloped.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

B. H. Bredell

G O V E R N O R.

6

A

The Association of West African Merchants,
658, India Buildings,
Water Street,
Liverpool, 2.
21st September, 1938.

JBM/W/EW

Sir,

Kano New Trading Plot Layout.

Our Members have had under consideration the proposal to lay out new plots in Kano for the purpose of accommodating the Syrain community, with the principal object of furnishing it with suitable residential plots of which we understand there is a shortage in the existing Syrian Quarter; the proposed new plots are as follows :-

(a) Eight on the south side of Post Office road.

(b) Eleven west of the line of plots 79 to 89 (along Aerodrome Road behind Kingsway Stores).

(c) Four to the south of the Syrian Quarter.

(d) Twenty-two at the back of Manchester Road between it and Fagge.

When it became known that it was the intention of the Authorities to lay out these new plots the Kano Chamber of Commerce protested to the Chief Commissioner through the Resident to the proposal to lay out 22 plots adjoining a new road running parallel with Manchester Road and between it and Fagge, but no objection was raised to the new plots referred to is (a), (b) and (c) above.

The objections of the Kano Chamber of Commerce to the making of a new road, and thelaying out of 22 plots referred to in (d) above were as follows :-

(i)

THE ACTING GOVERNOR,
NIGERIA.

7

(i) The European firm established in Manchester Road have a considerable number of Europeans living on their premises, and from a health point of view it is undesirable that they should be shut in by the erection of Syrian quarters in such close proximity.

(ii) The European firms established in Manchester Road have spent an enormous sum of money in erecting their trading establishments and living quarters, and are paying heavily in rents and rates, and it is felt that the erection of buildings on the proposed new sites will considerably depreciate the value of the Manchester Road premises.

(iii) The effect of developing the plots adjoining the proposed new road would be to bring the Native quarters of Fagge and Sabongari much too close to the European residential quarter to be desirable from a health point of view, and would increase the risk of disease spreading to the European population in the event of an outbreak of yellow fever or the like.

(iv) It is understood that the new plots are being laid out primarily to ease the congestion of living accmmodation in the existing Syrian quarters. It is, however, pointed out that there are already between 30 and 40 unoccupied plots in the Township which would be suitable for this purpose.

Apparently the Chief Commissioner is not impressed with the objections raised by the Kano Chamber of Commerce, and we believe he intends to proceed with the laying out of all the proposed new plots including the 22 adjoining the new road parallel with Manchester Road.

Our

8

Our Members have learnt of the Chief Commissioner's intentions with much concern, and they feel that in addition to the arguments against the new road put forward by the Kano Chamber of Commerce they should draw your attention to the fact that during the present unsatisfactory state of trade it is felt that the Authorities are not justified in incurring the expense of making a new road and railway sidings, particularly bearing in mind that even with trade improvement that of Kano is not likely to show any material gain on account of the extensive development in the surrounding country in recent years.

For the reasons set out herein our Members trust you will not authorise the laying out of the 22 plots and the making of the new road parallel with Manchester Road and between it and Fagge.

We have etc.,

(Sgd.)

Secretaries.

9

28385/S.1/42

B.

16 December, 58.

Gentlemen,

In continuation of my letter No.28385/S.1/24 of the 4th of October, and with reference to your letter No. JBM/W/EW of the 21st of September, on the subject of the layout of new trading plots at Kano, I am directed by the Governor to say that your Association appears to be under some misapprehension regarding Government's object in laying out plots to the west of Manchester Road. This decision has been taken because these plots follow the natural development of trade; they are not intended especially for the accommodation of Syrians but will be available for leasing to any applicants who are prepared to abide by such conditions as may be imposed; nor should they be described as residential plots since they are located in the business area which already includes the so-called "Syrian Quarter". It is true that a number of applications have been made by Syrians (in free competition with other interests) as that portion of the trading area which the latter occupy at present is very congested, a congestion which is largely the result of uncertainty as to future developments of the business area and of the hope that plots in the undeveloped spaces near the centre of trade would eventually be made available. The extensions now proposed will

THE ASSOCIATION OF WEST AFRICAN MERCHANTS,
658, INDIA BUILDINGS,
WATER STREET,
LIVERPOOL, 2.

will complete the layout of the business area and will leave for later occupation a number of plots north of the Hadejia Road which have thus far proved unattractive; meanwhile it is clearly unsound, both in principle and practice, to leave undeveloped an area to which trade is naturally drawn.

8. With regard to the specific objections raised by the Kano Chamber of Commerce which were quoted in the second paragraph of your letter I am to explain that:

(i) plots within a trading area are, as is well known, available for purposes both of trade and of residence: Syrians are already living in the neighbourhood of Manchester Road and those of them who are most likely to compete for the new plots maintain a good standard of living; moreover, there is adequate power in the present law to prevent over-crowding:

(ii) the existing plots in Manchester Road will not be surrounded; the new plots will be laid out parallel with them and on the side of the trading area to which most of the trade comes; the rents which will be charged and the value of improvements which will be demanded in the new lay-out will not be less than those for the sites in Manchester Road and as the demand for the new plots may necessitate disposing of them by auction the rents may well be higher:

(iii)

(iii) a trading area is essentially one to which Africans are encouraged to resort - and the more the visitors the better it is for trade: it will be appreciated that infection spreads as readily by day as by night and that any epidemic disease will in any case spread rapidly through the trading area from neighbouring native locations; separation of the two would therefore have little or no deterrent effect and from the point of view of amenity the proposed plots are far enough away from the native areas of Fagge and the Sabon Gari to ensure the absence of noise:

(iv) it has already been explained that these plots are not intended either wholly or primarily for residential purposes but are intended to develop valuable land in the trading area: there are fifty plots still vacant in the existing lay-out north of the Hadejia Road, including seven approved this year, and of these, twenty-six have not even been surveyed since there has been no demand for them.

3. As regards the expenditure incurred in providi a road to serve the proposed plots, nineteen provisional applications for leases have already been made and it i probable that once these are approved, all the plots wil

quickly

quickly be taken up and there will be a resultant revenue from rents and rates to offset the expenditure. The applications thus far received give no indication that plots elsewhere are to be abandoned.

4. From the foregoing it will be clear that the proposed extension of the layout is a natural development and is in the interests of the town of Kano as a whole. His Excellency has given full consideration to the arguments set forth in your letter, but is not prepared to withdraw his consent to the laying out of the area in question.

I have the honour to be,

Gentlemen,

Your obedient Servant,

(Sgd.) G. C. WHITELEY

for Chief Secretary to the Government.

12
END

quickly be taken up and there will be a resultant revenue from rents and rates to offset the expenditure. The applications thus far received give no indication that plots elsewhere are to be abandoned.

4. From the foregoing it will be clear that the proposed extension of the layout is a natural development and is in the interests of the town of Kano as a whole. His Excellency has given full consideration to the arguments set forth in your letter, but is not prepared to withdraw his consent to the laying out of the area in question.

I have the honour to be,

Gentlemen,

Your obedient Servant,

(Sgd.) G. C. WHITELEY

for Chief Secretary to the Government.

1939

Nigeria

Bo 583/242

No. 30380

SUBJECT.

German Planters in the Cameroons

Improvements of Roads; Aerial Surveys Etc.

Previous 1938

Subsequent 1942.

The Revision of Records 26/6/67.
~~Miss~~ Evans. H.342.

FILE C

Wt. 48567 5439 5m 5/50 TCP/JR

1939 Nigeria

Co 583/242

No. 30380

SUBJECT.

German Planters in the Cameroons

Improvements of Roads; Aerial Surveys etc.

Previous 1938

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The Revision of Records 26/6/67.
Miss Evans. H.342.

FILE C

Wt. 48657 5439 5m 5/50 TCP/JR

C.S. Title
Cameroons
Nominal (Weigelt, Blaich)

2

1. Gov. Secret _____ 17.1.39.
Considers that Blaich should be allowed to make an aerial survey of the Cameroons

2. S.O. a C.7. (C/S) _____ 13.1.39
Calls a ref. of part of the Cameroons which has recently been prepared by Ld and Survey Dept.

No.1.

This is all very unfortunate. Dr.Weigelt's statement to the Governor regarding his interview with Mr.Sidebotham must have been prompted by a misunderstanding, as he could hope to gain no permanent advantage by telling a deliberate untruth.

I do not find myself at all happy. Such permission has been given it is always a difficult and embarrassing transaction. It would of course be known through the Belgians that Dr B. Bonvillier came on objection see Sch. 1 M.

The permission given has been withdrawn, so that our hands are in no way tied, but the Governor frankly regrets the necessity for the refusal, and "on the information before him" is of the opinion that it is insufficiently justified.

It is without question the case that all the projects of the German planters are capable of an entirely natural and straightforward explanation. The only ground for objection is the nationality of the applicants, which occasions the suspicion that the apparent objects of their activities are not the only objects. This has been held to be sufficient cause for refusing the application to undertake an aerial survey but, since the planters are already in possession of aeroplanes, and if they would be given access to any maps that might be prepared, it is possible that the refusal would merely occasion irritation without achieving its object.

In the first instance ?send copies of No.1 and enclosures to F.O., W.O. and A.M.

reference

reference Nos.7, 8 and 9 respectively on the -/38 file and ask for their further observations in the light of the information contained ~~therein~~ in the Gov's despatch.

Telling each Hat we are writing similarly to the Govs. AB

No.2.

The map enclosed with No.2 does not serve to alter the position, since

(1) the scale is half an inch to one mile, i.e. too small to be of use for the planters' purposes, and

(2) the area around the Cameroon Mountain, where the plantations are situated, is in any case unsurveyed.

Copies have gone to Colonel Cole and the W.O. and we can ? put by.

R. Turnbull.

31.1.39.

Dr Kurt Weigelt is I understand from Major Fischer a Nazi and a member of the militant circle who under General von Epp have trenchantly with working out the Nazi Colonial programme.

As will be seen from O and Q of my opening minute of 31/10 on 30380/38 below, I saw serious objection at the outset to the mapping proposal. Mr. Blaich's call, as recorded in my minute of 1/11/38, did nothing to remove those objections. In my discussions with him I was entirely non-committal (see B of that minute). I am perfectly satisfied that when Dr. Weigelt called on 22.11.38 I said nothing to him which could give him any ground at all for the statements which he has most improperly made to Sir Bernard Bourdillon

to

3

to the effect that I had told him that the Colonial Office had no objection to raise. As is clear from the minutes, I, personally, saw all sorts of objections. My discussion with Dr. Weigelt is recorded in my minute of 23.11.38 on the 1938 file below. You had already seen him the day before, and X of your minute of 24.11.38 on that file is also in point. I was careful, as in the case of Mr. Blaich, to be absolutely non-committal as to what decision would be reached. I suggest that

X in any further communication to other Departments or to the Governor, my position in this matter should be made perfectly clear.

In spite of Sir Bernard Bourdillon's contrary views - he is no doubt both annoyed and somewhat embarrassed at having to withdraw the permission already given for the survey - I continue to see serious objection to the proposal. I observe that the Governor does not refer to his earlier discussions with Mr. Blaich (see end of paragraph 3 of No. 11 on the 1938 file).

This is, I think, really now a case in which an attempt will have to be made to harmonise, if possible, considerations of defence with those of diplomacy. An inter~~national~~departmental discussion may eventually prove necessary, but I agree with Mr. Turnbull that the first step should be to invite the further observations of the other Departments concerned. In so doing, I should be grateful if the point at X above may be borne in mind.

I agree ...

Action on 2 as proposed. J.B. Sidebotham

1.2.39.

I am surprised that the Governor

sh?, in all the circumstances, have granted permission without prior consent of the S. of S. & I find it hard to believe that his decision could have been influenced by the unsupported statement by the applicant about what he was told at the Colonial Office.

(I do not believe that Dr. Weigelt misunderstood what I told him bearing as I remember that the secret letter disappointed!)

? as proposed

O. G. R. Williams
1.2.39

In writing to the three Depts. we might say that there is no truth in Dr W.'s statement that he was informed in his talk with Mr Sidebotham that the C.O. had no objection to raise.

A Lowe
1.2.39

4

3. Dr. Weigelt (C/o). 31.1.39.
Protests against the refusal to allow an aerial survey to be made

4 To a.m.
5 " F.O.
6 " W.O.

(W/c 11 (C/o encl) on 1938 file)
W/c 1 encls on this
Secret.

6/2
Como 6/2/39

Record note not on draft

No 3. does not necessarily call for a reply, but perhaps Mr Williams will wish to ? acknowledge, say that the matter is still under consideration, and express regret that Dr Weigelt seemed as the result of discussions ~~with~~ at the Colonial Office to have been kept under the misconception that approval was in any way certain; and add that it is not thought that further discussion would offer any advantage.

(Mr Williams yours sincerely WM)

R.E. Dummett
10.2.1939

J B Sutcliffe
10/2.

Yes. I may as well try politely to have done despite this impudent piece of hooey.

Atlee
O.G.R. Williams 11/2/39

To: Dr. Weigelt (3 Aust.) 14.2.39

8. Dr. Weigelt. (%). ——— 22.2.39.
Acks. ✓, and requests information when a decision has been reached.

Put by No 8.

Pend. on 10/3 if no replies to 4-6 have been received.

R.L. Dunsmure
27.ii. on mem.

9. F.O. (C.2150/2,150/18). ——— 25.2.39.
Encls. copy of a letter from Paris Embassy concerning activities of Mr. Blaich.

10. F.O. (C.1604/9/18). ——— 25.2.39
Considers that Nig. Govt. have the right to refuse application for an aerial survey by a German company.

11. W.O. (074/1247. M.O.2). ——— 2.3.39.
Considers that permission should not be granted to Germans to carry out an aerial survey.

Mr. Williams.

You will be interested to read Nos 9, 10, & 11. The attitude of the F.O. appears to have weakened, but I think the W.O. have said the final word on this question in para 3 of No 11. We must, however, await the A.M. reply before taking further action.

R.L. Dunsmure.
8.iii.39

W.O. letter cut from one point of view to make satisfactory if it constituted their personal opinion without giving reasons. The reason in para 3 of 11 may be sound but they raise points on which F.O. may be encouraged to dispute the conclusion drawn!

also

O.G.R. Williams
9.3.39

12. Air Ministry (S.41771/3.6.). ——— 8.3.39.
Maintains view that an aerial survey by a German firm should not be permitted.

I have put this in red since it has been rather delayed.

? Telegraph private & u. attached d/f & affix LF cover indicates, recirculate quickly to send Gov. Secy. giving briefly the reason for refusal – see 11 etc – & also deal – after consultation with Dr Briggs etc.

points marked A in para 2 of despatch 1.

O. G. R. Williams
14.3.39

Mr Lee

I assume that you agree from the defence standpoint?

H-P
14.3

Certainly; I think that we should be guided by the views of A/M. and W/O. on this question, and I think these views are sound.

T Lee
14/3.

I quite agree.

C Turner
H-P
14.3.

To Air Vice Marshal Weigelt (8 encs) — 15/3/39

To Nigeria. tel. 98. Secret. (1 encl) 14.3.39.

To: FO
To: A.M.
To: WO
} W/C 14 B/a. Secret. 20.3.39 6

despatch required under Mr Williams minute of 14/3/39

Mr Bagge

Will you please see Mr Williams's minute of 14/3 opposite? Permission has been refused for Dr Weigelt (Von Blaich) to carry out an aerial survey in the Cameroons on military grounds, and it has now to be decided whether to allow their order proposals in para 2 of (1) what policy to pursue generally.

J Ebersuhen
21/3

Provided that Herr Blaich is duly qualified as required by the legislation in force in Nigeria to give instruction in flying I know of no grounds other than those of defence security on which he could properly be refused permission to give such instruction. The formation of an international flying club would presumably be refused on the same grounds. This differs to what other grounds could be adduced for the refusal of permission if Herr Blaich was willing to bear all the expenditure involved. If permission is refused we may be faced with allegations of persecution of Germans in the

i.e. the Air Navigation Orders in Coun.

Cameroons, but this is a matter for the Dept rather than for me

W. Bigg
21/3

The Governor recognizes that there are obvious objections to granting permission to Herr Blaich either as regards his proposal to give instruction in piloting or as regards the more nebulous suggestion of an international flying club. I feel that on defence grounds there are good reasons why Herr Blaich should not be allowed to carry out either object if we can prevent it. I suggest, therefore, that the Governor should be told to continue to withhold permission in respect of these two objects. I do not think that we need consult the Service Departments beforehand about this; their answer will be obvious.

Ithee
22.3.1939.

Dfr cursive please
R. Dunstan
22.iii

Herewith. After referring to para 5 of 11 on -/38, I have not tried to avoid putting forward W.O. & A.M. views as their own. Further, in view of the Governor's reluctance (in 1) to refuse permission, I have set out W.O. arguments fairly fully. If you think that (a) the draft is too long (b) that W.O. & A.M. shd be kept out, will you please let me have it back to redraft?

E. Machtig
22/3

I enclose a revised draft
R. Dunstan
23.iii

18 To: Nigeria Secret. (No. 13). 1 Annexed. 28. 3. 39

Eff. v. draft 18 regarded.

19 To F.O.
20 " W.O.
21 " Admiralty
} w/c 18. B/a

22. To: Kenya Secret. (No. 13).
MENTIONED UNDER STATUTE
18-3-39

2. Rud. Eng.
C. Office 5/4.
M. Palmer
5-4-39

23. Air Min. (No.) 6. 4. 39.
Encls. copy of a note of on activities of Mr. Blaich.

The enclosure to No 23 is identical (except for the signature) to the enclosure to No 9 and has already been considered. It can therefore be put by.

M. Palmer
21. 4. 39

Mr. Bigg. Unless you would wish to acknowledge No 23? as proposed
R. Dunstan
21.iv

We can probably let Bigg 24/4 at 10 am

Tel. No.:
HOLBORN 3434 Ext.

833306/38/C.O.1.

See (a)

AIR MINISTRY,
ARIEL HOUSE,
STRAND,
LONDON, W.C.2.

6th April, 1939.

RECEIVED
12 APR 1939
C. O. REGY

Recd. in
A98. 18.4.39.

Dear Bigg,

With reference to recent correspondence - your official letter to the Foreign Office, No. 3001/190/39 of the 24th ultimo refers - concerning the proposed flight of Herr Theo Blaich from the British Cameroons to Germany, you will probably be interested in the enclosed copy of a communication which we have received from the Assistant Air Attaché in Paris which, I think, speaks for itself.

I understand that, in the words of our Intelligence people "the Colonial Office already know a good deal about Mr. Blaich of Tiko-Li-Komba, who is mentioned in the paper referred to."

Yours sincerely,

J. Whitlock

W.J. Bigg, Esq.,
Colonial Office,
Downing Street,
S.W.1.

188/923.G/3

16th February, 1939.

BRITISH EMBASSY,

PARIS.

9

German Pilots Touring in Africa.

I have the honour to report that M.Aguttes, the official in the Ministry of Foreign Affairs who deals with International Air Conventions, gave the following information to a member of the Chancery on 14th February:-

"German aviators, M.Aguttes stated, frequently make round tours of AFRICA, calling at Tanganyika, SOUTH WEST AFRICA, the CAMEROONS, and TOGOLAND, i.e., the four ex-German colonies, probably for propaganda purposes. From a study of the itineraries of flights of this kind the French had noticed that the banana plantations of a certain German called Theo Blaich, at TIKKO-LI-KOMBA, near Mount Cameroon, in what is now part of NIGERIA, are the focal point of many of these flights. Mr. Blaich himself apparently possesses four aircraft and is a member of the Aero Club at DUALA, CAMEROONS. A further point which the French had noticed was that German aviators have recently quite often asked to be allowed to fly from TIKKO-LI-KOMBA to FORT LAMY, in FRENCH EQUATORIAL AFRICA, which involves flying the whole length of the frontier between NIGERIA and the CAMEROONS. They are not clear as to the object of these flights, but suspect that they may be for the purpose of dropping leaflets in areas where the natives are known to be disaffected, and they have in any case decided not to allow them, in so far as French permission is necessary. Incidentally, the French authorities have had trouble with Mr. Blaich himself, who frequently flies

his aircraft, which are immatriculated in GERMANY, from NIGERIA into French territory without obtaining permission (the Franco-German Agreement regarding civilian flights only applies to metropolitan territories).

"M.Aguttes admitted that all this was rather vague, and, furthermore, that the activities of Mr. Blaich were more a British than a French concern. He wished, however, to bring the matter, in which the French Minister for the Colonies was interested, to our attention unofficially."

(Sgd.) ACHESON.

Flight Lieutenant,
Assistant Air Attaché, PARIS.

(P. 250) Wt. 16318—94 15,000 7.38 T.S. 695
(P. 250) Wt. 38746—16 20,000 1.39 T.S. 695

30380/39 Nigeria

C. O.

Mr. Marnham 22.3.39.
Mr. Turnbull 23.iii
Mr. Bigg 23/3
Mr. Lee 24/3
Mr. Williams 24.3.39
Mr. A. J. Dawe. 24.3
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

S.T.

P.D.
25 MAR
25

Downing Street,
28. March, 1939.

DRAFT. for consen.

NIGERIA.

SECRET.

GOVERNOR.

Sir,

I have etc., to refer to your secret despatch of the 17th January on the subject of an application by the Gruppe Deutscher Kolonialwirtschaftlicher Unternehmungen to carry out an aerial survey of the plantation districts in the Cameroons, and to confirm the despatch to you on the 14th March of my secret telegram No. 98 reading as follows:-

Your despatch 17th January secret. Refusal of permission for aerial survey by Germans of

To D'Wright - 15.3.39
No 13.

FURTHER ACTION.

Despatch to WO / Ans / send off

of Cameroons plantations should be maintained for reasons of defence. Despatch follows by mail.

I enclose for your information a copy of the letter in which the decision was conveyed to Dr. Weigelt.

2. The decision to refuse permission for the survey was taken after full weight had been given to the ~~careful~~ consideration ~~of the circumstances~~ set out in your despatch under reference, and has the ~~full~~ concurrence of the Secretary of State for Foreign Affairs, the Army Council and the Air Council.

3. There appears to be little doubt that the German inhabitants of former German territories are controlled from Germany. An aerial survey of the Cameroons by German personnel and aircraft could be used as a means of spreading Anti-British propaganda and might

(No. 543—) WL 16318—94 15,000 7/38 T.S. 695
(No. 500—) WL 38746—16 20,000 1/39 TS. 695

12

C. O.

Mr.
Mr.
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

DRAFT.

FURTHER ACTION.

might, moreover, be construed as a tacit surrender on the part of this country to German pressure on the colonial question. Permission for it to be undertaken might also be used as a precedent, not only in the Cameroons but in other territories, with obvious difficulties in peace and possible serious repercussions in the event of war.

4. It is felt, also, that it would not be possible in practice to limit the area surveyed nor to ensure receipt of copies of all photographs taken. It is, of course, conceivable that extensive aerial survey has already been undertaken.

5. I observe, and readily appreciate, that financial considerations make it impossible for the Government of Nigeria itself

itself to undertake such a survey at the present time. I would point out, however, that if such a survey were undertaken by Government there would seem to be no reason ~~to supply the~~ why the German planters should be supplied with copies of such photographs as might be taken.

6. I have also given careful consideration to the question of Herr Blaich's application to give instructions in piloting and to form an International Flying Club. I assume that Herr Blaich is duly qualified ~~in accordance with~~ as required by the Colonial Air Navigation Orders in Council to give such instruction, and that a refusal could not therefore be justified on the ground of his lack of such qualification. I agree with you, however, that there are obvious objections to the approval of either of his requests, and, for reasons of defence security alone, I am of the opinion that you should continue to withhold permission in respect of these two objects.

I have, etc. (Signed) MALCOLM MACDONALD.

30380 13

C. O.

Mr. Williams 14.3.39
Mr.
Mr. Dawe 14.3
Sir C. Parkinson.
Sir G. Tomlinson.
Sir C. Bottomley.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

C. O. R 15 MAR D 15/3

For Mr Williams' sig
15 March 1939

Dear Sir,

With reference to your (8) letter of 22 Feb. I am now able to inform you that after careful consideration H.M.G have decided that they must refuse permission for the aerial survey of plantations in the Cameroons under British mandate to which you refer. The Governor of Nigeria has been informed accordingly.

Yours very truly

J. A. H. WILLIAMS

Copy to Nigeria (8)

DRAFT.

Dr Kurt Weigelt
(address as 8)

FURTHER ACTION.
V. minutes

12.

TELEPHONE: HOLBORN 3434
Extn. 41

Any communications on the subject of this letter should be addressed to:—

THE
UNDER SECRETARY
OF STATE

and the following number quoted:—

S.47771/S.6.

AIR MINISTRY,
LONDON, W.C.2.

14

8 March, 1939.

SECRET.

Sir,

4. With reference to Colonial Office letter No. 30380/39 of the 6th February, 1939, I am commanded by the Air Council to acquaint you, for the information of the Secretary of State for the Colonies, that they have carefully considered the information contained in the Governor of Nigeria's despatch of the 17th January, and they can find no reason to modify the views already expressed in Air Ministry letter No. S.47771/S.6 of the 5th December, 1938.

9 on 30380/38.

2. Copies of this letter are being sent to the Foreign Office and War Office.

I am, Sir,
Your obedient Servant,

Charles Evans

The Under Secretary of State,
Colonial Office,
Downing Street,
S.W.1.

Tel. No.—Whitehall 9400.

Any further communication on this subject should be addressed to:—
The Under-Secretary of State,
The War Office,
London, S.W.1
and the following number quoted.

074/1247 (M.O.2.).

THE WAR OFFICE,
LONDON, S.W.1.

11.
15

SECRET.

RECEIVED
3 MAR 1939
C.O.

2 March, 1939.

Sir,

I am commanded by the Army Council to acknowledge receipt of Colonial Office letter No. 30380/39 dated 6th February, 1939 and to state, for the information of Mr. Secretary MacDonald, that the Council are still strongly of the opinion that, from the defence point of view, permission should not be granted to Germans to carry out an aerial survey of the Cameroons.

6

2. I am to say that the Council consider that the information at their disposal suggests that the German inhabitants in the former German territories are controlled from Germany. This information includes the paper (No. 64 dated 20th January, 1939) by the Military Attache in Paris on the subject of a conversation with General Tilho, a copy of which, it is understood, is in the possession of the Colonial Office.

6656/8/39 Ext
103

3. I am to add that, in the Council's opinion, an aerial survey of the Cameroons by German personnel and aircraft could be used as a means of spreading anti-British propaganda, and might, moreover, be construed as a tacit surrender on the part of this country to the German pressure on the colonial question. Such permission could also be used as a precedent, not only in the Cameroons but in other territories, with obvious difficulties in peace and possible serious repercussions in the event of war.

/4. I am...

The Under Secretary of State,
Colonial Office,
Downing Street,
S.W.1.

4. I am further to state that the Council feel that it would not be possible, in practice, to limit the area surveyed nor to ensure receipt of copies of all photographs taken. It is conceivable that extensive aerial survey has already been undertaken.

5. I am also to point out that the Council see no reason to hand over to the Germans copies of photographs taken by a British conducted survey as suggested by the Governor in paragraph 3 of his despatch dated 17th January, 1939.

6. A copy of this letter is being sent to the Foreign Office and the Air Ministry.

I am,
Sir,
Your obedient Servant,

In any further communication
on this subject, please quote
No. C 1604/9/18.
and address—
not to any person by name
but to—
"The Under-Secretary of State,"
Foreign Office,
London, S.W.1.

10.
16

FOREIGN OFFICE.

S.W.1.

25th February, 1939.

Sir,

5. I am directed by Viscount Halifax to acknowledge the receipt of your letter 30380/39 of the 6th February asking for his further observations on the request of the German planters in the Cameroons under British Mandate for an aerial survey by a German Company.

2. Lord Halifax has reviewed this question in the light of the views expressed by the Governor of Nigeria. So far as the legal position is concerned, the Secretary of State is advised that neither the German Government nor German nationals as such have a right to claim to carry out the desired survey, since even if such a right might be claimed under the commercial equality provisions in Article 6 of the Mandate, which does not appear to be the case, neither Germany nor German nationals can claim the benefits of that Article since Germany ceased to be a member of the League of Nations.

3. It might perhaps be argued that since the mandatory Government is bound to promote to the utmost the material well-being and social progress of the inhabitants of the mandated territory, it is not entitled to prevent an operation of this kind being carried out by them or on their

behalf/

The Under Secretary of State,
Colonial Office.

behalf, if it is admitted to be in their interests and if the mandatory Government is not prepared to carry it out itself. The mandatory Government would nevertheless, Lord Halifax thinks, be entitled to forbid the proposed survey, if other more important considerations, such as those of military security, rendered it inadvisable.

4. Lord Halifax doubts whether there are adequate grounds, other than those of military security, for the prohibition of the proposed survey. Whether or not there is sufficient objection on grounds of military security is not a question on which he is competent to give an opinion.

5. Copies of this letter have been sent to the Air Ministry and the War Office.

I am,

Sir,

Your obedient Servant,

William Strang

FOREIGN OFFICE, S. W. 1.

25th February, 1939.

9.
18

(C 2180/2180/18).

Dear Williams,

5. We are replying officially to your letter 30380/39 of the 6th February about the request of the German planters for an aerial survey of the Cameroons under British Mandate. In this connexion you will be interested to see the enclosed copy of a letter from the Paris Chancery showing that the French are suspicious of the activities of Herr Blaich, who figures prominently in the enclosures to your letter of the 6th February, although they do not produce any very definite evidence against him.

2. I have sent copies of this letter to van Cutsem at the War Office and Buss at the Air Ministry.

Yours sincerely,
W. Strang

O.G.R. Williams, Esq.

FOREIGN OFFICE, S. W. 1.

25th February, 1939.

9.
18

(C 2180/2180/18).

Dear Williams,

We are replying officially to your letter 30380/39 of the 6th February about the request of the German planters for an aerial survey of the Cameroons under British Mandate. In this connexion you will be interested to see the enclosed copy of a letter from the Paris Chancery showing that the French are suspicious of the activities of Herr Blaich, who figures prominently in the enclosures to your letter of the 6th February, although they do not produce any very definite evidence against him.

5.

2. I have sent copies of this letter to van Cutsem at the War Office and Buss at the Air Ministry.

Yours sincerely,

W. Strang

O.G.R. Williams, Esq.

COPY

(C 2160/2180/1c)

(38/3/39)

BRITISH EMBASSY,

PARIS.

16th February 1939.

19

Dear Department,

The official in the Ministry of Foreign Affairs who deals with International Air Conventions asked a member of the Chancery to call yesterday, in order to give him orally the following information.

German aviators, M. Aguttes stated, frequently make round tours of Africa, calling at Tanganyika, South West Africa, the Cameroons, and Togoland, i.e., the four ex-German colonies, probably for propaganda purposes. From a study of the itineraries of flights of this kind the French had noticed that the banana plantations of a certain German called Theo Blaich, at Tikko-li-Komba, near Mount Cameroon, in what is now part of Nigeria, are the focal point of many of these flights. Mr. Blaich himself apparently possesses four aircraft and is a member of the Aero Club at Duala, Cameroons. A further point which the French had noticed was that German aviators have recently quite often asked to be allowed to fly from Tikko-li-Komba to Fort Lamy, in French Equitorial Africa, which involves flying the whole length of the frontier between Nigeria and the Cameroons. They are not clear as to the object of these flights, but suspect that they may be for the purpose of dropping leaflets in areas where the natives are known to be disaffected, and they have in any case decided not to allow them, in so far as French permission is necessary. Incidentally, the French authorities have had trouble with Mr. Blaich himself, who frequently flies his aircraft, which are immatriculated in Germany, from Nigeria into French

territory...

Central Department,

Foreign Office.

territory without obtaining permission (the Franco- German Agreement regarding civilian flights only applies to metropolitan territories).

M. Aguttes admitted that all this was rather vague, and, furthermore, that the activities of Mr. Blaich were more a British than a French concern. He wished, however, to bring the matter, in which the French Minister for the Colonies was interested, to our attention unofficially.

Yours ever,

(Signed) W.H.B. Mack.

DR. KURT WEIGELT

Pe/G
BERLIN W8. February 22nd, 1939
DEUTSCHE BANK

Dear Sir,

In receipt of your favour of 14th inst. I would be obliged for an information as soon as you have reached a decision.

It will, however, scarcely be possible to profit by the present dry season thus having to postpone for another year the steps to be taken in connection with soil erosion and other useful measures in the interest of the plantations continually endeavouring by improvement to increase their productive capacity.

I am, Dear Sir,

Yours very truly,

O. G. R. Williams Esq.,

Colonial Office
Downing Street
LONDON S.W.1.

(2644—150) Wt. 16318—94 10,000 7/38 T.S. 695
(3597—150) Wt. 38746—16 10,000 2/39 T.S. 695

30380/39

C. O.

C. D.
13. FEB
12

For Mr. Williams' signature

Mr. Stopford 13/2
Mr. B. D. Edmonds 13/2
Mr. Lieberman 13/2
~~Mr. A. J. Dawe.~~
Mr. Williams 13
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Acked. 8.

14 February, 1939.

22

~~Sir,~~

~~Dear Dr. Weigelt,~~

~~I am writing to~~

(3) ~~acknowledge the receipt of~~ I have received, your letter of the 31st of January ~~regarding~~ about the proposal for an aerial survey of certain plantations in the Cameroons Province ~~of Nigeria, and to inform~~ under British Mandate ~~you that the matter is still under consid-~~

I regret that, as

DRAFT.

Dr. Kurt Weigelt.

FURTHER ACTION.

the result of discussions at the Colonial Office, you should have been left ~~with~~ under the ~~misapprehension~~ misapprehension that approval of the proposal was in any way certain. The matter is still under consideration here and I do not think any useful purpose would be ~~serving~~ served by your coming to London for a further discussion ~~of this matter~~.

Yours sincerely

O G R WILLIAMS

(*2543—150) WL 16318—94 25,000 7/38 T.S. 695
(*3070—150) WL 26563—2 20,000 10/38 T.S. 695

30380/39 Nigeria

U-6

23

C. O.

Mr. Dunbar 3.ii.1939.
Mr. ~~Sidebotham~~ (Kway)
Mr. Williams 3.2
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

5 answ. 9810
6 – 11
4 – 12

SECRET.

DRAFT.

1. The U.S. of S. ~~for~~ Air Ministry (9 m 38 file)
2. The U.S. of S. ~~for~~ Foreign Office (7 m 38 file)
3. The U.S. of S. ~~for~~ War Office (8 m 38 file)

Sir,

I am ~~wrote~~ to refer to your letter

1. No S. 47771/S.6 of the 5th December, 1938,
2. No C. 13968/184/18 of the 25th November, 1938,
3. No 074/1247 (M.O.2.) of the 2nd December, 1938,

on the subject of a request, made on behalf of the German planters in the Cameroons under British Mandate, for permission for the mapping of their plantations by aerial survey under the direction of a German company, and to enclose, for

FURTHER ACTION.

Recive for No 3.

for the favour of consideration by

1. the Air Council,
2. Viscount Halifax,
3. the Army Council,

copies ~~a copy~~ of a despatch, dated 22nd December, 1938, addressed to the ~~17th January, from the~~ (11 in 30 file)

Governor of Nigeria, and of his despatch in reply, dated the 17th January. (No 1)

2. Mr MacDonald will be glad to receive the further observations of ~~the~~ the Air Council, Lord Halifax, the ~~War~~ Army Council, in the light of the information contained in the Governor's despatch, ~~but~~ I am to ~~point out~~ observe that there is no truth in Dr. Weigelt's statement, to which reference is made by the Governor, that he was informed in his talk with Mr Sidebotham that the Colonial Office had no objection to raise to his application.

3. Similar letters are being sent to the Foreign Office and the War Office. the Air Ministry and the War Office the Foreign Office and the Air Ministry

O. G. R. WILLIAMS

Gruppe
Deutscher Kolonialwirtschaftlicher
Unternehmungen

Tgb.-Nr.

Telegrammanschrift: Dekogruppe

3.

Berlin NW 7, January 31st, 1939
Neue Wilhelmstr. 9/11
Fernsprecher: 11 65 61

131

24

Andby (1)

Dear Sir,

I beg to refer to my conversation held in your office on November 22nd in respect to an aerial survey of certain Cameroons Plantations.

Attached herewith you find:

1) Copy of the permission of December 16th 1938 given by the Chief Secretary to the Government;
2) My acceptance of this permission in a wireless from Victoria, dated January 6th, 1939;
3) Telegramm from the Chief Secretary Lagos to the Dekogruppe, dated January 4th 1939 ;
4) The Letter from the Chief Secretary to the Government of Nigeria, dated January 17th.

I noted in our last conversation in London that in your opinion the permission would be given about the end of this month or in February and when I left you, I stood under the impression, that owing to my urgent recommendation the formal procedure could be perhaps accellerated. I was agreeable surprised to hear in Cameroons, when I arrived there in the last days of December, that the permission was given an I saw no objections to confirm the conditio

This was quite incorrect. OWD

immediately

25

as in view of the climatical conditions for the operations the months of February and March are of highest importance.

When, as I understand from the new information of 4th and 17th January, the definite permission must be postponed until your approval, I beg you nevertheless to urge this matter, which from many points of view but especially in respect to the soil erosion ist of so high importance for the maintenance and the amelioration of production in the private plantations of Cameroons under British Mandate. I need not to say, that also the agricultural questions must be in a high degree pushed forward by the proposed aerial survey.

Regarding the importance we give to this question I am at your disposal to come to London to discuss the matter if you see any objections.

I remain, dear Sir, very truely,

Yours

Mayne

O.G.R. Williams, Esq.,
Colonial Office,
Downing Street,
London, S.W.1.

Absohrift

26

Nigeria

No. 14163/743

Nigerian Secretariat,
Nigeria

Lagos, 16 December, 1938.

Sir,

Referring to your letter No.P/K1 of the 5th of November, I am directed by the Governor to convey His Excellency's permission for the Hansa Luftbild G.m.b.H. Company, Berlin, to map out the district comprising the plantations in the Cameroons Province of Nigeria to a scale of 1 : 20,000 by means of aerial topography. It is understood that the operations will be confined solely to this area.

2. In a letter dated the 18th of August, addressed to His Excellency in the United Kingdom by Mr.Blaich, the latter implied that one machine would be used and also offered as a condition of the grant of permission to carry out the survey to present Government with a copy of each photograph taken. I am to ask you to be so good as to confirm that one machine will be used, and to say that the condition regarding the supply of photographs is accepted. I am accordingly to request that you will be so good as to supply this Government with two prints of each photograph taken also with three copies of all printed maps made from the photographs. It is assumed that a certain number of the corner survey beacons of the plantation boundaries will be marked with white flags or in some such manner as to enable them to be identified on the photographs.

3. I am to ask you to inform me in due course as to the

The Manager
Gruppe Deutscher Kolonialwirtschaftlicher Unternehmungen
Berlin
Germany

date when the survey operations are to be initiated.

I have the honour to be,

Sir,

Your obedient Servant,

ges. Unterschrift

Chief Secretary to the Government

10.1.39

Gr.

Copy.

27

Victoria, 6.1.1939

German Consul Lagos

NiemannWoermannlinie

Please convey to the honorable Surveyer General Captain Norman that I confirm authorisation for aerial survey carried out by Hansa Luftbild of Cameroons Plantation area stop Am aware of conditions and am extremely grateful for cooperation stop Expect start operation during February

Weigelt President Dekogruppe

28

Copy.

Lagos, 4.1.1939.

Dekogruppe Berlin

Reference your letter 5th November P/Kl.Cancel my letter 14163/743 of 16th December. Regret permission aerial survey Cameroons cannot be granted at present. Letter follows.

Chief Secretary.

Copy .

24

Nigerian Secretaria

NIGERIA

No. 35180/58

Lagos, 17 January, 1939

Sir,

Referring to your letter No. P/K1 of the 5th of November, 1939, on the subject of a proposal that the Hansa Luftbild G.m.b.H. Company, Berlin, should map the district comprising the plantations in the Cameroons Province by means of aerial topography, I am directed by the Governor to confirm my telegramm of the 4th of January in the following terms:

"Reference your letter 5th November P/K1. Cancel my letter 14163/734 of 16th December. Regret permission aerial survey Cameroons cannot be granted at present. Letter follows. "

I am to assure you that it is with regret that His Excellency has, of necessity, withdrawn for the time being permission for the aerial survey to be carried out.

I have the honour to be,

Sir,

Your obedient Servant,

(sd.) signature

Chief Secretary to the Government.

The Manager,

Gruppe Deutscher Kolonialwirtschaftlicher Unternehmungen,

Berlin, Germany.

TELEGRAMS:
"STAFF, KADUNA."

All communications to be addressed to "Headquarters, The Nigeria Regiment, Kaduna North" (and not to Officers by name).

The following number and subject should be quoted:—

No.

Subject

SECRET.

c/o [redacted]quarter Office,
The Nigeria Regiment,
Royal West African Frontier Force,

2
30

KADUNA, 13th January, 1939

My dear Sidebotham,

You may remember that, shortly before I left London, you showed me a letter from a firm in Berlin to the effect that, as there were no up to date maps of the Cameroons for the use of the German residents, they proposed to make a map themselves, by means of aerial survey, and they asked if the British Government would give them authority to do this.

When I arrived here, I discovered that the Nigeria Land & Survey Department has recently prepared a map of the eastern portion of the British Mandated Territory on a scale of 1/125,000. I did not think that either the Colonial Office or the War Office knew of this map, and I therefore arranged for a copy to be sent forthwith, by air mail, to the Staff Officers in the Colonial Office, and to M.O.2 in the War Office.

I am enclosing with this letter a further copy of this map for your information.

We are collecting all the information we can regarding the situation in the Cameroons. I will not go into details in this letter, because we have not yet had the opportunity of discussing the question with the Governor, and also because I want to send this to you by air mail.

We are having a very busy time, but it is all most interesting.

With best wishes from the General and myself.

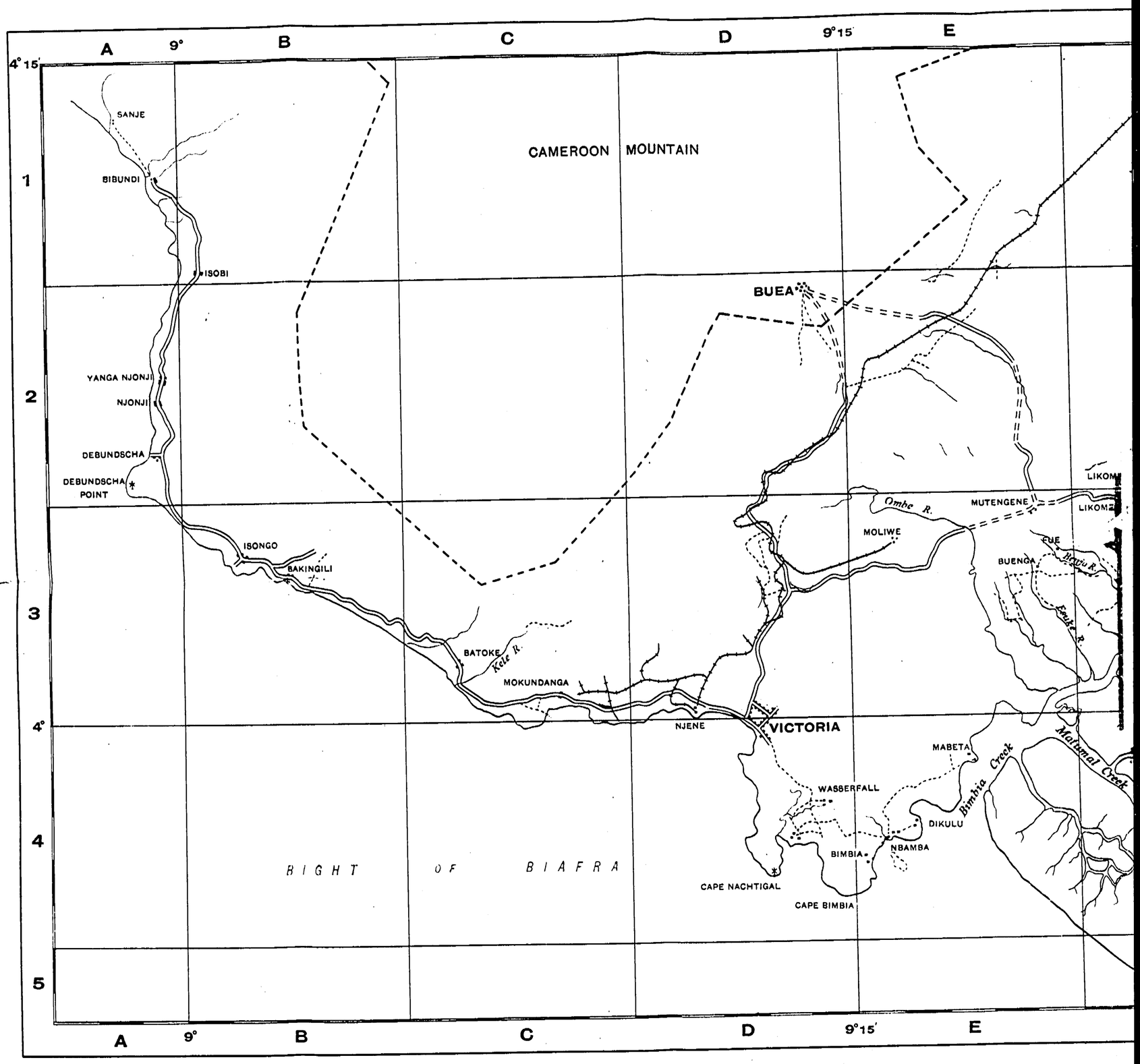
Yours ever,
Alec Bishop

J.B. Sidebotham, Esq.,
Colonial Office,
LONDON, S.W.1.

31

G.R.

PART OF CAMEROONS



REFERENCE

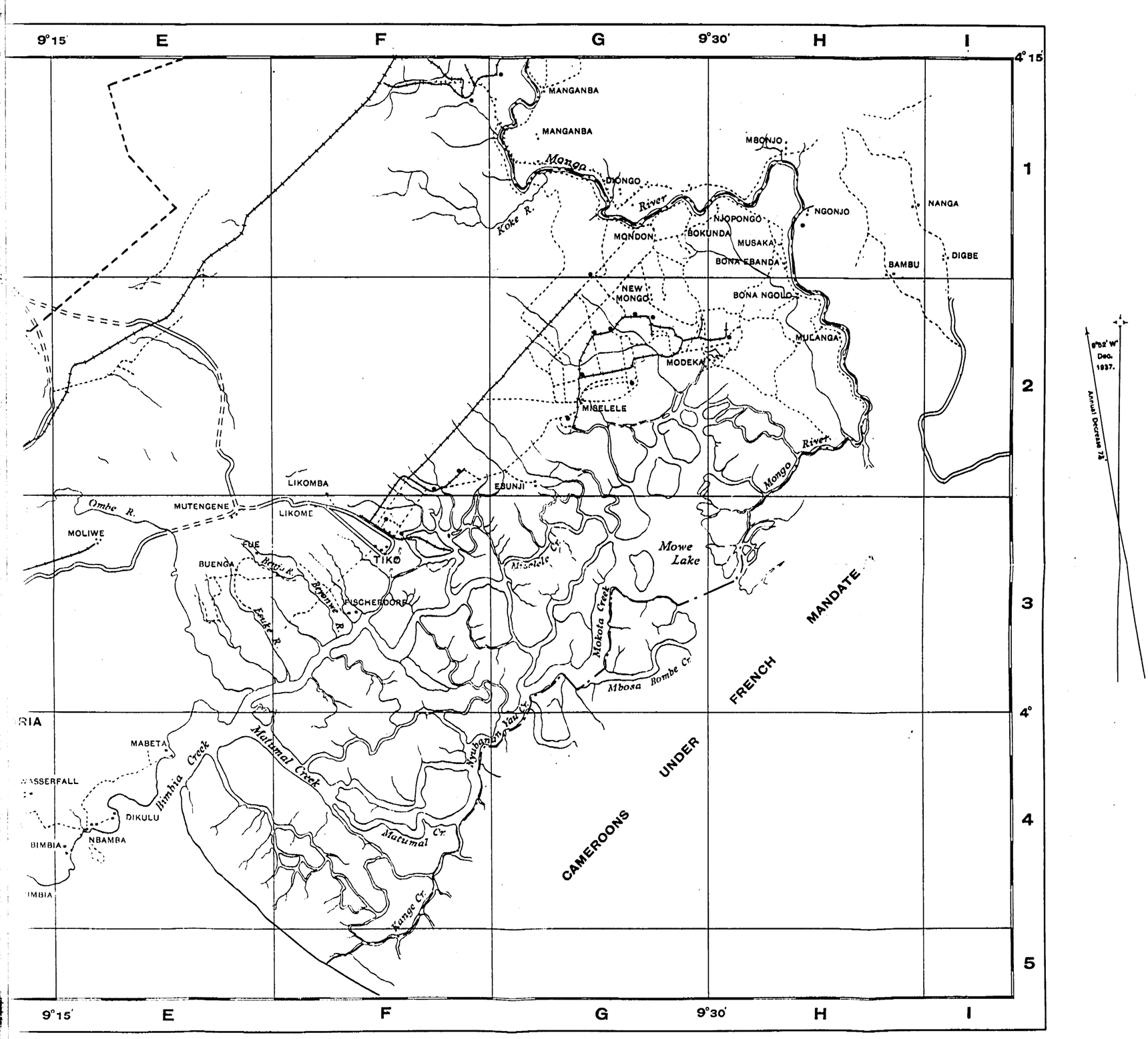
International Boundary
Motor Roads (all season)
Light Railway
Lighthouse
Limit of Plantations
Tracks

SCALE:- 1:125,000

YARDS 5000 0 5 10 15 20

32

T OF CAMEROONS



LAND & SURUEY DEPT. 1938.

SCALE:- 1:125,000

10 15 20 25 30000 YARDS

AIR MAIL.

33 1.

NIGERIA.

SECRET.

Government House,
Nigeria.

17 January, 1939.

Sir,

11 on 30380/38.

Referring to your Secret despatch of the 22nd of December, 1938, on the subject of an application by the Gruppe Deutscher Kolonialwirtschaftlicher Unternehmungen to carry out an aerial survey of the plantation districts in the Cameroons, I have the honour to inform you that following representations made by Herr Blaich and Dr. Weigelt I caused the latter to be informed that I had no objection to the survey being carried out provided one aeroplane only was used for the purpose and subject to the operating company supplying this Government with copies of the photographs and of the maps made from them. I might mention that in his letter of application to me Dr. Weigelt stated, inter alia, that in the course of conversation with Mr. Sidebotham he was informed that your department had no objection to raise. On receipt of your despatch under reference, however, I felt obliged, not without reluctance, to withdraw my consent to the survey taking place pending further consideration. Copies of the correspondence which have passed between this Government and the applicants are attached for your information.

Copy despatch AM. — 4
" " " to 5
" " " Ord. 6
" " " Author Bureau. (B)
Gist intimated. JMJ

7th Nov., 1938.
No. 14163/743
16th Dec., 1938.
No. 35180/58
17th Jan., 1939.

2. While it would be possible, presumably, to make acceptance of the survey conditional on the employment of an approved

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

34

approved type of aeroplane, I realise that the existence of such an aeroplane in German hands in the Cameroons would be a nuisance in the event of any outbreak of war. At the same time it must be borne in mind that Herr Blaich is already operating two machines of his own in the Cameroons - see your despatches No.785 of the 5th of October and No.80[illegible] of the 11th of October, 1938 - and it would be difficult to refuse any further applications there may be from Germans in the Cameroons to own and operate aircraft. I would also mention in this connexion that an application has recently been made by Herr Blaich to give occasional instruction in piloting during his pleasure flights and he has also expressed a desire at some future date to form an international flying club. To both of these proposals there are obvious objections and pending the receipt of your instructions as to the general policy to be adopted I do not propose to accord him the desired permission.

3. Apart from the fear of survey aeroplanes being used against us in the event of war when the Tiko landing ground might for a short time be out of our control, the application of Dr. Weigelt seems to me not only unobjectionable but desirable and I must confess that it is not clear to me where the undesirability from a defence standpoint lies in granting the application. Any military or strategic value to the Reich which the limited aerial survey may have would hardly be greater if carried out by a German company than if carried out by this Government assuming, as would be the case, that the German planters would be supplied with our photographs and any maps made therefrom. In any event financial considerations make it quite impossible at

present

35

present for this Government to undertake the survey and even if money were available for any aerial survey work the German plantations in the Cameroons would be the last object to which it should be devoted, having regard to the very real need for aerial survey for the economic development of Nigeria, a matter on which I shall address you in the near future in reply to your despatch No.898 of the 15th of November, 1938.

25 on 6433/38
Sn circ

4. On the information before me I am still of opinion that insufficient grounds exist to refuse Dr. Weigelt's application.

I have the honour to be,
Sir,
Your most obedient, humble Servant,

B.H. Bourdillon

GOVERNOR.

36

GRUPPE
DEUTACHER KOLONIAL WIRTSCHAFTLICHER
UNTERNEHMUNGEN.
P/Kl.

Berlin N.B.7, November, 5th, 1938.

Sir,

I beg to refer to your letter of August 22nd, which you were good enough to address to Mr. Blaich, Please be advised that meanwhile Mr. Blaich has been received by Mr. Sidebotham of the Colonial Office thus having an opportunity to communicate our wishes to him.

As result of this conversation I was recommended to submit the matter to you in informing you that the Colonial Office has no objection to raise.

In this connection I append below some remarks summarising the ends in view:

"Permission is requested to map out the district within the limits of the plantations to a scale of 1: 20.000 by aerial topography through the Hansa Luftbild G.m.b.H. Company, Berlin. The necessity of such a map makes itself from year to year more apparent, topographic mapping of this district not having been undertaken since German rule was relinquished. On the other hand this district has been subjected to extensive cultivation by the some 14 plantation companies domiciled there and they are at present engaged in improving their plantations by taking better advantage of their geographical situation (west, south and east respectively) in regard to soil, climate and traffic. For this purpose a precise map of the country is absolutely indispensable and the activities on the part of the planters in this direction can only prove of advantage to the administration of the colony.

We

37

" We would especially recommend aerial topography, as we consider this to be the cheapest and quickest method to enable the planters to base their new industrial program on the conclusions to be drawn from such a map."

May I ask you to forward the attached copy to the Chief Secretary through the proper channel.

Allow me to express my most sincere thanks in advance for any action you may be able to take in this matter.

I have the pleasure to be,

Yours faithfully,

(Sgd.) Weigelt.

His Excellency
Sir Bernard Henry Bourdillon,
Governor and Commander-in-Chief of Nigeria,
Government House,
LAGOS (NIGERIA).

No.14163/743.

38

NIGERIAN SECRETARIAT,
N I G E R I A,
Lagos, 16 December, 1938.

Sir,

Referring to your letter No.P/K1 of the 5th of November, I am directed by the Governor to convey His Excellency's permission for the Hansa Luftbild G.m.b.H. Company, Berlin, to map out the district comprising the plantations in the Cameroons Province of Nigeria to a scale of 1 : 20,000 by means of aerial topography. It is understood that the operations will be confined solely to this area.

2. In a letter dated the 18th of August, addressed to His Excellency in the United Kingdom by Mr.Blaich, the latter implied that one machine would be used and also offered as a condition of the grant of permission to carry out the survey to present Government with a copy of each photograph taken. I am to ask you to be so good as to confirm that one machine will be used, and to say that the condition regarding the supply of photographs is accepted. I am accordingly to request that you will be so good as to supply this Government with two prints of each photograph taken also with three copies of all printed maps made

The Manager
Gruppe Deutscher Kolonialwirtschaftlicher
Unternehmungen,
B e r l i n,
G E R M A N Y.

39

made from the photographs. It is assumed that a certain number of the corner survey beacons of the plantation boundaries will be marked with white flags or in some such manner as to enable them to be identified on the photographs.

3. I am to ask you to inform me in due course as to the date when the survey operations are to be initiated.

I have, etc.,

(Sgd.) G.C. WHITELEY

for Chief Secretary to the Government.

35180/38 40
EMD

17 January, 39.

Sir,

Referring to your letter No.P/K1 of the 5th of November, 1938, on the subject of a proposal that the Hansa Luftbild G.m.b.H. Company, Berlin, should map the district comprising the plantations in the Cameroons Province by means of aerial topography, I am directed by the Governor to confirm my telegram of the 4th of January in the following terms :-

"Reference your letter 5th November P/K1. Cancel my letter 14163/743 of 16th December. Regret permission aerial survey Cameroons cannot be granted at present. Letter follows."

I am to assure you that it is with regret that His Excellency has, of necessity, withdrawn for the time being permission for the aerial survey to be carried out.

I have the honour to be,
Sir,
Your obedient Servant,

G. C. Woolley
Chief Secretary to the Government.

The Manager,
Gruppe Deutscher Kolonialwirtschaftlicher
Unternehmungen,
Berlin, GERMANY.

30382	1939 NIGERIA	30382

LAWS OF NIGERIA

APPLICATION TO THE CAMEROONS.

Previous					
Subsequent					
R98	24/6/38				
Library Legal	28/6				
Mr Sabine	1/7				
Mr Sidebottom (P.S.H)	3/7				
Mr R Thomas (Copy)	13/7				
Mr Howell	13/7				
Mr Grant	13/7				
Mr Robert Wray	20.7				
Mr Lucraft					
	22/7				
R96	27/7				
X R299	28/7				
98	31/7				
Library. Legal.	31/7				
R98					

FILE A.

(1228). Wt. 30334/7. 17,000. 11/38.
N.P.Co. G.282,77A.

6.5. Legal. (Title).

1. Gov. No. 662. 2 14.6.38.

Enquires about the application of certain Orders to the Cameroons.

Mr. Sidebotham,

Maintenance Orders ordinance.

As I understand the position an amendment of Sec 12(2) of the Maintenance Orders (Facilities for Enforcement) Act, 1920 is essential together with the issue of an Order in Council extending the act to the Cameroons. No such amendment or Order in Council has been issued.

British Subjects Marriage Facilities Ordinance

The same considerations appear to be relevant and in this case amendment of Sec 2 of the Marriage of British Subjects (Facilities) Act 1915 will be necessary before an Order in Council can issue applying the Act to the Cameroons.

6654/35
Su 7223/37

The position in respect of the two ordinances above appears therefore to be unchanged since 1925. I understand that the application of the Maintenance Orders Act, 1920 to mandated territories is under consideration in the General Dept to whom you will no doubt refer.

1331 PV

I annex copies of the relevant legislation. L.Gill. 1/7

Mr. Robinson:

I do not know how the general question of applying the normal ethnical arrangements in these matters to mandated territories stands but I suspect you have general papers. Perhaps you can let me know what if any action is contemplated in these matters.

J.B. Sackville
3/7.

It is clear from Cor 14/7/25 Rly that the question of the amendment of sec 2 of the Marriage of British Subjects (Facilities) Act, 1915, so as to admit of its extension to a Mandated Territory was not then under consdn, and the question does not appear since to have been considered. Unless the Legal Advisers have further information the reply as regards this Act is that the position is unchanged.

E.T. Howell
13/7/39

As regards the Maintenance Orders Act: I understand that the "General" pp. were circulated to you in May & have not returned to the Regy. My recollection is that we pressed H.O. strongly to get on with the Bill to provide for the extension of the 1920 Act to Mandated Territories.

[illegible] 13/7

The reply to Nigeria must be that neither of the Acts referred to has yet been amended & that they cannot therefore yet be extended to the Cameroons.

In the case of the Maintenance Orders Act amendment is under consideration but is at present delayed owing to the necessity for agreement with the Dominion Govts – see 2 in 6639/39 – & there seems little prospect of early progress in the matter.

The question of the amendment of the Marriage of British Subjects (Facilities) Act does not appear to have been considered

Copy Nigeria
19/7

W.E.) ok.
20.7

Regd at A
a/cn. Mr Biggs' minute
O.G.R. [illegible]
22.7.39

2 To: N19.614 (1 Answd) 28.7.39

Lilly. Legal
Do you wish to see?
98 [illegible]

Seen. Thanks.
[illegible]
31/7/39.

(3949—250) Wt. 46262—89 80,000 3/39 T.S. 695

30382/1/39

4 2

C. O.

Mr. Edmonds 25/7/39
Mr.
Mr.
Sir H. Moore.
Sir G. Tomlinson.
Sir C. Bottomley.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

C. O.
R 25 JUL
D 27

Downing Street.

28 July, 1939.

83

Sir,

I have etc. to ack. the receipt of your despatch No. 662 of the 14th of June on the subject of Chapters 11 and 69 of the Laws of Nigeria. I have to ~~inform you~~ explain that ~~Chapter 11 (~~the Maintenance ~~Ordinance)~~ Orders (Facilities for Improvement) Act and the ~~and Chapter 69 (the British Subjects~~ Marriage of British Subjects (Facilities) Act ~~Marriage Facilities Ordinance)~~ have not yet been amended and that they therefore cannot yet be extended to the Cameroons.

I have, etc.

(Signed) MALCOLM MacDONALD.

(1)

DRAFT.

NIGERIA

NO. 614

GOVERNOR.

FURTHER ACTION.

Air-Mail.

5
END 1.

NIGERIA.

No. 662

Government House,
Nigeria.
14 ~~13~~ June, 1939.

Sir,

Gov 14725/25
Nig

In the fourth paragraph of Mr. Amery's despatch No.831 of the 30th of June, 1925, it was stated that Chapters 11 and 69 of the Laws of Nigeria could not be applied to the Cameroons under British Mandate, but that the question of amending the Maintenance Orders (Facilities etc.) Act, 1920 to make it capable of extension to Mandated territories was under consideration. I have the honour to enquire whether such an amendment has been made and whether Chapter 11 (The Maintenance Orders Ordinance) may now be applied to the Cameroons.

2. I should be glad if you would also inform me whether the position regarding Chapter 69 (The British Subjects Marriage Facilities Ordinance) remains unaltered. It is desired, if possible, to apply both these Ordinances to the Cameroons before the consolidation of the laws is effected.

Acknowledge (2)

I have the honour to be,

Sir,

Your most obedient, humble Servant,

B. H. Burdillon

GOVERNOR.

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

30389	1939 NIGERIA	30389

WHARF CONTRACTS BETWEEN

NIGERIA GOVT. & ELDER DEMPSTERS.

Previous

1938

Subsequent

R.98.	12/4
Mr. Sabine	15.4.
R. Turnbull.	7/iv
Mr Williams	Eq.
C.D	—
98	25/4/39
R96.	27/1
98'	1/5
R.98.	

FILE A.

(1228). Wt. 30384/7. 17,000. 11/38.
N.P.Co. G.682/77a.

C.1

Marshall
Head

Nominal (E.D. Lines)

1 Nigeria 312 — R 10-3-39

Re (b) on 1938 file - Proposed to invite open to public competition contract for shore - handling services at ports of Port Harcourt not at present performed by Elder Dempster Lines Ltd. - Company are aware of this, but may be desirable to review the system.

Mail for Canada

W.D. Fabian

15.4.39

All this must necessarily be within the knowledge of Elder Dempster's, but we may as well send a full reply.

R.E. Dumbrill

19.iv.

This reply throws no light on the attitude of Nigerian Govt. to Elder Dempster's request to be allowed to work their own ships in the event of it being decided to depart from the existing arrangement. However we can leave the Company to return to the charge if they see fit.

O. G.R. Williams

19.4.39

Elder Dempster Lines — 21.4.39

See draft on draft 3 To Dominions (CO) 1.5.39.

(9263—150) Wt. 16318—94 15,000 7/38 T.S. 695
(9360—150) Wt. 38745—16 20,000 1/39 T.S. 695

30389/39.

C. O.

Mr. Sabine 15.4.
Mr. Turnbull 17.iv
Mr. Williams 19/4
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

53

21 APR 1939

DRAFT. for consn

(K)
-/39

Gentlemen,

~~I am etc to acqn~~ Further reference to your letter of the 2nd of December, 1939, regarding the working of ships at the Apapa and Port Harcourt wharves, I am ~~etc to inform~~ you that ~~a copy of~~ the Governor of Nigeria has ~~now reported~~ ~~has been received from the Governor~~ to the effect that the proposal to throw open to public competition the contract for the shore handling services at present performed by your Company was considered by the Port Advisory Boards at Lagos and Port Harcourt, and that these bodies reported in favour of leaving the existing arrangements unaltered except for certain modification in the details of the agreement. The Governor accepted this advice, and it is understood that you have been

[informed

Mess. Elder Dempster Lines Limited.

Copy Drewson. (3)

FURTHER ACTION.

Copy to Mr. Drewson (C. Agents) w/c
ref 107 in 38/per

No. 2

of this decision. I am however to add that an examination is at present being conducted into the general question of Post administration and charges, and the Governor states that it may be found desirable, when that enquiry is completed, to review the present system and possibly to modify or change it.

I am etc.

O. G. R. WILLIAMS

NIGERIA.

No. 312

Government House,
Nigeria.
10 March, 1939.

Sir,

(6) on 1938 file

I have the honour to acknowledge the receipt of your despatch No.1021 of the 31st of December, 1938, enclosing a copy of a letter from Messrs Elder Dempster Lines, Limited, regarding the working of ships at Apapa and Port Harcourt wharves, and to report that the Director of Transport proposed to throw open to public competition the contract for the shore-handling services which are at present performed by the Company.

2. Tenders were in fact called for, but when the proposals reached a stage at which they could be placed before the Port Advisory Boards at Lagos and Port Harcourt those bodies reported strongly in favour of leaving the existing arrangements, which have worked very well in practice, unaltered, except for some modification in the details of the agreement. Their advice has been accepted and arrangements have been made accordingly.

3. Messrs Elder Dempster Lines are aware of this decision, which accords with the suggestion in the

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

5
END

the last paragraph of their letter. It may, however, be found desirable to review the system, and possibly to change or to modify it, when the examination which is being conducted into the general question of Port administration and charges is completed.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

B. H. Pulleine

Governor.

30390	1939 NIGERIA	30390

DISTURBANCE IN OKIGWI DIVISION OF OWERRI PROVINCE.

Previous

1938.

Subsequent

R 98	9/2/39
Mr Tuckwell	—
Mr Sidebottom	13/2
Mr Williams	14.2
Mr Dawe	14.2
R 96	16/2
299	28/2
98.	3/3
Mr Smith R297	6/3
R98	

FILE A.

(1228). Wt. 30384/7. 17,000. 11/38.
N.P.Co. G.682,77a.

C.S. Title. 2

Taxation. 1. Gov. No. 157. 26.1.39.

Submits a report on the disturbances in the Okigwi Division of the Owerri Province, caused by resistance to to tax payments demands.

A satisfactory issue to what might well with less firm and tactful handling have developed into an difficult situation. The passage marked X. in paragraph 6 points to the desirability of 'scotching' rumours of this kind once and for all with the least possible delay.

I should acknowledge receipt noting contents and in particular the proposed re-assessment of the area for taxation purposes on a more scientific basis, and express satisfaction that the firm and tactful handling of the situation brought about a satisfactory issue. Note also the commendation in paragraph 7 of the action of both the Police and Administrative Officers concerned.

13.2.39.

The part played by the women is striking. It is also of interest to note that an important cause of disturbance appears to have been the belief that the low price offered for produce was artificially produced – another example of the unfortunate prejudice of the African against the U.A.C.

? as proposed

Attorney Gen. H.P.M. 14.2 O.G.R. Williams 14.2.39

No. Nigeria 161. 1 Annual. 28. 2. 39

Secretary
Northern Nigeria

(*2643—150) Wt. 16315—94 15,000 7/38 T.S. 695
(*3600—150) Wt. 38749—16 20,000 1/39 T.S. 695

3

30390/39

C. O.

Mr. Staples 16/2
Mr. B. D. Edmunds 17/2/39
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

DOWNING STREET.

28. February, 1939.

Sir,

I have etc. to acknowledge the receipt of your despatch No. 157 (1) of the 26th of January regarding disturbances in the Okigwi Division of the Owerri Province and to express my satisfaction that the firm and tactful handling of the situation brought about a satisfactory issue.

2. I have noted the contents of your despatch and particularly the proposed readjustment of the area for taxation purposes on a more scientific basis. I have also noted the commendation, in para. 7 of your despatch, of the action of both the Police and Administrative Officers concerned.

I have, etc.

(Sig[illegible] ISOLM MacDONALD.

DRAFT.

NIGERIA
NO. 161.
GOVERNOR

FURTHER ACTION.

4

AIR MAIL.

NIGERIA.

No. 157

Government House,
Nigeria.

26 January, 1939.

1 on 30390/38
2
3

Sir,

Referring to my telegrams Nos.422 and 425 of the 10th and 12th of December, 1938, and to your despatch No.1006 of the 22nd of December, 1938, on the subject of disturbances in the Okigwi Division of the Owerri Province, I have the honour to inform you that order has now been fully restored. Seven clans in the Okigwi Division were involved in the disturbances and, in addition, three neighbouring clans in the Bende Division joined in passive resistance to demands for tax payment but took little part in the active demonstrations. The total area affected amounted to some 545 square miles and embraced a population of approximately 127,000. A sketch map is attached.

Annexed. (2)

1 on 30390/38

2. As indicated in my telegram No.422 of the 10th of December, 1938, the disaffection first appeared in the form of passive resistance to demands for tax payment, as a reaction to economic difficulties following the continued depression of produce prices which latter the people believed to be artificially controlled. A month after collection should have commenced in the area no payments had been made and attempts

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

attempts by the administrative staff to reason with the people and persuade them to pay were unsuccessful. Subsequent threats of prosecution proved equally ineffective and court messengers who had been issued with warrants for the arrest of persons who had refused to pay were assaulted. Early in December crowds of men amounting to about 400 in each case gathered at Isuikwato and Eluama (both in the Isuikwato District, south west of Okigwi) where they adopted a recalcitrant attitude when interviewed by members of the administrative staff. A few days later large numbers of women gathered at Okigwi but, after demanding a reduction in tax and indulging in some frenzied outbursts of singing and dancing, they dispersed. Next day the crowds in Isuikwato District increased greatly and parties armed with sticks threatened to destroy the livestock of those who paid their tax. Women re-assembled at Okigwi and, a day later, it was reported that a large party in the Isuikwato District intended to raid one of the nearby villages and destroy the property of the tax collectors. Sixty Police were drafted to the area to circumvent any such movement and reinforcements were called for.

3. After very patient persuasion by members of the administrative staff the crowds of women in Okigwi which, on the 8th of December numbered some 2000 to 3000, again dispersed, though on this occasion some assistance from the police was necessary. Meanwhile, in the Isuikwato District, large crowds of men had assembled near the village of Amaokwa and amounting at times to some 3000, many of whom were armed with sticks and matchets, became increasingly truculent; since an

attem

attempt to disperse them with the police then available might have precipitated a serious situation it was decided to await the arrival of reinforcements and on the 10th of December some 130 rank and file and four officers proceeded to the locality. Final efforts were made to reason with the crowds but these proved unsuccessful and the situation appeared so menacing that a baton charge was ordered. The crowd broke at once and although two men had subsequently to be detained in hospital there were no serious injuries. One police officer was slightly injured and minor casualties amongst the malcontents have been estimated at from 200 to 250.

4. Large crowds of women later gathered at Isuochi, north of Okigwi but were dispersed, without the intervention of police. The police were later required however to disperse women of the neighbouring clan of Nneato, but their advance without the use of batons had the desired effect. The only active measure of a punitive nature throughout the area was the baton charge at Amaokwa on the 10th of December to which I have referred above. Damage to property by the rioters was negligible.

5. The primary cause of the disaffection was, as already indicated, objection to the payment of tax on account of the low produce prices, which were felt by the people to be unwarranted; the tax rates were assessed in 1927 and have since been adjusted annually in accordance with market fluctuations. The question of a reduction in the rate for the present year from that

that of last year was carefully considered by the Acting Chief Commissioner, Southern Provinces, in consultation with the Resident, Owerri, before collection commenced, but it was decided that, although the people might experience some difficulty in paying, the rates, ranging from 3/- to 4/- per adult male, could not be considered excessive. Judging by the readiness with which tax has been paid since the disturbances subsided this view appears to have been justified. Prior to these demonstrations no serious applications for reduction had been made anywhere in the area. The Acting Chief Commissioner considers, however, and I agree with him, that a complete re-assessment should be carried out and that an attempt should be made to do this on a more scientific basis than has been possible hitherto. Some improvement in the methods of marketing produce is also desirable, here as elsewhere, and this question is already receiving consideration in connection with the Report of the Commission on the marketing of West African Cocoa.

6. Other factors have been established as contributing to the disaffection in the area, the most important of these being the unorganised state of the clans concerned; this is particularly true of the Isuikwato Clan whose Council was developing along the wrong lines and had ceased to be representative of the Village Councils. An Administrative Officer had, however, recently been engaged on investigations with a view to effecting reforms and was actually working in

in the area when the trouble began. Dissatisfaction with the system of tax collection was also expressed but it is not easy to accept this as a serious grievance since the tax is collected by family heads or by persons selected by the families themselves except in a few instances where, at the request of the people, collection is conducted through the medium of the kindreds. The circulation of disturbing rumours was a further unsettling influence and foremost amongst these was a wide-spread report that Nigeria was to be handed over to Germany. Apart from the foregoing there was the psychological effect in this area of the still fresh memory of the Aba riots of 1929 and its consequences as reflected in the conclusions of the second Commission of Inquiry (the report of which was transmitted to Lord Passfield under cover of Mr. Burns' Confidential despatch of the 27th of August 1930) and I hope that the decisive and effective action taken by the police on the present occasion will have removed the impression - which evidently existed - that the Government was afraid to take action against the women.

7. I am satisfied that the situation was well handled by both the administrative and police officers and that the utmost patience and forbearance were exercised; I am convinced also that but for the prompt drafting of police to the disaffected area the consequences would have been infinitely more serious. The conduct of the police was, throughout, exemplary.

I have the honour to be,
Sir,
Your most obedient, humble Servant,

B H Bourdillon

Governor.

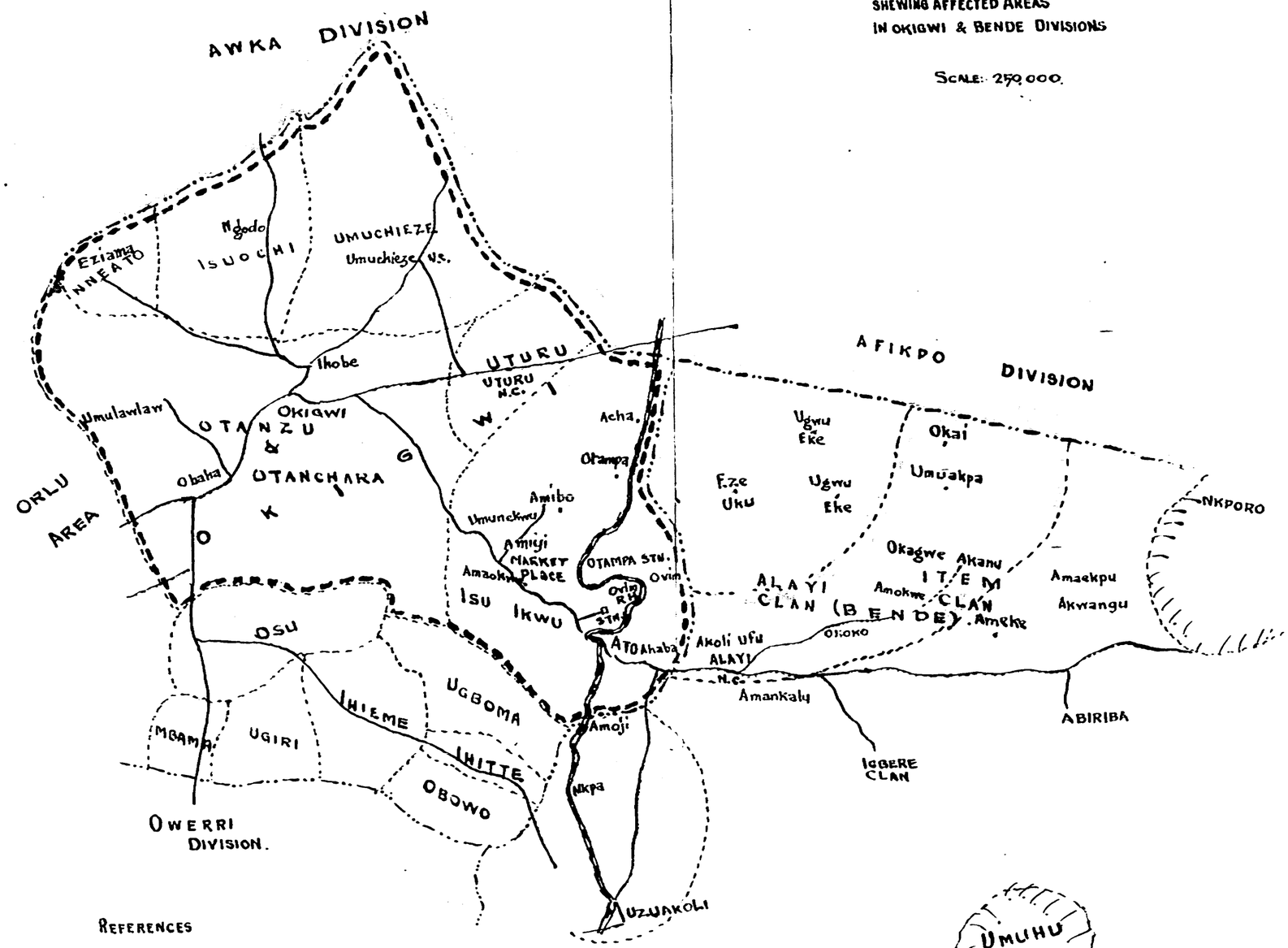
52 a. 706/30 Ng.

1

9
END

SKETCH MAP
SHEWING AFFECTED AREAS
IN OKIGWI & BENDE DIVISIONS

SCALE: 250,000.



REFERENCES

PROVL. BOUNDARY ——·——·——·
DIVL. BOUNDARY ——·——·——·
AFFECTED AREAS IN OKIGWI DISTRICT (edged)
AREAS DIRECTLY AFFECTED IN BENDE DISTRICT
" INDIRECTLY " " "
" NOT PAYING TAX WELL " " "

30391	1939 NIGERIA	1 30391

Research in pleuro-pneumonia disease amongst goats - application from Colonial Development Fund for assistance.

Previous	O G Sullivan	24/6		
	Sir F. Stockdale	24/6		
1930	Mr O.G.R. Williams	27/6		
	Mr Perkin	29/6		
	Mr Dawe	29		
Subsequent	Mr Scarlett	1/7		
See 30334/4/39 (appt. of Vet Research Officer)	R98			
	Pym	12/7		
30391/42.	R302			
R.98	4/4			
Mr Sabine	5/4			
Mr. Turnbull	5.iv			
CD R99	—			
R298.	14/4			
98.	22/4/39			
Mr. Sabine	25 ~~25~~.4			
Mr Turnbull	25.iv			
Mr Williams	29.			
~~CD~~				
R299	11/5			
R.98.	5/6/39			
Mr Sabine	5/6			
Mr Sidebotham	6/6			
R98				

FILE A.

(1223). Wt. 30384/7. 17,000. 11/38. N.P.Co. G.682/77a.

1 C.D.A.C. 2521. — 2 3.4.39

C.1 Kenya.
C.D.F.
agree.

Recommends free grant of £3,500 from Col. Development Fund.

As submitted in usual form

W D Saline
5.4.39.

2 To: Sec. Treasury. ——— Conv. 14.4.39 4/5

3 Treasy (S.34608/0501) ——— 21.4.39
Sanctions free grant of £3,500 from C.D.F.
~~Inform~~ Respectfully for comm. ~~with respects~~

W D Saline
25.4.39

R.E. Dummett
25.iv

O.G.R. Nelson
29.4.39

4 To Nig 348 (with C1 & encl 457 on 30391/38). 4.5.39.

5. Extract from the Draft Mins. of the 42nd Meeting of the L.A.C. of A. & A.H. held on 23rd May, 1939.

? Put By.

W.D. Sabine
5/6

G.B. Scrutton
6/6 alerted

6 To Nigeria - tel. No. 608 → 9/11/39

Sir F. Stockdale.

This scheme has been included in a list of approved schemes in respect of which no issues of C.D.F. money have been made & we are asked to consider whether in present circs it shd go on.

A veterinary pathologist for the job has been appointed (Mr E.O. Longley) so commitments have already been incurred & it wd be wasteful to suspend ~~[illegible]~~ the scheme, ? pressure?

O.G.R. Wilson
24/6/40

3

There was considerable difficulty in securing an officer with the required qualifications for this work. Mr Longley, from the technical point of view was a most suitable selection, as he had done some preliminary work on a similar disease of goats in Madras. He should in consequence be able to clear up the cause of this disease in Nigeria and establish the control measures necessary in a much shorter time than would be the case if someone unacquainted with the disease had been appointed. The goat skin industry is a very important one in Nigeria & it has considerable economic value to the country. It would be very undesirable and unwise to stop this scheme.

A. Stockdale
24/6.

This file shd. be sent in due course to Mr. Scarlett to note the decision taken
J.J.P.

J.J.P.
29/6.

I hope that this scheme will be allowed to go on.

O.G.R. Wilson
27.6.40

4 6

Draft on

1527/12F/39

TELEGRAM from the Secretary of State for the Colonies to the Governor of Nigeria.

(Sent 6.0 p.m., 9th November, 1939)

No.608.

My confidential circular telegram No.95 Colonial Development Fund. It has now been decided that Schemes for Control of Sleeping Sickness, and for research into pleuro-pneumonia in goats may proceed.

Extract from the Draft minutes of the 40th meeting of the CAC of A-AH held on the 20th of May 1949.

Item (4), Pleuro-pneumonia among goats in Nigeria (C.A.C. 443). The Chairman informed the Council that the Colonial Development Advisory Committee had recommended provision being made from the Colonial Development Fund for the investigation of this disease to be proceeded with, as recommended by the Council.

(*2643—250) WL 16318—94 15,000 7/38 T.S. 695
(*3600—250) WL 38746—16 20,000 1/39 T.S. 695

6

30391/39.

C. O.

Mr. Salmon 25
Mr. Dunkels 25.iv
Mr. Williams 29/5
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

4 May 39.

Sir,

I have etc to refer to your despatch No. 1121 of the 21st of November, 1938, with which you submitted an application for assistance from the Colonial Development Fund to finance a scheme of veterinary research into the causes and possible cure of pleuro-pneumonia amongst goats, and to inform you that a free grant from the Colonial Development Fund has been sanctioned for this purpose.

① 30391/38

DRAFT. Cowan

Nigeria
No. 348.
Governor.

~~"Your despatch No. 1121 of 21.11.38. Veterinary Research Scheme. Free grant of £3500 for Colonial Development Fund sanctioned. Despatch follows."~~

2. I now transmit to you for your information a copy of a memorandum which was submitted to the Colonial Development Advisory Committee, together with a copy of a letter containing the Committee's

enclosure to 7 in 30391/38

No. 1.

FURTHER ACTION.

Committee's recommendations. The Lords Commissioners of the Treasury duly sanctioned the free grant of £3500 recommended by the Committee

I have etc.

(Sgd.) MALCOLM MacDONALD

73

Telephone No.: WHITEHALL 1234.

Any reply to this letter should be addressed to—
THE SECRETARY,
TREASURY,
WHITEHALL, LONDON, S.W.1.
and the following number quoted:
S.34609/0501

TREASURY CHAMBERS.

RECEIVED
22 APR 1939
C.O. REGY

21 April, 1939.

COPY SENT TO ACCOUNTS DEPARTMENT.

Sir,

I have laid before the Lords Commissioners of His Majesty's Treasury Mr. Williams' letter of the 14th instant, (30391/39), signifying Mr. MacDonald's concurrence in the recommendation of the Colonial Development Advisory Committee, conveyed in the Secretary's letter of the 3rd April, 1939, that a free grant of £3,500 should be made from the Colonial Development Fund to the Government of Nigeria to finance a scheme of veterinary research into the causes and possible cure of pleuro-pneumonia amongst goats.

I am now to request you to inform the Secretary of State that My Lords sanction a free grant of £3,500 from the Colonial Development Fund in accordance with the recommendation of the Committee.

A copy of this letter has been sent to the Secretary of the Colonial Development Advisory Committee.

I am,
Sir,
Your obedient Servant,

R. V. Nind Hopkins

The Under Secretary of State,
Colonial Office.

Wt 2644—1501 Wt. 16318—94 10,000 7/38 T.S. 695
Wt 3599—1501 Wt. 38746—16 10,000 1/39 T.S. 695

Nigeria 8
Annual 3. 30391/39.

C. O.

Mr. Sabine 5.4
Mr. Turnbull S.W.
Mr.
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

5 APR

14/4/39.

DRAFT.

The Secretary
Treasury.

Sir,

I am etc to invite reference to (No 1.) the letter from the Secretary to the Colonial Development Advisory Committee, of the 3rd April, (C.D.A.C. 2521), recommending a free grant of £3500 from the Fund to finance a scheme of veterinary research in Nigeria into the causes of pleuro-pneumonia amongst goats.

2. The Secretary of State wish to be informed if he may be informed in due course of Their Lordships' concurrence with the Committee's proposal

I am etc.

O. G. R. WILLIAMS

FURTHER ACTION.

Copy

Communications on this subject should be addressed to—
THE SECRETARY.
Telephone: WHITEHALL 9191.

COLONIAL DEVELOPMENT ADVISORY COMMITTEE,
COLONIAL OFFICE,
DOWNING STREET,
S.W.1.

RECEIVED
4 APR 1939
C.O. REGY

C.D.A.C. 2521.

3rd April, 1939.

Sir,

I am directed by the Colonial Development Advisory Committee to request you to inform Mr. Secretary MacDonald that, at their 116th meeting on the 28th of March, 1939, they had before them an application (C.D.A.C. 2512) from the Government of Nigeria for a free grant of £3,500 from the Colonial Development Fund to finance a scheme of veterinary research into the causes and possible cure of pleuro-pneumonia amongst goats.

2. The Committee note that caprine pleuro-pneumonia is distinct from pleuro-pneumonia among bovines, and that the work being carried out in Kenya and Northern Rhodesia with assistance from the Fund cannot be expected to be of help in dealing with the disease among goats.

3. This disease causes losses to Nigeria which are estimated to amount to as many as 770,000 goats annually, the export value of the skins being of the order of £70,000.

4.

THE UNDER SECRETARY OF STATE,
COLONIAL OFFICE.

Copy Nigeria (4)

4. The Colonial Advisory Council of Agriculture and Animal Health are of the opinion that an investigation such as is now proposed is very desirable, and the Committee recommend a free grant of £3,500 as desired.

5. The serial number allotted to this scheme is 553.

6. A similar letter is being sent to the Treasury.

I am,

Sir,

Your obedient servant,

Secretary to the Committee.

PUBLIC RECORD OFFICE

CO 583 / 242

END

TOTAL EXPOSURES ⇨